New Mexico Public School Facilities Authority

Financial Statements

For the Year Ended June 30, 2019



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# **INTRODUCTORY SECTION**

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# New Mexico Public School Facilities Authority Table of Contents June 30, 2019

	Exhibit/ Schedule	Page
INTRODUCTORY SECTION		
Table of Contents Official Roster		5 7
FINANCIAL SECTION		
Independent Auditors' Report Management's Discussion and Analysis		10-12 14-19
BASIC FINANCIAL STATEMENTS		
Government-wide Financial Statements: Statement of Net Position Statement of Activities	A-1 A-2	22 23
Fund Financial Statements:  Balance Sheet - Governmental Funds  Reconciliation of the Balance Sheet to the Statement of Net Position  Statement of Revenues, Expenditures and Changes in Fund Balance -	B-1	24 25
Governmental Funds Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities	B-2	26 27
Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Modified Accrual Basis) and Actual - General Fund Appropriation Special Revenue Fund (93100) General Fund (94300) Bond Proceeds Capital Projects Special Revenue Fund (94700)	C-1 C-2 C-3	28 29 30
Notes to Financial Statements	0.5	31-53
SUPPORTING SCHEDULES SECTION		
Schedule of Joint Powers Agreements	I	56-61
COMPLIANCE SECTION		
Independent Auditors' Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards		64-65
SCHEDULE OF FINDINGS AND RESPONSES	II	67-69
	11	
OTHER DISCLOSURES		70

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New Mexico Public School Facilities Authority Official Roster June 30, 2019

<u>Name</u> <u>Title</u>

# **Public School Capital Outlay Council**

Olivia Padilla-Jackson Antonio Ortiz Stephanie Rodriguez David Robbins Joe Guillen David Abbey Marguerite Salazar Rachel Gudgel Raul Bruciaga Department of Finance & Administration
Public School Education Dpeartment
Office of the Governor
Public Education Commission
NM School Board Association
Legislative Finance Committee
Construction Industries Division
Legislative Education Study Committee
Legislative Council Service

# Administration

Jonathan Chamblin Martica Casias Randall Evans Lori Nawman Casandra Cano Kerry Gray Edward Avila Larry Tillostson

Ramona Martinez

Executive Director
Deputy Director
Chief Financial Officer
Human Resources Officer
Program Support Manager
IT Business Process Manager
Senior Facilities Manager
Facilities Maintenance &
Operations Support Manager
Staff Attorney and Chief Procurement Officer

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# FINANCIAL SECTION



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# INDEPENDENT AUDITORS' REPORT

Brian S. Colón, Esq New Mexico State Auditor Members of the Public School Capital Outlay Council State of New Mexico Public School Facilities Authority Albuquerque, New Mexico

# **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the budgetary comparisons for the general fund and major special revenue funds of the New Mexico Public School Facilities Authority ("the Authority") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

# **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

# **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Authority's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall financial statement presentation.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinions.

# **Opinion**

In our opinion, the financial statements, referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Authority as of June 30, 2019, and the respective changes in financial position thereof, and the respective budgetary comparisons for the general fund and major special revenue funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Emphasis of Matter**

As discussed in Note 1, the financial statements of the Authority are intended to present the financial position, and the changes in financial position of only that portion of the governmental activities that are attributable to the transactions of the Authority. They do not purport to and do not present fairly the financial position of the State of New Mexico as of June 30, 2019, and the changes in its financial position, where applicable, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Other Matters**

# Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 14 through 19 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

# Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements and the budgetary comparisons. The introductory section and Supporting Schedule I required by 2.2.2 NMAC are presented for the purpose of additional analysis and are not a required part of the basic financial statements.

The introductory section and Schedule I have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated February 28, 2020, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

Cordova CPAs LLC

Albuquerque, New Mexico

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February 28, 2020

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New Mexico Public School Facilities Authority Management Discussion and Analysis June 30, 2019

Public School Facilities Authority's discussion and analysis is designed to (a) provide an overview of the Agency's financial activities, its mission and function, (b) provide a description of significant capital assets, (c) provide a brief discussion of the basic financial statements, including the relationships of the statements to each other, and the significant differences in the information they provide, and (d) provide an analysis of the agency's financial position.

# **Public School Facilities Authority Mission Statement**

"Partnering with New Mexico's communities to provide quality, sustainable school facilities for our students and educators."

The Public School Facilities Authority is an adjunct agency of the State of New Mexico, created in 2004 under Section NMSA 22-24-9.

# **Financial Highlights**

- The Public School Facilities Authority's net position at June 30, 2019 was \$36,878,891, which is an increase of \$23,211,496 from the fiscal year ended June 30, 2018. The increase is a result from General Fund appropriation of \$24,000,000 for districts with tribal lands outside of adequacy allocation less (\$828,548) related to total change in net position.
- As of the close of the fiscal year 2019, the agency's government wide financial statements showed current assets of \$43,123,843 and net capital assets of \$2,444,300.

# **Overview of Financial Statements**

This discussion and analysis is intended to serve as an introduction to The Public School Facilities Authority's basic financial statements. The Public School Facilities Authority's basic financial statements consist of three components: government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

**Government-wide Financial Statements.** The government-wide financial statements are designed to provide readers with a broad overview of The Public School Facilities Authority's finances, in a manner similar to the private-sector business. These statements consist of the statement of net position and the statement of activities.

The statement of net position presents information on all of the agency's assets and liabilities, with the difference between the two reported as net position. Over time, the increases or decreases in net position may serve as a useful indicator of whether the financial position of the Public School Facilities Authority is improving or deteriorating.

The statement of activities presents information showing how the agency's net positions changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

The government-wide Statement of Activities of the agency reflects the activities of the agency by its governmental functions. The Statement of Activities identifies financial resources that are directly related to the governmental function. Financial resources that are not specifically related to the governmental functions are shown as general resources in the bottom portion of this statement. The Statement of Activities also shows the change in net position for the fiscal year.

The government-wide financial statements can be found on pages 22-23 of this report.

New Mexico Public School Facilities Authority Management Discussion and Analysis June 30, 2019

**Fund Financial Statements - Governmental Funds.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The agency, like other agencies, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the agency are considered *Governmental Funds*.

**Governmental funds** are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements and resources.

The governmental funds use the modified accrual basis of accounting whereby revenues are recognized when they become available and measurable as net current assets. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the governmental fund financial statements and the government-wide financial statements.

In addition to the General Fund, the agency maintains the Public School Capital Outlay Fund, considered a major fund. (A fund is considered to be a major fund depending on the amount of its assets, liabilities, revenues, or expenditures.)

The Public School Facilities Authority adopts an annual appropriated budget for all of its funds. Budgetary comparison statements have been provided for the governmental funds to demonstrate budget compliance.

The basic governmental fund financial statements can be found on pages 24-27 of this report.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund financial statements. The notes to the financial statements can be found on pages 31-53 of this report.

**Budgetary Comparisons.** GASB 34 requires budgetary comparison schedules for the general fund and for each major special revenue fund that has a legally adopted annual budget. The budgetary comparison schedules present both the original and the final approved budgets for the reporting period as well as the actual inflows, outflows and balances, stated on the agency's budgetary basis (modified accrual). Budgetary information is provided at the approved budget level to demonstrate compliance with legal requirements.

New Mexico Public School Facilities Authority Management Discussion and Analysis June 30, 2019

# **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the agency, assets exceeded liabilities by \$12,650,614 as of June 30, 2019. Comparative net position is shown below:

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	Governmental Activities June 30, 2019	Governmental Activities June 30, 2018
Assets:	,	, ,
Current assets: Investment in State General Fund Investment Pool	\$ 41,842,199	\$13,280,425
Other current assets Total current assets	<u>1,281,644</u> 43,123,843	<u>1,566,302</u> 14,846,727
Capital assets, net Other noncurrent assets Total noncurrent assets	2,444,300 4,421,897 6,866,197	2,870,743 5,222,793 8,093,536
Total assets	49,990,040	22,940,263
Liabilities: Current liabilities Non-current liabilities	13,111,149 	8,948,166 
Total liabilities	13,111,149	<u>8,948,166</u>
Net position: Net investment in capital assets Restricted for Special Appropriations Unrestricted	2,444,300 34,195,675 238,916	2,870,743 8,454,553 
Total net position	\$ 49,990,040	<u>\$13,992,097</u>

The increase of \$23,211,496 in net position from the previous year is primarily due to the General Fund appropriation of \$24,000,000 to districts with tribal lands and the recognition of current assets and liabilities for receivables and payables related to bond expenditures for capital projects. The Authority processed all goods and services received by June 30, 2019 within the fiscal year thus, resulting in a reduction of the due to/from other state agencies.

New Mexico Public School Facilities Authority Management Discussion and Analysis June 30, 2019

**Changes in Net Position:** The overall decrease/increase in the agency's net position is shown in the following schedule:

Expenses	Governmental Activities June 30, 2019	Governmental Activities June 30, 2018
Education General Government	\$ 73,524,625 5,105,175	\$ 97,645,890 5,178,828
Total expenses	78,629,800	102,824,718
General revenues Severance tax bond proceeds	77,820,778	103,789,902
State General Fund appropriation Other miscellaneous revenues	24,000,000 20,518	613,926
Total revenues	<u>101,841,296</u>	104,403,828
Change in net position Beginning net position, July 1	23,211,496 13,667,395	1,579,110 12,412,987
Ending net position, June 30	<u>\$ 36,878,891</u>	\$ <u>13,992,097</u>

# FINANCIAL ANALYSIS OF THE AGENCY'S FUNDS

# **Governmental Funds**

The focus of the agency's governmental funds is to provide information on near-term inflows, and balances of expendable resources. Such information is more useful in assessing the agency's financial position than the government-wide statements, because the fund financial statements better reflect the reality that certain revenues are legally restricted for specific purposes and cannot be used to cover the costs of other operations.

