Basic Financial Statements and Independent Auditor's Report Thereon June 30, 2019

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Official Roster June 30, 2019

<u>Name</u> <u>Title</u>

James C. Kenney Acting Trustee

Ralph Gruebel Executive Director

William Fetner Water Resources Professional III

Elysia Bunten Budget Analyst-Advanced



Independent Auditor's Report

James C. Kenney, Acting Trustee
Office of Natural Resources Trustee, State of New Mexico
121 Tijeras Avenue NE, Suite 1000
Albuquerque, New Mexico 87102
And
Mr. Brian S. Colón
New Mexico State Auditor

Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the budgetary comparisons for the general fund and trustee fund of the State of New Mexico Office of the Natural Resources Trustee (Office), as of and for the year ended June 30, 2019, and the related notes to the financial statements which collectively comprise the Office's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the State of New Mexico Office of Natural Resources Trustee, as of June 30, 2019, and the respective changes in financial position and the respective budgetary comparisons for the general fund and trustee fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Emphasis of Matter

As discussed in Note 1, the financial statements of the Office of Natural Resources Trustee are intended to present the financial position and changes in financial position, of only that portion of the governmental activities, each major fund, and the aggregate remaining fund information of the State of New Mexico that is attributable to the transactions of the Office of Natural Resources Trustee. They do not purport to, and do not, present fairly the financial position of the State of New Mexico as of June 30, 2019, and the changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United State of America. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5-10 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us the sufficient evidence to express an opinion or provide any assurance.

Supplemental Information

Our audit was conducted for the purpose of forming opinions on the Office's financial statements and the budgetary comparisons. The accompanying supplementary information listed as schedule 1 in the table of contents, as required by 2.2.2.NMAC, is presented for purposes of additional analysis and are not a required part of the basic financial statements. The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with the auditing standards generally accepted in the United States of America. In our opinion, the schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 25, 2019 on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters.

The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Office's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Office's internal control over financial reporting and compliance.

ZLOTNICK, LAWS & SANDOVAL, PC

Zlolind, hour & Sandone, DC

Santa Fe, New Mexico October 25, 2019

This section of the financial report presents a discussion and analysis of the State of New Mexico Office of Natural Resources Trustee (Office) financial performance during the fiscal year ended June 30, 2019. Please read it in conjunction with the Office's financial statements, which follow this section.

The Management's Discussion and Analysis and the accompanying financial statements cover all activities of the Office.

Financial Highlights

Net Position:

❖ At June 30, 2019 and 2018 assets of the Office exceeded its liabilities by approximately \$6.0 million and \$6.5 million (net position), most of which was restricted for Natural Resource Damage Assessment and Restoration Program (NRDAR Program) activities.

Governmental Funds:

❖ At June 30, 2019, the Office's governmental funds reported fund balance restricted for planning and implementing restoration projects of approximately \$5.9 million and fund balance committed to assessment costs of \$85,023. During the year ended June 30, 2019, total fund balances decreased by approximately \$551,000.

Office Highlights

The mission of the Office is to return injured natural resources to the condition they would have been absent the release of contamination. The goal of the Natural Resource Damage Assessment and Restoration (NRDAR) program is to restore, replace or acquire the equivalent of injured, destroyed or lost natural resources.

Accomplishments in fiscal year 2019:

- ❖ 13,820 acres of habitat benefited from restoration
- ❖ 1,087 acre-feet of water conserved, restored or protected

Restoration projects in progress or completed in fiscal year 2019:

- ❖ Ancheta Springs Ranch Restoration Project
- ❖ Burro Cienaga Watershed Restoration Project
- City of Rocks State Park Wildlife Habitat Restoration Project
- Curry County Playa Conservation Project
- ❖ Gila River Farm Riparian Preserve Project
- Headwaters Burro Cienega Watershed Project: Habitat Enhancement and Treatment of Nonnative Plants
- Midnight Meadows Wetland Restoration
- ❖ Mountain View Nitrate Plume Restoration Project
- ❖ Mimbres River Wildlife and Habitat Restoration Project
- ❖ Mountain View Nitrate Plume Restoration Project
- ❖ Red River Aquatic Habitat Restoration-Forest Service Land
- ❖ Red River Aquatic Habitat Restoration-Village of Questa
- ❖ Questa Municipal Sanitary Sewer System Improvements
- Questa Municipal Water Supply Well
- ❖ Silver City Ridge Road Sewer Line Extension Project
- Upper Whiskey Creek Restoration

Overview of Financial Statements

This annual report consists of a series of financial statements. The statement of net position and the statement of activities provide a broad overview of the Office's finances in a manner similar to a private sector business. Fund financial statements report the Office's operations in more detail than the Office-wide statements by providing information about the Office's most significant funds. Fund financial statements include:

❖ Governmental fund financial statements that show how Office services such as environmental and support services were financed in the short-term and what remains for future spending.

The financial statements also include notes that explain some of the information in the financial statements and provide more detail.

Office-Wide Statements

One of the most important questions asked about the Office's finances may be, "Is the Office as a whole, better off or worse off, as a result of the year's activities?" The statement of net position and the statement of activities report information about the Office as a whole and about its activities in such a way that helps answer this question. All of the Office's activities are reported as governmental activities. These activities are financed primarily through State of New Mexico general fund appropriations, the recovery of natural resource damages for injury to, destruction of or loss of New Mexico's natural resources and investment income.

These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Office's net position and changes in them. You can think of Office net position, the difference between assets and liabilities, as one way to measure the Office's financial health, or financial position.

