

STATE OF NEW MEXICO DEPARTMENT OF VETERANS' **SERVICES** 

FINANCIAL REPORT

FOR THE YEAR ENDED JUNE 30, 2008



# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES

Official Roster	1
Independent Auditors' Report	2
Management's Discussion and Analysis	4
Basic Financial Statements	
Government-Wide Financial Statements	
Statement of Net Assets	13
Statement of Activities	14
Governmental Funds Financial Statements	
Balance Sheet	15
Reconciliation of the Governmental Activities Balance Sheet to the Government-Wide Statement of Net Assets – Governmental Funds	. 16
Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds	17
Reconciliation of the Governmental Funds Statement of Revenues, Expenditures and Changes in Fund Balances to the Government- Wide Statement of Activities	18
Statement of Revenues, Expenditures and Encumbrances - Budget and Actual – Major Governmental Funds - General Fund	19
Fiduciary Funds Financial Statements	
Statement of Fiduciary Assets and Liabilities – Agency Funds	20
Notes to Financial Statements	21

# Combining and Individual Fund Statements and Schedules

# Non-Major Governmental Funds

	Funds	46
	Combining Statement of Revenues, Expenditures and Changes in Fund Balance	47
6	Statement of Revenues and Expenditures – Budget and Actual – Veterans' Approval Special Revenue Fund	48
6	Statement of Revenues and Expenditures – Budget and Actual – Armed Forces Veterans' License Special Revenue Fund	49
Fid	uciary Funds	
	Combining Statement of Fiduciary Net Assets – Fiduciary Funds	50
Sup	pplemental Information	
	Combining Schedule of Changes in Assets and Liabllities – Agency Funds	51
ı	Multi-year Appropriations	
	Statement of Revenues, Expenditures and Encumbrances – Budget and Actual – Multi-year Capital Outlay Appropriations – Bronze Sculpture Memorials	53
	Statement of Revenues, Expenditures and Encumbrances Budget and Actual Multi-year Capital Outlay Appropriations Grant County Vehicle	54
	Statement of Revenues, Expenditures and Encumbrances – Budget and Actual – Multi-year Capital Outlay Appropriations – Mora County VFW Building	55
	Statement of Revenues, Expenditures and Encumbrances – Budget and Actual – Multi-year Capital Outlay Appropriations – Dona Ana Vehicle	56
	Statement of Revenues, Expenditures and Encumbrances – Budget and Actual – Multi-year Capital Outlay Appropriations – Detection of Lung Cancer	57

Schedule of Cash and Investment Accounts	58
Other Report	
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards	59
State Compliance Section	
Summary Schedule of Prior Audit Findings	61
Schedule of Findings and Questioned Costs	62
Exit Conference	70

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS SERVICES

# Official Roster

# **Advisory Board Members**

<u>Name</u> <u>Region</u>

Armando Amador Southern Region

Charlene Scherrer Central Region

Hiroshi Miyamura Western Region

Leon Morris Eastern Region

Donnie Kee Northern Region

# Administration

John M. Garcia Cabinet Secretary

Lou Helwig Deputy Cabinet Secretary

Dan McCormack Administrative Services Director



# Independent Auditors' Report

John M. Garcia, Secretary Department of Veterans' Services and Mr. Hector Balderas New Mexico State Auditor Santa Fe, New Mexico

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the State of New Mexico, Department of Veterans' Services (Department) as of and for the year ended June 30, 2008, which collectively comprise the Department's basic financial statements as listed in the accompanying table of contents. We have also audited the financial statements of each of the Department's non-major governmental funds, budgetary comparison statements, and the fiduciary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended June 30, 2008, as listed in the table of contents. These financial statements are the responsibility of the Department's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in Note 2, the financial statements of the Department are intended to present the financial position and the changes in financial position of only that portion of the governmental activities, each major fund and the aggregate remaining fund information of the State of New Mexico that are attributable to the transactions of the Department. They do not purport to, and do not, present fairly the financial position of the State of New Mexico as of June 30, 2008, and the changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Department, as of June 30, 2008, and the respective changes in financial position thereof and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental fund and the fiduciary funds of the Department as of June 30, 2008, and the respective changes in financial position thereof and the respective non-major governmental funds budgetary comparison for the year then ended in conformity with accounting principles generally accepted in the United States of America.

John M. Garcia, Secretary
Department of Veterans' Services and
Mr. Hector Balderas
New Mexico State Auditor
Santa Fe, New Mexico

In accordance with Government Auditing Standards, we have also issued our report dated January 5, 2009, on our consideration of the Department's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 4 through 12 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquires of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the basic financial statements and the combining and individual fund financial statements, budgetary comparison statements and the combining statement of fiduciary net assets. The accompanying schedule of changes in assets and liabilities – agency funds and the schedule of cash and investment accounts listed as supplemental information in the table of contents are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements, and, in our opinion, is fairly stated, in all material respects, in relation to the financial statements taken as a whole.

Ricci & Company ZZC

Albuquerque, New Mexico

January 5, 2009

Management's Discussion and Analysis Year Ended June 30, 2008 (Required Supplementary Information)

The Department of Veterans' Service (Department) discussion and analysis is provided as an overview of the financial activities of the Department for the fiscal year ended June 30, 2008. The financial statements are presented in accordance with Governmental Accounting Standards Board (GASB) Statement No. 34, Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments, and related GASB statements. Ricci & Company, LLC prepared the financial statements with the assistance of the Department. The requirements of GASB Statement No. 34 were developed by GASB to make annual reports more comprehensive and easier to understand and use.

The Governor, on June 20, 2003, exercising his authority granted by the Laws of 2003, Chapter 403, by Executive Order No. 2003-022, elevated the Veterans' Service Commission to a cabinet-level status renaming the Veterans' Service Commission to the New Mexico Department of Veterans' Services. The newly appointed Secretary of the Department of Veterans' Services is appointed by and answers to the Governor of the State of New Mexico.

### The Basic Financial Statements

In compliance with requirements of accounting principles generally accepted in the United States of America (GAAP), the Department's basic financial statements include the:

- Government-wide financial statements:
- Fund financial statements;
- · Budget comparison statement; and
- Notes to the financial statements.

In compliance with 2.2.2 New Mexico Administrative Code (NMAC) Section 2.2.2.10A.(2)(b), the audit opinion also covers additional information consisting of:

- Combining financial statements, and
- Individual fund budget comparison statements.

The Management's Discussion and Analysis (MD&A) is included as required supplementary information (RSI).

### REPORTING ON THE DEPARTMENT AS A WHOLE

### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Department's finances, in a manner similar to private-sector business reporting. These statements report information about the overall government without displaying individual funds or fund types. They distinguish between governmental and business-type activities. However, the Department does not have any business-type activities to report.

Management's Discussion and Analysis Year Ended June 30, 2008 (Required Supplementary Information)

The Statement of Net Assets inclusively presents <u>current and long-term</u> assets and liabilities, with the difference between the assets and liabilities reported as net assets. The Statement of Activities presents all changes in net assets as soon as the underlying event giving rise to the change occurs, regardless of the timing related to cash flows. Therefore, revenues and expenses are included in this statement for some items that will only result in cash flows in future fiscal periods, like uncollected receivables (even if the "available" criteria is not met) and earned but unused vacation leave.

# Reporting on the Department's Most Significant Funds

### The Fund Financial Statements

The fund financial statements are used to report additional and detailed information. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Funds are used to ensure and demonstrate compliance with finance-related legal requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented by governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Department's near-term financing decisions. Both of the governmental funds **Balance Sheet** and the governmental funds **Statements of Revenues, Expenditures and Changes in Fund Balance** provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Department maintains its fund structure in the Statewide Human Resources, Accounting and Management Reporting (SHARE) system. The Department operates with three governmental-type funds, the 1) General Fund, 2) Armed Forces Veterans' License Special Revenue Fund and 3) the Veterans' Approval Special Revenue Fund. The governmental fund reporting focus is primarily on the sources, uses and balances of <u>current</u> financial resources and has a budgetary orientation.

### Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to gain a full understanding of the data provided in the government-wide financial statements. The notes to the financial statements can be found on pages 21 through 45 of this report.

Management's Discussion and Analysis Year Ended June 30, 2008 (Required Supplementary Information)

### The Budget Comparison Statements

The budget comparison statements required by GASB Statement 34 present the original and final appropriated budget for the reporting period as well as actual inflows and outflows stated on the budgetary basis. A separate column reports the variance between the final budget and actual amounts. In compliance with 2.2.2 New Mexico Administrative Code (NMAC) Section 2.2.2.10 P (1) through (3) the Statement of Revenues and Expenditures – Budget and Actual:

- Include prior-year cash required to balance the budget;
- Has been included as part of the basic financial statements; and
- Has been included in the auditor's opinion.

The Department's budgeted funds consist of three individual Statewide Human Resources Accounting and Management Reporting System (SHARE) funds. Therefore, three individual fund budget comparison statements have been included in order to demonstrate budget compliance at the SHARE fund level, and to comply with the audit scope requirements of 2.2.2 (NMAC) Section 2.2.2.10 A(2)(e).

# The Department as Trustee

The Department is the trustee or fiduciary for the following:

# 1) Veterans' Trust Fund

This fund is used to account for the estates of veterans and minor children of veterans where the Department is appointed guardian or conservator. The funds come from the Veterans Administration, Social Security, Railroad Retirement, Civil Service Annuity, and other sources such as rent, royalties, insurance payments and inheritance funds. Disbursements are for support and maintenance, clothing, dental, medical and school expenses for the wards and their dependents. Also involved are other types of transactions such as purchasing and selling real estate, buying furniture and automobiles and renting housing. All funds are deposited into the individual ward's accounts at the First National Bank of Santa Fe. Funds are invested and disbursed by the Trustee Bank, the First National Bank of Santa Fe.

# Cemetery Fund (Fund #12300)

This fund is administered by the New Mexico Department of Veterans' Services and is to be used to increase the size of the Santa Fe National Cemetery. Donations come from citizens and also are designated by individuals on their New Mexico income tax returns. The funds will be remitted to the City of Santa Fe.

Management's Discussion and Analysis Year Ended June 30, 2008 (Required Supplementary Information)

# 3) National Guard Members/Family Assistance Fund (Fund #55300)

This fund is administered by the New Mexico Department of Veterans' Services and is to be used to assist National Guard members activated for service in the global war on terrorism and to their families. Funds come from the New Mexico Taxation and Revenue Department designated by taxpayers on personal income tax returns. The Statutory authority establishing the fund was HB484, Laws of 2005.

All of the Department's fiduciary activities are reported in separate Statements of Assets and Liabilities and Changes in Fiduciary Assets and Liabilities on pages 20 and 50 through 52 of this report. We exclude these activities from the Department's other financial statements because the Department cannot use these funds to finance its operations. The Department is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

### THE DEPARTMENT AS A WHOLE

### Financial Analysis of the Department

The Department's combined net assets were significantly decreased from a year ago, decreasing by \$354,886 or 63.7%, from \$556,461 to \$201,575.

Our analysis below focuses on the net assets and changes in net assets of the Department's governmental activities. Comparative information from the previous fiscal year is included for the reader's information.

# Management's Discussion and Analysis Year Ended June 30, 2008 (Required Supplementary Information)

# Net Assets Governmental Activities

		FY 2008	FY 2007	Change
Investment in the State Treasurer				
Fund Investment Pool	\$	2,182,972	513,575	1,669,397
Due from other state agencies		4,560	311,103	(306,543)
Due from Federal Government		35,535	104,958	(69,423)
Other		2,186	6,715	(4,529)
Capital assets, net of depreciation	_	45,011	72,707	(27,696)
Total assets		2 270 264	1 000 050	1 261 206
Total assets	_	2,270,264	1,009,058	1,261,206
Accounts payable and other liabilities		332,061	160,051	172,010
Due to other state agencies		-	150,261	(150,261)
Due to local governments		5,230	5,230	(100,201)
Due to State General Fund		151,719	9,107	142,612
Due to fiduciary funds		-	7,205	(7,205)
Deferred revenues		1,458,000	-,200	1,458,000
Compensated absences – current		92,684	92,001	683
Compensated absences – long term	_	28,995	28,742_	<u>253</u>
Total liabilities		2,068,689	452,597	1,616,092
Net assets, invested in capital assets		45,011	72,707	(27,696)
Net assets, unrestricted	_	156,564	483,754	(327,190)
Total net assets	\$	201,575	556,461	(354,886)

Total assets increased by \$1,261,206, or 124.9% from a year ago. This is mainly attributable to the increase in the Department's investment in the State Treasurer General Fund Investment Pool (cash) by \$1,669,397. The increase in cash is attributable to an FY 2009 appropriations being received prior to July 1, 2008.

Total liabilities increased by \$1,616,092, or 357% from a year ago. This is mainly attributable to the increase in the amount deferred revenues of \$1,458,000 which is the result of a timing issue regarding the FY 2009 State appropriation. Accounts payable increased by \$172,010, from \$160,051 to \$332,061.

