

STATE OF NEW MEXICO PUBLIC SCHOOL FACILITIES AUTHORITY

FINANCIAL STATEMENTS

JUNE 30, 2013



STATE OF NEW MEXICO PUBLIC SCHOOL FACILITIES AUTHORITY

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STATE OF NEW MEXICO PUBLIC SCHOOL FACILITIES AUTHORITY

Official Roster

Public School Capital Outlay Council

<u>Name</u> <u>Position</u>

David Abbey Director, Legislative Finance Committee

Paul Aguilar Deputy Secretary, Public Education Department

Keith Gardner Chief of Staff, Governor's Office

J. Dee Dennis Superintendent, Regulation and Licensing

Department

Tom Clifford Secretary, Department of Finance &

Administration

Joe Guillen New Mexico School Boards Association

Frances Maestas Director, Legislative Education Study

Committee

Gene Gant Member, Public Education Commission

Raul Burciaga Director, Legislative Council Services

Administration

<u>Name</u> <u>Position</u>

Robert Gorrell Director

Tim Berry Deputy Director

Jeff Eaton Chief Financial Officer



Independent Auditor's Report

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Mr. Hector Balderas, New Mexico State Auditor and Members of the Public School Capital Outlay Council State of New Mexico Public School Facilities Authority Albuquerque, New Mexico

Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, the aggregate remaining fund information, and the budgetary comparisons for the general fund and major special revenue fund of the State of New Mexico Public School Facilities Authority (Authority), as of and for the year ended June 30, 2013, and the related notes to the financial statements which collectively comprise the Authority's basic financial statements as listed in the table of contents. We also have audited the budgetary comparisons for the multi-year special appropriations for the year ended June 30, 2013, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Mr. Hector Balderas, New Mexico State Auditor and Members of the Public School Capital Outlay Council State of New Mexico Public School Facilities Authority Albuquerque, New Mexico

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund, as of June 30, 2013 and the respective changes in financial position and the respective budgetary comparisons for the general fund and major special revenue fund for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the budgetary comparisons for the multi-year special appropriations for the year ended June 30, 2013, in conformity with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5-12 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

As discussed in Note 2, the financial statements of the Authority are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, each major fund and the aggregate remaining fund information of the State of New Mexico that are attributable to the transactions of the Authority. They do not purport to, and do not, present fairly the financial position of the State of New Mexico as of June 30, 2013, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Mr. Hector Balderas, New Mexico State Auditor and Members of the Public School Capital Outlay Council State of New Mexico Public School Facilities Authority Albuquerque, New Mexico

Other Information

Our audit was conducted for the purpose of forming opinions on the basic financial statements. The other schedules required by 2.2.2 NMAC as listed in the Table of Contents as Supplemental Information and Additional Information - Supporting Schedule is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects, in relation to the basic financial statements and the financial statements of each of the respective individual funds taken as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated December 10, 2013 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Authority's internal control over financial reporting and compliance.

Ricci, Forch & Company, LLC

Albuquerque, New Mexico December 10, 2013

Public School Facilities Authority's discussion and analysis is designed to (a) provide an overview of the Agency's financial activities, its mission and function, (b) provide a description of significant capital assets, (c) provide a brief discussion of the basic financial statements, including the relationships of the statements to each other, and the significant differences in the information they provide, and (d) provide an analysis of the agency's financial position.

Public School Facilities Authority Mission Statement

"Partnering with New Mexico's communities to provide quality, sustainable school facilities for our students and educators."

The Public School Facilities Authority is an adjunct agency of the State of New Mexico, created in 2004 under Section NMSA 22-24-9.

Financial Highlights

- The Public School Facilities Authority's net position at June 30, 2013 was \$10,614,428, which is a decrease of \$3,050,709 from the fiscal year ended June 30, 2012.
- As of the close of the fiscal year 2013, the agency's government wide financial statements showed current assets of \$21,468,572 and net capital assets of \$5,020,346.

Overview of Financial Statements

This discussion and analysis is intended to serve as an introduction to The Public School Facilities Authority's basic financial statements. The Public School Facilities Authority's basic financial statements consist of three components: government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of The Public School Facilities Authority's finances, in a manner similar to the private-sector business. These statements consist of the statement of net position and the statement of activities.

The statement of net position presents information on all of the agency's assets and liabilities, with the difference between the two reported as net position. Over time, the increases or decreases in net position may serve as a useful indicator of whether the financial position of the Public School Facilities Authority is improving or deteriorating.

The statement of activities presents information showing how the agency's net positions changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

The government-wide Statement of Activities of the agency reflects the activities of the agency by its governmental functions. The Statement of Activities identifies financial resources that are directly related to the governmental function. Financial resources that are not specifically related to the governmental functions are shown as general resources in the bottom portion of this statement. The Statement of Activities also shows the change in net position for the fiscal year.

The government-wide financial statements can be found on pages 13-14 of this report.

Fund Financial Statements - Governmental Funds. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The agency, like other agencies, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the agency are considered *Governmental Funds*.

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of expendable resources, as well as on balances of expendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements and resources.

The governmental funds use the modified accrual basis of accounting whereby revenues are recognized when they become available and measurable as net current assets. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between the governmental fund financial statements and the government-wide financial statements.

In addition to the General Fund, the agency maintains the Public School Capital Outlay Fund, considered a major fund. (A fund is considered to be a major fund depending on the amount of its assets, liabilities, revenues, or expenditures.)

The Public School Facilities Authority adopts an annual appropriated budget for all of its funds. Budgetary comparison statements have been provided for the governmental funds to demonstrate budget compliance.

The basic governmental fund financial statements can be found on pages 15-20 of this report.

Notes to the Financial Statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund financial statements. The notes to the financial statements can be found on pages 21-37 of this report.

Budgetary Comparisons. GASB 34 requires budgetary comparison schedules for the general fund and for each major special revenue fund that has a legally adopted annual budget. The budgetary comparison schedules present both the original and the final approved budgets for the reporting period as well as the actual inflows, outflows and balances, stated on the agency's budgetary basis (modified accrual). Budgetary information is provided at the approved budget level to demonstrate compliance with legal requirements.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of the agency, assets exceeded liabilities by \$10,614,428 as of June 30, 2103. Comparative net position is shown below:

	Governmental Activities	Governmental Activities
Assets:	June 30, 2013	June 30, 2012
Current assets: Investment in State General Fund Investment Pool Other current assets Total current assets	\$ 467,064 <u>21,001,508</u> 21,468,572	21,166,930 21,166,930
Capital assets, net	5,020,346	5,444,089
Total assets	26,488,918	26,611,019
Liabilities:		
Current liabilities Non-current liabilities	15,874,490 	12,945,882
Total liabilities	15,874,490	12,945,882
Net position: Invested in capital assets net of		
related debt Restricted for Special Appropriations	5,020,346	5,444,089 1,933,659
Unrestricted	5,594,082	6,287,389
Total net position	<u>\$ 10,614,428</u>	13,665,137

The decrease of \$3,050,709 from the previous year is primarily depreciation of capital assets (portable classrooms) and expenditure of special appropriations made to New Mexico School for the Blind and Visually Impaired.

Changes in Net Position: The overall decrease/increase in the agency's net position is shown in the following schedule:

	Governmental Activities June 30, 2013	Governmental Activities June 30, 2012
General revenues		
Severance tax bond proceeds	133,103,549	211,999,389
Special appropriations	MM	2,615,944
Other miscellaneous revenues	-	89
Total revenues	133,103,549	214,615,422
Expenses		
Education	130,873,991	136,524,092
General Government	5,280,267	5,443,682
Total expenses	136,154,258	141,967,774
Change in net position	(3,050,709)	72,647,648
Beginning net position, July 1	13,665,137	(58,982,511)
Ending net position, June 30	<u>\$ 10,614,428</u>	13,665,137

FINANCIAL ANALYSIS OF THE AGENCY'S FUNDS

Governmental Funds

The focus of the agency's governmental funds is to provide information on near-term inflows, and balances of expendable resources. Such information is more useful in assessing the agency's financial position than the government-wide statements, because the fund financial statements better reflect the reality that certain revenues are legally restricted for specific purposes and cannot be used to cover the costs of other operations.

