

STATE OF NEW MEXICO
CENTRAL REGION
EDUCATIONAL COOPERATIVE NO. 5

ANNUAL FINANCIAL REPORT
AND
SUPPLEMENTAL INFORMATION
YEAR ENDED JUNE 30, 2018
WITH
REPORT OF CERTIFIED PUBLIC ACCOUNTANTS



ACCOUNTING & FINANCIAL
SOLUTIONS
CERTIFIED PUBLIC ACCOUNTANTS

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INTRODUCTORY SECTION
OF
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

ANNUAL FINANCIAL REPORT
FISCAL YEAR 2018

JULY 1, 2017 THROUGH JUNE 30, 2018



Established in 1984 by the New Mexico Department of Education. The Central Region Educational Cooperative (CREC) is one of nine regional educational cooperatives in the State of New Mexico. The CREC provides services to six rural school districts and four state supported schools.

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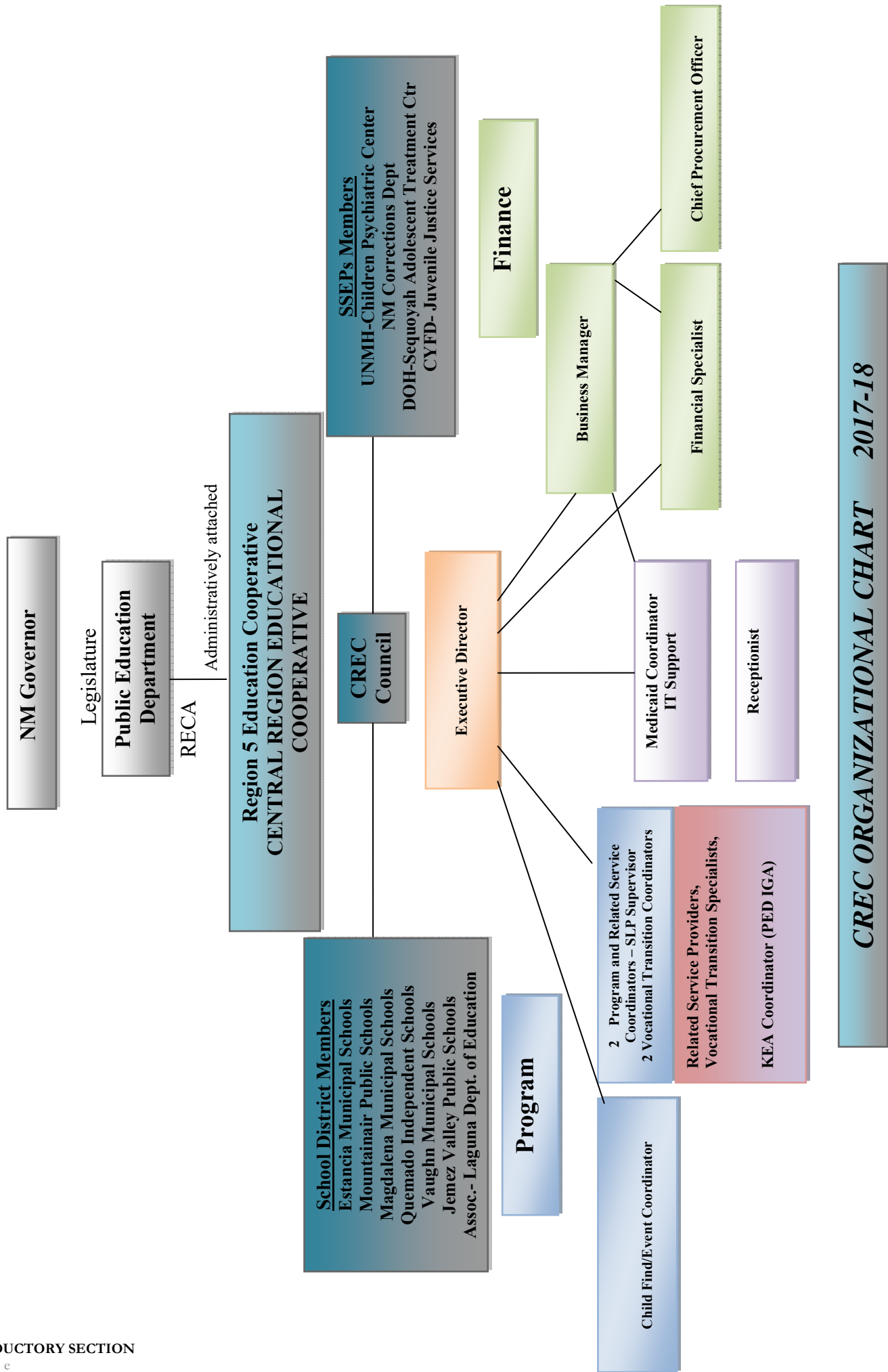
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CREC ORGANIZATIONAL CHART 2017-18

OFFICIAL ROSTER

June 30, 2018

COUNCIL

Jeremy Abshire	President
Jack Props	Vice-President
Dawn Apodaca	Member
Joel Shirley	Member
Dr. Susan Wilkinson-Davis	Member
David Lackey	Member
David Atencio	Member
P. Sandoval	Member
Dr. Glenn Haven	Member
Brian Clark	Member
Ben Santistevan	Member
Carmela Sandoval	Member

ADMINISTRATION

Maria Jaramillo	Executive Director
Jessica Orona	Business Manager
Vicky Fuessel	Program Coordinator
Chrys McMillin	AP Specialist
Leslie Olivas	Procurement

AUDIT COMMITTEE

Jeremy Abshire	President
Jack Props	Vice-President
Maria Jaramillo	Member
Jessica Orona	Member

FINANCE COMMITTEE

Jeremy Abshire	President
Jack Props	Vice-President
Dawn Apodaca	Member
Joel Shirley	Member
Dr. Susan Wilkinson-Davis	Member
David Lackey	Member
David Atencio	Member
P. Sandoval	Member
Dr. Glenn Haven	Member
Brian Clark	Member
Ben Santistevan	Member
Carmela Sandoval	Member

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FINANCIAL SECTION
OF
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

ANNUAL FINANCIAL REPORT
FISCAL YEAR 2018

JULY 1, 2017 THROUGH JUNE 30, 2018



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INDEPENDENT AUDITORS' REPORT

Wayne Johnson, State Auditor,
The Governing Council and Audit Committee of
Central Region Educational Cooperative No. 5

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, the aggregate remaining fund information, and the budgetary comparisons for the general fund and major special revenue funds of Central Region Educational Cooperative No. 5, as of and for the year ended June 30, 2018, and the related notes to the financial statements which collectively comprise Central Region Educational Cooperative No. 5 basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to Central Region Educational Cooperative No. 5's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of Central Region Educational Cooperative No. 5, as of June 30, 2018, and the respective changes in financial position thereof and the respective budgetary comparisons for the general fund and major special revenue funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note I.B and Note IV.C, during the year ended June 30, 2018 Central Region Educational Cooperative No. 5 adopted new accounting guidance, GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*. Our opinions are not modified with respect to this matter.

Wayne Johnson, State Auditor,
The Governing Council and Audit Committee of
Central Region Educational Cooperative No. 5

Other Matters

Required Supplementary Information

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Accounting principles generally accepted in the United States of America also require that the Schedule of Proportionate Share of the Net Liability and Schedule of Contributions for pensions and OPEB on pages 42 and 43 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance. Our opinion on the basic financial statements is not affected by this missing information.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Central Region Educational Cooperative No. 5's basic financial statements. The supplemental information such as the combining and individual nonmajor fund financial statements and the other information, such as the Schedule of Expenditures of Federal Awards, as required by Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* and the other schedules required by 2.2.2.NMAC are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards and other schedules required by 2.2.2 NMAC are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with the auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures and other schedules required by 2.2.2 NMAC are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated September 26, 2018 on our consideration of the Central Region Educational Cooperative No. 5's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Central Region Educational Cooperative No. 5's internal control over financial reporting and compliance.

Accounting & Financial Solutions, LLC
Farmington, New Mexico
September 26, 2018

BASIC FINANCIAL STATEMENTS
OF
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

AS OF AND FOR THE YEAR ENDED
JUNE 30, 2018

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

STATEMENT OF NET POSITION
June 30, 2018

	<u>Governmental Activities</u>
Assets	
Cash and cash equivalents	\$ 962,753
Investments	-
Receivables:	
Grant	1,212,627
Non-current:	
Depreciable capital assets, net	<u>3,825</u>
Total Assets	<u>2,179,205</u>
Deferred Outflows of Resources:	
Contributions to pension subsequent to the measurement date	327,392
Difference between expected and actual pension experience	15,623
Net change in pension assumptions	2,540,564
Net change in proportionate share of pension liability	257,695
Contributions to OPEB subsequent to the measurement date	<u>48,177</u>
Total Deferred Outflows of Resources	<u>3,189,451</u>
Liabilities	
Accounts payable	2,228
Compensated absences	48,913
Aggregate net pension liability	8,702,957
Aggregate OPEB liability	<u>2,443,025</u>
Total Liabilities	<u>11,197,123</u>
Deferred Inflows of Resources	
Advances of federal, state, and local grants	805,197
Difference between expected and actual pension experience	134,077
Net difference between projected and actual investment earnings on pension plan investments	1,194
Net change in proportionate share of pension liability	1,129,621
Difference between expected and actual OPEB experience	93,750
Net difference between projected and actual investment earnings on OPEB plan investments	35,145
Net change in OPEB assumptions	<u>427,132</u>
Total Deferred Inflows of Resources	<u>2,626,116</u>
Net Position	
Net investment in capital assets	3,825
Restricted for:	
Special revenue funds	201,414
Unrestricted	<u>(8,659,822)</u>
Total Net Position	<u>\$ (8,454,583)</u>

The notes to the financial statements are an integral part of this statement.

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

STATEMENT OF ACTIVITIES
 Year Ended June 30, 2018

	Program Revenues			Net (Expense) Revenue and Changes in Net Position
	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<u>Functions/Programs</u>	<u>Expenses</u>	<u>Charges for Services</u>	<u>Operating Grants and Contributions</u>	<u>Capital Grants and Contributions</u>
Primary governmental activities:				Primary Governmental Activities
Governmental activities:				
Instruction	\$ 993,939	\$ 2,562,700	\$ 570,833	\$ 2,139,594
Support Services - Students	3,699,496	-	2,124,667	(1,574,829)
Support Services - Instruction	6,497	-	3,731	(2,766)
Support Services - General Administration	2,226,859	-	1,278,913	(947,946)
Support Services - School Administration	333,897	-	191,761	(142,136)
Central Services	655,419	-	376,415	(279,004)
Operations & Maintenance of Plant	44,531	-	25,575	(18,956)
Other Support Services	2,661	-	1,528	(1,133)
Total governmental activities	\$ 7,903,299	\$ 2,562,700	\$ 4,573,423	\$ (827,176)
			General revenues:	
			Grants and contributions not restricted	157,139
			Miscellaneous income	<u>222</u>
			Total general revenues	<u>157,361</u>
			<i>Change in net position</i>	<u>(669,815)</u>
			Net position - beginning	(4,882,847)
			Restatement	<u>(2,901,921)</u>
			Net position - beginning as restated	<u>(7,784,768)</u>
			Net position - ending	<u>\$ (8,454,583)</u>

The notes to the financial statements are an integral part of this statement.

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

GOVERNMENTAL FUNDS

Balance Sheet
June 30, 2018

	General Fund	Title XIX Medicaid Fund #25153	State Discretionary Fund #27200	Other Governmental Funds	Total Governmental Funds
Assets					
Cash and cash equivalents	\$ 761,339	\$ 195,288	\$ -	\$ 6,126	\$ 962,753
Receivables:					
Grant	109,291	-	884,617	218,719	1,212,627
Due from other funds	<u>1,103,178</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,103,178</u>
Total assets	<u><u>\$ 1,973,808</u></u>	<u><u>\$ 195,288</u></u>	<u><u>\$ 884,617</u></u>	<u><u>\$ 224,845</u></u>	<u><u>\$ 3,278,558</u></u>
 Liabilities, deferred inflows, and fund balance					
Liabilities:					
Accounts payable	\$ 2,070	\$ -	\$ 158	\$ -	\$ 2,228
Due to other funds	<u>-</u>	<u>-</u>	<u>884,459</u>	<u>218,719</u>	<u>1,103,178</u>
Total liabilities	<u>2,070</u>	<u>-</u>	<u>884,617</u>	<u>218,719</u>	<u>1,105,406</u>
Deferred inflows of resources:					
Advances of federal, state, and local grants	<u>805,197</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>805,197</u>
Fund balance:					
Restricted for:					
Special revenue funds	-	195,288	-	6,126	201,414
Unassigned	<u>1,166,541</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>1,166,541</u>
Total fund balance	<u>1,166,541</u>	<u>195,288</u>	<u>-</u>	<u>6,126</u>	<u>1,367,955</u>
Total liabilities, deferred inflows of resources, and fund balance	<u><u>\$ 1,973,808</u></u>	<u><u>\$ 195,288</u></u>	<u><u>\$ 884,617</u></u>	<u><u>\$ 224,845</u></u>	<u><u>\$ 3,278,558</u></u>

The notes to the financial statements are an integral part of this statement.

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

RECONCILIATION OF THE BALANCE SHEET - ALL GOVERNMENTAL FUNDS
 TO THE STATEMENT OF NET POSITION
June 30, 2018

Amounts reported for governmental activities in the statement of net position are different because:

Fund balances - total governmental funds	\$	1,367,955
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.		
Capital assets		82,376
Accumulated depreciation		(78,551)
Deferred outflow of resources are not financial resources, and therefore are not reported in the funds and include:		
Contributions to pension subsequent to the measurement date		327,392
Difference between expected and actual pension experience		15,623
Net change in pension assumptions		2,540,564
Net change in proportionate share of pension liability		257,695
Contributions to OPEB subsequent to the measurement date		48,177
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds		
Accrued vacation payable		(48,913)
Net pension liability		(8,702,957)
Net OPEB liability		(2,443,025)
Deferred inflow of resources are not financial resources, and therefore are not reported in the funds and include:		
Difference between expected and actual pension experience		(134,077)
Net difference between projected and actual investment earnings on pension plan investm		(1,194)
Net change in proportionate share of pension liability		(1,129,621)
Difference between expected and actual OPEB experience		(93,750)
Net difference between projected and actual investment earnings on OPEB plan investme		(35,145)
Net change in OPEB assumptions		<u>(427,132)</u>
Net position of governmental activities	\$	<u><u>(8,454,583)</u></u>

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

GOVERNMENTAL FUNDS

Statement of Revenues, Expenditures, and Changes in Fund Balance
Year Ended June 30, 2018

	General Fund	Title XIX Medicaid Fund #25153	State Discretionary Fund #27200	Other Governmental Funds	Total Governmental Funds
Revenues:					
Intergovernmental - federal grants	\$ 197,045	\$ 604,637	\$ 2,953,327	\$ 490,578	\$ 4,245,587
Intergovernmental - state grants	218,793	-	212,932	-	431,725
Contributions - private grants	53,250	-	-	-	53,250
Charges for services	2,562,700	-	-	-	2,562,700
Miscellaneous	<u>22</u>	<u>-</u>	<u>-</u>	<u>200</u>	<u>222</u>
Total revenues	<u>3,031,810</u>	<u>604,637</u>	<u>3,166,259</u>	<u>490,778</u>	<u>7,293,484</u>
Expenditures:					
Current:					
Instruction	4,085	-	750	27,319	32,154
Support services:					
Students	1,722,664	707,757	796,614	472,066	3,699,101
General Administration	507,756	-	1,692,770	26,095	2,226,621
School Administration	-	-	333,861	-	333,861
Central Services	191,786	836	342,264	120,463	655,349
Operation & Maintenance of Plant	44,526	-	-	-	44,526
Other Support services	<u>2,661</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>2,661</u>
Total expenditures	<u>2,473,478</u>	<u>708,593</u>	<u>3,166,259</u>	<u>645,943</u>	<u>6,994,273</u>
<i>Excess (deficiency) of revenues over expenditures</i>	558,332	(103,956)	-	(155,165)	299,211
Fund balance at beginning of the year	<u>608,209</u>	<u>299,244</u>	<u>-</u>	<u>161,291</u>	<u>1,068,744</u>
Fund balance at end of the year	<u>\$ 1,166,541</u>	<u>\$ 195,288</u>	<u>\$ -</u>	<u>\$ 6,126</u>	<u>\$ 1,367,955</u>

The notes to the financial statements are an integral part of this statement.

