State of New Mexico

Southwest New Mexico Council of Governments FINANCIAL STATEMENTS WITH INDEPENDENT AUDITOR'S REPORT THEREON

For The Fiscal Year Ended June 30, 2013

Southwest New Mexico Council of Governments TABLE OF CONTENTS

June 30, 2013

INTRODUCTORY SECTION:	PAGE
Directory of Officials	1
FINANCIAL SECTION:	
INDEPENDENT AUDITOR'S REPORT	2-4
BASIC FINANCIAL STATEMENTS:	
Government-wide Financial Statements:	
Statement of Net Position	5
Statement of Activities	6-7
Fund Financial Statements:	
Balance SheetGovernmental Funds	8-9
Reconciliation of Total Governmental Fund Balance to Net	10
Position of Governmental Activities	10
Statement of Revenues, Expenditures and Changes in Fund BalancesGovernmental Funds	11-12
Reconciliation of the Statement of Revenues, Expenditures	11-12
and Changes in Fund Balances of Governmental Funds to	
the Statement of Activities	13
Statement of Revenues, Expenditures and Changes in Fund	10
Balances-Budget and Acutal:	
General Fund	14
State Appropriation	15
Economic Development	16
New Mexico Department of Transportation	17
Outreach Program	18
Notes to Basic Financial Statements	19-30
OTHER SUPPLEMENTAL DATA:	
Schedule of Depository Collateral	31
Schedule of Individual Deposit Accounts and Investments	32

ADDITIONAL REPORTING REQUIREMENTS:

Summary Schedule of Prior Audit Findings	33
Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters based on an Audit of Financial Statements Performed in Accordance with	
Government Auditing Standards	34-35
Schedule of Findings and Responses	36

Southwest New Mexico Council of Governments Directory of Officials June 30, 2013

Board of Directors

Aaron Sera Chairman Alex Brown Vice-Chairman Connie Wehrheim Member Edward M. Encinas Member Randy Piper Member Charles Kelly Member George Peru Member Harvilee Moore Member Mike Walsh Member Archie Payne Member Richard Bauch Member Gabriel Ramos Member Martha Skinner Member Frank M. Rodriguez Member Fred Vega Member Bill Webb Member **David Ramos** Member Joe Milo Member Cathlyn Snyder Member John Salazar Member Joseph Shepard Member

Administrative Staff

Priscilla Lucero Executive Director

Pam Eley Office Manager

Stone, McGee & Co.

Centified Public Accountants



MIKE STONE, C.P.A. LINDA STONE McGEE, C.P.A. KAY STONE, C.P.A. JARROD MASON, C.P.A. KELLEY WYATT, C.P.A.

HYAN MONTOYA, C.P.A.

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INDEPENDENT AUDITOR'S REPORT

Hector H. Balderas, State Auditor And **Board of Directors** Southwest New Mexico Council of Governments Silver City, New Mexico

Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund and the budgetary comparisons for the general fund and major special revenue funds of the Southwest New Mexico Council of Governments, as of and for the year ended June 30, 2013, and the related notes to the financial statements which collectively comprise the Southwest New Mexico Council of Governments' basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the Unites States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Southwest New Mexico Council of Governments as of June 30, 2013, and the respective changes in financial position and the respective budgetary comparisons for the general fund and major special revenue funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Management has omitted management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the Southwest New Mexico Council of Governments' financial statements that collectively comprise the Council's basic financial statements. The schedules presented as other supplemental data as listed in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other supplemental data is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplemental data is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

Other Reporting Required by Government Auditing Standards

Stone, mage . Co., clas

In accordance with Government Auditing Standards, we have also issued our report dated December 3, 2013, on our consideration of the Southwest New Mexico Council of Governments' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreement and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Southwest New Mexico Council of Governments' internal control over financial reporting and compliance.

