# State of New Mexico Lea Soil and Water Conservation District

Independent Accountants' Report on Applying Agreed-Upon Procedures June 30, 2019

> Sandra Rush CPA PC 1101 E Llano Estacado Clovis, New Mexico 88101

# Table of Contents For the Year Ended June 30, 2019

	Page
Table of Contents	j
Official Roster	ii
Independent Accountants' Report on Applying Agreed-Upon Procedures	1 - 4
Schedule of Revenues and Expenses - Budget and Actual (Non GAAP Basis)	.5
Department of Finance and Administration Soil and Water Conservation District Quarterly Financial Report Fourth Quarter June 30, 2017	6 - 8
Schedule of Findings and Responses	9 - 10
Exit Conference	11

# Official Roster For the Year Ended June 30, 2019

Board of Supervisors

John Norris

Jeremy Gonzales

Rhea Howe

J. W. Spears

Brent Van Dyke

Waylon Crozier

Mark Daugherty

Staff

Shay Hager

Chairman

Vice Chairman

Treasurer

Supervisor

Supervisor

Supervisor

Supervisor

District Manager



1101 E Llano Estacado Clovis, New Mexico

88101 575-763-2

Independent Accountants' Report On Applying of Tier 4 Agreed-Upon Procedures

Brian S. Colon New Mexico State Auditor Board of Supervisors Lea Soil and Water Conservation District Lovington, New Mexico

I have performed the procedures enumerated below for the Lea Soil and Water Conservation District (the District), for the year ended June 30, 2019. The District was determined to be a Tier 4 entity under the Audit Act, Section 12-6-3 B (4) NMSA 1978 and Section 2.2.2.16 NMAC. The procedures were agreed to by the District through the Office of the New Mexico State Auditor. The District's management is responsible for the organization's accounting records. This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, I make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose. My procedures and findings are as follows.

# 1. Revenue Calculation and Tier Determination

# Procedure

Verify the local public body's revenue calculation and tier determination documented on the form provided at <a href="https://www.osanm.org\_under">www.osanm.org\_under</a> "Tiered System Reporting Main Page."

# Results of Procedures Performed

Verified the Association's revenue calculation and tier determination. No exceptions noted.

#### 2. Cash

## **Procedures**

- Determine whether bank reconciliations are being performed in a timely manner and whether all bank and investment statements for the fiscal year are complete and on-hand.
- b) Test at least 30% of bank reconciliations for accuracy. Also, trace ending balances to the general ledger, supporting documentation, and the financial reports submitted to DFA-Local Government Division.
- c) Determine whether the local public body's financial institutions have provided it with the 50% of pledged collateral on all uninsured deposits as required by Section 6-10-17 NMSA 1978, NM Public Money Act, if applicable.

# **Results of Procedures Performed**

- a) The District has one checking account and one investment account and utilizes QuickBooks to record cash transactions. Random test of twelve (12) reconciliations revealed the reconciliations were performed timely and all bank statements were complete and on-hand.
- b) Random test of five (5) bank reconciliations 42%, revealed 1 (one) of the reconciliations did not agree with the QuickBooks general ledger and quarterly financial reports submitted to DFA-LGD. Difference \$1,345.05 the paycheck dated 7-4-2019 cleared the bank 6-26-19. Finding 2019-001

c) Bank account balances did not exceed uninsured limits as of June 30, 2019 therefore, pledged collateral was not required on the bank account at the end of the year.

# 3. Capital Assets

#### Procedures

Verify that the local public body is performing a yearly inventory as required by Section 12-6-10 NMSA 1978.

#### Results of Procedures Performed

The District maintains a capital assets inventory listing and performed an annual inventory as required by Section 12-6-10 NMSA 1978.

#### 4. Revenue

## **Procedures**

Identify the nature and amount of revenue from sources by reviewing the budget, agreements, rate schedules, and underlying documentation:

 a) Perform an analytical review; test actual revenue compared to budgeted revenue for the year for each type of revenue.