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES,
AND CHANGES IN FUND BALANCES ALL GOVERNMENTAL FUNDS
TO THE STATEMENT OF ACTIVITIES
Year Ended June 30, 2018

Amounts reported for governmental activities in the statement of activities are different because:

Net change in fund balance - total governmental funds	\$	299,211
<p>Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays exceeded depreciation in the current year</p>		
Depreciation		(850)
<p>Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.</p>		
Compensated absences at:		
June 30, 2017		42,417
June 30, 2018		(48,913)
Deferred contributions to pension plan		327,392
Deferred contributions to OPEB plan		48,177
Pension expense		(1,240,118)
OPEB expense		<u>(97,131)</u>
Change in net position of governmental activities	\$	<u><u>(669,815)</u></u>

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

GENERAL FUND
Statement of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis)
Year Ended June 30, 2018

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final	(Budgetary Basis)	Final Budget Positive (Negative)
Revenues:				
Intergovernmental - federal grants	\$ -	\$ -	\$ 197,045	\$ 197,045
Intergovernmental - state grants	4,871,996	5,142,256	218,793	(4,923,463)
Contributions - private grants	-	-	53,250	53,250
Miscellaneous	-	-	<u>22</u>	<u>22</u>
Total revenues	<u>4,871,996</u>	<u>5,142,256</u>	<u>3,031,810</u>	<u>(2,110,446)</u>
Expenditures:				
Current:				
Instruction	25,204	28,102	4,085	24,017
Support services:				
Students	3,754,608	4,119,648	1,722,051	2,397,597
General Administration	812,614	739,052	507,037	232,015
Central Services	277,926	267,769	192,212	75,557
Operation & Maintenance of Plant	63,156	52,095	46,003	6,092
Other Support services	<u>2,900</u>	<u>2,900</u>	<u>2,661</u>	<u>239</u>
Total expenditures	<u>4,936,408</u>	<u>5,209,566</u>	<u>2,474,049</u>	<u>2,735,517</u>
<i>Excess (deficiency) of revenues over expenditures</i>	(64,412)	(67,310)	557,761	625,071
<i>Beginning cash balance budgeted</i>	64,412	67,310	-	(67,310)
Fund balance at beginning of the year	<u>-</u>	<u>-</u>	<u>608,209</u>	<u>608,209</u>
Fund balance at end of the year	<u>\$ -</u>	<u>\$ -</u>	<u>1,165,970</u>	<u>\$ 1,165,970</u>
RECONCILIATION TO GAAP BASIS:				
Change in payables			<u>571</u>	
Fund balance at end of the year (GAAP basis)			<u>\$ 1,166,541</u>	

The notes to the financial statements are an integral part of this statement.

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

TITLE XIX MEDICAID FUND - NO. 25153
Statement of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis)
Year Ended June 30, 2018

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final	(Budgetary Basis)	Final Budget
				Positive
				(Negative)
Revenues:				
Intergovernmental - federal grants	\$ 359,967	\$ 634,208	\$ 604,638	\$ (29,570)
Expenditures:				
Current:				
Support services:				
Students	595,917	870,449	707,758	162,691
Central Services	2,000	1,709	836	873
Total expenditures	<u>597,917</u>	<u>872,158</u>	<u>708,594</u>	<u>163,564</u>
<i>Excess (deficiency) of revenues over expenditures</i>	(237,950)	(237,950)	(103,956)	133,994
<i>Beginning cash balance budgeted</i>	237,950	237,950	-	(237,950)
Fund balance at beginning of the year	-	-	299,244	299,244
Fund balance at end of the year	<u>\$ -</u>	<u>\$ -</u>	<u>195,288</u>	<u>\$ 195,288</u>
RECONCILIATION TO GAAP BASIS:				
Change in payables			-	
Fund balance at end of the year (GAAP basis)			<u>\$ 195,288</u>	

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

STATE DISCRETIONARY FUND - NO. 27200
Statement of Revenues, Expenditures, and
Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis)
Year Ended June 30, 2018

	Budgeted Amounts		Actual Amounts	Variance with
	Original	Final	(Budgetary Basis)	Final Budget
				Positive
				(Negative)
Revenues:				
Intergovernmental - federal grants	\$ -	\$ -	\$ 2,953,327	\$ 2,953,327
Intergovernmental - state grants	<u>4,067,846</u>	<u>4,861,689</u>	<u>212,730</u>	<u>(4,648,959)</u>
Total revenues	<u>4,067,846</u>	<u>4,861,689</u>	<u>3,166,057</u>	<u>(1,695,632)</u>
Expenditures:				
Current:				
Instruction	107,340	750	750	-
Support services:				
Students	1,488,666	904,313	796,615	107,698
General Administration	1,155,677	2,583,992	1,692,613	891,379
School Administration	492,232	561,068	333,861	227,207
Central Services	<u>823,931</u>	<u>811,566</u>	<u>342,264</u>	<u>469,302</u>
Total expenditures	<u>4,067,846</u>	<u>4,861,689</u>	<u>3,166,103</u>	<u>1,695,586</u>
<i>Excess (deficiency) of revenues over expenditures</i>	-	-	(46)	(46)
Fund balance at beginning of the year	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
Fund balance at end of the year	<u>\$ -</u>	<u>\$ -</u>	(46)	<u>\$ (46)</u>
RECONCILIATION TO GAAP BASIS:				
Change in grant receivable			203	
Change in payables			<u>(157)</u>	
Fund balance at end of the year (GAAP basis)			<u>\$ -</u>	

The notes to the financial statements are an integral part of this statement.



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I. SUMMARY OF ALL SIGNIFICANT ACCOUNTING POLICIES

A. Reporting Entity

Central Region Educational Cooperative No. 5 (Cooperative) is a special purpose government corporation organized for the purpose of providing supplementary special education services to local education agencies and is governed by a ten-member Governing Council. The Council is the basic level of government, which has oversight responsibility and control over all activities related to the Cooperative. The Cooperative is responsible for all activities related to public elementary and secondary school education within its jurisdiction. The Cooperative receives funding from local, state, and federal government sources and must comply with the requirements of these funding source entities.

The Cooperative's financial statements include all entities over which the Council exercises oversight responsibility. Oversight responsibility includes such aspects as appointment of governing body members, designation of management, the ability to significantly influence operations, and accountability for fiscal matters. Based upon the application of these criteria, no component units or fiduciary units were included in the financial statements.

Generally Accepted Accounting Principles (GAAP) requires that financial statements present the Cooperative (primary government) and its component units. The Cooperative has no component units that are required to be presented in accordance with Governmental Accounting Standards Board (GASB) Statement No. 14, *The Financial Reporting Entity* and GASB Statement No. 39, *Determining Whether Certain Organizations Are Component Units, an amendment of GASB Statement No. 14*, and GASB Statement No. 61, *The Financial Reporting Entity: Omnibus – an amendment of GASB Statements No. 14 and No. 34*.

1. Blended Component Units

The Cooperative does not have any component units reported as blended component units.

2. Discretely Presented Component Units

The Cooperative does not have any component units reported as discretely presented component units.

The summary of significant accounting policies of the Cooperative is presented to assist in the understanding of the Cooperative's financial statements. The financial statements and notes are the representation of Central Region Educational Cooperative No. 5's management who is responsible for their integrity and objectivity. The financial statements of the Cooperative conform to GAAP as applied to governmental units. GASB is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the government's accounting policies are described below.

B. Implementation of New Accounting Principles

During fiscal year 2018, the Cooperative adopted the following Governmental Accounting Standards Board (GASB) Statements:

➤ **GASB Statement No. 75**, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions*

This Statement replaces the requirements of Statements No. 45, *Accounting and Financial Reporting by Employers for Postemployment Benefits Other Than Pensions*, as amended, and No. 57, *OPEB Measurements by Agent Employers and Agent Multiple-Employer Plans*, for OPEB. Statement No. 74, *Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans*, establishes new accounting and financial reporting requirements for OPEB plans. This Statement establishes standards for recognizing and measuring liabilities, deferred outflows of resources, deferred inflows of resources, and expense/expenditures. For defined benefit OPEB, this Statement identifies the methods and assumptions that are required to be used to project benefit payments, discount projected benefit payments to their actuarial present value, and attribute that present value to periods of employee service. Note disclosure and required supplementary information requirements about defined benefit OPEB also are addressed. This Statement will be effective for the year ended June 30, 2018.

➤ **GASB Statement No. 81**, *Irrevocable Split-Interest Agreements*

The objective of this Statement is to improve accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement.

Split-interest agreements are a type of giving agreement used by donors to provide resources to two or more beneficiaries, including governments. Split-interest agreements can be created through trusts—or other legally enforceable agreements with characteristics that are equivalent to split-interest agreements—in which a donor transfers resources to an intermediary to hold and administer for the benefit of a government and at least one other beneficiary. Examples of these types of agreements include charitable lead trusts, charitable remainder trusts, and life-interests in real estate.



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

B. Implementation of New Accounting Principles (cont'd)

This Statement requires that a government that receives resources pursuant to an irrevocable split-interest agreement recognize assets, liabilities, and deferred inflows of resources at the inception of the agreement. Furthermore, this Statement requires that a government recognize assets representing its beneficial interests in irrevocable split-interest agreements that are administered by a third party if the government controls the present service capacity of the beneficial interests. This Statement requires that a government recognize revenue when the resources become applicable to the reporting period.

The requirements of this Statement are effective for financial statements for periods beginning after December 15, 2016 (FYE June 30, 2018) and should be applied retroactively. Earlier application is encouraged.

➤ **GASB Statement No. 82, *Pension Issues—an amendment of GASB Statements No. 67, No. 68, and No. 73***

The objective of this Statement is to address certain issues that have been raised with respect to Statements No. 67, Financial Reporting for Pension Plans, No. 68, Accounting and Financial Reporting for Pensions, and No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. Specifically, this Statement addresses issues regarding (1) the presentation of payroll-related measures in required supplementary information, (2) the selection of assumptions and the treatment of deviations from the guidance in an Actuarial Standard of Practice for financial reporting purposes, and (3) the classification of payments made by employers to satisfy employee (plan member) contribution requirements. The requirements of this Statement are effective for reporting periods beginning after June 15, 2016 (FYE June 30, 2017), except for the requirements of this Statement for the selection of assumptions in a circumstance in which an employer's pension liability is measured as of a date other than the employer's most recent fiscal year-end. In that circumstance, the requirements for the selection of assumptions are effective for that employer in the first reporting period in which the measurement date of the pension liability is on or after June 15, 2017 (FYE June 30, 2018). Earlier application is encouraged.

➤ **GASB Statement No. 85, *Omnibus 2017***

The objective of this Statement is to address practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]).

Specifically, this Statement addresses the following topics:

- Blending a component unit in circumstances in which the primary government is a business-type activity that reports in a single column for financial statement presentation
- Reporting amounts previously reported as goodwill and “negative” goodwill • Classifying real estate held by insurance entities
- Measuring certain money market investments and participating interest earning investment contracts at amortized cost
- Timing of the measurement of pension or OPEB liabilities and expenditures recognized in financial statements prepared using the current financial resources measurement focus
- Recognizing on-behalf payments for pensions or OPEB in employer financial statements
- Presenting payroll-related measures in required supplementary information for purposes of reporting by OPEB plans and employers that provide OPEB
- Classifying employer-paid member contributions for OPEB
- Simplifying certain aspects of the alternative measurement method for OPEB
- Accounting and financial reporting for OPEB provided through certain multiple-employer defined benefit OPEB plans.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2017 (FYE June 30, 2018). Earlier application is encouraged.



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

B. Implementation of New Accounting Principles (cont'd)

➤ **GASB Statement No. 86, *Certain Debt Extinguishment Issues***

The primary objective of this Statement is to improve consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources—resources other than the proceeds of refunding debt—are placed in an irrevocable trust for the sole purpose of extinguishing debt. This Statement also improves accounting and financial reporting for prepaid insurance on debt that is extinguished and notes to financial statements for debt that is defeased in substance.

In-Substance Defeasance of Debt Using Only Existing Resources Statement No. 7, *Advance Refundings Resulting in Defeasance of Debt*, requires that debt be considered defeased in substance when the debtor irrevocably places cash or other monetary assets acquired with refunding debt proceeds in a trust to be used solely for satisfying scheduled payments of both principal and interest of the defeased debt. The trust also is required to meet certain conditions for the transaction to qualify as an in-substance defeasance. This Statement establishes essentially the same requirements for when a government places cash and other monetary assets acquired with only existing resources in an irrevocable trust to extinguish the debt. However, in financial statements using the economic resources measurement focus, governments should recognize any difference between the reacquisition price (the amount required to be placed in the trust) and the net carrying amount of the debt defeased in substance using only existing resources as a separately identified gain or loss in the period of the defeasance. Governments that defease debt using only existing resources should provide a general description of the transaction in the notes to financial statements in the period of the defeasance. In all periods following an in-substance defeasance of debt using only existing resources, the amount of that debt that remains outstanding at period-end should be disclosed.

Prepaid Insurance Related to Extinguished Debt – For governments that extinguish debt, whether through a legal extinguishment or through an in-substance defeasance, this Statement requires that any remaining prepaid insurance related to the extinguished debt be included in the net carrying amount of that debt for the purpose of calculating the difference between the reacquisition price and the net carrying amount of the debt.

Additional Disclosure for All In-Substance Defeasance Transactions – One of the criteria for determining an in-substance defeasance is that the trust hold only monetary assets that are essentially risk-free. If the substitution of essentially risk-free monetary assets with monetary assets that are not essentially risk-free is not prohibited, governments should disclose that fact in the period in which the debt is defeased in substance. In subsequent periods, governments should disclose the amount of debt defeased in substance that remains outstanding for which that risk of substitution exists.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2017 (FYE June 30, 2018). Earlier application is encouraged.