Total liabilities of \$2,068,689 constitute 91.1% of total assets.

The Department's net assets are reported in the following two categories of net assets; (1) invested in capital assets; and (2) unrestricted. The invested in capital assets balance is positive and the unrestricted balance is also positive. The Department has no balance in restricted net assets.

# Management's Discussion and Analysis Year Ended June 30, 2008 (Required Supplementary Information)

The Department's capital assets balance at year end was \$45,011, net of accumulated depreciation. The Department uses the capital assets to provide its services; consequently, these assets are not available for future spending.

The Department's net assets are not subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets of \$156,564 will be used to meet the Department's ongoing obligations to citizens and creditors. The Department's net assets decreased by \$354,886 during the current fiscal year.

# Statement of Activities – Changes in Net Assets

The statement below shows the components that decreased, in the aggregate, the Department's net assets by \$354,886 during the year.

# Changes in Net Assets Governmental Activities

Duo сиото томого со		FY 2008	FY 2007	Change
Program revenues: Operating grants – Federal	\$	168,833	314,788	(145,955)
Charges for services	Ф	43,434	30,104	13,330
CAMA BOO AOA BOA AADOB	-	151151	50,101	15,550
Total program revenues	_	212,267	344,892	(132,625)
General revenues:				
State general fund appropriation		3,232,310	2,858,493	373,817
Other appropriations – compensation		81,700	68,600	13,100
Reversions to the State General Fund	_	(142,612)	•	(142,612)
Total general revenues	_	3,171,398	2,927,093	244,305
Expenses				
Welfare and education		3,710,855	3,042,000	668,855
Depreciation		27,696	30,316	(2,620)
				,
Total general expenses	-	3,738,551	3,072,316	666,235
Change in net assets		(354,886)	199,669	(155,217)
Beginning net assets	_	556,461	356,792	199,669
Ending net assets	\$	201,575	556,461	(354,886)

# Management's Discussion and Analysis Year Ended June 30, 2008 (Required Supplementary Information)

The Department's governmental activities program revenue decreased by \$132,625, or 38.5%. This was the result of federal operating grant revenue having decreased by \$145,955.

The Department's governmental activities general revenue increased by \$244,305, or 8.5%. This was the result of increased general fund appropriations from a year ago.

The cost of governmental activities this year was \$3,738,551 compared to \$3,072,316 last year, or an increase of \$666,235 (21.6%). This was the result of a general increase in contractual costs to carry out State appropriations, as well as the purchase of new computer equipment for the entire Department.

# The Department's Funds

As noted earlier, the Department uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, providing useful information near-term inflows, outflows, and balances of available resources (modified accrual basis). Unreserved fund balance serves as a measure of net resources available for future appropriation. Because unexpended balances in SHARE fund 06500 (General Fund) must revert to the State General Fund, the unreserved fund balance will always be zero. SHARE fund 89600 (Veterans' Approval Fund) and SHARE fund 78400 are non-reverting; therefore the unreserved balance is available for future appropriation.

The composition of the fund balance reservations at the end of the current and prior fiscal years appears below:

	FY 2008	FY 2007	<u>Change</u>
Unreserved – designated for subsequent			
year's expenditures	\$ 200,800	564,000	(363,200)
Unreserved – undesignated	77,443	40,497	36,946
		40 4 40 <b>5</b>	(00 6 0 5 1)
Total fund balance	\$ 278.243	604,497	(326,254)

The governmental funds (as presented in the balance sheet on page 15) reported a combined fund balance of \$278,243, which is significantly different from last year's total of \$604,497. The decrease of \$326,254 (53.9%) is mainly attributable to the increase in the amount of the fund balance which is designated for subsequent year's expenditures of \$200,800 in the General Fund resulting from State General Fund appropriations which can be expended in more than one fiscal year.

In addition, the non-major special revenue funds (Veterans' Approval Fund and the Armed Forces Veterans' License Fund) expended similar revenues from the previous year, while expenditures decreased by \$17,205 (9.0%). Fund balances of the non-major special revenue funds increased by \$38,291, or 97.8%. The fund balances of theses two funds do not revert to the State General Fund.

Management's Discussion and Analysis Year Ended June 30, 2008 (Required Supplementary Information)

# General Fund Budgetary Highlights

There was a decrease of \$297,700 in the original budgeted expenditures of the Department's general fund as a result of the non-renewal of a federal grant for homeless veterans. This was a significant decrease to the original approved budget as it reduced federal revenue 63.6%. This decrease was offset by a \$150,000 emergency appropriation budget increase of revenues and expenditures.

The Department recognized significant vacancy savings due to an increase in the Personal Services portion of the budget as the result of five new full time equivalent position authorizations that were not immediately filled, and other normal vacancy savings. The Department executed two Budget Adjustment Requests (BAR) during the year to reduce the Personal Services budget by \$360,000 and increase both the Contractual Services budget and the Other Costs budget by \$160,000 and \$200,000 respectively.

# Capital Assets

The Department's investment in capital assets, net of accumulated depreciation is \$45,011. There is no debt related to these capital assets. There were no additions to capital assets for the year. Depreciation expense for the year totaled \$27,696. The investment in capital assets, net of accumulated depreciation changed from \$72,707 to \$45,011 for a net decrease of \$27,696.

# Long-Term Debt

The Department's long-term debt is made up entirely of the long-term portion of the compensated absence liability, which was \$28,995 at June 30, 2008.

# Next Year's Budget

The Department will experience a 3.6% decrease in costs in the General Fund between FY 2008 and FY 2009, from \$3,667,900 to \$3,303,800, which is insignificant.

The Department will experience a 5.6% decrease in funding in the Armed Forces Veterans' License Fund between FY 2008 and FY 2009, from \$52,200 to \$49,300, which is insignificant.

The Department will experience a 4.2% decrease in funding in the Veterans' Approval Special Revenue Fund between FY 2008 and FY 2009 from \$170,400 to \$163,300. The decrease is insignificant.

# Management's Discussion and Analysis Year Ended June 30, 2008 (Required Supplementary Information)

# FY 2009 Operating Budget

# General Fund 06500

Personal Services/Employee Benefits Contractual Services Other Operating Costs	\$ 2,182,700 682,500 438,600
Total General Fund 06500	\$ 3,303,800
Armed Forces Veterans' License Fund 78400	
Other Costs	\$ 49,300
Veterans' Approval Fund 89600	
Personal Services Other Costs	\$ 131,000 32,300
Total Veterans' Approval Fund 89600	\$ 163,300

The budgets for the FY 2009 are not expected to have a significant effect on financial position (net assets) or results of operations of the Department for FY 2009.

# **Requests for Information**

This financial report is designated to provide a general overview of the Department of Veterans' Services finances for all those interested in the Department finances. If you have questions about this report or need additional information please contact:

The Department of Veterans' Services P.O. Box 2324 Bataan Memorial Bldg. Santa Fe, NM 87504-2324



# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES STATEMENT OF NET ASSETS June 30, 2008

ASSETS	Governmental Activities	
Current Assets	Ф	2 102 072
Investment in State Treasurer General Fund Investment Pool  Due from Federal government	\$	2,182,972 35,535
Due from other state agencies		4,560
Prepaid expenses		2,186
Total current assets		2,225,253
Capital Assets, net of accumulated depreciation of \$183,667		45,011
Total assets	\$	2,270,264
LIABILITIES		
Current Liabilities	_	
Deferred revenues	\$	1,458,000
Accounts payable Accrued salaries payable		226,172 65,317
Payroll taxes and benefits payable		40,572
Due to other state agencies		40,572
Due to local governments		5,230
Due to State General Fund		151,719
Compensated absences payable		92,684
Total current liabilities		2,039,694
Long-term Liabilities		
Compensated absences payable		28,995
Total liabilities	\$	2,068,689
NET ASSETS		
Investment in capital assets	\$	45,011
Restricted		-
Unrestricted		156,564
Total net assets	\$	201,575

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES STATEMENT OF ACTIVITIES For the Year Ended June 30, 2008

	Governmental Activities
Expenses Veterans' welfare	\$ 3,738,551
Program Revenues Charges for services - fees Operating grants - federal	43,434 168,833
Total program revenues	212,267
Net (expense) revenue	(3,526,284)
Transfers State General Fund appropriations Other appropriations - compensation Reversions to the State General Fund	3,232,310 81,700 (142,612)
Total general revenues	3,171,398
Change in net assets	(354,886)
Net assets, beginning	556,461
Net assets, ending	\$ 201,575

STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES BALANCE SHEET GOVERNMENTAL FUNDS June 30, 2008

ASSETS	General Fund	Other Non-Major Funds	Total
Investment in State Treasurer General Fund			
Investment Pool	\$ 2,191,441	39,147	2,230,588
Due from other funds	-	55,360	55,360
Due from Federal government	-	35,535	35,535
Due from other state agencies	-	4,560	4,560
Prepaid expenses	 2,186	-	2,186_
Total assets	\$ 2,193,627	134,602	2,328,229
LIABILITIES AND FUND BALANCE Liabilities			
Investment in State Treasurer General Fund			
Investment Pool - deficit	\$ _	47,616	47,616
Deferred revenue	1,458,000	-	1,458,000
Accounts payable	223,011	3,161	226,172
Accrued salaries payable	58,935	6,382	65,317
Payroll taxes and benefits payable	40,572	-	40,572
Due to other funds (Government Funds)	55,360	=	55,360
Due to other state agencies	, -	-	, -
Due to local governments	5,230	_	5,230
Due to State General Fund	 151,719		151,719
Total liabilities	 1,992,827	57,159	2,049,986
Fund Balance			
Unreserved, designated for subsequent year's expenditures	200,800	_	200,800
Unreserved, undesignated reported in:	,		•
Special Revenue Funds	 _	77,443	77,443
Total fund balance	 200,800	77,443	278,243
Total liabilities and fund balance	\$ 2,193,627	134,602	2,328,229

STATE OF NEW MEXICO
DEPARTMENT OF VETERANS' SERVICES
RECONCILIATION OF THE GOVERNMENTAL ACTIVITIES BALANCE SHEET
TO THE GOVERNMENT-WIDE STATEMENT OF NET ASSETS
GOVERNMENTAL FUNDS
June 30, 2008

Total fund balance for the governmental fund (balance sheet)	\$ 278,243
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Capital assets (net of accumulated depreciation) used in governmental activities are not financial resources, and therefore are not reported in the funds.	45,011
Long-term liabilities, including compensated absences payable, are not due and payable in the current period and, therefore, are not reported in the funds.	(121,679)
Net assets of governmental activities (Statement of Net Assets)	\$ 201,575

STATE OF NEW MEXICO
DEPARTMENT OF VETERANS' SERVICES
STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE
GOVERNMENTAL FUNDS
For the Year Ended June 30, 2008

	General Fund	Other Non-Major Funds	Total
Revenues			
Charges for services	\$ <u>.</u>	43,434	43,434
Intergovernment - federal grant revenue	 -	168,833	168,833
Total revenues	 -	212,267	212,267
Expenditures			
Welfare and assistance			
Current:			
Personal services and employee benefits	1,751,435	125,130	1,876,565
Contractual services	1,308,455	-	1,308,455
Other costs	 476,053	48,846	524,899
Total expenditures	 3,535,943	173,976	3,709,919
Excess (deficiency) of revenues over expenditures	 (3,535,943)	38,291	(3,497,652)
Other Financing Sources (Uses)			
State General Fund appropriations	3,232,310	_	3,232,310
Other appropriations - compensation	81,700		81,700
Reversions to State General Fund	 (142,612)		(142,612)
Total other financing sources (uses)	 3,171,398	-	3,171,398
Net change in fund balance	(364,545)	38,291	(326,254)
Fund balance, beginning of year	 565,345	39,152	604,497
Fund balance, end of year	\$ 200,800	77,443	278,243

STATE OF NEW MEXICO
DEPARTMENT OF VETERANS' SERVICES
RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF
REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE
TO THE GOVERNMENT-WIDE STATEMENT OF ACTIVITIES
For the Year Ended June 30, 2008

Net change in fund balance - Governmental Fund (Statement of Revenues, Expenditures and Changes in Fund Balance)		\$	(326,254)
Amounts reported for governmental activities in the Statement of Activities are different because:			
Capital outlays are reported as expenditures in governmental funds.  However, in the Statement of Activities, the cost of capital assets is allocated over their estimated useful lives as depreciation expense. In the current period, these amounts are:			
Capital outlay Depreciation expense Excess depreciation expense over capital outlay	\$ - 27,696	-	(27,696)
Some items reported in the Statement of Activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.  Change in compensated absences			(936)
Change in net assets of governmental activities (Statement of Net Assets)		\$	(354,886)

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES STATEMENT OF REVENUES, EXPENDITURES AND ENCUMBRANCES BUDGET AND ACTUAL - MAJOR GOVERNMENTAL FUNDS GENERAL FUND (FUND 06500) For the Year Ended June 30, 2008

		Original Budget	Final Budget	Actual Budget Basis	Variance Favorable (Unfavorable)
Revenues State General Fund appropriations	\$	3,086,200	3,236,200	3,232,310	(3,890)
Other financing sources - compensation appropriation	y	81,700	81,700	81,700	(3,890)
Total revenues		3,167,900	3,317,900	3,314,010	(3,890)
Prior year cash balance		647,700	350,000		
Total revenue budgeted	\$	3,815,600	3,667,900		
Expenditures Current:					
Personal services and employee benefits	\$	2,136,500	1,776,500	1,751,435	25,065
Contractual services		1,384,500	1,346,800	1,308,455	38,345
Other costs		294,600	544,600	476,053	68,547
Total expenditures	\$	3,815,600	3,667,900	3,535,943	131,957

Reconciliation of GAAP basis to budget basis expenditures:

Expenditures - GAAP basis	_\$	3,535,943
Expenditures - budget basis	\$	3,535,943

### Note:

The actual expenditures on the budget basis do not include any accounts payable that required a request to pay prior year bills out of the FY 2009 budget.

