STATE OF NEW MEXICO

CITY OF JAL

BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION
FOR THE YEAR ENDED JUNE 30, 2019
INDEPENDENT AUDITORS' REPORT

#### STATE OF NEW MEXICO CITY OF JAL FOR THE YEAR ENDED JUNE 30, 2019

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#### STATE OF NEW MEXICO CITY OF JAL OFFICIAL ROSTER JUNE 30, 2019

#### **ELECTED OFFICIALS**

Stephen Aldridge
Amelia Trevino
Lorenzo Chacon
Jim Ellison
Rene Cervantes
Mike Orr
Melody Beckham

Mayor Pro-Tem
Mayor Pro-Tem
City Councilor
City Councilor
City Councilor
City Councilor
City Councilor

#### **ADMINISTRATIVE OFFICIALS**

Matt White City Manager
Desiree Lopez City Treasurer
Molly Sanchez City Clerk



Brad Beasley, CPA, Partner Christine Wright, CPA, Partner Tony Morán, CPA, Partner Christopher Salcido, CPA, Partner

#### INDEPENDENT AUDITORS' REPORT

Brian S. Colón New Mexico State Auditor and the Mayor and City Council of the City of Jal, New Mexico

#### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparison for the general fund and major special revenue funds of the City of Jal, New Mexico as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents. We also have audited the financial statements of each of the City's nonmajor governmental funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended June 30, 2019, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standard applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion.





An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Basis for Qualified Opinion**

During the testing for construction in progress (CIP), it was noted that \$2,140,374 was not included in the schedule of capital assets in fiscal year 2016 and was not capitalized. This resulted in a restatement in the FYE 2017 totaling \$2,140,373. In fiscal years 2018 and 2019, the schedule of capital assets was still not updated to include the corrected CIP balance. As a result, the capital assets did not rollforward in fiscal year 2019. Additionally, this resulted in inaccurate depreciation expenses as some of the CIP projects were completed and transferred during the year. Capital Assets schedule provided by the City (prepared by third party) is not updated as we identified multiple errors in the schedule of fixed assets for fiscal year 2019. Multiple assets purchased in prior years were added in the schedule of fixed assets for fiscal year 2019, however these assets were missing from schedules provided in prior years. Consequently, we could not accurately rollforward capital assets to fiscal year 2019.

Total cash amount reported in the DFA report is not in agreement with either the bank reconciliation or the cash general ledger. The cash amounts reported in the DFA report and bank reconciliations are \$7,798,543 and \$4,535,959 respectively. The general ledger cash balance totaled \$5,076,472.

#### **Qualified Opinion**

In our opinion, except for the possible effects of the matters described in the "Basis for Qualified Opinion" paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2019, and the respective changes in financial position and where applicable, cash flows thereof and the respective budgetary comparison for the general fund and major special revenue funds for the year then ended in accordance with accounting principles generally accepted in the United States of America. In addition, in our opinion, except for the possible effects of the matters described in the "Basis for Qualified Opinion" paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental fund of the City as of June 30, 2019, and the respective changes in financial position and cash flows, where applicable, for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

Management has not presented the Management's Discussion and Analysis that governmental accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

Accounting principles generally accepted in the United States of America require that the pension schedules on pages 71 - 75 and the other post employment benefit schedules on page 76 - 78 are presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Jal's basic financial statements. The combining and individual nonmajor fund financial statements, schedule of depositories, schedule of pledged collateral and any other schedules required by Section 2.2.2 NMAC are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The other scheduled required by Section 2.2.2 NMAC are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, except for the effects on the supplementary information due to cash balances and capital assets as detailed in the basis for qualification paragraph of the audit report, the other schedules required by Section 2.2.2 NMAC are failry stated, in all material respects, in relation to the basic financial statements as a whole.

The Schedule of Expenditures of Federal Awards is presented for purposes of additional analysis as required by Title 2 U.S. Code of Federal Regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards, and Supporting Schedules on pages 87 through 88 required by 2.2.2 NMAC are presented for purposes of additional analysis and are also not a required part of the basic financial statements.

The Schedule of Expenditures of Federal Awards and the Supporting Schedules on pages 87 through 88 required by Section 2.2.2 NMAC and any other schedules required by the Audit Rule are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Schedule of Expenditures of Federal Awards and Supporting Schedules on pages 85 through 88 required by Section 2.2.2 NMAC are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 16, 2020, on our consideration of the City of Jal, New Mexico's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering City of Jal, New Mexico's internal control over financial reporting and compliance.

Beasley, Mitchell & Co JSP
Beasley, Mitchell & Co., LLP
Las Cruces, New Mexico

March 16, 2020



#### STATE OF NEW MEXICO CITY OF JAL STATEMENT OF NET POSITION JUNE 30, 2019

**Primary Government** Governmental Activities Business-type Activities Total **ASSETS AND DEFERRED OUTFLOWS CURRENT ASSETS:** Cash and cash equivalents \$ 5,193,388 338,270 \$ 5,531,658 Investments 3,018,894 3,018,894 Accounts receivable 47,364 173,147 220,511 Taxes receivable 1,566,624 24,016 1,590,640 Intergovernmental receivable 195 195 203,337 203,337 Due from business-type funds Total current assets 10,029,802 535,433 10,565,235 NON-CURRENT ASSETS: Restricted cash and cash equivalents 4,653,332 116,871 4,770,203 Capital assets, net 5,888,985 4,680,188 10,569,173 9,333,520 6,005,856 Total non-current assets 15,339,376 Total assets 19,363,322 6,541,289 25,904,611 **DEFERRED OUTFLOWS:** Deferred outflows - Pension 537,002 53,110 590,112 Deferred outflows - OPEB 73,277 8,606 81,883 610,279 61,716 671,995 Total deferred outflows Total assets and deferred outflows 19.973.601 6.603.005 26.576.606

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF NET POSITION (CONTINUED) JUNE 30, 2019

	Primary Government				
	Governmental Activities	Business-type Activities	Total		
LIABILITIES, DEFERRED INFLOWS, AND NET POSITION					
CURRENT LIABILITIES:					
Accounts payable	\$ 383,290	•	\$ 558,268		
Accrued interest Accrued salaries	989	70,598 5,404	71,587		
Unapplied deposits	67,989	5,404 118,454	73,393 118,454		
Due to other funds	-	203,337	203,337		
Current portion of capital leases	_	23,133	23,133		
Current portion of compensated absences	8.306	3,260	11,566		
Current portion of long-term debt	253,441	49,469	302,910		
- construction grown according		,			
Total current liabilities	714,015	648,633	1,362,648		
NON-CURRENT LIABILITIES:					
Compensated absences	22,655	3,945	26,600		
Net pension liability	1,654,144	163,597	1,817,741		
Net OPEB Liability	912,809	136,014	1,048,823		
Capital leases	-	32,123	32,123		
Long-term debt, less current maturities	4,463,452	6,480,531	10,943,983		
Total non-current liabilities	7,053,060	6,816,210	13,869,270		
Total liabilities	7,767,075	7,464,843	15,231,918		
DEFERRED INFLOWS:					
Deferred inflows - Pension	125,182	12,380	137,562		
Deferred inflows - OPEB	237,134	33,863	270,997		
Total deferred inflows	362,316	46,243	408,559		
Total liabilities and deferred inflows	8,129,391	7,511,086	15,640,477		
NET POSITION					
Net investment in capital assets Restricted for:	(36,705)	(641,015)	(677,720)		
Special revenue funds	6,070,921	-	6,070,921		
Unrestricted	5,809,994	(267,066)	5,542,928		
Total net position	11,844,210	(908,081)	10,936,129		
Total liabilities, deferred inflows, and net position	\$ 19.973.601	\$ 6.603.005	\$ 26.576.606		