Over time, increases or decreases in the Offices' net position are one indicator of whether its financial health is improving or deteriorating. You will need to consider other nonfinancial factors, however, such as changes in the scope or size of operations, and other potential influences from state or federal governance.

Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds, not the Office as a whole. Separate funds are established by the Office to help control and manage revenues and expenditures for particular purposes or to show that it is meeting legal responsibilities for using specific damage assessment money. Additionally, separate funds are maintained to ensure funds are not comingled. The fund type used by the Office and its accounting approach are described below:

❖ Governmental Funds – All of the Office's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end that are non-spendable, restricted, committed, assigned, or unassigned. These classifications of fund balance show the nature and extent of constraints placed on the Office's fund balances by law, creditors, State legislators, and the Office's annually adopted budget. Unassigned fund balance is available for spending for any purpose. These funds are reported using an accounting method called modified accrual accounting, which measure cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Offices' general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the Office's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in reconciliations after each fund financial statement.

Office-Wide Financial Analysis

Net Position. The following table reflects the condensed statement of net position as of June 30, 2019, with comparative amounts for 2018.

	FY2019	FY2018	Percent Change
STATEMENT	OF NET POSITION		
ASSETS			
Current and other assets	\$ 6,186,114	\$ 6,595,742	-6.21%
Capital assets, net	<u> </u>	<u> </u>	
Total assets	6,186,114	6,595,742	-6.21%
LIABILITIES			
Current liabilities	184,346	43,357	325.18%
Long term liabilities	3,078	3,078	0.00%
Total liabilities	187,424	46,435	303.63%
NET POSITION			
Invested in capital assets	-	-	
Restricted	5,929,718	6,331,664	-6.35%
Unrestricted	68,972	217,643	-68.31%
Total net position	\$ 5,998,690	\$ 6,549,307	-8.41%

The Office's net position decreased by approximately \$551,000 during the year. The decrease is primarily attributable to the Office's NRDAR program expenditures exceeding program revenues for the year. The Office used fund balance to support operations and fund restoration projects which contributed to the decrease in net position.

Change in Net Position. The table below provides a summary of the change in net position for the year ended June 30, 2019, with comparative totals for 2018.

	FY2019	FY2018	Percent Change
STATE	MENT OF ACTIVITIE	ES	
REVENUES			
Program revenues	\$ 1,790	\$ 3,916,155	-218679.61%
General revenue, net of transfers	438,959	286,488	53.22%
Total revenues	440,749	4,202,643	-89.51%
EXPENSES			
Restoration and assessment	991,366	2,755,464	-177.95%
Change in net position	(550,617)	1,447,179	-138.05%
Net position, beginning of year	6,549,307	5,102,128	28.36%
Net position, end of year	\$ 5,998,690	\$ 6,549,307	-8.41%

The Office spent \$991,366 in restoration and assessment activities, which were offset by \$251,800 in State of New Mexico general fund appropriations, \$1,790 of miscellaneous revenue and \$187,159 in investment income.

The decrease in net position was primarily due to the Office utilizing fund balance to fund operations during the year.

Financial Analysis of the Office's Funds

At June 30, 2019, the Office's governmental funds reported a combined fund balance of approximately \$6.0 million, a net decrease of \$551,000 from the prior year. The primary reason for the decrease in combined fund balance from the prior year is the use of fund balances to support operations and resource restoration during the year.

Capital Assets

The Office made no investments in capital assets during the fiscal year ended June 30, 2019. All the Office's capital assets were fully depreciated at June 30, 2019 and 2018, in the prior years. Note 4 provides additional details of the Office's capital assets.

Economic Factors and Budget Information

The Office's general fund depends on appropriations from the State of New Mexico General Fund. Total recurring general fund revenue for the fiscal year ended June 30, 2019 was \$251,800. As of the end of the year the Office had expended all of the appropriation and there was no reversion due to the State's general fund as of year-end.

Request for Information

The financial report is designed to provide a general overview of the Office's finances and demonstrate its accountability for funds received. If you have questions about this report or need additional financial information, contact the Office at the following address:

Office of Natural Resources Trustee 121 Tijeras Avenue NE, Suite 1000 Albuquerque, NM 87102

OFFICE-WIDE FINANCIAL STATEMENTS

State of New Mexico Office of Natural Resources Trustee Statement of Net Position June 30, 2019

	overnmental Activities
ASSETS	
Investment in State General Fund Investment Pool	\$ 6,186,114
Due from other state agencies	-
Capital assets, net (see Note 4)	 -
Total assets	\$ 6,186,114
LIABILITIES	
Accounts payable	\$ 160,309
Accrued payroll	4,724
Accrued payroll taxes and benefits	6,340
Due to other state agencies	-
Due to State General Fund	-
Compensated absences (see Note 5)	
Due within one year	12,973
Due in more than one year	 3,078
Total liabilities	 187,424
NET POSITION	
Net investment in capital assets	-
Restricted for program expenditures	5,929,718
Unrestricted	 68,972
Total net position	\$ 5,998,690

Exhibit 2

State of New Mexico Office of Natural Resources Trustee Statement of Activities For the Year Ended June 30, 2019

	Governmental Activities
Expenses:	
General government	\$ 251,048
NRDAR Program	740,318
Total expenses	991,366
Program Revenues:	
NRDAR Program	1,790
Total program revenues	1,790
Net program expenses	(989,576)
General Revenue and Transfers:	
General fund appropriation	247,500
Interest from SGFIP	187,159
Other financing sources	4,300
Reversion to State General Fund	
Total general revenue	438,959
Change in net position	(550,617)
Net position at beginning of year	6,549,475
Prior period adjustment (Note 12)	(168)
Net position at beginning of year-as adjusted	6,549,307
Net position at end of year	\$ 5,998,690