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS June 30, 2008

\$ 134,953
310,865
14,435,853
\$ 14,881,671
\$ 14,881,671
\$ 14,881,671
<u>\$</u>

### NOTE 1. ORGANIZATION

# 1. History and Functions

The Department of Veterans' Services is a cabinet-level department created by the Laws 2003, Ch.403 and is governed by Section 9-22-1 through 9-22-20, NMSA 1978. The mission of the Department of Veterans' Services is to assist veterans, widows, and children of veterans in establishing the privileges to which they are entitled.

### The Department is responsible for:

- A. assisting veterans, their surviving spouses and their children in the preparation, presentation and prosecution of claims against the United States arising by reason of military or naval service;
- B. assisting veterans, their surviving spouses and their children in establishing the rights and the procurement of benefits that have accrued or may accrue to them pursuant to state law;
- C. disseminating information regarding laws beneficial to veterans, their surviving spouses and their children, and
- D. cooperating with agencies of the United States that are or may be established for the beneficial interest of veterans, to which end the Department may enter into agreements or contracts with the United States for the purpose of protecting rights or benefits of veterans.

# The Department includes the following divisions:

- 1) Administrative Services Division;
- 2) Field Services Division:
- 3) State Approving Division, and
- 4) State Benefits Division

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Department of Veterans' Service (Department) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. In addition, applicable Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, apply unless they conflict with GASB pronouncements. They are applied to the government-wide financial statements. The more significant of the Department's accounting policies are described below:

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### A. Reporting Entity and Component Units

The Department is a department of the primary government, the State of New Mexico. These financial statements present the financial position and results of operations of only those Statewide Human Resources, Accounting and Management Reporting System Accounting System (SHARE) funds for which the Department has oversight responsibility. The District is a user organization of the SHARE system. The service organization is the Department of Finance and Administration (DFA).

The Department has decision making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

The Department is not included in any other governmental "reporting entity" as defined in Section 2100, Codification of Governmental Accounting and Financial Reporting Standards, but would be included in a state-wide Comprehensive Annual Financial Report (CAFR).

In evaluating how to define the Department for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the government body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations and accountability for fiscal matters. The other criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the Department is able to exercise oversight responsibilities. Based upon the application of these criteria, the Department does not have any component units.

### B. Government-Wide and Fund Financial Statements

The government-wide financial statements, the statement of net assets and the statement of activities, report information on all of the non-fiduciary activities. The Department also has fiduciary activities. When applicable, the effect of interfund activity is eliminated from the Statement of Net Assets in order to avoid a grossing-up effect on the assets and liabilities within the statement. The Department does not have any business-type activities; therefore, only government activities are shown. Governmental activities are normally supported by taxes and intergovernmental revenues.

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## B. Government-Wide and Fund Financial Statements (Continued)

The fund financial statements, the balance sheet and the statement of revenues, expenditures and changes in fund balances, are presented to report additional and detailed information about the Department. Emphasis is on the major funds of the governmental category. Non-major funds are summarized into a single column. The Department's only major fund is its general fund. The general fund is the Department's operating fund and includes all financial transactions conducted to fulfill its general government function. It accounts for all financial resources of the Department.

The Department's fiduciary funds are presented in the fund financial statements by type. Since by definition these assets are being held for the benefit of a third party and cannot be used to address activities or obligations of the government, these funds are not incorporated in the government-wide statements.

The focus is on the Department as a whole and the fund financial statements, including the major individual funds of the governmental category, as well as the fiduciary fund by category.

The financial transactions of the Department are recorded in individual funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, expenditures or expenses and other financing sources or uses. Government resources are allocated to, and accounted for in individual funds based upon the purpose for which they are to be spent and the means by spending activities are controlled.

The new model sets forth the minimum criteria (percentage of the assets, liabilities, revenues, or expenditures of either fund category or the governmental and enterprise combined) for the determination of major funds. The non major funds are combined in a column in the fund financial statements and detailed in the combining section.

The following fund types are used by the Department:

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# B. Government-Wide and Fund Financial Statements (Continued)

### Governmental Fund Types

All governmental fund types are accounted for on a spending or financial measurement focus. Only current assets and current liabilities are generally included on their balance sheets. Their reported fund balance (net current assets) is considered a measure of available spendable resources. Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses sources) in net current assets. Accordingly, they are said to present a summary of sources and uses of available spendable resources during a period. Due to their spending measurement focus, expenditure recognition for governmental fund types is limited to exclude amounts represented by noncurrent liabilities. Since they do not affect net current assets, such long-term amounts are not recognized as governmental fund type expenditures of fund liabilities.

General Fund – The General Fund is the general operating fund of the Department and a major fund. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is made up of the following Statewide Human Resources, Accounting and Management Reporting System Accounts System (SHARE) fund.

06500 General Operating – The operating account for the Department. This is a reverting fund.

Special Revenue Funds – The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than major capital projects) that are legally restricted to expenditures for specified purposes. The Department's Special Revenue Funds are as follows:

- 78400 <u>Armed Forces Veterans' License Fund</u> The purpose of providing special registration plates for veterans. A portion of the fee collected shall be credited to the fund. Expenditures are for the purpose of expanding services to rural areas of the State including Native American communities and senior citizen centers. This fund is non-reverting to the State General Fund as per Section 66-3-419.F, NMSA 1978.
- 89600 Veterans' Approval Fund There is created within the New Mexico Veterans' Service Department the 'veterans approval agency' to carry out the state obligation under provision of 38 USC Section 1771, Article 13 Section 28-13-13. (Former Sub-chapter VII of Chapter 17 was renumbered Sub-chapter IV of Chapter 20. Section 1771 was renumbered Section 3671.) The purpose of this fund is to collect administrative monies from the U.S. Department of Veterans' Affairs. These monies are used for administrative costs of the Veterans' Approval Agency which is now supervised by the director of the New Mexico Department of Veterans' Services. The fund is non-reverting to the State General Fund pursuant to the above cited sections of the U.S. Code.

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# B. Government-Wide and Fund Financial Statements (Continued)

### Fiduciary Fund Types

Fiduciary fund types include trust and agency funds, which are used to account for assets held by the Department in the capacity of trustee or agent.

Agency Funds – Agency Funds are used to account for assets held as an agent for other governmental units, individual and other funds. The agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations. Agency funds of the Department are used to account for the proceeds of settlement and court decisions until the proceeds may be distributed to the proper recipients. The Department's agency funds are as follows:

<u>Veterans' Trust Fund</u> – This fund is used to account for the estates of veterans and minor children of veterans where the Department is appointed guardian or conservator. The funds come from the Veterans Administration, Social Security, Railroad Retirement, Civil Service Annuity, and other sources such as rent, royalties, insurance payments and inheritance funds. Disbursements are for support and maintenance, clothing, dental, medical and school expenses for the wards and other dependents. Also involved are other types of transactions such as purchases and selling real estate, buying furniture and automobiles and renting housing. All funds are deposited to the wards' accounts at the First National Bank of Santa Fe. Funds are invested and disbursed by the Trustee Bank, the First National Bank of Santa Fe.

<u>Cemetery Fund (Fund #12300)</u> – This fund is administered by the New Mexico Department of Veterans' Services and is to be used to increase the size of the Santa Fe National Cemetery. Donations come from citizens and via designation on their New Mexico income tax returns. The funds will be remitted to the City of Santa Fe.

National Guard Members/Family Assistance Fund (Fund #55300) – This fund is administered by the New Mexico Department of Veterans' Services and is to be used to assist National Guard Members activated for service in the global war on terrorism and to their families. Funds come from the New Mexico Taxation and Revenue Department designated by taxpayers on personal income tax returns. The Statutory authority establishing the fund was HB484, Laws of 2005.

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting is related to timing of the measurements made, regardless of the measurement focus applied.

The government-wide financial statements and the fiduciary financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement No. 33 Accounting and Financial Reporting for Nonexchange Transactions, which was adopted by the Department as of July 1, 2000. The Department's program revenues consist of federal grants. Revenue from federal grants is recognized when all eligibility requirements have been met on a "reimbursement basis." All other revenues are considered general revenues. Capital assets are reported at historical cost and depreciated over their estimated useful lives. Depreciation expense is reported in the statement of activities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Only current assets and current liabilities are included on the balance sheet. The reported fund balance is considered a measure of available spendable resources.

Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balance. Accordingly, they are said to present a summary of sources and uses of spendable resources during a period. Revenues are available if collectible within the current period or soon enough afterwards to pay liabilities of the current period. The Department considers revenues to be available if collected within sixty days of the end of the fiscal year. Expenditures are recorded when a liability is incurred, as under accrual accounting. The Department does not have any debt service expenditures. The current portion of the compensated absences liability is not included in the fund financial statements because the State of New Mexico does not budget for any compensated absences in the current year.

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# D. Receivables and Payables

When applicable, amounts "due to/from other funds" between the two SHARE funds are netted for financial statement presentation when they are combined into the general fund. Any amounts "due to/from other agencies" shown in the general fund reflect outstanding balances of the receivables and payables between the Department and other departments of the State of New Mexico. Amounts shown as "due to the State General Fund" reflect current year reversions for unexpended appropriations for the current fiscal year. Balances to which a fiduciary fund is a party are treated as "external" receivables and payables.

# E. Capital Assets

Capital assets of the Department include data processing equipment, furniture and fixtures, and equipment. The Department does not have any infrastructure. Capital assets are defined in Section 12-6-10 NMSA 1978. Section 12-6-10 NMSA 1978 was amended effective June 19, 2005 changing the capitalization threshold of movable chattels and equipment from items costing more than \$1,000 to items costing more than \$5,000. The Department has adopted this change in an accounting estimate, per Accounting Principles Board (APB) 20. Old inventory items that do not meet the new capitalization threshold will remain on the inventory list and continue to be depreciated. Any items received after July 1, 2005 will be added to the inventory only if they meet the new capitalization policy. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. Computer software which is purchased with computer equipment is included as part of the capitalized computer equipment in accordance with 2.20.1.9 C (5) NMAC. The Department does not develop computer software. The cost of maintenance and repairs that do not add to the asset value or materially extend assets lives are not capitalized. The Department does not undertake major capital projects involving interest costs during the construction phase. There is no debt related to the capital assets. Capital assets of the Department are depreciated using zero salvage value and the straight-line method over the following estimated useful lives:

Machinery and equipment 5 years Information technology equipment 5 years Furniture and fixtures 7 years

The Department utilizes facilities and buildings that are owned by the Property Control Division of the State of New Mexico General Services Department. These assets and the related depreciation expense are not included in the accompanying financial statements. GASB 34 requires the recording and depreciation of infrastructure assets, such as roads, bridges, etc. The Department does not own any infrastructure assets.

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# F. Budgets and Budgetary Accounting

The Department follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. No later than September 1<sup>st</sup>, the Department prepares a budget request by appropriation unit to be presented to the next legislature.
- 2. The appropriation request is submitted to the Department of Finance and Administrations Budget Division (DFA) and to the Legislative Finance Committee (LFC)
- 3. DFA makes recommendations and adjustments to the appropriation request which become the Governor's proposal to the Legislature.
- 4. LFC holds hearings on the appropriation request, also submitting recommendations and adjustments before presentation to the Legislature.
- 5. Both the DFA and LFC recommended appropriation proposals are presented to the Legislature for approval of the final budget plan.
- 6. Budgetary control is exercised by the Department at the appropriation unit level. Budget Adjustment Requests (BARs) are approved by the DFA Budget Division.
- 7. The budget for the General Fund and all Special Revenue Funds is adopted on a modified accrual basis of accounting. Per the General Appropriations Act, Laws of 2007, Chapter 109, Section 3, Subsections O and N, the budgetary basis is modified accrual. However, there is a statutory exception. The budget is adopted on the modified accrual basis of accounting except for accounts payable accrued at the end of the fiscal year that do not get paid by the statutory deadline per Section 6-10-4 NMSA 1978. Those accounts payable require approval to pay prior year bills out of the FY 2009 budget. At June 30, 2008, there were none.
- 8. The original budget differs from the final budget presented in the budget comparison statements of SHARE Fund #06500 and SHARE Fund #89600 by amendments made during the fiscal year.
- 9. Appropriations lapse at the end of the fiscal year.