New Mexico Public School Facilities Authority Management Discussion and Analysis June 30, 2019

# **Budgetary Highlights**

The agency's General Fund budget for fiscal year 2019 was \$5,171,800 (\$3,952,600 Personnel Services and Employee Benefits; \$94,700 Contractual Services; \$1,124,500 Other Services). Budget Adjustment Request (BAR) was executed in FY19 with a transfer adjustment of \$170,000 moved from Personnel Services and Employee Benefits to Other Services. At fiscal year end, the agency expended \$5,106,469 reverting the balance of the fiscal year approved budget to the PSCOC fund \$65,356, which will be recorded in the FY20 fiscal year audit.

In FY19, the agency's major fund, the Bond Proceeds Capital Projects Special Revenue Fund saw a decrease in budgeted inflows of \$70,036,903 from reduced proceeds Supplemental Severance Tax Bonds related to reduced capital awards.

Throughout the course of FY19, the Bond Proceeds Capital Projects Fund saw outflows totaling \$73,098,182 for project expenditures.

# Changes in Assets and Long-Term Liabilities of the Agency

The PSCOC Capital Asset value of \$2,444,300 is the depreciated value of portable classrooms purchased in 2004. Financial Assets are proceeds from the sale of Supplemental Severance Tax Bonds (SSTBs). Although the Authority oversees and funds various construction projects, the Authority does not maintain ownership; ownership is turned over to the respective school district upon completion of the project.

The Authority also does not carry any of the debt obtained to fund the construction project; the debt resides with the New Mexico Board of Finance.

Long term commitments of the agency are future construction (phase 2) awards as identified in the Public School Capital Outlay Council Financial Plan "Project Awards Schedule". At June 30, 2019, unexpended balances in the fund were \$354,928,990. It is the policy goal of the PSCOC to reduce balances. In FY19, awards totaled approximately \$62.1 million for 11 school construction projects, 22 systems-based awards, and 41 security awards in 42 school districts. The Public School Capital Outlay Council awarded 105 charter schools in 21 districts \$15.8 million in lease assistance awards.

# **Economic Factors and Budget Outlook**

# **Background of Program Funding**

In 1998, the Zuni school district brought a capital funding/facilities suit against the state, Zuni School District v. State, CV-98-14-II (Dist. Ct., McKinley County Oct. 14, 1999), claiming that the funding system for capital items was unconstitutional. The trial court granted partial summary judgment in favor of plaintiffs and ordered the state to "establish and implement a uniform funding system for capital improvements". In response, the Legislature amended the Severance Tax Bonding Act to create a new category of bonds to be funded by severance taxes termed "Supplemental Severance Tax Bonds (SSTB's). Proceeds of SSTB's are earmarked by the Public School Capital Outlay Act to be utilized for public school improvements. Currently 45% of prior fiscal year Bonding Fund revenue can be used for SSTB's. Since 1999, SSTBs have provided \$2.56 billion for public school construction statewide. As a result of this significant investment, the New Mexico average Facilities Condition Index (FCI) for school buildings has decreased from 70.6% to 50.24% from FY03 to FY19. Substantial progress has been made in equalizing the condition of facilities across the state. Pre-kindergarten classroom program funding was transferred from the Public Education Department to PSFA as a \$5.0M appropriation in FY19. HB306 and SB239 are legislative appropriations for FY18 – FY22 for the purpose of making improvements to security systems at public schools statewide.

New Mexico Public School Facilities Authority Management Discussion and Analysis June 30, 2019

# Revenue Volatility

Severance tax revenues are derived from the production of oil, natural gas, and other minerals. The value of these products is inherently volatile. Hurricanes, pipeline constraints, new extraction technologies and geopolitical events affect domestic and global supply and demand, causing commodity prices, and hence the valuation base of severance tax collections to fluctuate widely, causing revenue volatility in the public school capital outlay fund. Since 1999, the majority of the revenues generated for the public school capital outlay fund are from the issuance of supplemental severance tax notes – short term notes (1-3 day maturity) sold to the State Treasury. The short term nature of these obligations reduces risk in the Severance Tax Bond program, but a side effect is a more volatile revenue stream to the public school capital outlay fund since long-term issuances are not typically used to stabilize funding. Five-year revenue projections from Sources and Uses of Bonding Capacity Available for Authorization published by the Board of Finance forecasts an aggregate increase in revenue of 28.3%.

# New Mexico Average Facilities Condition Index (FCI) for School Buildings

A key performance measure for public school building condition is the average facilities condition index (FCI). FCI is a ratio of needed repairs, including life cycle renewal requirements divided by replacement value. For example, assume you own a \$100,000 house that needs a new \$15,000 roof. The FCI is reached by dividing the cost of repair by the cost of the house \$15,000/\$100,000 = 15% FCI.

# **Request for Information**

This financial report is designed to provide a general overview of the agency's finances. Questions concerning any of the information provided in this report or any request for additional financial information should be addressed to Randall C. Evans, CFO, 1312 Basehart, Suite 200, Albuquerque, NM 87116. Email: <a href="mailto:revans@nmpsfa.org">revans@nmpsfa.org</a>. (505)-843-6272.

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# BASIC FINANCIAL STATEMENTS

# New Mexico Public School Facilities Authority Statement of Net Position June 30, 2019

	Governmental Activities
Assets	
Current assets	
Investment in State General Fund Investment Pool	\$ 41,842,199
Advances receivable	800,895
Due from other local governments	480,749
Total current assets	43,123,843
Noncurrent assets	
Advances receivable	4,421,897
Capital assets, net of accumulated depreciation	2,444,300
Total noncurrent assets	6,866,197
Total assets	\$ 49,990,040
Liabilities	
Current liabilities	
Accounts payable	\$ 11,764,071
Unearned revenue	199,999
Accrued salaries payable	141,832
Due to other local governments	810,094
Compensated absences	195,153_
Total current liabilities	13,111,149
Total liabilities	13,111,149
Net Position	
Investment in capital assets	2,444,300
Restricted for special appropriations	34,195,675
Unrestricted	238,916
Total net position	36,878,891
Total liabilities and net position	\$ 49,990,040

# New Mexico Public School Facilities Authority Statement of Activities For the Year Ended June 30, 2019

Expenses	Governmental Activities			
Education	\$	73,524,625		
General Government		3,792,591		
Personnel services and employee benefits Contracutal services		3,792,391 67,497		
Other costs		1,245,087		
Total expenses		78,629,800		
General revenues and transfers				
State general fund appropriation		24,000,000		
Inter-agency transfers		77,820,778		
Miscellaneous		20,518		
Total general revenues and transfers		101,841,296		
Change in net position		23,211,496		
Net position, beginning		13,667,395		
Net position, ending	\$	36,878,891		

Exhibit B-1 Page 1 of 2

New Mexico Public School Facilities Authority Balance Sheet Governmental Funds June 30, 2019

ASSETS	eneral Fund propriation 93100	neral Fund 94300	Во	nd Proceeds Capital Projects 94700	Total
ASSE15					
Investment in State General Fund Investment Pool Advances receivable, current Advances receivable, long-term Due from other local governments	\$ 24,000,000	\$ 753,261 - - -	\$	17,088,938 800,895 4,421,897 480,749	\$ 41,842,199 800,895 4,421,897 480,749
Total assets	\$ 24,000,000	\$ 753,261	\$	22,792,479	\$ 47,545,740
LIABILITIES AND FUND BALANCES					
Liabilities					
Accounts payable	\$ -	\$ 177,360	\$	11,586,711	\$ 11,764,071
Unearned revenues	-	-		199,999	199,999
Accrued salaries payable	-	141,832		-	141,832
Due to local governments	 	 		810,094	810,094
Total liabilities	 	 319,192		12,596,804	12,915,996
Fund balances					
Restricted for special appropriations	24,000,000	_		10,195,675	34,195,675
Unassigned	-	 434,069		-	434,069
Total fund balances	24,000,000	434,069		10,195,675	34,629,744
Total liabilities and fund balances	\$ 24,000,000	\$ 753,261	\$	22,792,479	\$ 47,545,740

Exhibit B-1 Page 2 of 2

New Mexico Public School Facilities Authority
Reconciliation of the Balance Sheet to the Statement of Net Position
Governmental Funds
June 30, 2019

Fund Balance - Governmental Funds (Exhibit B-1)	
	\$ 34,629,744
Amounts reported for governmental activities in the	
Statement of Net Position is different because:	
Capital assets (net of accumulated depreciation) used in governmental activities	
are not financial resources and, therefore, are not reported in the funds	2,444,300
Long-term liabilities, including compensated absences payable are not due and	
payable in the current period and therefore, are not reported in the funds	 (195,153)
Total net position (Exhibit A-1)	\$ 36,878,891

# New Mexico Public School Facilities Authority Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Year Ended June 30, 2019