At June 30, 2013, the agency had no deficit fund balances. This goal being met, marks the agency's response to submit more timely draw requests to the State Board of Finance.

Budgetary Highlights

The agency's General Fund budget for fiscal year 2013 was \$5,523,600 (\$3,696,200 Personal Services and Employee Benefits; \$553,100 Contractual Services; \$1,274,300 Other). The agency executed a category transfer Budget Adjustment Request (BAR), increasing Contractual Services \$356,000 and reducing Personal Services and Employee Benefits \$126,000 and reducing Other \$230,000. The BAR was executed as the agency was directed by the PSCOC to continue progress on the FY13 Facility Maintenance Assessment (FMAR) initiative and Facility Assessment Database (FAD) update and to enter into a contract for legal services to create standardized facility leases for school district and charter school use. At fiscal year end, the agency expended \$5,266,841, reverting back the balance of the fiscal year approved budget to the PSCO fund \$256,759 which will be recorded in the FY14 fiscal year audit.

In FY13, the agency's major fund, the Public School Capital Outlay Fund saw an increase in budgeted inflows of \$98,637,312 from proceeds of the sale of additional Supplemental Severance Tax Bonds.

\mathbf{FY}	$\mathbf{C}\mathbf{Y}$	Source	Series	Date of Sale	Amount	Description
Budgeted	Sold					
2013	13Q1	SSTB	2012S-D	12/31/12		2012-13 Lease
					14,818,863	Assistance
2013	13Q1	SSTB	2012S-D	12/31/12		Standards-based
	,				13,078,137	Awards
2014	13Q3	SSTB	2013S-B	6/30/13		2013-14 Lease
					14,190,750	Assistance
2014	13Q3	SSTB	2013S-B	6/30/13		Standards-based
					56,221,162	Awards
		Fund			328,400	Agency FY12
		94300				Reversion

Total: \$98,637,312

Throughout the course of FY13, the Public School Capital Outlay Fund saw outflows totaling \$130,450,248 for project expenditures.

Changes in Assets and Long-Term Liabilities of the Agency

The PSCOC Capital Asset value of \$5,020,346 is the depreciated value of portable classrooms purchased in 2004. Financial Assets are proceeds from the sale of Supplemental Severance Tax Bonds (SSTBs). Although the Authority oversees and funds various construction projects, the Authority does not maintain ownership; ownership is turned over to the respective school district upon completion of the project..

The Authority also does not carry any of the debt obtained to fund the construction project; the debt resides with the New Mexico Board of Finance.

Long term commitments of the agency are future construction (phase 2) awards as identified in the Public School Capital Outlay Council Financial Plan "Project Encumbrance Schedule Detail". At June 30, 2013, unexpended balances in the fund were \$390,531,028. This is a decrease from June 30, 2012 balances of \$437,478,133. The reduction in balances is a policy goal of the PSCOC and represents a substantial decrease in unexpended balances that once exceeded \$600 million. In FY13, awards totaled approximately \$256 million for 178 school construction projects, facility leases, and facility planning needs in 48 school districts, an increase of 106 percent over FY12. Current long-term commitments for phase 2 awards not yet certified are to 59 projects totaling approximately \$302 million (not inclusive of 2014-15 or other out year award cycles.)

Economic Factors and Budget Outlook

Background of Program Funding

In 1998, the Zuni school district brought a capital funding/facilities suit against the state, Zuni School District v. State, CV-98-14-II (Dist. Ct., McKinley County Oct. 14, 1999), claiming that the funding system for capital items was unconstitutional. The trial court granted partial summary judgment in favor of plaintiffs and ordered the state to "establish and implement a uniform funding system for capital improvements". In response, the Legislature amended the Severance Tax Bonding Act to create a new category of bonds to be funded by severance taxes termed "Supplemental Severance Tax Bonds (SSTB's). Proceeds of SSTB's are earmarked by the Public School Capital Outlay Act to be utilized for public school improvements. Currently 45% of prior fiscal year Bonding Fund revenue can be used for SSTB's. Since 1999, SSTBs have provided \$2.4 billion for public school construction statewide. As a result of this significant investment, the New Mexico average Facilities Condition Index (FCI) for school buildings has decreased from 70.6% to 35.3% from FY03 to FY13. Because the Public School Capital Outlay Act requires a sliding scale for the required local match, substantial progress has been made in equalizing the condition of facilities across the state.

Revenue Volatility

Severance tax revenues are derived from the production of oil, natural gas, and other minerals. The value of these products is inherently volatile. Hurricanes, pipeline constraints, new extraction technologies and geopolitical events affect domestic and global supply and demand, causing commodity prices, and hence the valuation base of severance tax collections to fluctuate widely, causing revenue volatility in the public school capital outlay fund. Since 1999, the majority of the revenues generated for the public school capital outlay fund are from the issuance of supplemental severance tax notes – short term notes (1-3 day maturity) sold to the State Treasury. The short term nature of these obligations reduces risk in the Severance Tax Bond program, but a side effect is a more volatile revenue stream to the public school capital outlay fund since long-term issuances are not typically used to stabilize funding.

New Mexico Average Facilities Condition Index (FCI) for School Buildings

A key performance measure for public school building condition is the average facilities condition index (FCI). FCI has improved by 53 percent since 2003. FCI indicates the level of repair needed for a facility. If a building costs \$100,000 and has an FCI of 37 percent, that building needs \$37,000 in repairs. Despite significant progress, school facilities in New Mexico remain in less than ideal condition.

Request for Information

This financial report is designed to provide a general overview of the agency's finances. Questions concerning any of the information provided in this report or any request for additional financial information should be addressed to Robert Gorrell, Director, 1312 Basehart, Suite 200, Albuquerque, NM 87116. Email: rgorell@nmpsfa.org. cell: 505-301-4021.

STATE OF NEW MEXICO PUBLIC SCHOOL FACILITIES AUTHORITY GOVERNMENT-WIDE STATEMENT OF NET POSITION June 30, 2013

		Governmental Activities		
ASSETS				
Current Assets:				
Investment in State Treasurer General Fund Investment Pool	\$	467,064		
Due from other state agencies		21,001,508		
Total current assets		21,468,572		
Capital assets, net of accumulated depreciation of \$3,628,000		5,020,346		
Total assets		26,488,918		
LIABILITIES				
Current Liabilities:				
Investment accounts overdraft		3,645,531		
Accounts payable		11,930,769		
Accrued salaries payable		103,073		
Due to other state agencies		-		
Compensated absences payable		195,117		
Total current liabilities	- The state of the	15,874,490		
NET POSITION				
Net investment in capital assets		5,020,346		
Restricted for special appropriations		-		
Unrestricted		5,594,082		
Total net position	\$	10,614,428		

STATE OF NEW MEXICO PUBLIC SCHOOL FACILITIES AUTHORITY GOVERNMENT-WIDE STATEMENT OF ACTIVITIES Year Ended June 30, 2013

	Governmental Activities		
Expenditures			
Education General government	\$	130,873,991	
Personal services and employee benefits		3,688,590	
Contractual services		418,185	
Other costs	4************************************	1,173,492	
Total expenses	*****	136,154,258	
General Revenues			
Severance tax bond proceeds		133,103,549	
Special appropriations		-	
Miscellaneous		-	
Total general revenues		133,103,549	
Change in net position		(3,050,709)	
Net position, beginning		13,665,137	
Net position, ending	\$	10,614,428	

STATE OF NEW MEXICO PUBLIC SCHOOL FACILITIES AUTHORITY BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2013

		General Fund 94300	Bond Proceeds Capital Projects 94700	Total
ASSETS	Φ	467.064		
Investment with New Mexico State Treasurer Due from other funds	\$	467,064	-	467,064
		503,800	-	503,800
Due from other state agencies		4,017	20,997,491	21,001,508
Total assets	\$	974,881	20,997,491	21,972,372
LIABILITIES AND FUND BALANCE Liabilities Investment accounts overdraft Accounts payable Accrued salaries payable Due to other funds Total liabilities	\$	324,354 67,023	3,645,531 11,606,415 36,050 503,800	3,645,531 11,930,769 103,073 503,800
1 otai nabinties		391,377	15,791,796	16,183,173
Fund Balance Restricted for special appropriations Committed Unassigned		583,504	5,205,695 -	5,205,695 583,504
Total fund balance		583,504	5,205,695	5,789,199
Total liabilities and fund balance	\$	974,881	20,997,491	21,972,372