Silver City, New Mexico December 3, 2013

Stone, McGee & Co.
Centified Public Accountants

Southwest New Mexico Council of Governments **STATEMENT OF NET POSITION** June 30, 2013

ASSETS		ernmental ctivities
Current assets: Cash and cash equivalents Due from other governments Accounts receivable	\$	129,164 8,132 19,794
Total current assets	_ \$	157,090
Noncurrent assets: Capital assets, net	_\$	16,798
Total noncurrent assets	\$	16,798
Total assets	\$	173,888
LIABILITIES Current liabilities:		
Accounts payable Accrued payroll	\$	2,861
Total current liabilities	\$	2,861
Noncurrent liabilities: Compensated absences		7,332
Total liabilities	_\$	10,193
NET POSITION		
Net investment in capital assets Restricted for: Other purposes Unrestricted	\$	16,798 3,575 143,322
Total net position	\$	163,695

Southwest New Mexico Council of Governments STATEMENT OF ACTIVITIES

For the Fiscal Year Ended June 30, 2013

			Program 1	Revenues		
			Charges	Operating		
			\mathbf{for}	Grants and		
	Expens	es	Services	Contributions		
Functions/Programs						
Governmental activites:						
General government	\$ 292,	636 \$	105,449	\$ 173,743		
Health and welfare	11,	151		8,000		
Highways and streets	88,	343		65,160		
Total governmental activities	\$ 392,	130 \$	105,449	\$ 246,903		

General revenues:

Earnings on investments Loss on disposition of assets

Total general revenues

Change in net position

Net position--beginning

Net position--ending

	Net (Expe	enses) Revenue
Capital	an <u>d Chang</u> e	es in Net Position
Grants and	Gove	rnmental
Contributions	Ac	tivities
\$ -	\$	(13,444)
		(3,151)
		(23,183)
\$ -	\$	(39,778)
	\$	41
		(3,706)
	\$	(3,665)
	\$	(43,443)
		207,138
	\$	163,695

Southwest New Mexico Council of Governments

BALANCE SHEETS GOVERNMENTAL FUNDS

June 30, 2013

	General Fund		State Appropriation		Economic Development Administration	
Assets						
Cash and cash equivalents	\$	113,092	\$	-	\$	13,544
Due from other governments Accounts receivable		10.704				
Interfund receivable		$19,794 \\ 54,427$				
interralia reservasio		01,121				
Total assets	\$	187,313	\$	-	\$	13,544
Liabilities and Fund Balances Accounts payable Deferred revenue Interfund payable	\$	1,243	\$	549 7,943	\$	254 36,517
Total liabilities	\$	1,243	\$	8,492	\$	36,771
Fund balance: Restricted:						
Highways and streets	\$	-	\$	-	\$	-
Unassigned		186,070		(8,492)		(23,227)
Total fund balances	_ \$	186,070	\$	(8,492)	\$	(23,227)
Total liabilities and fund balances	\$	187,313	\$		\$	13,544

Outreach		Depa	w Mexico artment of	Total Governmental	
P	Program	Tran	sportation		Funds
\$	-	\$	2,528	\$	129,164
	3,000		5,132		8,132
					19,794 $54,427$
					54,427
\$	3,000	\$	7,660	\$	211,517
\$	91	\$	724	\$	2,861
	6,606		3,361		54,427
\$	6,697	\$	4,085	\$	57,288
\$	-	\$	3,575	\$	3,575
	(3,697)				150,654
\$	(3,697)	\$	3,575	\$	154,229
\$	3,000	\$	7,660	\$	211,517

Southwest Council of Governments

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO NET POSITION OF GOVERNMENTAL ACTIVITIES

June 30, 2013

Total governmental fund balances	\$ $154,\!229$
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	16,798
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds: Intergovernmental grants subject to the 60 day availability period	
Long-term liabilities, including bonds payable, compensated absences, lease- purchases payable and accrued interest payable are not due and payable in the current period and therefore are not reported in the funds:	
Compensated absences payable	 (7,332)
Net Position of Governmental Activities	\$ 163,695

Southwest New Mexico Council of Governments STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

For the Fiscal Year Ended June 30, 2013

	_ Ger	neral Fund	App	State propriation	Dev	conomic velopment inistration
Revenues: Charges for services	\$	66,962	\$	30,444	\$	8,043
State sources		18,000		119,679		00.000
Federal sources Miscellaneous		19,835				60,000
Total revenues	\$	104,797	\$	150,123	\$	68,043
Expenditures:						
Current: General government	\$	60,238	\$	125,937	\$	92,833
Health and welfare	Ψ	00,200	Ψ	120,331	Ψ	32,000
Highways and streets						
Capital outlay		23,500				
Total expenditures	\$	83,738	\$	125,937	\$	92,833
Revenues over (under) expenditures	\$	21,059	\$	24,186	\$	(24,790)
Other financing sources (uses):						
Transfer in				$23,\!537$		23,211
Transfer out		(44,364)		(26,104)		
Net change in fund balance	\$	(23,305)	\$	21,619	\$	(1,579)
Fund balance, July 1, 2012		209,375		(30,111)		(21,648)
Fund balance, June 30, 2013	\$	186,070	\$	(8,492)	\$	(23,227)