	General Appropr 9310	iation	Ge	neral Fund 94300	Pı ( P	Bond roceeds Capital rojects 94700		Total
REVENUES:								
Miscellaneous income	\$		\$	25	\$	20,493	\$	20,518
Total revenues				25		20,493		20,518
EXPENDITURES:								
Current:								
Education		-		-	7	3,098,182	73	3,098,182
General Government:							_	
Personnel services and employee benefits		-		3,793,885		-	3	3,793,885
Contractual services		-		67,497		-	,	67,497
Other costs				1,245,087				1,245,087
Total expenditures				5,106,469	7	3,098,182	78	3,204,651
Excess (deficiency) of revenues over								
expenditures				(5,106,444)	(7	3,077,689)	(78	3,184,133)
OTHER FINANCING SOURCES (USES):								
State general fund appropriation	24,00	0,000		-		-	24	4,000,000
Internal transfers (out)		-		2,677,265	•	2,677,265)		-
Inter-agency transfers					7	7,820,778	7	7,820,778
Total other financing sources and (uses)	24,00	0,000		2,677,265	7.	5,143,513	10	1,820,778
Net change in fund balance	24,00	0,000		(2,429,179)	:	2,065,824	23	3,636,645
Fund balance - beginning of year	-	-		2,863,248	:	8,129,851	1(	0,993,099
Fund balance - end of year	\$ 24,00	0,000	\$	434,069	\$ 1	0,195,675	\$34	4,629,744

Exhibit B-2 Page 2 of 2

New Mexico Public School Facilities Authority
Reconciliation of the Statement of Revenues, Expenditures and Changes
in Fund Balance of Governmental Funds to the Statement of Activities
For the Year Ended June 30, 2019

Net change in fund balance - governmental funds

\$ 23,636,645

The change in net position reported for governmental activities in the statement of activities is different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Depreciation expense (426,443)

Expenses in the Statement of Activities that do not consume current financial resources are not reported as expenditures in the funds:

Increase in compensated absences 1,294

Change in Net Position (Exhibit A-2) \$ 23,211,496

New Mexico Public School Facilities Authority
Statement of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
General Fund Appropriation Special Revenue Fund
For the Year Ended June 30, 2019

# **Variances**

	Budgeted	Amounts	Actual (Modified Accrual)	Favorable (Unfavorable)
	Original	Final	Basis	Final to Actual
Revenues:				
Miscellaneous revenue	\$ -	\$ -	\$ -	\$ -
Total revenues				
Expenditures:				
Current:				
Education	24,000,000	24,000,000		24,000,000
Total expenditures	24,000,000	24,000,000		24,000,000
Excess (deficiency) of revenues over expenditures	(24,000,000)	(24,000,000)		24,000,000
Other financing sources (uses) State general fund appropriation	24,000,000	24,000,000	24,000,000	
Total other financing sources (uses)	24,000,000	24,000,000	24,000,000	
Net change in fund balances	\$ -	\$ -	\$ 24,000,000	\$ 24,000,000

New Mexico Public School Facilities Authority
Statement of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
General Fund (94300)
For the Year Ended June 30, 2019

# **Variances**

	Budgeted	Amounts	Actual (Modified Accrual)	Favorable (Unfavorable)		
	Original	Final	Basis	Final to Actual		
Revenues:						
Miscellaneous revenue	\$ -	\$ -	\$ 25	\$ 25		
Total revenues			25	25		
Expenditures:						
Current:	0.050.000	2.052.622	0.000.000	450 545		
Personnel services	3,952,600	3,952,600	3,793,885	158,715		
Contractual services	94,700	94,700	67,497	27,203		
Other costs	1,124,500	1,124,500	1,245,087	(120,587)		
Total expenditures	5,171,800	5,171,800	5,106,469	65,331		
Excess (deficiency) of revenues over	(F 171 000)	(F 171 000)	(F 106 444)	6F 2F6		
expenditures	(5,171,800)	(5,171,800)	(5,106,444)	65,356		
Other financing sources (uses) Tansfers in:						
Interfund transfers	5,647,400	5,647,400	2,677,265	(2,970,135)		
Total other financing sources (uses)	5,647,400	5,647,400	2,677,265	(2,970,135)		
Net change in fund balances	\$ 475,600	\$ 475,600	\$ (2,429,179)	\$ (2,904,779)		

New Mexico Public School Facilities Authority
Statement of Revenues, Expenditures and Changes in Fund Balance
Budget and Actual
Bond Proceeds Capital Projects Special Revenue Fund (94700)
For the Year Ended June 30, 2019

# **Variances**

	Budgeted	Amounts	Actual (Modified Accrual)	Favorable (Unfavorable)	
	Original	Final	Basis	Final to Actual	
Revenues:					
Miscellaneous revenue	\$ -	\$ -	\$ 20,493	\$ 20,493	
Total revenues		-	20,493	20,493	
Expenditures:					
Current:					
Education	819,332,626	819,332,626	73,098,182	746,234,444	
Total expenditures	819,332,626	819,332,626	73,098,182	746,234,444	
Excess (deficiency) of revenues over					
expenditures	(819,332,626)	(819,332,626)	(73,077,689)	746,254,937	
Other financing sources (uses) Transfers in:					
Inter-agency transfers Transfers out:	135,507,232	135,507,232	77,820,778	57,686,454	
Interfund transfers	(5,647,400)	(5,647,400)	(2,677,265)	2,970,135	
Total other financing sources (uses)	129,859,832	129,859,832	75,143,513	60,656,589	
Net change in fund balances	\$ (689,472,794)	\$ (689,472,794)	\$ 2,065,824	\$ (685,598,348)	

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

# **NOTE 1 - DEFINITION OF REPORTING ENTITY**

The Deficiencies Correction Unit (DCU) of the Public Schools Capital Outlay Council was created under Senate Bill 167 of the 2001 laws and was budgeted for the first time for the year ended June 30, 2002. Under Senate Bill 513 of the 2003 laws, the DCU became the State of New Mexico Public School Facilities Authority (the "Authority"). The new Authority consists of the staff, contracts, and equipment of the DCU and various staff, contracts, and equipment of the State Department of Education Capital Outlay Unit. Currently, the authority is a fully independent agency vouchering through the State of New Mexico Department of Finance and Administration (DFA).

The State of New Mexico Legislature created the Authority to administer a state-wide program in which the deficiencies in the facilities of each public school district in the State of New Mexico were corrected on a school by school basis.

# **NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

This summary of significant accounting policies of the Authority is presented to assist in the understanding of the Authority's financial statements. The financial statements and notes are the representation of the Authority's management who is responsible for their integrity and objectivity. The financial statements of the Authority have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental agencies. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Authority's accounting policies are described below:

During the year ended June 30, 2019, the Authority adopted GASB Statements No. 83, *Certain Asset Retirement Obligations*, No. 84, *Fiduciary Activities*, No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements* as required by GAAP. None of these pronouncements have a significant impact on these financial statements. At year end June 30, 2019, the Authority did not have a GASB Statement No. 77 disclosure requirement.

# **Financial Reporting Entity**

In evaluating how to define the Authority for financial reporting purposes, management has considered all potential programs and operations of the Authority. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GASB Statement No. 14, as amended by GASB Statement No. 39, GASB Statement No. 61. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency.

Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of the governing board by the Authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion is the scope of public service.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Application of this criterion involves considering whether the activity benefits the Authority and/or its residents and participants, or whether the activity is conducted within the geographic boundaries of the Authority and is generally available to its residents and participants.

A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the Authority is able to exercise oversight responsibilities.

Based upon the application of these criteria, the Authority is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards, but would be included in a state-wide Comprehensive Annual Financial Report (CAFR).

# **Use of Estimates in Preparing Financial Statements**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates. The Authority's estimates include the useful lives of depreciable assets and the current portion of accrued compensated absences.

# **Basic Financial Statements - Government-wide Statements**

The Authority's basic financial statements include both information on a government-wide basis and information presented on a fund basis. Government-wide financial statements include two basic financial statements: a statement of net position and a statement of activities. These statements do not include the fiduciary activities as they do not represent resources available to fund the Authority's programs. The Authority has no fiduciary fund activity.

Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental funds or business-type. In the government-wide statement of net position, both the governmental and business-type activities columns are presented on a consolidated basis by column, and are reflected on a full accrual, economic resources basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. The Authority does not have any business-type activities at year end June 30, 2019.

The Authority's net position is reported in three parts: invested in capital assets; restricted net position and unrestricted net position. When applicable, the effect of interfund activity is removed from the statement of net position in order to avoid a grossing-up effect on assets and liabilities within the statements.

The objective of the statement of activities is to report the relative financial burden of each of the reporting government's functions on its taxpayers. The format identifies the extent to which each function of the government draws from the general revenues of the government or is self-financing through fees or intergovernmental aid.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The government-wide Statement of Activities reflects both the gross and net cost per functional category which is otherwise being supported by general government revenues. The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. The program revenues must be directly associated with the function or a business-type activity. The Authority had no program revenues during the year ended June 30, 2019. The Authority includes two functions (general government and education).

# **Basic Financial Statements - Fund Financial Statements**

The governmental funds in the fund financial statements are presented on a current financial resource and modified accrual basis of accounting. This is the manner in which these funds are normally budgeted. The presentation is deemed more appropriate to demonstrate legal and covenant compliance, to demonstrate the source and use of liquid resources and to demonstrate how the Authority's actual experience conforms to the budget or fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements governmental column, a reconciliation is presented on the page following each statement, which briefly explains the adjustment necessary to transform the fund based financial statements into the governmental column of government-wide presentation.