Select a sample of revenue equal to at least 30% of the total dollar amount and test the following attributes:

- Amount recorded in the general ledger agrees to the supporting documentation and the bank statement.
- c) Proper recording of classification, amount, and period per review of supporting documentation and the general ledger. Perform this revenue work on the same accounting basis that the local public body keeps its accounting records on, cash basis, modified accrual basis, or accrual basis.

# Results of Procedures Performed:

- a) An analytical review of prior year to current year revenue revealed no unexplained or unusual variations. The test of actual revenue compared to budgeted revenue for the year for each type of revenue revealed no exceptions.
- b) Traced 16 deposits (approximately 45% of the total revenues) on the district's financial records and agreed to the supporting documentation (deposit slips and bank statements). No exceptions noted.
- c) Amounts were properly recorded on a cash basis as to classification, amount and period on the District's general ledger. No exceptions noted.

# 5. Expenditures

# **Procedures**

Select a sample of cash disbursements equal to at least 30% of the total dollar amount and test the following attributes:

- Determine that amount recorded as disbursed agrees to adequate supporting documentation. Verify that amount, payee, date and description agree to the vendor's invoice, purchase order, contract and canceled check, as appropriate.
- Determine that disbursements were properly authorized and approved in compliance with the budget, legal requirements and established policies and procedures.
- c) Determine that the bid process (or request for proposal process if applicable), purchase order, contracts and agreements were processed in accordance with the New Mexico Procurement Code (Section 13-1-28 through 13-1-199 NMSA 1978) and State Purchasing Regulations (1.4.1 NMAC) and Regulations Governing the Per Diem and Mileage Act (2.42.2 NMAC).

# **Results of Procedures Performed**

- a) Test of 8 transactions, approximately 38% of the total expenditure amount for the fiscal year revealed that amounts recorded as disbursed agreed to the supporting documentation. The documentation agrees as to amount, payee, date and description agree to the vendor's invoice. No exceptions noted.
- b) District disbursements were authorized disbursements for the operations of the District and approved in compliance with budget, legal requirements and established policies and procedures. Test of 27 paychecks revealed 21 were cashed by the employee prior to the end of the pay period. 2019-001
- c) District maintained documentation for all its purchases to demonstrate compliance with the bid process (request for proposal process, if applicable); purchase orders, contracts and agreements were processed in accordance with the New Mexico Procurement Code (Section 13-1-28 through 13-1-199 NMSA 1978) and State purchasing regulations (1.41 NMAC) and Regulations Governing the Per Diem and Mileage Act (2.12.2 NMAC). No exceptions noted.

# 5. Journal Entries Procedures

Test all non-routine journal entries, adjustment and reclassifications posted to the general ledger, for the following attributes:

- a) Journal entries appear reasonable and have supporting documentation.
- b) The local public body has policies and procedures that require journal entries to be reviewed and there is evidence the reviews are being performed.

# **Results of Procedures Performed**

The District maintained its financial records (QuickBooks) on the cash basis. The District did not post any journal entries to adjust or reclassify any of its receipts or disbursements.

# 6. Budget

# **Procedures**

Obtain the original fiscal year budget and all budget amendments made throughout the fiscal year and perform the following:

- Verify, through a review of minutes and correspondence, that the original budget and subsequent budget adjustments were approved by the local public body's governing body and DFA-LGD.
- b) Determine whether the total actual expenditures exceeded the final budget at the legal level of budgetary control; if so, report a compliance finding.
- c) From the original and final approved budgets and general ledger, prepare a schedule of revenues and expenditures budget and actual on the budgetary basis used by the local public body (cash, accrual or modified accrual basis) for each individual fund.

# **Results of Procedures Performed**

- a) The District prepared and submitted an approved budget for approval to DFA-LGD for the year ended June 30, 2019. There were no subsequent budget adjustments.
- Determined that total actual expenditures did not exceed the final budget at the legal level of budgetary control for the District.
- A schedule of revenues and expenditures was prepared from the District's records on a cash budgetary basis. This schedule is included herein.