Other accounting standards that the Cooperative is currently reviewing for applicability and potential impact on the financial statements include:

➤ **GASB Statement No. 83, *Certain Asset Retirement Obligations***

This Statement addresses accounting and financial reporting for certain asset retirement obligations (AROs). An ARO is a legally enforceable liability associated with the retirement of a tangible capital asset. A government that has legal obligations to perform future asset retirement activities related to its tangible capital assets should recognize a liability based on the guidance in this Statement.

This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for AROs. This Statement requires that recognition occur when the liability is both incurred and reasonably estimable. The determination of when the liability is incurred should be based on the occurrence of external laws, regulations, contracts, or court judgments, together with the occurrence of an internal event that obligates a government to perform asset retirement activities. Laws and regulations may require governments to take specific actions to retire certain tangible capital assets at the end of the useful lives of those capital assets, such as decommissioning nuclear reactors and dismantling and removing sewage treatment plants. Other obligations to retire tangible capital assets may arise from contracts or court judgments. Internal obligating events include the occurrence of contamination, placing into operation a tangible capital asset that is required to be retired, abandoning a tangible capital asset before it is placed into operation, or acquiring a tangible capital asset that has an existing ARO.



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

B. Implementation of New Accounting Principles (cont'd)

This Statement requires the measurement of an ARO to be based on the best estimate of the current value of outlays expected to be incurred. The best estimate should include probability weighting of all potential outcomes, when such information is available or can be obtained at reasonable cost. If probability weighting is not feasible at reasonable cost, the most likely amount should be used. This Statement requires that a deferred outflow of resources associated with an ARO be measured at the amount of the corresponding liability upon initial measurement.

This Statement requires the current value of a government's AROs to be adjusted for the effects of general inflation or deflation at least annually. In addition, it requires a government to evaluate all relevant factors at least annually to determine whether the effects of one or more of the factors are expected to significantly change the estimated asset retirement outlays. A government should remeasure an ARO only when the result of the evaluation indicates there is a significant change in the estimated outlays. The deferred outflows of resources should be reduced and recognized as outflows of resources (for example, as an expense) in a systematic and rational manner over the estimated useful life of the tangible capital asset.

A government may have a minority share (less than 50 percent) of ownership interest in a jointly owned tangible capital asset in which a nongovernmental entity is the majority owner and reports its ARO in accordance with the guidance of another recognized accounting standards setter. Additionally, a government may have a minority share of ownership interest in a jointly owned tangible capital asset in which no joint owner has a majority ownership, and a nongovernmental joint owner that has operational responsibility for the jointly owned tangible capital asset reports the associated ARO in accordance with the guidance of another recognized accounting standards setter. In both situations, the government's minority share of an ARO should be reported using the measurement produced by the nongovernmental majority owner or the nongovernmental minority owner that has operational responsibility, without adjustment to conform to the liability measurement and recognition requirements of this Statement.

In some cases, governments are legally required to provide funding or other financial assurance for their performance of asset retirement activities. This Statement requires disclosure of how those funding and assurance requirements are being met by a government, as well as the amount of any assets restricted for payment of the government's AROs, if not separately displayed in the financial statements. This Statement also requires disclosure of information about the nature of a government's AROs, the methods and assumptions used for the estimates of the liabilities, and the estimated remaining useful life of the associated tangible capital assets. If an ARO (or portions thereof) has been incurred by a government but is not yet recognized because it is not reasonably estimable, the government is required to disclose that fact and the reasons therefor. This Statement requires similar disclosures for a government's minority shares of AROs.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2018 (FYE June 30, 2019). Earlier application is encouraged.

➤ **GASB Statement No. 84, *Fiduciary Activities***

This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. Governments with activities meeting the criteria should present a statement of fiduciary net position and a statement of changes in fiduciary net position. An exception to that requirement is provided for a business-type activity that normally expects to hold custodial assets for three months or less. This Statement describes four fiduciary funds that should be reported, if applicable: (1) pension (and other employee benefit) trust funds, (2) investment trust funds, (3) private-purpose trust funds, and (4) custodial funds. Custodial funds generally should report fiduciary activities that are not held in a trust or equivalent arrangement that meets specific criteria. A fiduciary component unit, when reported in the fiduciary fund financial statements of a primary government, should combine its information with its component units that are fiduciary component units and aggregate that combined information with the primary government's fiduciary funds. This Statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. Events that compel a government to disburse fiduciary resources occur when a demand for the resources has been made or when no further action, approval, or condition is required to be taken or met by the beneficiary to release the assets.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2018 (FYE June 30, 2020). Earlier application is encouraged.



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

B. Implementation of New Accounting Principles (cont'd)

➤ **GASB Statement No. 87, *Leases***

The objective of this Statement is to better meet the information needs of financial statement users by improving accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting based on the foundational principle that leases are financings of the right to use an underlying asset. Under this Statement, a lessee is required to recognize a lease liability and an intangible right-to-use lease asset, and a lessor is required to recognize a lease receivable and a deferred inflow of resources, thereby enhancing the relevance and consistency of information about governments' leasing activities.

Definition of a Lease - A lease is defined as a contract that conveys control of the right to use another entity's nonfinancial asset (the underlying asset) as specified in the contract for a period of time in an exchange or exchange-like transaction. Examples of nonfinancial assets include buildings, land, vehicles, and equipment. Any contract that meets this definition should be accounted for under the leases guidance, unless specifically excluded in this Statement.

The provisions of this Statement are effective for reporting periods beginning after December 15, 2019 (FYE June 30, 2021).

➤ **GASB Statement No. 88, *Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements***

The primary objective of this Statement is to improve the information that is disclosed in notes to government financial statements related to debt, including direct borrowings and direct placements. It also clarifies which liabilities governments should include when disclosing information related to debt.

This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established.

Requires that additional essential information related to debt be disclosed in notes to financial statements, including unused lines of credit; assets pledged as collateral for the debt; and terms specified in debt agreements related to significant events of default with finance-related consequences, significant termination events with finance-related consequences, and significant subjective acceleration clauses.

For notes to financial statements related to debt, this Statement also requires that existing and additional information be provided for direct borrowings and direct placements of debt separately from other debt.

The requirements of this Statement are effective for reporting periods beginning after June 15, 2018 (FYE June 30, 2019). Earlier application is encouraged.

➤ **GASB Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period***

This Statement establishes accounting requirements for interest cost incurred before the end of a construction period. The requirements of this Statement apply to the financial statements of all state and local governments. In financial statements prepared using the economic resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expense in the period in which the cost is incurred. Such interest cost should not be capitalized as part of the historical cost of a capital asset. In financial statements prepared using the current financial resources measurement focus, interest cost incurred before the end of a construction period should be recognized as an expenditure on a basis consistent with governmental fund accounting principles.

The requirements of this Statement are effective for reporting periods beginning after December 15, 2019 (FYE June 30, 2021). Earlier application is encouraged.



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

C. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the Statement of Net Position and the Statement of Activities) report information on all of the non-fiduciary activities of the school district. For the most part, the effect of inter-fund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as general revenues rather than as program revenues.

The Cooperative reports all direct expenses by function in the statement of activities. Direct expenses are those that are clearly identifiable with a function. The Cooperative does not currently employ indirect cost allocation systems. Depreciation expense is specifically identified by function and is included in the direct expense of each function, except for that portion of depreciation that is identified as unallocated on the statement of activities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Revenues received during the year but are applicable to subsequent years are reported as deferred inflows of resources. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Expenditures incurred during the year that are for the benefit of subsequent years are reported as deferred outflows of resources.

Interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. All other revenue items are considered to be measurable and available only when cash is received by the government.

Governmental funds are used to account for the Cooperative's general government activities, including the collection and disbursement of specific or legally restricted monies, the acquisition or construction of capital assets, and the servicing of long-term debt.

General Fund – The general fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Special Revenue Funds are used to account for the proceeds of specific revenue sources – which are legally restricted to expenditures for specified purposes.



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

D. Measurement Focus, Basis of Accounting, and Financial Statement Presentation (cont'd)

GASB Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis* requires the Cooperative to present certain governmental funds as major funds. In addition to the General Fund, the Cooperative reports the following major governmental funds:

➤ **SPECIAL REVENUE FUNDS**

Title XIX Medicaid (Fund No. 25153) Minimum Balance: None

To provide financial assistance from the Federal government which flows-through the State of New Mexico to school districts, for payments of medical assistance on behalf of cash assistance recipients, children, pregnant women and the aged who meet income and resource requirements, and other categorically-eligible groups. The program is funded by the U.S. government under the Social Security Act, Title XIX, as amended; Public Laws 92-223, 92-602, 93-66, 93-233, 96-499, 97-35, 97-2248, 98-369, 99-272, 99-509, 100-93, 100-202, 100-203, 100-360, 100-436, 100-485, 100-647, 101-166, 101-234, 101-239, 101-508, 101-517, 102-234, 102-170, 102-394, 103-66, 103-112, 103-333, 104-91, 104-191, 104-193, 104-208, and 104-134; Balanced Budget Act of 1997, Public Law 105-33.

State Discretionary (Fund No. 27200) Minimum Balance: None

To support the improvement of educational results and functional outcomes for all children with disabilities.

(84.027A) Program provides grants to states that flow-through to schools, to assist them in providing a free appropriate public education to all children with disabilities. The program is funded by the United States government, under the Individuals with Disabilities Education Act, Part B, Section 611-617, and part D, Section 674 as amended, 20 U.S.C. 1711-1417 and 1420.

(84.173A) The Preschool program is for the purpose of enhancing Special Education for handicapped children from ages 3 to 5. The program is funded by the United States government, under the Individuals With Disabilities Act, Part B, Section 619, as amended, Public Laws 94-142, 99-457, 100-630, 101-497, and 101-476.

(84.126) To assist States in operating comprehensive, coordinated, effective, efficient and accountable programs of vocational rehabilitation (VR); to assess, plan, develop, and provide VR services for individuals with disabilities, consistent with their strengths, resources, priorities, concerns, abilities, capabilities, and informed choice so they may prepare for and engage in competitive integrated employment. Authorization: Rehabilitation Act of 1973, as amended, Title I, Part A and B, Section 100-111.

(84.412) The Race To The Top-ELC (Kindergarten Observation Tool) grant competition will focus on improving early learning and development programs for young children by supporting States' efforts to: (1) increase the number and percentage of low-income and disadvantaged children in each age group of infants, toddlers, and preschoolers who are enrolled in high-quality early learning programs; (2) design and implement an integrated system of high-quality early learning programs and services; and (3) ensure that any use of assessments conforms with the recommendations of the National Research Council's reports on early childhood. (§1832(b)(1), title VIII, Division B of P.L. 112-10, the Department of Defense and Full-Year Continuing Appropriations Act, 2011).

93.079 - Funding is to improve the health and well-being of our nation's youth by working with education and health agencies, and other organizations to reduce HIV, STD, teen pregnancy, and related risk behaviors among middle and high school students. Notice of Funding Opportunity PS18-1807 offers an approach that includes three overall components: 1) school-based surveillance; 2) school-based HIV/STD prevention; and 3) technical assistance and capacity building. Public Health Service Act, Title III, Part B, Section 317(b)(k)(2), 42 US Code 247(b)(k)(2)



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

E. Assets, Liabilities, and Net Position or Equity

1. *Deposits and investments*

The government’s cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the investment of the Cooperative’s funds in a wide variety of instruments including certificates of deposit and other similar obligations, state investment pool, and money market accounts. The Cooperative is also allowed to invest in United States Government obligations. All funds for the Cooperative must follow the above investment policies.

Deposits of funds may be made in interest or non-interest-bearing checking accounts in one or more banks or savings and loan associations within the geographical boundaries of the Cooperative. Deposits may be made to the extent that they are insured by an agency of the United States or by collateral deposited as security or by bond given by the financial institution.

The rate of interest in non-demand interest-bearing accounts shall be set by the State Board of Finance, but in no case shall the rate of interest be less than one hundred percent of the asked price on United States treasury bills of the same maturity on the day of deposit.

Excess of funds may be temporarily invested in securities which are issued by the State or by the United States government, or by their departments or agencies, and which are either direct obligations of the State or the United States or are backed by the full faith and credit of those governments.

2. *Receivables and payables*

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either “due from/to other funds” (i.e., the current portion of inter-fund loans) or “advances to/from other funds” (i.e., the non-current portion of inter-fund loans). All other outstanding balances between funds are reported as “due from/to other funds.”

3. *Capital assets*

Capital assets, which include property, plant, and equipment (software), are reported in the applicable governmental-wide financial statements. Beginning July 1, 2005, the threshold for defining Capital assets by the government was raised from \$1,000 to assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Software costs have been included with the cost of computer equipment and are capitalized with that equipment. The Cooperative does not develop software for internal use or any other use.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest on construction projects has not been capitalized.

Property, plant, and equipment of the primary government are depreciated using the straight-line method over the following estimated useful lives.

ESTIMATED USEFUL LIVES	
ASSETS	YEARS
Vehicles	5
Office equipment	5
Computer equipment	3

4. *Compensated absences*

It is the Cooperative’s policy to permit employees to carry forward from the previous year 40 days of earned but unused vacation and earn 12 days per year, which will be paid to employees upon retirement from the Cooperative’s service. The amount for liability has been reported in the government-wide financial statements.

Accumulated sick leave is not payable upon termination and is recorded as expenditures when it is paid.



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

E. Assets, Liabilities, and Net Position or Equity (cont'd)

5. *Pensions*

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Education Retirement Board (ERB) and additions to/deductions from ERB's fiduciary net position have been determined on the same basis as they are reported by ERB. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms.

6. *Postemployment Benefits Other Than Pensions (OPEB)*

For purposes of measuring the net OPEB liability, deferred outflows of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the New Mexico Retiree Health Care Fund (RHCA) and additions to/deductions from RHCA's fiduciary net position have been determined on the same basis as they are reported by RHCA. For this purpose, RHCA recognizes benefit payments when due and payable in accordance with the benefit terms. Investments are reported at fair value, except for money market investments and participating interest-earning investment contracts that have a maturity at the time of purchase of one year or less, which are reported at cost.

7. *Deferred Outflows/Inflows of Resources*

Both deferred inflows and outflows are reported in the Statement of Net Position but are not recognized in the financial statements as revenues, expenses, and reduction of liabilities or increase in assets until the period(s) to which they relate.

In addition to assets, the Cooperative reports a separate section for deferred outflows of resources. This separate financial statement element represents a use of net position/fund balance that applies to future periods and will not be recognized as an expenditure until that time.

The Cooperative also reports a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position/fund balance that applies to future periods and so will not be recognized as a revenue until that time. Revenue must be susceptible to accrual (measurable and available to finance expenditures of the current fiscal period) to be recognized. If assets are recognized in connection with a transaction, but those assets are not yet available to finance expenditures of the current fiscal period, then the assets must be offset by a corresponding liability for deferred inflows of resources.