The fund financial statements are similar to the financial statements presented in the previous accounting model. Emphasis here is on the major funds in either the governmental or business-type categories. Non-major funds (by category) or fund type are summarized into a single column. The General Fund is required to be a major program, and the Special Revenue Fund also is required to be a major fund. Therefore, there are no non-major funds. The Authority has no fiduciary funds, but if the Authority did, they would not be included in the government-wide financial statements.

The financial transactions of the Authority are recorded in individual funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, expenditures or expenses and other financing sources or uses. Government resources are allocated to, and accounted for, in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled.

The reporting model under GASB 34 sets forth the minimum criteria (percentage of the assets, liabilities, revenues or expenditures of either fund category or the governmental and enterprise combines) for the determination of major funds. Due to the fund structure of the Authority, all funds are considered major funds and are included under as governmental funds. The Authority classifies all of its funds as major funds.

The following fund types are used by the Authority:

**Governmental Funds** - All governmental fund types are accounted for on a spending or financial flow measurement focus. Only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of available spendable resources.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Governmental fund operating statements present increases (revenues and, other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of available spendable resources during a period.

Due to their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as government fund type expenditures of fund liabilities.

The General Fund Appropriation Special Revenue Fund is a Legislative Appropriation for Outside Adequacy - Impact Aid Districts coming to the authority to be used to fund projects of districts with tribal lands that would not normally fall under the Standards and Systems Based projects. The General Fund Appropriation (SHARE FUND # 94000-93100) is non-reverting in accordance with NMSA 22-24-5, 1978.

The General Fund is the general operating fund of the Authority and is used to account for all financial resources, except those required to be accounted for in another fund. The General Fund (SHARE FUND # 94000-94300) is non-reverting in accordance with NMSA 22-24-5, 1978.

The Bond Proceeds Capital Projects Special Revenue Fund (SHARE FUND # 94000-94700) is the program fund of the Authority. It is used to account for all funding received and for all expenditures made for the operation of the deficiency's correction program. This fund is a non-reverting fund in accordance with NMSA 22-24-5, 1978.

# Measurement Focus, Basis of Accounting and Financial Reporting Presentation

Basis of accounting refers to the point at which revenues or expenditures are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements are presented using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions should be recognized when the exchange takes place.

All governmental fund statements are presented on a current financial resource and modified accrual basis of accounting. Under this method, revenues and other governmental fund financial resource increments are recognized in the accounting period in which they become susceptible to accrual – that is, when they become both measurable and available to finance expenditures of the fiscal period ("available" meaning collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, typically 60 days).

Expenditures are recorded as liabilities when incurred. An exception to this general rule is that accumulated unpaid annual, compensatory and certain sick leave are not accrued as current liabilities but as non-current liabilities. However, in the government-wide financial statements, both current and long-term are accrued. Expenditures charged to federal programs are recorded utilizing the cost principles described by the various funding sources.

In applying the "susceptible to accrual" concept to intergovernmental revenues pursuant to GASB 33, the provider should recognize liabilities and expenses and the recipient should recognize receivables and revenues when the applicable eligibility requirements, including time requirements, are met.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Resources transmitted before the eligibility requirement are met, under most circumstances, should be reported as advances by the provider and deferred inflow by the recipient.

# **Budgets and Budgetary Accounting**

These procedures are followed in establishing the budgetary data reflected in the financial statements:

- 1. No later than September 1, the Authority prepares a budget appropriation request by category to be presented to the next Legislature.
- 2. The appropriation request is submitted to the New Mexico Department of Finance and Administration's Budget Division (DFA) and to the Legislative Finance Committee (LFC).
- 3. DFA makes recommendations and adjustments to the appropriation request, which then becomes the Governor's proposal to the Legislature.
- 4. The LFC holds hearings on the appropriation request, also submitting recommendations and adjustments before presentation to the Legislature.
- 5. Both the DFA's and LFC's recommended appropriation proposals are presented to the Legislature for approval of the final budget plan.
- 6. Budget hearings are scheduled before the New Mexico House Appropriations and Senate Finance Committees. The final outcome of these hearings is incorporated into the General Appropriations Act.
- 7. The Act is signed into law by the Governor of the State of New Mexico within the legally prescribed time limit.
- 8. The Authority submits, no later than May 1, to DFA an annual operating budget by category and line item based upon the appropriations made by the Legislature. The DFA Budget Division reviews and approves the operating budget which becomes effective on July 1.
- 9. All subsequent budget adjustments must be approved by the Authority and the Director of the DFA Budget Division. The budget for the current year was properly amended.
- 10. Legal budget control for expenditures and encumbrances is at the appropriation unit level.
- 11. Formal budgetary integration is employed as a management control device during the fiscal year for the General Fund and the Special Revenue Fund.
- 12. The budget is adopted on a modified accrual basis of accounting that is consistent with counting principle generally accepted in the United States of America. This change was implemented with the Laws of 2004, Chapter 114, Section 3 Paragraph N and Paragraph 0. It is effective for fiscal years beginning July 1, 2004. However, there is a statutory exception per General Appropriation Act, Laws of 2006, Chapter 109, Section 3, Subsections N and 0. The budget is adopted on the modified accrual basis of accounting except for accounts payable accrued at the end of the fiscal year that do not get paid by the statutory deadline per Section 6-10-4 NMSA. 1978. Those accounts payable must be paid out of the next year's budget. A reconciliation has been provided that reconciles differences between the budgetary basis and the modified accrual basis.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

# NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

13. Each year the Legislature approves multiple appropriations, which the State considers as continuing appropriations. The Legislature authorizes these appropriations for two to five years; however, it does not identify the authorized amount by fiscal year. Consequently, the appropriation is budgeted in its entirety the first year the Legislature authorizes it. The unexpended portion of the budget is carried forward as the next year's beginning budget balance until either the project period has expired or the appropriation has been fully expended. The budget presentations in these financial statements are consistent with the budgeting methodology.

The Authority's General Fund and Special Revenue Fund are non-reverting funds.

# **Capital Assets**

Property, plant and equipment including software, purchased or acquired, are carried at historical cost or estimated historical cost. Contributed assets are recorded at the fair market values as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The State's capitalization policy, i.e., the dollar value above which asset acquisitions including software are added to the capital accounts, is \$5,000 which is a change in policy effective July 1, 2005. However, all capital outlay purchases may not necessarily be capitalized. Old inventory items that do not meet the new capitalization threshold will remain on the inventory list and continue to be depreciated. The Authority does not capitalize any interest in regards to its capital assets.

Depreciation on all assets is provided on the straight-line basis over the estimated useful lives with no salvage value. The Authority utilizes Internal Revenue Service guidelines to estimate the useful lives on capital assets as follows:

Equipment 8 years
Computer Equipment 4 to 8 years
Portable Classrooms 20 years
Vehicles 5 years

# **Encumbrance Accounting**

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control in the General Fund and the Special Revenue Funds. Encumbrances not recorded as vouchers payable at year end lapse.

# **Accrued Compensated Absences**

Vacation and sick leave earned and not taken is cumulative; however, upon termination of employment, sick pay for such leave hours accumulated up to 600 hours is forfeited and vacation pay is limited to payment for 240 hours. Vacation leave up to the maximum of 240 hours is payable upon separation from service at the employee's current hourly rate. Sick leave is payable semiannually to qualified employees for hours accumulated above 600 hours at a rate equal to 50 percent of their hourly rate, not to exceed 120 hours each semi-annual period. Upon retirement, payment for sick leave is limited to 400 hours accumulated in excess of 600 hours at the 50 percent hourly rate. The compensated absences payable is included in the government-wide financial statements. Authority general fund resources have been used to liquidate accrued compensated absences.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## **Pensions**

The Authority, as part of the primary government of the State of New Mexico, is a contributing employer to a cost-sharing multiple employer defined benefit pension plan administered by the Public Employees Retirement Association (PERA). Disclosure requirements for governmental funds apply to the primary government as a whole, and as such this information will be presented in the Component Appropriation Funds Annual Financial Report General Fund and the Comprehensive Annual Financial Report (CAFR) of the State of New Mexico.

Information concerning the net pension liability, pension expense, and pension-related deferred inflow and outflow of resources of the primary government will be contained in the General Fund and the CAFR and will be available, when issued, from the Office of the State Controller, Room 166, Bataan Memorial Building 407 Galisteo Street, Santa Fe, New Mexico, 87501.

For purposes of measuring the net pension liability, deferred outflow of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the New Mexico Public Employees Retirement Association (PERA) and additions to /deductions from PERA's fiduciary net position, have been determined on the same basis as they are reported by PERA, on the economic resources measurement focus and accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

## Postemployment Benefits Other Than Pensions (OPEB)

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the New Mexico Retiree Health Care Authority (NMRHCA) and additions to and deductions from NMRHCA's fiduciary net position have been determined on the same basis as they are reported by NMRHCA. For this purpose, NMRHCA recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value. As with items related to pensions, disclosure requirements for governmental funds apply to the primary government as a whole, and as such this information will be presented in the Component Appropriation Funds Annual Financial Report General Fund) and the Comprehensive Annual Financial Report (CAFR) of the State of New Mexico.

The net OPEB liability is a long-term liability that is not directly related to or expected to be paid from the Authority's enterprise funds and therefore not reported in the Department's Statement of Net Position. Information concerning the net OPEB liability, OPEB expense, and OPEB-related deferred inflow and outflow of resources of the primary government will be contained in the General Fund and the CAFR and will be available, when issued, from the Office of the State Controller, Room 166, Bataan Memorial Building 407 Galisteo Street, Santa Fe, New Mexico, 87501.

