

### HINKLE + LANDERS

Certified Public Accountants + Business Consultants

STATE OF NEW MEXICO EDGEWOOD SOIL AND WATER CONSERVATION DISTRICT

INDEPENDENT AUDITOR'S REPORT AND FINANCIAL STATEMENTS June 30, 2013

#### STATE OF NEW MEXICO

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#### OFFICIAL ROSTER As Of June 30, 2013

Board of Supervisors	Position	<b>Elected/Appointed</b>		
David King	Chairperson	Elected		
Lewis Fisher	Vice-Chairperson	Elected		
Bill King	Secretary/Treasurer	Elected		
Leo Smith	Member	Elected		
Mark Anaya	Member	Elected		
Art Swenka	Member	Appointed		
Juan Sanchez	Member	Appointed		
District Personnel	Title			
Brenda Smythe	District Manager			
Kelly Smith	District Technician			



#### INDEPENDENT AUDITOR'S REPORT

Mr. David King, Chair and Members of the Board of Supervisors Edgewood Soil and Water Conservation District Moriarty, New Mexico and

Mr. Hector Balderas, State Auditor of New Mexico

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the general fund and the budgetary comparison of the general fund of the Edgewood Soil and Water Conservation District (District) as of and for the year ended June 30, 2013 and the related notes to the financial statements which collectively comprise the District's basic financial statements as listed in the table of contents.

#### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes design, implementation, and maintenance of internal control relevant to preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

#### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the District, as of June 30, 2013, and the respective changes in financial position,

and the respective budgetary comparisons for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Management has omitted the Management and Discussion and Analysis that the Governmental Accounting Standards Board requires to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

#### Other Reporting Required by Government Auditing Standards

In accordance with Governmental Auditing Standards, we have issued a report dated August 11, 2014 on our consideration of the District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Governmental Auditing Standards in considering the District's internal control over financial reporting and compliance.

Hinkle + Landers, P.C. Albuquerque, NM

inkle & Zandeus, P.C.

August 11, 2014

# STATE OF NEW MEXICO EDGEWOOD SOIL AND WATER CONSERVATION DISTRICT GOVERNMENT-WIDE STATEMENT OF NET POSITION As of June 30, 2013

	Ge	overnmental Activities
Assets		
Current		
Cash and investments	\$	279,560
Taxes receivable		67,309
Inventory		11,658
Total current assets		358,527
Non current		
Capital assets, not being depreciated		606,511
Capital assets being depreciated, net		608,704
Capital assets, net of accumulated depreciation		1,215,215
Total assets	\$	1,573,742
Liabilities		
Current liabilities		
Accounts payable	\$	17,052
Accrued payroll		3,307
Compensated absences		7,193
Note payable - current portion		20,278
Total current liabilities		47,830
Long-term liabilities		
Note payable		282,996
Compensated absences - long term portion		-
Total long-term liabilities	_	282,996
Total liabilities	_	330,826
Net position		
Net investment in capital assets		911,941
Unrestricted		330,975
Total net position	_	1,242,916
Total liabilities and net position	\$	1,573,742

#### STATE OF NEW MEXICO

### EDGEWOOD SOIL AND WATER CONSERVATION DISTRICT GOVERNMENT-WIDE STATEMENT OF ACTIVITIES

#### For the Year Ended June 30, 2013

	Governmental
Program Expenses	Activities
Conservation:	
Building expense	\$ 55,276
Conservation	220,901
Contract services	10,237
Dues and subscriptions	985
Insurance	16,278
Meetings	18,869
Miscellaneous	419
Office expense	26,567
Payroll and benefits	93,547
Professional fees	18,662
Interest	7,983
Travel and fuel	22,694
Depreciation	29,197
Total program expenses	521,615
Program Revenues	
Conservation sale items	7,655
Other	12,341
Total program revenues	19,996
Net program (expense) revenue and changes in net position	(501,619)
General Revenues	
Property taxes	375,145
Appropriations	12,990
Grants	125,117
Interest	27
Total general revenues	513,279
Change in net position	11,660
Net position at beginning of year	1,231,256
Net position at end of year	\$ 1,242,916

# STATE OF NEW MEXICO EDGEWOOD SOIL AND WATER CONSERVATION DISTRICT BALANCE SHEET - GOVERNMENTAL FUNDS As of June 30, 2013

		General Fund
Assets		
Cash and investments	\$	279,560
Property taxes receivable		67,309
Inventory		11,658
Total assets	\$ <u> </u>	358,527
Liabilities and Fund Balance		
Liabilities		
Accounts payable	\$	17,052
Accrued payroll		3,307
Total liabilities		20,359
Deferred inflows of resources		55,684
Fund balance:		
Nonspendable - inventory		11,658
Unassigned		270,826
Total fund balance		282,484
Total liabilities and fund balance	\$	358,527
Reconciliation of the Governmental Funds Balance to Sta	tement	t of Net Position
Total fund balance governmental funds	\$	282,484
Capital assets (net of depreciation) used in governmental activities		
are not financial resources and, therefore, are not reported in the		
funds		1,215,215
Other current liabilities (notes payable) are not current period		
expenses but will be paid in a future period.		(20,278)
Long-term liabilities are not due and payable in the current period and, therefore, they are not reported in the governmental funds balance sheet:		
Notes payable		(282,996)
Compensated absences		(7,193)
Some revenue is deferred in the funds but accrued as revenue in		
the government-wide statements and added to net position.		55,684
Net position of governmental activities	\$	1,242,916

