## OFFICE OF THE STATE AUDITOR State of New Mexico

## STATE OF NEW MEXICO

## SOIL AND WATER CONSERVATION DISTRICT DEMING

FINANCIAL STATEMENTS Fiscal Year Ended June 30, 2005

(With Independent Auditor's Report Thereon)



Domingo P. Martinez, CGFM
State Auditor





# STATE OF NEW MEXICO DEMING SOIL AND WATER CONSERVATION DISTRICT

#### TABLE OF CONTENTS JUNE 30, 2005

INTRODUCTORY SECTION	Exhibit	<u>Page</u>
Table of Contents		<b></b> .
Official Roster		<b>=</b> :
FINANCIAL SECTION		
Independent Auditor's Report		1
Basic Financial Statements: Government-wide Financial Statements:		
Statement of Net Assets	<b>.</b>	ω
Statement of Activities Fund Financial Statements:	٨	4
Balance Sheet – Governmental Funds	ω	S
Reconciliation of the Balance Sheet to the Statement of Net Assets Statement of Revenues, Expenditures and Changes		0
In Fund Balances – Governmental Funds  Reconciliation of the Statement of Activities to the statement of	4	7
Revenues, Expenditures and Changes in Fund Balances		<b>∞</b>
Budget and Actual (Non-GAAP Budgetary Basis)	5	9
Notes to the Financial Statements		10
OTHER REPORTS		
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards		16
Schedule of Findings and Recommendations		18
Exit Conference		20



# STATE OF NEW MEXICO DEMING SOIL AND WATER CONSERVATION DISTRICT

#### OFFICIAL ROSTER JUNE 30, 2005

**Board of Supervisors** 

Position

Rick Holdridge

Chairperson

LeeDrue Hyatt

Vice-Chairperson

Don Hartman

Secretary/Treasurer

George Pintar

Supervisor

Jim Wood

Supervisor

Larry Hooper

Supervisor

Bill Shattuck

Supervisor

District Personnel

Title

**Amy Donaker** 

Administrative Assistant



## OFFICE OF THE STATE AUDITOR **State of New Mexico**

Domingo P. Martinez, CGFM State Auditor

Carl M. Baldwin, CPA, CFE
Deputy State Auditor

## INDEPENDENT AUDITOR'S REPORT

Rick Holdridge, Chairman
and Members of the Board of Supervisors
Deming Soil and Water Conservation District
405 E. Florida
Deming, New Mexico 88030

Our responsibility is to express opinions on these financial statements based on our audit. contents. These financial statements are the responsibility of the District's management. collectively comprise the District's basic financial statements as listed in the table of Conservation District (District) as of and for the year ended June 30, 2005, which the general fund and the respective budgetary comparison of the Deming Soil and Water We have audited the accompanying financial statements of the governmental activities,

overall financial statement presentation. principles used and significant estimates made by management, as well as evaluating the disclosures in the financial statements. assurance about whether the financial statements are free of material misstatement. basis for our opinions. Those standards require that we plan and perform the audit to obtain reasonable Government Auditing Standards, issued by the Comptroller General of the United States. United States of America and the standards applicable to financial audits contained in We conducted our audit in accordance with auditing standards generally accepted in the examining, on a test basis, evidence supporting An audit also includes assessing the accounting We believe that our audit provides a reasonable the and

conformity with accounting principles generally accepted in the United States of thereof and the budgetary comparison for the general fund for the year then ended in fund of the District as of June 30, 2005, and the respective changes in financial position, respects, the respective financial position of the governmental activities and the general In our opinion, the financial statements referred to above present fairly, in all material

determined is necessary to supplement, although not required to be part of, the basic GASB Statement No. The District has not presented the Management's Discussion and Analysis required by financial statements. 34 that the Governmental Accounting Standards Board has

contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and assessing the results of our audit. in accordance with Government Auditing Standards and should be considered in financial reporting or on compliance. That report is an integral part of an audit performed the results of that testing, and not to provide an opinion on the internal control over reporting and our tests of its compliance with certain provisions of laws, regulations, March 31, 2006 on our consideration of the District's internal control over financial In accordance with Government Auditing Standards, we have also issued a report dated