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

	_		Program Revenues		Net (Expense) R	evenue and Change	s in Net Position
FUNCTIONAL/PROGRAMS:	Expenses	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-type Activities	Total
Governmental activities: General government Public safety Public works Culture and recreation Health and welfare Interest on long-term debt	1,925,393 1,749,511 202,311 485,138 1,227,638 7,122	\$ - 106,854 9,790 30,784 -	\$ 202,500 279,780 - 22,245 -	\$ - - 522,000 - - -	\$ (1,722,893) (1,362,877) 329,479 (432,109) (1,227,638) (7,122)	\$ - - - - - - -	\$ (1,722,893) (1,362,877) 329,479 (432,109) (1,227,638) (7,122)
Total governmental activities	5,597,113	147,428	504,525	522,000	(4,423,160)	-	(4,423,160)
Business-type activities: Water and sewer Solid waste	3,060,312 478,809	1,555,053 534,035	<u>-</u>	29,551		(1,475,708) <u>55,226</u>	(1,475,708) 55,226
Total business-type activities	3,539,121	2,089,088		29,551		(1,420,482)	(1,420,482)
Total primary government	9,136,234	2,236,516	504,525	551,551	(4,423,160)	(1,420,482)	(5,843,642)
General Revenues: Gross receipts taxes Franchise taxes Property taxes Gasoline taxes MVD taxes Licenses and fees Miscellaneous revenue					8,327,293 66,020 155,813 207,742 38,662 135,726 297,488	74,649 - - - - - - 18,751	8,401,942 66,020 155,813 207,742 38,662 135,726 316,239
Total general revenues and trans	fers				9,228,744	93,400	9,322,144
Changes in net position					4,805,584	(1,327,082)	3,478,502
Net position, beginning of year					7,038,626	419,001	7,457,627
Net position, end of year					\$ 11.844.210	\$ (908.081)	\$ 10.936.129



# STATE OF NEW MEXICO CITY OF JAL BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2019

	General Fund	Y	outh and Aged	I	Municipal Streets	Go	Other overnmental Funds	Go	Total overnmental Funds
ASSETS			<b>J</b>						
Cash and cash equivalents Restricted cash and cash	\$ 3,839,400	\$	302,461	\$	140,836	\$	910,691	\$	5,193,388
equivalents Investments	- 3,018,894		-		4,637,862 -		15,470 -		4,653,332 3,018,894
Accounts receivable Taxes receivable	47,364 1,384,527		- 144,612		- 10,191		- 27,294		47,364 1,566,624
Intergovernmental receivable  Due from enterprise funds	<u>195</u> 203,337								195 203,337
Total assets	\$ 8.493.717	\$	447.073	\$	- 4.788.889	\$	953.455	\$	14.683.134
LIABILITIES AND FUND BALANCE									
Liabilities:									
Accounts payable Accrued salaries	\$ 264,794 67,989	\$	117,759 -	\$	- -	\$	737	\$	383,290 67,989
Total liabilities	332,783		117,759		-		737		451,279
Deferred Inflows: Property tax revenue	1,033					_	<u>-</u>		1,033
Total liabilities and deferred inflows	333,816		117,759		-		737		452,312
Fund balances: Restricted, reported in:									
Special revenue funds Unassigned, reported in:	-		329,314		4,788,889		952,718		6,070,921
General fund	8,159,901		-	_					8,159,901
Total fund balances	8,159,901		329,314		4,788,889		952,718		14,230,822
Total liabilities and fund balances	\$ 8.493.717	\$	447.073	\$	4.788.889	\$	953.455	\$	14.683.134

#### RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2019

\$

14,230,822

11,844,210

Total fund balances - governmental funds	
--	--

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.

The cost of capital assets	8,240,923	
Accumulated depreciation	(3,560,735)	4,680,188
'	<del></del>	
Deferred outflows - Pension		537,002
Deferred outflows - OPEB		73,277

#### Deferred inflows:

Deferred inflows - OPEB	(237,134)
Deferred inflows due to actual non-investment	
experience that was better than expected and changes	
in benefits or assumption which result in a decrease to	
net pension liability - Pension	(125,182)

Long-term assets are not available to pay for current-period expenditures and therefore, are deferred in the funds:

Property taxes 1,033

Other long-term liabilities and certain other liabilities, including bonds and notes payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term and other liabilities at year end consist of:

Accrued interest	(989)	
Net pension liability	(1,654,144)	
OPEB Liability	(912,809)	
Long-term debt	(4,716,893)	
Compensated absences	(30,961)	(7,315,796)

#### Total net position - governmental activities

#### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS JUNE 30, 2019

	General Fund	Youth and Aged	Municipal Streets	Other Gov. Funds	Total Gov Funds
REVENUES					,
Taxes:					
Gross receipts	\$ 8,326,936	\$ -	\$ -	\$ 357	\$ 8,327,293
Franchise	66,020	-	-	-	66,020
Property	155,613	-	-	-	155,613
Gasoline and motor vehicle	38,662	-	207,742	-	246,404
Intergovernmental - state	90,000	10,409	-	274,021	374,430
Charges for services	80,114	30,784	-	36,530	147,428
Licenses, fees and permits	135,726	- 11,836	-	-	135,726 11,836
Federal operating grants Other grants and	-	11,036	-	-	11,030
contributions	112,500	_	_	527,759	640,259
Investment income (loss)	19,286	_	- 77,705	-	96,991
Other	131,909	68,388	-	200	200,497
	101,707	00,000		200	200,477
Total revenues	9,156,766	121,417	285,447	838,867	10,402,497
EXPENDITURES					
Current:					
General government	1,530,671	-	-	3,926	1,534,597
Public safety	1,543,119	=	-	180,522	1,723,641
Public works Culture and recreation	193,355	- 4E0 00E	2,532	1,985	197,872 475,491
Health and welfare	15,666 1,163,971	459,825	-	- 63,667	1,227,638
Capital outlay	605,839	_	_	-	605,839
Debt service:	000,007				003,037
Principal Principal	_	_	_	48,158	48,158
Interest	392			6,730	7,122
Total expenditures	5,053,013	459,825	2,532	304,988	5,820,358
Total experiances	0,000,010	407,020	2,002	004,700	0,020,000
Excess (deficiency) of revenues					
over expenditures	4,103,753	(338,408)	<u>282,915</u>	533,879	4,582,139
OTHER FINANCING SOURCES (USES):					
Transfers in	20,699	-	-	12,000	32,699
Transfers out	-	-	-	(32,699)	(32,699)
Loan proceeds			4,401,025	58,000	4,459,025
Total other financing					
source (uses)	20,699		4,401,025	37,301	4,459,025
Net change in fund balance	4,124,452	(338,408)	4,683,940	571,180	9,041,164
Fund balance at beginning of year	4,035,449	667,722	104,949	381,538	5,189,658
Fund balance at end of year	\$ 8,159,901	\$ 329,314	\$ 4.788.889	\$ 952.718	\$ 14.230.822

See independent auditors' report and accompanying notes to financial statements.

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2019

#### Net change in fund balances - total governmental funds

\$ 9,041,164

The changes in net position reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

allocated over their estimated useful lives and reported as depreciation expense:  Capital assets reported as capital outlay expenditures  Depreciation expense	605,839 (298,113)	307,726
Change in deferred outflows - NPL Change in deferred outflows - OPEB		91,283 46,390
Change in deferred inflows - NPL Change in deferred inflows - OPEB		21,017 (31,111)
Change in net pension liability		(261,892)
Change in OPEB Liability		(7,599)
Governmental funds report loan payments as debt service expenditures. However, in the statement of activities, these payments are not recognized as expenditures.		48,158
Governmental funds report new loans as cash receipts. However, in the statement of activities, these loans are not recognized as cash receipts.		(4,459,025)
Property taxes that do not provide current financial resources, made available to pay for the current period's expenditures, reported as deferred inflows in the funds.		200
Change in accrued interest - expenses that do not require current financial resources are not reported as expenditures.		446
In the Statement of Activities, compensated absences are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially,		
the amounts paid).		8,827

#### Change in net position of governmental activities

\$ 4,805,584

See independent auditors' report and accompanying notes to financial statements.