#### **Net Position/Fund Equity**

In the government-wide financial statements, net position consists of three components: net investment in capital assets; restricted; and unrestricted. The Authority has no debt related to capital assets; therefore, net position invested in capital assets equal the capital assets, net of accumulated depreciation.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net position is reported as restricted when constraints placed on net position use are externally imposed by creditors such as through debt covenants, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Enabling legislation includes a legally enforceable requirement that resources be only for the specific purposes stipulated in the legislation.

Legal enforceability means the government can be impelled by an external party - such as citizens, public interest groups or the judiciary - to use resources for the purposes specified by the legislation.

These resources remaining in net position were received or earned with the explicit understanding between the Authority and the resource provider (grantor, contributor, other government or enabling legislation) that the funds would be used for a specific purpose.

Unrestricted net position consists of net position that does not meet the definition of restricted or net investment in capital assets.

In the governmental fund financial statements, fund balances are classified as non-spendable, restricted, committed, assigned or unassigned.

Restricted represents those portions of fund balance where constraints placed on the resources are either externally imposed or imposed by law through constitutional provisions or enabling legislation. As of June 30, 2019, in fund 93100, \$24,000,000 was restricted for future construction projects approved by the State Legislature. Also, \$10,195,675 is restricted in the fund 94700 for funding the capital needs of school districts in the State of New Mexico. Committed fund balance represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Legislative and Executive branches of the State. Assigned fund balance is constrained by the Legislature's and Executive Branch's intent to be used for specific purposes or, in some cases, by legislation.

When an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the State's policy to use restricted resources first. When expenditures/expenses are incurred for purposes for which unrestricted (committed, assigned and unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the State's policy to spend committed resources first.

## **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Authority did not have any items that qualified for reporting in this category as of June 30, 2019.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Authority did not have any items that were required to be reported in this category as of June 30, 2019.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

## NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Interfund Balances and Transactions**

Interfund transactions are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

## Revenues, Expenditures, and Expenses

Substantially all governmental fund revenues are accrued. No allowance for doubtful accounts for the Due from Other State Agencies was necessary because this amount was due from bond proceeds held by another state agency and it is considered fully collectible by management.

Expenditures are recognized when the related fund liability is incurred.

#### **NOTE 3 - STATE GENERAL FUND INVESTMENT POOL**

The Authority does not have a separate bank account. For cash management and investment purposes, funds of various state agencies are deposited in the State General Fund Investment Pool (the Pool), which is managed by the Office of the New Mexico State Treasurer. Claims on the Pool are reported as assets by the various agencies investing in the Pool.

As provided for in Chapter 8-6 of the New Mexico Statutes Annotated 1978, the State Treasurer shall receive and keep all monies of the State, except when otherwise provided, and shall disburse the public money upon lawful warrants. The State Treasurer's Organization (STO) acts as the state's bank when agency cash receipts are deposited and later pooled into a statewide investment fund, as referred to as the State General Fund Investment Pool (SFGIP). In times when cash amounts are greater than immediate needs, the amounts are placed into short-term investments. When agencies make payments to vendors and employees, they are made from this pool and their claims on the pool are reduced.

The comprehensive cash reconciliation model which compares aggregated agency claims on the State General Fund Investment Pool to the associated resources held by the State Treasurer's Office has been completed for fiscal year 2019. This process has been previously reviewed by the IPAs performing audits of the General Fund, the Department of Finance and Administration and the State of New Mexico's Comprehensive Annual Financial Report. The reviews have deemed the process sound and the Authority fully compliant with the requirements.

The State Controller indicated on September 17, 2019 that as of June 30, 2019, resources held in the pool were equivalent to the corresponding business unit claims on those resources and all claims as recorded in SHARE shall be honored at face value.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

#### NOTE 3 - STATE GENERAL FUND INVESTMENT POOL (CONTINUED)

The Authority has established daily and monthly procedures that mitigate the risk of misstatement of the Authority's balances within the Pool. In addition, as required by Section 6-5-2.1 (J) NMSA 1978, DFA/FCD is to complete, on a monthly basis, reconciliation with the balances and accounts kept by the state treasurer and adopt and promulgate rules regarding reconciliation for state agencies. At June 30, 2019, the Authority had the following invested in the State General Fund:

Fund	Type of Account	SHARE Fund No.	Reconciled Balance
General Fund Appropriation	Investment	93100	\$ 24,000,000
General Fund	Investment	94300	753,261
Bond Proceeds Capital Projects	Investment	94700	17,088,938_
			\$ 41,842,199

Interest Rate Risk: The State Treasurer's General Fund Investment Pool does not have an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from changes in interest rates.

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The New Mexico State Treasurer's General Fund Investment Pool is not rated for credit risk.

For additional GASB 40 disclosure information regarding the investment in the New Mexico State Treasurer's General Fund Investment Pool, the reader should see the separate audit report for the State Treasurer's Office for the fiscal year ended June 30, 2019.

#### **NOTE 4 - DUE TO LOCAL GOVERNMENTS**

The Bond Proceeds Capital Project Special Revenue Fund was liable for \$810,094 to various School Districts within the State of New Mexico for construction cost incurred and not yet paid to the school districts.

#### **NOTE 5 - ADVANCE RECEIVABLE**

At June 30, 2019, the Authority had \$5,222,792 in advances receivable. Advances receivable are approved by resolution through the Public School Capital Outlay Council to award districts a local match advance. Once the Authority awards an advance, the district has four years to repay the advance.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

#### **NOTE 6 - CAPITAL ASSETS**

The capital assets activity for the year ended June 30, 2019 is as follows:

	Balance July 1, 2018		Additions		Dispositions		Balance June 30, 2019	
Capital assets depreciated Equipment	\$	51,595	\$	-	\$	-	\$	51,595
Computer equipment Portable classrooms		134,528 8,481,100		-		-		134,528 8,481,100
Vehicles  Total assets depreciated		230,594 8,897,817		<u>-</u>				230,594 8,897,817
Less accumulated depreciation for:								
Equipment		50,177		1,417		-		51,594
Computer equipment		124,822		971		-		125,793
Portable classrooms		5,621,481		424,055		-		6,045,536
Vehicles		230,594				-		230,594
Total accumulated depreciation		6,027,074		426,443				6,453,517
Capital assets, net	\$	2,870,743	\$	(426,443)	\$	<u>-</u>	\$	2,444,300

Depreciation expense for the year ended June 30, 2019 was \$426,443. All depreciation expense was allocated to the Authority's general governmental function.

## **NOTE 7 - CHANGES IN LONG-TERM LIABILITIES**

A summary of changes in long-term liabilities for the year ended June 30, 2019 is as follows:

Balance						]	Balance	Dι	ıe Within	
	June	e 30, 2018	A	dditions	Re	tirements	Jun	e 30, 2019		ne Year
Compensated absences	\$	196,447	\$	197,554	\$	198,848	\$	195,153	\$	195,153

<u>Compensated absences payable</u> - The liability at June 30, 2019 has been recorded in the basic financial statements and represents the Authority's commitment to fund accrued vacation, sick leave and personal time off costs from future operations. The compensated absence liability of the governmental fund is expected to be liquidated by the General Fund.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

## **NOTE 8 - SPECIAL APPROPRIATIONS**

Appropriations below are from the unexpended proceeds of inter-agency transfers of taxable supplemental severance tax bonds that are not needed for the projects for which the bonds were issued. Therefore, for the identified special appropriations there is not a budget to actual financial statement. These appropriations require an amended certification and resolution to start the project and create a budget. The following is a summary of special appropriations still outstanding at June 30, 2019:

	Applicable Fiscal Year						Amou Returne State of Mexic	d to New	Inexpended Balance at
Laws	Period	Description	Origin	al Balance	Am	ount Spent	General I	und	6/30/19
		New Mexico School for the Blind and Visually Impaired Projects - Appropriations from the Public School Capital Outlay Fund. Appropriations are from the unexpended proceeds of taxable supplemental severance tax bonds that are no longer needed for the projects for which the bonds were issued. Projects are:							
2014 HB55									
Section 45	2014-2018	Ditzler Auditorium and recreation center and the library building, including demolition of the Bert Reeves Learning Center (plan, design, construct, renovate, equip and furnish).							
	P14-021	Quimby gmnasium and natatorium ( plan, design, construct, renovate, equip	\$	4,363,892	\$	4,324,471	\$	-	\$ 39,421
	P14-019	and furnish). Sacramento Dormitory (plan, design, construct, renovate, equip and furnish residential cottages,		1,844,015		33,432		-	1,810,583
	P14-020	including demolition)		2,294,411		-		-	2,294,411
		Subtotal		8,502,318		4,357,903		-	4,144,415

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

					Amount	
					Returned to	
	Applicable				State of New	Unexpended
	Fiscal Year				Mexico	Balance at
Laws	Period	Description	Original Balance	Amount Spent	<b>General Fund</b>	6/30/19
		New Mexico School for the		-		
		Deaf Project -				
		Appropriations from the				
		Public School Capital				
		Outlay Fund.				
		Appropriations are from				
		the unexpended proceeds				
		of taxable supplemental				
		severance tax bonds that				
		are no longer needed for				
		the projects for which the				
		bonds were issued.				
		Projects are:				
2014 HDEE		•				
2014 HB55	2014 2010					
Section 46	2014-2018	C				
		Cartwright Hall (plan,				
	D1= 010	design, construct, renovate,	10.001.400	E 0 E 0 5		
	P15-010	equip and furnish).	10,921,482	5,370,041	-	5,551,441
		Subtotal	10,921,482	5,370,041	-	5,551,441