Outreach Program		New Mexico Department of Transportation		Total ernmental Funds
\$ 8,000	\$	65,160	\$	105,449 210,839 60,000 19,835
\$ 8,000	\$	65,160	\$	396,123
\$ - 11,151	\$	88,343	\$	279,008 11,151 88,343 23,500
\$ 11,151	\$	88,343	\$	402,002
\$ (3,151)	\$	(23,183)	\$	(5,879)
2,770		20,950		70,468 (70,468)
\$ (381)	\$	(2,233)	\$	(5,879)
(3,316)		5,808		160,108
\$ (3,697)	\$	3,575	\$	154,229

Southwest New Mexico Council of Governments RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES June 30, 2013

Net change in fund balances- total governmental funds	\$	(5,879)
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their		
estimated useful lives as depreciation expense:		99.500
Capital outlay		23,500
Depreciation expense		(13,977)
Revenues in the Statement of Activities that do not provide current financial resources are not reported as revenues in the funds. This is the net change during the year:		
Integovernmental grants subject to the 60 day availability period		(23,936)
Governmental funds only report the disposal of assets to the extent proceeds are received from the sale. In the Statement of Activities, a gain or loss is		
reported for each disposal. This is the basis in the assets disposed of.		(23,500)
Some expense reported in the Statement of Activities, such as compensated absences, do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds. This is the		
net change in compensated absences for the year.		349
Change in Nat Position of Consummental Activities	Ф.	(49, 449)
Change in Net Position of Governmental Activities	\$	(43,443)

Southwest Council of Governments

GENERAL FUND

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES-BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2013

_	Original Budget		Final Budget		Actual		Variance Favorable (Unfavorable)	
Revenues: Charges for services Intergovernmental	\$	34,837	\$	66,312 18,000	\$	66,962 18,000	\$	650
Miscellaneous		82,000		82,000		19,835		(62,165)
Total revenues	\$	116,837	\$	166,312	\$	104,797	\$	(61,515)
Expenditures: Current:	Ф	04 405	•	140.010	Φ.	20.200	Ф	00 554
General government Health and welfare Capital outlay	\$	91,495 25,342	\$	142,812 23,500	\$	60,238 23,500	\$	82,574 -
				<u> </u>		<u>, </u>		<u>-</u> _
Total expenditures	\$	116,837	\$	166,312	\$	83,738	\$	82,574
Revenues over (under) expenditures	\$	-	\$	-	\$	21,059	\$	21,059
Other financing sources (uses): Transfers out						(44,364)		(44,364)
Net change in fund balance	\$	-	\$	-	\$	(23,305)	\$	(23,305)
Fund balance, July 1, 2012						209,375		209,375
Fund balance, June 30, 2013	\$	<u>-</u>	\$		\$	186,070	\$	186,070

Southwest Council of Governments

STATE APPROPRIATION

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES-BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2013

		riginal Budget		Final Budget		Actual	Fa	ariance avorable favorable)
Revenues:		_		_				
Charges for services	\$	30,444	\$	30,444	\$	30,444	\$	-
Intergovernmental		95,743		95,743		119,679		23,936
Total revenues	\$	126,187	\$	126,187	\$	150,123	\$	23,936
Expenditures:								
Current:								
General government	\$	126,187	\$	126,187	\$	125,937	\$	250
Capital outlay		,	·	,		,	'	-
Total expenditures	\$	126,187	\$	126,187	\$	125,937	\$	250
Revenues over (under)								
expenditures	\$	-	\$	-	\$	$24,\!186$	\$	24,186
O41 6								
Other financing sources (uses): Tranfers in						23,537		(23,537)
Transfers (out)						(26,104)		(26,104)
Transfers (out)			-			(20,104)		(20,104)
Net change in fund balance	\$	_	\$	_	\$	21,619	\$	21,619
1 100 0110111B0 111 1 111111 10 1111011	Ψ		Ψ		Ψ	21,010	Ψ	
Fund balance, July 1, 2012		-		-		(30,111)		(30,111)
								•
Fund balance, June 30, 2013	\$	-	\$		\$	(8,492)	\$	(8,492)

$Southwest\ Council\ of\ Governments$

ECONOMIC DEVELOPMENT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES-BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2013

