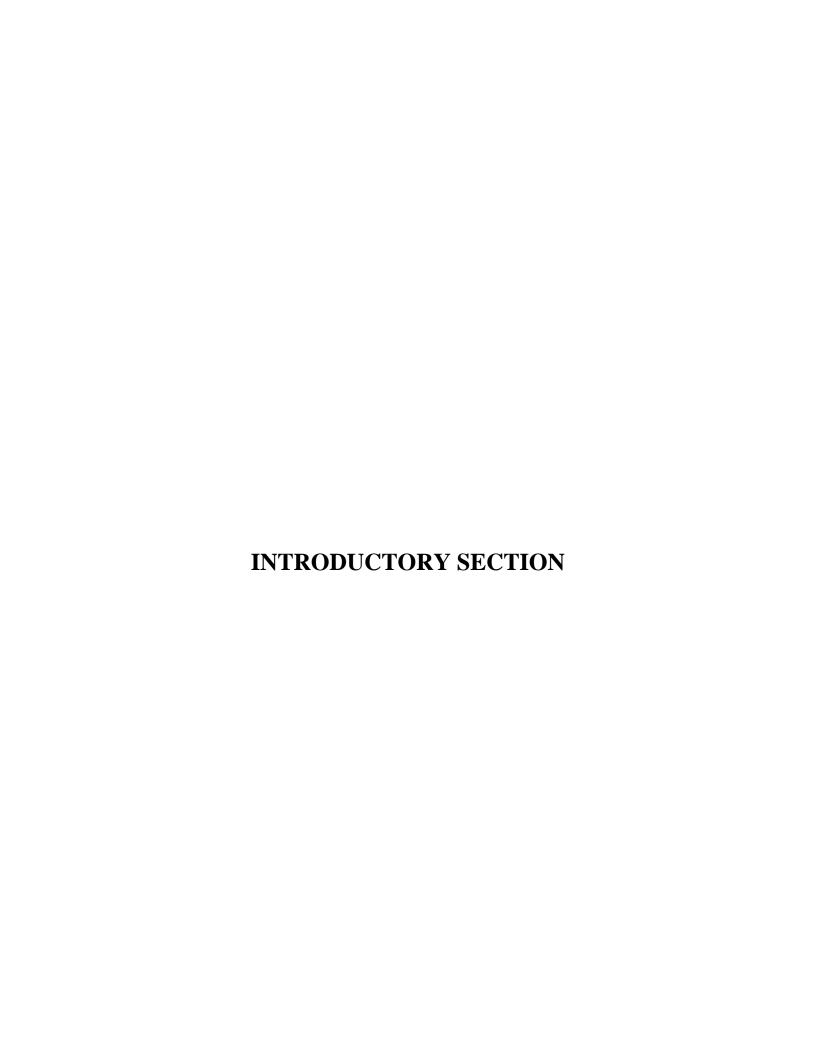
# STATE OF NEW MEXICO

# NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION

# FINANCIAL STATEMENTS AND SUPPLEMENTARY DATA

For the Year Ended June 30, 2010

With Independent Auditors' Reports Thereon



# STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION TABLE OF CONTENTS June 30, 2010

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# STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION OFFICIAL ROSTER

June 30, 2010

# **Board of Directors**

Superintendents Manuel Valdez Richard Romero Loren Cushman	President Vice President Secretary	School Affiliation Chama Valley Independent Schools Las Vegas City Schools Reserve Independent Schools
James Gallegos Jack Wiley Victor Velarde Garrett Bosarge Rose Rooth Janette Archuleta Kilino Marquez Adan Delgado David Atencio Doug Hulce Gene Schmidt Randy Earwood Leroy Sanchez Roy Herrera Ernesto Valdez Art Blea Eric Martinez David Wilden Rick Hazen Ted Hern Zita Lopez Rod Weston	Board Member	Cimarron Municipal Schools Clayton Public Schools Clayton Public Schools Cuba Independent Schools Des Moines Municipal Schools Dulce Independent Schools Espanola Public Schools Grants-Cibola County Schools Jemez Mountain Public Schools Jemez Walley Public Schools Logan Municipal Schools Los Alamos Public Schools Mesa Vista Consolidated Schools Mora Independent Schools Pecos Independent Schools Penasco Independent Schools Pojoaque Valley Public Schools Questa Independent Schools Raton Public Schools Roy Municipal Schools Santa Rosa Consolidated Schools Springer Municipal Schools Taos Municipal Schools
Aaron McKinney Lorena Garcia Albert Martinez Jim Abreu	Board Member Board Member Board Member Board Member	Tucumcari Public Schools Vaughn Municipal Schools Wagon Mound Schools West Las Vegas Schools

# **Administration**

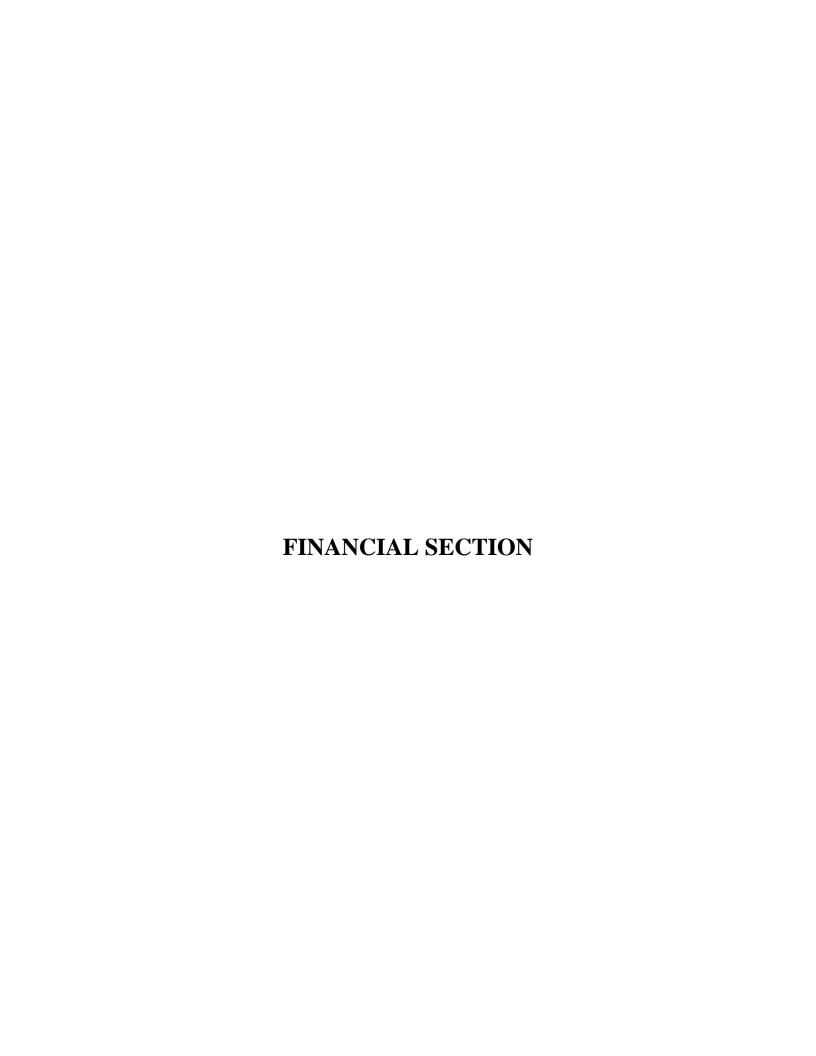
Carlos Atencio Executive Director/

Principal Investigator (Better Schools

Consulting, LLC)

Isaac Martinez Finance Director (I. Martinez

Consulting, LLC)





Gary E. Gaylord, C.P.A.

740 San Mateo NE, Box A-3 Albuquerque, New Mexico 87108 (505) 266-4820 Fax (505) 268-6618

#### INDEPENDENT AUDITOR'S REPORT

Hector H. Balderas, State Auditor Manuel Valdez, President Northern New Mexico Network for Rural Education Rio Rancho, New Mexico

I have audited the accompanying financial statements of the governmental activities, each major fund, the aggregate remaining fund information, and the budgetary comparisons for the general fund and major special revenue funds of the Northern New Mexico Network for Rural Education (Network) as of and for the year ended June 30, 2010, which collectively comprise the Network's basic financial statements as listed in the table of contents. I also have audited the financial statements of each of the Network's nonmajor governmental and the budgetary comparisons for the major capital project funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended June 30, 2010, as listed in the table of contents. These financial statements are the responsibility of the Network's management. My responsibility is to express opinions on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the agency's internal control over financial reporting. Accordingly, I express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinions.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Network as of June 30, 2010, and the respective changes in financial position, where applicable, thereof and the respective budgetary comparisons for the general fund and major special revenue funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

# INDEPENDENT AUDITOR'S REPORT, continued

In addition, in my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental fund of the Network as of June 30, 2010, and the respective changes in financial position, where applicable, thereof and the respective budgetary comparisons for the major capital project funds and all nonmajor funds for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, I have also issued my report dated September 28, 2011 on my consideration of Northern New Mexico Network for Rural Education's internal control over financial reporting and on my tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of my testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of my audit.

The Management's Discussion and Analysis on pages 6 through 9 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, I did not audit the information and express no opinion on it.

My audit was conducted for the purpose of forming opinions on the basic financial statements and the combining and individual fund financial statements and budgetary comparisons. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis as required by U.S. Office of Management and Budget Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the financial statements. The additional schedule listed as "other supplemental information" in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements, and, in my opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Albuquerque, New Mexico

September 28, 2011

# STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2010

This section of the Northern New Mexico Network for Rural Education (Network) annual financial report presents management's discussion and analysis of the Network's financial performance during the fiscal year that ended on June 30, 2010. Please read it in conjunction with the Network's financial statements, which follow this section.