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

# F. Budgets and Budgetary Accounting (Continued)

Each year the Legislature approves multiple year appropriations, which the State considers as continuing appropriations. The Legislature authorizes these appropriations for two to five years; however, it does not identify the authorized amount by fiscal year. Consequently, the appropriation is budgeted in its entirety the first year the Legislature authorizes it. The unexpended portion of the budget is carried forward as the next year's beginning budget balance until either the project period has expired or the appropriation has been fully expended. The budget presentations in these financial statements are consistent with this budgeting methodology.

In accordance with the requirements of Section 2.2.2. 10.A(2) (b) of 2.2.2 NMAC Requirements for Contracting and Conducting Audits of Agencies and the allowance made by GASB 34 footnote 53, the budgetary comparison statement for the General Fund has been included as part of the basic financial statements.

# G. Accrued Compensated Absences

Annual leave and other compensated absences with similar characteristics are accrued as a liability as benefits are earned by employees if: the employees' right to receive compensation is attributable to services already rendered; and it is probable that the employer will compensate employees for benefits through paid time off or some other means such as cash payments at termination or retirement.

Where applicable, the compensated absence liability is presented in two parts in the government-wide financial statements, a current portion and long-term portion. The current portion is the amount expected to be expended during fiscal year 2009. It is an estimate management determined by comparing the amount actually paid out during fiscal year 2009 compared to the liability balance at June 30, 2008.

Employees accumulate annual leave at a rate based on appointment date and length of continuous service. A maximum of 240 hours of annual leave may be carried forward after the pay period beginning in December and ending in January. When employees terminate, they are compensated at their current hourly rate for accumulated unpaid annual leave as of the date of termination, up to a maximum 240 hours.

Employees accumulate sick leave at a rate of 3.69 hours per pay period. There is no limit to the amount of sick leave that an employee may accumulate. State agencies are allowed to pay fifty percent of each employee's hourly rate for accumulated sick leave over 600 hours, up to 120 hours. Payment may be made only once per fiscal year at a specified pay period in either January or July. Additionally, upon retirement those employees with over 600 hours accumulated sick leave have the option to convert 400 hours of such leave to cash at one half of their hourly rate.

# NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### G. Accrued Compensated Absences (Continued)

Fair Labor Standards Act (FLSA) states that nonexempt employees accumulate compensation time at a rate of 1.5 times the number of hours worked, in excess of forty hours per week, based on their regular hourly rate. Exempt and classified employees who are FLSA exempt accumulate compensation time at the same rate as the number of hours worked.

Exempt employees could not carry forward unused compensation time into January of the 2007 calendar year. Overtime must be preapproved by management. Payment of this liability can be made by compensated leave time or cash payment. At June 30, 2008, there was no compensation time owed to any employees.

In accordance with GASB 16, accrued compensated absences consist of accumulated annual leave, sick leave between 600 and 720 hours, compensatory leave for employees, including the related employers' matching FICA and Medicare payroll taxes.

### H. Reversions

Any unexpended balance remaining in SHARE fund #06500 is generally reverted to the State General Fund. The General Appropriations Act of 2004, Section 3, Subsection N, states that "for the purpose of administration of the General Appropriations Act of 2005, the State of New Mexico shall follow the modified accrual basis of accounting for governmental funds in accordance with the manual of model accounting practices issued by the Department of Finance and Administration." In accordance with the Department of Finance and Administration's "Basis of Accounting-Modified Accrual and the Budgetary Basis," the Office has accrued as payables amounts owed for goods and services received by June 30, 2008. Any remaining SHARE Fund 06500 fund balance not specifically reserved for prepaid postage or federal grant funds accounted for separately is being reverted to the State General Fund in accordance with Section 6-5-10, NMSA 1978. Fund 78400, Armed Forces Veterans' License Fund is non-reverting per Section 66-3-419F, NMSA 1978. Fund 89600 Veterans' Approval Fund is non-reverting per 38 USC Section 1771, Article 13, Section 28-13-13 of the U.S. Code.

In addition, unexpended balances of special appropriations are reverted when required by law.

# I. Federal Grants Receivable (Deferred Revenue)

Reimbursement procedures are used for federal awards received by the Department. Consequently, timing differences between expenditures and program reimbursements can exist at any time during the fiscal year. Receivable balances and fiscal balances at fiscal year end represent an excess of modified accrual basis expenditures over cash reimbursements received to date. Conversely, deferred revenue balances represent an overdraw of cash (advances) in excess of modified accrual basis expenditures. Generally, receivable or deferred revenue balances caused by differences in the timing of cash reimbursements and expenditures are returned to the grantor in the remaining grant period.

Determining the amount of expenditures reimbursable by the federal government, in some cases, requires management to estimate allowable costs to be charged to the federal government. As a result of this and other issues, management provides an allowance for potential contractual allowances for federal revenue. Any changes in these estimates are recorded in the period that the estimate is changed.

# J. Net Assets /Fund Equity

In the government-wide financial statements, net assets consist of three components: invested in capital assets, net of related debt; restricted; and unrestricted. The Department has no debt related to capital assets; therefore, net assets invested in capital assets equal the capital assets, net of related accumulated depreciation. The Department's financial statement does not show any net assets restricted because it does not have any resources remaining in the net assets that were received or earned with the explicit understanding between the Department and the resource provider (grantor, contributor, other government, enabling legislation) that the funds would be used for a specific purpose. Generally, the Department would first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available. Therefore, all remaining net assets that are not related to capital assets are shown as unrestricted.

In the fund financial statements, reservations of fund balance are created to either (1) satisfy legal covenants that require that a portion of the fund balance be segregated, or (2) identify the portion of the fund balance that is not appropriable for future expenditures. There were no reservations of fund balance at June 30, 2008.

Reserved for Prepaid Postage – This designation represents funds that the Department has reserved for the amount of prepaid postage that is not appropriable.

### K. Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTE 3. CASH - INVESTMENTS AND COLLATERAL

### A. Investment in the State Treasurer General Fund Investment Pool

Cash accounts of the Department with the New Mexico State Treasurer depository at June 30, 2008 are as follows:

Account Name	Agency Number	SHARE Fund	Balance per Depository	Reconciling Items	Balance per Books
NM Veterans' Service	67000	06500	\$ 2,191,441	-	2,191,441
Armed Forces Veterans' License Fund	67000	78400	39,147	-	39,147
Veterans' Approval Fund	67000	89600	(47,616)		(47,616)
Total government funds			2,182,972		2,182,972
Cemetery Agency Fund	67000	12300	93,325	-	93,325
National Guard/Family Assistance Agency Fund	67000	55300	41,628	-	41,628
Total agency funds			134,953		134,953
Total cash accounts			\$ 2,317,925		2,317,925

Cash accounts on deposit with the New Mexico State Treasurer do not require collateral to be pledged because they are deposits with another governmental entity. The Department is not authorized to make investments of funds on deposit with the New Mexico State Treasurer.

The State Treasurer has the power to invest money held in demand deposits and not immediately needed for the operation of state government in securities in accordance with Sections 6-10-10 I through P, NMSA 1978, as amended. The State Treasurer with the advice and consent of the State Board of Finance can invest money held in demand deposits and investments not immediately needed for the operation of state government in:

(a) Securities issued by the United States (U.S.) government or by its department or agencies and direct obligations of the U.S. or are backed by the full faith and credit of the U.S. government or agencies sponsored by the U.S. government;

### NOTE 3. CASH – INVESTMENTS AND COLLATERAL (CONTINUED)

### A. Investment in the State Treasurer General Fund Investment Pool (Continued)

- (b) Contracts for the present purchase and resale at a specified time in the future, not to exceed one year or, in case of bond proceeds, not to exceed three years, of specific securities at specified prices at a price difference representing the interest income to be earned by the State. No such contract shall be invested in unless the contract is fully secured by obligations of the United States of other securities backed by the United States having a market value of at least one hundred two percent of the amount of the contract;
- (c) Contracts for the temporary exchange of state-owned securities for the use of broker-dealers, banks or other recognized institutional investors in securities, for periods not to exceed one year for a specified fee rate. No such contract shall be invested in unless the contract is fully secured by exchange of an irrevocable letter of credit running to the State, cash or equivalent collateral of at least 102% of the market value of the securities plus accrued interest temporarily exchanged. The collateral required for either of the forms of investment in sections (b) and (c) shall be delivered to the fiscal agent of New Mexico or its designee contemporaneously with the transfer of funds or delivery of the securities at the earliest time industry practice permits, but in all cases, settlement shall be on the same-day basis. Neither of the contracts in (b) or (c) shall be invested in unless the contracting bank, brokerage firm or recognized institutional investor has a net worth in excess of five hundred million dollars;
- (d) Any of the following investments in an amount not to exceed forty percent of any fund that the State Treasurer invests: (I) commercial paper rated "prime" quality by a national rating services, issued by corporations organized and operating within the U.S.; (2) medium-term notes and corporate notes with a maturity not exceeding five years that are rated A or its equivalent or better by a nationally recognized rating service and that are issued by a corporation organized and operating in the U.S.; or (3) an asset-backed obligation with a maturity obligation with a maturity not exceeding five years that is rated AAA or its equivalent by a nationally recognized rating service;
- (e) Shares of a diversified investment company registered pursuant to the Federal Investment Company Act of 1940 that invests in U.S. fixed income securities or debt instruments authorized pursuant to (a), (b) and (d) above provided that the investment company has total assets under management of at least one billion dollars and the investments made by the State Treasurer pursuant to this paragraph are less than five percent of the assets of the investment company; or

### NOTE 3. CASH – INVESTMENTS AND COLLATERAL (CONTINUED)

### A. Investment in the State Treasurer General Fund Investment Pool (Continued)

(f) Individual, common or collective trust funds of banks or trust companies that invest in U.S. fixed income securities or debt instruments authorized pursuant to (a), (b) and (d) above provided that the investment manager has assets under management of at least one billion dollars and the investments made by the State Treasurer pursuant to this paragraph are less than five percent of the assets of the individual, common or collective trust fund.

No public funds can be invested in negotiable securities or loans to financial institutions fully secured by negotiable securities at current market value shall be paid out unless there is a **contemporaneous transfer of the securities** at the earliest time industry practice permits, but in all cases, settlement shall be on a same-day basis either by physical delivery or, in the case of uncertified securities, by appropriate book entry on the books of the issuer, to the purchaser or to a reputable third party safekeeping financial institution acting as agent or trustee for the purchaser, which agent or trustee shall furnish timely confirmation to the purchaser.

### Credit Risk and Interest Rate Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The State Treasurer General Fund Investment Pool is not rated for credit risk.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The agency does not have an investment policy that limits investment rate risk.

For additional GASB 40 disclosure information regarding cash held by the State Treasurer, the reader should see the separate audit reports for the State Treasurer's Office for the fiscal year ended June 30, 2008.

### B. Cash in Bank (First National Bank of Santa Fe Trust Department)

- 1. Cash on deposit of \$310,865 with the First National Bank of Santa Fe Trust Department at June 30, 2008, represents fiduciary funds held in trust as conservator or personal representative of estates of certain wards presented in the Veterans' Trust Fund. Since these deposits are held at the bank as individual trusts, they are insured by the Federal Deposit Insurance Corporation and the individual accounts are not exposed to custodial credit risk. This amount is included as a part of cash.
- 2. Burial savings accounts of \$43,435 with the First National Bank of Santa Fe Trust Department at June 30, 2008 represent fiduciary funds held in trust as conservator or personal representative of estates of certain wards presented in the Veterans' Trust Fund. These deposits are insured by the Federal Deposit Insurance Corporation and are not exposed to custodial credit risk. This amount is included as a part of investments.

### NOTE 3. CASH – INVESTMENTS AND COLLATERAL

### C. Investments (First National Bank of Santa Fe Trust Department)

### Credit Risk, Custodial Credit Risk and Interest Rate Risk

The First National Bank of Santa Fe Trust Department (Trustee) invests veterans' benefits in the Veterans' Trust Fund under a trust agreement with the Department. The Department is the conservator or personal representative of the estates of certain wards pursuant to Section 28-13-9, NMSA 1978. The trustee holds, manages, invests, and receives the trust-estate, collects income and disposes of the net income and principal in accordance with the trust agreement. The trustee is specifically authorized and empowered to "invest and reinvest any funds of the trust estate in deposits, assets, or other, securities, or property insured by an agency of the federal government, such as, but not limited to the Federal Deposit Insurance Corporation and the Federal Savings and Loan Insurance Corporation or obligation issued by the United States Government or its agencies, or money market funds limited to investment in obligations of the United States Government or its agencies or other legal investments as in its discretion it shall deem advisable."