	Original Budget		Final Budget		Actual		Variance Favorable (Unfavorable)	
Revenues:		_				_		_
Charges for services Intergovernmental	\$	5,688 75,050	\$	$\frac{10,714}{75,000}$	\$	8,043 60,000	\$	(2,671) $(15,000)$
Total revenues	\$	80,738	\$	85,714	\$	68,043	\$	(17,671)
Expenditures: Current:								
General government Capital outlay	\$	80,738	\$	93,925	\$	92,833	\$	1,092
Total expenditures	\$	80,738	\$	93,925	\$	92,833	\$	1,092
Revenues over (under) expenditures	\$	-	\$	(8,211)	\$	(24,790)	\$	(16,579)
Other financing sources (uses): Transfers in				8,211		23,211		15,000
Net change in fund balance	\$	-	\$	-	\$	(1,579)	\$	(1,579)
Fund balance, July 1, 2012						(21,648)		(21,648)
Fund balance, June 30, 2013	\$		\$		\$	(23,227)	\$	(23,227)

Southwest Council of Governments

NEW MEXICO DEPARTMENT OF TRANSPORTATION PROGRAM STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES-BUDGET AND ACTUAL

For the Fiscal Year Ended June 30, 2013

	riginal Budget	Final Budget		Actual		ariance avorable favorable)
Revenues:			_	_		
Intergovernmental Miscellaneous	\$ 76,264	\$	76,264	\$ 65,160	\$	(11,104)
Total revenues	\$ 76,264	\$	76,264	\$ 65,160	\$	(11,104)
Expenditures: Current:						
Highways and streets Capital outaly	\$ 76,264	\$	86,110	\$ 88,343	\$	(2,233)
Total expenditures	\$ 76,264	\$	86,110	\$ 88,343	\$	(2,233)
Revenues over (under) expenditures	\$ -	\$	(9,846)	\$ (23,183)	\$	(13,337)
Other financing sources (uses): Transfers in			9,846	20,950		11,104
Net change in fund balance	\$ -	\$	-	\$ (2,233)	\$	(2,233)
Fund balance, July 1, 2012	 			 5,808		5,808
Fund balance, June 30, 2013	\$ 	\$	<u>-</u>	\$ 3,575	\$	3,575

Southwest Council of Governments OUTREACH PROGRAM STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES-BUDGET AND ACTUAL

For the Fiscal Year Ended June 30,2013

		riginal Budget		Final Budget		Actual	Fa	ariance vorable avorable)
Revenues:				_				
Intergovernmental	\$	12,000	\$	8,000	\$	8,000	\$	-
Miscellaneous								-
Total revenues	\$	12,000	\$	8,000	\$	8,000	\$	-
		,		•				
Expenditures:								
Current:								
Health and welfare	\$	12,000	\$	10,770	\$	11,151	\$	(381)
Capital outlay		,		•		,		-
· ·	-		-				-	
Total expenditures	\$	12,000	\$	10,770	\$	11,151	\$	(381)
1		,						
Revenues over (under)								
expenditures	\$	_	\$	(2,770)	\$	(3,151)	\$	(381)
1	•		· ·	` , , ,	•	` , , ,		,
Other financing sources (uses):								
Transfers in (out)				2,770		2,770		_
1101121212 111 (0010)								
Net change in fund balance	\$	_	\$	_	\$	(381)	\$	(381)
1.00 01101100 111 1011101 101101100	Ψ		4		4	(332)	Ψ	(331)
Fund balance, July 1, 2012						(3,316)		(3,316)
1 1111 11111100, 3 41, 1, 2312		_				(3,313)	-	(0,010)
Fund balance, June 30, 2013	\$	_	\$	_	\$	(3,697)	\$	(3,697)
, , , , ,						· , · · ,		` , ' ' /

Southwest New Mexico Council of Governments NOTES TO FINANCIAL STATEMENTS

June 30, 2013

Note 1 Summary of Significant Accounting Policies

The Southwest New Mexico Council of Governments (COG) is recognized as a regional council of planning and development district as designated by the Governor. In accordance with the Planning District Act [4-45-4 NMSA 1978], the Council members include municipalities, school systems, counties, individuals and other government-related organizations. The COG's operations are solely within the discretion and control of the governing board.

The Council of Governments was organized to provide assistance in long-range planning and local administration of State and Federal funds, and operates under the Board of Directors executive director form of government. It provides the following services to its members: 1) help and assistance in formulation of long-range goals, 2) help in obtaining grants for specific purposes, 3) compilation of regional statistical reports and 4) administration of various state programs at the local level.