# **Financial Highlights**

- Net assets of the Network decreased by \$64,885 to \$237,739 as of June 30, 2010.
- Total revenues changes included a decrease in Supplemental Education Services Program, decrease in the activity in the Teacher Incentive Fund & Teacher Quality Enhancement Program, and the PED Summer Academy ended during FY 2010. Compared to FY 2009 Taos and Espanola substantially decreased the amount of Performance Based Compensation Payouts in FY 2010 which provided the Network with a reduction of indirect cost revenue. The reductions in activity in all Network programs and the loss of the PED Summer Academy reflected a 21.4% decrease in net assets from the previous year.

### **Overview of the Financial Statements**

The financial statements consist of three parts - management's discussion and analysis (this section), the basic financial statements, and supplemental information. The basic financial statements include two kinds of statements that present different views of the Network:

- The first two statements are Government-wide financial statements that provide information on the Network's overall financial position and results of its operations. These statements, which are presented on an accrual basis, consist of the Statement of Net Assets and the Statement of Activities.
- The remaining statements are the Balance Sheet, Statement of Revenues, Expenses and Changes in Fund Balances and the Statement of Revenues and Expenditures Budget and Actual (Non-GAAP Basis)
- The basic financial statements also include a "Notes to Financial Statements" section that explains some of the information in the Network-wide and fund financial statements and provides more detailed data.

The remainder of this overview section of management's discussion and analysis explains the structure and contents of each of these statements. The prior year results referred to throughout this section for comparison purposes are as previously reported.

The Network-wide statements report information about the Network as a whole using accounting methods similar to those used by private sector companies. The Statement of Net Assets includes all of the Network's assets and liabilities. All of the current year revenues and expenses are accounted for in the Statement of Activities regardless of when cash is received or paid. All of the Network's activities are reported in its Governmental funds.

# STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION MANAGEMENT'S DISCUSSION AND ANALYSIS, continued June 30, 2010

# **Government – Wide Financial Statements**

The Statement of Net Assets presents information on all of the Network's assets and liabilities, with the difference between the two reported as Net Assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Network is improving or deteriorating.

The *Statement of Activities* presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected grant receivable).

Both of the government-wide financial statements distinguish functions of the Network that are principally supported intergovernmental revenues (*governmental activities*). The governmental activity of the Network is Education and the functions include Direct Instruction, Instructional Support and Administration costs.

The government-wide financial statements can be found on pages 10 - 21 of this report.

# **Fund Financial Statements**

The fund financial statements provide more detailed information about the Network's most significant funds and not the Network as a whole. The Network has two fund types.

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Network, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Network are governmental funds.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *government activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

# STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION MANAGEMENT'S DISCUSSION AND ANALYSIS, continued June 30, 2010

# **Budgetary Financial Statements**

The budgetary financial statements are presented on the cash basis of accounting which is a Non Generally Accepted Accounting Principal (Non-GAAP) Basis of Accounting. These statements present the cash flows in and the cash flows out by sources and uses. The actual amounts are compared to the final adjusted budget that was also adopted on the same cash basis accounting.

# Financial Analysis of the Network as a Whole

Net Assets: As mentioned above, the combined net assets of the Network decreased \$64,885 or 21.4%, from June 30, 2009. The following table shows a summary of changes from prior year amounts.

	Fiscal year	Fiscal year	Increase	%
	<u>2010</u>	<u>2009</u>	(Decrease)	<u>Change</u>
Cash and Cash Equivalent	\$ 190,492	164,868	25,624	15.54%
Accounts Receivable	79,319	109,742	(30,423)	(27.7)%
Due from grantor/other funds	231,020	132,103	98,917	74.9%
Total Cash and Receivables	500,831	406,713	94,118	23.1%
Capital Assets (net)	5,807	7,060	(1,253)	(17.75)%
Total Assets	<u>506,638</u>	<u>413,773</u>	92,865	22.4%
Accounts Payable	268,899	109,482	159,417	145.6%
Deferred Revenue		1,667	(1,667)	
<b>Total Current Liabilities</b>	<u>268,899</u>	111,149	157,750	141.9%
Net Assets:				
Invested in Capital Assets	5,807	7,060	(1,253)	(17.75)%
Unrestricted	231,932	295,564	(63,632)	(21.5)%
	\$ <u>237,739</u>	<u>302,624</u>	(64,885)	(21.4)%

The overall decrease in total assets is primarily due to the decrease in cash and accounts receivable primarily from indirect cost generated from the TIF & TQE programs and decreased revenue from Supplemental Educational Services.

#### **Statement of Activities**

The following schedule compares the Statements of Activities during the Fiscal Years Ended (FYE) 2010 and 2009. Included in the 2010 Statement is \$1,949,922 in-kind contributions and the offsetting expenses.

	Fiscal year	Fiscal year	Increase	% Increase
	<u>2010</u>	<u>2009</u>	(Decrease)	(Decrease)
Expenses:				
Support Services	\$2,423,953	\$4,959,842	(2,535,889)	(51.1)%
General Administration	618,185	773,006	(154,821)	(20.0)%
Total Expenses	\$ <u>3,042,138</u>	5,732,848	(2,690,710)	(46.9)%

# STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION MANAGEMENT'S DISCUSSION AND ANALYSIS, continued June 30, 2010

	Fiscal year	Fiscal year	Increase	% Increase
	<u>2010</u>	<u>2009</u>	(Decrease)	(Decrease)
Revenues:				
Charges for Services	\$ 291,620	249,250	42,370	17.0%
Operating Grants and Contributions	2,685,055	5,621,458	(2,936,403)	(52.2)%
General Revenue Interest	578	1,486	(908)	(61.1)%
Total Revenues	<u>2,977,253</u>	<u>5,872,194</u>	(2,894,941)	(49.3)%
Change in net assets	(64,885)	139,346	(204,231)	(146.6)%
Net assets – beginning of year	302,624	163,278		
Net Assets – end of year	\$ 237,739	302,624		

The recorded non-federal in-kind revenues and expenses, and the additional program activities in the Teacher Incentive Fund, the Supplemental Educational Services, the PED Math & Science Program and the addition of the Teacher Quality Enhancement Program contributed to revenue and expenditures between years. Additionally, both Change in Net Assets and the Net Assets decreased compared to the previous year. Since federal funding is on a reimbursement basis, revenue for federal funds matched the federal expenditures.

# **Fund Balance Analysis**

A decrease to fund balance occurred during the year ended June 30, 2010 by \$63,632. This indicates that revenues were less than previous year as a result of lower PB Compensation Payouts in the TIF Funds and less activity in the Teacher Quality Enhancement Program. Both major Network programs are federally funded and are on a reimbursement basis.

### **Budgetary Analysis of General Fund**

The overall budget of the general fund did not increase nor decrease from its original adoption although a minor change was made in functional cost centers. Actual amounts received and expended were less than anticipated due primarily to less program activity in the Federal grants TIF & TQE which reduces the amount of allowable Indirect Cost the Network can claim.

### **Economic Factors and Next Year's Budgets**

The NNMNRE budget in FY 2011 will change significantly due to the additional indirect cost/services revenue from the Teacher Incentive Fund, the Teacher Quality Enhancement Program and SES Funds. The revenue from the TIF & TQE programs is estimated at \$371,962 including the \$37,150 from district dues which will continue to be based on each district's student count. The Teacher Incentive Fund budget is estimated at \$3,194,115, The Teacher Quality Enhancement Program budget is estimated at \$1,196,542, and the SES Program's budget is estimated at \$200,000. The FY 2011 EPSCOR budget is estimated at \$113,044.

### **Requests for Information**

This financial report is designed to provide a general overview of the Network's finances for all those with an interest in the Network's finances. Questions concerning any of the information provided in this report or requests for additional financial information would be addressed to the Executive Director, 2600 College Ave. NE, Suite 2130, Rio Rancho, NM 87144-2103.



STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION GOVERNMENT-WIDE GOVERNMENTAL ACTIVITIES STATEMENT OF NET ASSETS JUNE 30, 2010

<b>ASSETS</b>
---------------

Cash and Cash Equivalents	\$	190,492
Accounts Receivable		79,319
Due from Grantor		231,020
Capital Assets, net of Accumulated Depreciation	<u></u>	5,807
Total Assets	<u> </u>	506,638

#### LIABILITIES

Accounts payable	268,899
Total liabilities	268.899

### **NET ASSETS**

Invested in capital assets		5,807
Unrestricted		231,932
Total net assets	\$	237,739

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
GOVERNMENT-WIDE
STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2010

					Net (Expense) Revenue and Changes in Net Assets
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities
Governmental Activities: Education:					
Support Services-Instruction General Administration	\$ 2,423,953 618,185 3,042,138	267,114 24,506 291,620	2,278,119 406,936 2,685,055		121,280 (186,743) (65,463)
General revenues: Investment income					578_
Change in net assets					(64,885)
Net assets - beginning					302,624
Net assets - ending				;	237,739

STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION GOVERNMENTAL FUNDS BALANCE SHEET JUNE 30, 2010

			Special Revenue Funds					
	88102/88203 General Fund	88105 PED Math/Science Institute Program	88106 Supplemental Ed. Services Program	88201 Teacher Incentive Fund	88202 Teacher Quality Enhancement	88204 ARRA TIF Fund Program	Other Governmental Funds	Total Governmental Funds
ASSETS Cash and Cash Equivalents Accounts receivable Due from other funds Due from Grantor	\$ 127,672 12,938 61,083	40,139 7,477	62,820	12,608	40,522	177,890	26,242	190,492 79,319 68,560 231,020
Total Assets	\$201,693	47,616	62,820	12,608	40,522	177,890	26,242	569,391
LIABILITIES Accounts payable Due to other funds Total Liabilities	\$ 26,161 7,477 33,638	29,186 17,373 46,559		11,673 935 12,608	32,785 7,737 40,522	169,094 8,796 177,890	<u>26,242</u> <u>26,242</u>	268,899 68,560 337,459
FUND BALANCE Unreserved Fund Balance Total fund balances	168,055 168,055	1,057	62,820 62,820					231,932 231,932
Total Liabilities and Fund Balances	\$ <u>201,693</u>	47,616	62,820	12,608	40,522	177,890	26,242	569,391