The Cooperative reports deferred outflows of resources for pension-related amounts for the Cooperative's share of the difference between projected and actual earnings, for the Cooperative's share of the difference between contributions to the individual plans and the proportionate share of the contributions, and for changes of assumptions or other inputs.

The Cooperative reports deferred inflows of resources for pension-related amounts in the government wide financial statements or the Cooperative's share of the difference between expected and actual experience and for the Cooperative's share of the difference between contributions to the individual plans and the proportionate share of the contributions.

Under the modified accrual basis of accounting, revenue and other fund financial resources are recognized in the period in which they become both measurable and available. Assets recorded in the fund financial statements for which the revenues are not available are reported as a deferred inflow of resources. Deferred inflows of resources are also comprised of property tax and long-term receivables that are unavailable in the fund statements.



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

E. Assets, Liabilities, and Net Position or Equity (cont'd)

8. *Fund balance*

a. Non-Spendable

The non-spendable fund balance classification includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts.

b. Restricted

Fund balance is reported as restricted when constraints placed on the use of resources are either (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation.

c. Committed

Amounts that can only be used for specific purposes pursuant to constraints imposed by the formal action of the Cooperative's Board of Education should be reported as committed fund balance. The committed amounts cannot be used for any other purpose unless the Cooperative's Board of Education removes or changes the specified use by taking the same type of action it employed to previously commit those amounts. The Cooperative did not have committed fund balances for the year ended June 30, 2018.

d. Assigned

Assigned fund balance includes (a) all remaining amounts, except for negative balances, that are reported in governmental funds, other than the general fund, that are not classified as non-spendable and are neither restricted nor committed and amounts in the general fund that are constrained by the Cooperative's intent to be used for specific purposes but are neither restricted nor committed. Intent, and removal of, is expressed by the Board of Education or the Finance Committee. The Cooperative did not have assigned fund balances for the year ended June 30, 2018.

e. Unassigned

The remaining fund balance, after all other classifications, within the general fund is reported as unassigned fund balance. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. In governmental funds other than the general fund, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, a negative fund balance will be reported as unassigned fund balance.

When committed, assigned, and unassigned resources are available for use, it is the Cooperative's policy to use committed first followed by assigned and unassigned resources as they are needed.

9. *Net Position*

Net Position is presented on the Statement of Net Position and may be presented in any of three components.

a. Net investment in capital assets

This component of Net Position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. The portion of the debt attributable to the unspent proceeds is not included in the calculation of invested in capital assets, net of related debt. That portion of the debt is included in restricted for capital projects.

b. Restricted Net Position

Net Position is reported as being restricted when the restriction is either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments or imposed by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the government to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation.



I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (cont'd)

E. Assets, Liabilities, and Net Position or Equity (cont'd)

c. Unrestricted Net Position

Unrestricted Net Position consists of Net Position that does not meet the definition of “net investment in capital assets” or “restricted.”

When both restricted and unrestricted resources are available for use, it is the government’s policy to use restricted resources first, then unrestricted resources as they are needed.

In the governmental environment, Net Position often is designated to indicate that management does not consider them to be available for general operations. In contrast to restricted Net Position, these types of constraints on resources are internal and management can remove or modify them. However, enabling legislation established by the reporting government should not be construed as an internal constraint.

10. *Indirect Costs*

The Cooperative’s General Fund receives indirect cost reimbursements from the various federal programs it administers. These reimbursements are for expenses incurred in performing administrative functions on behalf of the Special Revenue Funds. They are shown as expenditures in the Special Revenue Funds, and as other special federal revenue in the General Fund.

11. *Estimates*

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

12. *Inter-fund Transactions*

Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund from expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All other inter-fund transactions, except quasi-external transactions and reimbursements, are reported as transfers. Non-recurring or non-routine permanent transfers of equity are reported as residual equity transfers. All other inter-fund transfers are reported as operating transfers.



II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Budgetary Information

Budgets for the General and Special Revenue Funds are prepared by management and are approved by the local Governing Council and the Public School Budget and Planning Unit of the Department of Education. Auxiliary student activity accounts are not budgeted.

These budgets are prepared on the Non-GAAP cash basis, excluding encumbrances, and secure appropriation of funds for only one year. Carryover funds must be re-appropriated in the budget of the subsequent fiscal year. The budget process in the State of New Mexico requires that the beginning cash balance be appropriated in the budget of the subsequent fiscal year. Such appropriated balance is legally restricted and is therefore presented as a reserved portion of fund balance.

Actual expenditures may not exceed the budget on a line item basis, i.e., each budgeted expenditure must be within budgeted amounts. Budgets may be amended in two ways. If a budget transfer is necessary within a major category called a ‘series’, this may be accomplished with only local Governing Council approval. If a transfer between ‘series’ or a budget increase is required, approval must also be obtained from Public School Finance Division.

The budgetary information presented in these financial statements has been amended in accordance with the above procedures.

The Cooperative follows these procedures in establishing the budgetary data reflected in the financial statements:

1. In April or May, the Executive Director submits to the Governing Council a proposed operating budget of the fiscal year commencing the following July. The operating budget includes proposed expenditures, the means of financing them, and has approval by the Department of Education.
2. In May or June, the budget is approved by the Governing Council.
3. The Governing Council meeting, while not intended for the general public, is open for the general public unless a closed meeting has been called for.
4. The Executive Director is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the school board and the State of New Mexico Department of Education.
5. Formal budgetary integration is employed as a management control device during the year for the General Fund and Special Revenue Funds.
6. Budgets for the General and Special Revenue Funds are adopted on a basis not consistent with generally accepted accounting principles (GAAP). Encumbrances are treated the same way for GAAP purposes and for Budget purposes.

The Governing Council may approve amendments to the appropriated budget, which are required when a change is made affecting budgeted ending fund balance. The appropriated budget for the year ended June 30, 2018 was properly amended by the Governing Council through the year. New Mexico state law prohibits a Governmental Agency to exceed an individual functional line item. These amendments resulted in the following changes:

	ORIGINAL	FINAL
Major Funds:		
General Funds	\$ 4,936,408	\$ 5,209,566
Special Revenue Funds:		
Title XIX Medicaid	597,917	872,158
State Discretionary	4,067,846	4,861,689
Nonmajor Funds:		
Special Revenue Funds	1,467,449	1,716,672
Total Budget	\$ 11,069,620	\$ 12,660,085



II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY (cont'd)

B. Budgetary Violations

The Cooperative did not have any budgetary violations during the year ended June 30, 2018.

C. Deficit Fund Equity

The Cooperative did not have any deficit fund balances as of June 30, 2018.

III. DETAILED NOTES ON ALL FUNDS

A. Cash and Temporary Investments

At June 30, 2018, the carrying amount of the Cooperative's deposits was \$962,752 and the bank balance was \$1,347,044 with the difference consisting of outstanding checks.

	BALANCE
Financial institution:	
Bank of America	\$ 1,347,044
Less net reconciling items	(384,291)
Total cash and equivalents	\$ 962,753

Of the total cash and cash equivalents balance, \$250,000 was covered by federal depository insurance and \$819,436 was covered by collateral held in joint safekeeping by a third party.

Custodial Credit Risk

Custodial credit risk is the risk that in the event of a bank failure, the Cooperative's deposits may not be returned to it. New Mexico State Statutes require collateral pledged for deposits in excess of the federal deposit insurance to be delivered, or a joint safekeeping receipt be issued, to the Cooperative for at least one half of the amount on deposit with the institution. The Cooperative does not have a deposit policy for custodial credit risk, other than the following state statutes as put forth in the Public Money Act (Section 6-10-1 to 6-10-63, NMSA 1978). The statement listed below will meet the State of New Mexico Office of the State Auditor's requirement in reporting the uninsured portion of the deposits. As of June 30, 2018, \$277,608 of the Cooperative's bank deposits was exposed to custodial risk as follows:

	INSURED	UNDER INSURED	TOTAL
Bank deposits:			
Uninsured and uncollateralized	\$ 277,608	\$ -	\$ 277,608
Uninsured and collateral held by pledging bank's trust dept not in the Cooperative's name	819,436	-	819,436
Total uninsured	1,097,044	-	1,097,044
Insured (FDIC)	250,000	-	250,000
Total deposits	\$ 1,347,044	\$ -	\$ 1,347,044
 State of New Mexico collateral requirement:			
50% of uninsured public fund bank deposits	\$ 548,522	\$ -	\$ 548,522
Pledged security	819,436	-	819,436
Over collateralization	\$ 270,914	\$ -	\$ 270,914



III. DETAILED NOTES ON ALL FUNDS (cont'd)

A. Cash and Temporary Investments

The collateral pledged is listed on Schedule of Pledged Collateral in the Other Supplemental Information section of this report. The types of collateral allowed are limited to direct obligations of the United States Government and all bonds issued by any agency, district, or political subdivision of the State of New Mexico. According to the Federal Deposit Insurance Authority, public unit deposits are funds owned by the Cooperative. Time deposits, savings deposits and interest bearing “Now” accounts of a public unit in an institution in the same state will be insured up to \$250,000 in aggregate and separate from the \$250,000 coverage for public unit demand deposits at the same institution.

B. Receivables

Receivables as of June 30, 2018 for the government’s individual major funds and non-major funds in the aggregate, including the following:

	<u>RECEIVABLES</u>		<u>DUE FROM OTHER</u>	
	Property Taxes	Grants	Governments	Funds
Major Funds:				
General Funds	\$ -	\$ 109,291	\$ -	\$ 1,103,178
State Discretionary	-	884,617	-	-
Other Governmental Funds	-	218,719	-	-
Total	<u>\$ -</u>	<u>\$ 1,212,627</u>	<u>\$ -</u>	<u>\$ 1,103,178</u>

An allowance for doubtful accounts has not been established. All receivables are expected to be collectible.

Governmental funds reported deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>UNAVAILABLE</u>	<u>UNEARNED</u>
Grant drawdowns prior to meeting all eligibility requirements		
General Fund	\$ -	\$ 805,197
Other Governmental Funds	-	-
Delinquent property taxes		
General Fund	-	-
Other Governmental Funds	-	-
Total	<u>\$ -</u>	<u>\$ 805,197</u>

C. Inter-Fund Receivables and Payables

The inter-fund receivables and payables at June 30, 2018 were:

	<u>RECEIVABLES</u>	<u>PAYABLES</u>
Major Funds:		
General Funds	\$ 1,103,178	\$ -
State Discretionary	-	884,459
Other Governmental Funds	-	218,719
Total	<u>\$ 1,103,178</u>	<u>\$ 1,103,178</u>

The inter-fund loans were made for the purposes of cash shortfalls within the individual funds. The loans are expected to be repaid within the next fiscal year.



III. DETAILED NOTES ON ALL FUNDS (cont'd)

D. Capital Assets

Capital asset activity for the year ended June 30, 2018 was as follows:

	BEGINNING	INCREASES	DECREASES	ENDING
Governmental activities:				
<u>Capital assets being depreciated:</u>				
Furniture, fixtures, and equipment	\$ 82,376	\$ -	\$ -	\$ 82,376
Less accumulated depreciation for:				
Furniture, fixtures, and equipment	(77,701)	(850)	-	(78,551)
Total capital assets, net	<u>\$ 4,675</u>	<u>\$ (850)</u>	<u>\$ -</u>	<u>\$ 3,825</u>

Depreciation has been allocated to the functions by the following amounts:

	AMOUNT
Instruction	\$ 2
Support Services:	
Students	493
General Administration	263
School Administration	29
Central Services	59
Operations & Maintenance of Plant	4
Total Depreciation Expense	<u>\$ 850</u>

The Schedule of Capital Assets Used by Source, and the Schedule of Changes in Capital Assets by Function and Activity have not been prepared because the detailed information is unavailable.

Construction commitments

The Cooperative is not involved in any long-term construction projects as part of their master plan for upgrading.

E. Compensated Absences

During the year ended June 30, 2018 the following changes occurred in compensated absences reported.:

	BEGINNING BALANCE	ADDITIONS	RETIREMENTS	ENDING BALANCE	DUE WITHIN ONE YEAR
Compensated absences:					
Compensated vacation	<u>\$ 42,418</u>	<u>\$ 46,132</u>	<u>\$ 39,637</u>	<u>\$ 48,913</u>	<u>\$ 48,913</u>

The liability of compensated absences is liquidated with resources from the general fund and several special revenue funds.

F. Leases

The Cooperative leases office space under a three-year operating lease executed April 25, 2013 with the option to renew after each third year for a total of 15 years. The Cooperative is now in the first renewal option. Rental cost for the year ended June 30, 2018 was \$21,661. The annual lease requirements are as follows:

JUNE 30,	AMOUNT
2019	<u>\$ 22,311</u>



III. DETAILED NOTES ON ALL FUNDS (cont'd)

The Cooperative leases office equipment under a 60-month non-cancellable operating lease executed July 7, 2016 with monthly payments of \$331. At the end of the lease period the Cooperative has the option purchase the equipment at fair market value, return the equipment, or renew the lease. Rental costs for the year ended June 30, 2018 were \$3,972. The annual lease requirements are as follows:

JUNE 30,	AMOUNT
2019	\$ 3,972
2020	3,972
2021	3,972
Total	<u>\$ 11,916</u>

IV. OTHER INFORMATION

A. Risk Management

The Cooperative is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injury to employees; and natural disasters. The New Mexico Public Schools Insurance Authority (NMPSIA) was formed on April 5, 1985 under the New Mexico Public Schools Insurance Authority Act, Chapter 22, Section 2 of the New Mexico Statutes Annotated (NMSA 1978), as amended, as an insurance fund to provide health, disability and life insurance coverage (benefits coverage), and property, casualty and workers' compensation insurance coverage (risk coverage) to participating public schools, school board members, public school employees, and retirees within the State of New Mexico. The Cooperative is one of 91 members that participate in NMPSIA. Participation in NMPSIA is mandatory for all K-12 public schools except those with enrollment exceeding 60,000 students. Participation is voluntary for other public education institutions. The Cooperative pays an annual premium to the pool for its general insurance coverage. The agreement for formation of NMPSIA provides that the pool will be self-sustaining through member premiums. NMPSIA establishes self-insured retentions by line of coverage and procures insurance or reinsurance, where indicated, in excess of the self-insured retention on a per occurrence basis. NMPSIA will publish its own financial report for the year ended June 30, 2018.

B. Employee Retirement Plan

Plan Description - Substantially all of the Cooperative's full-time employees participate in a public employee retirement system authorized under the Educational Retirement Act (Chapter 22, Article 11, Sections 1 through 52, NMSA 1978). The Educational Retirement Board (ERB) is the administrator of the New Mexico Educational Employees' Retirement Plan (Plan), which is a cost-sharing multiple-employer defined benefit retirement plan. ERB issues a separate, publicly available financial report that includes the financial statements and required supplementary information for the plan. That report may be obtained www.nmerb.org, www.saonm.org, or by writing to:

ERB
P.O. Box 26129
Santa Fe, New Mexico 87502-6129
www.nmerb.org

Membership in the Plan is a condition of employment. Employees of public schools, universities, regional cooperatives, special schools and state agencies providing educational programs, who are employed at more than 25% of a full-time equivalency, are required to be members of the Plan. There were 150,082 active, retired, and inactive members in fiscal year 2016; there were 146,089 active, retired, and inactive members in fiscal year 2015.