Office of the State Auditor OFFICE OF THE STATE AUDITOR March 31, 2006

#### Exhibit 1

# STATE OF NEW MEXICO DEMING SOIL AND WATER CONSERVATION DISTRICT STATEMENT OF NET ASSETS JUNE 30, 2005

Total net assets	Restricted for: Conservation projects- FRIF Capital outlay expenditure Unrestricted	Net Assets	Total liabilities	Accounts payable	Liabilities	Total assets	Cash Prepaid capital outlay expenditure Prepaid expenses Capital assets, net	Assets
<b>⇔</b>			•				↔	Gove
54,622	5,376 5,631 43,615		403	403		55,025	43,454 9,996 1,575	Governmental Activities

## STATE OF NEW MEXICO DEMING AND WATER CONSERVATION DISTRICT STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Net assets at end of year	Net assets at beginning of year	Change in net assets	Total general revenues	NMDA allotment Interest Miscellaneous	General Revenues:	Net program (expense) revenue	Total program revenues	Grants and contracts - local sources Capital outlay grant	Program Revenues:	Total program expenses	Depreciation	Advertising	Office Expenses	FRIF project	Dues	Surety bond	Mileage & per diem	Conservation: Salaries	Program Expenses:	
\$ 54,622	34,382	20,240	10,212	9,286 776 150		10,028	24,500	10,500 14,000		14,472	215	15	1,412	53,124 53,8	5 134 5 134	100		\$ 4,114		Governmental Activites

# STATE OF NEW MEXICO DEMING SOIL AND WATER CONSERVATION DISTRICT BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2005

Total fund balance Total liabilities and fund balance	Fund balance: Unreserved, designated for subsequent year's expenditures Unreserved, undesignated	Total liabilities	Liabilities: Accounts payable	Liabilities and fund balance	Total assets	Cash Prepaid capital outlay expenditure Prepaid expenses	Assets
€9			€		<del>\$</del>	₩	
54,622 55,025	25,100 29,522	403	403		55,025	43,454 9,996 1,575	General Fund

#### DEMING SOIL AND WATER CONSERVATION DISTRICT FOR THE FISCAL YEAR ENDED JUNE 30, 2005 FINANCIAL STATEMENT RECONCILIATIONS STATE OF NEW MEXICO

# RECONCILIATION OF THE BALANCE SHEET TO THE STATEMENT OF NET ASSETS:

as follows: are different from the way they are reported in the Balance Sheet - Governmental Funds Amounts reported for governmental activities in the Statement of Net Assets are different

Capital assets, net of accumulated depreciation Fund Balance - Balance Sheet (Exhibit 3) € 54,622

Compensated absences Notes payable

are not reported in the governmental funds:

Some liabilities are not due and payable in the current period and therefore

Net Assets - Statement of Net Assets (Exhibit 1)

8

54,622

# STATE OF NEW MEXICO DEMING SOIL AND WATER CONSERVATION DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS FOR THE FISCAL YEAR ENDED JUNE 30, 2005

	Gen	General Fund
Revenues		
State allocation Grants and contracts - local sources	€9	9,286 24,500
Interest Reimbursements		776 150
Total revenues		34,712
Expenditures		
Conservation:		
Salaries Mileage & per diem		4,114 2,769
Surety bond Dues		100 185
FRIF project Information & education		5,124 538
Office Expenses Advertising		1,412
Total expenditures		14,257
Net change in fund balance		20,455
Fund balance beginning of year		34,167
Fund balance end of year	€9	54,622

#### DEMING SOIL AND WATER CONSERVATION DISTRICT FOR THE FISCAL YEAR ENDED JUNE 30, 2005 FINANCIAL STATEMENT RECONCILIATIONS STATE OF NEW MEXICO

REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES: RECONCILIATION OF THE STATEMENT OF ACTIVITIES TO THE STATEMENT OF

Net change in fund balance - Governmental Funds (Exhibit 4)

20,455

₩

Amounts reported in the Statement of Activities are different because:

expense as follows: over the estimated useful life of the asset and reported as depreciation in the Statement of Activities, the cost of those assets is allocated Governmental funds report capital outlays as expenditures. However,

Depreciation expense

(215)

current year: liabilities in the Statement of Net Assets. This is the amount repaid in the expenditure in the governmental funds, but the repayment reduces long-term Repayment of principal on long-term debt (note payable) is reported as an

Change in net assets - Statement of Activities (Exhibit 2)

20,240

ll <del>co</del>

#### Exhibit 5

# STATE OF NEW MEXICO DEMING SOIL AND WATER CONSERVATION DISTRICT STATEMENT OF REVENUES AND EXPENDITURES BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2005

Total expenditures	Expenditures Conservation: Salaries Mileage & per diem Surety bond Dues FRIF project Information & education Office Expenses Advertising Equipment Contingency	Total revenues and cash	Revenues State allocation Grants and contracts - local sources Interest Miscellaneous Total revenues Cash balance budgeted
€9	€	€9	<b> </b>
53,984	2,500 1,000 1,100 1,100 10,000 1,000 1,000 500 500	53,984	Original Budget 9,000 10,000 500 19,500 34,484
S	↔	€5	4 4
67,984	4,500 2,900 1,000 1,460 10,000 1,000 1,000 1,500 14,000 31,524	67,984	Gene Final Budget 9,000 24,000 500 33,500 34,484
€5	↔		General Fund    Act   Act
25,790	4,096 3,049 100 1,460 5,124 537 1,412 1,643 8,369		Actual 9,286 24,500 776 150 34,712
€5	<b>↔</b>		\$ [UH
42,194	404 (149) - - 4,876 463 (412) (143) 5,631 31,524		Variance Favorable Unfavorable) 286 500 276 150 1,212

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2005

## I. Summary of Significant Accounting Policies

#### A. Reporting Entity

the provisions of the Soil and Water Conservation District Act (73-20-25 through elected or appointed. Supervisors serve a term of three years and continue in office until a successor is consists of five elected supervisors, four of whom must be landowners in the and beneficial use of water and soil resources. The governing body of the District sediment, and soil erosion damage, and to further the conservation, development public body corporate and politic, organized for control and prevention of flood, 73-20-49 NMSA 1978). The District is a governmental subdivision of the state, a The Deming Soil and Water Conservation District (District) is organized under Two additional supervisors may be appointed to the District board

entity would cause the financial statements to be misleading. accountable, and other organizations whose exclusion from the financial reporting government, organizations for which the primary The financial reporting entity as defined by GASB 14 consists of the primary government is financially

dependent affiliates, nor is it legally liable for actions of other agencies. corporate and legal identity. The District has no component units, financially powers of the District establish it as a primary government with a separate the New Mexico State University, Department of Agriculture, the statutory District is organized as a subdivision of the State and administratively attached to government and the organizations comprising its legal entity. primary government is any state government or general-purpose local Although the

District is required to implement GASB Statement No. as prescribed by the Governmental Accounting Standards Board (GASB). accounting principles generally accepted in the United States of America (GAAP) The financial statements of the District have been prepared in conformity with financial statements, the significant policies of the District are summarized below. Investment Risk Disclosures in fiscal year 2005. To enhance the usefulness of the 40, Deposit and

## 8. Government-wide and Fund Financial Statements

information on all of the nonfiduciary activities of the primary government. intergovernmental revenues, are reported separately from business-type activites Governmental The government-wide financial statements (i.e., the statement of net assets) report activities, which normally are supported by