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

Laws	Applicable Fiscal Year Period	Description	Original Balance	Amount Spent	Amount Returned to State of New Mexico General Fund	Unexpended Balance at 6/30/19
2014 HB55 Section 47	2014-2018	Public Education Department Projects - Appropriations from the Public School Capital Outlay Fund. Appropriations are from the unexpended proceeds of taxable supplemental severance tax bonds that are no longer needed for the projects for which the bonds were issued. Projects are: School buses (purchase statewide). Educational technology infrastructure at public schools (minimum network speed of less than five kilobytes per second per student to ensure these schools are able to administer computer-based assessments by the 2014-	32,900,000	32,900,000		
		2015 school year.	2,500,000	2,500,000	-	<u>-</u>
		Subtotal	35,400,000	35,400,000	-	-

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

Laws	Applicable Fiscal Year Period	Description	Original Balance	Amount Spent	Amount Returned to State of New Mexico General Fund	Unexpended Balance at 6/30/19
2013 SB60	renou	New Mexico School for the Deaf Project - Appropriations from the Public School Capital Outlay Fund, contingent upon approval of the public school capital outlay council	Original balance	Amount Spent	deneral Punu	0/30/19
Section 52	2013-2017					
	P13-008	NMSD - Site Improvements	7,000,000	5,140,887	-	1,859,113
		Subtotal	7,000,000	5,140,887	-	1,859,113
		Public Education Department - Appropriations from the Public School Capital Outlay Fund, contingent upon approval of the public school capital outlay council				
2013 SB60 Section 53	2013-2017					
<b>35661011 33</b>	2013-2017	Pre-K (renovate and				
SSTB13SB 13	-1937	construct) School Busses (purchase	2,500,000	1,507,102	992,898	-
SSTB13SB 13	-1938	statewide)	13,000,000	12,999,351	649	
			15,500,000	14,506,454	993,546	-

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

Laura	Applicable Fiscal Year	Decembration	Original Palamas	Am aunt Crout	Amount Returned to State of New Mexico	Unexpended Balance at
Laws	Period	Description New Mexico School for the	Original Balance	Amount Spent	General Fund	6/30/19
		Blind and Visually				
		Impaired - Appropriations				
		from the Public School Capital Outlay Fund,				
		contingent upon approval				
		of the public school capital outlay council				
2013 SB60						
Section 54	2013-2017					
		NMSBVI - Jack Hall and the				
		Health Services Buildings				
	P13-016	(relocate the library)	838,000	648,386	-	189,614
CCTD12CD 12		NMSBVI - Jack Hall and the				
SSTB13SB 13 1939	- P13-016	Health Services Buildings (relocate the library)	225 000	335,008		
1939	P13-010	NMSBVI - Site Improvements	335,008	335,008	-	-
		to the campus				
	P13-015	to the campus	1,486,180	500,487	_	985,693
		NMSBVI - Site Improvements	,,			,
SSTB13SB 13	-	to the campus				
1940	P13-015	-	1,486,180	1,486,180	-	-
		NMSBVI - Watkins Eduction				
		Center (renovate and equip				
SSTB13SB 13	-	and to demolish San Andres				
1941	P14-025	Building)	5,500,000	5,180,542	-	319,458
			9,645,368	8,150,603	-	1,494,765

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

Laws	Applicable Fiscal Year Period	Description	Original Balance	Amount Spent	Amount Returned to State of New Mexico General Fund	Unexpended Balance at 6/30/19
2015 SB1		Public Education Department - Appropriations from the Public School Capital Outlay Fund, contingent upon approval of the public school capital outlay council				-,, -
Section 75	2015-2019					
		Pre-K (renovate and construct) School Busses (purchase	1,000,000	1,000,000	-	-
		statewide)	4,000,000	4,000,000	-	-
			5,000,000	5,000,000	-	-
2016 HB219		Public Education Department - Appropriations from the Public School Capital Outlay Fund, contingent upon approval of the public school capital outlay council				
Section 40	2016-2020					
		Pre-K (renovate and construct) School Busses (purchase	5,000,000	-	-	5,000,000
		statewide)	7,000,000	7,000,000	-	-
			12,000,000	7,000,000	-	5,000,000

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

·	Applicable Fiscal Year				Amount Returned to State of New Mexico	Unexpended Balance at
Laws	Period	Description	Original Balance	Amount Spent	General Fund	6/30/19
		Instructional Material or				
		Transportation Distribution Fund -				
		Appropriations from the				
		Public School Capital				
		Outlay Fund, declaring an				
2016 SB4		emergency.				
Section 2		emergency:				
Paragraph N	2018-2022					
		Instructional Material Fund				
		or Transportation				
	2018	Distribution Fund	25,000,000	25,000,000	-	-
		Instructional Material Fund				
		or Transportation				
	2019	Distribution Fund	25,000,000	7,000,000	-	18,000,000
		Instructional Material Fund				
	2020	or Transportation				25 222 222
	2020	Distribution Fund	25,000,000	-	-	25,000,000
		Instructional Material Fund				
	2021	or Transportation	25 000 000			25 000 000
	2021	Distribution Fund	25,000,000	-	-	25,000,000
		Instructional Material Fund or Transportation				
	2022	Distribution Fund	25,000,000			25,000,000
	2022	Instructional Material or	23,000,000	-	-	23,000,000
		Transportation				
		Distribution Fund -				
		Appropriations from the				
		Public School Capital				
		Outlay Fund, declaring an				
		emergency.				
2016 SB4						
Section 3	2017					
		Instructional Material Fund				
		or Transportation				
	2017	Distribution Fund	12,500,000	12,500,000	-	-
			137,500,000	44,500,000	-	93,000,000

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

Laws	Applicable Fiscal Year Period	Description	Original Balance	Amount Spent	Amount Returned to State of New Mexico General Fund	Unexpended Balance at 6/30/19
Laws	Terrou	General Fund Restore Allotments- Appropriations from the Public School Capital Outlay Fund from the unexpended proceeds of supplemental severance tax bonds that are no longer needed for the projects for which bonds were issued.	Original Balance	Amount Spent	deneral runu	0/30/17
2016 SB8						
Section 6	2017	General Fund Restore Allotments - Project				
	2017	Reversions	12,368,629 12,368,629	12,368,629 12,368,629	<u>-</u> -	-
		Security Appropriation from the Public School Capital Outlay Fund to plan, design and install school security systems and for repairs, renovations or replacement of school seurity systems statewide.				
2018 HB306 Section 46	2018-2022		C 000 000	C 000 000		
	2018	School Security	6,000,000	6,000,000	-	-

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

# **NOTE 8 - SPECIAL APPROPRIATIONS (CONTINUED)**

Laws	Applicable Fiscal Year Period	Description	Original Balance	Amount Spent	Amount Returned to State of New Mexico General Fund	Unexpended Balance at 6/30/19
		Security Appropriation		•		<del></del>
		from the Public School				
		Capital Outlay Fund to				
		develop guidelines for a				
		school security system project grant initiative to				
		include an assessment of a				
		school's security system				
		and a statement of				
		opinion by the school				
		district that the project				
		would improve the				
		security of the school's buildings, property and				
		occupants. Grants made				
		by the Council to school				
		districts that the council				
		determines are willing				
		and able to pay for the				
		portion of the total project				
		cost not funded with grant assistance from the fund				
		and according to those				
		applicants' ranking.				
2018 SB239						
Section 2	2019-2022					
		School Security	10,000,000	10,000,000	-	-
		School Security	10,000,000	-	-	10,000,000
		School Security School Security	10,000,000 10,000,000	-	-	10,000,000 10,000,000
	2022	2 School Security	40,000,000	10,000,000		30,000,000
		-	10,000,000	10,000,000		50,000,000

TOTALS \$ 299,837,797 \$ 157,794,517 \$ 993,546 \$ 141,049,734

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

#### NOTE 9 - PENSION PLAN - PUBLIC EMPLOYEES RETIREMENT ASSOCIATION

#### General Information about the Pension Plan

Compliant with the requirements of Government Accounting Standards Board Statement No. 68 Accounting and Financial Reporting for Pensions, the State of New Mexico has implemented the standard for fiscal years ending June 30, 2018 and 2017. The Authority, as part of the primary government of the State of New Mexico, is a contributing employer to a cost-sharing multiple employer defined benefit pension plan administered by the Public Employees Retirement Association (PERA).

Disclosure requirements including schedules of required supplementary information and related notes for governmental funds apply to the primary government as a whole, and as such this information will be presented in the Component Appropriation Funds Annual Financial Report General Fund and the Comprehensive Annual Financial Report (CAFR) of the State of New Mexico. The net pension liability is a long-term liability that is not directly related to or expected to be paid from the Authority's enterprise funds and therefore not reported in the Department's Statement of Net Position. Information concerning the net pension liability, pension expense, and pension-related deferred inflow and outflow of resources of the primary government will be contained in the General Fund and the CAFR and will be available, when issued, from the Office of the State Controller, Room 166, Bataan Memorial Building 407 Galisteo Street, Santa Fe, New Mexico, 87501.