Benefits Provided - The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members (certified teachers, and other employees of State public school districts, colleges and universities) and beneficiaries. Benefits are based on three components: Final Average Salary (FAS), years of both earned and allowed service credits, and a 2.35% factor. The gross annual benefit is determined by multiplying the three components together. FAS is the higher of annual earnings for the previous 20 calendar quarters prior to retirement or the highest average annual earnings for any 20 consecutive calendar quarters.

For members employed before July 1, 2010, a member is eligible to retire when one of the following events occurs: the member's age and earned service credit add up to the sum of 75 or more; the member is at least sixty-five years of age and has five or more years of earned service credit; or the member has service credit totaling 25 years or more.



IV. OTHER INFORMATION (cont'd)

B. Employee Retirement Plan (cont'd)

Chapter 288, Laws of 2009 changed the eligibility requirements for new members first employed on or after July 1, 2010. The eligibility for a member who either becomes a new member on or after July 1, 2010, or at any time prior to that date refunded all member contributions and then became, or becomes, reemployed after that date is as follows: the member's age and earned service credit add up to the sum of 80 or more; the member is at least sixty-seven years of age and has five or more years of earned service credit; or the member has service credit totaling 30 years or more.

The benefit is paid as a monthly life annuity with a guarantee that, if the payments made do not exceed the member's accumulated contributions plus accumulated interest, determined as of the date of retirement, the balance will be paid in a lump sum to the member's surviving beneficiary. There are three benefit options available: single life annuity; single life annuity monthly benefit reduced to provide for a 100% survivor's benefit; or single life annuity monthly benefit is reduced to provide for a 50% survivor's benefit.

Retired members and surviving beneficiaries receiving benefits receive an automatic cost of living adjustment (COLA) to their benefit commencing on July 1 following the later of: (i) the year a member retires, or (ii) the year in which a member attains age 65 (Tier 1 and Tier 2) or age 67 (Tier 3).

If the plan's funded ratio for the next preceding fiscal year is 100%, or greater, Section 22-11-31(C)(1) of the New Mexico Statutes Annotated defines the adjustment factor as $\frac{1}{2}$ of the percentage increase of the consumer price index between the next preceding calendar year and the preceding calendar year. The adjustment factor cannot exceed four percent, nor be less than two percent. However, if the percentage increase of the consumer price index is less than two percent, the adjustment factor will be equal to the percentage increase of the consumer price index.

If the plan's funded ratio for the next preceding fiscal year is greater than 90%, but less than 100%, Section 22-11-31(C)(2) indicates that the adjustment factor for all non-disability retirements will be 95% of the adjustment factor defined in Section 22-11-31(C)(1) if the member had 25 or more years of service credit at retirement and whose annuity is less than or equal to the median adjusted annuity for the fiscal year next preceding the adjustment date. For all other retirees eligible for an adjustment, the adjustment factor will be 90% of the adjustment factor defined in Section 22-11-31(C)(1).

If the plan's funded ratio for the next preceding fiscal year is 90%, or less, Section 22-11-31(C)(3) indicates that the adjustment factor for all non-disability retirements will be 90% of the adjustment factor defined in Section 22-11-31(C)(1) if the member had 25 or more years of service credit at retirement and whose annuity is less than or equal to the median adjusted annuity for the fiscal year next preceding the adjustment date. For all other retirees eligible for an adjustment, the adjustment factor will be 80% of the adjustment factor defined in Section 22-11-31(C)(1).

Finally, annuities shall not be decreased in the event that there is a decrease in the consumer price index between the next preceding calendar year and the preceding calendar year.

As of July 1, 2013, for current and future retirees the COLA was immediately reduced until the plan is 100% funded. The COLA reduction was based on the median retirement benefit of all retirees excluding disability retirements. Retirees with benefits at or below the median and with 25 or more years of service credit will have a 10% COLA reduction; their average COLA will be 1.5%. All other retirees will have a 20% COLA reduction; their average COLA will be 1.6%. Once the funding is greater than 90%, the COLA reductions will decrease. The retirees with benefits at or below the median and with 25 or more years of service credit will have a 5% COLA reduction; their average COLA will be 1.7%. All other retirees will have a 10% COLA reduction; their average will be 1.8%. Members on disability retirement are entitled to a COLA commencing on July 1 of the third full year following disability retirement. A member on regular retirement who can prove retirement because of a disability may qualify for a COLA beginning July 1 in the third full year of retirement.

A member is eligible for a disability benefit provided (a) he or she has credit for at least 10 years of service, and (b) the disability is approved by ERB. The monthly benefit is equal to 2% of FAS times years of service, but not less than the smaller of (a) one-third of FAS or (b) 2% of FAS times year of service projected to age 60. The disability benefit commences immediately upon the member's retirement. Disability benefits are payable as a monthly life annuity, with a guarantee that, if the payments made do not exceed the member's accumulated contributions, determined as of the date of retirement, the balance will be paid in a lump sum to the member's surviving beneficiary. If the disabled member survives to age 60, the regular optional forms of payment are then applied. A member with five or more years of earned service credit on deferred status may retire on disability retirement when eligible under the Rule of 75 or when the member attains age 65.



IV. OTHER INFORMATION (cont'd)

B. Employee Retirement Plan (cont'd)

The member, upon retirement, has three options as to how to receive the benefit.

Option A – If the member elects the Option A, there is no reduction to the monthly benefit other than any “Rule of 75” deductions or any community property or child support reductions. There will be no continuing benefit to a beneficiary or estate upon the retiree’s death, except the balance, if any, of member contributions. Those contributions are usually exhausted in the first three to four years of retirement.

Option B – If the member elects Option B, the monthly benefit is reduced to provide for a 100% survivor’s benefit. The reduced benefit is payable during the life of the member and upon the retiree’s death, the same benefit is paid to the beneficiary for his or her lifetime. The named beneficiary may not be changed after the effective date of retirement since the amount of the option is calculated by using both the age of the member and the beneficiary. If the beneficiary predeceases the member, the member’s benefit will be adjusted by returning it to the Option A Benefit amount. The IRS prohibits selection of Option B for a non-spouse beneficiary more than ten years younger than the member.

Option C – If the member elects Option C, the monthly benefit is reduced to provide for a 50% survivor’s benefit. The benefit is payable during the life of the member and upon the retiree’s death, one half of the member’s benefit is paid to the beneficiary for his or her lifetime. Here again, the named beneficiary may not be changed after the effective date of retirement. If the beneficiary predeceases the member, the member’s benefit is adjusted by returning it to the Option A Benefit amount.

Under the provisions of Options B and C coverage, the beneficiary must be a person, and only one beneficiary may be named. The term beneficiary means a person having an insurable interest in the life of the member.

Member Contributions – Plan members whose annual salary is \$20,000 or less are required by statute to contribute 7.9% of their gross salary. Plan members whose annual salary is over \$20,000 are required to make the following contributions to the Plan: 10.7% of their gross salary in fiscal year 2018.

Employer Contributions – In fiscal year 2018, the Cooperative was required to contribute 13.9% of the gross covered salary for employees whose annual salary is \$20,000 or less, and 13.9% of the gross covered salary for employees whose annual salary is more than \$20,000. The contribution requirements of plan members and the Cooperative are established in State statute under Chapter 22, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. The Cooperative’s contributions to ERB for the fiscal years ending June 30, 2018 were \$327,392, which equal the amount of the required contributions for year ended June 30, 2018.

Employers

The Educational Retirement Act designates employers as Local Administrative Units, directly responsible for payment of compensation for the employment of members or participants of this Plan. There were 218 contributing employers in fiscal year 2017; there were 218 contributing employers in fiscal year 2016.

Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Expense Related to Pensions

At June 30, 2018, the Cooperative reported a liability of \$8,702,957 for its proportionate share of the net pension liability. The net pension liability was measured as of June 30, 2017, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The Cooperative's proportion of the net pension liability was based on a projection of the Cooperative's long-term share of contributions to the pension plan relative to the projected contributions of all participating school districts and regional education cooperatives, actuarially determined. At June 30, 2017, the Cooperative's proportion was 0.07831 percent, which was an decrease of 0.02337 percent from its proportion measured as of June 30, 2016.

For the year ended June 30, 2018, the Cooperative recognized pension expense of \$1,251,662.

PENSION EXPENSE CALCULATION	
Net pension liability - end of the year	\$ 8,702,957
Net pension liability - beginning of the year	(7,317,334)
Deferred outflows of resources during the year	(1,639,224)
Deferred inflows of resources during the year	1,195,295
Reductions to ending net pension liability due contributions paid	309,968
Total Pension Expense	\$ 1,251,662



IV. OTHER INFORMATION (cont'd)

B. Employee Retirement Plan (cont'd)

At June 30, 2018, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OUTFLOWS	INFLOWS
Difference between expected and actual experience	\$ 15,623	\$ 134,077
Change of assumptions	2,540,564	-
Net difference between projected and actual earnings on pension plan investments	-	1,194
Changes in proportion and differences between Cooperative contributions and proportionate share of contributions	257,695	1,129,621
Cooperative contributions subsequent to the measurement date	327,392	-
Total	<u>\$ 3,141,274</u>	<u>\$ 1,264,892</u>

Deferred outflows of resources related to pensions in the amount of \$327,392 resulted from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2018. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

JUNE 30,	AMORTIZATION
2019	\$ (668,885)
2020	(637,774)
2021	(313,993)
2022	71,662
2023	-
Thereafter	-
Total	<u>\$ (1,548,990)</u>

Actuarial Assumptions

A single discount rate of 5.90% was used to measure the total pension liability as of June 30, 2017. This single discount rate was based on the expected rate of return on pension plan investments of 5.90%. Based on the assumptions described below and the projection of cash flows, pension plan's fiduciary net position and future contributions were projected to be available to finance all projected future benefit payments of current plan members. The long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

The total pension liability, net pension liability, and certain sensitivity information are based on an actuarial valuation performed as of June 30, 2016. The total pension liability was rolled forward from the valuation date to the Plan's year ended June 30, 2017 using generally accepted actuarial principles. The roll-forward incorporates the impact of the new assumptions adopted by the Board on April 21, 2017. There were no other significant events or changes in benefit provisions that required an adjustment to the roll-forward liabilities as of June 30, 2017. The liabilities reflect the impact of the new assumptions adopted by the Board of Trustees on April 21, 2017 as well as the change in the single discount rate between June 30, 2016 and June 30, 2017. Specifically, the liabilities measured as of June 30, 2017 incorporate the following assumptions:

- 1) All members with an annual salary of more than \$20,000 will contribute 10.7% during the fiscal year ending June 30, 2015 and thereafter.
- 2) Members hired after June 30, 2013 will have an actuarially reduced retirement benefit if they retire before age 55 and their Cost of Living Adjustment (COLA) will be deferred until age 67.
- 3) COLAs for most retirees are reduced until ERB attains a 100% funded status.
- 4) The new assumptions adopted by the Board on April 21, 2017 in conjunction with the change in the single discount rate, and
- 5) For purposes of projecting future benefits, it is assumed that the full COLA is paid in all future years.



IV. OTHER INFORMATION (cont'd)

B. Employee Retirement Plan (cont'd)

For the purposes of projecting future benefits, it is assumed that the full COLA is paid in all future years. The actuarial methods and assumptions used to determine contributions rates included in the measurement are as follows:

Actuarial Cost Method Entry Age:	Normal
Amortization Method:	Level Percentage of Payroll
Remaining Period:	Amortized - closed 30 years from June 30, 2012 to June 30, 2042
Asset Valuation Method:	5 year smoothed market for funding valuation (fair value for financial valuation)
Inflation:	2.50%
Salary Increases:	Composition: 3.00% inflation, plus 0.75% productivity increase rate, plus step rate promotional increases for members with less than 10 years of service
Investment Rate of Return:	7.25%
Single Discount Rate:	5.90%
Retirement Age:	Experience based table of age and service rates
Mortality:	Healthy Males – RP-2000 Combined Mortality Table with white collar adjustments, generational mortality improvements with scale BB.

Healthy Females – GRS Southwest Region Teacher Mortality Table, set back one year, generational mortality improvements in accordance with scale BB from the table's base year of 2012.

The long-term expected rate of return on pension plan investments is determined annually using a building-block approach that includes the following: 1) rate of return projections are the sum of current yield plus projected changes in price (valuation, defaults, etc.), 2) application of key economic projections (inflation, real growth, dividends, etc.), and 3) structural themes (supply and demand imbalances, capital flows, etc.). These items are developed for each major asset class. Best estimates of geometric real rates of return for each major asset class included in the Plan's target asset allocation for 2017 and 2016 for 30-year return assumptions are summarized in the following table:

<u>Asset Class</u>	<u>2017 Long-Term Expected Real Rate of Return</u>	<u>2016 Long-Term Expected Real Rate of Return</u>
Cash	-0.25%	-0.25%
U.S. Treasuries	0.25%	0.00%
IG Corp Credit	1.75%	1.75%
Mortgage Backed Securities	0.25%	0.25%
Core Bonds*	0.75%	0.64%
Treasury Inflation Protected Securities	0.50%	0.75%
High-Yield Bonds	2.50%	2.50%
Bank Loans	2.75%	2.75%
Global Bonds (Unhedged)	-0.50%	-0.50%
Global Bonds (Hedged)	-0.38%	-0.38%
Emerging Market Debt External	2.50%	2.75%
Emerging Market Debt Local Currency	3.25%	3.25%
Large Cap Equities	4.25%	4.25%
Small/ Mid Cap Equities	4.50%	4.50%
International Equities (Unhedged)	4.50%	4.75%
International Equities (Hedged)	4.89%	5.14%
Emerging International Equities	6.25%	6.25%
Private Equity	6.25%	6.25%
Private Debt	4.75%	4.75%
Private Real Assets	5.90%	4.50%
Real Estate	3.25%	3.25%
Commodities	2.25%	2.25%
Hedge Funds	3.22%	3.25%



IV. OTHER INFORMATION (cont'd)

B. Employee Retirement Plan (cont'd)

Rate of Return

The long-term expected rate of return on pension plan investments is determined annually using a building-block approach that includes the following:

- 1) Rate of return projections are the sum of current yield plus projected changes in price (valuation, defaults, etc.),
- 2) Application of key economic projections (inflation, real growth, dividends, etc.), and
- 3) Structural themes (supply and demand imbalances, capital flows, etc.).

These items are developed for each major asset class.

Sensitivity of the Net Pension Liability to Changes in the Discount Rate Assumption

The following table shows the sensitivity of the net pension liability to changes in the discount rate as of fiscal year end 2017, 2016, and 2015. In particular, the table presents the Plan's net pension liability under the current single rate assumption, as if it were calculated using a discount rate one percentage point lower or one percentage point higher than the single discount rate.