#### STATE OF NEW MEXICO CITY OF JAL GENERAL FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2019

	Orio	ginal Budget		Final Budget	Actual on Igetary Basis	I	ariance with Final Budget Positive (Negative)
REVENUES:	<u> </u>	giriai boagei		illiai boagei	 igerary basis		(Neganve)
Taxes:							
Gross receipts	\$	4,803,808	\$	6,793,387	\$ 8,090,093	\$	1,296,706
Franchise	•	-	•	-	66,020	•	66,020
Oil and gas		-		-	38,662		38,662
Property		-		-	155,613		155,613
Intergovernmental		-		-	90,000		90,000
Charges for services		56,500		72,820	80,114		7,294
Licenses, fees and permits		123,750		133,911	135,726		1,815
Other grant and contributions		-		-	112,500		112,500
Interest		-		-	19,286		19,286
Other		6,000	_	483,971	 131,909	_	(352,062)
Total revenues		4,990,058		7,484,089	8,919,923		1,435,834
EXPENDITURES:							
Conoral government		1,607,645		1,919,487	1,413,601		505,886
General government Public safety		1,807,843		1,517,467	1,413,601		111,909
Public works		724,950		938,698	1,426,047		745,343
Culture and recreation		724,730		-	15,666		(15,666)
Health and welfare		140,800		180,000	1,163,971		(983,971)
Capital outlay		-		-	605,839		(605,839)
Debt service					000,007		(000,007)
Other		-			392		(392)
Total expenditures		3,720,425		4,576,143	 4,818,873		(242,730)
Excess (deficiency) of revenues over							
expenditures		1,269,633		2,907,946	4,101,050		1,193,104
OTHER FINANCING SOURCES (USES)							
Transfers in		109,000	_	2,247,059	 20,699		(2,226,360)
Total other financing sources (uses)		109,000	_	2,247,059	 20,699		(2,226,360)
Net changes in fund balance		1,378,633		5,155,005	4,121,749		(1,033,256)
Fund balance - beginning of the year		4,035,449		4,035,449	 4,035,449		
Fund balance - end of the year	\$	5.414.082	\$	9.190.454	\$ 8.157.198	\$	(1.033.256)
Reconciliation of budgetary basis to GAAP basis:							
Net change in fund balance budgetary basis					\$ 4,121,749		
Net revenue accruals					236,843		
Net expenditure accruals					 (234,140)		
Net change in fund balance GAAP basis					\$ 4.124.452		

#### STATE OF NEW MEXICO CITY OF JAL YOUTH AND AGED

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2019

	Origi	inal Budget	Fin	al Budget	-	actual on getary Basis	Fi	ariance with inal Budget Positive (Negative)
REVENUES: Charges for services Other grants and contributions Federal grants State grants	\$	- 51,750 - -	\$	- 89,999 - -	\$	30,784 68,388 11,836 10,409	\$	30,784 (21,611) 11,836 10,409
Total revenues		51,750		89,999		121,417		31,418
EXPENDITURES: Current Culture and recreation		256,443		256,443		347,456		(91,013)
Total expenditures		256,443		256,443		347,456		(91,013)
Excess (deficiency) of revenues over expenditures		(204,693)		(166,444)		(226,039)		(59,595 <u>)</u>
OTHER FINANCING SOURCES Transfers in Transfers out		- -		-		<u>-</u>		-
Net changes in fund balance		(204,693)		(166,444)		(226,039)		(59,595)
Fund balance - beginning of the year		667,722		667,722		667,722		
Fund balance - end of the year	\$	463.029	\$	501.278	\$	441.683	\$	(59.595)
Reconciliation of budgetary basis to GAAP basis: Net change in fund balance budgetary basis Net expenditure accruals					\$	(226,039) (112,369)		
Net change in fund balance GAAP basis					\$	(338.408)		

#### MUNICIPAL STREETS

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2019

	jinal Budget		Final Budget	Bu	Actual on dgetary Basis	ariance with Final Budget Positive (Negative)
REVENUES: State shared taxes Interest income	\$ 75,000 -	\$	<u>-</u> -	\$	196,887 77,705	\$ 196,887 77,705
Total revenues	75,000		-		274,592	274,592
EXPENDITURES: Current						
Public works	 4,233,000	_	3,398		1,666	 1,732
Total expenditures	 4,233,000	_	3,398	_	1,666	 1,732
Excess (deficiency) of revenues over expenditures	(4,158,000)		(3,398)		272,926	276,324
OTHER FINANCING SOURCES Transfers out Loan proceeds	 - 4,500,000		- 59,464		- 4,401,025	- 4,341,561
Total other financing sources	 4,500,000		59,464		4,401,025	4,341,561
Net changes in fund balance	342,000		56,066		4,673,951	4,617,885
Fund balance - beginning of the year	 104,949	_	104,949	_	104,949	 <u>-</u>
Fund balance - end of the year	\$ 446.949	\$	161.015	\$	4.778.900	\$ 4.617.885
Reconciliation of budgetary basis to GAAP basis: Net change in fund balance budgetary basis Net revenue accruals Net expenditure accruals				\$	4,673,951 10,855 (866)	
Net change in fund balance GAAP basis				\$	4.683.940	



#### STATE OF NEW MEXICO CITY OF JAL STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2019

	Water and Sewer Fund	Solid Waste Fund	Total Proprietary Funds
ASSETS AND DEFERRED OUTFLOWS CURRENT ASSETS:			
Cash and cash equivalents Accounts receivable Taxes receivable	\$ - 119,162 15,653	\$ 338,270 53,985 8,363	\$ 338,270 173,147 24,016
Total current assets	134,815	400,618	535,433
NON-CURRENT ASSETS: Restricted cash and cash equivalents Capital assets, net	116,871 5,832,985	- 56,000	116,871 5,888,985
Total non-current assets	5,949,856	56,000	6,005,856
Total assets	6,084,671	456,618	6,541,289
Deferred outflows			
Deferred outflows - Pension Deferred outflows - OPEB	53,110 <u>8,606</u>	-	53,110 <u>8,606</u>
Total deferred outflows	61,716		61,716
Total assets and deferred outflows	\$ 6.146.387	\$ 456.618	\$ 6.603.005

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF NET POSITION PROPRIETARY FUNDS (CONTINUED) JUNE 30, 2019

	Water and Sewer Fund	Solid Waste Fund	Total Proprietary Funds
LIABILITIES, DEFERRED INFLOWS AND NET POSITION			
CURRENT LIABILITIES:			
Accounts payable	\$ 134,750	\$ 40,228	\$ 174,978
Accrued interest	70,598	-	70,598
Accrued salaries	4,228	1,176	5,404
Meter deposits	118,454	-	118,454
Due to governmental funds	203,337	-	203,337
Compensated absences- current portion	3,260	_	3,260
Capital leases - current portion	23,133	-	23,133
Long-term debt - current portion	49,469		49,469
Total current liabilities	607,229	41,404	648,633
NON-CURRENT LIABILITIES:			
Compensated absences	3,945	-	3,945
Net pension liability	163,597	-	163,597
Net OPEB liability	136,014	-	136,014
Capital leases - long-term portion	32,123	-	32,123
Long-term debt - net of current portion	6,480,531		6,480,531
Total non-current liabilities	6,816,210		6,816,210
Total liabilities	7,423,439	41,404	7,464,843
Deferred inflows			
Deferred inflows - Pension	12,380	-	12,380
Deferred inflows - OPEB	33,863		33,863
Total deferred inflows	46,243		46,243
Total liabilities and deferred inflows	7,469,682	41,404	7,511,086
NET POSITION			
Net investment in capital assets	(697,015)	56,000	(641,015)
Unrestricted, undesignated	(626,280)	359,214	(267,066)
Total net position	(1,323,295)	415,214	(908,081)
Total liabilities, deferred inflows and net position	\$ 6.146.387	\$ 456.618	\$ 6.603.005