STATE OF NEW MEXICO
PUBLIC SCHOOL FACILITIES AUTHORITY
RECONCILIATION OF THE GOVERNMENTAL ACTIVITIES BALANCE SHEET
TO THE GOVERNMENT-WIDE STATEMENT OF NET POSITION
GOVERNMENTAL FUNDS
June 30, 2013

Total fund balance for the governmental fund (Balance Sheet)	\$ 5,789,199
Amounts reported for governmental activities in the Statement of Net Position is different because:	
Capital assets (net of accumulated depreciation) used in governmental activities are not financial resources, and therefore are not reported in the funds.	5,020,346
Long-term liabilities, including compensated absences payable, are not due and payable in the current period and, therefore, are not reported in the funds.	(105 117)
	 (195,117)
Net position of governmental activities (Statement of Net Position)	\$ 10,614,428

STATE OF NEW MEXICO
PUBLIC SCHOOL FACILITIES AUTHORITY
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
Year Ended June 30, 2013

		General Fund 94300	Bond Proceeds Capital Projects 94700	Total
Revenues	æ			
Miscellaneous	\$			-
Total revenues		_	-	· · ·
Expenditures Current:				
Education		_	130,450,248	130,450,248
General government:			12 0, 12 0,2 10	200,100,200
Personal services and employee benefits		3,675,164	-	3,675,164
Contractual services		418,185	-	418,185
Other costs		1,173,492	_	1,173,492
Total expenditures		5,266,841	130,450,248	135,717,089
Deficiency of revenues over expenditures		(5,266,841)	(130,450,248)	(135,717,089)
Other Financing Sources Transfers in - severance tax bond proceeds Transfers in - special appropriations		5,523,600	127,579,949	133,103,549
Total other financing sources		5,523,600	127,579,949	133,103,549
Net change in fund balance		256,759	(2,870,299)	(2,613,540)
Fund balance, beginning of year		326,745	8,075,994	8,402,739
Fund balance, end of year	\$	583,504	5,205,695	5,789,199

STATE OF NEW MEXICO
PUBLIC SCHOOL FACILITIES AUTHORITY
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES
Year Ended June 30, 2013

Net change in fund balance - Governmental Fund

(Statement of Revenues, Expenditures and Changes in Fund Balance)		\$	(2,613,540)
Amounts reported for governmental activities in the Statement of Activities are different because:			
Capital outlays are reported as expenditures in governmental funds. However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:			
Capital outlay Depreciation expense Excess depreciation expense over capital outlay	\$ 11,368 (435,111)	<u>)</u>	(423,743)

Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.

Change in compensated absences

(13,426)

Change in net position of governmental activities (Statement of Activities)

\$ (3,050,709)

STATE OF NEW MEXICO
PUBLIC SCHOOL FACILITIES AUTHORITY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - MAJOR GOVERNMENTAL FUNDS
GENERAL FUND (Fund 94300)
Year Ended June 30, 2013

	Original Budget	Final Budget	Actual Budget Basis	Variance Favorable (Unfavorable)
Revenues				
Miscellaneous revenues	\$ _	-	-	-
Total revenues	 -	-	- -	_
Expenditures				
Current:				
Personal services and employee benefits	3,822,200	3,696,200	3,675,164	21,036
Contractual services	197,100	553,100	418,185	134,915
Other costs	 1,504,300	1,274,300	1,173,492	100,808
Total expenditures	 5,523,600	5,523,600	5,266,841	256,759
Other Financing Sources (Uses) Transfers in				
Severence tax bond proceeds	 5,523,600	5,523,600	5,523,600	-
Excess of revenues over expenditures and				
other financing sources	\$ _	-	256,759	256,759

STATE OF NEW MEXICO
PUBLIC SCHOOL FACILITIES AUTHORITY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - MAJOR GOVERNMENTAL FUNDS
BOND PROCEEDS CAPITAL PROJECTS SPECIAL REVENUE FUND (Fund 94700)
Year Ended June 30, 2013

		Original Budget	Final Budget	Actual Budget Basis	Variance Favorable (Unfavorable)
Revenues					
Miscellaneous revenues	\$	-	_	-	
Total revenues		-	-	-	•
Expenditures					
Current:		(21 (10 211	720 255 522	120 450 249	500 005 275
Education	•	621,618,211	720,255,523	130,450,248	589,805,275
Total expenditures		621,618,211	720,255,523	130,450,248	589,805,275
Other Financing Sources Transfers in					
Severence tax bond proceeds		619,483,788	718,121,100	127,579,949	(590,541,151)
Special appropriations		2,134,423	2,134,423		(2,134,423)
Total other financing sources		621,618,211	720,255,523	127,579,949	(592,675,574)
Excess of revenues over expenditures and other financing sources	<u>\$</u>	-	_	(2,870,299)	(2,870,299)

NOTE 1. ORGANIZATION

The Deficiencies Correction Unit (DCU) of the Public Schools Capital Outlay Council was created under Senate Bill 167 of the 2001 laws and was budgeted for the first time for the year ended June 30, 2002. Under Senate Bill 513 of the 2003 laws, the DCU became the State of New Mexico Public School Facilities Authority (Authority). The new Authority consists of the staff, contracts, and equipment of the DCU and various staff, contracts, and equipment of the State Department of Education Capital Outlay Unit. Currently, the Authority is a fully independent agency vouchering through the State of New Mexico Department of Finance and Administration (DFA).

The State of New Mexico Legislature created the Authority to administer a state-wide program in which the deficiencies in the facilities of each public school district in the State of New Mexico were corrected on a school by school basis.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements for the Authority have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units.

The more significant of the Authority's accounting policies are described below:

A. Reporting Entity

The Public School Facilities Authority (Authority) was created under the Public School Capital Outlay Council pursuant to Subsection A of Section 22-24-9 NMSA 1978. Its activities are as provided for by Sections 22-24-1 to 22-24-11 and 22-20-1 NMSA 1978. The Authority is governed by the Public School Capital Outlay Council.

B. Basic Financial Statements - GASB Statement #34

The basic financial statements include both government-wide (based on the Authority as a whole) and fund financial statements. The new reporting model focus is on either the Authority as a whole or major individual funds (within the fund financial statements). Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business type activities. In the government-wide Statement of Net Position, both the governmental and business-type activities columns are presented on a consolidated basis by column and are reflected on a full accrual, economic resources basis which incorporates long-term assets and receivables as well as long-term debt and obligations. The Authority did not have any business-type activities during the year ended June 30, 2013, and the Authority has decided not to apply any FASB pronouncements issued after November 30, 1989.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

B. Basic Financial Statements - GASB Statement #34 (Continued)

The government-wide Statement of Activities reflects both the gross and net cost per functional category which are otherwise being supported by general government revenues. The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. The program revenues must be directly associated with the function or a business-type activity. The Authority had no program revenues during the year ended June 30, 2013. The Authority includes only one function (general government).

The net cost (by function or business-type activity) is normally covered by general revenues (intergovernmental revenues or other revenue, etc.). Historically, the previous mode did not summarize or present net cost by function or activity. The Authority does not currently employ indirect cost allocation systems. The Authority's policy for when an expense is incurred for purposes for which both restricted and unrestricted assets are available is to utilize the restricted assets first.

This government-wide focus is more on the sustainability of the Authority as an entity and the change in aggregate financial position resulting from the activities of the current fiscal period.

The fund financial statements are similar to the financial statements presented in the previous accounting model. Emphasis here is on the major funds in either the governmental or business-type categories. Nonmajor funds (by category) or fund type are summarized into a single column. The General Fund is required to be a major program, and the Special Revenue Fund also is required to be a major fund. Therefore, there are no nonmajor funds. The Authority has no fiduciary funds, but if the Authority did, they would not be included in the government-wide financial statements.