The trustee shall develop a general plan or plans for investment, not less than once a year. The trustee shall invest property and income in accordance with the plan. The compensation to the trustee is 1% per annum of the total value of the managed trust estate and the trustee shall create and manage an "individual account" on behalf of each of the wards for whom the grantor has been appointed conservator by a court of competent jurisdiction.

### NOTE 3. CASH – INVESTMENTS AND COLLATERAL (CONTINUED)

### C. Investments (First National Bank of Santa Fe Trust Department) (Continued)

### Credit Risk, Custodial Credit Risk and Interest Rate Risk (Continued)

The Department's investments in the Veterans' Trust Fund at June 30, 2008 included the following:

Investment	Maturities		Carrying Amount	Fair Value
U.S. Savings Bonds Series E and EE	Various though 11/1/11	\$	5,100	18,089
U.S. Federal Home Loan Bank Bonds and Debentures	Various through 6/13/09		9,256,568	9,258,365
Federal Government – Money Market Fund	N/A	_	2,543,643	2,543,643
Total investments			11,805,311	11,820,097
Other Property				
Real estate Automobiles, mobile homes	N/A		1,301,910	1,301,910
and other	N/A		1,285,197	1,279,095
Burial savings accounts	N/A		43,435	43,435
Total other property			2,630,542	2,624,440
Total investments and other proper	ty	\$	14,435,853	14,444,537

### Credit Risk

All investments are insured by an agency of the federal government or registered or securities held by the trustee or its agent in the name of the Department. Investments are in accordance with the "general plan." Investments are in legal investments which have safety, assured income, stability of principal and ready convertibility.

### NOTE 3. CASH – INVESTMENTS AND COLLATERAL (CONTINUED)

C. Investments (First National Bank of Santa Fe Trust Department) (Continued)

Credit Risk, Custodial Credit Risk and Interest Rate Risk (Continued)

### Custodial Credit Risk

For an investment, custodial credit risk is the risk that in the event of the failure of the counter-party, the Department will not be able to recover the value of its investments or collateral securities that are in possession of an outside party.

All investment securities are insured and registered in the name of the Department or are held by either the counter-party or counter-party's trust department.

### Interest Rate Risk

In accordance with its investment policy, the Department and trustee manages its exposure to declines in fair values and losses arising from increasing interest rates by limiting the modified duration of its investments to short periods of up to five years.

### NOTE 4. DUE FROM FEDERAL GOVERNMENT/DEFERRED REVENUE

Due from the federal government represents the excess of expenditures over reimbursements received on Federal awards programs. At June 30, 2008, there was \$35,535 due from the federal government.

NOTE 5. CAPITAL ASSETS

Summaries of changes in capital assets and related depreciation for the year ended June 30, 2008, follows:

		Balance 6/30/07	Additions	Deletions	Balance 6/30/08
Capital Assets Information and technology equipment	\$	146,669	_	_	146,669
Furniture and fixtures	Ψ	26,933	_	_	26,933
Machinery and equipment	_	55,076	-		55,076
Total capital assets	\$	228,678	2		228,6 <u>78</u>
Accumulated Depreciation					
Information and technology equipment	\$	109,311	18,949	-	128,260
Furniture and fixtures		16,084	3,847	-	19,931
Machinery and equipment	_	30,576	4,900_	<u> </u>	<u>35,476</u>
Total accumulated depreciation	\$	155,971	27,696	-	183,667
Capital Assets, net of Accumulated Depreciat	ion				
Information and technology equipment	\$	37,358	(18,949)	-	18,409
Furniture and fixtures		10,849	(3,847)	-	7,002
Machinery and equipment		24,500	(4,900)	-	19,600
Net capital assets	\$	72,707	(27,696)		45,011

The Department does not have any debt related to capital assets. Depreciation expense for the year was \$27,696.

### NOTE 6. COMPENSATED ABSENCES PAYABLE

Employees are entitled to accumulate annual leave at a graduated rate based on years of service. A maximum of 240 hours can be carried forward at calendar year end. The Department has recognized a liability of \$121,679 in the Statement of Net Assets for annual leave based on current pay rates and hours accumulated at June 30, 2008. Compensated absences are paid with General Fund appropriations out of SHARE Fund 06500.

		Balance 5/30/07	Increase	Decrease	Balance 6/30/08
Current Compensated absences payable Long-term	\$	92,001	92,684	92,001	92,684
Compensated absences payable	_	28,742	253		28,995
Total compensated absences payable	\$	120,743	92,937	92,001	121,679

### NOTE 7. REVERSIONS – DUE TO STATE GENERAL FUND

The General Fund receives a State General Fund appropriation annually. Any unexpected funds at the end of the year revert to the State General Fund. In addition, any other revenue received in the fund which is not specifically appropriated by the legislature also reverts to the State General Fund. Federal grant funds which are co-mingled in the Department's general fund, are accounted for separately, and do not revert to the State General Fund. The Department of Veterans' Services was appropriated \$3,314,010 for fiscal year 2008. Special appropriations totaled \$170,000 for fiscal year 2008.

General Fund Fund balance, July 1, 2007	\$	565,345
Revenue		3,314,010
Expenditures		(3,535,943)
Fund balance, June 30, 2008 Designated fund balance		343,412
Vehicle for transport in Grant County		(4,000)
VFW		(150,000)
Vehicle for transport in Dona Ana County		(20,000)
State funds – purchase, install bronze sculpture memorials		, ,
to veterans in public locations statewide FY 2007-FY2010	_	(26,800)
Due to State General Fund for 2008 appropriations	<u>\$</u>	142,612
Composition of amount due to General Fund by fiscal year appropriation:		
2008 Fiscal Year	\$	142,612
2007 Fiscal Year	_	9,107
Total due to State General Fund, June 30, 2008	\$	151.719

### NOTE 8. ASSETS HELD IN CUSTODY FOR OTHERS

Assets held in trust consist of cash, investments, real property and miscellaneous property held in trust for veterans. All real property is reported on the financial statements at acquisition cost of the items or an estimate of what acquisition cost was for items transferred into the Department of Veterans' Service Guardianship.

### NOTE 9. PERA PENSION PLAN

Plan Description. Substantially all of the Department's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, NM 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

Funding Policy. Plan members are required to contribute 7.42% of their gross salary. The Department is required to contribute 16.59% of the gross covered salary. The contribution requirements of plan members and the Department are established in state statute under Chapter 10, Article 11, NMSA 1978. The requirements may be amended by acts of the Legislature. The Department's contributions to PERA for the fiscal years ending June 30, 2008, 2007 and 2006 were \$224,538, \$209,811 and \$191,750, respectively, which equal the amount of the required contributions for each fiscal year.

### NOTE 10. POST-EMPLOYMENT BENEFITS

Plan Description. Department of Veterans' Services contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

### NOTE 10. POST-EMPLOYMENT BENEFITS (CONTINUED)

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which the event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the post-employment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy. The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. The statute requires each participating employer to contribute 1.3% of each participating employee's annual salary; each participating employee is required to contribute .65% of their salary. Employers joining the program after 1/1/98 are also required to make a surplus-amount contribution to the RHCA based on one of two formulas at agreed-upon intervals.

The RHCA plan is financed on a pay-as-you-go basis. The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the contributions can be changed by the New Mexico State Legislature.

The Department's contributions to the RHCA for the years ended June 30, 2008, 2007 and 2006 were \$17,188, \$16,315 and \$15,025, respectively, which equal the required contributions for each year.

### NOTE 11. COMMITMENTS AND CONTINGENCIES

### **Operating Lease Obligations**

The Department of Veterans' Services is committed under several leases for Department office space, grounds and various equipment. These leases are considered for accounting purposes to be operating leases and are not reflected in the Department of Veterans' Services long-term liabilities. Lease expenditures for the year ended June 30, 2008, amounted to \$74,826. All leases expire by June 30, 2008, and have not been renewed as of June 30, 2008.

### Federal Grants

The Department of Veterans' Services receives federal grants which may be refundable in the event that all terms of the grants are not complied with. In the opinion of management, no material refunds will occur.

### NOTE 12. DUE FROM/DUE TO OTHER STATE AGENCIES

Due From Due To Purpose

### Fund 78400 - Armed Forces Veterans' License Plate Fund

Taxation & Revenue Dept. \$ 4,560 - MVD distributions

## NOTE 13. TRANSFERS TO/FROM OTHER AGENCIES

	Fund No.	Transfers To From		Purpose						
Fund 06500 – General Fund	<u>ıd</u>			-						
Department of Finance and Administration	85300 \$	-	3,066,200	General Fund appropriation FY 2008						
Department of Finance and Administration	85300	-	150,000							
Department of Finance and Administration	62000	-	81,700	Other General Fund appropriations - compensation						
Department of Finance and Administration	85300	-	20,000	Special appropriation -vehicle for transport in Dona Ana County						
Department of Finance and Administration	85300	150,261	-	Payroll liability errors-SHARE FY 2007						
General Services Dept.	38500	10,516		Insurance premiums						
	\$	160,777	3,317,900							
Fund 78400 - Veterans' L	<u>Fund 78400 – Veterans' License Fund</u>									
Taxation & Revenue Dept.	33300 \$	<del>-</del>	43,434	MVD distributions, Sec. 66-6-23						

### NOTE 14. STATE GENERAL FUND APPROPRIATIONS

				Balance of App	propriation
	Original Appropriation	Appropriation Period	Expenditures to Date	Designated for Subsequent Year Expenditure	Due to State General Fund
General Fund					
Appropriation Laws 2007, Chap. 109, Sec 4	\$ 3,066,200	7/1/07 to 6/30/08	\$ 2,923,588	-	142,612
Other General Fund					,
Appropriation Compensation Laws					
2007, Ch. 109, Sec. 8	81,700	7/1/07 to 6/30/08	81,700	-	-
Special Appropriation –	e e la la				
Bronze Sculpture Memo Laws 2006, Ch.111	44,000	7/1/05 to 6/30/10	17,200	26,800	_
Special Appropriation -	,,,,,,	.,	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	,	
Capital Outlay	20.000	7/1/06 to 6/30/11	16,000	4.000	
Laws 2007, Ch. 42 Special Appropriation –	20,000	//1/00 to 6/30/11	16,000	4,000	ž
Capital Outlay (VFW)					
Laws 2007, Ch. 42 Special Appropriation –	150,000	7/1/07 to 6/30/09	-	150,000	-
Capital Outlay					
Laws 2008, Ch. 43, Sec	. 71 20,000	7/1/07 to 6/30/10	-	20,000	-
Special Appropriation - Detection of Lung Cancer					
Laws 2008, Ch. 3. Sec.		7/1/06 to 6/30/08	350,000		
	\$ 3,731,900		\$ 3,388,488	200,800	142,612

### NOTE 15. DUE FROM/TO OTHER FUNDS

Interfund balances as of June 30, 2008 consisted of the following amounts:

Receivable		<u> </u>	Payable
Fund	Amount	Fund	Amount
Veterans' Approval Fund	\$ 55,360	General Fund	\$ 55,360

The interfund balances result from a deposit of revenue into the incorrect fund. The balance is expected to be repaid within one year from the date of the financials.

### NON-MAJOR GOVERNMENTAL FUNDS

### Special Revenue Funds

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditures for a particular purpose.

<u>Veterans' Approval Fund (Fund 89600)</u> – There is created within the Department of Veterans' Service the 'veterans' approval agency' to carry out the State's obligation under the provision of 38 USC Section 1771, Article 13 Section 28-13-13. (Former Subchapter VII of Chapter 17 was renumbered Subchapter IV of Chapter 20. Section 1771 was renumbered Section 3671.) The purpose of this fund is to collect administrative monies from the Office of Military Affairs. These monies will be used for administrative costs of the Veterans' Approval Agency which is now supervised by the director of the Department. This fund in non-reverting to the State General Fund pursuant to the above cited section of the U.S. Code.

Armed Forces Veterans' License Fund (Fund 78400) – The purpose of providing special registration plates for Veterans. A portion of the fee collected shall be credited to the fund. Expenditures are for the purpose of expanding services to rural areas of the state including Native American communities and senior citizen centers. This fund is non-reverting to the State General Fund as per Section 66-3-0419.F, NMSA 1978.