# STATE OF NEW MEXICO EDGEWOOD SOIL AND WATER CONSERVATION DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS For the Year Ended June 30, 2013

101 010 1011 2111011 01110 00, 1010		
	_	General Fund
Revenues		
Property taxes	\$	376,262
Conservation sale items		7,655
Appropriations		12,990
Rent		8,550
Grants		125,117
Other		3,791
Interest	_	27
Total revenues	_	534,392
Expenditures		
Current: Conservation:		
Building expense		55,276
Conservation		220,901
Contract services		10,237
Dues and subscriptions		985
Insurance		16,278
Meetings		18,869
Miscellaneous		419
Office expense		26,569
Payroll and benefits		93,731
Travel and fuel		22,694
Professional services		18,662
Non-current		,
Debt Service		
Principal payments - debt service		19,800
Interest payments - debt service		7,983
Capital outlay		6,531
Total expenditures	_	518,935
Excess (deficiency) of revenues over expenditures before other financing sources	_	15,457
Other financing sources - None		±3, <del>1</del> 3/
Net change in fund balance	_	15,457
Fund balance beginning of year		267,027
Fund balance end of year	s <sup>-</sup>	282,484
•	` =	
Reconciliation of statement of revenues, expenditures and changes in fund b governmental funds to statement of activities:	aian	ices of
governmental funds to statement of activities.		
Net change in fund balance - Governmental Funds	\$	15,457
Amounts reported in Statement of Activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the Statement of		
Activities, the cost of assets are allocated as their estimated useful life as depreciation expense		
Depreciation expense		(29,197)
Capital outlay included as additions in capital assets		6,531
		- 700
Compensated absences reported in the statement of activities do not require the use of current		
financial resources and, therefore, are not reported as expenditures in governmental funds.		
The (increase) decrease is compensated absences is included in the statement of activities.		187
Principal payments on notes payable included in governmental funds but not in the statement of	:	
activities		19,800
40411400		19,000
Some items reported in the statement of activities do not require the use of current financial		
resources and, therefore, are not reported as revenue in the governmental funds: deferred		
inflows.		(1 110)
Change in net position - Statement of Activities	<u>е</u> —	(1,118) 11,660
change in het position - Statement of Activities	\$ _	11,000

#### **STATE OF NEW MEXICO**

## EDGEWOOD SOIL AND WATER CONSERVATION DISTRICT STATEMENT OF REVENUES AND EXPENDITURES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)

#### **GENERAL FUND**

#### For the Year Ended June 30, 2013

					_	
	_		Gen	eral I	Fund	
						Variance
		Original	Final			Favorable
	_	Budget	Budget	_	Actual	(Unfavorable)
Revenues						
Property taxes	\$	390,000	390,000		376,773	(13,227)
Grants		100,000	100,000		115,766	15,766
Other		-	-		3,754	3,754
Conservation sale items		30,000	30,000		7,605	(22,395)
Rent		9,000	9,000		8,550	(450)
Water trust board		20,000	20,000		9,351	(10,649)
Appropriations		10,000	10,000		12,990	2,990
Interest		300	300		27	(273)
Total revenues	_	559,300	559,300		534,816	(24,484)
Expenditures						
Current						
Conservation		220,000	220,000		233,367	(13,367)
Payroll and benefits		105,000	105,000		93,626	11,374
Building expense	\$	52,000	52,000		55,398	(3,398)
Office expense		20,000	20,000		26,508	(6,508)
Miscellaneous		518	518		481	37
Meetings		18,000	18,000		18,869	(869)
Contract services		30,000	30,000		10,237	19,763
Travel and fuel		38,000	38,000		16,315	21,685
Insurance		15,000	15,000		16,278	(1,278)
Dues and subscriptions		3,000	3,000		945	2,055
Professional services		30,000	30,000		1,573	28,427
Capital outlay		-	-		6,531	(6,531)
Debt service					755	7,00 7
Principal payments - debt service		19,416	19,416		19,417	(1)
Interest payments - debt service		8,366	8,366		8,366	-
Total expenditures	\$	559,300	559,300	. –	507,911	51,389
Excess (deficiency) of revenues over						
(under) expenditures				\$	26,905	
Reconciliation of Non-GAAP Budget t	o G	AAP				
To adjust applicable revenue accrua	ls				(424)	
To adjust applicable expenditures a	ccru	als		_	(11,024)	
Change in fund balance (GAAP Basis)				\$_	15,457	

#### NATURE OF BUSINESS AND REPORTING ENTITY

The Edgewood Soil and Water Conservation District (District) is organized under the provisions of the Soil and Water Conservation District Act (73-20-25 through 73-20-49 NMSA 1978). The District is a governmental subdivision of the state, a public body corporate and politic, organized for control and prevention of flood, sediment, and soil erosion damage, and to further the conservation, development and beneficial use of water and soil resources. The governing body of the District consists of five elected supervisors, two of whom must be landowners in the District. Two additional supervisors may be appointed to the District board. Supervisors serve a term of three years and continue in office until a successor is elected or appointed.