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part of These Financial Statements

**EXHIBIT C, continued** 

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
RECONCILIATION OF THE GOVERNMENTAL
FUNDS BALANCE SHEET WITH THE
STATEMENT OF NET ASSETS
JUNE 30, 2010

Amounts reported for governmental activities in the Statement of Net Assets are different because:

Total fund balances - Governmental funds		\$	231,932
Capital assets used in governmental activities are resources and therefore are not reported as assets governmental funds:  The cost of capital assets is Accumulated depreciation is Rounding	21,018 (15,210) (1)	-	5,807
Total net assets - governmental activities		\$ _	237,739

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part of These Financial Statements

**EXHIBIT C** 

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
GOVERNMENTAL FUNDS
STATEMENT OF REVENUES, EXPENDITURES, AND
CHANGES IN FUND BALANCES
FOR THE YEAR ENDED JUNE 30, 2010

TOR THE TEAR ENDED CORE CO, 2010			Special Revenue Funds								
	G	02/88203 eneral Fund	88105 Ped Math/Science Institute Program	88106 Supplemental Ed. Services Program	88201 Teacher Incentive Fund	88202 Teacher Quality Enhancement	88204 ARRA TIF Fund Program	Other Governmental Funds	Total Governmental Funds		
Revenues:	<u></u>										
Federal sources: Federal grant State sources:	\$				379,284	906,889	454,560		1,740,733		
State grant			157,940					54,400	212,340		
Local sources: Special Assessments (RCC) Indirect Cost Recovery Other Local Match		47,200 74,462		166,155	721,839	1,228,083			213,355 74,462 1,949,922		
Miscellaneous Investment income		13,946 578			721,039	1,220,003			13,946 578		
Total Revenue		136,186	157,940	166,155	1,101,123	2,134,972	454,560	54,400	4,205,336		
Expenditures:     Current:     Education:     Support Services - Students     Support Services - Instruction     General Administration     Total Expenditures		32,773 201,187 233,960	156,883 156,883	110,231 24,506 134,737	915,303 185,820 1,101,123	1,963,225 171,747 2,134,972	420,889 33,671 454,560	52,733 52,733	3,652,037 616,931 4,268,968		
Revenues over (under) expenditures		(97,774)	1,057	31,418				1,667	(63,632)		
Other financing sources (uses): Operating transfer in Operating transfers out		1,667						(1,667) (1,667)	1,667 (1,667)		
Net change in fund balance		(96,107)	1,057	31,418					(63,632)		
Fund balance, beginning of year		264,162		31,402					295,564		
Fund balance, end of year	\$	168,055	1,057	62,820					231,932		

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part of These Financial Statements

**EXHIBIT D, continued** 

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
GOVERNMENTAL FUNDS
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES WITH THE STATEMENT OF ACTIVITIES
FOR THE YEAR ENDED JUNE 30, 2010

Amounts reported for governmental activities in the Statement of Activities are different because:

Total net change in fund balances - governmental funds

Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities, those assets are shown in the Statement of Net Assets and allocated over their estimated useful lives as annual depreciation expenses in the Statement of Activities. This is the amount by which capital outlays exceeded depreciation.

Depreciation

\$ (1,253) (1,253)

Change in net assets - Governmental Funds (EXHIBIT B)

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part of These Financial Statements

**EXHIBIT D** 

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
GENERAL FUND - FUND 88102/88203
STATEMENT OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL (NON-GAAP BASIS)
FOR THE YEAR ENDED JUNE 30, 2010

				Variances Positive (Negative)		
	Budgeted A		Amounts	Actual	Original	Actual to
		Original Budget	Final Budget	(Budgetary Basis)	Budget to Final	Final Budget
Revenues:						
Local sources:						
Indirect cost recovery	\$	160,000	160,000	156,226		(3,774)
District assessments		41,800	41,800	47,200		5,400
Investment Income				1,586		1,586
Total Revenue	_	201,800	201,800	205,012		3,212
Expenditures: Current: Education:						
Support Services - Instruction		81,000	71,000	30,754	10,000	40,246
General Administration		220,800	230,800	177,045	(10,000)	53,755
Total Expenditures		301,800	301,800	207,799	(10,000)	94,001
Revenues over (under) expenditures		(100,000)	(100,000)	(2,787)		97,213
Other financing sources (uses): Operating transfers in Operating transfers out				1,667		1,667
	_			1,667		1,667
Revenues and other financing sources over (under) expenditures and other financing uses	_	(100,000)	(100,000)	(1,120)		98,880
Appropriated cash	\$	100,000	100,000			
Reconciliation to GAAP basis statements: Increase in accounts receivable Decrease in due from other funds Increase in accounts payable				12,938 (81,764) (26,161)		
Revenues over (under) expenditures - Ex	hibit D		;	\$ (96,107)		

The Accompanying Notes Are An Integral Part of These Financial Statements

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
SPECIAL REVENUE FUND
PED MATH/SCIENCE INSTITUTE PROGRAM - 88105
STATEMENT OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL (NON-GAAP BASIS)
FOR THE YEAR ENDED JUNE 30, 2010

					Variances Positive (Negative)	
		Budgeted	Amounts	Actual	Original	Actual to
		Original Budget	Final Budget	(Budgetary Basis)	Budget to Final	Final Budget
Revenues:						
State sources:						
Other State Grants	\$	180,000	167,437	117,801	(12,563)	(49,636)
Total Revenue	_	180,000	167,437	117,801	(12,563)	(49,636)
Expenditures:						
Current:						
Education:						
Support Services - Instruction		171,429	158,866	129,857	12,563	29,009
Total Expenditures		171,429	158,866	129,857	12,563	29,009
Revenues over (under) expenditures	\$	8,571	8,571	(12,056)		(20,627)
Reconciliation to GAAP basis statements:						
Increase in accounts receivable				40,139		
Increase in accounts payable				(27,026)		
Revenues over (under) expenditures	- Exhib	it D	:	\$1,057_		

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part of These Financial Statements

**EXHIBIT F** 

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
SPECIAL REVENUE FUND
SUPPLEMENTAL EDUCATION SERVICES PROGRAM - 88106
STATEMENT OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL (NON-GAAP BASIS)
FOR THE YEAR ENDED JUNE 30, 2010

					Variances Positive (Negative)		
		Budgeted A	Amounts	Actual	Original	Actual to	
		Original Budget	Final Budget	(Budgetary Basis)	Budget to Final	Final Budget	
Revenues:							
Local sources:							
Special Assessments	\$	200,000	200,000	166,705		(33,295)	
Total Revenue	_	200,000	200,000	166,705		(33,295)	
Expenditures:							
Current:							
Education:							
Support Services - Instruction		142,000	142,000	110,231		31,769	
General Administration		40,000	40,000	24,506		15,494	
Total Expenditures	_	182,000	182,000	134,737		47,263	
Revenues over (under) expenditures	\$_	18,000	18,000	31,968		13,968	
Reconciliation to GAAP basis statements:							
Decrease in accounts receivable				(550)			
Revenues over (under) expenditure	s - Exhibit	t D		\$31,418_			

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part of These Financial Statements

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
SPECIAL REVENUE FUND
TEACHER INCENTIVE FUND - FUND 88201 (W/O MATCH)
STATEMENT OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL (NON-GAAP BASIS)
FOR THE YEAR ENDED JUNE 30, 2010

					Variances Positive (Negative)		
		Budgeted	Amounts	Actual	Original	Actual to	
		Original	Final	(Budgetary	Budget to	Final	
		Budget	Budget	Basis)	Final	Budget	
Revenues:							
Federal sources:							
Federal Grant	\$_	2,865,998	818,899	436,661	(2,047,099)	(382,238)	
Total Revenue	_	2,865,998	818,899	436,661	(2,047,099)	(382,238)	
Expenditures:							
Current:							
Education:							
Support Services - Instruction		615,540	500,540	195,576	115,000	304,964	
General Administration	_	80,988	195,988	241,460	(115,000)	(45,472)	
Total Expenditures	_	696,528	696,528	437,036		259,492	
Revenues over (under) expenditures	\$_	2,169,470	122,371	(375)	(2,047,099)	(122,746)	
Reconciliation to GAAP basis statements:							
Decrease in accounts receivable				(9,960)			
Decrease in due from grantor				(47,417)			
Decrease in accounts payable				58,687			
Increase in due to other funds				(935)			
Revenues over (under) expenditures	s - Ex	hibit D	\$	S			

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
SPECIAL REVENUE FUND
TEACHER QUALITY ENHANCEMENT- FUND 88202 (W/O MATCH)
STATEMENT OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL (NON-GAAP BASIS)
FOR THE YEAR ENDED JUNE 30, 2010

					Variances Positive (Negative)		
		Budgeted	Amounts	Actual	Original	Actual to	
		Original Budget	Final Budget	(Budgetary Basis)	Budget to Final	Final Budget	
Revenues:	_						
Federal sources:							
Federal Grant	\$	2,099,873	2,099,873	903,330		(1,196,543)	
Total Revenue	_	2,099,873	2,099,873	903,330		(1,196,543)	
Expenditures:							
Current:							
Education:							
Support Services - Instruction		1,621,982	1,621,982	710,080		911,902	
General Administration		339,818	339,818	193,250		146,568	
Total Expenditures	_	1,961,800	1,961,800	903,330		1,058,470	
Revenues over (under) expenditures	\$	138,073	138,073			(138,073)	

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part of These Financial Statements

**EXHIBIT I** 

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
SPECIAL REVENUE FUNDS
ARRA TEACHER INCENTIVE FUND PROGRAM - FUND 88204
STATEMENT OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL (NON-GAAP BASIS)
FOR THE YEAR ENDED JUNE 30, 2010

					Varia Positive (l	
		Budgeted	l Amounts	Actual	Original	Actual to
	_	Original	Final	(Budgetary	<b>Budget to</b>	Final
		Budget	Budget	Basis)	Final	Budget
Revenues:	-					
Federal sources:						
Federal Grant	\$_	2,047,098	2,047,098	276,670		(1,770,428)
Total Revenue	_	2,047,098	2,047,098	276,670		(1,770,428)
Expenditures:						
Current:						
Education:						
Support Services - Instruction		1,635,846	1,635,846	256,176		1,379,670
General Administration	_	259,615	259,615	20,494		239,121
Total Expenditures	_	1,895,461	1,895,461	276,670		1,618,791
Revenues over (under) expenditures	\$_	151,637	151,637			(151,637)
Reconciliation to GAAP Basis Statements:						
Increase in due from grantor				177.890		
Decrease in accounts payable				(169,094)		
Increase in due to other funds				(8,796)		
Revenues over (under) expenditure	s - I	Exhibit D	9	S		

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part of These Financial Statements

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# 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

# A. <u>INTRODUCTION</u>

The accounting policies of the Northern New Mexico Network for Rural Education conform to generally accepted accounting principles as applicable to governments. The following is a summary of the more significant policies.