		CURRENT SINGLE RATE			
		Discount			
		Rate	1% Decrease	Single Rate Assumption	1% Increase
ERB (All Employers)					
2017	5.90%	\$ 14,466,972,041		\$ 11,113,468,217	\$ 8,372,251,980
2016	7.75%	9,531,509,131		7,196,433,561	5,258,980,529
2015	7.75%	8,715,594,530		6,477,266,299	4,596,837,569
Central Region Educational Cooperative					
2017	5.90%	\$ 11,329,086		\$ 8,702,957	\$ 6,556,310
2016	7.75%	9,691,638		7,317,334	5,347,331
2015	7.75%	8,308,576		6,174,778	4,382,165

C. Post-Retirement Health Care Benefits

Plan Description - The Cooperative, as an employer, contributes to the New Mexico Retiree Health Care Fund (RHCA), a cost-sharing multiple-employer defined benefit postemployment healthcare plan. The plan provides healthcare insurance and prescription drug benefits to retired employees of participating employers, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies. RHCA issues a separate, publicly available financial report that includes the financial statements and required supplementary information for the plan. That report may be obtained www.nmrhca.org, www.saonm.org, or by writing to:

Retiree Health Care Authority
4308 Carlisle NE, Suite 104
Albuquerque, NM 87107

The plan is used to provide postemployment benefits other than pensions (OPEB) for retirees who were an employee of participating employer in either the New Mexico Public Employees Retirement Association (PERA) or Educational Retirement Board (ERB), eligible to receive a pension. For employers who “buy-in” to the plan, retirees are eligible for benefits six months after the effective date of employer participation. Retirees not in a PERA enhanced (Fire, Police, Corrections) pension plan who commence benefits on or after January 1, 2020 will not receive any subsidy from RHCA before age 55.



IV. OTHER INFORMATION (cont'd)

C. Post-Retirement Health Care Benefits (cont'd)

Eligible retirees are:

- 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which the event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement;
- 2) retirees defined by the Act who retired prior to July 1, 1990;
- 3) former legislators who served at least two years; and
- 4) former governing authority members who served at least four years.

There were 160,035 active, retired, surviving spouses, and inactive members in fiscal year 2017; there were 159,642 active, retired, surviving spouses, and inactive members in fiscal year 2016.

Funding Policy

The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service-based subsidy rate schedule for the medical, plus basic life plan, plus an additional participation fee of five dollars (\$5) if the eligible participant retired prior to the employer's effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from RHCA or viewed on their website at www.nmrhca.org.

The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the employer and employee contributions can be changed by the New Mexico State Legislature. Employers that choose to become participating employers after January 1, 1998, are required to make contributions to the fund in the amount determined to be appropriate by the Board.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. For employees that were members of an enhanced retirement plan (state police and adult correctional officer member coverage plan 1; municipal police member coverage plans 3, 4 or 5; municipal fire member coverage plan 3, 4 or 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act) during the fiscal year ended June 30, 2013, the statute required each participating employer to contribute 2.5% of each participating employee's annual salary; and each participating employee was required to contribute 1.25% of their salary. For employees that were not members of an enhanced retirement plan during the fiscal year ended June 30, 2014, the statute required each participating employer to contribute 2.0% of each participating employee's annual salary; each participating employee was required to contribute 1.0% of their salary. In addition, pursuant to Section 10-7C-15(G) NMSA 1978, at the first session of the Legislature following July 1, 2013, the legislature shall review and adjust the distributions pursuant to Section 7-1-6.1 NMSA 1978 and the employer and employee contributions to the authority in order to ensure the actuarial soundness of the benefits provided under the Retiree Health Care Act.

Benefits Provided - Retirees and spouses are eligible for medical and prescription drug benefits. Dental and vision benefits are also available but were not included in any valuation since they are 100% retiree-paid. A description of these benefits may be found in Enrolled Participants at www.nmrhca.org.

Member Contributions – Employees that were not members of an enhanced plan, the statute required each participating employee was required to contribute 1% of their gross salary in fiscal year 2018.

Employer Contributions – In fiscal year 2018, the Cooperative was required to contribute 2% of the gross covered salary for employees who are entitled to RHCA benefits. The Cooperative's contributions to RHCA for the fiscal year ending June 30, 2018 was \$48,177, which equal the amount of the required contributions for each fiscal year.

Employers - The Educational Retirement Act designates employers as Local Administrative Units, directly responsible for payment of compensation for the employment of members or participants of this Plan. There were 301 contributing employers in fiscal year 2017.



IV. OTHER INFORMATION (cont'd)

C. Post-Retirement Health Care Benefits (cont'd)

Liabilities, Deferred Outflows of Resources, Deferred Inflows of Resources, and Expense Related to OPEB

At June 30, 2018, the Cooperative reported a liability of \$2,443,025 for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2017, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of that date. The Cooperative's proportion of the net OPEB liability was based on a projection of the Cooperative's long-term share of contributions to the OPEB plan relative to the projected contributions of all participating school districts, actuarially determined. At June 30, 2017, the Cooperative's proportion was 0.05391 percent.

For the year ended June 30, 2018, the Cooperative recognized OPEB expense of \$97,131.

OPEB EXPENSE CALCULATION	
Net OPEB liability - end of the year	\$ 2,443,025
Net OPEB liability - beginning of the year	(2,948,211)
Deferred outflows of resources during the year	-
Deferred inflows of resources during the year	556,027
Reductions to ending net OPEB liability due contributions paid	46,290
Total OPEB Expense	<u>\$ 97,131</u>

At June 30, 2018, the Cooperative reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OUTFLOWS	INFLOWS
Difference between expected and actual experience	\$ -	\$ 93,750
Change of assumptions	-	427,132
Net difference between projected and actual earnings on OPEB plan investments	-	35,145
Changes in proportion and differences between Cooperative contributions and proportionate share of contributions	-	-
Cooperative contributions subsequent to the measurement date	48,177	-
Total	<u>\$ 48,177</u>	<u>\$ 556,027</u>

Deferred outflows of resources related to OPEB in the amount of \$48,177 resulted from Cooperative contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2018. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	JUNE 30, AMORTIZATION
2019	\$ 118,215
2020	118,215
2021	118,215
2022	118,215
2023	83,167
Thereafter	-
Total	<u>\$ 556,027</u>



IV. OTHER INFORMATION (cont'd)

C. Post-Retirement Health Care Benefits (cont'd)

Actuarial Assumptions

The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at rates proportional to the actuary determined contribution rates. For this purpose, employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries are not included. Based on those assumptions, the OPEB plan's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members through the fiscal year ending June 30, 2028.

A blended rate of the assumed investment return on Plan assets (e.g. 7.25% for the June 30, 2017 valuation) and the rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (e.g. 3.58% as of June 30, 2017). The 7.25% discount rate was used to calculate the net OPEB liability through June 30, 2029. Benefit payments after June 30, 2029 are then discounted by the index rate for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher, currently 3.58%. The blended discount rate of 3.81% was used to measure the total OPEB liability as of June 30, 2017.

The total OPEB liability was determined by an actuarial valuation as of June 30, 2017 using the following actuarial assumptions:

Valuation Date:	June 30, 2017
Actuarial Cost Method Entry Age:	Entry age normal, level percent of pay, calculated on individual employee basis
Amortization Method:	30-year open-ended amortization, level percent of payroll
Remaining Period:	30 years as of June 30, 2016
Asset Valuation Method:	Market value of assets

Actuarial assumptions

Inflation:	2.50% for ERB; 2.25% for PERA
Projected Salary Increases:	3.50%
Investment Rate of Return:	7.25%, net of OPEB plan investment expense and margin for adverse deviation including inflation
Health Care Cost Trend Rate:	8% graded down to 4.5% over 14 years for Non-Medicare medical plan costs and 7.5% graded down to 4.5% over 12 for Medicare medical plan costs

Rate of Return

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which the expected future real rates of return (net of investment fees and inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumptions. The target allocation and best estimates for the long-term expected rate of return is summarized as follows:

<u>Asset Class</u>	<u>Target Allocation %</u>	<u>2017 Long-Term Expected Real Rate of Return %</u>
U.S. core fixed income	20	9.1
U.S. equity - large cap	20	9.1
Non U.S. - emerging markets	15	12.2
Non U.S. - developed equities	12	9.8
Private equity	10	13.8
Credit and structured finance	10	7.3
Real estate	5	6.9
Absolute return	5	6.1
U.S. equity - small/mid cap	3	9.1



IV. OTHER INFORMATION (cont'd)

C. Post-Retirement Health Care Benefits (cont'd)

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate Assumption

The following table shows the sensitivity of the net OPEB liability to changes in the discount rate as of June 30, 2017. In particular, the table presents the Plan's net OPEB liability under the current single rate assumption, as if it were calculated using a discount rate one percentage point lower (1% decrease) or one percentage point higher (1% increase) than the single discount rate.

		CURRENT SINGLE RATE			
		Discount Rate	1% Decrease	Single Rate Assumption	1% Increase
RHCA (All Employers)					
2017	3.81%	\$ 5,496,848,763	\$ 4,531,673,018	\$ 3,774,405,896	
Central Region Educational Cooperative					
2017	3.81%	\$ 2,963,351	\$ 2,443,025	\$ 2,034,782	

The following presents the Net OPEB Liability of RHCA as of June 30, 2017, as well as what the Fund's Net OPEB Liability would be if it were calculated using a health cost trend rate that is one percentage point lower (1% decrease) or one percentage point higher (1% increase) than the health cost trend rates used:

		HEALTH COST TREND RATE		
		1% Decrease	Current Trend Rates	1% Increase
RHCA (All Employers)				
2017	\$	3,854,499,980	\$ 4,531,673,018	\$ 5,059,700,584
Central Region Educational Cooperative				
2017	\$	2,077,961	\$ 2,443,025	\$ 2,727,685

D. Contingent Liabilities

Amounts received or receivable from grant agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be disallowed by the grantor cannot be determined at this time, although the government expects such amounts, if any, to be immaterial.

The government is a defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, in the opinion of the government's counsel the resolution of these matters will not have a material adverse effect on the financial condition of the government.

E. Cash Flows

The Cooperative's federal and state grants operate on a reimbursement basis. The Cooperative must support the expenditures of these grants with monies from the unrestricted operating monies. Operating on a reimbursement basis for these grants in itself does not adversely affect the Cooperative's ability to operate effectively. However, the time it takes to receive reimbursement, if extensive, does significantly affect the Cooperative's cash flows and the ability to deliver educational services to the community in an effective manner. This could affect the Cooperative's financial operations in subsequent years.



IV. OTHER INFORMATION (cont'd)

F. Restatement

There was a restatement of the basic financial statements for \$2,901,921, net pension liability. This was for the implementation of GASB Statement No. 75, *Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions* which requires the recognition of the Cooperative's portion of the cost-sharing OPEB liability.

G. Subsequent Events

Subsequent events were evaluated through September 26, 2018 which is the date the financial statements were available to be issued.



SCHEDULE OF THE COOPERATIVE'S PROPORTIONATE SHARE OF THE
NET PENSION LIABILITY
Educational Retirement Board (ERB) Pension Plan
Last 10 Fiscal Years*

	2018	2017	2016	2015
District's proportion of the net pension liability	0.078310%	0.101068%	0.095330%	0.090800%
District's proportionate share of the net pension liability	\$ 8,702,957	\$ 7,317,334	\$ 6,174,778	\$ 5,181,936
District's covered-employee payroll	\$ 2,229,988	\$ 2,710,761	\$ 2,504,469	\$ 2,503,309
District's proportionate share of the net pension liability as a percentage of its covered-employee payroll	390.27%	269.94%	246.55%	207.00%
Plan fiduciary net position as a percentage of the total pension liability	52.95%	61.58%	63.97%	66.54%

*These schedules are intended to present 10 years of trending history. However, until a full 10-year trend is compiled, the Cooperative will present information for those years for which information is available.

SCHEDULE OF THE COOPERATIVE'S PENSION CONTRIBUTIONS
Educational Retirement Board (ERB) Pension Plan
Last 10 Fiscal Years*

	2018	2017	2016	2015
Contractually required contribution	\$ 327,392	\$ 309,968	\$ 376,795	\$ 329,185
Contributions in relation to the contractually required	(327,392)	(309,968)	(376,666)	(329,185)
Contribution deficiency (excess)	\$ -	\$ -	\$ 129	\$ -
District's Covered-employee Payroll	\$ 2,355,338	\$ 2,229,988	\$ 2,710,761	\$ 2,504,469
Contribution as a percentage of covered-employee payroll	13.90%	13.90%	13.90%	13.14%

*These schedules are intended to present 10 years of trending history. However, until a full 10-year trend is compiled, the Cooperative will present information for those years for which information is available.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2018

Changes of benefit terms: The COLA and retirement eligibility benefits changes in recent years are described in the Benefits Provided subsection of the financial statement note disclosure General Information on the Pension Plan.

Changes of assumptions: ERB conducts an actuarial experience study for the Plan on a biennial basis. Based on the six-year actuarial experience study presented to the Board of Trustees on June 30, 2016, ERB implemented the following changes in assumptions for fiscal years 2017.

- 1) Fiscal year 2017 valuation assumptions that changed based on this study:
 - a. Lower wage inflation from 3.75% to 3.25%
 - b. Lower payroll growth from 3.50% to 3.00%
 - c. Minor changes to demographic assumptions
 - d. Lower Inflation rate from 3.00% to 2.50%
 - e. Lower Investment return from 7.75% to 7.25%
 - f. Lower COLA assumption from 2.00% per year to 1.90%
- 2) Assumptions that were not changed:
 - a. Population growth per year at 0.00%
 - b. Salary increases at 3.00% inflation, plus 0.75% productivity increase rate, plus step-rate promotional increases for less than ten years of service
 - c. Net real return remains at 4.75%

See also the Note VI (B) *Actuarial Assumptions* of the financial statement note disclosure on the Pension Plan.



SCHEDULE OF THE COOPERATIVE'S PROPORTIONATE SHARE OF THE
NET OPEB LIABILITY
Retiree Health Care Authority (RHCA) OPEB Plan
Last 10 Fiscal Years*

	2018
Cooperative's proportion of the net OPEB liability	0.053910%
Cooperative's proportionate share of the net OPEB liability	\$ 2,443,025
Cooperative's covered-employee payroll	\$ 2,271,409
Cooperative's proportionate share of the net OPEB liability as a percentage of its covered-employee payroll	107.56%
Plan fiduciary net position as a percentage of the total OPEB liability	11.34%

* These schedules are intended to present 10 years of trending history. However, until a full 10-year trend is compiled, the Cooperative will present information for those years for which information is available.

SCHEDULE OF THE COOPERATIVE'S OPEB CONTRIBUTIONS
Retiree Health Care Authority (RHCA) OPEB Plan
Last 10 Fiscal Years*

	2018
Contractually required contribution	\$ 45,658
Contributions in relation to the contractually required	<u>(48,176)</u>
Contribution deficiency (excess)	<u>\$ (2,518)</u>
Cooperative's Covered-employee Payroll	\$ 2,282,909
Contribution as a percentage of covered-employee payroll	2.11%

* These schedules are intended to present 10 years of trending history. However, until a full 10-year trend is compiled, the Cooperative will present information for those years for which information is available.