The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations whose exclusion from the financial reporting entity would cause the financial statements to be misleading.

A primary government is any state government or general-purpose local government and the organizations comprising its legal entity. Although the District is organized as a subdivision of the State and administratively attached to the New Mexico State University, Department of Agriculture, the statutory powers of the District establish it as a primary government with a separate corporate and legal identity. The District has no component units, financially dependent affiliates, nor is it legally liable for actions of other agencies.

The District participates in a Memorandum of Understanding for Watershed Health and Restoration in the Estancia Underground Water Basin. The Edgewood, East Torrance, Claunch-Pinto and Ciudad Soil and Water Conservation Districts work separately and collectively on restoration conservation practice implementation in the basin area and are responsible for actions, activities and implementation of each project in their respective district in accordance with the rules of the fiscal administering entity and funding source. There is no financial arrangement and modifications to this agreement can be made at any time by mutual consent of the participants. Any district can withdraw from this MOU at any time after Supervisory Board action and written notification to the remaining districts.

The financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). The District, a phase three government, was required to implement GASB Statement 34, Basic Financial Statements and Management Discussion and Analysis for State and Local Governments in fiscal year 2004. To enhance the usefulness of the financial statements, the significant policies of the District are summarized below.

#### A. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### 1. Basic Financial Statements - GASB Statement No. 34

The financial statements of the District have been prepared in conformity with accounting principles generally accepted (GAAP) in the United States of America as applied to governmental units. The Governmental Account Standards Board (GASB) is the accepted Standard-setting body for establishing governmental Accounting and financial reporting principles. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards, which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental

units. The more significant of the District's accounting policies are described below.

General Revenues (General Fund appropriation, transfers-in from other state agencies, Federal aid, etc.) normally cover the net cost (by function). Historically, the previous model did not summarize or present net cost by function or activity.

This government-wide focus is more on the sustainability of the District as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The fund financial statements are similar to the financial statements presented in the previous accounting model.

The governmental fund statements are presented on a current financial resource and modified accrual basis of accounting. This presentation is deemed appropriate to (a) demonstrate legal compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how the District's actual experience conforms to the budget of fiscal plan. Since the governmental fund statements are presented on a different focus and basis of accounting than the government-wide statements' governmental column, a reconciliation is presented on the page following each statement, which briefly explains the adjustment necessary to transform the fund based financial statements in to the governmental column on the government-wide presentation.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. *Direct expenses* are those that are clearly identifiable with specific function or segment. *Program revenues* derive directly from the program itself or from parties outside the reporting government's taxpayers or citizenry as a whole and include operating grants and contracts that are restricted to meeting the operational necessities of a particular compliance grant requirement. The District allocates its indirect costs to each of its programs based on an indirect cost allocation plan.

#### 2. Basis of Presentation

The financial transactions of the District are maintained on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred inflows and deferred outflows, fund balance, revenues, expenditures and other financing sources or uses.

Government resources are allocated to, and accounted for, in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The various funds are summarized by the type and reported by generic classification the accompanying financial statements.

GASB Statement No. 34 sets forth minimum criteria for the determination of major funds based on a percentage of the assets, deferred outflows, liabilities, deferred inflows, revenues or expenditures. The general fund is always considered a major fund. The District has only one fund, which is the General Fund.

#### **GASB Statement 54**

In February 2009 the GSB issued Statement No.54 Fund Balance Reporting and Governmental Fund Type Definitions. This statement enhances the usefulness of fund

balance information by providing clearer fund balance classifications that can be more consistently applied. GASB 54 also clarifies governmental fund type definitions.

The fund balance amounts for governmental funds included in this report have been reclassified in accordance with GASB 54. As a result, in the governmental fund financial statements, fund balances previously reported as reserved and unreserved are now reported according to a hierarchy of classifications established in GASB 54, which are based on the extent to which the District is bound to honor constraints on the specific purpose for which amounts in that fund can be spent.

GASB 54 fund balance classifications include:

**Nonspendable** — amounts cannot be spent because they are either (1) not in spendable form or (2) legally or contractually required to be maintained intact;

**Restricted** – amounts constrained to specific purposes that are externally imposed or imposed by law through constitutional provisions or enabling legislation;

**Committed** – amounts can only be used for specific purposes pursuant to constraints imposed by formal action of the Legislature and the Executive branches;

**Assigned** – constrained by the government's intent to be used for specific purposes; **Unassigned** – the residual classification for remaining amounts after all other classifications have been considered.

#### **Net Position**

The government-wide financial statements utilize a net position presentation. Net Position is categorized as: *Investment in capital assets* (net of related debt), *restricted* and *unrestricted*. *Investment in Capital Assets* (net of related debt) is intended to reflect the portion of net position which are associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost. Restricted net position reflects the portion of net position that has third party limitations on their use. *Unrestricted (Deficit) Net Position* represents net position of the District that is not restricted for any project or other purpose.