#### NOTE 10 - POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN

Compliant with the requirements of Governmental Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the State of New Mexico has implemented this standard for the fiscal year ended June 30, 2018.

The Authority, as part of the primary government of the State of New Mexico, is a contributing employer to a cost-sharing multiple-employer defined benefit postemployment health care plan that provides comprehensive group health insurance for persons who have retired from certain public service positions in New Mexico. The other postemployment benefits (OPEB) Plan is administered by the Retiree Health Care Authority of the State of New Mexico. Overall, total OPEB liability exceeds OPEB Plan net position resulting in a net OPEB liability. The State has determined the State's share of the net OPEB liability to be a liability of the State as a whole, rather than any agency or department of the State and the liability will not be reported in the department or agency level financial statements of the State. All required disclosures will be presented in the Comprehensive Annual Financial Report (CAFR) of the State of New Mexico.

Information concerning the net liability, benefit expense, and benefit-related deferred inflows and deferred outflows of resources of the primary government will be contained in the State of New Mexico Comprehensive Annual Financial Report (CAFR) for the year ended June 30, 2019 and will be available, when issued, from the Office of the State Controller, Room 166, Bataan Memorial Building, 407 Galisteo Street, Santa Fe, New Mexico, 87501.

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

#### **NOTE 11 - COMMITMENTS AND CONTINGENCIES**

## **Operating Leases**

The Authority leased its office space in Santa Fe and in Albuquerque under operating leases. The Santa Fe lease was renewed in May 2011 for an indefinite amount of time and since it is in a State owned building, there are no lease payments. The Authority is responsible for the building's maintenance and utility costs. The Albuquerque lease was entered as of July 1, 2008 for an initial term of five years. In July 2013, the Authority renewed for a second five-year term and renewed this lease again as of July 1, 2018 for another five-year term. Total rental expenditures for the year ended June 30, 2018 for operating leases were \$201,644.

The following is a schedule by years of future minimum lease rental payments required under operating leases that have initial or remaining non-cancellable lease terms in excess of one year as of June 30, 2019.

<b>Year Ending</b>		
June 30,	<i></i>	<u> </u>
2020	\$	202,125
2021		202,125
2022		207,900
2023		207,900
	\$	820,050

#### **Risk Management**

The Authority obtains coverage through the Risk Management Division of the State of New Mexico General Services Department. This coverage includes liability and civil rights, property, vehicle, employer bond, workers' compensation, group insurance and state unemployment. The coverages are designed to satisfy the requirements of the State Tort Claims Act. All employees of the Authority are covered by blanket fidelity bond up to \$5,000,000 with a \$1,000 deductible per occurrence by the State of New Mexico for the period July 1, 2018 through June 30, 2019. There have been no settlements in excess of insurance coverage as of June 30, 2019.

#### **NOTE 12 - INTERFUND TRANSFERS**

Operating transfers are for the allocation of administrative and payroll costs and consist of the following:

Transfers In	Transfers Out	 Amount
	Bond Proceeds Capital Projects Special	
General Fund (94300)	Revenue Fund (94700)	\$ 2,677,265

New Mexico Public School Facilities Authority Notes to Financial Statements June 30, 2019

#### NOTE 13 - TRANSFERS FROM OTHER STATE OF NEW MEXICO AGENCIES

Authority Fund	Agency	Agency Number	Fund Number	Purpose	Amount
Bond Proceeds Capital Projects Fund (94700)	Construction Industries Division	42000	43300	Inspections	\$ (25,571)
Bond Proceeds Capital Projects Fund (94700)	NM Department of Finance & Administration	34100	10920	Severance Tax Bonds	77.846.349
Tuna (71700)	nammsuadon	31100	10720	Severance Tax Bonus	\$ 77,820,778

# NOTE 14 - OTHER REQUIRED INDIVIDUAL FUND DISCLOSURES

- The Authority did not have deficit fund balance at year end June 30, 2019.
- The Authority did not have any fund's expenditures in excess of the budgeted appropriations for the year ended June 30, 2019.
- The Authority did not have any funds in which designated cash appropriations were in excess of available budget.

## **NOTE 15 - SUBSEQUENT EVENTS**

The date to which events occurring after June 30, 2019, the date of the most recent statement of net position, have been evaluated for possible adjustment to the financial statements or disclosures is February 28, 2020, which is the date on which the financial statements were available to be issued. No events were noted for disclosure.

#### **NOTE 16 - FUTURE PROJECTS**

The PSCOC certifies to the Board of Finance the need to issue bonds for projects and other uses provided for under the Public School Capital Outlay Act. Bond proceeds therefore support funding needs of project commitments identified on a priority basis by the PSCOC and made on behalf of the State of New Mexico for public school capital improvements statewide. Reallocation of revenue in the fund by the Legislature that is not supplanted by other replacement sources within a short period of time will delay commencement or completion of public school facility improvements the State has committed to participate in. Engineering, architecture and construction contracts relating to construction or major repairs of educational facilities aggregated approximately \$296,430,604 as of June 30, 2019. The remaining commitment on these contracts was approximately \$59,832,295. These contracts will be paid in future periods as work is performed. Payment will be made with proceeds from inter-agency transfers of severance tax bonds and contributions from respective school districts. At June 30, 2019, the Authority had approximately \$354,928,990 of certified and issued Severance Tax Bonds that remain unspent.

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# **SUPPORTING SCHEDULES**

New Mexico Public School Facilities Authority Schedule of Joint Powers Agreements Year Ended June 30, 2019

District Responsibility	Responsible Party	Beginning (DFA Approval)	Ending	Amount Applicable	Amount Contributed	Audit
Academy Trades Technology	PSFA Director	10/8/2010	Indefinitely	N/A	N/A	School District
Ace Leadership Charter	PSFA Director	8/16/2011	Indefinitely	N/A	N/A	School District
Alamogordo	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Albuquerque	PSFA Director	2/4/2011	Indefinitely	N/A	N/A	School District
Albuquerque Sign Language	PSFA Director	8/23/2010	Indefinitely	N/A	N/A	School District
Aldo Leopold	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Alma darte	PSFA Director	1/10/2001	Indefinitely	N/A	N/A	School District
Amy Biehl	PSFA Director	4/10/2013	Indefinitely	N/A	N/A	School District
Animas	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Aztec	PSFA Director	11/8/2010	Indefinitely	N/A	N/A	School District
Belen	PSFA Director	2/9/2016	Indefinitely	N/A	N/A	School District
Bernalillo	PSFA Director	8/19/2011	Indefinitely	N/A	N/A	School District
Bloomfield	PSFA Director	11/8/2010	Indefinitely	N/A	N/A	School District
Capitan	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Carlsbad	PSFA Director	11/3/2010	Indefinitely	N/A	N/A	School District
Carrizozo	PSFA Director	8/27/2010	Indefinitely	N/A	N/A	School District
Central	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
Cesar Chavez	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
Chama	PSFA Director	11/3/2010	Indefinitely	N/A	N/A	School District
Cien Aguas Internationa	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Clayton	PSFA Director	10/6/2017	Indefinitely	N/A	N/A	School District
Cloudcroft	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District

District Responsibility	Responsible Party	Beginning (DFA Approval)	Ending	Amount Applicable	Amount Contributed	Audit
Clovis	PSFA Director	4/10/2012	Indefinitely	N/A	N/A	School District
Cobre	PSFA Director	2/16/2016	Indefinitely	N/A	N/A	School District
Coral Community Charter	PSFA Director	6/21/2016	Indefinitely	N/A	N/A	School District
Corona	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Cottonwood Charter	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Cuba	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
Deming	PSFA Director	2/4/2016	Indefinitely	N/A	N/A	School District
Des Moines	PSFA Director	6/24/2011	Indefinitely	N/A	N/A	School District
Dexter	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Dora Consolidated	PSFA Director	12/16/2010	Indefinitely	N/A	N/A	School District
Dulce	PSFA Director	4/7/2016	Indefinitely	N/A	N/A	School District
East Mountain	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Elida	PSFA Director	8/24/2001	Indefinitely	N/A	N/A	School District
Española	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
Estancia	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Eunice	PSFA Director	3/16/2011	Indefinitely	N/A	N/A	School District
Farmington	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
Flloyd	PSFA Director	7/13/2015	Indefinitely	N/A	N/A	School District
Fort Sumner	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Gadsden	PSFA Director	1/26/2016	Indefinitely	N/A	N/A	School District
Gallup	PSFA Director	1/5/1900	Indefinitely	N/A	N/A	School District
Gilbert Sena Charter	PSFA Director	4/24/2013	Indefinitely	N/A	N/A	School District
Grady	PSFA Director	11/8/2010	Indefinitely	N/A	N/A	School District
Grants	PSFA Director	10/4/2010 See independe	Indefinitely	N/A ort.	N/A	School District

New Mexico Public School Facilities Authority Schedule of Joint Powers Agreements Year Ended June 30, 2019

District Responsibility	Responsible Party	Beginning (DFA Approval)	Ending	Amount Applicable	Amount Contributed	Audit
Hagerman	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Hatch	PSFA Director	1/31/2011	Indefinitely	N/A	N/A	School District
Hobbs	PSFA Director	2/15/2011	Indefinitely	N/A	N/A	School District
Hondo	PSFA Director	10/26/2010	Indefinitely	N/A	N/A	School District
Horizon Academy West	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
House	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
International School	PSFA Director	4/15/2013	Indefinitely	N/A	N/A	School District
J. Paul Taylor	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
Jal	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Jemez Mountain	PSFA Director	11/8/2010	Indefinitely	N/A	N/A	School District
Jemez Valley	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
La Promesa	PSFA Director	12/24/2012	Indefinitely	N/A	N/A	School District
Lake Arthur	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
Las Cruces	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Las Vegas City	PSFA Director	6/19/2012	Indefinitely	N/A	N/A	School District
Logan	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Lordsburg	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Los Alamos	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Los Lunas	PSFA Director	11/8/2010	Indefinitely	N/A	N/A	School District
Loving	PSFA Director	3/5/2012	Indefinitely	N/A	N/A	School District
Lovington	PSFA Director	11/8/2010	Indefinitely	N/A	N/A	School District
Magdelena	PSFA Director	11/8/2010	Indefinitely	N/A	N/A	School District
Master Program	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
Maxwell	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District

See independent auditors' report.