The governmental fund statements are presented on current financial resources and modified accrual basis of accounting. This presentation is deemed appropriate to (a) demonstrate legal compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how the Authority's actual experience conforms to the budget or fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statement's governmental activities column, a reconciliation is presented on the page following each statement, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column on the governmental-wide presentation. Interfund accounts which are on the fund financial statements have been eliminated in the government-wide financial statements.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

C. Basis of Presentation

The financial statements of the Authority have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Authority's accounting policies are described below.

These financial statements include all activities over which the Authority has oversight responsibility, including decision-making authority, the power to designate management, the responsibility to significantly influence operations, and primary accountability in fiscal matters. There are no organizations that meet the definition of a component unit that should be included in these financial statements. Under GASB Statement 14 (as amended by GASB 39), the Authority is part of the primary government of the State of New Mexico and its financial data should be included with the financial data of the State.

The financial transactions of the Authority are maintained on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, expenditures or expenses and other financing sources or uses. Government resources are allocated to, and accounted for, in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The various funds are summarized by type in the accompanying financial statements. The various funds are reported by generic classification within the financial statements. Under the requirements of GASB #34, the Authority reports the following major governmental funds.

General Fund - The General Fund is the general operating fund of the Authority and is used to account for all financial resources except those required to be accounted for in another fund. The General Fund (SHARE FUND #94000-94300) is non-reverting in accordance with NMSA 22-24-5, 1978.

Special Revenue Fund - The Bond Proceeds Capital Projects Special Revenue Fund (SHARE FUND #94000-94700) is the program fund of the Authority. It is used to account for all funding received and for all expenditures made for the operation of the deficiencies correction program. This fund is a non-reverting fund in accordance with NMSA 22-24-5 1978.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

D. Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange transactions are recognized when the exchange takes place.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Authority considers revenues to be available if collected within sixty days of the end of the fiscal year. Expenditures are recorded when a liability is incurred as under accrual accounting. The Authority does not have any debt service expenditures. The current portion of the compensated absences liability is not included in the fund financial statements because the State of New Mexico does not budget for any compensated absences in the current year.

E. Budgetary Process

The Authority follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. No later than September 1, the Authority prepares a budget appropriation request by category to be presented to the next Legislature.
- 2. The appropriation request is submitted to the New Mexico Department of Finance and Administration's Budget Division (DFA) and to the Legislative Finance Committee (LFC).
- 3. DFA makes recommendations and adjustments to the appropriation request which then becomes the Governor's proposal to the Legislature.
- 4. The LFC holds hearings on the appropriation request, also submitting recommendations and adjustments before presentation to the Legislature.
- 5. Both the DFA's and LFC's recommended appropriation proposals are presented to the Legislature for approval of the final budget plan.
- 6. Budget hearings are scheduled before the New Mexico House Appropriations and Senate Finance Committees. The final outcome of these hearings is incorporated into the General Appropriations Act.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

E. Budgetary Process (Continued)

- 7. The Act is signed into law by the Governor of the State of New Mexico within the legally prescribed time limit.
- 8. The Authority submits, no later than May 1, to DFA an annual operating budget by category and line item based upon the appropriations made by the Legislature. The DFA Budget Division reviews and approves the operating budget which becomes effective on July 1.
- 9. All subsequent budget adjustments must be approved by the Authority and the Director of the DFA Budget Division. The budget for the current year was properly amended.
- 10. Legal budget control for expenditures and encumbrances is by category of line item.
- 11. Formal budgetary integration is employed as a management control device during the fiscal year for the General Fund and the Special Revenue Fund.
- 12. The budget is adopted on a modified accrual basis of accounting that is consistent with accounting principles generally accepted in the United States of America. This change was implemented with the Laws of 2004, Chapter 114, Section 3, Paragraph N and Paragraph O. It is effective for fiscal years beginning July 1, 2004. However, there is a statutory exception per the General Appropriation Act, Laws of 2006, Chapter 109, Section 3, Subsections N and O. The budget is adopted on the modified accrual basis of accounting except for accounts payable accrued at the end of the fiscal year that do not get paid by the statutory deadline per Section 6-10-4 NMSA 1978. Those accounts payable must be paid out of the next year's budget. There were none of these accounts payable at June 30, 2013. A reconciliation is not provided because there were no differences between the budgetary basis and the modified accrual basis.
- 13. Each year the Legislature approves multiple year appropriations, which the State considers as continuing appropriations. The Legislature authorizes these appropriations for two to five years; however, it does not identify the authorized amount by fiscal year. Consequently, the appropriation is budgeted in its entirety the first year the Legislature authorizes it. The unexpended portion of the budget is carried forward as the next year's beginning budget balance until either the project period has expired or the appropriation has been fully expended. The budget presentations in these financial statements are consistent with the budgeting methodology.

The Authority's General Fund and Special Revenue Fund are not reverting funds.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

F. Property and Equipment

Property, plant and equipment including software, purchased or acquired, is carried at historical cost or estimated historical cost. Contributed assets are recorded at the fair market values as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The State's capitalization policy, i.e., the dollar value above which asset acquisitions including software, are added to the capital accounts, is \$5,000 which is a change in policy effective July 1, 2005. However, all capital outlay purchases may not necessarily be capitalized. The Authority does not capitalize any interest in regards to its capital assets.

Depreciation on all assets is provided on the straight-line basis over the estimated useful lives with no salvage value. The Authority utilizes Internal Revenue Service guidelines to estimate the useful lives on fixed assets as follows:

Equipment	8 years
Computer equipment	4 to 8 years
Leasehold improvements	10 years
Portable classrooms	20 years

GASB Statement #34 requires the recording and depreciation of infrastructure assets. Infrastructure assets include roads, bridges, traffic signals, etc. The Authority does not own any infrastructure assets.

G. Encumbrance Accounting

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control in the General Fund and the Special Revenue Funds. Encumbrances not recorded as vouchers payable at year end lapse.

H. Compensated Absences

Vacation and sick leave earned and not taken is cumulative; however, upon termination of employment, sick pay for such leave hours accumulated up to 600 hours is forfeited and vacation pay is limited to payment for 240 hours. Vacation leave up to the maximum of 240 hours is payable upon separation from service at the employee's current hourly rate. Sick leave is payable semi-annually to qualified employees for hours accumulated above 600 hours at a rate equal to 50 percent of their hourly rate, not to exceed 120 hours each semi-annual period. Upon retirement, payment for sick leave is limited to 400 hours accumulated in excess of 600 hours at the 50 percent hourly rate. The compensated absences payable is included in the government-wide financial statements.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

H. Compensated Absences (Continued)

Qualified classified employees, per the schedule approved by the Authority, accumulate annual leave to a maximum 240 hours as follows:

Years of Service	Hours Earned Per Pay Period
Less than 3 years	3.08
Between 3 and 7 years	3.69
Between 7 and 11 years	4.61
Between 11 and 15 years	5.54
Over 15 years	6.15

I. Net Position

The governmental activities financial statements utilize a net position presentation which reports all assets, deferred outflows of resources, liabilities, deferred inflows of resources and net position, in accordance with Statement No. 63, *Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources, and Net Position* issued by the Governmental Accounting Standards Board. Net position is displayed in three components as follows:

<u>Investment in capital assets, net of related debt</u> - This component of net position consists of capital assets, net of accumulated depreciation, less outstanding capital asset related debt.

<u>Restricted net position</u> - This category reflects the component of net position that have constraints placed on the use of net position from external resource providers, imposed by law through constitutional provisions or enabling legislation. The accompanying statement of net position reports no restricted net position.

<u>Unrestricted net position</u> - This category reflects the component of net position not restricted for any project or other purposes or included in the determination of net investment in capital assets, net of related debt.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources, as they are needed.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

J. Fund Balance

In the fund financial statements, governmental funds are reported in classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Some governments may not have policies or procedures that are comparable to those policies that underlie the classifications and therefore would not report amounts in all possible fund balance classifications.

In the governmental financial statements, fund balance is classified and is displayed in five components:

Nonspendable: Consists of amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. There is no balance in this classification for the fiscal year ended June 30, 2013.