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

FOR THE YEAR ENDED JUNE 30, 2019

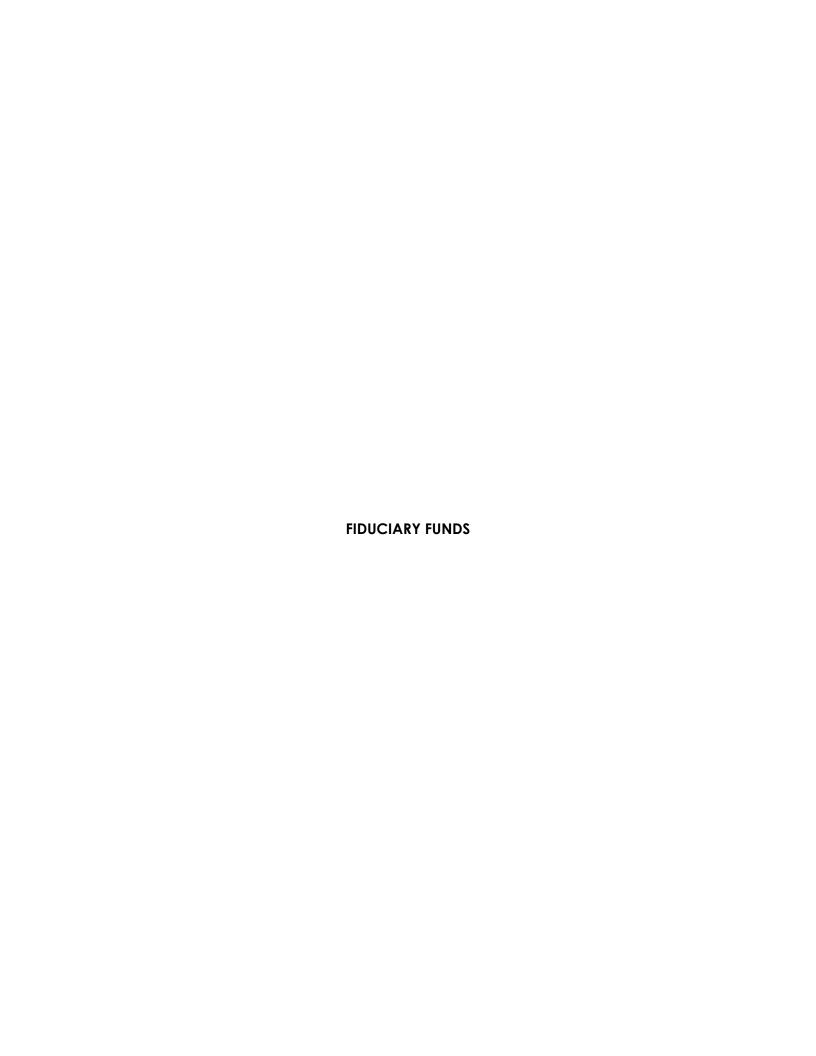
	Water and Sewer Fund	Solid Waste Fund	Total Proprietary Funds
OPERATING REVENUES			
Charges for services	<u>\$ 1,555,053</u>	\$ 534,035	\$ 2,089,088
Total operating revenues	1,555,053	534,035	2,089,088
OPERATING EXPENSES			
Salaries and wages	131,953	6,725	138,678
Employee benefits	305,806	2,366	308,172
Maintenance	168,308	3,021	171,329
Contracted and purchased services	1,541,989	466,697	2,008,686
Supplies	68,033	-	68,033
Utilities	83,918	-	83,918
Operating costs	15,649	-	15,649
Depreciation	250,698		250,698
Total operating expenses	2,566,354	478,809	3,045,163
Operating income (loss)	(1,011,301)	55,226	(956,075)
NON-OPERATING REVENUES (EXPENSES):			
Other miscellaneous ,	(7,718)	26,469	18,751
Gross receipts tax income	49,697	24,952	74,649
Gross receipts tax expense	(326,260)	-	(326,260)
Gain/loss on sale	29,551	-	29,551
Interest expense	(167,698)		(167,698)
Total non-operating revenues (expenses)	(422,428)	51,421	(371,007)
Change in net position	(1,433,729)	106,647	(1,327,082)
Net position, beginning of year	110,434	308,567	419,001
Net position, end of year	\$(1.323.295)	\$ 415.214	\$ (908.081)

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2019

	Water and Sewer Fund	Solid Waste Fund	Total Proprietary Funds
Cash flows from operating activities:			
Cash received from customers	\$ 1,542,421	\$ 520,090	\$ 2,062,511
Payments to employees for services	(479,737)	(474,612)	(954,349)
Payments to suppliers and contractors	(2,008,802)	2,185	(2,006,617)
Net cash provided by (used in) operating activities	(946,118)	47,663	(898,455)
	(	. ,	(===, ==,
Cash flows from non-capital activities and related financing	g activities:		
State shared taxes	(276,563)	25,629	(250,934)
Miscellaneous income	21,833	26,469	48,302
Net cash provided by (used in) non-capital activities and related financing activities:	(254,730)	52,098	(202,632)
Cash flows from capital activities and related financing act	ivities:		
Interest expense	(103,888)	_	(103,888)
Change in capital assets	(1,768,643)	-	(1,768,643)
Principal payments on debt	2,971,840		2,971,840
Net cash used in capital activities and related			
financing activities:	1,099,309		1,099,309
Net increase (decrease) in cash and cash equivalents	(101,539)	99,761	(1,778)
Cash and cash equivalents - beginning	218,410	238,509	456,919
Cash and cash equivalents - ending	\$ 116.871	\$ 338.270	\$ 455,141

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2019

	Water and Sewer Fund	Solid Waste Fund	Total Proprietary Funds
SUPPLEMENTARY INFORMATION:			
Cash and cash equivalents Restricted cash	\$ - 116,871	\$ 338,270	\$ 338,270 116,871
Total cash and cash equivalents	\$ 116.871	\$ 338.270	\$ 455,141
Reconciliation of operating income to net cash provide activities:	d by (used i	n) operating	
Operating income (loss)	\$(1,011,301)	\$ 55,226	\$ (956,075)
Adjustments to operating income to net cash used in operating activities:  Depreciation	(134,572)	-	(134,572)
Changes in net position and liabilities: Accounts receivables Other assets Accounts payable Accrued expenses Compensated absences	(24,462) 8,905 48,508 (804) 2,520	(13,945) - 5,206 1,176 -	(38,407) 8,905 53,714 372 2,520
Customer deposits Other liabilities	11,830 <u>153,258</u>		11,830 153,258
Net cash provided by (used in) operating activities	\$ (946,118)	\$ 47,663	\$ (898,455)



#### STATE OF NEW MEXICO CITY OF JAL FIDUCIARY FUNDS LISTING JUNE 30, 2019

#### **AGENCY FUNDS:**

These funds are used to account for monies held by the City in a custodial capacity.