The government-wide statement of net position reports no restricted net position, except what is related to an MOU. If there were other restricted net position amounts they should be reviewed for consideration of being restricted by enabling legislation. enforceability means that a government can be compelled by an external party-such as citizens, public interest groups, or the judiciary-to use resources created by enabling legislation only for the purposes specified by the legislation. Generally, the enforceability of an enabling legislation restriction is determined by professional judgment, which may be based on actions such as analyzing the legislation to determine if it meets the qualifying criteria for enabling legislation, reviewing determinations made for similar legislation of the government or other governments, or obtaining the opinion of legal counsel. However, enforceability cannot ultimately be proven unless tested through the judicial process, which may never occur. The determination of legal enforceability should be based on the underlying facts and circumstances surrounding each individual restriction. The determination that a particular restriction is not legally enforceable may lead a government to reevaluate the legal enforceability of similar enabling legislation restrictions, but should not necessarily lead a government to conclude that all enabling legislation restrictions are unenforceable.

#### **Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of net position and/or the balance sheet for the governmental funds will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, Deferred Outflows of Resources, represents a consumption of net position that applies to a future period and so will not be recognized as an expense or expenditure until then.

In addition to liabilities, the statement of net position and/or the balance sheet for the governmental funds will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, Deferred Inflows of Resources, represents an acquisition of net position that applied to a future period and so will not be recognized until then. The District has the following deferred inflows of resources during fiscal year 2013 on the fund financials: \$55,684 related to deferred revenue that was not available to the District in 60 days after year end.

#### 3. Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures or expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

The statement of net position and the statement of activities are prepared using the *economic resources measurement focus* and the *accrual basis* of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. By definition, the resources of fiduciary funds are not available to support District programs. Therefore, fiduciary funds are excluded from the government-wide financial statements.

All governmental funds are accounted for using the *modified accrual basis* of accounting and the *current financial resources measurement focus*. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which is considered to be within sixty days of year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general long-term debt, if any, is recognized when due.

In applying the "susceptible to accrual" concept to intergovernmental revenues pursuant to GASB Statement No. 33, which was also adopted as of July 1, 2001 by the District, the provider should recognize liabilities and expenses and the recipient should recognize receivables and revenues when the applicable eligibility requirements including time requirements, are met, resources transmitted before the eligibility requirements are met, under most circumstances, should be reported as advances by the provider and deferred revenue by the recipient.

#### 4. Governmental Funds

*General Fund*—The general operating fund of the District is used to account for all financial resources.

#### 5. Inventory

Inventory consisting primarily of materials and supplies held for consumption on a first-in, first-out basis. They are reported at cost, which is recorded as an expenditure at the time the individual inventory items are used.

#### 6. Cash and Investments

The District's cash and cash equivalents are considered to be demand deposits and short term investments (certificates of deposit) with original maturities of three months or less are presented as investments in the financial statements.

State statutes authorize the District to invest in obligations of the U.S. Treasury, repurchase agreements, and certificates of deposit. Investments for the government, if applicable, are reported at fair value.

#### 7. Taxes Receivable

The District receives mill-levy property tax revenue from the counties of Bernalillo, Santa Fe, and Torrance. The taxes are collected by the respective county treasurer and are paid to the District monthly; all are deemed collectible therefore, no allowance for doubtful accounts is recorded.

#### 8. Accounts Payable

The District's accounts payable represent routine monthly bills for services rendered and products purchased which are paid in the following month.

#### 9. Capital Assets

Capital assets, which include property, equipment and software, are reported in the governmental activities column in the government-wide financial statements. Capital assets are defined by state law as assets with an initial cost of \$5,000 and an estimated useful life of more than one year. The total amounts spent for construction, if any, are capitalized and reported in the government-wide financial statements. For donations, the government values these capital assets at the estimated fair value of the item at the date of acquisition. The cost of normal maintenance and repairs that do not add to the value or extend the life of the asset are not capitalized.

Property and equipment of the District is depreciated using the straight line method over the following estimated useful lives:

Building 39 years Equipment 5-14 years Land Perpetual

#### 10. Compensated Absences

It is the District's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the District does not have a policy to pay any amounts when employees separate from service with the District. Accrued vacation at June 30, 2013 was \$7,193.

According to District policy, employees accrue leave at 3.08 hours per pay period if employed less than three years, increasing to 4 hours for less than seven years, 5 hours for less than eleven years, 6 hours for less than fifteen years, and 6.30 hours for 15 or more years. Employees may not carry more than 240 hours forward from one calendar year to the next.

#### 11. Budgetary Information

The budget is prepared on a basis that differs from accounting principles generally accepted in the United States of America (GAAP). GAAP basis revenues and expenditures include accrued amounts. The revenues and expenditures reported in the budgetary comparisons are generally recorded on the cash basis. The District uses the following procedures to establish the budgeted amounts reflected in the budgetary comparisons:

- 1. Prior to April 1, the Budget Committee submits to the District Board of Supervisors a proposed revenue and expenditure budget for the fiscal year beginning July 1.
- 2. The Board reviews the budget proposal and makes any necessary adjustments.
- 3. Prior to June 1, the Board approves the budget by passing a resolution.
- 4. Prior to June 20, the approved budget is submitted to the State of New Mexico, Department of Finance and Administration, Local Government Division (DFA-LGD) for approval by the first Monday of September. The Board receives notice of the approved budget.

The legal level at which actual expenditures may not exceed budgeted expenditures is at the total fund level. The Board can revise its budget with the approval of DFA-LGD. Encumbrance accounting is not utilized by the District.