# 7. Other Procedures

If information comes to the IPA's attention (regardless of materiality) indicating any fraud, illegal acts, noncompliance, or any internal control deficiencies, such instances must be disclosed in the report as required by Section12-6-6 NMSA 1978. The findings must include the required content per Section 2.2.2.10(L) NMAC.

## Results of Procedures Performed

The June 30, 2019 quarter report was not submitted to DFA-LGD by July 31, 2019 deadline. Nor did the report agree with the general ledger. Finding 2019-002

This agreed-upon procedures engagement was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. I was not engaged to, and did not conduct an examination or a review, the objective of which would be the expression of an opinion or conclusion, respectively, on the Tier Verification, Cash, Capital Assets, Revenue, Expenditures, Journal Entries, Budget, or Other of the District as of and for the year ended June 30, 2019, included in the accompanying information provided to me by management of the Lea Soil and Water Conservation District. Accordingly, I do not express such an opinion or conclusion. Had I performed additional procedures other matters might have come to my attention that would have been reported to you.

This report is intended solely for the information and use of Lea Soil and Water Conservation District, the New Mexico State Auditor's Office and the Department of Finance and Administration, Local Government Division and the New Mexico Legislature and is not intended to be and should not be used by anyone other than the specified parties.

Sandra Rush CPA-PC
Sandra Rush CPA PC
Clovis New Mexico
October 11, 2019

Schedule of Revenues and Expenses - Budget and Actual (Non GAAP Basis) For the Year Ended June 30, 2019

		D 111					Variance	
	Budgeted Amounts Original Final			Actuals		Favorable (Unfavorable)		
Revenues	Original		Final		Actuals		(Unfavorable)	
Interest	\$	400	\$	400	\$	594	\$	194
Grass seed and tree sales	P	400	P	400	P	627	P	627
Conservation items sales		3,500		3 500		1,078		
		1		3,500				(2,422)
Annual funding		5,000		45,000		79,095		34,095
State funding	20	0,000		20,000		2,000		(18,000)
Miscellaneous	70	-	-			42		42
Rental	/(	0,000		70,000	_	51,726		(18,274)
Total revenues	138	3,900		138,900		135,162		(3,738)
Cash balance budgeted	153	3,601		153,601		153,601	-	
Total revenues and cash								
balance budgeted	292	2,501		292,501		288,763		(3,738)
Expenses								
Advertising	3	3,000		3,000		3,872		(872)
Board expense	13	3,000		13,000		5,246		7,754
Building	40	0,000		40,000		43,156		(3,156)
Contract services		-		-		5,626		(5,626)
Education		500		500		-		500
Equipment / vehicles	10	),350		10,350		1,092		9,258
Salaries abds benefits	46	5,500		46,500		44,993		1,507
Miscellaneous		1,500		11,500		852		10,648
Office expense		1,700		4,700		2,867		1,833
Postage		-		-		50		(50)
Field supplies	8	3,900		8,900		-		8,900
Contract fees and other services		5,500		5,500		-		5,500
Brush control expense		0,000	-	20,000	******	875		19,125
Total expenses	163	3,950	-	163,950		108,629		55,321
Other sources and uses								
Administered federal sources	262	2,500		262,500		44,822		(217,678)
Note receivable		-		-		20,000		20,000
Note payable		-		-:		(7,307)		(7,307)
Expended federal sources	(250	0,000)	(	250,000)	+	(37,194)		212,806
	12	2,500	-	12,500	-	20,321		(7,821)
Excess revenues and cash balance								
budgeted over (under) expenses	\$ 141	1,051	\$	141,051	\$	200,455	\$	59,404

9

DEPARTMENT OF FINANCE AND ADMINISTRATION (DEA)
LOCAL GOVERNMENT BIVISION (LGD)
BUDGET AND PINANCE BUBBAU
SOIL AND WATER CONSERVATION DISTRET
QUARTERLY YEAR TO DATE FINANCIAL REPORT

PLEASE SUBMIT TO LOCAL GOVERNMENT DIVISION NOTTATER THAN ONE MONTH AFTER THE CLOSE OF EACH OUARTER. THEREBY CURTEY THAT THE CONTENTS IN THIS REPORT ARE TRUE AND CORRECTTO THE BEST OF NY KNOWLEDGE.