#### **Motor Vehicle Fund**

To account for the collection and disbursement of funds.

#### **Municipal Court Fund**

To account for the collection and disbursement of funds.

#### **EMS Donations Fund**

To account for the collection and disbursement of funds.

#### Payroll Cash Fund

To account for the collection and disbursement of funds.

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF FIDUCIARY NET ASSETS AGENCY FUNDS JUNE 30, 2019

#### **ASSETS**

CURRENT ASSETS:		
Cash and cash equivalents	<u>\$</u>	8,987
Total assets	\$	8,987
LIABILITIES  CURRENT LIABILITIES:  Due to other entities	<u>\$</u>	8,987
Total liabilities	\$	8,987



#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Jal (the "City") was incorporated on March 24, 1950. The City is a municipal corporation governed by an elected mayor and six-member council. The City's major operations include public safety (police, ambulance, and fire), streets, sanitation, health and social services, culture and recreation, education, public improvements, and general administrative services.

The City is a body politic and corporate under the name and form of government selected by its qualified electors. The City may:

- 1. Sue or be sued;
- 2. Enter into contracts and leases;
- 3. Acquire and hold property, both real and personal;
- 4. Have common seal, which may be altered at pleasure;
- 5. Exercise such other privileges that are incident to corporations of like character or degree that are not inconsistent with the laws of New Mexico;
- 6. Protect generally the property of its municipality and its inhabitants;
- 7. Preserve peace and order within the municipality; and
- 8. Establish rates for services provided by municipal utilities and revenue producing projects, including amounts which the governing body determines to be reasonable in the operation of similar facilities.

The City's financial statements are prepared in accordance with generally accepted accounting principles ("GAAP"). The Governmental Accounting Standards Board ("GASB") is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant accounting policies established in GAAP and used by the City are discussed below.

#### A. Reporting Entity

The City Council (the "Council") is elected by the public and has the authority to make decisions, appoint the City Manager, and significantly influence operations. It also has the primary accountability for fiscal matters. Therefore, the City is a financial reporting entity as defined by the Governmental Accounting Standards Board ("GASB") in its Statement No. 14, "The Financial Reporting Entity." There are no component units included in the reporting entity as defined by Statement No. 14.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Basis of Presentation

Government-Wide and Fund Financial Statements - The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity and 2) grants and contributions that are restricted to meeting the operational requirements of a particular function or activity and 3) grants and contributions that are restricted to meeting the capital requirements of a particular function or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues. The net cost (by function of governmental-type activity) is normally covered by general revenues (property, sales, franchise taxes, intergovernmental revenues, interest income, etc.) The City does not allocate indirect costs.

Separate fund based financial statements are provided for governmental funds and proprietary funds. Major individual government funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The general fund is the only major government fund.

The water and sewer fund, solid waste fund, airport fund and convention center fund are the major proprietary funds. GASB Statement No. 34 sets forth minimum criteria (percentage of assets, liabilities, revenues or expenditures/expenses of either fund category for the governmental and enterprise combined) for the determination of major funds.

The government-wide focus is more on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The focus of the fund financial statements is on the major individual funds of the governmental and business-type categories, as well as the fiduciary funds

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Basis of Presentation (Continued)

(by category), and the component units. Each presentation provides valuable information that can be analyzed and compared to enhance the usefulness of the information.

#### C. Measurement Focus, Basis of Accounting

Government-Wide Financial Statements - The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Derived tax revenues (i.e., sales taxes) are recognized in the period when the exchange transaction on the tax is imposed or when the resources are received, whichever occurs first.

Governmental Fund Financial Statements - The governmental fund level financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is made.

Ad valorem, franchise, and sales tax revenues associated with the current fiscal period are recognized under the susceptible to accrual concept. Licenses and permits, charges for services, fines and forfeitures, contributions, and miscellaneous revenues are recorded as revenues when received in cash, as the resulting receivable is immaterial. Investment earnings are recorded as earned since they

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus, Basis of Accounting (Continued)

are measurable and available. In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues.

In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

Business-type activities and all proprietary funds are accounted for on a flow of economic resources measurement focus and the full accrual basis of accounting. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Proprietary fund-type operating statements present increases and decreases (e.g., revenues and expenses) in net total assets.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principle operating revenues of the City's water, sewer, and sanitary landfill funds are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus, Basis of Accounting (Continued)

The City reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. Revenues are provided through property and other taxes, federal sources, state sources, charges for services, licenses and fees, and other miscellaneous recoveries and revenue. Expenditures include all costs associated with the daily operation of the City except for items included in other funds.

The Youth and Aged Special Revenue Fund accounts for the receipts and expenditures for services provided to senior citizens. Financing is provided by the State Agency on Aging, New Mexico Department of Taxation and Revenue, and federal and state grants. (City Ordinance)

Municipal Streets accounts for the collection of one-half of one percent of the gross receipts tax for the purpose of improving the City's streets. Fund authority is NMSA 7-1-69.

The City reports its proprietary funds as major funds. Proprietary funds include:

The Water and Sewer Fund accounts for the provisions of the water and sewer services to the residents of the City.

The Solid Waste Fund accounts for the disposal of solid waste for the residents of the City.

Additionally, the government reports the following agency fund:

The Fiduciary Funds are purely custodial (assets equal liabilities) and do not involve measurement of results of operations. The City's fiduciary funds are used to account for the collection and payment of motor vehicle fees, municipal court fees, EMS donations, and payroll cash.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes, because elimination of these charges would distort the direct costs and program revenues reported in the Statement of Activities.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity

**Cash and Cash Equivalents** - For purposes of the statement of cash flows, the City considers all highly liquid investments, including restricted assets, with a maturity when purchased of three months or less to be cash equivalents.

**Deposits and Investments** - Investments in the City's cash are stated at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties. State statutes authorize the City to invest in certificates of deposit, obligations of the state and the U.S. government, and the New Mexico State Treasurer's investments pool. Cash is reported at book value. All other investments are carried at fair market value using quoted market prices. Interest income, realized gains and losses on investment transactions, and amortization of premiums/discounts on investment purchases are included for financial statement purposes as investment income and are allocated to participating funds based on the specific identification of the source of funds for a given investment. The City did not have investments in the year ended June 30, 2019.

**Receivables and Payables** - Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as inter-fund balance. Long-term advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable from available financial resources. Property taxes attach as an enforceable lien on property as of January 1. Taxes are payable in equal semiannual installments by November 10th and April 10th of the subsequent year with levies becoming delinquent 30 days thereafter unless a timely protest has been made. Taxes are collected on behalf of the City by the Lea County Treasurer, and are distributed in the month of collection.

**Inventory** - The City's method of accounting for inventory is the consumption method. Under the consumption approach, governments report inventories they purchase as an asset and defer the recognition of the expenditures until the period in which the inventories actually are consumed. Inventory is valued at cost and consists of supplies and materials. The cost of purchased supplies and materials is recorded as an expenditure at the time individual inventory items are consumed.

**Restricted Assets** - Restricted assets consist of those funds expendable for operating purposes but restricted by donors or other outside agencies as to the specific purpose for which they may be expended.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity</u> (Continued)

**Deferred Outflows** - In the government-wide fund financial statements, deferred outflows are contributions to a pension plan after the measurement date, and the change in assumption pursuant to GASB 68 implementation for the Public Employees Retirement Association (PERA).

**Interfund Activity** - Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund balance as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental funds are netted as part of the reconciliation to the government-wide financial statements.