#### **B.** Cash and Investments

As of June 30, 2013, the District's total carrying amount of deposits was \$279,560. The bank balances were fully insured by federal depository insurance throughout the year. The locations and amounts deposited at each of the financial institutions at June 30, 2013 are as follows:

			First	
	1	Wells Fargo	Community	
		Bank	Bank	Total
Demand deposits per bank	\$	264,380	5,010	269,390
Certificates of deposit		24,932	-	24,932
Less: FDIC insurance	_	(250,000)	(5,010)	(255,010)
Uninsured balance	\$_	39,312		39,312
Total uninsured balance	\$	39,312	_	39,312
Security requirement (6-10-17 NMSA)	Ψ _	50%	50%	50%
Total security required		19,656	-	19,656
Total security pledged at market value				
Collateral security excess (deficiency)	\$	(19,656)		(19,656)

#### **Custodial Credit Risk - Deposits**

Custodial Credit Risk is the risk that in the event of a bank failure, the District's deposits may not be returned to it. The District does not have a deposit policy for custodial risk.

#### C. Capital Assets

Capital asset activity for the year ended June 30, was as follows:

	Balance			Balance
	2012	Additions	<b>Deletions</b>	2013
				_
\$_	606,511			606,511
\$_	606,511			606,511
\$	683,762	-	-	683,762
	113,138	6,531	-	119,669
	49,947			49,947
_	846,847	6,531		853,378
\$	1,453,358	6,531		1,459,889
\$	(106,273)	(17,660)	-	(123,933)
	(74,610)	(7,699)	-	(82,309)
	(34,594)	(3,838)		(38,432)
	(215,477)	(29,197)		(244,674)
\$ _	1,237,881	(22,666)		1,215,215
	\$ - \$ \$	\$ 606,511 \$ 606,511 \$ 683,762 113,138 49,947 846,847 \$ 1,453,358 \$ (106,273) (74,610) (34,594) (215,477)	\$ 606,511 - \$ 606,511 - \$ 683,762 - 113,138 6,531 49,947 - 846,847 6,531 \$ 1,453,358 6,531  \$ (106,273) (17,660) (74,610) (7,699) (34,594) (3,838) (215,477) (29,197)	\$ 606,511

Depreciation for the year ended June 30, 2013 was \$29,197.

#### **D.** Long-Term Debt

Long-term debt activity for the year ended June 30, 2013 was as follows:

<u>Description</u>		Balance 2012	Additions	Deletions	Balance 2013	Amount Due Within One Year
NMFA Mortgage	\$	323,074		(19,800)	303,274	20,278
Compensated Absences	_	7,380	4,874	(5,061)	7,193	7,193
	\$	330,454	4,874	(24,861)	310,467	27,471

During the fiscal year ended June 30, 2007, the District entered into a mortgage agreement with New Mexico Finance Authority in the amount of \$427,511 for their agricultural and office building project. The term of this loan is twenty years and carries a 2.35% interest rate. The outstanding principal balance at June 30, 2013 was \$303,274.

Minimum principal payments are as follows:

	Principal	Interest
2014	\$ 20,278	7,506
2015	20,714	7,070
2016	21,171	6,613
2017	21,636	6,148
2018	22,156	5,628
2019-23	119,238	19,682
2024-26	78,081	3,700
	\$ 303,274	56,347

The interest expense for the year ended June 30, 2013 was \$8,727.

The debt service payments for the NMFA mortgage payable will be liquidated by the general fund.

Compensated absences, when they are paid, will be liquidated by the general fund.

#### E. Operating Lease Commitments

During 2011, the District entered into a 60 month lease commitment on a Toshiba copier. The current monthly rental is \$363. Approximately \$7,045 was expended in the current fiscal year.

As of June 30, 2013 future minimum lease payments for copier for the following fiscal years is as follows:

2014	4,356
2015	4,356
2016	4,356
2017	-
2018	-
	\$ 13,068

#### F. Net Position

The District's net position as of June 30, 2013 consisted of \$911,941 (\$1,242,916 - \$330,975) net investment in capital assets.

#### G. Cost - Share Program

In June 2001 the District implemented a cost-share program that the District will fund on its own. The purpose of the program is to share the cost of conservation projects with farms, ranches and urban stewardship projects on small acreages and will also provide cost share for other projects within the District. The District will share up to 50% of the cost of a conservation project depending on the type of project and criteria established for farms, ranches and urban stewardship projects. The District will share up to 75% of the cost for brush removal.

#### H. Employee Retirement Benefits

**Plan Description.** Substantially all of the District's full time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11 NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides retirement, disability and survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, New Mexico 87504-2123.

**Funding Policy**. Plan members are required to contribute 7.00% of their gross salary. The District is required to contribute 7.00% of the gross salary. The contribution requirements of plan members and the District are established in Chapter 10, Article 11 NMSA 1978. The requirements may be amended by acts of the legislature. The District's contributions to PERA for the year ended June 30, 2013, 2012, and 2011 are \$5,788, \$5,462 and \$4,568 respectively, equal to the amount of required contributions each year.

#### I. Other Employee Benefits

As of June 30, 2013, the District's employees are not offered a deferred compensation plan or any post employment benefits.