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2005

District does not have any fiduciary or business-type activities. which rely to a significant extent on fees and charges for support. However, the

and other items not properly included among program revenues are reported the operational or capital requirements of a particular function or segment. Taxes function or segment and 2) grants and contributions that are restricted to meeting use, or directly benefit from goods, services, or privileges provided by a given Program revenues include 1) charges to customers or applicants who purchase are those that are clearly identifiable with a specific function or segment. of a given function, or segment, are offset by program revenues. Direct expenses The statement of activities demonstrates the degree to which the direct expenses

# Measurement Focus, Basis of Accounting and Financial Statement

instead as general revenues.

recognized as revenues as soon as all eligibility requirements imposed by the regardless of the timing of related cash flows. recorded when earned and expenses are recorded when a liability is incurred, resources measurement focus and the accrual basis of accounting. Revenues are provider have been met. The government-wide financial statements are reported using the economic Grants and similar items are

days of the end of the current fiscal period. Expenditures are generally recorded or soon enough thereafter to pay liabilities of the current period. For this purpose, resources measurement focus and the modified accrual and judgments, if any, are recorded only when payment is due. expenditures, as well as expenditures related to compensated absences and claims when a liability is incurred, as under accrual accounting. the government considers revenues to be available if they are collected within 60 are considered to be available when they are collectible within the current period Revenues are recognized as soon as they are measurable and available. Revenues Governmental fund financial statements are reported using the current financial However, debt service basis of accounting.

available only when cash is received by the government. be susceptible to accrual and so have been recognized as revenues of the current Grants and interest associated with the current fiscal period are all considered to All other revenue items are considered to be measurable and

The District reports the following major governmental funds:

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2005

accounted for in another fund. financial resources of the general The general fund is the District's primary operating fund. government, except those required It accounts for all ਠ Б

December 1, 1989, generally are followed in the government-wide guidance of the Governmental Accounting Standards Board. statements to the extent that those standards do not conflict with or contradict Private-sector standards of accounting and financial reporting issued financial prior to

eliminated from the government-wide financial statements. general rule, the effect of inter-fund activity, if applicable, has been

as they are needed. government's policy to use restricted resources first, then unrestricted resources When both restricted and unrestricted resources are available for use, it is

## D. Assets, Liabilities, Net Assets and Fund Balance

#### 1. Cash

The District's cash is considered to be a demand deposit.

#### Capital Assets

infrastructure which is required to be reported per GASB statement No. 34. The \$1,000 and an estimated useful life of more than one statements. Capital assets are defined by state law as assets with an initial cost of reported in the governmental activities column in the government-wide financial Capital assets, which include property, equipment (including software), are value or extend the life of the asset are not capitalized acquisition. The cost of normal maintenance and repairs that do not add to the these capital assets at the estimated fair value of the item at the government-wide financial statements. For donations, the total amounts spent for construction, if any, are capitalized and reported in the year. government values There

method over the following estimated useful lives: Property and equipment of the District is depreciated using the straight line

Computer equipment	Farm equipment	Office equipment
5 years	10 years	5 years

### NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2005

### Compensated Absences

The District employee does not receive any vacation or sick leave benefits

## II. Stewardship, Compliance and Accountability

### A. Budgetary Information

expenditures include accrued amounts. The budget is prepared on a basis that differs from accounting principles generally accepted in the United States of America (GAAP). GAAP basis revenues and District uses the following procedures to establish the budgeted amounts reflected in the budgetary comparisons are generally recorded on the cash basis. in the budgetary comparisons: The revenues and expenditures reported

- Prior to April 1, the Budget Committee submits to the beginning July 1. Supervisors a proposed revenue and expenditure budget for the fiscal year District Board of
- 5 The Board reviews the budget proposal and makes any necessary adjustments.
- ယ Prior to June 1, the Board approves the budget by passing a resolution
- 4. Prior to June 20, the approved budget is submitted to the State of New Division (DFA-LGD) for approval by the first Monday of September. The Mexico, Board receives notice of the approved budget. Department of Finance and Administration, Local Government

approval of DFA-LGD. Encumbrance accounting is not utilized by the District. expenditures is at the total fund level. legal level at which actual expenditures The Board can revise its budget with the may not exceed budgeted

### NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2005

#### ₽. Reconciliation **Statements** of Non-GAAP Budgetary Basis 5 GAAP **Financial**

it 4)	Current year payroll accrual	Current year payable	Prepaid expenses	Prepaid capital outlay expenditure	Prior year payroll accrual	Prior year payable	Non-GAAP expenditures (Exhibit 5)	GAAP revenues (Exhibit 4)	Current year receivables	Prior year receivables	Non-GAAP revenues (Exhibit 5)		
↔							↔	\$			↔		
\$ 14,257	,	403	(1,575)	(9,996)	ı	(365)	25,790	34,712	-	ı	34,712	Fund	General

## III. Detailed Notes on all Funds

#### A. Cash

of the following: outstanding checks of \$10,223. The total bank balance of \$53,677 consisted between the carrying amount and the bank balance of deposits is due to As of June 30, 2005, the District had a carrying amount of deposits of \$43,454. The bank balances for deposits were \$53,677. The difference

#### First New Mexico Bank

Amount uninsured	Less: FDIC coverage	Demand deposits
\$ -0-	(53,677)	\$ 53,677

of the District's bank balances were exposed to custodial credit risk. does not have a deposit policy for custodial credit risk. As of June 30, 2005, none of a bank failure, the District's deposits may not be returned to it. The District Custodial Credit Risk - Deposits. Custodial credit risk is the risk that in the event

## NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2005

#### B. Capital Assets

Capital asset activity for the year ended June 30, 2005 was as follows:

Capital assets, net	Accumulated depreciation-equipment	Governmental activities: Equipment	Description
<del>⇔</del>		<del>⇔</del>	ا م لا
215 \$ (215) \$	(9,372)	\$ 9,587	Balance 6/30/04
↔		↔	Ado
(215)	(215)	ı	Additions Deletions
₩		<del>↔</del>	Del
ı	1	1	etions
₩		<del>⇔</del>	δ p
ı	(9,587)	\$ 9,587	6/30/05

### IV. Other Information

#### B. Risk Management

each wrongful act and \$1,050,000 for the policy aggregated. the New Mexico State University, Department of Agriculture, employees are covered by an errors and omissions liability policy purchased by the last several years and is not a defendant in any lawsuit. commercial property coverage. District assets. The District currently maintains a \$15,000 surety bond as well as required to obtain a corporate surety bond on behalf of persons responsible for District is administratively attached. The limits for this policy are \$1,050,000 for assets, errors and omissions and natural disasters. The District's supervisors and The District is exposed to various risks of loss due to torts, theft or damage of The District has not sustained any losses during The District is to which the



## OFFICE OF THE STATE AUDITOR State of New Mexico

Domingo P. Martinez, CGFM State Auditor

Carl M. Baldwin, CPA, CFE
Deputy State Auditor

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Rick Holdridge, Chairman and Members of the Board of Supervisors Deming Soil and Water Conservation District 405 E. Florida Deming, New Mexico 88030

applicable to financial audits contained in Government Auditing Standards, issued by the auditing standards generally accepted in the United States of America and the standards issued our report dated March 31, 2006. We conducted our audit in accordance with Conservation District (District) as of and for the year ended June 30, the general fund and the respective budgetary comparison of the Deming Soil and Water Conservation District (District) as of and for the year ended June 30, 2005 and have Comptroller General of the United States. We have audited the accompanying financial statements of the governmental activities,