Restricted: Consists of amounts that are restricted to specific purposes as a result of a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed: Consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action (for example, legislation, resolution, ordinance) it employed to previously commit those amounts.

Assigned: Consists of amounts that are constrained by the government's *intent* to be used for specific purposes, but are neither restricted nor committed. Intent should be expressed by (a) the governing body itself or (b) a body (a budget or finance committee, for example) or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes.

Unassigned: Represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the General Fund.

The Authority would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

K. Interfund Balances and Transactions

During the year ended June 30, 2012, the Capital Projects Fund received severance tax funds that were for general operating expenditures. However, an operating transfer from the Capital Projects to the General Fund never occurred. Therefore, as of June 30, 2013, the Capital Projects Fund owed the General Fund \$503,800.

Interfund transactions are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

L. Revenues, Expenditures and Expenses

Substantially all governmental fund revenues are accrued. No allowance for doubtful accounts for the Due from Other State Agencies was necessary because this amount was due from bond proceeds held by another state agency and it is considered fully collectible by management.

Expenditures are recognized when the related fund liability is incurred.

M. Use of Estimates

Management uses estimates and assumptions in preparing financial statements. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosures of contingent assets and liabilities, and the reported revenues and expenses. Actual results could differ from those estimates.

N. Subsequent Events

Subsequent events have been evaluated through December 10, 2013, which is the date the financial statements were available to be issued.

NOTE 3. CASH AND CASH EQUIVALENTS

General Fund Investment Pool Not Reconciled

In June 2012, an independent diagnostic report revealed that Pool balances had not been reconciled at a "business unit by fund" level since the inception of the Statewide Human Resources, Accounting, and Management Reporting System (SHARE) system in July 2006. This report, entitled "Current State Diagnostic of Cash Control," also described a difference between Pool bank balances and the corresponding general ledger balances and indicated that the effect of reconciling items were unknown. The report, dated June 20, 2012, is available on the website of the New Mexico Department of Finance & Administration at: http://www.nmdfa.state.nm.us/Cash_Control.aspx.

By state statute, the New Mexico Department of Finance and Administration (DFA) is responsible for the performance of monthly reconciliations with the balances and accounts kept by the State Treasurer. Therefore, under the direction of the State Controller / Financial Control Division Director, the Financial Control Division (FCD) of the New Mexico Department of Finance & Administration undertook action to address the situation. DFA/FCD initiated the Cash Management Remediation Project (Remediation Project) in partnership with the Office of the New Mexico State Treasurer, the New Mexico Department of Information Technology, and a contracted third party with expertise in the Enterprise System Software used by the State.

The Remediation Project objective was to design and implement changes necessary to ensure ongoing completion of timely, accurate and comprehensive reconciliation of the Pool. DFA has or is in the process of implementing all the recommendations resulting for the Remediation Project and has made changes to the State's SHARE system configuration, cash accounting policies and procedures, business practices, and banking structure. This has enabled DFA to complete timely and accurate reconciliation of bank to book balances at the State and Business Unit level on a post-implementation basis; however, it did not resolve historical reconciling items. Additional changes recommended by the Project continue to be cascaded through DFA and state agencies to support the Business Unit by Fund accounting requirements.

A plan to address historical reconciling items is being assessed and a separate initiative will need to be undertaken to resolve the historical reconciling items. Management considers it unlikely that this separate initiative will be successful in allocating all historical reconciling items to the State entities invested in the Pool. As a result, any remaining differences post specific allocation to Pool participants will be reported in the State General Fund.

The most recent Cash Management Remediation Project Monthly Status Report dated March 8, 2013 indicates that new bank accounts were set up and DFA has commenced the creation of new ledger numbers required for the accounting associated with the new banking and accounting structure and processes. As of the audit report date, the Cash Management Remediation Build, Test, Implement, Operate (Project Phase II) is in process.

NOTE 3. CASH AND CASH EQUIVALENTS (CONTINUED)

The Authority has established procedures and internal controls to mitigate the statewide cash reconciliation issue described above by performing cash reconciliations on a monthly basis.

Interest in the General Fund Investment Pool

State law (Section 8-6-3 NMSA 1978) requires the Department's cash be managed by the New Mexico State Treasurer's Office. Accordingly, the investments of the Department consist of an interest in the General Fund Investment Pool managed by the New Mexico State Treasurer's Office *Investment (Overdraft) Accounts with State Treasurer*. At June 30, 2013, the Department had the following invested in the General Fund Investment Pool:

Account Name	Agency Number	SHARE Fund		Balance per SHARE	
General Fund	94000	94300	\$	467,064	
Bond Proceeds Capital Projects Fund	94000	94700	(3,645,531)	
Total cash accounts			<u>\$ (:</u>	3,178,467)	

The overdraft in the Bond Proceeds Capital Projects Fund is directly related to the timing of when funds are requested from the New Mexico Board of Finance and not an over budget or unfunded cash position.

The Authority reconciles actual activity to revenues and expenditures posted in the SHARE system, which mitigates the risk that the Authority's cash balances would be misstated due to the General Fund Investment Pool not being reconciled as previously mentioned.

Interest Rate Risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investments. The New Mexico State Treasurer's Office has an investment policy that limits investment maturities to five years or less on allowable investments. This policy is means of managing exposure to fair value losses arising from increasing interest rates. This policy is reviewed and approved annually by the New Mexico State Board of Finance.

Credit Risk

Credit risk is the risk that an issuer or other counter party to an investment will not fulfill its obligation. The New Mexico State Treasurer pools are not rated for credit risk.

For additional GASB 40 disclosure information regarding cash held by the New Mexico State Treasurer, the reader should see the separate audit report for the New Mexico State Treasurer's Office for the fiscal year ended June 30, 2013.

NOTE 4. DUE FROM OTHER STATE AGENCY

The Special Revenue Fund (Agency #94000, Fund #94700) was owed \$21,001,508 by the State of New Mexico at June 30, 2013 for uncollected draw-downs to pay for construction costs for this Fund not yet remitted at June 30, 2013.

NOTE 5. CAPITAL ASSETS

A summary of changes in the capital assets for the year ended June 30, 2013 is as follows:

		Balance 6/30/12	Additions	Deletions	Balance 6/30/13
Capital Assets					
Equipment	\$	21,350	-	_	21,350
Computer equipment		134,528	11,368	_	145,896
Portable classrooms		8,481,100	-		8,481,100
Total capital assets	_	8,636,978	11,368	-	8,648,346
Accumulated Depreciation					
Equipment		(13,344)	(2,668)	_	(16,012)
Computer equipment		(102,394)	(8,388)	_	(110,782)
Portable classrooms		(3,077,151)	(424,055)	_	(3,501,206)
T - 1 - 11		(2.102.000)			
Total accumulated depreciation		(3,192,889)	(435,111)	-	(3,628,000)
Net capital assets	\$	5,444,089	(423,743)	-	5,020,346

Depreciation expense for the year ended June 30, 2013 was \$435,111. All of the depreciation expense was allocated to the Authority's general government function.

NOTE 6. COMPENSATED ABSENCES PAYABLE

A summary of changes in compensated absences payable for the year ended June 30, 2013 is as follows:

	Balance 6/30/12	Increases	Decreases	Balance 6/30/13	Due Within One Year
Compensated absences payable	\$ 181,691	167,257	(153,831)	195,117	195,117

The liability at June 30, 2013 of \$195,117 has been recorded in the basic financial statements and represents the Authority's commitment to fund accrued vacation, sick leave and personal time off costs from future operations.

NOTE 7. PENSION PLAN - PUBLIC EMPLOYEES RETIREMENT ASSOCIATION

A. Plan Description

Substantially all of the Authority's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article II, NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost of living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, NM 87504-2123. The report is also available on PERA's website at www.pera.state.mn.us.

B. Funding Policy

Plan members are required to contribute 8.92% of their gross salary. The Authority is required to contribute 15.09% of the gross covered salary. The contribution requirements of plan members and the Authority are established in State statute under Chapter 10, Article 11, NMSA 1978. The requirements may be amended by acts of the Legislature. The Authority's contributions to PERA for the fiscal years ending June 30, 2013, 2012 and 2011 were \$395,728, \$361,853, and \$395,218, respectively, which equal the amount of the required contributions for each fiscal year.