# B. FINANCIAL REPORTING ENTITY

The Northern New Mexico Network for Rural Education (Network) was created to provide supplementary educational services to its member School Districts in Northern New Mexico.

Northern New Mexico Network for Rural Education (NNMN) continued with its efforts to improve education utilizing funding from the United States Department of Education (ED) for Teacher Incentive (TIF) and Teacher Quality Enhancement (TQE). The PED Math/Science Institute and Supplementary Educational Services also were continued during the year.

At June 30, 2010 the following 28 New Mexico School Districts were participating members of the educational cooperative.

Chama Valley Independent Schools Cimarron Municipal Schools Clayton Public Schools **Cuba Independent Schools** Des Moines Municipal Schools **Dulce Independent Schools** Espanola Valley Public Schools Grants-Cibola County Schools Jemez Mountain Public Schools Jemez Valley Public Schools Las Vegas City Schools Logan Municipal Schools Los Alamos Public Schools Mesa Vista Consolidated Schools Mora Independent Schools Pecos Independent Schools Penasco Independent Schools

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

# B. <u>FINANCIAL REPORTING ENTITY, continued</u>

Pojoaque Valley Public Schools
Questa Independent Schools
Raton Public Schools
Roy Municipal Schools
Santa Rosa Consolidated Schools
Springer Municipal Schools
Taos Municipal Schools
Tucumcari Public Schools
Vaughn Municipal Schools
Wagon Mound Schools
West Las Vegas Schools

The Network's basic financial statements include all activities and accounts of the Network's "financial reporting entity".

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

# B. FINANCIAL REPORTING ENTITY, continued

The financial reporting entity consists of (a) the primary government, (b) organization for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

In evaluating how to define the government, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in generally accepted accounting principles (GAAP) and Government Accounting Standards Board (GASB) Statement 14, as amended by GASB 39.

The basic - but not the only - criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters.

A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the government and/or its citizens, or whether the activity is conducted within the geographic boundaries of the government and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the government is able to exercise oversight responsibilities.

The primary government of the Northern New Mexico Network for Rural Education includes all funds and functions that are under the Network's control and responsibility that are included in the Network's reports to the New Mexico Department of Education.

The Network did not have any component units that should have been included in its reports.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

### C. BASIS OF PRESENTATION

### **Government-Wide and Fund Financial Statements:**

The Statement of Net Assets and Statement of Activities display information about the reporting government as a whole. They include all funds of the reporting entity. The statements distinguish between governmental and business-type activities. *Governmental activities* generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. *Business-type activities* are financed in whole or in part by fees charged to external parties for goods or services. For the most part, the effect of inter fund activities have been removed from these statements. The *primary government* is reported separately from certain legally separate *component units* for which the *primary government* is financially accountable.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operation or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Program revenues derive directly from the program itself or from parties outside the reporting government's taxpayers or citizenly, as a whole. They reduce the net costs of the function to be financed from the government's general revenues. The charges for services reflected on the statement of activities include member annual fees payable by the respective member districts. The annual fee amounts are based upon student populations at the member districts.

Program-specific grants and contributions (operating and capital) include revenues arising from mandatory and voluntary non exchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program. Some grants and contributions consist of capital assets or resources that are restricted for capital purposes-to purchase, construct, or renovate capital assets associated with a specific program.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

# C. <u>BASIS OF PRESENTATION</u>, continued

### Government-Wide and Fund Financial Statements, continued:

These are reported separately from grants and contributions that may be used *either* for operating expenses *or* for capital expenditures of the program at the discretion of the reporting government.

These categories of program revenue are specifically attributable to a program and reduce the net expense of that program to the reporting government.

During the year ended June 30, 2010 the Network received operating grants and contributions for its operations from the National Science Foundation (passed through the University of New Mexico), the U. S. Department of Education and the New Mexico Public Education Department as well as in-kind and cash assessments and contributions from its member participants, the University of New Mexico, New Mexico businesses and others. The Network did not receive any capital grants during the year ended June 30, 2010.

Reimbursements of incurred costs are recorded by reducing the applicable expense/expenditure.

If applicable, separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

During the year ended June 30, 2010 Northern New Mexico Network for Rural Education did not have any proprietary funds or fiduciary funds.

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues, and expenditure/expenses. The Network's funds are organized under one category of funds (governmental). An emphasis is placed on major funds. A fund is considered major if it is the primary operating fund of the Network or meets the following criteria:

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

# C. BASIS OF PRESENTATION, continued

### Government-Wide and Fund Financial Statements, continued:

Total assets, liabilities, revenues or expenditures/expenses of that individual fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets, liabilities, revenues or expenditures/expenses of the individual fund are at least 5 percent of the corresponding total for all funds of the Network combined.

The Network reports the following major funds:

Major Governmental Funds:

<u>General Fund</u> – This is the Network's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

PED Math/Science Institute Program - To account for the New Mexico Quality Mathematics and Science Education Model (QMSEM) as part of the Strategic Action Plan for Advancing Math and Science Education in New Mexico, 2007-2010. It supports improved student learning through curriculum alignment, continued teacher development and strong leadership at all levels.

<u>Supplemental Education Services Program</u> – PED Summer Academy - To account for assessments and reimbursements received from member Districts for the purpose of providing additional academic instruction designed to increase the academic achievement of students in schools in need of improvement.

Teacher Incentive Fund – To account for a grant from the U.S. Department of Education (ED) that promotes the development and implementation of performance-based teacher and principal compensation systems in high-need schools. The compensation systems may also provide educators with incentives to take on additional responsibilities and leadership roles. Authorized by Elementary and Secondary Education Act, as amended, Executive Order Title V, Part D, Subpart 1, as amended by Department of Education Appropriations Act for fiscal years 2006-2010.

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

# C. BASIS OF PRESENTATION, continued

### Government-Wide and Fund Financial Statements, continued:

<u>Teacher Quality Enhancement</u> - To account for a grant from the U.S. Department of Education (ED) that is focused on identifying, recruiting and encouraging students interested in becoming teachers in high needs schools by providing comprehensive, highly-effective, community-bases recruitment programs with a wide-range of support for candidates that increases the number of highly qualified applicants entering teacher preparation programs. Core strategies include the development of Future Educator Association Chapters within the NNMN's participating schools as well as the development of a 24 credit Master Mentoring certificate. Authorized by Higher Education Act of 1965, as amended, Title III, Part A.

ARRA Teacher Incentive Fund Program – To account for a grant from the U.S. Department of Education (ED) that support s projects that develop and implement performance-based compensation systems for teachers, principals, and other personnel in high-need schools that must include growth in student academic achievement as well as classroom evaluations conducted multiple times during each school year, among other factors, and provide educators with incentives to take on additional responsibilities and leadership roles.

The Network has only two types of Governmental Funds (General and Special Revenue Funds) that are described below:

<u>General Fund</u> – This is the Network's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

# Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for certain purposes.

# 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued</u>

# C. BASIS OF PRESENTATION, continued

# **Government-Wide and Fund Financial Statements, continued:**

In addition to a General Fund and five Special Revenue Funds described above that are reported as major funds, the Network had 2 Special Revenue Funds that are reported as non major funds.

<u>Goals 2000</u> – To account for grant funds to support the implementation of state and local improvement plans, improve educator preserves programs and for professional development activities. This fund was closed and balance was forwarded to the General Operations Fund.

EPSCoR NSF Fund - To account for a grant from the National Science Foundation (NSF) which was passed through the Regents of the University of New Mexico, to pay costs of conducting research, product development, resources, tools and services, as salaries and wages, equipment and supplies, travel publication costs, other direct costs and indirect costs associated with public and private schools and state and local governmental agencies. Authorized by the National Science Foundation Act of 1950, as amended, Public Law 107-368, 42 U.S.C. 1861 et seq.

#### D. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

#### **Measurement Focus**

On the government-wide Statement of Net Assets and the Statement of Activities, governmental activities are presented using the *economic resources measurement focus* and the *accrual basis of accounting*.

# 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued</u>

# D. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING, continued

Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

The accounting objectives of this measurement focus are the determination of operating income, changes in net assets (or cost recovery) and financial position. All assets and liabilities (whether current or noncurrent) associated with their activities are reported. Equity is classified as net assets.

All governmental funds utilize a "current financial resources" measurement focus and the modified accrual basis of accounting. Only current financial assets and liabilities are generally included on their balance sheets.

Their operating statements present sources and uses of available spendable financial resources during a given period. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be *available* when they are collectible within the current period. For this purpose, the Network considers earned revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures, are generally recorded when a liability is incurred, as under accrual accounting

#### **Revenue Recognition**

In applying the susceptible to accrual concept under the modified accrual basis, the following revenue sources are deemed measurable and available (i.e., collectible within the current year or within two months of year-end and available to pay obligations of the current period). This includes reimbursements due from federal and / or state funded projects that are accrued as revenue at the time the allowable expenditures are made, or when received in advance, deferred until expenditures are made.