## Internal Control Over Financial Reporting

record, process, summarize, and report financial data consistent with the assertions of relating to significant deficiencies in the design or operation of the internal control over the internal control over financial reporting and its operation that we consider to be internal control over financial reporting. However, we noted certain matters involving expressing our opinion on the financial statements and not to provide an opinion on the accompanying schedule of findings and recommendations as item 05-1. management in the financial statements. financial reporting that, in our judgment, could adversely affect the District's ability to reportable conditions. financial reporting in order to determine our auditing procedures for the purpose of In planning and performing our audit, we considered the District's internal control over Reportable conditions involve matters coming to our attention A reportable condition is described in the

to the financial statements being audited may occur and not be detected within a timely that misstatements caused by error or fraud in amounts that would be material in relation more of the internal control components does not reduce to a relatively low level the risk A material weakness is a reportable condition in which the design or operation of one or

above is not considered to be material weaknesses. considered to be material weaknesses. accordingly, would not necessarily disclose all reportable conditions that are disclose all matters in the internal control that might be reportable conditions and, consideration of the internal control over financial reporting would not necessarily period by employees in the normal course of performing their assigned functions. Our However, the reportable condition described

### Compliance and Other Matters

accompanying schedule of findings and recommendations as item 05-1. required to be reported under Government Auditing Standards which is described in the The results of our tests disclosed an instance of noncompliance or other matters that is was not an objective of our audit, and accordingly, we do not express such an opinion. statement amounts. However, providing an opinion on compliance with those provisions with which could have a direct and material effect on the determination of financial certain provisions of laws, regulations, contracts and grant agreements, noncompliance statements are free of material misstatement, we performed tests of its compliance with part of obtaining reasonable assurance about whether the District's financial

used by anyone other than these specified parties. Mexico Office of the State Auditor, the New Mexico State University - Department of Agriculture, the state legislature and grantors and is not intended to be and should not be This report is intended solely for the information and use of management, the New

Objie of the State Auditor

OFFICE OF THE STATE AUDITOR March 31, 2006

# SCHEDULE OF FINDINGS AND RECOMMENDATIONS JUNE 30, 2005

## STATUS OF PRIOR YEAR AUDIT FINDINGS

None

## **CURRENT YEAR AUDIT FINDINGS**:

Finding: 05-1 – Improper travel expenditure

#### Condition

registration (\$100). adequate documentation to substantiate claims for meals (\$274), lodging (\$230) and (4/\$177.74) and dues (\$25). Mileage overpayments resulted from using improper rates disbursements (\$21,575) and found five (5) overpayments totaling \$202.74 for mileage (.375 and .405). The District wrote 65 checks in FY05 which totaled \$25,790. There were also six other disbursements totaling \$604 which lacked Auditors tested 28

#### <u>Criteria</u>

establishes travel and per diem regulations for various sections of the New Mexico Statutes Annotated 1978 (NMSA), including provision of an affidavit for lost receipts. New Mexico Department of Finance and Administration (DFA) Rule 2.42.2 NMAC

certain travel and other expenditures which may be allowable for governmental agencies. Attorney General Opinion No. 97-02 also interprets NMSA and related case law for

#### Cause

payment. The Board of Supervisors provided inadequate oversight when approving bills

#### <u>Effect</u>

The District is not in compliance with State law and travel regulations or good accounting practice. Overpayments of \$202.74 are known to have been made and the propriety of another \$604 cannot be determined

# SCHEDULE OF FINDINGS AND RECOMMENDATIONS JUNE 30, 2005

#### Recommendation

expense before authorizing payment. Obtain signed affidavits when receipts are lost. with that guidance. Review DFA and Attorney General Guidance and develop written policies consistent Closely examine supporting documentation to ensure propriety of

#### District's Response

The administrator was incorrectly using the Federal Natural Resources and Conservation Services rates instead of the State rates. This has now been corrected. The board will now otherwise for actuals. be using per diem for hotel and meals as its form of reimbursement unless approved

# SCHEDULE OF FINDINGS AND RECOMMENDATIONS JUNE 30, 2005

### Financial Statement Preparation

However, the contents remain the responsibility of the District. The accompanying financial statements were prepared by the Office of the State Auditor.

#### Exit Conference

Deming Soil and Water Conservation District. On March 31, 2006, an exit conference was held at the District Office with Mr. Don Auditor was Sanjay Bhakta, Audit Supervisor. Hartman, Secretary/Treasurer and Ms. Amy Donaker, Administrative Assistant of the Representing the Office of the State