Capital Assets - Capital assets include: property, plant, and equipment. The City does not appropriately account for infrastructure, including streets, sidewalks, bridges, drainage systems, lighting systems and similar items. The City is currently working on adding infrastructure to their capital asset list in efforts to fully implement GASB Statement No. 34. Such assets are reported in the applicable governmental or business-type activities columns the government-wide financial statements. The government defines capital assets as assets with an initial individual cost of more than \$5,000, and an estimated useful life in excess of two years. Assets are capitalized at historical cost or estimated historical cost if purchased or constructed. It is the policy of the City not to capitalize computer software. Donated assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add value of the asset or materially extend the asset's lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-like activities is included as part of the capitalized value of the assets under construction.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity</u> (Continued)

#### Capital Assets (continued)

Property, plant, and equipment, and infrastructure of the primary government is depreciated using the straight line method over the following estimated useful lives:

Assets	Years
Building and building improvements	25-50
Equipment	5-10
Infrastructure	20

**Accrued Expenses** - Accrued expenses are comprised of payroll expenditures based on amounts earned by the employees through June 30, 2019, along with applicable PERA and Retiree Health Care.

**Pensions** - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the New Mexico Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, on the economic resources measurement focus and accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Compensated Absences** - Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. In prior years, substantially all of the related expenditures have been liquidated by the general fund. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported in the government-wide statement of net assets.

**Deferred Inflows** - Deferred inflows of resources is an acquisition of net position by the City that is applicable to a future reporting period. Within the governmental funds, revenues must be available in order to be recognized. Revenues such as real estate taxes that are not available are recorded as deferred inflows and reflected

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity</u> (Continued)

#### Deferred Inflows (Continued) -

within the balance sheet. Further, changes in assumption and net differences between projected and actual investment earnings related to pension plans are booked as deferred inflows pursuant to GASB 68 implementation.

**Long-Term Debt** - In the government-wide fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Customer Deposits** - Cash held in the proprietary funds for customer deposits is restricted.

**Net Position** - The government-wide financial statements utilize a net position presentation. Net position are categorized as follows:

**Net investment in capital assets** - This category reflects the portion of net position that are associated with capital assets less outstanding capital asset related debt.

**Restricted net position** - Restricted net position result from the constraints placed on the use of net position when externally imposed by creditors, grantors, laws and regulations of other governments and imposed by law through constitutional provisions or enabling legislation.

**Unrestricted net position** - This category reflects net position of the City, not restricted for any project or other purpose. When the City incurs an expense for which it may use either restricted or unrestricted assets, it uses the restricted assets.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity</u> (Continued)

**Fund Balances** - In the fund financial statements, governmental fund balances are classified as follows:

**Nonspendable** - fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts. It also includes amounts to be held in perpetuity.

**Restricted** - Fund balance should be reported when constraints placed on the use of resources are either:

- a. Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or
- b. Imposed by law through constitutional provisions or enabling legislation. Enabling legislation, as the term is used in this Statement, authorizes the government to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that a government can be compelled by an external party-such as citizens, public interest groups, or the judiciary-to use resources created by enabling legislation only for the purposes specified by the legislation.

**Unassigned** - fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity (Continued)</u>

The City's policy is to apply restricted resources first, committed sources second, assigned resources third, and unassigned resources last when an expense is incurred for purposes for which all or any fund balance classification is available.

**Use of Estimates** - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates. Significant estimates in the City's financial statements include the allowance for uncollectible accounts in the water and sewer and solid waste funds.

### E. New Governmental Accounting Standards

In June 2017, GASB Statement No. 87, Leases, was issued. Effective Date: The provisions of this Statement are effective for financial statements for the objective of this Statement is to improve accounting and financial reporting for periods beginning after December 15, 2019. Earlier application is encouraged. The City is still evaluating how this pronouncement will affect the financial statements.

In June 2018, GASB No. 89, Accounting for Interest Cost Incurred Before the End of a Construction Period, was issued. The objectives of this Statement are (1) to enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and (2) to simplify accounting for interest cost incurred before the end of a construction period. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged. The requirements of this Statement should be applied prospectively. The City is still evaluating how this pronouncement will affect the financial statements.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

In December 2018, GASB No. 90, Majority Equity Interests, was issued. The primary objectives of this Statement are to improve the consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. It defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. A majority equity interest that meets the definition of an investment should be measured using the equity method, unless it is held by a special-purpose government engaged only in fiduciary activities, a fiduciary fund, or an endowment (including permanent and term endowments) or permanent fund. Those governments and funds should measure the majority equity interest at fair value.

For all other holdings of a majority equity interest in a legally separate organization, a government should report the legally separate organization as a component unit, and the government or fund that holds the equity interest should report an asset related to the majority equity interest using the equity method. This Statement establishes that ownership of a majority equity interest in a legally separate organization results in the government being financially accountable for the legally separate organization and, therefore, the government should report that organization as a component unit.

This Statement also requires that a component unit in which a government has a 100 percent equity interest account for its assets, deferred outflows of resources, liabilities, and deferred inflows of resources at acquisition value at the date the government acquired a 100 percent equity interest in the component unit. Transactions presented in flows statements of the component unit in that circumstance should include only transactions that occurred subsequent to the acquisition. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The City is still evaluating how this pronouncement will affect the financial statements.

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

**Budgetary Data** - The City Council adopts an annual budget for the General Fund, Special Revenue Funds, Capital Projects Funds, Debt Service Funds and the Enterprise Funds by following the budgetary procedures outlined below. The City is required to present the adopted and final amended budgeted revenues and expenditures for each of these funds. The City compares the final amended budget to actual revenues and expenditures based on the City's modified accrual basis of accounting.

### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (CONTINUED)

The following procedures are followed in establishing the budgetary data reflected in the general purpose financial statements:

- 1. The City prepares a proposed interim operating budget based upon input from public hearings conducted to obtain taxpayer comments and management assessment of City needs and resources available. The operating budget includes proposed expenditures and the means of financing them. A budget is proposed for the General, Special Revenue, Capital Projects, Debt Service and Proprietary Funds.
- 2. The interim operating budget for the fiscal year commencing July 1 is submitted to the Department of Finance and Administration-Local Government Division by June 1. The Department of Finance reviews the interim budget, makes any needed adjustments and grants interim approval by July 1.
- 3. The final operating budget for the fiscal year is submitted to the Department of Finance on or before July 31. The Department of Finance reviews the budget and grants approval by September 1.
- 4. The interim and final budgets are legally enacted through passage of resolutions and the council is authorized to transfer budgeted amounts between departments within any fund. Any revisions that alter the total expenditures of any fund must be approved by the Department of Finance and Administration-Local Government Division.
- 5. Budgets for funds are adopted on the modified accrual basis of accounting. Budgetary comparisons have been presented in this report on the basis of the legally adopted budget.
- 6. Appropriations lapse at year end with any unspent cash balance being available for expenditures and appropriation in the subsequent year's budget.
- 7. The level of classification detail in which expenditures may not legally exceed appropriations for each budget is in fund total.

#### 3. CASH AND DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS

State statutes authorize the investment of City funds in a wide variety of instruments including certificates of deposit and other similar obligations, state investment pool, money market accounts, and United States Government obligations. All invested funds of the City properly followed State deposit and investment requirements as of June 30, 2019.

Deposits of funds may be made in interest or non-interest bearing checking accounts in one or more financial institution. Deposits may be made to the extent that they are insured by an agency of the United States or by collateral deposited as security or by bond given by the financial institution.

In accordance with FDIC, public unit deposits are funds owned by the City. Time deposits, savings deposits and interest bearing NOW accounts of a public unit in an institution in the same state will be insured up to \$250,000 in aggregate and separate from the unlimited coverage for public unit demand deposits at the same institution.

Excess of funds may be temporarily invested in securities which are issued by the State or by the United States government, or by their departments or agencies, and which are either direct obligations of the State or the United States or are backed by the full faith and credit of those governments.