### **Expenditure Recognition**

The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expense. Most expenditures are measurable and are recorded when the related fund liability is incurred.

# 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued</u>

# D. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING, continued

### **Expenditure Recognition, continued**

Allocations of costs, such as depreciation and amortization, are not recognized in the governmental funds.

#### E. ASSETS, LIABILITIES, AND EQUITY

#### **Cash and Cash Equivalents**

The Network's cash and cash equivalents are considered to be cash on hand, demand deposits and short term deposits with maturities of three months or less from the date of acquisition.

# **Receivables**

In the government-wide statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. The receivable balance in the governmental activities is an amount due as reimbursement from member and non-member Districts that participated in activities sponsored by NNMN. There was no allowance for doubtful accounts.

#### **Short-Term Inter-fund Receivables/Payables**

During the course of operations, some transactions may occur between individual governmental funds for goods provided or services rendered. These receivables and payables, as well as any short-term inter-fund loans, are classified as "due from other funds" or "due to other funds" on the balance sheets of the fund financial statements. On the statement of net assets these balances have been eliminated (off-set against each other).

#### **Capital Assets and Depreciation**

The accounting treatment over capital assets depends on whether the assets are reported in the government-wide or fund financial statements.

Government-wide Statements

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### E. ASSETS, LIABILITIES, AND EQUITY, continued

#### **Capital Assets and Depreciation, continued**

In the government-wide financial statements, capital assets with a value or cost greater than \$5,000 (the Network's capitalization policy and in accordance with Section 12-6-10 NMSA 1978) are accounted for as capital assets. All capital assets are valued at historical cost, or estimated historical cost if actual is unavailable, except for donated capital assets that are recorded at their estimated fair value at the date of donation. Almost all of the capital assets have been recorded at cost.

Prior to July 1, 2003, governmental funds' infrastructure assets were not capitalized. With the adoption of GASB 34, the Network must begin to capitalize infrastructure assets. The Network is not required to capitalize existing infrastructure assets existing on July 1, 2003 but may do so if they wish. The Network does not have any infrastructure asset at June 30, 2010.

Invested in capital assets, net of related debt consists of capital assets (including restricted capital assets), net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. The network did not have any outstanding borrowings at June 30, 2010.

The Network does not develop "internal use" software. Rather, any purchased software is depreciated over its expected useful life (generally 5 years) using the straight-line method of depreciation.

Depreciation of all exhaustible capital assets (primarily computer equipment) is charged as an expense in the Statement of Activities. Depreciation is being provided over the estimated life of the respective assets using the Straight-Line method. Asset lives range from 3 to 5 years.

Current year depreciation expense in the amount of \$1,253 was charged to the general administration functional cost center during the year.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### E. ASSETS, LIABILITIES, AND EQUITY, continued

#### Capital Assets and Depreciation, continued

Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in net current assets. Accordingly, they are said to present a summary of sources and uses of available spendable resources during a period. Since capital assets and long-term debt do not provide or use available spendable resources they are not included on the balance sheets of governmental funds. In governmental funds the purchase of capital assets are shown as capital outlay expenditures.

#### **Equity Classifications**

Government-wide Statements

Equity is classified as net assets and displayed in three components:

a. Invested in capital assets, net of related debt:

#### b. Restricted net assets:

Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulation of other governments; or (2) law through constitutional provisions or enabling legislation. The Cooperative did not have any restricted net assets at June 30, 2010.

#### c. Unrestricted net assets:

All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

#### Fund Statements

Governmental fund equity is classified as fund balance. Fund balance is further classified as reserved and unreserved, with unreserved further split between designated and undesignated. The Network did not have any reserved or designated fund balances as of June 30, 2010.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### F. REVENUES, EXPENDITURES, AND EXPENSES

#### **Expenditures/Expenses**

In the government-wide financial statements, expenses are classified by governmental function.

In the fund financial statements, expenditures are classified as follows:

Governmental Funds-By Character: Current (further classified by educational function)

In the fund financial statements, governmental funds report expenditures of current financial resources.

#### **Expenditures of Restricted Sources**

It is the Network's policy to expend restricted sources prior to unrestricted sources when both sources are available for expenditure.

#### **Inter-Fund Transactions**

Quasi-external transactions are accounted for as revenues, expenditures, or expenses. Transactions that constitute reimbursements to a fund from expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other inter-fund transactions, except quasi-external transactions and reimbursements, are reported as transfers.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued

#### G. <u>OTHER POLICIES</u>

#### **FASB Pronouncements**

Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, have been applied unless those pronouncements conflict with or contradict Governmental Accounting Standards Board (GASB) pronouncements, in which case, GASB prevails. GASB Statements No.'s 20 and 34 provided the Network the option of electing to apply FASB pronouncements issued after November 30, 1989. The Network elected not to apply FASB pronouncements issued after November 30, 1989.

#### **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **GASB Pronouncements**

GASB continues to issue Statements that may or may not have a bearing on the accounting and financial reporting of individual governments. The following recap of recently issued GASB Statements shows their applicability or non-applicability to Northern New Mexico Network for Rural Education (NNMN).

GASB Statement No. 53 Accounting and Financial Reporting for Derivative Instruments issued June 2008 effective for periods beginning after June 15, 2009 (FY 2010) (Not applicable to NNMN as NNMN did not enter into any derivative instruments as defined in the Statement).

GASB Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions issued February 2009 effective for periods beginning after June 2010 (FY2011). This statement will apply to NNMN during 2011.

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued</u>

#### G. OTHER POLICIES, continued

#### **GASB Pronouncements, continued**

GASB Statement No. 55 The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments issued March 2009 effective immediately (March 2009) (Applicable to NNMN as it establishes the hierarchy of Generally Accepted Accounting Principles for State and Local Governments in a GASB document). This pronouncement did not result in a change from current practice.

GASB Statement No. 56 Codification of Accounting and Financial Reporting Guidance Contained in the AICPA Statements on Auditing Standards issued March 2009 effective immediately (March 2009) (Applicable to NNMN as it establishes accounting and financial reporting standards for related party transactions, subsequent events, and going concern considerations that were previously in authoritative literature). This pronouncement did not result in a change from current practice.

GASB Statement No. 57 OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans issued December 2009 effective immediately as it relates to the alternative measurement method. The provisions related to the frequency and timing of measurements are effective for actuarial valuations first used to report funded status information in Other Post Employee Benefit (OPEB) plan financial statements for periods beginning after June 15, 2010. (Not applicable to NNMN as the Network does not have employees).

GASB Statement No. 58 Accounting and Financial Reporting for Chapter 9 Bankruptcies issued December 2009 effective for reporting periods beginning after June 15, 2009 (FY 2010) (Applicable to NNMN if the NNMN seeks protection from creditors under Chapter 9 of the U.S. bankruptcy Code at some future date).

GASB Statement No. 59 Financial Instruments Omnibus issued June 2010 effective for financial statements prepared by state or local governments for periods beginning after June 15, 2010. The statement updates and improves existing standards regarding financial reporting of certain financial instruments and external investment pools. (Not applicable to NNMN as NNMN did not have any investments that were discussed in the Statement).

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued</u>

#### G. OTHER POLICIES, continued

#### **GASB** Pronouncements, continued

GASB Statement No. 60 Accounting and Financial Reporting for Services Concession Arrangements issued December 2010 effective for financial statements for periods beginning after December 15, 2011. This statement addresses how to account for and report service concession arrangements (SCAs), a type of public-private or public partnership that state and local governments are increasingly entering into. (Not applicable to NNMN as NNMN did not enter into any SCAs as defined in the Statement).

GASB Statement No. 61 The Financial Reporting Entity issued December 2010 effective for financial statements for periods beginning after June 15, 2012. This statement is designed to improve financial reporting for governmental entities by amending the requirements of statements No. 14, The Financial Reporting Entity, and No. 34, Basic Financial Statements-and Management's Discussion and Analysis-for State and Local Governments, to better meet user needs and address reporting entity issues. This statement improves the information presented about the financial reporting entity, which is comprised of a primary government and related entities (component units). (Not applicable to NNMN as NNMN did not/does not have any component units as defined in the Statement).

GASB Statement No. 62 Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements issued December 2010 effective for periods beginning after December 15, 2011. This Statement is intended to enhance the usefulness of its Codification by incorporating guidance that previously could be found in certain Financial Accounting Standards Board (FASB) and American Institute of Certified Public Accountants (AICPA) pronouncements. This statement will apply to NNMN during 2012.

#### 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES, continued</u>

#### G. OTHER POLICIES, continued

#### **GASB Pronouncements, continued**

GASB Statement No. 63 Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position issued June 2011 effective for periods after December 15, 2011. This statement provides financial reporting guidance for deferred outflows of resources and deferred inflows of resources. Concepts Statement No. 4 Elements of Financial Statements, had previously defined those elements as consumption of net assets by the government that is applicable to a future period. This statement will improve financial reporting by standardizing the presentation of deferred outflows of resources and deferred inflows of resources and their effects on a government's net position. This statement will apply to NNMN during 2012 if NNMN enters into a deferred resource arrangement which is highly unlikely.

GASB Statement No. 64 Derivative Instruments: Application of Hedge Accounting Termination Provisions-and amendment of GASB Statement No. 53 issued June 2011 effective for periods beginning after June 15, 2011. The objective of this Statement is to clarify whether an effective hedging relationship continues after the replacement of swap counterparty or swap counterparty's credit support provider. (Not applicable to NNMN as NNMN did not enter into any derivative instruments nor hedging as defined in the Statement).

#### 2. <u>STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY</u>

#### A. BUDGET REQUIREMENTS, ACCOUNTING, AND REPORTING

Formal budgetary integration is employed as a management control device during the year. The budget is classified as a non-appropriated budget under governmental accounting standards. A non-appropriated budget is a financial plan for an organization approved in a manner consistent with a constitution, charter, statute, or ordinance that is not subject to appropriation.