District Responsibility	Responsible Party	Beginning (DFA Approval)	Ending	Amount Applicable	Amount Contributed	Audit
McCurdy	PSFA Director	6/2/2016	Indefinitely	N/A	N/A	School District
Media Arts	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
Melrose	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Mesa Vista	PSFA Director	3/20/2012	Indefinitely	N/A	N/A	School District
Montessori	PSFA Director	4/10/2013	Indefinitely	N/A	N/A	School District
Mora	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
Moriarty	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
Mosquero	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
Moutainair	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
NM School for the Arts	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
NMBVI	PSFA Director	10/16/2009	Indefinitely	N/A	N/A	School District
NMSD	PSFA Director	10/20/2011	Indefinitely	N/A	N/A	School District
North Valley Academy	PSFA Director	11/22/2011	Indefinitely	N/A	N/A	School District
Pecos	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Peñasco	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
Pojoaque	PSFA Director	4/2/2013	Indefinitely	N/A	N/A	School District
Portales	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Questa	PSFA Director	4/14/2013	Indefinitely	N/A	N/A	School District
Raton	PSFA Director	11/8/2010	Indefinitely	N/A	N/A	School District
Reserve	PSFA Director	2/18/2016	Indefinitely	N/A	N/A	School District
Rio Rancho	PSFA Director	11/8/2010	Indefinitely	N/A	N/A	School District
Roswell	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Roy	PSFA Director	3/7/2011	Indefinitely	N/A	N/A	School District
Ruidoso	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District

New Mexico Public School Facilities Authority Schedule of Joint Powers Agreements Year Ended June 30, 2019

District Responsibility	Responsible Party	Beginning (DFA Approval)	Ending	Amount Applicable	Amount Contributed	Audit
San Jon	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Santa Fe	PSFA Director	11/8/2010	Indefinitely	N/A	N/A	School District
Santa Rosa	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
School of Dreams	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
Silver	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
Socorro	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
South Valley Prep	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
Springer	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
SW Intermediate Learning Center	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
SW Primary Learning Center	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
SW Secondary Learning Center	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
Truth or Consequences	PSFA Director	2/3/2016	Indefinitely	N/A	N/A	School District
Taos Integrated School for the Arts	PSFA Director	11/15/2010	Indefinitely	N/A	N/A	School District
Taos Academy	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Taos	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
Tatum	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Texico	PSFA Director	2/2/2011	Indefinitely	N/A	N/A	School District
The ASK Academy	PSFA Director	10/21/2010	Indefinitely	N/A	N/A	School District
Tierra Adentro	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Tucumcari	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Tularosa	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District
Vaughn	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District

See independent auditors' report.

District Responsibility	Responsible Party	Beginning (DFA Approval)	Ending	Amount Applicable	Amount Contributed	Audit
Village Academy	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
Wagon Mound	PSFA Director	9/14/2010	Indefinitely	N/A	N/A	School District
West Las Vegas	PSFA Director	10/14/2010	Indefinitely	N/A	N/A	School District
Zuni	PSFA Director	10/4/2010	Indefinitely	N/A	N/A	School District

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# **COMPLIANCE SECTION**





# CERTIFIED PUBLIC ACCOUNTANTS | BUSINESS ADVISORS

# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Brian S. Colón, Esq New Mexico State Auditor Members of the Public School Capital Outlay Council State of New Mexico Public School Facilities Authority Albuquerque, New Mexico

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the budgetary comparisons for the General Fund and major special revenue funds of the New Mexico Public School Facilities Authority (the "Authority") as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated February 28, 2020.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Authority's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governances.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses as items 2019-001 and 2019-002 that we consider to be material weaknesses.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Authority's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matter that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as item 2019-001.

## The Authority's Responses to the Findings

The Authority's responses to the findings identified in our audit is described in the accompanying schedule of findings and responses. The Authority's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Cordova CPAs LLC

Albuquerque, New Mexico February 28, 2020

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New Mexico Public School Facilities Authority Schedule of Findings and Responses June 30, 2019

# **SECTION I - SUMMARY OF AUDITORS' RESULTS**

# Financial Statements:

1.	Ty	pe of auditors' report issued	Unmodified
2.	Int	ernal control over financial reporting:	
	a.	Material weaknesses identified?	Yes
	b.	Significant deficiencies identified not considered to be material weaknesses?	None noted
	c.	Noncompliance material to the financial statements noted?	Yes

New Mexico Public School Facilities Authority Schedule of Findings and Responses June 30, 2019

#### **SECTION II - FINANCIAL STATEMENT FINDINGS**

#### 2019-001 Late Audit Report (Material Weakness/ Material Non-Compliance)

*Condition:* The audit report for the Authority's fiscal year ended June 30, 2019 was not submitted by the due date of November 1, 2019 as required OSA Rule 2.2.2.9 (A). The audit report was submitted on March 4, 2020.

*Criteria:* OSA Rule 2.2.2.9 (A) establishes a due date for submission of this audit report to the Office of the State Auditor by November 1<sup>st</sup>.

*Effect:* The report were not submitted as required. Without the audit report being delivered on time, regulatory agencies as well as legislative committees do not have the financial data available to make funding decisions. Heirs to the Authority also do not have the financial data available for review.

*Cause:* Turnover at key finance role did not allow for the financial and accounting operations to be carried out during the year, in order for the Audit to take place.

*Auditors' Recommendations:* The Authority should ensure a proper year end close is performed timely, to allow for audit procedures to be performed and a timely audit submission to be completed.

*Agency's Response*: The authority will ensure a proper year-end close is performed timely. The financial lead (CFO) is the individual responsible for this, and additional training with the CAFR division of DFA will be done in the spring of 2020.

New Mexico Public School Facilities Authority Schedule of Findings and Responses June 30, 2019

# 2019-002 Insufficient Internal Controls over Trial Balance, Financial Reconciliations, Budget and Reporting (Material Weakness)

Condition: During our audit process, we noted the following:

- A proper close out process over the financial statement account balances was not performed in a timely manner. This close out of accounts was not performed until 7 months after year end.
- A complete and accurate trial balance was not able to be generated by the Authority at the time of the scheduled audit, and was not provided until 7 months after year end.
- Other key reports and schedules were not able to be provided by the Authority at the time of the scheduled audit, and was not provided until 7 months after year end.
- The transfer from fund 94700 to 94300 to cover future administrative expenditure, was not performed by the Authority.
- The Authority did not properly process the suspense account throughout the year, and at year end had \$550,000 in the suspense account
- The budget information for fund 94700 was not provided until 7 months after year end.

*Criteria:* The Committee of Sponsoring Organizations (COSO) COSO Internal Control – Integrated Framework (2019), consists of five critical elements that must be present in carrying out the achievement objectives of an organization. These elements are known as the control environment, risk assessment, control activities, information and communication and monitoring, which includes the implementation of internal controls with financial close functions to produce accurate and timely financial information in accordance with generally accepted accounting principles.

*Effect:* The Authority is susceptible to errors or fraud not being timely detected and corrected due to the weaknesses in the internal control structure related to the year-end close function of the Authority.

A proper audit could not be performed due to the issue of not being able to run certain reports including an accurate and complete trial balance, other key reports, and other key schedules.

The Authority was not able to submit a timely financial statement audit to the proper agencies by the designated due date.

*Cause:* Turnover at the key finance role close to year-end, did not allow for the financial and accounting year end close to take place in a timely manner.

*Auditors' Recommendations:* We recommend additional training for the financial lead in order to ensure a proper onboard process and complete and accurate year end close.

Agency's Response: The Authority will seek additional training for the financial lead (CFO) to ensure a proper onboard process and a complete and accurate year-end close. The CFO is the individual responsible for this, and additional training with the CAFR division of DFA will be done in the spring of 2020.

## **SECTION III - PRIOR YEAR AUDIT FINDINGS**

None noted

New Mexico Public School Facilities Authority Other Disclosures June 30, 2019

## **OTHER DISCLOSURES**

## **Exit Conference**

An exit conference was held on February 28, 2020. The following individuals were in attendance.

## **Representing New Mexico Public School Facilities Authority**

Raul Burciaga Council Member Jonathan Chamblin Executive Director

Randy Evans CFO

## **Representing Cordova CPAs LLC**

Robert Gonzales, CPA Engagement Principal

## **Auditor Prepared Financial Statements**

Cordova CPAs LLC prepared the GAAP-basis financial statements and footnotes of the Authority from the original books and records provide to them by the management of the Authority. The responsibility for the financial statements remains with the Authority.