STATE OF NEW MEXICO
DEPARTMENT OF VETERANS' SERVICES
COMBINING BALANCE SHEET
NON-MAJOR GOVERNMENTAL FUNDS
SPECIAL REVENUE FUNDS
June 30, 2008

		Veterans' Approval	Armed Forces Veterans' License	Total
ASSETS				
Investment in State Treasurer General Fund	40		20.142	***
Investment Pool  Due from other funds	\$	- 	39,147	39,147
- · · · · · · · · · · · · · · · · · · ·		55,360	•	55,360
Due from Federal government  Due from other state agencies		35,535	4 5 6 0	35,535
Prepaid travel advances			4,560	4,560
Total assets	\$	90,895	43,707	134,602
LIABILITIES AND FUND BALANCE				
Liabilities				
Investment in State Treasurer General Fund				
Investment pool - deficit	\$	47,616	-	47,616
Accounts payable		3,161	-	3,161
Accrued salaries payable	<del></del>	6,382	-	6,382
Total liabilities		57,159	<u>-</u> -	57,159
Fund Balance				
Unreserved, undesignated reported in:				
Special Revenue Funds		33,736	43,707	77,443
Total fund balance	-	33,736	43,707	77,443
Total liabilities and fund balance	.\$	90,895	43,707	134,602

STATE OF NEW MEXICO
DEPARTMENT OF VETERANS' SERVICES
COMBINING STATEMENT OF REVENUES, EXPENDITURES
AND CHANGES IN FUND BALANCE
NON-MAJOR GOVERNMENTAL FUNDS
SPECIAL REVENUE FUNDS
For the Year Ended June 30, 2008

		Veterans Approval	Armed Forces Veterans' License	Total
Revenues	_			
Fees	\$	-	43,434	43,434
Intergovernmental grants	_	168,833	-	168,833
Total revenues		168,833	43,434	212,267
Expenditures Current:				
Personal services and employee benefits		125,130	_	125,130
Other costs		43,703	5,143	48,846
Total expenditures		168,833	5,143	173,976
Net change in fund balance		-	38,291	38,291
Fund balance, beginning of year		33,736	5,416	39,152
Fund balance, end of year	\$	33,736	43,707	77,443

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES STATEMENT OF REVENUES AND EXPENDITURES BUDGET AND ACTUAL - NON-MAJOR GOVERNMENTAL FUNDS VETERANS' APPROVAL SPECIAL REVENUE FUND 89600 For the Year Ended June 30, 2008

		Original Budget	Final Budget	Actual Budget Basis	Variance Favorable (Unfavorable)
Revenues	ው	222.600	222 (00	160 022	(52.555)
Federal grants - operating	\$	222,600	222,600	168,833	(53,767)
Total revenues		222,600	222,600	168,833	(53,767)
Expenditures Current:					
Personal services and employee benefits	\$	•	128,000	125,130	2,870
Contractual services		170,400	-	-	-
Other costs		52,200	94,600	43,703	50,897
Total expenditures	\$	222,600	222,600	168,833	53,767
Reconciliation of GAAP basis to budget basis expenditur Expenditures - GAAP basis Adjustments: None	es:		\$	168,833	
Expenditures - budget basis				168,833	

### Note:

The actual expenditures on the budget basis do not include any accounts payable that required a request to pay prior year bills out of the FY 2009 budget.

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES STATEMENT OF REVENUES AND EXPENDITURES BUDGET AND ACTUAL - NON-MAJOR GOVERNMENTAL FUNDS ARMED FORCES VETERANS' LICENSE SPECIAL REVENUE FUND 78400 For the Year Ended June 30, 2008

		Original Budget	Final Budget	Actual Budget Basis	Variance Favorable (Unfavorable)
Revenues Miscellaneous and other	\$	28,000	28,000	43,434	15,434
Total revenues		28,000	28,000	43,434	15,434
Prior year cash		23,100	23,100		
Total revenues budgeted		51,100	51,100		
Expenditures Current:		C1 000	51,000	C 142	45.077
Other costs  Total expenditures	\$	51,000 51,000	51,000	5,143 5,143	45,857 45,857
Reconciliation of GAAP basis to budget basis expenditures Expenditures - GAAP basis Adjustments: None	::	·	\$	5,143	
Expenditures - budget basis			\$	5,143	

### Note:

The actual expenditures on the budget basis do not include any accounts payable that required a request to pay prior year bills out of the FY 2009 budget.

### FIDUCIARY FUNDS

### **Agency Funds**

The agency funds of the Department of Veterans' Services are used to account for the proceeds of settlements and court decisions until the proceeds may be distributed to the proper recipients.

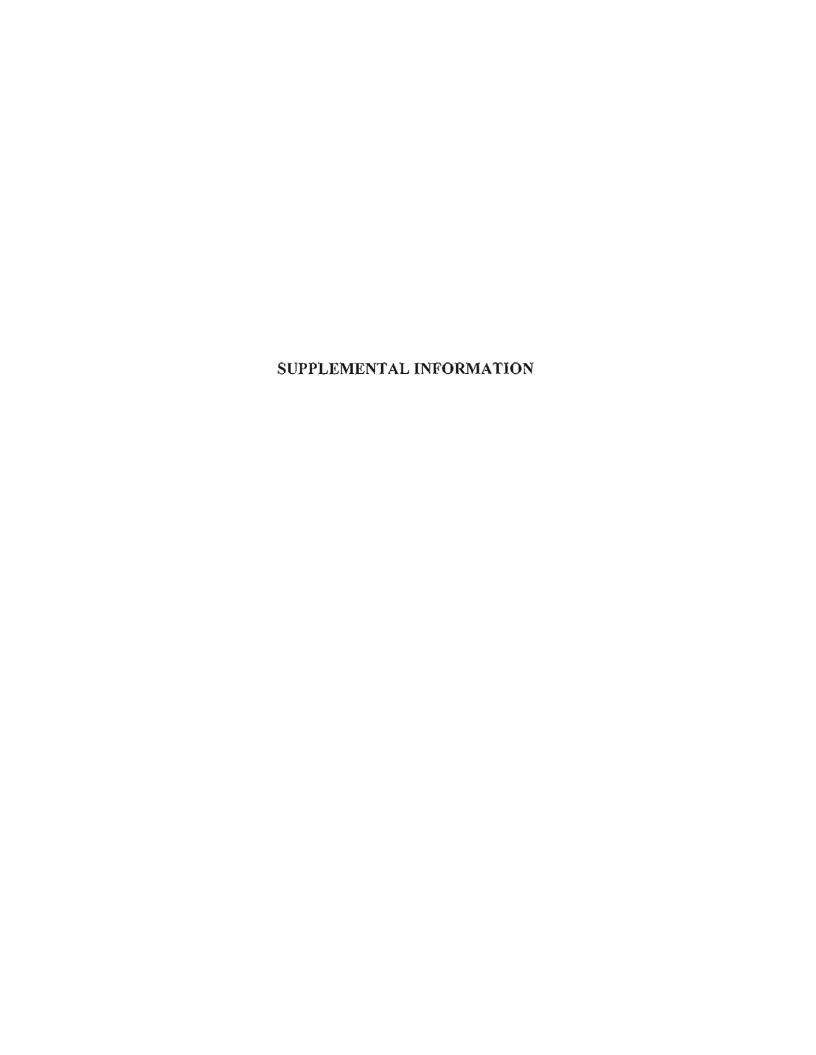
<u>Veterans' Trust Fund</u> – This fund is used to account for the estates of veterans and minor children of veterans where the Department is appointed guardian or conservator. The funds come from the Veterans Administration, Social Security, Railroad Retirement, Civil Service Annuity, and other sources such as rent, royalties, insurance payments and inheritance funds. Disbursements are for support and maintenance, clothing, dental, medical and school expenses for the wards and their dependents. Also involved are other types of transactions such as purchasing and selling real estate, buying furniture and automobiles, and renting housing. All funds are deposited to the ward's accounts at the First National Bank of Santa Fe. Funds are invested and disbursed by the trustee bank, the First National Bank of Santa Fe.

<u>Cemetery Fund</u> – This fund is administered by the New Mexico Department of Veterans' Services and is to be used to increase the size of the Santa Fe National Cemetery. Funds come from designations by taxpayers on their New Mexico personal income tax returns. The funds will be remitted to the City of Santa Fe.

National Guard Members/Family Assistance Fund (Fund #55300) — This fund is administered by the New Mexico Department of Veterans' Services and is to be used to assist National Guard Members activated for service in the global war on terrorism and to their families. Funds come from the New Mexico Taxation and Revenue Department designated by taxpayers on personal income tax returns. The Statutory authority establishing the fund was HB484, Laws of 2005.

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES COMBINING STATEMENT OF FIDUCIARY NET ASSETS FIDUCIARY FUNDS June 30, 2008

ASSETS	Veterans' Trust Fund	Cemetery Fund	National Guard Member/ Family Assistance	Total Agency Funds
Investment in State Treasurer General Fund				
Investment Pool	\$ -	93,325	41,628	134,953
Cash on deposit in banks	310,865	-	-	310,865
Investments and other property  Due from othe funds	 14,435,853	-	-	14,435,853
Total assets	\$ 14,746,718	93,325	41,628	14,881,671
LIABILITIES				
Assets held for others	\$ 14,746,718	93,325	41,628	14,881,671
Total liabilities	\$ 14,746,718	93,325	41,628	14,881,671



# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES COMBINING SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

For the Year Ended June 30, 2008

Veterans' Trust Fund	Balance June 30, 2007	Additions	Deductions	Balance June 30, 2008
ASSETS Cash on deposit in banks Investments and other property	\$ 7,335 15,442,649	303,530	- (1,006,796)	310,865 14,435,853
Total assets	\$ 15,449,984	303,530	(1,006,796)	14,746,718
LIABILITIES Assets held for others	\$ 15,449,984	303,530	(1,006,796)	14,746,718
Total liabilities	\$ 15,449,984	303,530	(1,006,796)	14,746,718
Cemetery Fund ASSETS				
Investment in the State Treasurer General Fund Investment Pool Due from other funds	\$ 74,620 3,221	18,705	(3,221)	93,325
Total assets	\$ 77,841	18,705	(3,221)	93,325
LIABILITIES Assets held for others	\$ 77,841	15,484		93,325
Total liabilities	\$ 77,841	15,484		93,325
National Guard Member/Family Assistance ASSETS				
Investment in the State Treasurer General Fund Investment Pool Due from other funds	\$ 15,362 3,984	26,266	(3,984)	41,628
Total assets	\$ 19,346	26,266	(3,984)	41,628
LIABILITIES Assets held for others	\$ 19,346	22,282	-	41,628
Total liabilities	\$ 19,346	22,282	<u>-</u>	41,628

### STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES COMBINING SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUNDS

For the Year Ended June 30, 2008

		Balance June 30, 2007	Additions	Deductions	Balance June 30, 2008
TOTAL - ALL AGENCY FUNDS					
ASSETS					
Investment in the State Treasurer General Fund					
Investment Pool	\$	89,982	44,971	-	134,953
Cash on deposit in banks		7,335	303,530	-	310,865
Investments and other property		15,442,649	-	(1,006,796)	14,435,853
Due from other funds		7,205	-	(7,205)	
Total assets	<u>\$</u>	15,547,171	348,501	(1,014,001)	14,881,671
LIABILITIES					
Assets held for others	\$	15,547,171	341,296	(1,006,796)	14,881,671
Total liabilities	\$	15,547,171	341,296	(1,006,796)	14,881,671

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES STATEMENT OF REVENUES, EXPENDITURES AND ENCUMBRANCES BUDGET AND ACTUAL - MULTI-YEAR CAPITAL OUTLAY APPROPRIATIONS BRONZE SCULPTURE MEMORIALS For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Budget Basis	Variance Favorable (Unfavorable)
Revenues				
Fund Balance	\$ 44,000	44,000	44,000	
Total revenues	 44,000	44,000	44,000	
Expenditures Current:				
Personal services and employee benefits	-	_	_	-
Contractual services	-	-	-	-
Other costs	 44,000	44,000	17,200	26,800
Total expenditures	 44,000	44,000	17,200	26,800
Other Financing Sources (Uses):				
Transfers in:				
Special Appropriations	-	-	-	-
Transfers out	 -	-	•	-
Total other financing sources	 -	-	_	
Excess of revenues over				
expenditures and other financing sources	\$ -	_	26,800	26,800

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES STATEMENT OF REVENUES, EXPENDITURES AND ENCUMBRANCES BUDGET AND ACTUAL - MULTI-YEAR CAPITAL OUTLAY APPROPRIATIONS GRANT COUNTY VEHICLE For the Year Ended June 30, 2008

		Original Budget	Final Budget	Actual Budget Basis	Variance Favorable (Unfavorable)
Revenues	rh.				
Fund Balance	\$_	_	-	-	
Total revenues	_			-	<u>-</u>
Expenditures					
Current:					
Personal services and employee benefits		-	-	•	-
Contractual services		-	-	-	-
Other costs		20,000	20,000	16,000	4,000
Total expenditures	_	20,000	20,000	16,000	4,000
Other Financing Sources (Uses):					
Transfers in:					
Special Appropriations		20,000	20,000	20,000	-
Transfers out	_	-	-	-	
Total other financing sources	_	20,000	20,000	20,000	

4,000

4,000

The Notes to the Financial Statements are an integral part of this statement.