FUND FINANCIAL STATEMENTS

State of New Mexico Office of Natural Resources Trustee Balance Sheet - Governmental Funds June 30, 2019

		Fund Fund Govern		Fund		Total vernmental Funds
ASSETS						
Investment in SGFIP	\$	11,064		6,175,050	\$	6,186,114
Due from other state agencies						
Total assets	\$	11,064	\$	6,175,050	\$	6,186,114
LIABILITIES AND FUND BALANCES Liabilities:						
Accounts payable	\$		\$	160,309	\$	160,309
Accounts payable Accrued payroll	Ф	4,724	Ф	100,309	Ф	4,724
Accrued payroll taxes and benefits		6,340		-		6,340
Due to other state agencies		0,540		-		0,540
Due to State General Fund		-		_		-
Total liabilities		11,064		160,309		171,373
Fund Balances:						
Restricted						
Planning and implementing restoration projects		-		5,929,718		5,929,718
Committed to assessment costs				85,023		85,023
Total fund balances			_	6,014,741		6,014,741
Total liabilities and fund balances						
	\$	11,064	\$	6,175,050	\$	6,186,114

Exhibit 4

Reconciliation of Governmental Funds Balance Sheet To The Statement of Net Position June 30, 2019

Total fund balances for governmental funds \$ 6,014,741 Amounts reported for governmental activities in the statement of net position are different because: Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds. These assets consist of the following: Property, plant & equipment Accumulated depreciation Total capital assets Some liabilities are not due and payable in the current period and therefore are not reported in the funds. Those liabilities consist of the following: Compensated absences (16,051)Net Position of Governmental Activities \$ 5,998,690

Exhibit 5

State of New Mexico

Office of Natural Resources Trustee

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended June 30, 2019

	General Fund (493000)	Fund Fund		Fund Fund Gover	
REVENUES					
Interest Income	\$ -	\$ 187,159	\$ 187,159		
NRDAR Program	-	1,790	1,790		
Total revenues		188,949	188,949		
EXPENDITURES					
Current:					
General government	251,800	-	251,800		
NRDAR Program	-	740,318	740,318		
Total expenditures	251,800	740,318	992,118		
Excess (deficiency) of revenues					
over expenditures	(251,800)	(551,369)	(803,169)		
OTHER FINANCING SOURCES (USES)					
Transfers out:					
Reversions to the State General Fund:					
Fiscal year 2019	-	-	-		
Transfers in:					
General fund appropriation	247,500	-	247,500		
NM Department of Finance & Administration	4,300	-	4,300		
Total other financing sources (uses)	251,800		251,800		
Net change in fund balances	-	(551,369)	(551,369)		
Fund balances at beginning of year	168	6,566,110	6,566,278		
Prior period adjustment (Note 12)	(168)	- -	(168)		
Fund balances at beginning of year-as restated		6,566,110	6,566,110		
Fund balances at end of year	\$ -	\$ 6,014,741	\$ 6,014,741		

State of New Mexico Office of Natural Resources Trustee Reconciliation of the Change in Fund Balances of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2019

Exhibit 6

Net Change in fund balances - total governmental funds \$ (551,369) Amounts reported for governmental activities in the statement of activities are different because: Certain outlays are reported as expenditures in governmental funds. However, in the statement of activities, these costs are expensed as they are consumed or allocated over their estimated useful lives. In the current period these amounts are: Capital outlay Depreciation expense Excess of depreciation expense over capital outlay Expenses recognized in the Statement of Activities, not reported in governmental funds: (Increase) decrease in compensated absences 752 Change in Net Position of Governmental Activities \$ (550,617)

Exhibit 7

State of New Mexico Office of Natural Resources Trustee Statement of Revenues and Expenditures-Budget and Actual (Budgetary Basis) General Fund

For the Year Ended June 30, 2019

	Budget Original	Budget Final	Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
REVENUES				
Appropriations Other financing sources	247,500 4,300	247,500 4,300	247,500 4,300	- -
Total revenues	251,800	251,800	251,800	
EXPENDITURES				
Administrative Services: Personal services & benefits Contractual services Other costs Other financing uses	251,800	251,800	251,800	- - - -
Total expenditures	\$ 251,800	\$ 251,800	\$ 251,800	\$ -
Excess of revenue and other finance other uses		expenditures and	-	
Less prior years fund balance rever	rsion			
Changes in fund balances per state and changes in fund balance (GAA		expenditures	\$ -	

Exhibit 8

State of New Mexico Office of Natural Resources Trustee Statement of Revenues and Expenditures-Budget and Actual (Budgetary Basis) Trustee Fund For the Year Ended June 30, 2019

	Budget Original	Budget Final	Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)
REVENUES Interest income NRDAR Program Other financing sources	\$ - - -	\$ - - -	\$ 187,159 1,790	\$ 187,159 1,790
FUND BALANCE	1,544,500	- 1,559,500	188,949	188,949
Total revenues and other sources	\$1,544,500	\$1,559,500	\$ 188,949	188,949
EXPENDITURES				
NRDAR Program Personal services & benefits Contractual services Other costs	28,800 1,496,100 19,600	32,800 1,496,100 30,600	27,303 687,380 25,635	5,497 808,720 4,965
Total expenditures	\$1,544,500	\$1,559,500	\$ 740,318	\$ 819,182
Excess of revenues and other sources over/(unde and other uses	r) expenditures		(551,369)	
Changes in fund balances per statement of revenuand changes in fund balance (GAAP Basis)	ues, expenditures	S	\$ (551,369)	

NOTES TO FINANCIAL STATEMENTS

1) Summary of Significant Account Policies

Accounting Standards

The Accompanying financial statements have been prepared in accordance with the accounting principles generally accepted in the United States of America (GAAP) applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. GASB standards and interpretations constitute GAAP for governments.