The Council of Government's financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The accounting and reporting framework and the more significant accounting policies established in GAAP and used by the Council of Governments are discussed below.

A. REPORTING ENTITY

These financial statements present the Council of Governments (the primary government). As defined by Generally Accepted Accounting Principles, component units are legally separate entities that are included in the Council of Government's reporting entity because of the significance of their operating or financial relationships with the Council of Governments. Based on the criterion in Generally Accepted Accounting Principles, the Council of Government's had no component units.

B. BASIS OF PRESENTATION

Government-wide Financial Statements:

The Statement of Net Position and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity except for fiduciary funds. The statements distinguish between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The Council of Government's has no business-type activities, nor any fiduciary funds.

Fund Financial Statements:

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be separate accounting entities. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditure/expenses. Funds are organized into one major category: governmental. An emphasis is placed on major funds within the governmental categories. A fund is considered major if it is the primary operating fund of the Council of Governments or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures/expenses of that individual governmental fund are at least 10 percent of the corresponding total for all funds of that category or type.
- b. Other funds management feels are significant.

The funds of the financial reporting entity are described below:

Governmental Funds

General Fund

The General Fund is the primary operating fund of the Council of Governments and always classified as a major fund. It is used to account for all activities except those legally or administratively required to be accounted for in other funds.

Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are restricted or committed to expenditure for specified purposes other than debt service or capital projects.

Major-Fund Description

General Fund - See the description above

Special Revenue Funds:

State Appropriation Fund – The State Appropriation Fund is used to account for the proceeds and distributions of the State Appropriation Funds received. The fund was authorized by the Council members of Southwest New Mexico Council of Governments to keep a separate accounting of State Appropriation Funds now that any unused funds require reversion.

Economic Development Administration Fund – This Federal grant is used to develop a comprehensive economic development strategy for the purposes of job creation, retention, and expansion for the member regions. This fund was required by the Federal grant contract and authorized by the Council members of Southwest New Mexico Council of Governments.

New Mexico Department of Transportation Fund - This grant is used to fund the preparation of an annual transportation plan. Committees prioritize specific projects and formulate recommendation to the New Mexico Department of Transportation where the final decision is made. This fund was required by the grant contract and authorized by the Council members of Southwest New Mexico Council of Governments.

Mortgage Finance Authority (MFA) – Professional Services Outreach Program – To account for the specific pass-through federal contract to maintain personal contracts with the local media, local elected officials and other designated groups and to keep them aware of local relevant developments in relationship to the MFA. This is authorized by the service contract approved by the Council members' resolution.

C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, governmental activities are presented using the economic resources measurement focus as defined in item "b" below.

In the fund financial statements, the "current financial resources" measurement focus is used.

- a. All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets and liabilities are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.
- b. The government-wide financial statements utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting from non-exchange transactions are recognized when the earnings process is complete.

Basis of Accounting

1. Accrual:

The government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred or when the economic asset is used. Revenues, expenses gains, losses, assets, deferred outflows of resources, liabilities, and deferred inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

2. Modified Accrual:

The governmental funds financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

Substantially all governmental fund revenues are accrued. In applying GASBS No. 33 to grant revenues, the provider recognizes liabilities and expenses and the recipient recognizes receivables and revenue when the applicable eligibility requirements, including time requirements, are met. Resources transmitted before the eligibility requirements are met are reported as advances by the provider and deferred revenue by the recipient. Grant revenues not collected within 60 days of year end are recorded as receivables and deferred revenue. Such amounts are recorded net of estimated uncollectible amounts.

In the government-wide Statement of Net Position, the governmental activities columns (a) are presented on a consolidated basis by column, (b) and are reported on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term debt and obligations. The Council of Government's net position is reported in three parts – net investment in capital assets, net of related debt; restricted net position; and unrestricted net position. The Council of Governments first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Council of Government's functions. The functions are also supported by general government revenues (certain intergovernmental revenues, and charges, etc.) The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function, and are typically charges for services. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function) are normally covered by general revenue (intergovernmental revenues, interest income, etc.).

The Council of Governments does not allocate indirect costs.

This government-wide focus is more on the sustainability of the Council of Governments as an entity and the change in the Council of Government's net position resulting from the current year's activities.

D. Budgets

Budgets for the General and Special Revenue Funds are prepared by management and are approved by the members of the Board.