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION
For the Year Ended June 30, 2018

Changes of assumptions: RHCA conducts an actuarial experience study for the Plan on a biennial basis. Based on the six-year actuarial experience study presented to the Board of Trustees on June 30, 2017, RHCA implemented the following changes in assumptions for fiscal years 2017 and 2016.

The total OPEB liability as of June 30, 2017 was determined by an actuarial valuation as of June 30, 2017. The mortality, retirement, disability, turnover and salary increase assumptions are based on the PERA annual valuation as of June 30, 2016 and the ERB actuarial experience study as of June 30, 2016.

- 1) Fiscal year 2017 valuation assumptions that changed based on this study:
 - a. Lower Investment return from 7.75% to 7.25%
 - b. Lower Inflation rate from 3.00% to 2.50%
 - c. Minor changes to demographic assumptions

- 2) Assumptions that were not changed:
 - a. Population growth per year at 0.00%
 - b. Health care cost trend rate 8% graded down to 4.5% over 14 years for Non-Medicare medical plan costs and 7.5% graded down to 4.5% over 12 for Medicare medical plan costs

See also the Note IV (C) *Actuarial Assumptions* of the financial statement note disclosure on the OPEB Plan.

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OTHER SUPPLEMENTAL INFORMATION
OF
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5
AS OF AND FOR THE YEAR ENDED
JUNE 30, 2018

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OTHER SUPPLEMENTAL INFORMATION

(*GENERAL FUNDS*)

Rec Operational Fund (Fund No. 27101)

The government's primary fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Instructional Materials Fund (Fund No. 14000)

Accounts for all the Instructional Materials funds received through the state for the purpose of acquiring study materials for the students.

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STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

GENERAL FUNDS
Combining Balance Sheet
June 30, 2018

	REC Operational <u>Fund #27101</u>	Instructional Materials <u>Fund #14000</u>	Total General Funds
Assets			
Cash and cash equivalents	\$ 741,270	\$ 20,069	\$ 761,339
Receivables:			
Grant	109,291	-	109,291
Due from other funds	<u>1,103,178</u>	<u>-</u>	<u>1,103,178</u>
Total assets	<u><u>\$ 1,953,739</u></u>	<u><u>\$ 20,069</u></u>	<u><u>\$ 1,973,808</u></u>
 Liabilities, deferred inflows and fund balance			
Liabilities:			
Accounts payable	\$ 2,070	\$ -	\$ 2,070
Deferred inflows of resources:			
Advances of federal, state, and local grants	805,197	-	805,197
Fund balance:			
Unassigned	<u>1,146,472</u>	<u>20,069</u>	<u>1,166,541</u>
Total liabilities, deferred inflows of resources, and fund balance	<u><u>\$ 1,953,739</u></u>	<u><u>\$ 20,069</u></u>	<u><u>\$ 1,973,808</u></u>

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

GENERAL FUNDS
Combining Statement of Revenues, Expenditures, and
Changes in Fund Balance
Year Ended June 30, 2018

	<u>General Funds</u>		Total General <u>Fund</u>
	REC Operational <u>Fund #27101</u>	Instructional Materials <u>Fund #14000</u>	
Revenues:			
Intergovernmental - federal grants	\$ 197,045	\$ -	\$ 197,045
Intergovernmental - state grants	213,413	5,380	218,793
Contributions - private grants	53,250	-	53,250
Miscellaneous	<u>22</u>	<u>-</u>	<u>22</u>
Total revenue	<u>3,026,430</u>	<u>5,380</u>	<u>3,031,810</u>
Expenditures:			
Current:			
Instruction	-	4,085	4,085
Support services:			
Students	1,722,664	-	1,722,664
General Administration	507,756	-	507,756
Central Services	191,786	-	191,786
Operation & Maintenance of Plant	44,526	-	44,526
Other Support services	<u>2,661</u>	<u>-</u>	<u>2,661</u>
Total expenditures	<u>2,469,393</u>	<u>4,085</u>	<u>2,473,478</u>
<i>Excess of revenues over expenditures</i>	557,037	1,295	558,332
Fund balance at beginning of the year	<u>589,435</u>	<u>18,774</u>	<u>608,209</u>
Fund balance at end of the year	<u>\$ 1,146,472</u>	<u>\$ 20,069</u>	<u>\$ 1,166,541</u>

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

REC OPERATIONAL FUND - NO. 27101

**Statement of Revenues, Expenditures, and
 Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis)
 Year Ended June 30, 2018**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		(Negative)
Revenues:				
Intergovernmental - federal grants	\$ -	\$ -	\$ 197,045	\$ 197,045
Intergovernmental - state grants	4,866,737	5,136,997	213,413	(4,923,584)
Contributions - private grants	-	-	53,250	53,250
Miscellaneous	-	-	<u>22</u>	<u>22</u>
Total revenues	<u>4,866,737</u>	<u>5,136,997</u>	<u>3,026,430</u>	<u>(2,110,567)</u>
Expenditures:				
Current:				
Support services:				
Students	3,754,608	4,119,648	1,722,051	2,397,597
General Administration	812,614	739,052	507,037	232,015
Central Services	277,926	267,769	192,212	75,557
Operation & Maintenance of Plant	63,156	52,095	46,003	6,092
Other Support services	<u>2,900</u>	<u>2,900</u>	<u>2,661</u>	<u>239</u>
Total expenditures	<u>4,911,204</u>	<u>5,181,464</u>	<u>2,469,964</u>	<u>2,711,500</u>
<i>Excess (deficiency) of revenues over expenditures</i>	(44,467)	(44,467)	556,466	600,933
<i>Beginning cash balance budgeted</i>	44,467	44,467	-	(44,467)
Fund balance at beginning of the year	-	-	<u>589,435</u>	<u>589,435</u>
Fund balance at end of the year	<u>\$ -</u>	<u>\$ -</u>	1,145,901	<u>\$ 1,145,901</u>
RECONCILIATION TO GAAP BASIS:				
Change in payables			<u>571</u>	
Fund balance at end of the year (GAAP basis)			<u>\$ 1,146,472</u>	

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

INSTRUCTIONAL MATERIALS FUND - NO. 14000
**Statement of Revenues, Expenditures, and
 Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis)
 Year Ended June 30, 2018**

	Budgeted Amounts		Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
	Original	Final		(Negative)
Revenues:				
Intergovernmental - state grants	\$ 5,259	\$ 5,259	\$ 5,380	\$ 121
Expenditures:				
Current:				
Instruction	25,204	28,102	4,085	24,017
<i>Excess (deficiency) of revenues over expenditures</i>	(19,945)	(22,843)	1,295	24,138
<i>Beginning cash balance budgeted</i>	19,945	22,843	-	(22,843)
Fund balance at beginning of the year	-	-	18,774	18,774
Fund balance at end of the year	\$ -	\$ -	20,069	\$ 20,069
RECONCILIATION TO GAAP BASIS:				
Change in payables			-	
Fund balance at end of the year (GAAP basis)			\$ 20,069	

OTHER SUPPLEMENTAL INFORMATION

(*NONMAJOR GOVERNMENTAL FUNDS*)

Funds that did not meet the requirements of GASB Statement No. 34, *Basic Financial Statements and Management's Discussion and Analysis* to be considered Major Funds and have not been identified as Major Funds by management.

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Nonmajor Special Revenue Funds

Special revenue funds are operating funds used to account for the proceeds of specific revenue sources that are intended for specific purposes other than special assessments or major capital projects.

Entitlement IDEA-B (Fund No. 24106) Minimum Balance: None

Program is to provide grants to states that flow-through to schools, to assist them in providing a free appropriate public education to all children with disabilities. The program is funded by the United States government, under the Individuals with Disabilities Education Act, Part B, Section 611-617, and part D, Section 674 as amended, 20 U.S.C. 1711-1417 and 1420.

Negligent, Delinquent, or At-Risk Fund Special Revenue Fund (Fund No. 24123) Minimum Balance: None

Program is to provide supplemental educational opportunities for academically disadvantaged children in the area where they reside. Campuses are identified for program participation by the percentage of students on free or reduced price lunches. Any school with a free and reduced price lunch percentage that is equal to or greater than the total REC percentage becomes eligible for program participation. Any student whose test scores fall below REC established criteria and who is attending a Title I campus is eligible to receive Title I services. Poverty is the criteria that identify a campus; education need determines the students to be served. Authorization: Part A of Chapter I of Title I of Elementary and Secondary Education Act (ESEA) of 1965, as amended, Public Law 103-383. Minimum balance: None.

Non-Categorical Local (Fund No. 29102) Minimum Balance: None

The purpose of this program is to account for the entrepreneurial revenues and expenditures generated by the REC. The fund was created by the NM Public Education Department.

School Based Health Center (Fund No. 29130) Minimum Balance: None

To enhance school based health centers infrastructure, develop and implement billing protocols, improve communication with school personnel, families, and outside agencies, and improve behavioral health programs.

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

NON-MAJOR GOVERNMENTAL FUNDS
Combining Balance Sheet
June 30, 2018

	Special Revenue Funds				Total Nonmajor Governmental Funds
	Entitlement IDEA-B Fund #24106	Negligent, Delinquent or At-Risk Fund #24123	Non- Categorical Local Fund #29102	School Based Health Center Fund #29130	
Assets					
Cash and cash equivalents	\$ -	\$ -	\$ 3,111	\$ 3,015	\$ 6,126
Receivables:					
Grant	63,883	154,836	-	-	218,719
Total assets	\$ 63,883	\$ 154,836	\$ 3,111	\$ 3,015	\$ 224,845
 Liabilities, deferred inflows and fund balance					
Liabilities:					
Due to other funds	\$ 63,883	\$ 154,836	\$ -	\$ -	\$ 218,719
Fund balance:					
Restricted for:					
Special revenue funds	-	-	3,111	3,015	6,126
Total liabilities and fund balance	\$ 63,883	\$ 154,836	\$ 3,111	\$ 3,015	\$ 224,845

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

NON-MAJOR GOVERNMENTAL FUNDS
**Combining Statement of Revenues, Expenditures, and
 Changes in Fund Balance
 Year Ended June 30, 2018**

	Special Revenue Funds				
	Entitlement IDEA-B Fund #24106	Negligent, Delinquent or At-Risk Fund #24123	Non- Categorical Local Fund #29102	School Based Health Center Fund #29130	Total Nonmajor Governmental Funds
Revenues:					
Intergovernmental - federal grants	\$ 154,645	\$ 335,933	\$ -	\$ -	\$ 490,578
Miscellaneous	<u>-</u>	<u>-</u>	<u>-</u>	<u>200</u>	<u>200</u>
Total revenues	<u>154,645</u>	<u>335,933</u>	<u>-</u>	<u>200</u>	<u>490,778</u>
Expenditures:					
Current:					
Instruction	12,342	14,977	-	-	27,319
Support services:					
Students	130,454	295,899	45,713	-	472,066
General Administration	475	321	-	25,299	26,095
Central Services	<u>11,374</u>	<u>24,736</u>	<u>-</u>	<u>84,353</u>	<u>120,463</u>
Total expenditures	<u>154,645</u>	<u>335,933</u>	<u>45,713</u>	<u>109,652</u>	<u>645,943</u>
<i>Excess (deficiency) of revenues over expenditures</i>	-	-	(45,713)	(109,452)	(155,165)
Fund balance at beginning of the year	<u>-</u>	<u>-</u>	<u>48,824</u>	<u>112,467</u>	<u>161,291</u>
Fund balance at end of the year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 3,111</u>	<u>\$ 3,015</u>	<u>\$ 6,126</u>

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OTHER SUPPLEMENTAL INFORMATION

(STATE REQUIRED DISCLOSURES)

Supplemental schedules required by the State of
New Mexico to provide additional analysis.

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

SCHEDULE OF PLEDGED COLLATERAL
June 30, 2018

	<u>Bank of America</u>
Cash on deposit at June 30, 2018:	
Checking and savings	\$ 1,347,044
Less: FDIC coverage	(250,000)
Uninsured funds	<u>\$ 1,097,044</u>
 Amount requiring pledged collateral:	
50% collateral requirement	\$ 548,522
Pledged collateral	<u>819,436</u>
Excess (deficiency) of pledged collateral	<u>\$ 270,914</u>

Pledged collateral of financial institutions consists of the following at June 30, 2018

<u>Bank of America:</u>	<u>Maturity</u>	<u>CUSIP #</u>	<u>Market Value</u>
FGPC	11/1/2044	3128MAC72	\$ 361,976
FGPC	2/1/2042	3128MJQ78	52,521
FGPC	6/1/2042	3132GUBR4	28,274
FNMS	10/1/2038	3138EGJZ8	130,708
FNMS	5/1/2045	3138WEQ77	1,414
FNMS	6/1/2033	31405FHP0	33
FNMS	4/1/2041	31419FAU0	244,510
			<u>\$ 819,436</u>

The above securities are held at Bank of New York Mellon, New York, NY.

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

CASH RECONCILIATION
 Year Ended June 30, 2018

	Beginning Cash	Receipts	Distributions	Other	Net Cash End of Period	Adjustments to the report	Total Cash on Report
Instructional Materials	\$ 18,774	\$ 5,380	\$ 4,085	\$ -	\$ 20,069	\$ -	\$ 20,069
Federal Flowthrough Funds	(77,309)	491,383	491,383	77,309	-	-	-
Federal Direct Funds	299,244	604,638	708,594	-	195,288	-	195,288
State Flowthrough Funds	32,300	9,831,446	8,469,828	(652,648)	741,270	-	741,270
Local/State	161,291	200	155,365	-	6,126	-	6,126
Total	\$ 434,300	\$ 10,933,047	\$ 9,829,255	\$ (575,339)	\$ 962,753	\$ -	\$ 962,753
<u>Account Name</u>	<u>Account Type</u>	<u>Bank Name</u>	<u>Bank Amount</u>		<u>Adjustments to report:</u>		
Operational	Checking - Interest	Bank of America	\$ 1,347,044		Agency funds	\$ -	\$ -
					Interfund loans - pooled cash ⁽¹⁾	-	-
					Interfund loans - pooled cash ⁽¹⁾	-	-
					Clearing account	-	-
					Total adjustment to the report	\$ -	\$ -
					Adjustments to cash:		
					Bank Balance	\$ 1,347,044	\$ 1,347,044
					Cash on hand	-	-
					Outstanding deposits	-	-
					Outstanding checks	(384,291)	(384,291)
					Errors	-	-
					Total adjusted cash	\$ 962,753	\$ 962,753

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COMPLIANCE SECTION

Report on Internal Control over Financial Reporting and on
Compliance and Other Matters Based on an Audit of Financial Statements
Performed in Accordance with Government Auditing Standards

§

Report on Compliance for Each Major Federal Program;
Report on Internal Control Over Compliance; and
Report on the Schedule of Expenditures of
Federal Awards Required By Uniform Guidance

§

Schedule of Findings and Questioned Costs:
Summary of Auditor's Results
Financial Statement Findings
Federal Award Findings

§

Summary Schedule of Prior Year Audit Findings

§

Schedule of Expenditures of Federal Awards
Notes to the Schedule of Expenditures of Federal Awards

§

Required Disclosure

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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS
PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

INDEPENDENT AUDITORS' REPORT

Wayne Johnson, State Auditor,
The Governing Council and Audit Committee of
Central Region Educational Cooperative No. 5

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, the aggregate remaining fund information, the budgetary comparisons of the general fund and major special revenue funds, of the Central Region Educational Cooperative No. 5 as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise Central Region Educational Cooperative No. 5's basic financial statements, and the combining and individual funds and related budgetary comparisons of Central Region Educational Cooperative No. 5, presented as supplemental information, and have issued our report thereon dated September 26, 2018.