The Office's financial statements have been prepared in accordance with the reporting model defined by GASB Statement No. 34, *Basic Financial Statements – and Management's Discussion and Analysis-for State and Local Governments*.

Reporting Entity

The financial reporting entity as defined by GASB Statement No. 14 consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. This definition of the reporting entity is based primarily on the notion of financial accountability as the "cornerstone" of all financial reporting in government."

A primary government is any state government or general-purpose government consisting of all the organizations that make up its legal entity. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are, for financial reporting purposes, part of the primary government. The Office, therefore, is part of the primary government of the State of New Mexico (State). The State issues an audited comprehensive annual financial report inclusive of all agencies of the primary government. The Office has no component units that are required to be included in its financial statements.

The Laws of 1993, Chapter 292, and the Natural Resources Trustee Act created the Office of Natural Resources Trustee. The Statutory authority is contained in Chapter 75, Article 7 (75-7-1 to 75-7-5 NMSA 1978).

The Trustee is appointed by and serves at the pleasure of the Governor, pursuant to the provision of the federal Comprehensive Environmental Response, Compensation and Liability Act of 1980, as amended by the Superfund Amendments and Reauthorization Act of 1986, the Federal Water Pollution Control Act and any other applicable federal law. The Trustee shall act on behalf of the public as trustee of natural resources belonging to, managed by, controlled by or appertaining to the State, including protecting and representing the State's interest under applicable laws regarding injury to, destruction of or loss of natural resources in the state.

1) Summary of Significant Accounting Policies – continued

The Office is administratively attached to the State of New Mexico Environment Department (Department) which provides the Office with accounting, human resource and other assistance. The administrative head of the Office is the Trustee.

Basis of Presentation

Basic Financial Statements

The basic financial statements of the Office include the office-wide and the fund financial statements. The Office as a whole is the focus of the office-wide financial statements, while additional and detailed information about the Office's governmental activities is reported in the fund financial statements. The Office is a single-purpose governmental entity that has no business-type activities.

Office-Wide Financial Statements

The office-wide statement of net position and statement of activities display information about the Office. These statements include the financial activities of the Office as a whole. Eliminations have been made to minimize the double counting of internal activities. Office-wide financial statements exclude information about fiduciary funds and component units that are fiduciary in nature.

The Office's activities are funded primarily from appropriations by the State of New Mexico General Fund, cost recovery, restoration settlements and interest income.

The office-wide statement of activities reflects the cost of programs and functions (general government, NRDAR Program) reduced by directly associated revenues (State appropriations, cost recovery, restoration settlements, and interest income) to arrive at the net revenue or expense for each program and function.

Net program revenue or expenditure for governmental activities is then adjusted for general revenues to determine the change in net assets for the year. Indirect expenses such as support services and administration incurred in the general government and other functions and activities are allocated to programs and functions they benefit.

Fund Financial Statements

The fund financial statements provide information about the Office's funds. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column. The Office has no business-type activities and has two governmental funds, both of which are presented as major.

• General fund (SHARE Fund #49300) – This is the general operating fund of the Office. It is used to account for all financial resources except those required to be accounted for in another fund. Any unencumbered balance remaining in the general fund from state appropriation at the end of the fiscal year reverts to the general fund of the State.

1) Summary of Significant Accounting Policies – continued

• Trustee Fund (SHARE Fund #90000) – This is an expendable trust fund accounted for in essentially the same manner as the governmental fund types, using the same measurement focus and basis of accounting. Expendable trust funds account for assets where both the principal and interest may be spent. The Office's Trustee Fund accounts for money recovered for the State by or on behalf of the Office in the form of awards for damage to the State's natural resources in amounts calculated in accordance with federal law.

Revenues deposited in the fund compensate the State for expenses to investigate, assess and collect damages and enforce the State's rights and are available for appropriation to carry out the provisions of the Natural Resources Trustee Act.

Other revenues deposited in this fund may only be used to restore, replace or acquire natural resources in an area where natural resources have been injured, destroyed or lost, provided that the money shall be disbursed to restore, replace or acquire natural resources in the same area. Money deposited in this fund does not revert to the State General Fund at year-end per 75-7-5 NMSA 1978.

Basis of Accounting

The office-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Under this method, revenues are recorded when earned and expenses are recorded when liabilities are incurred, or economic asset used. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting from exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, deferred outflows of resources, liabilities and deferred inflows of resources resulting from non-exchange transactions are recognized in accordance with the requirements of GASB 33. Grant revenue is recorded when all applicable eligibility or reimbursement requirements are met.

Governmental funds are reported using the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The office considers all revenues reported in the government funds to be available if the revenues are collected within sixty days after year-end. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds from long-term debt and acquisitions under capital leases are reported as other financing sources.

Use of Estimates

In preparing financial statements in conformity with generally accepted accounting principles, management makes estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements, as well as the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

1) Summary of Significant Accounting Policies – continued

Investments

The Office invests all excess funds in the State General Fund Investment Pool managed by the Office of the State Treasurer. The State Treasurer's scope of authority for the types of investments that may be made with state funds is statutorily defined and governed by the State Treasurer's Investment Policy approved by the State Board of Finance. The State Treasurer issues separate financial statements which disclose the collateral pledged to secure these deposits and the categories of risk involved.