All budgets are adopted on the cash basis of accounting, which is inconsistent with Generally Accepted Accounting Principles (GAAP). Budgetary comparison statements present budget and actual amounts on the budgetary basis of accounting.

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY, continued

## A. <u>BUDGET REQUIREMENTS, ACCOUNTING, AND REPORTING,</u> continued

The Network follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to April 15 (unless a later date is fixed by the Superintendent of Public Instruction) the board submits to the School Budget Planning Unit (SBPU) of the New Mexico Public Education Department an estimated budget for the Cooperative for the ensuing fiscal year beginning July 1. The operating budget includes proposed expenditures and the means of financing them.

All budgets submitted to the State Department of Public Education (SDPE) by the cooperative shall contain headings and details as prescribed by law.

- 2. Prior to June 20 of each year, the proposed "tentative" budget will be reviewed and approved by the SBPU and certified and approved by the Network's Board at a public hearing of which notice has been published by the Network which fixes the estimated budget for the ensuing fiscal year.
- 3. The "tentative" budget will be used by the Network until a "final" budget has been approved by SBPU and the Network's Board. The budget shall be integrated formally into the accounting system. Encumbrances shall be used as an element of control and shall be integrated into the budget system.
- 4. The SBPU shall make corrections, revisions and amendments to the estimated budgets fixed by the Board to recognize actual cash balances and carryover funds, if any.
- 5. Prior to the first Monday of September of each year, SBPU shall approve and certify to each local school board and cooperative a final budget for use by the applicable board.

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY, continued

## A. <u>BUDGET REQUIREMENTS, ACCOUNTING, AND REPORTING,</u> continued

- 6. No officer or employee of a cooperative shall make any expenditure or incur any obligation for the expenditure of public funds unless such expenditure or contractual obligation is made in accordance with an operating budget approved by the division, but this does not prohibit the transfer of funds between line items within a series of a budget.
- 7. Budget change requests are processed in accordance with Supplement 1 (Budget Preparation and Maintenance) of the <u>Manual of Procedures Public School Accounting and Budgeting.</u> Such changes are initiated by the school district and approved by the SBPU.
- 8. Legal budget control for expenditures is by function.
- 9. Appropriations lapse at fiscal year-end. Funds unused during the fiscal year may be carried over into the next fiscal year by including those amounts in the subsequent fiscal year's budget, if allowed by the underlying grantor/funding entity.

Encumbrances represent commitments related to unperformed contracts for goods or services. Encumbrance accounting – under which purchase orders, contracts and other commitments for the expenditure of resources are recorded to reserve that portion of the applicable appropriation – is utilized in the governmental funds. Encumbrances lapse at the fiscal year end.

#### B. DEPOSITS AND INVESTMENTS, LAWS AND REGULATIONS

The Northern New Mexico Network for Rural Education is authorized under its investment policy to deposit its money in banks, savings and loan associations, and/or credit unions where accounts are insured by an agency of the United States.

#### 2. <u>STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY, continued</u>

## B. <u>DEPOSITS AND INVESTMENTS, LAWS AND REGULATIONS, continued</u>

All monies not immediately necessary for the public uses of the Network may be invested in:

- 1. Fully collateralized certificates of deposit that are also FDIC insured.
- 2. Securities of the United States, its agencies or instrumentalities
- 3. Securities of the State of New Mexico, its agencies, instrumentalities, counties, municipalities, or other subdivisions
- 4. Securities, including student loans that are guaranteed by the United States or the State of New Mexico
- 5. Revenue bonds that are under written by a member of the National Association of Securities Dealers, (NASD) and rated BAA or better.

The maximum authorized maturity for these securities will be one year or less. During the year ended June 30, 2010 Northern New Mexico Network for Rural Education (Network) had complied with its investment policy.

Deposits of the Network's monies are to be collateralized in an aggregate equal to 50% of deposits in excess of Federal Deposit Insurance Corporation (FDIC) insurance coverage.

Both accounts with Wells Fargo Bank are held in the Network's name and are fully insured by FDIC.

In accordance with state law, all uninsured deposits in financial institutions must be secured with acceptable collateral valued at the lower of market or par. Acceptable collateral includes any of the securities listed above.

#### 3. <u>DETAIL NOTES ON TRANSACTION CLASSES / ACCOUNTS</u>

#### A. <u>CASH AND INVESTMENTS</u>

The Network's policies regarding deposits of cash are discussed in notes 1E and 2B. The Network attempts to limit its exposure to various risks inherent to its cash and investments as follows:

#### 3. <u>DETAIL NOTES ON TRANSACTION CLASSES / ACCOUNTS, continued</u>

#### A. CASH AND INVESTMENTS, continued

Interest rate risk – The Network attempts to maximize its rate of return while insuring that the investment vehicle is either fully insured or fully collateralized by investments of the Federal Government. During the year ended June 30, 2010 the Network did not make any investments.

Credit risk – State law limits the types of investments allowed by the Network (See Note 2B). As stated above, the Network complied with the restrictions imposed by the State of New Mexico in an effort to limit its credit risk.

Concentration of credit risk – During the year ended June 30, 2010 the Network did not limit its concentration of credit risk by depositing its funds in various banks, savings and loan institutions and credit unions. All funds were deposited into a single bank. However, with rare exception, its deposits are fully insured by FDIC.

Custodial credit risk – Deposits - In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. As of June 30, 2010 the Network was not exposed to custodial credit risk because the deposits were insured.

Custodial credit-risk – Investments – For an investment, this is the risk that, in the event of the failure of the counterparty, the Network will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Network did not have any investments at June 30, 2010 and was not subject to custodial credit risk investments.

#### B. ACCOUNTS RECEIVABLE

The accounts receivable balance of \$ 79,319 is an amount due from participants as reimbursement for allowable expenses incurred prior to June 30, 2010 and is considered to be collectible.

#### C. <u>DUE FROM GRANTORS</u>

The due from grantor balance of \$ 231,020 is an amount due from grantors as reimbursement for allowable expenses incurred prior to June 30, 2010 and is also considered to be collectible.

#### 3. <u>DETAIL NOTES ON TRANSACTION CLASSES / ACCOUNTS, continued</u>

#### D. <u>INTERFUND ACCOUNTS AND TRANSACTIONS</u>

The amounts shown as due to and due from on the balance sheets of the governmental funds represent amounts due to the general fund for indirect costs and short term borrowings between the funds to cover amounts that were expended in excess of collected resources, and an amount due from Fund 88102 to Fund 88105 to reimburse an unallowed cost. These due to/due from balances were eliminated in the Statement of Net Assets.

At June 30, 2010 the following Due To/ Due From balances were reported on the balance sheets of the Fund Financial Statements:

	~ .	Indirect	Unallowed
	<u>Cash</u>	Costs	Cost Reimb.
Fund 88102:			
Due from Fund 88201	\$	935	
Due from Fund 88204		8,796	
Due from Fund 88202		7,737	
Due from Fund 88104	26,242		
Due from Fund 88105	17,373		
Fund 88105:			
Due from Fund 88102	<u>.</u>		7,477
Total Due From	\$ <u>43,615</u>	<u>17,468</u>	<u> 7,477</u>
Fund 88102:			
Due to Fund 88105	\$ <u>.</u>		7,477
Fund 88104:			
Due to Fund 88102	26,242		•
Fund 88105:			
Due to Fund 88102	<u>17,373</u>		
Fund 88201:			
Due to Fund 88102	<u>.</u>	935	
Fund 88202:			
Due to Fund 88102	<u>.</u>	7,737	
Fund 88204:			
Due to Fund 88102	<u>.</u>	8,796	
Total Due To	\$ 43,615	17,468	7,477

#### 3. <u>DETAIL NOTES ON TRANSACTION CLASSES / ACCOUNTS, continued</u>

#### E. <u>CAPITAL ASSETS</u>

The following is a summary of changes in the Capital Assets during the year ended June 30, 2010:

	Balance at July 1, 2009	Adjustments and <u>Additions</u>	<u>Deletions</u>	Balance at June 30,2010
Capital Assets being depreciated: Equipment Less:	\$ 21,017			21,017
Accumulated depreciation  Net capital assets	\$ (13,957) 7,060	(1,253) (1,253)	<u>.</u>	$\underbrace{\frac{(15,210)}{5,807}}$

Depreciation of governmental activity assets were charged to the general administration function.

#### 4. OTHER NOTES

#### A. <u>COMMITMENTS AND CONTINGENCIES</u>

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the government expects such amounts, if any, to be immaterial.

#### B. RISK MANAGEMENT

The Network is exposed to various risks of loss related to tort litigation, destruction of property, errors and omissions, injuries to employees, natural disasters and other risks. The Network manages these risks through commercial insurance carriers. The New Mexico Tort Claims Act limits the Network's risks for torts.

There have been no significant reductions in insurance coverage during the current year. Settlement amounts have not exceeded insurance coverage for the current year or for the three prior years.