NOTE 8. POST-EMPLOYEE BENEFITS – STATE RETIREE HEALTH CARE PLAN

A. Plan Description

The Authority contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit post-employment health care plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the health care plan and is also authorized optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July I, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the post-employment health care plan. The report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

B. Funding Policy

The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for health care benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

STATE OF NEW MEXICO PUBLIC SCHOOLS FACILITIES AUTHORITY NOTES TO FINANCIAL STATEMENTS June 30, 2013

NOTE 8. POST-EMPLOYEE BENEFITS – STATE RETIREE HEALTH CARE PLAN (CONTINUED)

B. Funding Policy (Continued)

The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the employer and employee contributions can be changed by the New Mexico State Legislature. Employers that choose to become participating employers after January 1, 1998, are required to make contributions to the RHCA fund in the amount determined to be appropriate by the board.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. For employees that were members of an enhanced retirement plan (state police and adult correctional officer member coverage plan 1; municipal police member coverage plans 3, 4 or 5; municipal fire member coverage plan 3, 4 or 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act) during the fiscal year ended June 30, 2013, the statute required each participating employer to contribute 2.5% of each participating employee's annual salary; and each participating employee was required to contribute 1.25% of their salary. For employees that were not members of an enhanced retirement plan during the fiscal year ended June 30, 2013, the statute required each participating employer to contribute 2.0% of each participating employee's annual salary; each participating employee was required to contribute 1.0% of their salary. In addition, pursuant to Section 10-7C-15(G) NMSA 1978, at the first session of the Legislature following July 1, 2013, the legislature shall review and adjust the distributions pursuant to Section 7-1-6.1 NMSA 1978 and the employer and employee contributions to the Authority in order to ensure the actuarial soundness of the benefits provided under the Retiree Health Care Act.

The Authority's contributions to the RHCA for the years ended June 30, 2013, 2012 and 2011 were \$52,481, \$49,535, and \$43,410, respectively, which equal the required contributions for each year.

STATE OF NEW MEXICO PUBLIC SCHOOLS FACILITIES AUTHORITY NOTES TO FINANCIAL STATEMENTS June 30, 2013

NOTE 9. RISK MANAGEMENT

The Authority is subject to various legal proceedings claims and liabilities which arise in the ordinary course of the Authority's operations. Although the outcome of these claims is not presently determinable, it is the opinion of the Authority that resolution of these matters will not have a material adverse effect on the financial condition of the Authority or the Public School Capital Outlay Fund.

The State of New Mexico Public School Facilities Authority, as a "State Agency" defined in the Mexico Tort Claims Act, is insured through the Risk Management Division of the State of New Mexico. Annual premiums are paid by the Office of Risk Management Division for coverage provided in the following areas:

- 1. Liability and civil rights protection for claims made by others against the State of New Mexico;
- 2. Coverage to protect the State of New Mexico's property and assets; and
- 3. Fringe benefit coverage for the State of New Mexico employees.

These coverages are designed to satisfy the requirements of the State Tort Claims Act. All employees of the Authority are covered by blanket fidelity bond and money securities coverage by the State of New Mexico for the period July 1, 2012 through June 30, 2013.

NOTE 10. COMMITMENTS - OPERATING LEASES

The Authority leased its office space in Santa Fe and in Albuquerque under operating leases. The Santa Fe lease was renewed in May 2011 for an indefinite amount of time and since it is in a State owned building, there are no lease payments. The Authority is responsible for the building's maintenance and utility costs. The Albuquerque lease was entered as of July 1, 2008 for an initial term of five years. In July 2013, the Authority renewed for a second two five-year term. Total rental expenditures for the year ended June 30, 2013 for operating leases were \$208,916.

Future rental lease payments are as follows:

Year Ending June 30,	Albuquerque
2014	\$ 184,800
2015	184,800
2016	190,575
2017	196,350
2018	<u>196,350</u>
Total	<u>\$ 952,875</u>

STATE OF NEW MEXICO PUBLIC SCHOOLS FACILITIES AUTHORITY NOTES TO FINANCIAL STATEMENTS June 30, 2013

NOTE 11. SPECIAL APPROPRIATIONS

The following is a summary of special appropriations still outstanding at June 30, 2013:

Applicable Fiscal Year Period			Original Balance	Amount Spent	Amount Returned to State of New Mexico General Fund	Unexpended Balance at 6/30/13
2009-2013	State of New Mexico School of the Blind and Visually Impaired, Laws of 2009, Chapter 125	\$	2,500,000	2,500,000	. • <u>-</u>	-
2011-2013	State of New Mexico Geographic Information Systems, Laws of 2010, Chapter 125	***************************************	575,000	573,080	(1,920)	
Totals		<u>\$</u>	3,075,000	3,073,080	(1,920)	_

The unexpended balance of \$0 is shown as restricted for special appropriations in the fund financial statements, and it is shown as restricted for special appropriations in the government-wide financial statements.

NOTE 12. FUTURE PROJECTS

The PSCOC certifies to the Board of Finance the need to issue bonds for projects and other uses provided for under the Public School Capital Outlay Act. Bond proceeds therefore support funding needs of project commitments identified on a priority basis by the PSCOC and made on behalf of the State of New Mexico for public school capital improvements statewide. Reallocation of revenue in the fund by the Legislature that is not supplanted by other replacement sources within a short period of time will delay commencement or completion of public school facility improvements the State has committed to participate in.

Engineering, architecture and construction contracts relating to construction or major repairs of educational facilities aggregated approximately \$540,000,000 as of June 30, 2013. The remaining commitment on these contracts was approximately \$130,000,000. These contracts will be paid in future periods as work is performed. Payment will be made with proceeds from severance tax bonds and contributions from respective school districts. At June 30, 2013, the Authority had approximately \$390,500,000 of certified and issued Severance Tax Bonds that remain unspent. In addition, as of June 30, 2013, the certified but unissued Severance Tax Bonds is approximately \$133,000,000.

STATE OF NEW MEXICO PUBLIC SCHOOL FACILITIES AUTHORITY STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - MULTI-YEAR CAPITAL OUTLAY APPROPRIATIONS SCHOOL FOR THE BLIND AND VISUALLY IMPAIRED Year Ended June 30, 2013

	Original Budget	Final Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
Revenues				
Fund Balance	\$ 1,933,659	1,933,659	1,933,659	_
Total revenues	 1,933,659	1,933,659	1,933,659	-
Expenditures Current:				
Personal services and employee benefits	-	-		
Contractual services Other costs	1,933,659	1,933,659	1,933,659	-
Total expenditures	 1,933,659	1,933,659	1,933,659	_
Other Financing Sources and Uses Transfers out:				
Reversion	 -	-	-	***
Excess (Deficiency) of Revenues Over (Under) Expenditures and Other Financing Sources (Uses)	\$ 	-	_	-

The Notes to the Financial Statements are an integral part of this statement.

STATE OF NEW MEXICO
PUBLIC SCHOOL FACILITIES AUTHORITY
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
BUDGET AND ACTUAL - MULTI-YEAR CAPITAL OUTLAY APPROPRIATIONS
GEOGRAPHIC INFORMATION SYSTEM
Year Ended June 30, 2013

	Original Budget	Final Budget	Actual Budgetary Basis	Variance Favorable (Unfavorable)
Revenues				
Fund Balance	\$ 170,764	170,764	170,764	_
Total revenues	 170,764	170,764	170,764	_
Expenditures				
Current:				
Personal services and employee benefits Contractual services Other costs	- 170,764 -	- 170,764 -	168,844 -	1,920
Total expenditures	 170,764	170,764	168,844	1,920
Other Financing Sources and Uses Transfers out:				
Reversion	 -	-	1,920	(1,920)
Excess (Deficiency) of Revenues Over (Under) Expenditures and Other Financing Sources (Uses)	\$ -	_	<u>-</u>	-

The Notes to the Financial Statements are an integral part of this statement.