Capital Assets

Capital assets are reported in the office-wide financial statements. Capital assets are recorded at historical cost or estimated historical cost if actual historical cost is not known. Contributed assets, including those from the federal government, are recorded at estimated fair value on the date received. Additions, improvements and other capital outlays greater than \$5,000 that significantly extend the useful life of an asset are capitalized. Costs incurred for repairs and maintenance are expensed as incurred. The capitalization threshold is contained within 12-6-10 NMSA 1978. Depreciation is provided over the assets estimated useful lives using the straight-line method of depreciation. The useful lives range between three and five years.

Compensated Absences

It is the policy of the Office to permit employees to accumulate earned but unused vacation and sick pay benefits. No expenditure is reported for these amounts in the fund financial statements.

Qualified employees are entitled to accumulate vacation leave according to a graduated leave schedule of 80 to 160 hours per year, depending upon the length of service and the employee's hire date.

A maximum of thirty working days (240 hours) of such accumulated vacation leave may be carried forward to the next calendar year and any amount in excess of this limit is forfeited.

When employees terminate, they are compensated for accumulated unpaid vacation leave as of the date of termination, up to a maximum of thirty days (240 hours).

Qualified employees are entitled to accumulate sick leave at the rate of one day for each calendar month of service. There is no limit to the amount of sick leave which an employee may accumulate. Once per fiscal year in either January or July, employees may elect to be paid for 50% of accrued sick leave in excess of 600 hours up to 720 hours. Additionally, upon retirement, those employees with over 600 hours of accumulated sick leave have the option to convert 400 hours of such leave to cash at 50% of their hourly rate.

1) Summary of Significant Accounting Policies – continued

When applicable, the compensated absence liability is presented in two parts in the office-wide financial statements, a current portion and long-term portion. The current portion is the amount expected to be expended during the upcoming fiscal year.

Net Position

In the office-wide financial statements net position is reported in three categories: net position invested in capital assets, net of related debt; net position restricted for program activities; and unrestricted (deficit) net position. Net position invested in capital assets, net of related debt represents capital assets less accumulated depreciation less outstanding principal on related debt, if any. The Office's capital assets were fully depreciated at June 30, 2019 and 2018 and had no debt related to its capital assets; therefore, net assets invested in capital assets net of accumulated depreciation is zero at June 30, 2019 and 2018.

Fund Balance

Beginning with fiscal year 2011, the Office implemented GASB Statement 54" Fund Balance Reporting and Governmental Fund Type Definitions." This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government's fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purpose for which resources can be used:

- Non-spendable fund balance Amounts that are not in spendable form (such as inventory) or are required to be maintained intact;
- Restricted fund balance Amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or enabling legislation;
- Committed fund balance Amounts constrained to specific purposes by a
 government itself, using its highest level of decision-making authority; to be
 reported as committed, amounts cannot be used for any other purpose unless the
 government takes the same highest level action to remove or change the
 constraint;
- Assigned fund balance Amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;
- Unassigned fund balance Amounts that are available for any purpose; positive amounts are reported only in the general fund

1) Summary of Significant Accounting Policies – continued

The State legislature established (and modifies or rescinds) fund balance commitments by passage of a legislative bill or statute. When expenditures are incurred for which both restricted and unrestricted resources exist, the Office first uses unrestricted resources then restricted resources.

Program Revenues

Program revenues include assessment cost recovery and natural resource restoration settlements.

Transfers

Transfers between funds represent routine cash transfers to provide financial support for the normal operations of the receiving funds.

Budgetary Data

The New Mexico State Legislature (Legislature) makes annual appropriations to the Office. Legal compliance is monitored through the establishment of an annual budget for the general fund and trustee fund.

The following are the procedures followed in establishing the budgetary data presented in the financial statements:

- 1) The Office submits a proposed budget to the legislature by September 1 for the following fiscal year commencing July 1. The legislature must approve the budget prior to its legal enactment.
- 2) The expenditures and encumbrances of each program may not legally exceed the budget for that program. Budgets are controlled at the program level.
- 3) Any adjustments to the budget must be submitted to and approved by the State of New Mexico Department of Finance and Administration (DFA) in the form of a budget adjustment request.
- 4) Per the General Appropriation Act, Laws of 2018, Chapter 11, Section 3, item K, "For the purpose of administering the General Appropriation Act of 2018 and approving operating budgets, the state of New Mexico shall follow the modified accrual basis of accounting for governmental funds in accordance with the manual of model accounting practices issued by the department of finance and administration." The budget is adopted on the modified accrual basis of accounting except for accounts payable accrued at the end of the year that do not get paid by the statutory deadline per Section 6-10-4 NMSA 1978. Those accounts payable that do not get paid timely must be paid out of the next year's budget. Encumbrances related to single year appropriations lapse at year end. Appropriation periods are sometimes for periods in excess of twelve months (multiple-year appropriations).

1) Summary of Significant Accounting Policies - continued

When multiple-year appropriation periods lapse, the authority for the budget also lapses and encumbrances can no longer be charged to that budget. The legal level of budgetary control should be disclosed.

The Office has been designated as a "reverting agency" by the legislature and, therefore, encumbered balances in state agency operating accounts remaining at the end of the fiscal year from appropriations made from the State general fund shall revert to the State general fund, unless otherwise indicated in the General Appropriation Act or otherwise provided by law.