These budgets are prepared on the GAAP modified accrual basis, excluding encumbrances, and secure appropriation of funds for only one year. Carryover funds must be re-appropriated in the budget of the subsequent fiscal year.

The budgets are used solely as guidelines, and are not legally enforceable. "In-kind" expenditures are budgeted only to a minimum matching amount, and are not required to be budgeted further.

E. Cash and Investments

Cash includes amounts in demand deposits as well as short-term investments with a maturity of six months from the date acquired by the government. State statutes authorize the government to invest in obligations of the U.S. Treasury, interest-bearing accounts with local financial institutions and the State Treasurer Pool.

New Mexico Statutes require that financial institutions with public monies on deposit pledge collateral, to the owners of such monies, in an amount not less than 50% of the public monies held on deposit. Collateral pledged is held in safekeeping by other financial institutions, with safekeeping receipts held by the Council of Governments. The pledged securities remain in the name of the financial institution.

F. Receivables

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivable balances for the governmental activities include gross receipts and use taxes, franchise taxes, and grants.

In the fund financial statements, material receivables in governmental funds include revenue accruals such as gross receipts tax, franchise tax, and grants and other similar intergovernmental revenues since they are usually both measurable and available. Non-exchange transactions collectible but not available are deferred in the fund financial statements in accordance with modified accrual, but not deferred in the government-wide financial statements in accordance with the accrual basis. Interest and investment earnings are recorded when earned only if paid within 60 days since they would be considered both measurable and available.

G. Capital Assets

Capital assets purchased or acquired with an original cost of \$5,000.00 or more are reported at historical cost or estimated historical cost. Contributed assets are reported at fair market value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. Depreciation on all assets is provided on the straight-line basis over the following estimated useful lives:

Furniture and equipment 5-10 years Lease-hold improvements 5 years

The accounting treatment over property, plant and equipment depends on whether they are reported in the government-wide financial statements or fund financial statements. In the government-wide financial statements, fixed assets are accounted for as capital assets. In the fund financial statements, fixed assets are accounted for as capital outlay expenditures of the governmental fund upon acquisition.

H. Compensated Absences

The Council of Government's policies regarding vacation time permit employees to accumulate earned but unused vacation leave. The liability for these compensated absences is recorded as long-term debt in the government-wide statements. The current portion of this debt is estimated based on historical trends. In the fund financial statements, governmental funds report only the compensated absence liability payable from expendable available financial resources.

I. Equity Classifications

Government-wide Statements

Equity is classified as net position and displayed in three components:

- a. Net investment in capital assets consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net position consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net position all other net position that do not meet the definition of "restricted" or "net investment in capital assets, net of related debt."

Fund Statements

During the year ended June 30, 2011, the Council of Governments implemented GASB Statement 54 "Fund Balance Reporting and Governmental Fund Type Definitions". This Statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used:

- Non-spendable fund balance amounts that are not in a spendable form (such as inventory) or are required to remain intact.
- Restricted fund balance amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation.
- Committed fund balance amounts constrained to specific purposes by the
 government itself, using its highest level of decision-making authority, to be
 reported as committed, amounts cannot be used for any other purpose unless the
 government takes the same highest level action to remove or change its constraints.
- Assigned fund balance amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the government body delegates the authority.
- Unassigned fund balance amounts that are available for any purpose; positive amounts are reported only in the general fund.

The Board of Directors establishes (and modifies or rescinds) fund balance commitments by adoption of a resolution or a vote of the Board. This is typically done through the adoption and amendment of the budget. Assigned fund balance is established by the Board of Directors through adoption or amendment of the budget as intended for a specific purpose (such as purchase of fixed assets, construction, debt service or for other purposes). Expenditures incurred are normally paid from the highest constrained fund balance.

J. Interfund Activity

Interfund activity is reported as either loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are netted as a part of the reconciliation to the government-wide financial statements. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental funds are netted as part of the reconciliation to the government-wide financial statements.

K. Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Note 2 Custodial Credit Risk

Custodial credit risk is the risk in the event of a bank failure the government's deposits may not be returned to it. The government does not have a deposit policy for credit risk beyond that disclosed in Note 1. As of June 30, 2013, \$-0- of the governments bank balance of \$144,363 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized		\$	-0-
Uninsured and collateral held by pledging banks trust department not in Council's name			-0-
Total		<u>\$</u>	-0-
	Bank <u>Balance</u>	Carrying Amount	-
Deposits by custodial risk category: Insured	<u>\$ 144,363</u>	<u>\$</u>	129,164

Note 3 Receivables

During the fiscal year ended June 30, 2013, the Council of Governments had a vehicle that was determined to be a total loss because of an accident. The following represents the receivable due at June 30, 2013.