#### 3. <u>DETAIL NOTES ON TRANSACTION CLASSES / ACCOUNTS, continued</u>

#### C. <u>LITIGATION</u>

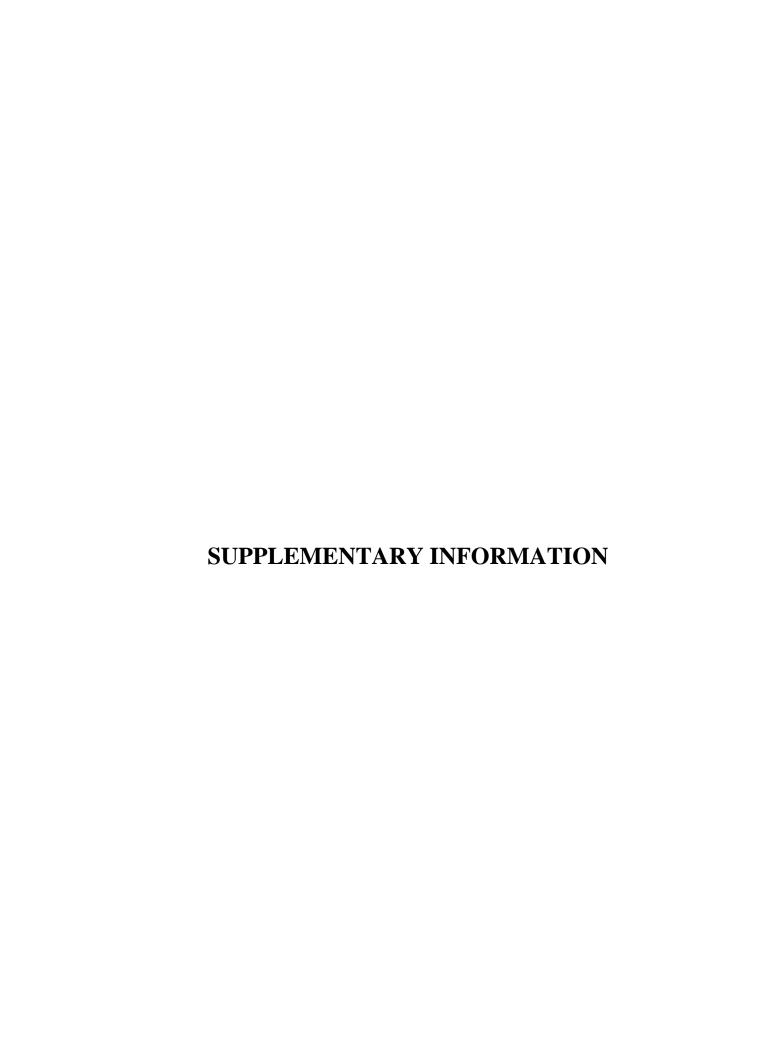
At June 30, 2010 the Network was not aware of any litigation or pending litigation that would adversely affect its financial position.

#### D. ECONOMIC DEPENDENCY

Substantially all revenues of the Northern New Mexico Network for Rural Education are received from the U.S. Department of Education and NM Public Education Department. Receipt of these funds is contingent upon the Network's continued compliance with grant provisions and the continuance of the grant programs by the funding agencies.

#### E. MATCH

CFDA 84.374A required a 75% match of \$1,147,500, from Espanola Public Schools and Taos Public Schools to be paid with non-federal funds, towards the cost of incentives to teachers and principals via Northern New Mexico Network for Rural Education for the final year, 2011. This match was proposed and presented to the U.S. Department of Education in 2010, requesting to use the Three Tier Teacher Attainment Incentive Process to meet the annual matching requirement. A letter dated August 5, 2011 from the U.S. Department of Education disagreed with the proposed 75% match, submitted by Northern New Mexico Network for Rural Education (NNMN) and imposed Special Grant Conditions for the final year of the grant, while denying the match monies to be from the Three Tiered Licensure System. This denial of the proposed match requirement could leave the Network and participating schools liable for significant repayment of the advanced funds.



STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION NON-MAJOR GOVERNMENTAL FUNDS COMBINING BALANCE SHEET JUNE 30, 2010

	88103 Twenty First Century Goals 2000	88104 EPSOR Fund	Total Other Governmental Funds
ASSETS	r.	00.040	00.040
Accounts receivable Total Assets	\$ \$	26,242 26,242	26,242 26,242
LIABILITIES			
Due to other funds Total Liabilities	\$	26,242 26,242	26,242 26,242
FUND BALANCE Unreserved Fund Balance Total fund balances			
Total Liabilities and Fund Balances	\$	26,242	26,242

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part of These Financial Statements

STATEMENT 1

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
NON-MAJOR GOVERNMENTAL FUNDS
COMBINING STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES
FOR THE YEAR ENDED JUNE 30, 2010

	_	88103 Twenty First Century Goals 2000	88104 EPSCoR Fund	Total Other Governmental Funds
Revenues: Federal sources: Federal grant	\$	1,667		1,667
State sources:	φ	1,007		1,007
State grant	_		52,733	52,733
Total Revenue	_	1,667	52,733	54,400
Expenditures: Current: Education:				
Support Services - Instruction	_		52,733	52,733
	_		52,733	52,733
Revenues over (under) expenditures	_	1,667		1,667
Other financing sources (uses):  Operating transfers in				
Operating transfers out	-	(1,667)		(1,667)
	_	(1,667)		(1,667)
Revenues and other financing sources over (under) expenditure and other financing uses				
Fund balance, beginning of year	=			
Fund balance, end of year	\$ _			

#### **SEE INDEPENDENT AUDITOR'S REPORTS**

The Accompanying Notes Are An Integral Part of These Financial Statements

#### STATEMENT 2

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
SPECIAL REVENUE FUNDS
GOALS 2000 - FUND 88103
STATEMENT OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL (NON-GAAP BASIS)
FOR THE YEAR ENDED JUNE 30, 2010

					Varia Positive (l	
		Budgeted	Amounts	Actual	Original	Actual to
	•	Original Budget	Final Budget	(Budgetary Basis)	Budget to Final	Final Budget
Revenues:	=					
Federal Sources:	\$					
Other Grants				1,667		1,667
Total Revenue	-			1,667		1,667
Expenditures: Current:						
Total Expenditures	-					
Revenues over (under) expenditures	_			1,667		1,667
Other financing sources (uses): Operating transfers in						
Operating transfers out	-			(1,667) (1,667)		(1,667) (1,667)
Revenues and other financing sources over (under) expenditures and other financing uses	\$					

STATE OF NEW MEXICO
NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION
SPECIAL REVENUE FUND
EPSCOR NSF FUND - 88104
STATEMENT OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL (NON-GAAP BASIS)
FOR THE YEAR ENDED JUNE 30, 2010

					Varia Positive (l	
		Budgeted	Amounts	Actual	Original	Actual to
		Original Budget	Final Budget	(Budgetary Basis)	Budget to Final	Final Budget
Revenues:						
Local sources:						
Special Assessments	\$	92,296	92,296			(92,296)
State sources:						
Other Grants	_			61,607		61,607
Total Revenue	_	92,296	92,296	61,607		(30,689)
Expenditures:						
Current:						
Education:						
Support Services - Instruction	_	87,878	87,878	52,733		35,145
Total Expenditures	-	87,878	87,878	52,733		35,145
	•	4 440	4.440	0.074		4.450
Revenues over (under) expenditures	\$ _	4,418	4,418	8,874		4,456
Reconciliation to GAAP basis statements:						
Decrease in due from grantor				(8,874)		
Revenues over (under) expenditures - Stater	ment 2	2	:	\$		

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part of These Financial Statements

**STATEMENT 4** 

#### STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS For the Year Ended June 30, 2010

	Federal CFDA Number	Federal or Pass Through Grant/Project Number		Expenditures
Direct Programs:	_			_
Major Program:				
Department of Education:				
Teacher Incentives	84.374A	S374A070018	\$	379,284
ARRA Teacher Incentive	84.385A	S385A100018		454,560
Non-Major Program: Department of Education:				
Teacher Quality Enhancement	84.336C	P336C070001		906,889
Indirect Programs: Passed thru the Regents of the University of New Mexico: National Science Foundation:				
ESPSCoR	47.080	EPS-0814449 063013	-	52,733
			\$	1,793,466

 The accompanying schedule of expenditures of federal awards includes the federal grant activity of Northern New Mexico Network for Rural Education Rio Rancho, New Mexico and is presented on the modified accrual basis of accounting.

The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, <u>Audits of States, Local</u> Governments, and Non-Profit Organizations.

Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of the statement.

- 2) Northern New Mexico Network for Rural Education did not have any sub-recipient grantees during the fiscal year ended June 30, 2010.
- 3) Northern New Mexico Network for Rural Education did not receive any noncash assistance.
- 4) Northern New Mexico Network for Rural Education did not have any Federal insurance in affect during the year.
- 5) Northern New Mexico Network for Rural Education did not have any federal loans or loan guarantees.

### SEE INDEPENDENT AUDITOR'S REPORTS The Accompanying Notes Are An Integral Part Of These Financial Statements

SCHEDULE A 50

#### STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION BANK DEPOSITORIES June 30, 2010

Account Name	Account Type	Balance Per Bank	Deposits In Transit	Outstanding Checks	Balance Per Book
Wells Fargo Bank: Operating/Sweep Savings Rounding	1 2	\$ 81,802 118,406		9,717	72,085 118,406 1
rtouriding		200,208		9,717	190,492

Account Types

SEE INDEPENDENT AUDITOR'S REPORTS
The Accompanying Notes Are An Integral Part Of These Financial Statements

SCHEDULE B 51

<sup>1</sup> Checking

<sup>2</sup> Savings





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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Mr. Hector H. Balderas, State Auditor Manuel Valdez, President and Board of Directors Northern New Mexico Network for Rural Education Rio Rancho, New Mexico

I have audited the financial statements of the governmental activities, each major fund, the aggregate remaining fund information, the budgetary comparisons of the general fund and major special revenue funds and the combining and individual funds and related budgetary comparisons presented as supplementary information of the Northern New Mexico Network for Rural Education (Network) as of and for the year ended June 30, 2010, and have issued my report thereon dated September 28, 2011. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing my audit, I considered the Network's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Network's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the Network's internal control over financial reporting.

My consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, I identified certain deficiencies in internal control over financial reporting that I consider to be significant deficiencies.

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS, continued

A significant deficiency is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. I consider the deficiencies described in the accompanying schedule of findings and responses *to* be significant deficiencies.

2005-02	Timeliness of Audit Report
2009-01	Match Requirement Approval for Final Year

#### Compliance and Other Matters

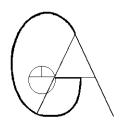
As part of obtaining reasonable assurance about whether the Network's financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit, and accordingly, I do not express such an opinion. The results of my tests disclosed an instance of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items:

2005-02	Timeliness of Audit Report
2005-03	Timely Submission of Data Collection Form
2009-01	Match Requirement Approval for Final Year

The Network's responses to the findings identified in my audit are described in the accompanying schedule of findings and questioned costs. I did not audit the Network's response and, accordingly, I express no opinion on it.