Encumbrances

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation, is utilized in the governmental funds. Encumbrances are no longer carried as fund balance reservations at year-end unless procedures to roll the encumbrance to the next budget year have been followed and approved by the Department of Finance and Administration's Budget Division. The Office had no such encumbrances at year-end.

2) General Fund Investment Pool Reconciliation

As provided for in Chapter 8-6 of the New Mexico Statutes Annotated 1978, the State Treasurer shall receive and keep all monies of the state, except when otherwise provided, and shall disburse the public money upon lawful warrants. The State Treasurer's Office (STO) act as the State's bank when agency cash receipts are deposited and later pooled into a statewide investment fund, also referred to as the State General Fund Investment Pool (SGFIP). In times when cash amounts are greater than immediate needs, the amounts are placed into short-term investments. When agencies make payments to vendors and employees, they are made from this pool and their claims on the pool are reduced.

The comprehensive cash reconciliation model which compares aggregated agency claims on the SGFIP to the associated resources held by the State Treasurer's Office has been completed for fiscal year 2019. This process has been previously reviewed by the IPAs performing audits of the General Fund, the Department of Finance and Administration, and the State of New Mexico's Comprehensive Annual Financial Report. These reviews have deemed the process sound and the Department fully compliant with reconciliation requirements.

For FY2019 the following assertions are provided,

- 1. As of June 30, 2019, resources held in the pool were equivalent to the corresponding business unit claims on those resources;
- 2. All claims, as reported in SHARE, shall be honored at face value.

2) General Fund Investment Pool Reconciliation - continued

The Office has established and implemented internal control processes that reconcile internal cash balance records with the balance as reported by SHARE on a monthly basis. Management believes its general fund investment pool balances as reported by SHARE are materially correct at June 30, 2019.

3) Interest in the General Fund Investment Pool

State law (Section 8-6-3 NMSA 1978) requires the Office's cash to be managed by the New Mexico State Treasurer's Office. Accordingly, the investments of the Office consist of an interest in the General Fund Investment Pool managed by the New Mexico State Treasurer's Office.

At June 30, 2019 the Office had the following invested in the General Fund Investment Pool:

General Fund Investment Pool: \$6,186,114.

All cash of the Office is held in the State Treasurer General Fund Investment Pool. The State Treasurer has the power to invest money held in demand deposits and not immediately needed for the operation of state government in securities in accordance with Section 6-10-10, I through O, NMSA 1978 as amended.

<u>Interest Rate Risk</u> – The New Mexico State Treasurer's Office has an investment policy that limits investment maturities to five years or less on allowable investments. This policy is a means of managing exposure to fair value losses arising from increasing interest rates. This policy is reviewed and approved annually by the New Mexico State Board of Finance.

Credit Risk – The New Mexico State Treasurer pools are not rated.

For additional GASB 40 disclosure information regarding cash held by the New Mexico State Treasurer, the reader should see the separate audit report for the New Mexico State Treasurer's Office for the fiscal year ended June 30, 2019.

For additional disclosure information regarding the investment in the State Treasurer's SGFIP, the reader should see the separate audit resort for the State Treasurer's Office for the fiscal year ended June 30, 2019, review the State Treasurer's Investment Policy at http://www.stonm.org/Investments/InvestmentPolicy, and review Sections 2.60.4.1 through 2.60.4.15 of the New Mexico Administrative Code, regarding Investment of Deposits of Public Funds Depository Bank Requirements, Collateral Level Requirements, and Custodial Bank Requirements.

4) Capital Assets

Capital asset activity for the year ended June 30, 2019, is as follows:

		Beginning Balances Additions		Deletions	Ending Balances	
Capital assets being depreciated	¢				¢	
Computer equipment Furniture	\$	-	-	-	\$	-
Total Capital assets being						
Depreciated						
Less accumulated depreciation for						
Computer equipment Furniture		-	-	-		-
Total accumulated depreciation		_				_
Capital assets, net	\$				\$	

There is no depreciation expense for the fiscal year ended June 30, 2019. The Office removed from inventory items with a cost of under \$5,000 per 2.2.2.10W NMAC.

The Office recovered certain capital assets from a contractor as a result of completing the Mountain View remediation project. The assets were transferred to other state agencies for their use. The cost of the assets was expensed as part of contractual services in prior years. The capital assets had a net book value of \$111,898.

5) Compensated Absences

Changes in long-term liabilities for the year ended June 30, 2019, were as follows:

	Beginning Balance	Increases	Decreases	Ending Balance	Amount Due Within One Year
Governmental activities Compensated absences Total long-term liabilities	\$ 16,803 \$ 16,803	15,922 15,922	16,674 16,674	16,051 16,051	\$ 12,973 \$ 12,973

6) Due to State General Fund

All amounts due to the State General Fund were transferred as of June 30, 2019.

7) Operating Leases

The Office leases office space under an operating lease. The lease is a twenty-year lease ending June 30, 2035. Monthly payments started at \$795 with a 2% increase in the operating cost component each year. Operating leases do not give rise to property rights or lease obligation, and therefore, the results of the lease agreement are not reflected in the assets or liabilities of the Office.

The office is located at 121 Tijeras Avenue, NE, Suite 1000, Albuquerque, NM 87102-3400.

The minimum payments under the lease agreement are as follows:

Fiscal year ending June 30:

2020	\$ 9,834
2021	9,908
2022	9,988
2023	10,068
2024	10,148
2025 -2029	51,998
2030-2034	54,261
2035	11,144
	\$ 167,349

Lease expense was \$9,760 for the year ended June 30, 2019.