Internal Control Over Financial Reporting

In planning and performing our audit, of the financial statements, we considered Central Region Educational Cooperative No. 5's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Central Region Educational Cooperative No. 5's internal control. Accordingly, we do not express an opinion on the effectiveness of Central Region Educational Cooperative No. 5's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the Central Region Educational Cooperative No. 5's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a *material weakness*, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as items 2018-002 that we consider to be a material weakness.

Compliance and other matters

As part of obtaining reasonable assurance about whether Central Region Educational Cooperative No. 5's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and questioned costs as item 2018-002. We also noted certain other matters that are required to be reported pursuant to Section 12-6-5, NMSA 1978, which are described in the accompanying schedule of findings and questioned costs as finding 2018-001.

Wayne Johnson, State Auditor,
The Governing Council and Audit Committee of
Central Region Educational Cooperative No. 5

Central Region Educational Cooperative No. 5's Response to Findings

Central Region Educational Cooperative No. 5 responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. Central Region Educational Cooperative No. 5's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Central Region Educational Cooperative No. 5's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Accounting & Financial Solutions, LLC
Farmington, New Mexico
September 26, 2018



REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM; REPORT ON INTERNAL CONTROL
OVER COMPLIANCE; AND REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
REQUIRED BY UNIFORM GUIDANCE

INDEPENDENT AUDITOR'S REPORT

Wayne Johnson, State Auditor,
The Governing Council and Audit Committee of
Central Region Educational Cooperative No. 5

Report on Compliance for Each Major Federal Program

We have audited Central Region Educational Cooperative No. 5's compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on each of Central Region Educational Cooperative No. 5's major federal programs for the year ended June 30, 2018. Central Region Educational Cooperative No. 5's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of Central Region Educational Cooperative No. 5's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about Central Region Educational Cooperative No. 5's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of Central Region Educational Cooperative No. 5's compliance.

Opinion on Each Major Federal Program

In our opinion, Central Region Educational Cooperative No. 5 complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

Other Matters

The results of our auditing procedures disclosed instances of noncompliance which are required to be reported in accordance with the Uniform Guidance and which are described in the accompanying schedule of findings and questioned costs as item 2018-003. Our opinion on each major federal program is not modified with respect to these matters.

Wayne Johnson, State Auditor,
The Governing Council and Audit Committee of
Central Region Educational Cooperative No. 5

Report on Internal Control Over Compliance

Management of Central Region Educational Cooperative No. 5 is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered Central Region Educational Cooperative No. 5's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of Central Region Educational Cooperative No. 5's internal control over compliance.

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that have not been identified. We did identify certain deficiencies in internal control over compliance, described in the accompanying schedule of findings and questioned costs as item 2018-003, that we consider to be a material weakness.

Central Region Educational Cooperative No. 5's response to the internal control over compliance findings identified in our audit is described in the accompanying schedule of findings and questioned costs. Central Region Educational Cooperative No. 5's response was not subjected to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Accounting & Financial Solutions, LLC
Farmington, New Mexico
September 26, 2018

SCHEDULE OF EXPENDITURES
OF FEDERAL AWARDS

STATE OF NEW MEXICO
CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS
Year Ended June 30, 2018

Federal Grantor/Pass - Through <u>Grantor/Program or Cluster Title</u>	<u>Federal CFDA Number</u>	Pass-Through Entity Identifying <u>Number</u>	Passed To <u>Subrecipients</u>	<u>Cluster Programs</u>	<u>Federal Expenditures</u>
U.S. Department of Education:					
Pass-Through Programs From:					
New Mexico Public Education Department:					
<u>Special Education (IDEA) Cluster:</u>					
Entitlement IDEA-B	84.027	24106	-	\$ 155,121	
State Discretionary	84.027A	27200	-	396,997	
Results Driven Accountability	84.173A	27200	-	<u>658,259</u>	
Total Special Education (IDEA) Cluster					1,210,377
Vocational Rehabilitation	84.126A	27200	1,005,610		1,564,870
Race to the Top - Early Learning Challenge	84.412A	27200	-		333,246
Negligent, Delinquent or At-Risk	84.013	24123	-		<u>337,058</u>
<i>Total U.S. Department of Education</i>					<u>3,445,551</u>
U.S. Department of Health and Human Services:					
Pass-Through Program From:					
New Mexico Department of Health:					
Title XIX Medicaid	93.778	25153	-		708,593
Adolescent Health	93.079	27200	<u>-</u>		<u>58,283</u>
<i>Total U.S. Department of Health and Human Services</i>					<u>766,876</u>
Total Expenditures of Federal Awards			<u>\$ 1,005,610</u>		<u>\$ 4,212,427</u>

See the accompanying notes to the Schedule of Expenditures of Federal Awards.



1. Scope of audit pursuant to OMB Uniform Grant Guidance

All federal grant operations of Central Region Educational Cooperative (the “Cooperative”) are included in the scope of the Office of Management and Budget (“OMB”) Uniform Grant Guidance audit (the “Single Audit”). The Single Audit was performed in accordance with the provisions of the OMB Circular Compliance Supplement (Revised May 2018 the “Compliance Supplement”). Compliance testing of all requirements are described in the Compliance Supplement, was performed for the grants programs noted below. These programs represent all federal award programs and other grants with fiscal year 2018 cash and non-cash expenditures to ensure coverage of at least 20% (LOW risk auditee) of federally granted funds. Actual coverage is approximately 28% of total cash and non-cash federal award program expenditures. Total cash expenditures were in the amount of \$4,212,427 and all non-cash expenditures amounted to \$0.

<u>MAJOR FEDERAL AWARD PROGRAM DESCRIPTION</u>	<u>EXPENDITURE</u>
Cash Assistance:	
Vocational Rehabilitation	\$ <u>1,564,870</u>

The Cooperative had one federal program, Vocational Rehabilitation CFDA# 84.126, considered to be a High-Risk Type A program for the year ended June 30, 2018.

The U.S. Department of Education is the Cooperative’s oversight agency for single audit.

2. Summary of significant accounting policies

Basis of presentation

The accompanying Schedule of Expenditures of Federal Awards (the “Schedule”) includes the federal grant activity of the Cooperative under programs of the federal government for the year ended June 30, 2018. The information in this schedule is presented in accordance with the requirements of the Office of Management and Budget (OMB) Uniform Grant Guidance. Because the Schedule presents only a selected portion of the operations of the Cooperative, it is not intended to and does not present the financial position and changes in net position of the Cooperative. All federal programs considered active during the year ended June 30, 2018, are reflected on the Schedule. An active federal program is defined as a federal program for which there were receipts or disbursements of funds or accrued (deferred) grant revenue adjustments during the fiscal year or a federal program considered as not completed or closed out at the beginning of the fiscal year. The Schedule is prepared using the accrual basis of accounting. Grant revenues are recorded for financial reporting purposes when the Cooperative has met the qualifications for the respective grant.

Accrued and deferred reimbursements

Various reimbursement procedures are used for Federal awards received by the Cooperative. Consequently, timing differences between expenditures and program reimbursements can exist at the beginning and end of the year. Accrued balances at year end represent an excess of reimbursable expenditures over receipts to date. Deferred balance at year-end represent an excess of cash receipts over reimbursable expenditure to date. Generally, accrued or deferred balances covered by differences in the timing of cash receipts and expenditures will be reversed in the remaining grant period.



I. SUMMARY OF AUDIT RESULTS

	<u>Yes</u>	<u>No</u>	<u>Occurrences</u>
FINANCIAL STATEMENTS:			
Type of auditor's report issued: <u>Unmodified</u>			
Internal control over financial reporting:			
Material weakness(es) identified?	<u>✓</u>	<u> </u>	<u> 1</u>
Significant deficiency(ies) identified?	<u> </u>	<u>✓</u>	<u> -</u>
Noncompliance material to financial statements noted?	<u>✓</u>	<u> </u>	<u> 1</u>
FEDERAL AWARDS:			
Internal control over major programs:			
Material weakness(es) identified?	<u>✓</u>	<u> </u>	<u> 1</u>
Significant deficiency(ies) identified?	<u> </u>	<u>✓</u>	<u> -</u>
Type of auditor's report issued on compliance with major programs: <u>Unmodified</u>			
Any audit findings disclosed that are required to be reported in accordance with Section 200.516 of the Uniform Guidance?	<u> </u>	<u>✓</u>	<u> -</u>
The programs treated as major programs include:			
<u>Name of Federal Program or Cluster</u>			
Vocational Rehabilitation		<u>CFDA Number</u>	
		84.126A	
The threshold for distinguishing types A and B programs: <u>\$750,000</u>			
Auditee qualified as low-risk auditee?	<u>✓</u>	<u> </u>	



II. FINDINGS RELATED TO FINANCIAL STATEMENTS

2018 – 001 REVENUE CLASSIFICATIONS

Other matters (Does not rise to the level of significant deficiency)

Condition: The Cooperative is not recording the revenue sources in the correct revenue classifications in accordance with State requirement. Federal revenues in the amount of \$3,955,569 were classified as state revenue.

Criteria: Per NMAC 6.20.2.11 Internal Control Structure Standards, every school Cooperative shall establish and maintain an internal control structure to provide management with reasonable assurance that assets are safe-guarded against loss from unauthorized use or disposition, and that transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of general-purpose financial statements in accordance with GAAP. PSAB Supplement 1 requires revenue to be recorded according to revenue funding source.

Cause: The Cooperative is recording most revenue under the intergovernmental income, instead of the federal state and local sources.

Effect of condition: The Cooperative cannot readily report federal or state revenues in accordance with GAAP or determine if a single audit is required.

Recommendation: The Cooperative should obtain verification of the revenues being received as pass through funds from other entities and ensure the correct classification of those revenues.

Management's response: PED has required the RECs to code all intergovernmental agreements into one fund and revenue code regardless if the agreements are federal or state. Management will be working with an outside consultant to properly refigure CREC's budget and to reach out to the PED in hopes to restructure the account setup process to be in accordance with GAAP.

Responsible party(ies) for corrective action(s): Executive Director and Business Manager

Corrective action(s) timeline: end of fiscal year 2018-2019.



II. FINDINGS RELATED TO FINANCIAL STATEMENTS (cont'd)

2018 – 002 IMPROPER FUND ACCOUNTING

Material Weakness

Condition: The Cooperative is not using fund accounting in a way that conforms with governmental accounting and GAAP. Expenditures that are intended for Special Revenue Funds are being recorded in the General Fund. The revenues for those expenditures are recorded in the Special Revenue Fund and then the funds are transferred to the General Fund. The process results in a double recording of expenditures and revenues in the amount of \$2,833,763.

Criteria: GAAP and governmental standards require revenues and expenditures to be recorded only once per transaction occurrence. Expenditures should be matched to the revenues generated from those expenditures within the intended fund.

Cause: The Cooperative was expending most of the grant expenditures in the general fund, with the requirement to report the revenue in a different fund.

Effect of condition: The Cooperative overstated the expenditures and revenues by \$2,833,763 and is not recording transactions in accordance with GAAP and is reporting overstated amounts to the State.

Recommendation: The Cooperative should ensure that expenditures are reported in the intended fund and that the revenues created from those expenditures are recorded in the same fund.

Management's response: Management will be working with an outside consultant to refigure the CREC's budget and to properly record grant activities and management fees, so that double recording of expenditures and revenue will not occur in FY18-19.

Responsible party(ies) for corrective action(s): Executive Director and Business Manager

Corrective action(s) timeline: end of fiscal year 2018-2019.



III. AUDIT FINDINGS - MAJOR FEDERAL AWARD PROGRAMS AUDIT

U.S. DEPARTMENT OF EDUCATION
 New Mexico Public Education Department
 Vocational Rehabilitation CFDA No. 84.126A

Allowable Costs
 Reporting

2018 – 003 IMPROPER FUND ACCOUNTING

Material Weakness

Condition: The Cooperative is not using fund accounting in a way that conforms with governmental accounting and GAAP. Expenditures that are intended for Special Revenue Funds are being recorded in the General Fund. The revenues for those expenditures are recorded in the Special Revenue Fund and then the funds are transferred to the General Fund. The process results in a double recording of expenditures and revenues in the amount of \$2,833,763. The indirect costs for the Vocational Rehabilitation (DVR) program were over billed on “performance basis” expenditures resulting in \$41,253 of excess indirect costs.

Criteria: GAAP and governmental standards require revenues and expenditures to be recorded only once per transaction occurrence. Expenditures should be matched to the revenues generated from those expenditures within the intended fund. The grant agreement for the Vocational Rehabilitation (DVR) program requires the Cooperative to record financials in accordance with GAAP.

Cause: The Cooperative was expending most of the grant expenditures in the general fund, with the requirement to report the revenue in a different fund. The indirect costs for the Vocational Rehabilitation (DVR) program were being calculated on “performance basis” expenditures instead of actual expenditures incurred.

Effect of condition: The Cooperative overstated the expenditures and revenues by \$2,833,763 and is not recording transactions in accordance with GAAP and is reporting overstated amounts to the State.

Recommendation: The Cooperative should ensure that expenditures are reported in the intended fund and that the revenues created from those expenditures are recorded in the same fund. The Cooperative should record revenue and expenditures only once as to their effect on the Cooperatives financial reporting. Indirect costs should be calculated from actual costs to the program.

Management’s response: Management will be working with an outside consultant to refigure the CREC’s budget and to properly record grant activities and management fees, so that double recording of expenditures and revenue will not occur in FY18-19. Adjustments were made to correct the double recording for the FY17-18.

Responsible party(ies) for corrective action(s): Executive Director and Business Manger

Corrective action(s) timeline: end of fiscal year 2018-2019



I. NOT RESOLVED

There were not any findings to be reported from the prior year.

II. RESOLVED

2016 – 001 UNAUTHORIZED TRANSFERS

Current Status: Resolved. Not repeated in the current year.



The independent public accountants assisted in the preparation of the financial statements.

An exit conference was held September 26, 2018 and was attended by the following individuals:

CENTRAL REGION EDUCATIONAL COOPERATIVE NO. 5

Jeremy Abshire	Member, Council / Audit Committee
Jessica Orona	Business Manager; Member, Audit Committee

ACCOUNTING & FINANCIAL SOLUTIONS, LLC

Terry Ogle, CPA	Partner
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