The rate of interest in non-demand interest-bearing accounts is set by the State Board of Finance, but the rate of interest will not be less than one hundred percent of the asked price on United States treasury bills of the same maturity on the day of deposit.

**Custodial Credit Risk** - Custodial credit risk is the risk that in the event of a bank failure, the government's deposits and investments may not be returned to it. The City does not have a formal deposit policy for custodial credit risk other than following state statutes. The City has not suffered any previous losses and management believes any risk of loss of funds is minimal. At June 30, 2019, \$9,574,544 of the City's bank balances of was exposed to custodial credit risk. \$9,574,544 was uninsured and collateralized by collateral held by the pledging bank's trust department, not in the City's name and \$0 of the City's deposits were uninsured and uncollateralized. See Schedule of Deposits and Investment Accounts on pg's 84-85 of this report.

Statutes require collateral pledged for deposits in excess of the federal deposit insurance to be delivered, or a joint safekeeping receipt be issued, to the City for at least 50% of the amount on deposit with the institution, and 102% for amounts invested in repurchase agreements with the institution.

The types of collateral an institution is permitted to use as pledged securities are limited to direct obligations of the United States Government and all bonds issued by any agency or political subdivision of the State of New Mexico.

The schedules listed on pg 84 disclose requirements on reporting the insured and uninsured portions of the City's deposits regarding custodial credit risk.

### 3. CASH AND DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS (CONTINUED)

**New Mexico State Treasurer Local Government Investment Pool** - The City maintains accounts with the New Mexico State Treasurer Local Government Investment Pool (LGIP), an external investment pool. The LGIP is not SEC registered, and as a government investment pool, exempt from disclosing concentration risk. The LGIP is rated AAAm by Standard and Poor's and has a weighted average maturity of 52 days.

Section 6-10-10. I, NMSA 1978 empowers the State Treasurer, with the advice and consent of the State Board of Finance, to invest money held in the short-term investment funds in securities that are issued by the United States government or by its departments or agencies and are either backed by the full faith and credit of the United States government or are agencies sponsored by the United States government.

The LGIP investments are monitored by the same investment committee and the same policies and procedures that apply to all other state investments. The pool does not have unit shares and earnings are distributed monthly by the State Treasurer to the participants in proportion to the amount and length of time the participants have funds on deposit. Participation in the LGIP is voluntary and can be liquidated by the City at the City council's discretion.

The City's balance in the LGIP account as of June 30, 2019 is \$3,018,894.

Investment Type	<u>Maturity Date</u>	<u>Fair Value</u>	Rating **		
New Mexico LGIP**	Less than 1 year	\$3,018,894	AAAm		

<sup>\*\*</sup> LGIP, collateralized by State

**Credit Risk LGIP** – With respect to credit risk, the LGIP, is rated AAAm by Standard & Poor's. Therefore, the LGIP reports AAAm for credit risk. Public funds are not required to disclose custodial credit risk for external investment pools. Therefore, the LGIP is exempt from this requirement.

**Interest Rate Risk** – GASB Statement No. 40 defines interest rate risk is the risk that changes in interest rates will adversely affect the fair value of the City's investments.

According to the Statement an acceptable method for reporting interest rate risk is weighted average of maturity (WAM). The State Treasurer's Office uses this method for reporting purposes for the LGIP. The WAM of the LGIP is identified on the monthly LGIP investment report found on the State Treasurer's Office website at www.nmsto.gov

All deposits are collateralized with eligible securities, as described by New Mexico State Statute, in amounts equal to at least 50% of the City carrying value of the deposits (demand and certificates of deposit).

Such collateral, as permitted by the state statutes is held in each respective depository bank's collateral pool at a Federal Reserve Bank, or member bank other than the depository bank, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds with the exception of deposit insurance provided by the Federal Deposit Insurance Corporation.

#### 4. ACCOUNTS RECEIVABLE

Taxes receivable are considered fully collectible and consist of the following:

	Tax	<u>kes Receivables</u>
Gross receipts taxes	\$	1,564,567
Franchise		8,656
Property taxes		5,978
Gas		10,191
MVD		1,248
	\$	1,590,640

Grant receivables are considered to be fully collectible. Other governmental accounts receivable are as follows:

	Accounts eceivable	owance for collectible's	Total		
Municipal Courts Ambulance	\$ 244,689 35,984	\$ (227,516) \$ (5,793)	17,173 30,191		
	\$ 280,673	\$ (233,309) \$	47,364		

Governmental funds report deferred inflows in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year deferred inflows which related to delinquent property taxes was \$1,033.

Accounts receivable reported in the business-type activities at June 30, 2019 represent net balances due from customers of water and sewer and solid waste services provided by the City. The following is the detail of the business-type receivables at June 30, 2019:

	ccounts eceivable	owance for collectibles	Total		
Water and sewer Solid waste	\$ 147,497 65,269	\$ (28,335) \$ (11,284)	119,162 53,985		
	\$ 212.766	\$ (39,619) \$	173,147		

#### 5. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund transfers reflect a transfer of cash due to needs within the fund. The City had transfers in the amount of \$32,699 in the year ended June 30, 2019.

#### 6. CAPITAL ASSETS

A summary of capital assets and changes occurring during the year ended June 30, 2019, including those changes pursuant to the implementation of GASB Statement No. 34, follows. Land and Construction in Progress is not subject to depreciation.

	Balance ne 30, 2018		Additions	R	etirements and Transfers	Balance June 30, 2019	
Governmental activities:							
Capital assets not being depreciated: Land CIP	\$ 44,589 -	\$	- -	\$	- -	\$	44,589
Total	44,589		-		-		44,589
Other capital assets being depreciated: Buildings and Improvements Equipment Infrastructure	2,502,593 3,226,847 1,872,301		- 605,839 -		- (11,246) -		2,502,593 3,821,440 1,872,301
Total	 7,601,741	_	605,839		(11,246)		8,196,334
Total capital assets	7,646,330		605,839		(11,246)		8,240,923
Less accumulated depreciation for: Buildings and Improvements Equipment Infrastructure	 1,121,923 2,106,713 45,232		15,964 277,132 5,017		- (11,246) -		1,137,887 2,372,599 50,249
Total accumulated depreciation	 3,273,868	_	298,113		(11,246)		3,560,735
Governmental capital assets, net	\$ 4.372.462	\$	307.726	\$		\$	4.680.188

Depreciation expense for the year ended June 30, 2019 was charged to governmental activities as follows:

General gove	\$ 258,157	
Public safety	25,870	
Public works	4,439	
Culture and r	ecreation	 9,647
	Total	\$ 298,113

### 6. CAPITAL ASSETS (CONTINUED)

	Balance June 30, 2018 Additions		dditions	 ements and ansfers	Balance June 30, 2019		
Business-type activities:							
Capital assets not being depreciated:  Land  Construction in progress	\$ 3	24,330 S 221,991	\$	- 1,913,180	\$ - -	\$	24,330 5,135,171
Total	3	246,321		1,913,180	-		5,159,501
Capital assets being depreciated: Buildings and							
Improvements		676,388		-	(213,480)		462,908
Equipment Infrastructure	21	436,004 108,285		- 211,180	(142,239)		293,765 21,319,465
liliasilociole		100,203		211,100	 		21,317,403
Total	22	220,677		211,180	 (355,719)		22,076,138
Total capital assets	25	466,998		2,124,360	(355,719)		27,235,639
Less accumulated depreciation:							
Buildings and		581,670		12,304	(392,302)		201,672
Improvements		165,122		// 257	7,030		238.509
Equipment Infrastructure	20	734,436		66,357 172,037	7,030		20,906,473
ii iii dan de lale		701,100		17 2,007			20,700,170
Total accumulated							
depreciation	21	481,228		250,698	 (385,272)		21,346,654
Business-type capital assets, net	\$ 3	985.770	\$	1.873.662	\$ 29.553	\$	5.888.985

Depreciation expense charged to business-type activities for the year ended June 30, 2019 was \$250,698.