Excess of revenues over

sources

expenditures and other financing

STATE OF NEW MEXICO
DEPARTMENT OF VETERANS' SERVICES
STATEMENT OF REVENUES, EXPENDITURES AND ENCUMBRANCES
BUDGET AND ACTUAL - MULTI-YEAR CAPITAL OUTLAY APPROPRIATIONS
MORA COUNTY VFW BUILDING
For the Year Ended June 30, 2008

		Original Budget	Final Budget	Actual Budget Basis	Variance Favorable (Unfavorable)
Revenues					
Fund Balance	\$	150,000	150,000	150,000	
Total revenues	_	150,000	150,000	150,000	
Expenditures Current:					
Personal services and employee benefits		-	-	-	-
Contractual services		-	-	-	-
Other costs	_	150,000	150,000		150,000
Total expenditures	_	150,000	150,000		150,000
Other Financing Sources (Uses):					
Transfers in:					
Special Appropriations		-	-	-	-
Transfers out	_	<del></del>	-	-	
Total other financing sources		-		_	
Excess (deficiency) of revenues over (under) expenditures and other financing sources (uses)	\$	-	-	150,000	150,000

STATE OF NEW MEXICO
DEPARTMENT OF VETERANS' SERVICES
STATEMENT OF REVENUES, EXPENDITURES AND ENCUMBRANCES
BUDGET AND ACTUAL - MULTI-YEAR CAPITAL OUTLAY APPROPRIATIONS
DONA ANA VEHICLE
For the Year Ended June 30, 2008

		Original Budget	Final Budget	Actual Budget Basis	Variance Favorable (Unfavorable)
Revenues					
Fund Balance	\$	-		-	
Total revenues	_			-	
Expenditures					
Current:					
Personal services and employee benefits Contractual services		-	-	•	-
Other costs		20,000	20,000	-	20,000
	_	20,000	20,000		
Total expenditures	_	20,000	20,000		20,000
Other Financing Sources (Uses): Transfers in:					
Special Appropriations		20,000	20,000	20,000	-
Transfers out	_			-	
Total other financing sources	_	20,000	20,000	20,000	
Excess of revenue over expenditures and other financing					
sources	\$	-		20,000	20,000

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES STATEMENT OF REVENUES, EXPENDITURES AND ENCUMBRANCES BUDGET AND ACTUAL - MULTI-YEAR CAPITAL OUTLAY APPROPRIATIONS DETECTION OF LUNG CANCER For the Year Ended June 30, 2008

	Original Budget	Final Budget	Actual Budget Basis	Variance Favorable (Unfavorable)
Revenues				
Fund Balance	\$ 350,000	350,000	350,000	
Total revenues	350,000	350,000	350,000	
Expenditures				
Current:				
Personal services and employee benefits	-	-	-	-
Contractual services	-	-	-	-
Other costs	 350,000	350,000	350,000	-
Total expenditures	 350,000	350,000	350,000	
Other Financing Sources (Uses):				
Transfers in:				
Special Appropriations	-	-	-	-
Transfers out	 -	-		
Total Other Financing Sources	 			
Excess of revenues over expenditures and other financing				
sources	\$ -		-	

### STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES SCHEDULE OF CASH AND INVESTMENT ACCOUNTS June 30, 2008

Cash:   Investment in the State Treasurer General Fund Investment Pool General Fund General Fu		SHARE Fund No. Account Number		Balance Per Depository	_	Reconciling Items Outstanding Warrants	Reconciled Balance June 30, 2008
Investment in the State Treasurer General Fund Investment Pool General Fund (1905)   2,191,441   - 2,191,441	Account Name			z opootte. y			2000
Pund Investment Pool   General Fund   89600   \$2,191,441   - 2,191,441	Cash:						
Special Revenue Funds							
Special Revenue Funds   Veterans' Approval Fund   89600		06500	¢	2 101 441		_	2 191 441
Veterans' Approval Fund         89600         (47,616)         -         (47,616)           Armed Forces Veterans' License         78400         39,147         -         39,147           Total spovernmental funds         2,182,972         -         2,182,972           Total governmental funds         2,182,972         -         2,182,972           Agency Funds         12300         93,325         -         93,325           National Guard Member/Family Assistance Fund         55300         41,628         -         41,628           Total agency funds         2,317,925         -         2,317,925           Total State Treasurer cash accounts         310,865         -         2,317,925           First National Bank of Santa Fe:           Agency Funds         N/A         310,865         -         310,865           Total cash on deposit         N/A         310,865         -         310,865           Total cash on deposit         N/A         310,865         -         310,865           Total cash on deposit         S. 2,628,790         -         2,628,790           Investments:           Use savings bonds - Series E & EE         S. 5,100         18,089	Contract with	00300	Ψ_	2,171,771			2,131,441
Armed Forces Veterans' License Total special revenue funds         78400         39,147         - 39,147           Total special revenue funds         (8,469)         - 2,182,972         - 2,182,972           Agency Funds         12300         93,325         - 93,325           National Guard Member/Family Assistance Fund Total agency funds         55300         41,628         - 41,628           Total State Treasurer cash accounts         2,317,925         - 2,317,925           First National Bank of Santa Fe:							
Total special revenue funds   (8,469)   - (8,469)     Total governmental funds   2,182,972   - 2,182,972     Agency Funds   12300   93,325   - 93,325     National Guard Member/Family Assistance Fund   55300   41,628   - 41,628     Total agency funds   134,953   - 134,953     Total State Treasurer cash accounts   2,317,925   - 2,317,925     First National Bank of Santa Fe:   Agency Funds   Veterans' Trust Funds   N/A   310,865   - 310,865     Total cash on deposit   Pirest National Bank of Santa Fe:   Agency Funds   Pirest National Bank of Santa Fe:   Agency Funds   Value   Pirest National Bank of Santa Fe:   Agency Funds   Value   Pirest National Bank of Santa Fe:   Agency Funds   Value   Pirest National Bank of Santa Fe:   Agency Funds   Veterans' Trust Fund:   Value   Pirest National Bank of Santa Fe:   Agency Funds   Veterans' Trust Fund:   Value   Pirest National Bank of Santa Fe:   Agency Funds   Veterans' Trust Fund:   Value   Pirest National Bank of Santa Fe:   Agency Funds   Veterans' Trust Fund:   Pirest National Bank of Santa Fe:   Agency Funds   Veterans' Trust Fund:   Value   Val						-	
Total governmental funds		/8400				-	
Agency Funds   12300   93,325   93,325   1,4628   134,953   144,953   144,	Total special revenue funds			(0,409)			(0,409)
Cemetery Fund National Guard Member/Family Assistance Fund Total agency funds         12300         93,325         -         93,325           Total agency funds         134,953         -         134,953           Total State Treasurer cash accounts         2,317,925         -         2,317,925           First National Bank of Santa Fe:	Total governmental funds			2,182,972		-	2,182,972
Cemetery Fund National Guard Member/Family Assistance Fund Total agency funds         12300         93,325         -         93,325           Total agency funds         134,953         -         134,953           Total State Treasurer cash accounts         2,317,925         -         2,317,925           First National Bank of Santa Fe:	Agency Funds						
Total agency funds	Cemetery Fund	12300		93,325		-	93,325
Total State Treasurer cash accounts   2,317,925   - 2,317,925		55300				<u> </u>	
First National Bank of Santa Fe:	Total agency funds			134,953		-	134,953
Agency Funds         N/A         310,865         -         310,865           Total cash on deposit         \$ 2,628,790         -         2,628,790           Book Carrying Value           Warket Value           Investments:           First National Bank of Santa Fe           Agency Funds - Veterans' Trust Fund:           US savings bonds - Series E & EE         \$ 5,100         18,089           Federal Home Loan Bank Cons. & Deb.         9,256,568         9,258,365           Money market funds         2,543,643         2,543,643           Total investments         11,805,311         11,820,097           Other Property:           First National Bank of Santa Fe           Agency Funds - Veterans' Trust Fund:         1,301,910         1,301,910           Real estate         1,301,910         1,301,910           Automobiles, mobile homes and other         1,285,197         1,279,095           Burial savings accounts         43,435         43,435           Total other property         2,630,542         2,624,440	Total State Treasurer cash accounts			2,317,925		-	2,317,925
Agency Funds         N/A         310,865         -         310,865           Total cash on deposit         \$ 2,628,790         -         2,628,790           Book Carrying Value           Warket Value           Investments:           First National Bank of Santa Fe           Agency Funds - Veterans' Trust Fund:           US savings bonds - Series E & EE         \$ 5,100         18,089           Federal Home Loan Bank Cons. & Deb.         9,256,568         9,258,365           Money market funds         2,543,643         2,543,643           Total investments         11,805,311         11,820,097           Other Property:           First National Bank of Santa Fe           Agency Funds - Veterans' Trust Fund:         1,301,910         1,301,910           Real estate         1,301,910         1,301,910           Automobiles, mobile homes and other         1,285,197         1,279,095           Burial savings accounts         43,435         43,435           Total other property         2,630,542         2,624,440	First National Bank of Santa Fe:						
Society							
Book   Carrying   Market   Value   Value	Veterans' Trust Funds	N/A		310,865			310,865
Investments:         Carrying Value         Market Value           First National Bank of Santa Fe           Agency Funds - Veterans' Trust Fund:         3,100         18,089           US savings bonds - Series E & EE         \$5,100         18,089           Federal Home Loan Bank Cons. & Deb.         9,256,568         9,258,365           Money market funds         2,543,643         2,543,643           Total investments         11,805,311         11,820,097           Other Property:           First National Bank of Santa Fe           Agency Funds - Veterans' Trust Fund:         1,301,910         1,301,910           Real estate         1,301,910         1,301,910           Automobiles, mobile homes and other         1,285,197         1,279,095           Burial savings accounts         43,435         43,435           Total other property         2,630,542         2,624,440	Total cash on deposit		\$	2,628,790	_	-	2,628,790
First National Bank of Santa Fe         Agency Funds - Veterans' Trust Fund:       \$ 5,100       18,089         US savings bonds - Series E & EE       \$ 5,100       18,089         Federal Home Loan Bank Cons. & Deb.       9,256,568       9,258,365         Money market funds       2,543,643       2,543,643         Total investments       11,805,311       11,820,097         Other Property:         First National Bank of Santa Fe         Agency Funds - Veterans' Trust Fund:       1,301,910       1,301,910         Real estate       1,301,910       1,301,910         Automobiles, mobile homes and other       1,285,197       1,279,095         Burial savings accounts       43,435       43,435         Total other property       2,630,542       2,624,440						Carrying	
Agency Funds - Veterans' Trust Fund:       US savings bonds - Series E & EE       \$ 5,100       18,089         Federal Home Loan Bank Cons. & Deb.       9,256,568       9,258,365         Money market funds       2,543,643       2,543,643         Total investments       11,805,311       11,820,097     Other Property:  First National Bank of Santa Fe  Agency Funds - Veterans' Trust Fund:  Real estate  Automobiles, mobile homes and other  Automobiles, mobile homes and other  Burial savings accounts  Total other property       1,301,910       1,301,910         Total other property       2,630,542       2,624,440							
US savings bonds - Series E & EE       \$ 5,100       18,089         Federal Home Loan Bank Cons. & Deb.       9,256,568       9,258,365         Money market funds       2,543,643       2,543,643         Total investments       11,805,311       11,820,097     Other Property:  First National Bank of Santa Fe  Agency Funds - Veterans' Trust Fund:  Real estate  Automobiles, mobile homes and other  Automobiles, mobile homes and other  Burial savings accounts  Total other property       1,301,910       1,301,910         Total other property       2,630,542       2,624,440							
Federal Home Loan Bank Cons. & Deb.       9,256,568       9,258,365         Money market funds       2,543,643       2,543,643         Total investments       11,805,311       11,820,097         Other Property:         First National Bank of Santa Fe         Agency Funds - Veterans' Trust Fund:         Real estate       1,301,910       1,301,910         Automobiles, mobile homes and other       1,285,197       1,279,095         Burial savings accounts       43,435       43,435         Total other property       2,630,542       2,624,440					\$	5,100	18,089
Total investments         11,805,311         11,820,097           Other Property:           First National Bank of Santa Fe           Agency Funds - Veterans' Trust Fund:         1,301,910         1,301,910           Real estate         1,301,910         1,285,197         1,279,095           Automobiles, mobile homes and other         1,285,197         1,279,095           Burial savings accounts         43,435         43,435           Total other property         2,630,542         2,624,440							
Other Property:         First National Bank of Santa Fe         Agency Funds - Veterans' Trust Fund:       1,301,910       1,301,910         Real estate       1,285,197       1,279,095         Automobiles, mobile homes and other       1,285,197       1,279,095         Burial savings accounts       43,435       43,435         Total other property       2,630,542       2,624,440	•						
First National Bank of Santa Fe         Agency Funds - Veterans' Trust Fund:       1,301,910       1,301,910         Real estate       1,285,197       1,279,095         Automobiles, mobile homes and other       1,285,197       1,279,095         Burial savings accounts       43,435       43,435         Total other property       2,630,542       2,624,440	Total investments				_	11,805,311	11,820,097
Automobiles, mobile homes and other       1,285,197       1,279,095         Burial savings accounts       43,435       43,435         Total other property       2,630,542       2,624,440	First National Bank of Santa Fe Agency Funds - Veterans' Trust Fund:					1 201 010	1201010
Burial savings accounts         43,435         43,435           Total other property         2,630,542         2,624,440							
Total other property 2,630,542 2,624,440							
Total investments and other property \$ 14,435,853 14,444,537							
	Total investments and other property				\$	14,435,853	14,444,537

# Ricci & Company LLC

CERTIFIED PUBLIC ACCOUNTANTS 6200 UPTOWN BLVD. NE - SUITE 400 ALBUQUERQUE, NM 87110

# Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Mr. John M. Garcia, Secretary Department of Veterans' Services and Hector H. Balderas New Mexico State Auditor Santa Fe, New Mexico

We have audited the financial statements of the governmental activities, each major fund, the aggregate remaining fund information, the budgetary comparisons for the general fund and major special revenue funds, and the combining and individual funds presented as supplemental information of the Department of Veterans' Services (the Department) as of and for the year ended June 30, 2008, and have issued our report thereon dated January 5, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Department's internal control over financial reporting as a basis for designating our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Department's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Department's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the entity's financial statements that is more than inconsequential will not be prevented or detected by the Department's internal control. We consider the deficiency described in the accompany schedule of findings and responses (Finding 08-01) to be a significant deficiency in internal control over financial reporting.