8) Financial Reporting and Disclosure for Multiple-Employer Cost Sharing Pension Plans by Employers

Compliant with the requirements of Government Accounting Standards Board Statement No. 68 (GASB 68), Accounting and Financial Reporting for Pensions, the State of New Mexico has implemented the standard for the fiscal year ending June 30, 2015 The Office of Natural Resources Trustee, as part of the primary government of the State of New Mexico, is a contributing employer to a cost-sharing multiple employer defined benefit pension plan administered by the Public Employees Retirement Association (PERA). Disclosure requirements for governmental funds apply to the primary government as a whole, and as such, this information will be presented in the Comprehensive Annual Financial Report (CAFR) of the State of New Mexico. Information concerning the net pension liability, pension expense, and pension-related deferred inflows and outflows of resources of the primary government will be contained in the CAFR and will be available, when issued, from the Office of State Controller, Room 166, Bataan Memorial Building, 407 Galisteo Street, Santa Fe, New Mexico, 87501.

9) Post-Employment Benefits – State Retiree Health Care Plan

Compliant with the requirements of Government Accounting Standards Board Statement NO. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the State of New Mexico has implemented this standard for the fiscal year ended June 30, 2018.

The Office of Natural Resources Trustee, as part of the primary government of the state of New Mexico, is a contributing employer to a cost-sharing multiple-employer defined benefit postemployment health care plan that provides comprehensive group health insurance for persons who have retired from certain public service positions in New Mexico. The other postemployment benefits (OPEB) Plan is administered by the Retiree Health Care Authority of the State of New Mexico. Overall, total OPEB liability exceeds OPEB Plan net position resulting in a net OPEB liability. The State has determined the State's share of the net OPEB liability to be a liability of the State as a whole, rather than any agency or department of the State and the liability will not be reported in the department or agency level financial statements of the State. All required disclosures will be presented in the Comprehensive Annual Financial Report (CAFR) of the State of New Mexico.

10) Risk Management

The Office is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omission; injuries to employees; and natural disasters. Section 15-7-2 NMSA 1978 requires the General Services Department, Risk Management Division (RMD) to be responsible for the acquisition and administration of all insurance purchased by the state. Since 1977, various state statutes have been passed which allow RMD to insure, self-insure, or use a combination of both. Risk management expenditures for the Office are accounted for in the trustee fund. Any claims are processed through RMD. There is no pending or known threatened legal proceedings involving material matters to which the Office is a party.

11) Other Transfers

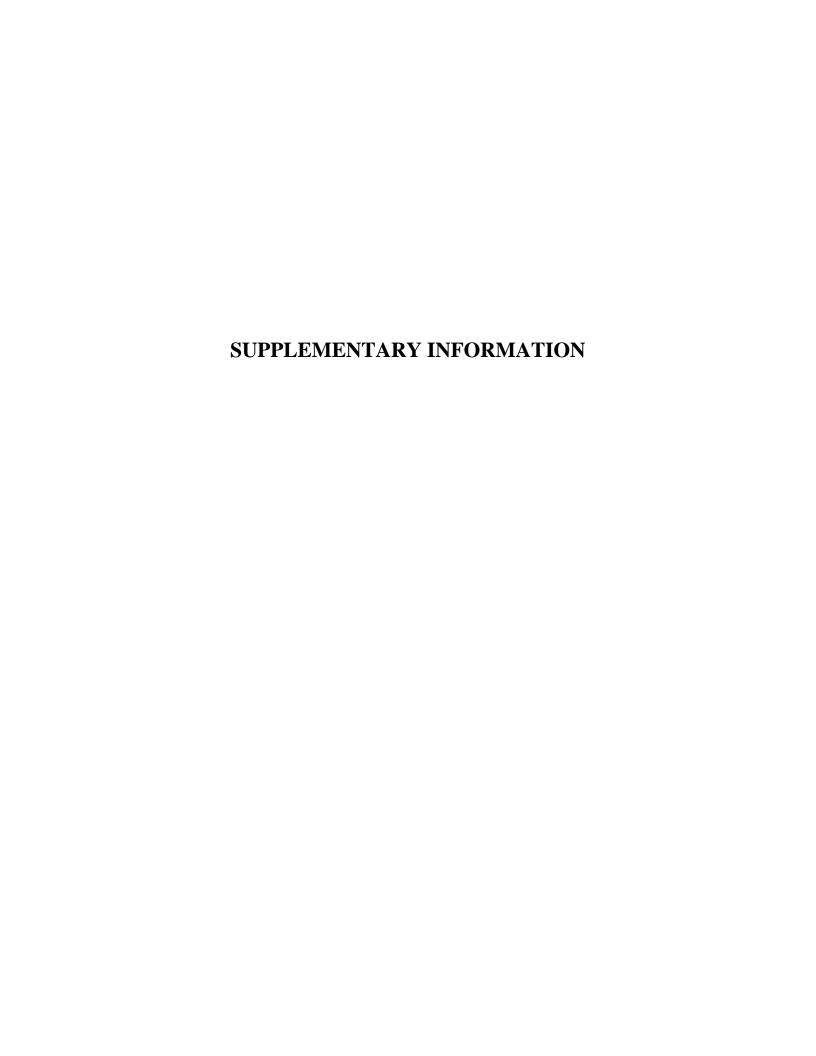
From (To)	Agency	<u>Fund</u>	Amount	<u>Purpose</u>
NM DFA	34100	62000	\$ 4,300	FY19 Compensation
				Distribution
NM State General Fund	34101	85300	\$247,500	FY2019 Appropriation
NM State General Fund	34101	85300	(\$ 168)	Fund Balance Reversion

12) Prior Period Adjustment

The Office reverted the fund balance for the General Fund after an analysis discovered it included a petty cash balance and miscellaneous revenue from prior years. See Note 11 above.