STATE OF NEW MEXICO PUBLIC SCHOOLS FACILITIES AUTHORITY SCHEDULE OF JOINT POWERS AGREEMENTS June 30, 2013

District	Responsible	Beginning		Amount	Amount	
Responsibility	Party	(DFA Approval)	Ending	Applicable	Contributed	Audit
	r arry	(DITT Tipproval)	Litanig	Аррисаотс	Continuated	Audit
Alamogordo	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Albuquerque	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Animas	PSFA Director	09/23/10	Indefinite	N/A	N/A	School District
Aztec	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Belen	PSFA Director	09/29/10	Indefinite	N/A	N/A	School District
Bernalillo	PSFA Director	09/29/10	Indefinite	N/A	N/A	School District
Bloomfield	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Capitan	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Carlsbad	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Carrizozo	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Central	PSFA Director	01/06/11	Indefinite	N/A	N/A	School District
Chama	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Cloudcroft	PSFA Director	09/23/10	Indefinite	N/A	N/A	School District
Clovis	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Cobre	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Corona	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Cuba	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Deming	PSFA Director	09/29/10	Indefinite	N/A	N/A	School District
Des Moines	PSFA Director	03/17/11	Indefinite	N/A	N/A	School District
Dexter	PSFA Director	09/23/10	Indefinite	N/A	N/A	School District
Dora	PSFA Director	01/12/11	Indefinite	N/A	N/A	School District
Elida	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Espanola	PSFA Director	01/06/11	Indefinite	N/A	N/A	School District
Estancia	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Eunice	PSFA Director	03/25/11	Indefinite	N/A	N/A	School District
Farmington	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Floyd	PSFA Director	01/06/11	Indefinite	N/A	N/A	School District
Fort Sumner	PSFA Director	09/29/10	Indefinite	N/A	N/A	School Distrist
Gadsden	PSFA Director	09/23/10	Indefinite	N/A	N/A	School District
Gallup	PSFA Director	09/29/10	Indefinite	N/A	N/A	School District
Grady	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Grants	PSFA Director	09/29/10	Indefinite	N/A	N/A	School District
Hagerman	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Hatch	PSFA Director	01/06/11	Indefinite	N/A	N/A	School District
Hobbs	PSFA Director	03/04/11	Indefinite	N/A	N/A	School District
Hondo	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
House	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Jal	PSFA Director	09/29/10	Indefinite	N/A	N/A	
Jemez Mountain	PSFA Director	10/25/10	Indefinite	N/A N/A	N/A N/A	School District
Jemez Valley	PSFA Director	10/05/10				School District
Lake Arthur	PSFA Director		Indefinite	N/A	N/A	School District
Las Cruces		01/06/11	Indefinite	N/A	N/A	School District
	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Las Vegas City	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Logan	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Lordsburg	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District

STATE OF NEW MEXICO PUBLIC SCHOOLS FACILITIES AUTHORITY SCHEDULE OF JOINT POWERS AGREEMENTS June 30, 2013

District	Responsible	Beginning		Amount	Amount	
Responsibility	Party	(DFA Approval)	Ending	Applicable	Contributed	Audit
Los Alamos	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Los Lunas	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Loving	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Lovington	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Magdalena	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Maxwell	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Melrose	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Mesa Vista	PSFA Director	03/16/12	Indefinite	N/A	N/A	School District
Mora	PSFA Director	01/06/11	Indefinite	N/A	N/A	School District
Moriarty	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Mosquero	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Mountainair	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
NM School for the Deaf	PSFA Director	10/27/09	Indefinite	N/A	N/A	School District
NM School for the Blind	PSFA Director	11/20/09	Indefinite	N/A	N/A	School District
Pecos	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Penasco	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Portales	PSFA Director	09/29/10	Indefinite	N/A	N/A	School District
Raton	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Reserve	PSFA Director	01/06/11	Indefinite	N/A	N/A	School District
Rio Rancho	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Roswell	PSFA Director	09/23/10	Indefinite	N/A	N/A	School District
Roy	PSFA Director	03/04/11	Indefinite	N/A	N/A	School District
Ruidoso	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
San Jon	PSFA Director	09/23/10	Indefinite	N/A	N/A	School District
Santa Fe	PSFA Director	11/01/10	Indefinite	N/A	N/A	School District
Santa Rosa	PSFA Director	01/06/11	Indefinite	N/A.	N/A	School District
Silver City	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Socorro	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Springer	PSFA Director	09/29/10	Indefinite	N/A	N/A	School District
Taos	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
Tatum	PSFA Director	09/23/10	Indefinite	N/A	N/A	School District
Texico	PSFA Director	01/06/11	Indefinite	N/A	N/A	School District
T or C	PSFA Director	09/23/10	Indefinite	N/A	N/A	School District
Tucumcari	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Tularosa	PSFA Director	09/23/10	Indefinite	N/A	N/A	School District
Vaughn	PSFA Director	09/29/10	Indefinite	N/A	N/A	School District
Wagon Mound	PSFA Director	09/08/10	Indefinite	N/A	N/A	School District
West Las Vegas	PSFA Director	10/05/10	Indefinite	N/A	N/A	School District
Zuni	PSFA Director	09/21/10	Indefinite	N/A	N/A	School District
						- 3oc. District

STATE OF NEW MEXICO PUBLIC SCHOOLS FACILITIES AUTHORITY SCHEDULE OF JOINT POWERS AGREEMENTS June 30, 2013

District Responsibility	Responsible Party	Beginning (DFA Approval)	Ending	Amount Applicable	Amount Contributed	Audit
		(21111tpp101al)	Litting	присане	Contributed	Audit
Academy of Trades						
and Technology	PSFA Director	11/1/2010	Indefinite	N/A	N/A	Charter School
ACE Leadership HS	PSFA Director	8/30/2011	Indefinite	N/A	N/A	Charter School
Albuquerque Sign						
Language Academy	PSFA Director	9/8/2010	Indefinite	N/A	N/A	Charter School
Aldo Leopold HS	PSFA Director	10/5/2010	Indefinite	N/A	N/A	Charter School
Alma D'Arte	PSFA Director	3/11/2011	Indefinite	N/A	N/A	Charter School
Cesar Chavez	PSFA Director	1/6/2011	Indefinite	N/A	N/A	Charter School
Cien Aquas International School	PSFA Director	10/5/2010	Indefinite	N/A	N/A	Charter School
East Mountain HS	PSFA Director	9/23/2010	Indefinite	N/A	N/A	Charter School
Horizon Academy West	PSFA Director	1/6/2011	Indefinite	N/A	N/A	Charter School
J. Paul Taylor Academy	PSFA Director	1/6/2011	Indefinite	N/A	N/A	Charter School
Media Arts Collaborative CS	PSFA Director	9/8/2010	Indefinite	N/A	N/A	Charter School
NM School for the Arts	PSFA Director	9/26/2010	Indefinite	N/A	N/A	Charter School
North Valley Academy	PSFA Director	9/8/2010	Indefinite	N/A	N/A	Charter School
School of Dreams	PSFA Director	1/12/2011	Indefinite	N/A	N/A	Charter School
South Valley Preparatory School	PSFA Director	1/6/2011	Indefinite	N/A	N/A	Charter School
SW Intermediate Learning Center	PSFA Director	9/8/2010	Indefinite	N/A	N/A	Charter School
SW Primary Learning Center	PSFA Director	9/8/2010	Indefinite	N/A	N/A	Charter School
SW Secondary Learning Center	PSFA Director	9/8/2010	Indefinite	N/A	N/A	Charter School
Taos Academy Charter School	PSFA Director	10/5/2010	Indefinite	N/A	N/A	Charter School
The Masters Program	PSFA Director	7/21/2011	Indefinite	N/A	N/A	Charter School
Tierra Adentro	PSFA Director	9/23/2010	Indefinite	N/A	N/A	Charter School
Village Academy	PSFA Director	9/8/2010	Indefinite	N/A	N/A	Charter School

Note: These joint power agreements do not have monetary amounts within them; they merely enable the Authority to work with the various school districts.