\$ 19,794

Note 4 Capital Assets

The following is summary of capital asset activity during the fiscal year:

	Balance			Balance
	July 1, 2012 Add	litions Deletio	ns June 30,	<u>2013</u>
Capital Assets Being Depreciated: Leasehold improvements Equipment	\$ 20,624 74,588	\$ -0- <u>23,500</u>	\$ -0- <u>28,935</u>	\$ 20,624 69,153
Total capital assets being depreciated	\$ 95,212	\$ 23,500	\$ 28,935	\$ 89,777
Less accumulated depreciation For:				
Leasehold improvements Equipment	\$ 18,220 46,219	\$ 2,404 11,573	\$ <u>5,435</u>	\$ 20,624 52,355
	\$ 64,437	\$ 13,977	\$ 5,435	\$ 72,979
Capital assets, net	<u>\$ 30,775</u>	\$ 9,523	<u>\$ 23,500</u>	<u>\$ 16,798</u>

Depreciation expense was charged to the governmental activities as follows:

General government \$ 13,977

Note 5 Compensated Absences

Compensated absence activity was as follows for the year ended June 30, 2013:

	Balance July 1, 2012 Addition		ions	_			Balance e 30, 2013 One		_	Due In <u>Year</u>	
Compensated absences	\$	7,681	\$	9,691	\$	10.	040	\$	7,332	\$	-0-

The amount of compensated absences due within the next year are not estimable. The liabilities will be paid from the fund which is charged with the employee as a direct cost, and will be paid from available funds. Typically, the general fund bears the majority of compensated absences cost.

Note 6 Risk Management

The Council of Governments is exposed to various risks of loss related to torts; thefts of, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The Council of Governments has purchased private insurance to mitigate these risks.

Limits of coverage are as follows:

\$1,000,000	Liability
\$ 27,000	Property
\$1,000,000	Auto

Note 7 Pension Plan – Public Employees Retirement Association

Plan Description

Substantially all of the Council of Government's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, New Mexico 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

Funding Policy

Plan members are required to contribute 9.15% of their gross salary. Council of Governments is required to contribute 9.15% of the gross covered salary. The contribution requirements of plan members and the Council of Governments are established in State statute under Chapter 10, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. The Council of Government's contributions to PERA for the fiscal years ending June 30, 2013, 2012, and 2011 were \$31,519, \$31,519, and \$28,781 respectively, which equal the amount of the required contribution for each fiscal year.

Note 8 Post-Employment Benefits – State Retiree Health Care Plan

Plan Description

The Council of Governments contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy

The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the employer and employee contributions can be changed by the New Mexico State Legislature. Employers that choose to become participating employers after January 1, 1998, are required to make contributions to the RHCA fund in the amount determined to be appropriate by the Board.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. For employees that were members of an enhanced retirement plan (state police and adult correctional officer member coverage plan 1; municipal police member coverage plans 3, 4, or 5; municipal fire member coverage plan 3, 4, or 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act) during the fiscal year ended June 30, 2013, the statute required each participating employer to contribution 2.5% of each participating employee's annual salary; and each participating employee was required to contribute 1.25% of their salary. For employees that were not members of an enhanced retirement plan during the fiscal year ended June 30, 2013, the statute required each participating employer to contribute 2.0% of each participating employee's annual salary; each participating employee was required to contribute 1.0% of their salary. In addition, pursuant to Section 10-7C-15(G) NMSA 1978, at the first session of the Legislature following July 1, 2013, the legislature shall review and adjust the distributions pursuant to Section 7-1-6.1 NMSA 1978 and the employer and employee contributions to the authority in order to ensure the actuarial soundness of the benefits provided under the Retiree Health Care Act.

The Council of Government's contributions to the RHCA for the years ended June 30, 2013, 2012 and 2011 were \$3,928, \$3,159 and \$3,932, respectively, which equal the required contributions for each year.

Note 9 Contingent Liabilities

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

Note 10 Interfund Transactions

	<u>Interfund Receivable</u>
	General Fund
Interfund Payables	
	.
State Appropriation	\$ 7,943
Economic Development	36,517
New Mexico Department of Transportation	3,361
Outreach Program	<u>6,606</u>
	Φ 54.427
	\$ 54,42 <u>7</u>

The loans were made to fund operating expenses, and are expected to be paid within one year.