YEARTO DATET RANSA CTIONS PER BOOKS QUARTERLY REPORT

Soil and Water Conservation District: Lea Period Ending: 06/30/19

DIFFERENCE (13) 35,246 BALANCE PER BANK STATEMENTS 35,246 203,238 \$ ADJUSTED BALANCE END OF PERIOD 167,992.00 (1,345) \$ (1.345) ADJUSTMENTS (10) LESS: DEPOSITS IN TRANSIT 63 4,128 \$ ADD: OUTSTANDING CHECKS (8) 35,246.00 BALANCE END OF PERIOD 165,209.00 153,130 S EXPENDITURES TO DATE 153,130 (9) NET 6 INVESTMENTS (4) 34,957 289 153,601 \$ 199,984 199,695 REVENUES TO DATE 3 CASH BALANCE PER BOOKS July 1, 2017 118,644 101 GENERAL, FUND
218 INTERGOVERNMENTAL GRANTS
290 OTHER
400 DEBT SERVICE FUND GRAND TOTAL

NOTE: DETAIL PAGES will complete the Recap except for Cash Per Books on July 1.

Lea

Period Ending: 12/31/2018

Lea	Period Ending: 12/31/2018								
REVENUES	CURRENT QUARTER	YEAR TO DATE	APPROVED BUDGET	% OF BUDGET					
G. J. Maria									
General Fund 101		6	0						
Total Property Tax Production To Date	0	0	0	202 220					
Total Interest From Bank Accounts and CDs	42	305	150	203.339					
Hazardous Fuels Income	0	0	0						
Grass Seed and or Tree Sales	0	627	0						
Book Sales	12020	0	70000	72.000					
Rent Revenue Annual Funding	13938 32500	51726 79095		73.899					
Annual Funding	32300	79093	45000	175.779					
Noxious Weed Program	0	2000	20000	10.00%					
Conservation Sale Items	0	1078	3500	30.809					
Contract Services		44822	262500	17.089					
Miscellaneous	0	42	0						
N/R LOAN REPAYMENT RECEIVED		20000	0						
		0	0						
TOTAL OF STREET, STREE	0	0	0	10.500					
TOTAL GENERAL FUND REVENUES	\$ 46,480	\$ 199,695	\$ 401,150	49.789					
Intergovernmental Grants 218									
State or University Grants	0	0	0						
Federal Grants	0	0	0						
State Grants	0	0	0						
Local Grants	0	0	0						
Private Grants	0	0	0						
Legislative Funding	0	0	0						
Miscellaneous (e.g. NMDA)	0	0							
TOTAL GRANT REVENUES	\$ -	\$ -	\$ -						
Other 299									
Contract Services	0	0	0						
Educational Income	0	- 0	.0						
Charges for Services	- 0	0	0						
Capital Outlay Funded	0	0	0						
Project Income-Conservation & Environmental	0	0	0						
Emergency Watershed Protection Program	0	0	0						
Project Income - Reloan Program	0	0	0						
Project Expenses Income	0	-0	0						
Silent Auctions	0	- 0	0						
Miscellaneous	0	0	0						
OTHER FUND 299 FROM DETAIL TAB	0	0	0						
TOTAL OTHER 299			\$ -						
Debt Service 400				THE PARTY OF					
General Obligation Bonds	0	()	0						
General Obligation - (Property Tax)	0	0	0						
Investment Income	0	0	0						
Other - Misc	0	0	0						
Revenue Bonds	0	0	0						
Bond Proceeds	0	0	0						
Revenue Bonds - GRT	0	0	0						
Investment Income	0	289	250						
Revenue Bonds - Other	0	.0	0						
Miscellaneous (NMFA, BOF, etc.)	0	0	0						
Investment Income	0	0	0						
Loan Revenue	0	0	0						
TOTAL DEBT SERVICE REVENUES		\$ 289	\$ 250	115.60					
GRAND TOTALS REVENUES- CURRENT QTR	\$ 46,480	\$ 199,984	\$ 401,400	49.829					

NOTE: If this report is for the first quarter YEAR TO DATE will be the same as the CURRENT QUARTER.