This report is intended solely for the information and use of the Office of the New Mexico State Auditor, the Network's Board, management, federal awarding agencies and the Public Education Department of New Mexico and is not intended to be and should not be used by anyone other than these specified parties.

September 28, 2011



Gary E. Gaylord, C.P.A.

### GARY E. GAYLORD, LTD. CERTIFIED PUBLIC ACCOUNTANTS

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# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

Hector H. Balderas, State Auditor Manuel Valdez, President and Board of Directors Northern New Mexico Network for Rural Education Rio Rancho, New Mexico

#### **Compliance**

I have audited the compliance of Northern New Mexico Network for Rural Education (Network) with the types of compliance requirements described in the *U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement* that could have direct and material effect on each of its major federal programs for the year ended June 30, 2010. The Network's major federal programs are identified in the summary of Auditor's Results section of the accompanying Schedule of Findings and Questioned Costs. Compliance with the requirements of laws, regulations, contracts and grants applicable to each of its major federal programs is the responsibility of Northern New Mexico Network for Rural Education's management. My responsibility is to express an opinion on the Network's compliance based on my audit.

I conducted my audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that I plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes the examining, on a test basis, evidence about Northern New Mexico Network for Rural Education's compliance with those requirements and performing of such other procedures as I considered necessary in the circumstances. I believe that my audit provides a reasonable basis for my opinion. My audit does not provide a legal determination on the Network's compliance with those requirements.

# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133, continued

In my opinion, Northern New Mexico Network for Rural Education complied, in all material respects, with the requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2010.

However, the results of my auditing procedures disclosed an instance of noncompliance with those requirements, which are required to be reported with OMB Circular A-133 and which are described in the accompanying Schedule of Findings and Questioned Costs as item:

2005-03 Timely Submission of Data Collection Form

#### **Internal Control Over Compliance**

Management of Northern New Mexico Network for Rural Education is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing my audit, I considered the Network's internal control over compliance with requirements that could have a direct and material effect on a major federal program, in order to determine my auditing procedures for the purpose of expressing my opinion on compliance, and to test and report on internal control over compliance in accordance with OMB A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, I do not express an opinion on the effectiveness of the Network's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis.

My consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control over compliance that might be deficiencies, significant deficiencies or material weaknesses. I did not identify any deficiencies in internal control over compliance that I consider to be material weaknesses, as defined above.

# REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133, continued

Northern New Mexico Network for Rural Education's responses to the findings identified in my audit is described in the accompanying schedule of findings and questioned costs. I did not audit the Network's response and, accordingly, I express no opinion on it.

This report is intended solely for the information and use of the Office of the New Mexico State Auditor, the Network's Board, management, federal awarding agencies and the Public Education Department of New Mexico and is not intended to be and should not be used by anyone other than these specified parties.

September 28, 2011



#### **SECTION I - SUMMARY OF AUDITORS' RESULTS**

Auditee qualified as low-risk auditee

Financial Statements:  1. Type of auditors' report issued	Unqualified
<ul><li>Internal control over financial reporting:</li><li>1. Material weaknesses identified?</li><li>2. Significant deficiencies identified that are not</li></ul>	No
considered to be material weaknesses?  3. Noncompliance material to financial statements	Yes
noted?	No
Federal Awards:	
<ul><li>Internal control over major programs:</li><li>1. Material weakness(es) identified?</li><li>2. Significant deficiencies identified that are not</li></ul>	No
considered to be material weaknesses	No
Type of auditor's report issued on compliance for major programs	Unqualified
Any audit findings disclosed that are required to be reported in accordance with section 510(a) of Circular A-133?	Yes
Identification of major programs: <u>CFDA Number</u> 84.374A  84.385A  Dollar threshold used to distinguish between	Name of Federal Program Teacher Incentive ARRA Teacher Incentive
Type A and Type B programs	\$ 300,000

Yes

#### **SECTION II- FINDINGS**

PRIOR YEA	<u>R FINDINGS</u>	<u>STATUS</u>
2005-02	Timeliness of Audit Report	Repeated
2005-03	Timely Submission of Data Collection Form	Repeated
2009-01	Match Requirement Approval for Final Year	Updated /Repeated
2009-02	Grant Funded Required Statistical Information	Resolved

#### **CURRENT YEAR FINDINGS**

2005-02	Timeliness of Audit Report
2005-03	Timely Submission of Data Collection Form
2009-01	Match Requirement Approval for Final Year

#### 2005-02 <u>TIMELINESS OF AUDIT REPORT</u>

#### **Statement of Condition:**

The New Mexico State Auditor required the audit to be completed and submitted to his office by April 30, 2011. The report is long past due, because NNMN for Rural Education was unable to provide needed documents to complete the audit even after extensive searches. The report was mailed to the Office of the State Auditor on September 29, 2011.

#### **Criteria:**

The New Mexico State Auditor establishes submission dates for the annual audit reports as provided by publication 2.2.2.9 (A)(1)(a)NMAC, Requirements for Contracting and Conducting Audits of Agencies. The state auditor had extended this date to April 30, 2011 because the audit contract was signed after the due date specified in 2.2.2.9(A)(1)(a) NMAC.

#### **Effect:**

The potential users of the financial statements (such as board members, legislators, state and federal grantors, creditors, bondholders, etc) did not have timely audit reports and financial statements to facilitate their decision making process. Late audit reports could have an adverse effect on state and federal funding. Non-compliance with Audit Rule NMAC 2.2.2.9.A (1)(a).

#### Cause:

The Northern New Mexico Network for Rural Education (NNMN) audit contract was approved by the New Mexico State Auditor's office on February 7, 2011. Due to other prior commitments of the auditor and because of the significant problems encountered while attempting to locate misplaced or destroyed documents needed in support of grant expenditures, the completion of the audit was delayed.

#### **Recommendation:**

All parties involved in the audit process should make every effort to ensure that the contracting, performance and documentation process are completed timely and accurately.

#### **Response:**

We will continue our efforts to comply with the State Auditor's delivery date. Our Audit for FY 2011 will bring us up-to-date on all audits. The network expects future audits to be completed within the New Mexico State Auditor's required submission dates.

#### 2005-03 TIMELY SUBMISSION OF DATA COLLECTION FORM

#### **Statement of Condition:**

The Data Collection Form and Reporting Package were not submitted to the federal clearinghouse and federal agencies within 9 months after fiscal year end. The Data Collection Form and Reporting Package were due by March 31, 2011. The Data Collection Form and Reporting Package will not be submitted until the audit report has gained acceptance by the State Auditors office.

#### Criteria:

OMB Circular A-133.320 requires the Data Collection Form and Reporting Package be submitted to the federal clearinghouse and federal agencies within 9 months after fiscal year end.

#### Effect:

Non-compliance with OMB Circular A-133.320. Federal funding decisions could be adversely affected by late reports.

#### Cause:

The audit report and information for the Data Collection Form and Reporting Package was not available within 9 months after the fiscal year end because the audit was not completed in a timely manner.

#### **Recommendation:**

The Network should promptly submit the Data Collection Form and Reporting Package upon receipt of the approved audit report.

#### **Response:**

We will promptly submit the Data Collection Form and Reporting Package upon receipt and board approval of the audit report.

#### 2009-01 MATCH REQUIREMENT APPROVAL FOR FINAL YEAR

#### **Statement of Condition:**

Letter dated August 5, 2011 from the U.S. Department of Education disagreed with proposed 75% match, submitted by Northern New Mexico Network for Rural Education (NNMN) and imposed Special Grant Conditions for the final year of grant, while denying the match monies to be from the Three Tiered Licensure System.

#### **Criteria:**

The U.S. Department of Education required Northern New Mexico Network for Rural Education, to submit and receive approval for proposed final year requirement of 75% match prior to 2011, final year, per CFDA 84.374A. This match pertains to Espanola and Taos Public Schools and must be paid with non-federal funds towards the cost of incentives to teachers and principals in final year.

#### **Effect:**

The U.S. Department of Education denied NNMN's proposal of using the Three Tiered Licensure System for the 75% match and imposed special grant conditions in regard to placing NNMN on a reimbursement payment basis, for final year, 2011.

#### Cause:

U.S. Department of Education denied NNMN proposed plan for final year match, in the final year, which changes NNMN's final year usage of funds.

#### **Recommendation:**

Northern New Mexico Network for Rural Education needs to clarify final year conditions for match, in regard to special grant conditions with the U.S. Department of Education. NNMN needs to abide by application agreements under specified grants in the future.

#### **Response:**

The Northern New Mexico Network has requested clarification from the USDOE on the special grant conditions emanating from the final year conditions for the match. Specifically, a request for Reimbursement and Obligation Approval for the period, August 5, 2011 to September 30, 2011 and for the period, October 1, 2011 to December 31, 2011 was submitted to the Teacher Incentive Fund(TIF) office. Once a response is received from the USDOE, the Network will comply with these decisions for the final year, 2011. The Network will abide by application agreements under specified grants in the future.

#### STATE OF NEW MEXICO NORTHERN NEW MEXICO NETWORK FOR RURAL EDUCATION EXIT CONFERENCE JUNE 30, 2010

#### **Preparation of Financial Statements:**

Northern New Mexico Network for Rural Education is responsible for the form and content of the accompanying financial statements which have been prepared by Gary E. Gaylord, Ltd.

#### **Exit Conference:**

An exit conference was held on September 28, 2011. In attendance were the following:

#### Representing the Northern New Mexico Network for Rural Education: Via telephone:

James GallegosCurrent PresidentDavid AtencioCurrent Vice-PresidentRoy HerreraPast President

In attendance:

Carlos Atencio Executive Director Isaac Martinez Finance Director

#### Representing Gary E. Gaylord, Ltd:

Gary E. Gaylord, CPA
Sunraina Carrillo
Auditor-In-Charge
Staff Auditor