Ricci, Porch & Company LLC

CERTIFIED PUBLIC ACCOUNTANTS 6200 UPTOWN BLVD. NE - SUITE 400 ALBUQUERQUE, NM 87110

> Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

Independent Auditor's Report

Mr. Hector Balderas, New Mexico State Auditor and Members of the Public School Capital Outlay Council State of New Mexico Public School Facilities Authority Albuquerque, New Mexico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, the budgetary comparisons of the general fund and major special revenue fund of the State of New Mexico Public School Facilities Authority (Authority) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and related budgetary comparisons of the Authority, presented as supplemental information, and have issued our report thereon dated December 10, 2013.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiency described in the accompanying Schedule of Findings and Responses to be a material weakness. Item 2013-01.

Mr. Hector Balderas, New Mexico State Auditor and Members of the Public School Capital Outlay Council State of New Mexico Public School Facilities Authority Albuquerque, New Mexico

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying Schedule of Findings and Responses to be significant deficiencies. Items 2013-02 and 2013-03.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Authority's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Responses.

We also noted a certain other matter that is required to be reported pursuant to the 2013 New Mexico State Audit Rule 2.2.2.8 (G)(6)(c) Procedures to Obtain Professional Services From an IPA, which is described in the accompanying Schedule of Findings and Responses as Finding 2013-04.

The Authority's Response to Findings

The Authority's responses to the findings identified in our audit are described in the accompanying Schedule of Findings and Responses. We did not audit the agency's response and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ricci, Forch & Company, LLC

Albuquerque, New Mexico December 10, 2013

STATE OF NEW MEXICO PUBLIC SCHOOLS FACILITIES AUTHORITY SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS Year Ended June 30, 2013

12-01	Timely Payment of Invoices	Resolved
12-02	Travel and Per Diem	Resolved

A. FINDINGS - COMPLIANCE AND OTHER MATTERS

2013-01 Receipts Held in Suspense – Material Weakness

CRITERIA

Current New Mexico Department of Finance and Administration requires state agencies to post deposits in a suspense account until amounts clear the State Treasurer's, then once the deposit clears, the respective agency is required to adjust the suspense account to properly record the revenues.

CONDITION

As part of our testing of liabilities, we noted material suspense accounts that were not adjusted to the proper income statement account. In the Authority's case, this should be a reduction of expenses since the deposits are related reimbursements made by various school districts as it related to construction costs.

CAUSE

Oversight by the Authority.

EFFECT

Since the Authority did not adjust the suspense accounts, material adjustments to expenses were required.

RECOMMENDATION

We recommend that management include as part of its monthly procedures to review and adjust the receipts held in suspense account accordingly.

MANAGEMENT RESPONSE

Management agrees with the recommendation. This finding is due to receipt of advance repayments from school districts that are not being adjusted against expenses. Staff is aware of the requirements and will establish internal procedures to ensure the required entries are posted in a timely manner.

A. FINDINGS - COMPLIANCE AND OTHER MATTERS (CONTINUED)

2013-02 Trial Balance Maintenance – Significant Deficiency

CRITERIA

Trial balances should be maintained in a clear matter. They should also include only one account for each respective balance.

CONDITION

As we conducted the audit, we noted that the Authority's trial balance is in need of maintenance. We noted that there are multiple accounts for similar matters in which there are matching credit and debit balances, which require eliminating as part of preparing the financial statements. For example, in the Capital Projects fund, the account name of Due to Local Governments appears twice, one has a debit balance of \$207,381,189 and the second account has the same balance that is a credit. Another example is Deferred Revenues has two accounts, with debit and credit balances of \$42,435,447. There are also cash balances in both the General and Capital Projects funds that should be eliminated. The balances noted above date back multiple periods.

CAUSE

The Authority is still in the process of learning efficiencies in SHARE. At the time, the method used was the best solution to the error.

EFFECT

The Authority's trial balance does not reflect the actual activity and ending balances, it appears ending balances are much larger than actual amounts since eliminations and proper account grouping most be completed before preparing the respective financial statements.

RECOMMENDATION

We recommend that the Authority perform general maintenance on its trial balances. This should include eliminating balances noted above and closing accounts that should not be in use.

MANAGEMENT RESPONSE

Management agrees with the recommendation. Multiple trial balances are an issue for the Public School Capital Outlay Fund due to the creation of multiple department codes when bonds are sold and budgeted. The agency met with DFA Financial Control and Capital Outlay Bureau on December 4, 2013 to form a work group to consolidate and reconcile balances and develop new procedures for future budgeting of bond proceeds in the capital outlay fund.

A. FINDINGS – COMPLIANCE AND OTHER MATTERS (CONTINUED)

2013-03 Payment of Inter-fund Liabilities – Significant Deficiency

CRITERIA

Inter-fund assets and liabilities should be settled as soon as possible to help avoid the commingling of funds and help eliminate the possibility of funds expending funds that does not belong to the respective fund.

CONDITION

As part of the June 30, 2012 audit, a liability was recorded that created a liability in the Capital Projects fund payable to the General fund. As of June 30, 2013, the liability remains unpaid.

CAUSE

Since this was an audit adjustment and not part of the daily operations, an agency oversight has led to the funds not being transferred. The Authority transferred the funds on November 12, 2013.

EFFECT

The Authority is carrying unnecessary liabilities and not paying inter-fund transactions timely.

RECOMMENDATION

The Authority should develop a method of tracking inter-fund transactions to ensure amounts are transferred to the correct fund in a timely manner.

MANAGEMENT RESPONSE

Management agrees with the recommendation. The inter-fund asset and liability is the result of a Budget Adjustment Request (increase) for a new construction information management system. Agency reassignment of duties caused a miscommunication in internal process workflows and procedures in properly executing BARS. The agency will review and redraft internal financial processes to mitigate this oversight in the future.

A. FINDINGS – COMPLIANCE AND OTHER MATTERS (CONTINUED)

2013-04 IPA RECOMMENDATION FORM AND AUDIT CONTRACT - OTHER

CONDITION

The IPA recommendation form and audit contract were submitted after the filing deadline for state agencies.

CRITERIA

The Department shall deliver the fully completed and signed IPA Recommendation Form for Audits and the completed audit contract to the State Auditor by the deadline set for state agencies of June 1. The 2013 New Mexico State Auditor Rule 2.2.2.8 (G)(6)(c) requires a finding should an agency not be in compliance with this requirement.

EFFECT

The Department is not in compliance with the 2013 New Mexico State Auditor Rule 2.2.2.8 (G)(6)(c), as the completed and signed IPA Recommendation Form and audit contract were submitted after the deadline.

CAUSE

The Department selected its IPA in May 2013. At that time both parties agreed to complete fieldwork in October 2013. In May, the Department prepared a draft of the audit contract for both parties to review. Most signatures were obtained during May; however, the CFO signature was not obtained until after June 1st, and therefore the contract was submitted late.

RECOMMENDATION

We recommend that the Department submit the IPA recommendation form and audit contract in accordance with State Auditor Rule 2.2.2.8 (G)(6)(c).

MANAGEMENT RESPONSE

Management concurs with the finding. In the future, management will follow up with all parties to ensure timely submission.

STATE OF NEW MEXICO PUBLIC SCHOOLS FACILITY AUTHORITY EXIT CONFERENCE For the Year Ended June 30, 2013

A. Exit Conference

An exit conference was held on December 3, 2013 to discuss the annual financial report. Attending were the following:

Representing the Public Schools Capital Outlay Council:

Tom Clifford, Member Gene Gant, Member Michael Heitz, representative for Keith Gardner, Member

Representing the Public Schools Facilities Authority:

Bob Gorrell, Director Jeff Eaton, Chief Financial Officer

Representing the Independent Auditor:

Herman Chavez, CPA

B. Auditor Prepared Financial Statements

Management is responsible for the context of the report, even though the financial statements were prepared substantially by the independent auditor. It would be preferred and desirable for the Authority to prepare its own financial statements and footnotes; although the Authority is capable, with guidance, or preparing, reviewing and approving the financial statements and footnotes, it is felt the Authority's personnel do not have time to prepare them.

Note: Management is responsible for the context of the report, even though the financial statements were prepared substantially by the independent auditor.