Mr. John M. Garcia, Secretary Department of Veterans' Services and Hector H. Balderas New Mexico State Auditor Santa Fe, New Mexico

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Department's internal control. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However we believe that none of the significant deficiencies described above is a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Department's financial statements are free of material misstatement, we preformed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests did not disclose any instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*:

We noted certain matters that are required to be reported under *Government Auditing Standards*, *January 2007 Revision* paragraphs 5.14 and 5.16, and Section 12-6-5, NMSA 1978, which are described in the accompanying schedule of findings and responses as findings 07-02, 07-03, 08-02, 08-03, and 08-04.

The Department's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the Department's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, others within the Department, the State Auditor, the New Mexico Legislature, and any applicable federal grantors, and is not intended to be and should not be used by anyone other than these specified parties.

# Ricci & Company, LLC

Albuquerque, New Mexico January 5, 2009

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS For the Year Ended June 30, 2008

07-01	Accounting System – SHARE	Resolved
07-02	Timely Payment of Invoices	Updated and Included
07-03	Late Delivery of Audit Report to	
	State Auditor's Office	Updated and Included
07-04	Timely Billings and Follow-Up	
	of Receipt of Grant Reimbursement Billings	Resolved

### B. FINDINGS – FINANCIAL STATEMENT AUDIT

### 08-01 SAS 112 CONTROLS OVER FINANCIAL REPORTING (Significant Deficiency)

### CRITERIA

Per SAS 112, the auditor must determine whether the client has sufficient accounting competence and knowledge to detect or prevent a misstatement or mistake over financial reporting. The client should possess the ability to perform accounting transactions such as producing an accurate trial balance and prepare GAAP basis financial statements.

### **CONDITION**

Due to the significant number of adjustments necessary to correct the trial balance in the current year, as well as the reliance on NMDFA and the independent auditors, we are not confident in the controls in place to perform accounting transactions and prepare the GAAP basis financial statements.

### CAUSE

Management uses an expense tracking approach and heavily monitors its budgets and budgetary reports. In addition, management does not have a comprehensive understanding of the SHARE system. Further, in the current and previous years management has had reliance on its independent auditors to prepare its GAAP basis trial balance and audit reports, including the Management's Discussion and Analysis.

### **EFFECT**

The limited understanding of the accounting system and controls over accounting transactions and preparing financial statements contributed to materially incorrect trial balance accounts, resulting in significant adjustments necessary to prepare the adjusted trial balance and subsequently the audit report.

### RECOMMENDATION

We recommend that the Department implement internal controls surrounding the GAAP basis financial reporting process. We also recommend that the Department receive additional training to obtain a comprehensive understanding of the SHARE.

### B. FINDINGS – FINANCIAL STATEMENT AUDIT

08-01 SAS 112 CONTROLS OVER FINANCIAL REPORTING (Significant Deficiency) (CONTINUED)

### MANAGEMENT RESPONSE

Management agrees that additional training is necessary and required to gain a comprehensive understanding of SHARE and will request additional training to correct this condition. The additional training in SHARE combined with a greater understanding of GAAP basis financial reporting will give management the ability to implement greater internal controls.

### C. FINDINGS - OTHER MATTERS

### 07-02 TIMELY PAYMENT OF INVOICES

### CRITERIA

In accordance with Section 13-1-158 (c), NMSA 1978, payments for goods and services purchased by the Department shall be made within thirty days after invoice date.

### CONDITION

During our testwork over cash disbursements, we noted 7 of 17 (41%) payments that were made more than thirty days after the invoice date or receipt of invoice.

### **CAUSE**

Problems associated with the processing of expenditures vouchers through SHARE accounting system were attributable to a majority of the late payments to vendors. However, some late payments were a result of accounts payable personnel not entering information into the SHARE system timely.

### **EFFECT**

Expenditures not recorded on a timely basis do not allow for timely reconciliation of expenditures to cash and budget balances. In addition, good faith relationships with vendors may suffer.

### RECOMMENDATION

We recommend that the Department continue to strengthen and enforce its policies and procedures over cash disbursements to help eliminate late payments.

### MANAGEMENT RESPONSE

Management understands and concurs that late payments to vendors had been a problem throughout the fiscal year and will take action to ensure accounts payable personnel take prompt action to ensure payments to vendors are completed in a timely fashion.

### C. FINDINGS – OTHER MATTERS

### 07-3 LATE DELIVERY OF AUDIT REPORT TO STATE AUDITOR'S OFFICE

### **CRITERIA**

In accordance with Section 2.2.2.9 A (2.2.2 NMAC), Requirements for Contracting and Conducting Audits of Agencies, and audit contract, the June 30, 2008 fiscal year audit report for the Department of Veterans' Services shall be delivered to the State Auditor's Office by January 5, 2009.

### CONDITION

The June 30, 2008 audit report was not submitted to the State Auditor's Office by the required due date of January 5, 2009.

### **EFFECT**

This is a noncompliance with the State Auditor Rule 2.2.2.9 A and the provisions of the audit contract. In addition, the users of the financial statements do not have timely audit reports and financial statements for their review. Late audit reports could have an effect on state and federal funding.

### CAUSE

The late report is due to the timing of entering into the audit contract, difficulties in extracting timely and reliable information from the agency's accounting system, the Statewide Human Resource, Accounting, and Management Reporting System (SHARE) and other factors encountered during the audit.

### RECOMMENDATION

We recommend that the Department take a proactive approach to the audit to help ensure it is completed in a timely manner. Steps like entering into the audit contract as soon as possible and having all requested information and reconciliations prepared before audit fieldwork would help ensure a timely submittal of the audit report.

### MANAGEMENT RESPONSE

Management understands and concurs with the audit finding that the completed audit report was not submitted on time. The audit contract was not completed in time to allow the auditor sufficient time to complete the report. Management will ensure the audit contract for audit services for the state fiscal year 2009 will be completed in a timely manner to ensure sufficient time to complete the audit in the future.

### C. FINDINGS – OTHER MATTERS

### 08-02 DUE TO/DUE FROM OTHER FUNDS

### **CRITERIA**

Liabilities and receivables between funds (due to/due from other funds) should be paid in a timely manner.

### CONDITION

The audited fiscal year 2007 financial statements note balances due to the Veterans' Approval Fund, Cemetery Fund, and National Guard Members Fund from the General Fund. As of June 30, 2008 the transfers of cash between funds had not occurred and the same balances were still outstanding.

### **CAUSE**

The financial department did not take action to ensure that funds from the General Fund were transferred to the appropriate special revenue or fiduciary funds in a timely manner.

### **EFFECT**

Since funds due to the Veterans' Approval Fund, Cemetery Fund, and National Guard Members Fund are fiduciary in nature and money due to them have not been made in a timely manner, it appears that the Department is commingling fiduciary funds with the General Fund. Since there are adequate funds in the General Fund, we noted no actual commingling.

### RECOMMENDATION

We recommend that the Department develop policies and procedures to ensure that due to/due from other funds are paid/funded in a timely manner.

### MANAGEMENT RESPONSE

Management understands and concurs with the audit finding. It must be noted that there was never any use of the fiduciary funds for anything related to general operations and that only general fund appropriations were used. Management will put in place sufficient policies and procedures to ensure fiduciary funds are transferred to the appropriate locations in a timely manner.

### C. FINDINGS – OTHER MATTERS

### 08-03 EMPLOYEE TRAVEL AND PER DIEM

### CRITERIA

Per 10-8-4 NMSA 1978 and 2.42.2 NMAC, employees requesting travel reimbursements must obtain prior approval of the travel and for the reimbursement of actual expenditures. Also, good accounting practices require the timely finalization and settlement of all travel and per diem related items and settlement of employee travel advances.

### CONDITION

Although we did not note any improper spending for travel and per diem, we noted the following non-compliances with the travel and per diem regulations:

- We noted no written documentation of approval prior to travel on all four disbursements selected for testwork. The total amount affected by this issue was \$1,994.
- No written prior approval for the reimbursement of actual expenditures was obtained for two
  of the four disbursements selected for testwork. The total amount affected by this issue was
  \$1,009.
- We also noted that prepaid travel expenses in the amount of \$853 in the general fund date back more than one year.

### CAUSE

Since management is not always available to give written approval prior to travel, verbal approval is granted without written follow up or email approval is utilized but not maintained. Also, since the prepaid balance is the same as the previous year, it appears that management has not finalized and settled the travel advances. Additional analysis showed all items have been finalized and this is an accounting error.

### **EFFECT**

The Department is not in compliance with Section 10-8-4, NMSA 1978 and 2.42.2 NMAC. Also, the Department has errors in its accounting records.

### C. FINDINGS – OTHER MATTERS

### 08-03 EMPLOYEE TRAVEL AND PER DIEM (Continued)

### RECOMMENDATION

We recommend that Management stress the importance of obtaining prior approval for travel expenses to all employees who travel. We also recommend that the employees in charge of reviewing and approving travel vouchers review 10-8-4 NMSA 1978 and 2.42.2 NMAC to become more familiar with the requirements. Further, we recommend that the Department implement policies and procedures for the regular monitoring of employee travel advances, and subsequent corrections to the general ledger.

### MANAGEMENT RESPONSE

Management understands and concurs that travel is not always approved in writing in advance of the travel. Management will implement policies and procedures that will ensure travel is approved in advance. Management will also implement policies and procedures that will ensure travel vouchers submitted for advance payment are reviewed prior to completion to ensure the travel has been completed and the advance payment is correct.

### C. FINDINGS – OTHER MATTERS

### 08-04 REVERSION TO THE STATE GENERAL FUND

### CRITERIA

Section 6-5-10, NMSA 1978, requires "all unreserved, undesignated fund balances in reverting funds and accounts as reflected in the central accounting system as of June 30, be reverted by September 30 to the general fund." The 2008 New Mexico Sate Auditor Rule 2.2.2.12(A)(6)(b) requires a finding should an agency not be in compliance with this requirement.

### CONDITION

Total reversions of \$154,839, as reflected in the central accounting system, that is due to the State General Fund from the Department of Veterans' Services' general fund related to fiscal year 2008 was not reverted by September 30, 2008. In addition, the amount due related to the 2007 reversion has not been submitted to the State General Fund.

### CAUSE

Due to difficulties in the calculation, the reversion amount for 2008 was not calculated until audit field work.

### **EFFECT**

The Department is not in compliance with 6-5-10, NMSA 1978. To avoid the potential of future sanctioning, the Department should submit reversions in a timely manner. In addition, the Department is not practicing ideal cash management since liabilities are not paid in a timely manner.

### RECOMMENDATION

We recommend that the Department implement controls to ensure that all required reversions are reverted in a timely manner, but no later than September 30 following the fiscal year end.

### MANAGEMENT RESPONSE

Management understands and concurs that the reversions for fiscal year 2007 and 2008 were not submitted to the Department of Finance and Administration (DFA) by the annual deadline of September 30 as required in the DFA year end closing instructions. Management will ensure the DFA closing instructions are followed and all deadlines met.

# STATE OF NEW MEXICO DEPARTMENT OF VETERANS' SERVICES EXIT CONFERENCE For the Year Ended June 30, 2008

### **Exit Conference**

An exit conference was held on December 12, 2008 to discuss the annual financial report. Attending were the following:

Representing the Department of Veterans' Services: John Garcia, Cabinet Secretary Dan McCormack, CFO Monica Calles Anne Griego

Representing the Independent Auditor:

Herman Chavez, CPA Valerie Selinger

Note: Management is responsible for the context of the report, even though the financial statements were prepared substantially by the independent auditor.