#### J. Risk Management

The District is exposed to various risks of loss due to torts, theft or damage of assets, errors and omissions and natural disasters. The District's supervisors and employees are covered by an errors and omissions liability policy purchased by the New Mexico State University, Department of Agriculture, to which the District is administratively attached. The limits for this policy are \$1,000,000 for each wrongful act and \$1,000,000 for the policy aggregated. The District is required to obtain a corporate surety bond on behalf of persons responsible for District assets. The District currently maintains a \$5,000 surety bond as well as commercial property coverage. The District has not sustained any losses during the past several years and is not a defendant in any lawsuit.

#### **K.** Related Party Transactions

Two family members of the District Manager were paid \$1,045 for office and maintenance contract services during the fiscal year. No amounts were due to or from related parties at year-end.

#### L. Other Financing Sources

The District has no other financing sources for the year ended June 30, 2013.



## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Mr. David King, Chair and Members of the Board of Supervisors Edgewood Soil and Water Conservation District Moriarty, New Mexico and Mr. Hector Balderas, State Auditor of New Mexico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the general fund and the budgetary comparison of the general fund, of Edgewood Soil and Water Conservation District (District) as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise Authority's basic financial statements, and the budgetary comparison, presented as supplemental information, and have issued our report thereon dated August 11, 2014.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion of the effectiveness of the District's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying *schedule of findings and responses*, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses to be material weaknesses. 2012-003 and 2012-005.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and responses to be significant deficiencies. 06-14, 06-24, 2012-002 and 2012-004.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying *schedule of findings and responses* as items 06-24, 07-01, 2012-004 and 2013-001.

#### **District's Response to Findings**

Tinkle & Landers, P.C.

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the District's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, the New Mexico Office of the State Auditor, the New Mexico State University – Department of Agriculture, the New Mexico State Legislature, the New Mexico Department of Finance and Administration and applicable grantors and is not intended to be and should not be used by anyone other than these specified parties.

Hinkle + Landers, P.C.

Albuquerque, NM

August 11, 2014

#### SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2013

Reference #	Finding	Status of Prior Year Findings	Type of Finding*
Reference #	Finding		Tilluling
PRIOR YEAR			
06-14	Payroll Controls	Repeated	В
06-21	Budget Controls	Resolved	B, G
06-24	Audit Report Not Submitted Timely	Repeated	B, G
07-01	<b>Controls over Travel and Per Diem Disbursements</b>	Repeated	C, G
2012-002	<b>Employment of Contractors</b>	Repeated	В
2012-003	Bank Reconciliation Sign-Offs	Repeated	A
2012-004	Undercollateralization of Bank Accounts	Repeated	B, G
2012-005	Lack of Controls Over Financial Reporting	Repeated	A
CURRENT YE	AR		
2013-001	IPA Recommendation Form Not Submitted Timely	Current	G

#### \* Legend for Type of Findings

- A. Material Weakness in Internal Control Over Financial Reporting
- B. Significant Deficiency in Internal Control Over Financial Reporting
- C. Other Matters Involving Internal Control Over Financial Reporting
- D. Material Weakness in Internal Control Over Compliance of Federal Awards
- E. Significant Deficiency in Internal Control Over Compliance of Federal Awards
- F. Instance of Noncompliance to Federal Awards
- G. Compliance with State Audit Rule

#### 06-14-Payroll Controls

#### Type of Finding: Significant Deficiency in Internal Control Over Financial Reporting

#### **Statement of Condition**

During our testing of controls of the payroll function for the District's two employees, we determined there is no independent review of payroll to monitor the accuracy of pay rates, proper deductions, timely payroll tax deposits and payroll reporting to the state and federal tax authorities.

#### Criteria

Payroll is one of the most significant areas of cash disbursements and strong segregation of duties or compensating controls to monitor the accuracy of this function is highly important.

#### **Effect**

Errors or opportunity for error or fraud is at high risk in this area because of the weakness in internal controls and segregation of duties.

#### SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2013

#### Cause

Monitoring controls in this area may not have been considered.

#### Recommendation

We recommend the internal controls or compensating controls be improved in the payroll function.

#### **Management Response**

This has been changed, controls will be improved.

#### 06-24—Audit Report Not Submitted Timely

#### <u>Type of Finding: Significant Deficiency in Internal Control Over Financial Reporting and</u> Compliance with State Audit Rule

#### **Statement of Condition**

The District audit reports for the year ended June 30, 2012 was not completed by the required due date of December 1 per the NM State Audit Rule. The report was mailed to the office of the State Auditor until September 19, 2014.

#### Criteria

In accordance with NMAC 2.2.2.9(A)(1) the District audit reports are due December 1 of the year being audited. NMAC 2.2.2.9(A)(2) requires that an audit finding must be included as an instance of noncompliance with Subsection A of 2.2.2.9 NMAC.

Also, NMAC 2.2.2.8(G)(6)(c) requires that the District deliver a fully completed and signed IPA Recommendation Form and audit contract by May 15 of the year being audited.

#### **Effect**

Information was not timely audited and reviewed by management and the board and has caused problems with the District's ongoing need for audited financials to make informed management decisions and to submit audited financials for the purpose of pursuing grants.

#### Cause

The District was unable to obtain its prior audit timely and did not have its books and records ready for their audits.