	<u>-</u>	<u>eneral</u>		ers From State priation		
<u>Transfers To</u>						
State Appropriation Economic Development NM Dept. of Transportation 2,770	\$	23,537 18,057	\$	23,211 2,893 2,770	\$ 23,537 23,211 20,950	Outeath
	\$	44,364	<u>\$</u>	26,104	\$ 70,468	

The transfers were made to provide matching funds, and provide operating funds.

Note 11 Deficit Fund Balances

The Council of Governments had the following fund balance deficits at June 30, 2013:

State Appropriation	\$ (8,492)
Economic Development	(23,227)
Outreach Program	(3,697)

These deficits were caused by either the application of the 60 day revenue recognition period required by the modified accrual basis of accounting or the timing of transfers to be made from the General Fund. As revenue is collected and/or the transfers are made, the deficits will be eliminated.

Note 12 Restricted Net Position

Net position restricted for other purposes consist of Special Revenue Fund balances which are restricted by enabling legislation, as listed in the fund descriptions elsewhere in this report. Restrictions are as follows:

N.M. Department of Transportation

\$ 3,575

Note 13 Evaluation of Subsequent Events

The Council of Governments has evaluated subsequent events through December 3, 2013, the date which the financial statements were available to be issued.

Southwest New Mexico Council of Governments SCHEDULE OF DEPOSITORY COLLATERAL June $30,\,2013$

	A	Ambank
Checking Savings	\$	91,198 53,165
Total on deposit	\$	144,363
Less: FDIC insurance		(144,363)
Total uninsured public funds	\$	
50% collateralization requirement (Section 6-10-17 NMSA)	\$	
Pledged securities over (under) requirement	\$	

Southwest New Mexico Council of Governments SCHEDULE OF INDIVIDUAL DEPOSIT ACCOUNTS AND INVESTMENTS June 30, 2013

Ambank	Type of Account	Bank Balance	Reconciled Balance
Operational Operational	Checking Savings	\$ 91,198 53,165	\$ 75,949 53,165
Total Ambank		\$ 144,363	\$ 129,114
Cash on hand			\$ 50
Total cash and investments			\$ 129,164

Southwest New Mexico Council of Governments SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

For the Fiscal Year Ended June 30, 2013

Findings – Financial Statement Audit

None

Stone, McGee & Co.

Centified Public Accountants



MIKE STONE, C.P.A. LINDA STONE McGEE, C.P.A. KAY STONE, C.P.A. JARROD MASON, C.P.A. KELLEY WYATT, C.P.A

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Hector H. Balderas, State Auditor
And
Board of Directors
Southwest New Mexico Council of Governments
Silver City, New Mexico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the budgetary comparisons for the general fund and major special revenue funds of the Southwest New Mexico Council of Governments as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Southwest New Mexico Council of Governments' basic financial statements, and have issued our report thereon dated December 3, 2013.

Internal Control Over financial Reporting

In planning and performing our audit of the financial statements, we considered Southwest New Mexico Council of Governments' internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control. Accordingly, we do not express an opinion on the effectiveness of the Southwest New Mexico Council of Governments' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Southwest New Mexico Council of Governments' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide and opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Silver City, New Mexico

Stone Mode . Co., Clas

December 3, 2013

Southwest New Mexico Council of Governments SCHEDULE OF FINDINGS AND RESPONSES

For the Fiscal Year Ended June 30, 2013

SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unmodified opinion on the financial statements of Southwest New Mexico Council of Governments.
- 2. No significant deficiencies relating to the audit of the financial statements are reported in the Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards.
- 3. No instances of noncompliance material to the financial statements of Southwest New Mexico Council of Governments, which would be required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
- 4. Southwest New Mexico Council of Governments expended less than \$500,000 in federal funds.

FINDINGS - FINANCIAL STATEMENT AUDIT

None

OTHER - FINANCIAL STATEMENT PREPARATION

The financial statements were prepared by Stone, McGee & Co., CPAs

EXIT CONFERENCE

The contents of this report were discussed December 2, 2013. Present at this exit conference were:

<u>Name</u>	$\underline{ ext{Title}}$	<u>Affiliation</u>
Alex Brown	Vice-Chairman	SWNM Council of Governments
Priscilla Lucero	Executive Director	SWNM Council of Governments
Pam Eley	Office Manager	SWNM Council of Governments
Mike Stone	Shareholder	Stone, McGee & Co., CPAs