Lea

Lea	Period Ending: 6/30/2019									
AVANAVA CALLARY	CURRENT	YEAR	APPROVED	% OF						
EXPENDITURES	QUARTER	TO DATE	BUDGET	BUDGET						
GENERAL FUND 101	10.257	44.000	14 700	06.760						
Personnel Services, (Salaries and Benefits)	10,256	44,993	46,500	96.76%						
Mileage and Per Diem Vehicle Expense (Insurance, gas, maintenance)	2.552	1,092	0	10.55%						
Building Expenses (e.g. rent/maintenance)	2,553		10,350	88.44%						
Utilities (Electricity, Natural Gas, Propane, Water, Sewer)	5,263 1,705	35,374 7,782	40,000	00.447/						
Telephone	1,705	7,702	0							
Postage Expense		50	0							
OfficeSupplies and Other Expenses	910	2,867	4,700	61.00%						
Office Furniture and Equipment	710	0	0	04.007						
Advertising and Public Relations (e.g. newsletter)		3,872	3,000	129.07%						
Training, Workshops & Education expense		0	500	0.00%						
Annual Audit/Financial Report Expenses		5,626	0							
Dues and Board Fees	148	5,246	13,000	40.35%						
Election Expense		0	0							
Field Supplies & Equipment		0	8,900	0.009						
Cost Sharing Expense		0	0							
Brush Control Expenses		875	20,000	4.389						
Contractual Fees and Other Services (Comm. Proj.)		0	5,500	0.009						
GRT Taxes		0	0							
Miscellaneous (e.g. Meetings)	207	852	5,000	17.049						
Principal payment pickup		7,307	0							
Conservation and Environmental Control Expenses		37,194	250,000	14.889						
Total General Fund Expenditures	\$ 21,042	\$ 153,130	\$ 407,450	37.589						
intergovernmental Grants Expenditures 218										
State or University Grants	0	0	0							
Federal Grants	0	0	0							
State Grants	0	0	0							
Local Grants	0	0	0							
Private Grants	0	0	0							
Legislative Funding	0	0	0							
Other Total Count Expanditures	0	S -	S -							
Total Grant Expenditures	\$ -	3 -	2 -							
Other Expenditures 299  Loan Payments	0	0	0							
Capital Outlay Expenses/Capital Projects	0	0	0							
Conservation and Environmental Control Expenses	0	0	0							
Bonding	0	0	0							
All Other Insurance	0	0	0							
Loan Program Expenses including Loan Repayments	0	0	0							
Miscellaneous Expenses	0	0	6,500	0.009						
OTHER FUND 299 FROM DETAIL TAB	0	0	0,000	0.007						
Total Other Expenditures		\$ -	\$ 6,500	0.009						
Debt Service 400		P. Language								
Bond Payments Principal	0	0	0							
Bond Payments-Interest	0	0	0							
Other Debt Service	0	0	0							
Total Debt Service Expenditures	0	0	0							
TOTAL EXPENDITURES Current Quarter	\$ 21,042	\$ 153,130	\$ 413,950	36.999						

NOTE: If this report is for the first quarter YEAR TO DATE will be the same as the CURRENT QUARTER.

STATE OF NEW MEXICO LEA SOIL and WATER CONSERVATION DISTRICT Schedule of Findings and Responses Year Ended June 30, 2019

Prior Year Finding

None

Current Year Finding

2019-001 Payroll Procedures

Material Weakness

## Condition

Test of expenditures revealed paychecks are distributed to the employee prior to the end of the pay period. Of the 27 paychecks issued 21 cleared the bank prior to the end of the pay period. The paycheck dated July 4, 2019 cleared the bank June 26, 2019. As a result, the employee is paid for services she has not rendered.