13) Subsequent Events Review

A review of subsequent events through October 31, 2019, which is the date the financial statements were available for issuance, revealed no significant subsequent events which require disclosure.

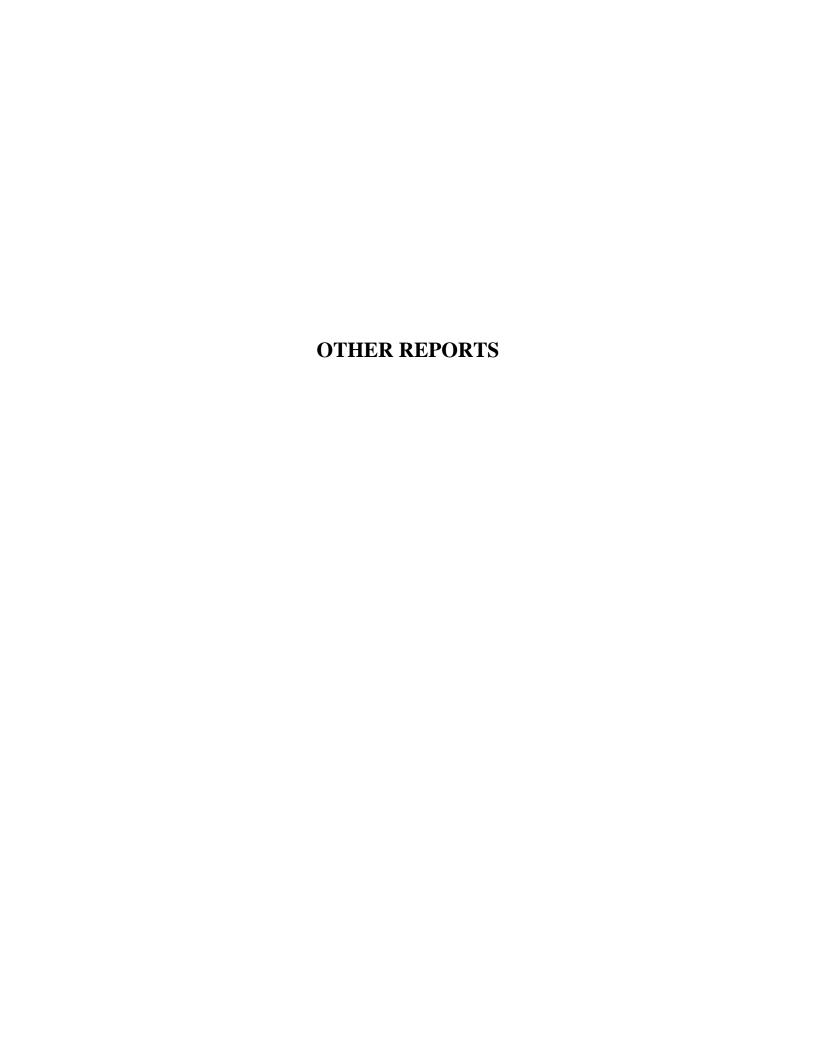


Schedule 1

State of New Mexico Office of Natural Resources Trustee Schedule of Cash and Investments June 30, 2019

	SHARE Fund Number	Financial Statement Balance
General fund investments in the State Treasurer General Fund Investment Pool	49300	\$ 11,064
Trustee fund investment in the State Treasurer General Fund Investment Pool	90000	6,175,050
Total investments in the State Treasurer's General Fund Investment Pool		\$6,186,114

See Independent Auditor's Report.







Independent Auditor's Report on Internal Control over Financial Reporting And on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

James C. Kenney, Acting Trustee
Office of Natural Resources Trustee, State of New Mexico
121 Tijeras Avenue NE, Suite 1000
Albuquerque, NM 87102
And
Brian S. Colón
New Mexico State Auditor

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the budgetary comparisons for the general fund and trustee fund, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the State of New Mexico Office of Natural Resources Trustee (Office) basic financial statements, and have issued our report thereon dated October 25, 2019.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency is a deficiency*, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's financial statements are free from material misstatement, we performed test of its compliance with certain provision of laws, regulations, contracts, and grant agreements, noncompliance with which could have direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

ZLOTNICK, LAWS & SANDOVAL, PC

Zlubid, hous & Sandone, DC

Santa Fe, New Mexico October 25, 2019

State of New Mexico Office of Natural Resources Trustee Schedule of Findings and Responses June 30, 2019

Prior Year

There were no prior year audit findings.

Current Year

Summary of Audit Results

Type of Auditor's Report issued Unmodified

No

Internal Control Over Financial Reporting:

- Material Weakness(es) identified?
- Significant Deficiency(ies) identified that are not considered to be Material Weaknesses?

Noncompliance material to financial statements noted? No

State of New Mexico Office of Natural Resources Trustee Exit Conference June 30, 2019

The financial statements presented in this report were prepared by the Auditors. Management has reviewed the financial statements, footnotes and accompanying schedules and accept full responsibility for them.

The content of the report was discussed at an exit conference held on October 31, 2019 with the following in attendance:

Office of Natural Resources Trustee

James C. Kenney, Acting Trustee Ralph Gruebel, Executive Director Elysia Bunten, Budget Analyst-Advanced

New Mexico Environment Department

Marlene Velasquez, Chief Financial Officer

Zlotnick, Laws & Sandoval, P.C.

Richard D. Sandoval, CPA Principal