#### Recommendation

The District should ensure its books and records are ready to be audited.

#### **Management Response**

Delays in issuance of the prior year audits and turnover in the District led to the late audits. The District is prepared to catch up 2012 and 2013 audits this year.

#### SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2013

#### 07-01—Controls over Travel and Per Diem Disbursements

<u>Type of Finding: Other Matters Involving Internal Control Over Financial Reporting and Compliance with State Audit Rule</u>
Statement of Condition

During the testing of transactions, the following control deficiencies were noted related to the travel and per diem disbursement testing for the five transactions tested:

- •For two travel and per diem disbursement transactions totaling \$1,497, the approval for travel was not included along with supporting documentation.
- •For one travel and per diem disbursement transactions totaling \$887, documentation supporting the reason for travel (i.e. conference agenda or brochure) was not attached to supporting travel documentation.
- •For one travel and per diem disbursement transaction totaling \$611, there was an unallowable alcoholic beverage purchased for approximately \$5.50 which was subsequently reimbursed with public funds.
- •For two travel and per diem disbursement transactions totaling \$1,497, the time of departure and time of arrival was not indicated along with supporting travel documentation.
- •For two travel and per diem disbursement transactions totaling \$1,385, all supporting receipts were not included along with supporting documentation for travel reimbursement.

Alternative procedures were performed to determine if the disbursement was valid and proper.

#### Criteria

Per the Regulations Governing the Per Diem and Mileage Act of the New Mexico Administrative Code (NMAC 2.42.2.1), the approval for travel should be documented prior the individual's departure, the time of departure, time of arrival, and business purpose should be included along with supporting documentation for the employee's travel. Additionally, the amount of reimbursement should be verified to ensure the employee or board member is not receiving a payment in excess of the amount due. Finally, in instances of reimbursement for mileage the beginning and ending odometer reading should be recorded and included with the supporting documentation.

#### Cause

Edgewood Soil & Water Conservation District has limited staff and has not been properly enforcing travel and per diem reimbursements described in NMAC 2.42.2.1.

#### **Effect**

Edgewood Soil & Water Conservation District is not in compliance with State compliance regulations.

#### Recommendation

Edgewood Soil & Water Conservation District should implement proper internal control procedures to ensure travel is approved and documented prior to the individual's departure, the time of departure, time of arrival, business purpose, and all related receipts have been included with the request for reimbursement. Additionally, the Edgewood Soil & Water Conservation District should implement additional controls to ensure an individual is not receiving an overpayment or underpayment for their travel expenses. Finally, Edgewood Soil & Water Conservation District Management should ensure the beginning and ending odometer reading has been included with the reimbursement request for

#### SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2013

mileage.

#### **Management Response**

A check-list sheet will be implemented to insure that all required documentation is attached for reimbursements.

#### 2012-002 - Employment of Contractors

#### Type of Finding: Significant Deficiency in Internal Control Over Financial Reporting

#### **Statement of Condition**

During the testing of transactions, the auditors reviewed several disbursements made out to independent contractors. Upon inquiry with management, it appears that the entity may be improperly classifying these workers as contractors, rather than employees.

#### Criteria

According to the IRS, the following 11 factors are taken into consideration to determine a worker's status as an employee:

- •The worker has regular hours
- •The worker works on-site
- •The worker is salaried
- The worker receives benefits from the employer
- •The worker only works the company
- •The worker and the employer has a long-term work relationship
- •The company supervises the worker
- •The employer provides training to the worker
- •The employer sets the worker's hours
- •The employer sets the worker's hourly rate
- •The employer provides tools and/or equipment to the worker

The following nine factors identified by the IRS determine a worker's status as an independent contractor:

- •The worker works off-site
- •The worker has irregular work hours
- •The worker invests in tools and/or equipment for use in job
- •The worker has the ability to report a profit or loss from the job
- •The worker pays for their own expenses
- •The worker and employer has a contract in place for their services
- •The worker can hire others to complete the task on their behalf
- •The work relationship relates only to the contract work
- •The worker performs similar projects for other companies

#### SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2013

#### Cause

Edgewood Soil & Water Conservation District has employed all of its workers, other than its two staff members, as independent contractors.

#### **Effect**

There is an increased risk that the IRS could impose a tax penalty for noncompliance with these standards and the entity could accumulate a greater payroll tax liability if selected for an IRS audit.

#### Recommendation

We recommend Edgewood Soil & Water Conservation District to review the guidelines regarding classifying a worker as a contractor or an employee and adjust its policies accordingly.

#### **Management Response**

The Budget Committee will review this year's budget to see whether the budget allows this contractor to be transferred as an employee.

#### 2012-003 - Bank Reconciliation Sign-Offs

#### Type of Finding: Significant Deficiency in Internal Control Over Financial Reporting

#### **Statement of Condition**

Edgewood Soil & Water Conservation District does not indicate that bank reconciliations are being reviewed in a timely manner by an authorized individual.

#### Criteria

The NMSA 2.20.5.8 Accounting by Governmental entities, Responsibility for Accounting Function requires that cash account records are reconciled timely each month to the division's reports and to the state treasurer's reports. Effective internal controls and procedures require timely and accurate reconciliation to ensure cash transactions completely and accurately recorded in general ledger. Once the cash reconciliation has been performed it must be signed and dated to provide proof the account was actually reconciled.