#### Criteria

The New Mexico Criminal Code makes it a fourth-degree felony for a public official to pay public money for services that have not been rendered. "Paying or receiving public money for services not rendered consists of knowingly making or receiving payment or causing payment to be made from public funds where such payment purports to be for wages, salary or remuneration for personal services which have not in fact been rendered." NMSA 1978, § 30-23-2.

#### Cause

The board signs the paychecks prior to the end of the pay period.

#### Effect

The employee is receiving payment for services not rendered. Paying wages before earned is a violation of NMSA 1978 30-23-2. If the employee terminates, the District may not recover the unearned wages.

## Recommendation

Paychecks should not be signed or distributed until after the pay period ends.

# Response

Paychecks in the future will not be signed or distributed until after the pay period ends.

Responsible for Implementation:

District Manager

Time Frame:

December 1, 2019

STATE OF NEW MEXICO LEA SOIL and WATER CONSERVATION DISTRICT Schedule of Findings and Responses Year Ended June 30, 2019

2019-002 Department of Finance and Administration - Local Government Division Report

Other Non-Compliance

# Condition

As of September 5, 2019 (the date of field work) the district had not submitted the June 30, 2019 quarterly report to the New Mexico Department of Finance and Administration - Local Government Division (DFA-LGD). Nor did the report agree with the general ledger. On October 10, 2019 a corrected report that agreed with the general ledger was submitted to (DFA-LGD).

#### Criteria

Department of Finance and Administration - Local Government Division (DFA-LGD); powers and duties: 6-6-2F NMSA 1978. requires periodic financial reports, at least quarterly, of local public bodies.

The districts duties per 6-6-3 NMSA 1978. Every local public body shall: A. keep all the books, records and accounts in their respective offices in the form prescribed by the local government division; B. make all reports as may be required by the local government division; and C. conform to the rules and regulations adopted by the local government division. The report was due July 31.

#### Effect

The District is not in compliance with 6-6-3 NMSA 1978.

# Cause

The board has not held a regular meeting to sign the resolution accepting the 4th quarter DFA-LGD report.

#### Recommendation

Establish policy to review and approve the DFA-LGD quarterly reports and submit them timely.

# Response

The Board reviewed and approved the DFA-LGD fourth quarter report on September 12, 2019, and they were submitted to DFA.

Responsible for Implementation:

District Manager

Time Frame:

December 1, 2019

STATE OF NEW MEXICO LEA SOIL and WATER CONSERVATION DISTRICT Exit Conference Year Ended June 30, 2019

Exit Conference

The report contents were discussed at an exit conference held on September 5, 2019 with the following in attendance:

Lea Soil and Water Conservation District

Rhea Howe, Secretary / Treasurer Shay Hager, District Manager

Audit Firm

Sandra Rush, CPA

Schedule of Summary of Findings For the Year Ended June 30, 2019

Agency			Audit Fiscal	Financial Statement	Finding	New or Repeat	Year Finding	Original Finding	Classification of	Category of	Summary of Finding (250	attributable to a Component Unit, Name of Component
Number	Agency Name	Agency Type	Year	Opinion	Number	Finding	Originated	Number	Finding	Finding	characters max.)	Unit
	Lea Soil and									Expenditures		
	Water	Soil & Water								and Expenses -		
	Conservation	Conservation		AUP - No					Material	Advance	Employee is cashing pay check	
8025	District	Districts	2019	Opinion	2019-001	New	2019	2019-001	Weakness	Payments	before the pay period is over	n/a
	Lea Soil and			.7.								
	Water	Soil & Water								State Law		
	Conservation	Conservation		AUP - No					Other	Compliance -	Entity didn't file 4th quarter DFA	
8025	District	Districts	2019	Opinion	2019-001	New	2019	2019-02	Noncompliance	Other	report timely	n/a

If the Finding is