#### **Cause**

Edgewood Soil & Water Conservation District has limited personnel and has not adopted a policy to ensure review of bank reconciliations for all accounts are performed in a timely manner.

#### **Effect**

There is an increased risk of the possibility of an unauthorized transaction to go unnoticed if the bank statements are not reviewed.

#### Recommendation

We recommend Edgewood Soil & Water Conservation District implements policies and procedures regarding monitoring of cash reconciliations.

#### **Management Response**

The Bank Reconciliations are reviewed at every board meeting by our internal auditor as well as the full board, along with the bank statements, every check written and every deposit made. The Secretary Treasurer will sign the bank statements and reconciliations during every meeting.

#### SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2013

#### 2012-004 - Undercollateralization of Bank Accounts

#### <u>Type of Finding: Significant Deficiency in Internal Control Over Financial Reporting and</u> Compliance with State Audit Rule

#### **Statement of Condition**

The District's operating bank account was undercollaterized by \$19,656 at June 30, 2013.

#### Criteria

Section 6-10-17 NMSA 1978 requires 50% collateral requirement for the District's monies deposited in each financial institution.

#### **Effect**

The District is not in compliance with 6-10-17 NMSA 1978.

#### Cause

The District does not carry collateral on its bank accounts.

#### Recommendation

The District should maintain collateral for its bank accounts as required by 6-10-17 NMSA 1978.

#### **Management Response**

The Board and District Manager will insure that the monthly account balance stays under the maximum allowable for collateralization through Wells Fargo Bank.

#### 2012-005 - Lack of Controls Over Financial Reporting

#### Type of Finding: Material Weakness in Internal Control Over Financial Reporting

#### **Statement of Condition**

According to Statement of Auditing Standards (SAS) 115, identification by the auditor of a material misstatement of the financial statements under audit, in circumstances that indicate that the misstatement would not have been detected by the entity's internal control is considered a material weakness. During the year ended June 30, 2013 the audit resulted in adjustments to receivables \$67,309, inventory \$11,658, accounts payable \$17,052 and depreciation expense \$29,195.

#### Criteria

Some of the key underlying concepts of SAS 115 include:

- The auditor cannot be part of a client's internal control because becoming part of a client's internal control impairs auditor independence;
- The auditor's work is independent of the client's internal control over financial reporting, and the auditor cannot be a compensating control for the client; and
- A system of internal control over the financial reporting does not stop at the general ledger it includes controls over the presentation of the financial statements.

Recording adjustments is considered a significant process of internal control and should be performed by District staff. The District's system of internal control should include controls over financial statement preparation, including footnote disclosure.

#### SCHEDULE OF FINDINGS AND RESPONSES For The Year Ended June 30, 2013

#### **Effect**

An internal control weakness in maintaining the general ledger exists because material adjustments were identified by the auditor and not by District staff. As a result, periodic financial statements reviewed by management and the governing body may be materially inaccurate. Insufficient controls over the preparation of financial statements and related disclosures limits the District's ability to prevent or detect a misstatement in its financial statements.

#### Cause

Internal control procedures were not effective in identifying and correcting material errors. The District does not have the personnel or time to prepare the financial statements and related disclosures.

#### Recommendation

We recommend that the District make adjustments to their general ledger in a timely manner including receivables, inventory, payables, accrued liabilities and depreciation expense.

#### **Management Response**

All adjustments will be completed from now on by our bookkeeping over-site (Zlotnick & Sandoval).

#### 2013-001 - IPA Recommendation Form Not Submitted Timely

#### **Type of Finding: State Compliance**

#### **Statement of Condition**

The District did not submit the completed IPA Recommendation Form to the Office of the State Auditor until after the June 1 due date.

#### Criteria

Section 2.2.2.8 (G)(c)(v) NMAC states, the agency shall deliver the fully completed and signed IPA Recommendation Form for Audits and the completed audit contract to the State Auditor by May 15.

#### **Cause**

The District is in the process of catching up on its audits.

#### **Effect**

Submitting the IPA Recommendation Form untimely may increase the potential of a late audit report and ultimately untimely financial information.

#### Recommendation

The District should ensure the IPA Recommendation Form is completed, signed and delivered to the Office of the State Auditor prior to the June 1 due date, incorporating time for oversight agency review and approval when necessary.

#### **Management's Response**

Due to the lateness of the last 5 years of audits, the IPA was not submitted on time. We are on schedule now, and every IPA from now on will be submitted on time to NMOSA.

#### EXIT CONFERENCE For the Year Ended June 30, 2013

An exit conference was held in a closed session on August 11, 2014, at the District's offices in Moriarty, New Mexico. In attendance were the following:

#### Representing ESWCD

David King Chair Lewis Fisher Vice-chair

Bill King Secretary/Treasurer
Brenda Smythe District Manager
Kelly Smith District Technician
Ben Montoya Internal Auditor

Representing Hinkle + Landers, P.C.

Mr. Farley Vener, CPA, CFE Independent Auditor

#### FINANCIAL STATEMENTS

The financial statements of the District as of June 30, 2013, were substantially prepared by Hinkle + Landers, P.C.; however, the financial statements are the responsibility of management.