### 7. LONG-TERM DEBT

A summary of changes in long-term debt, including capital lease obligations for the year ended June 30, 2019, was as follows:

	Balance ne 30, 2018	Additions	Reductions	Jı	Balance une 30, 2019
Governmental Activities: NMFA Loans Compensated Absences	\$ 306,026 39,788	\$ 4,459,025 1,510	\$ (48,158) (10,337)	\$	4,716,893 30,961
Total Governmental Debt	\$ 345.814	\$ 4.460.535	\$ (58.495)	\$	4.747.854

	Additions		Reductions	Balance June 30, 2019			
Business-Type Activities:							
Capital Leases CO - Bank USDA- Water	\$ 391,427 3,221,989 -	\$	- - 6,284,000	\$	(336,171) (3,221,989) -	\$	55,256 - 6,284,000
USDA- Sewer Compensated Absences	 - 4,685		246,000 5,780	_	(3,260)		246,000 7,205
Total Business-Type Debt	\$ 3.618.101	\$	6.535.780	\$	(3.561.420)	\$	6.592.461

Scheduled principal and interest payments on the City's long-term debt are as follows:

		Governmenta	<u> </u>		Business-Type						
Year Ended June 30,	Principal	Interest	Total		Principal	Interest	Total				
2020	253.441	167,552	420.993		72,602	58.583	131,185				
2021	216,332	120,107	336,439		119,217	177,850	297,067				
2022	220,144	116,110	336,254		107,384	173,915	281,299				
2023	224,142	111,963	336,105		93,491	157,748	251,239				
2024	274,847	60,236	335,083		104,337	168,756	273,093				
2025-2028	3,527,987	954,791	4,482,778	_	6,088,225	3,355,706	9,443,931				
Total	\$ 4,716,893	\$ 1,530,759	\$ 6,247,652	\$	6,585,256	\$ 4,092,558	\$ 10,677,814				

### 7. LONG-TERM DEBT (CONTINUED)

Below are the terms, amounts due within one year, and maturity dates of the City's outstanding long-term debt:

Description	Interest Rate	Payment Frequency		ayment Amount	Maturity Date	e Within e Year	Purpose
Governmental	Activities	:					
NMFA - #1 NMFA - #2 NMFA - #3 NMFA - #4	2.81% 1.73% .25% 3.08%	Monthly Monthly Monthly	\$ \$ \$	2,222 3,240 2,987 296,016	June 2020 June 2024 June 2040 Sept 2038	26,385 35,589 - 191,467 253,441	Fire truck Fire truck Lake conservation Street improvements
Description	Interes Rate	t Payment Frequency		Payment Amount	Maturity Date	ve Withii One Yeai	
Business-Type	Activities:						
Calital Leases:							
Capital Lease	5.89%	% Monthly	\$	6,518	April 2022	\$ 23,13	3 Water Meters
Total Capital L	eases					\$ 23,13	3
Long Term Deb	ot:						
RCAC loan USDA- Water USDA- Sewer	5.00% 2.75% 2.75%	% Monthly	y \$ \$ \$	-	July 2017 Feb 2059 Nov 2054	- 44,41 5,05	
Total long term	debt					\$ 49,46	9
Total ca	pital lease	es and long to	erm	debt		\$ 72,60	02

#### Compensated Absences

The City pays any accumulated accrued vacation leave in a lump cash payment to employees upon retirement or to the employee's estate in the event of death. Compensation for sick leave is limited to time-off and is not monetarily compensated. The liability also includes the City's portion of employment taxes related to the hours and time accrued by the employee.

#### 8. REVENUE BONDS

The City has the capacity and has issued both Sales Tax and Revenue Bonds whereby the City has pledged income derived from the Gross Receipts Tax and billings on water to pay the required debt service on the bonds. There are no new bonds were issued in the current year.

#### 9. RISK MANAGEMENT

The City is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses; natural disasters; and employee health, dental, and accident benefits. The City participates in the New Mexico Self-Insurer's Fund risk pool. The New Mexico Self-Insurer's Fund risk pool operates as a common risk management and insurance program for workers compensation and property and casualty coverage.

These funds are funded entirely by member contributions and are administered by the New Mexico Self-insurer's Fund. The pools are authorized by joint powers agreements entered into by each participating entity as a separate and independent government and legal entity pursuant to the provisions of Section 11-1-1 et. Seq. NMSA 1978.

The City has not filed any claims for which the settlement amount exceeded the insurance coverage in any preceding years. However, should a claim be filed against the Authority which exceeds the insurance coverage, the City would be responsible for a loss in excess of the coverage amounts. As claims are filed, the New Mexico Self-Insurers Fund assesses and estimates the potential for loss.

At June 30, 2019 no unpaid claims have been filed which exceed the policy limits and to the best of management's knowledge and belief all known and unknown claims will be covered by insurance. No major lawsuits have been filed against the City.

#### 10. PERA PENSION PLAN

**Plan Description** - Substantially all of the City's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11 NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to PERA, PO Box 2123, Santa Fe, New Mexico 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

### 10. PERA PENSION PLAN (CONTINUED)

The City adopted GASB 68 during the year ended June 30, 2015. GASB 68, Accounting and Financial Reporting for Pensions, requires contributing employers of cost-sharing multiple employer defined benefit pension plans to include the net pension liability, pension expense, and pension-related deferred inflows and outflows of resources related to their share of the pension plan in their government-wide financial statement presentation. PERA engaged their financial statement auditors to prepare a schedule allocating these obligations to the contributing employers.

#### **Summary of Significant Accounting Policies**

Pensions. For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the New Mexico Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, on the economic resources measurement focus and accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### General Information about the Pension Plan

Plan description. The Public Employees Retirement Fund (PERA Fund) is a cost-sharing, multiple employer defined benefit pension plan. This fund has six divisions of members, including State General, State Police/Adult Correction Officer, Municipal General, Municipal Police/Detention Officers, Municipal fire, and State Legislative Divisions, and offers 24 different types of coverage within the PERA plan. All assets accumulated may be used to pay benefits, including refunds of member contributions, to any of the plan members or beneficiaries, as defined by the terms of this plan. Certain coverage plans are only applicable to a specific division. Eligibility for membership in the PERA Fund is set forth in the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). Except as provided for in the Volunteer Firefighters Retirement Act (10-11A-1 to 10-11A-7, NMSA 1978), the Judicial Retirement Act (10-12B-1 to 10-12B-19, NMSA 1978), the Magistrate Retirement Act (10-12C-1 to 10-12C-18, NMSA 1978), and the Educational Retirement Act (Chapter 22, Article 11, NMSA 1978), and the provisions of Sections 29-4-1 through 29-4-11, NMSA 1978 governing the State Police Pension Fund, each employee and elected official of every affiliated public employer is required to be a member in the PERA Fund.

PERA issues a publicly available financial report and a comprehensive annual financial report that can be obtained at http://saonm.org/ using the Audit Report Search function for agency 366.

**Benefits provided.** For a description of the benefits provided and recent changes to the benefits see Note 1 in the PERA audited financial statements for the fiscal year ended June 30, 2018 available at: http://www.pera.state.nm.us

### 10. PERA PENSION PLAN (CONTINUED)

**Contributions.** The contribution requirements of defined benefit plan members and the City of Jal are established in state statute under Chapter 10, Article 11, NMSA 1978. The contribution requirements may be amended by acts of the legislature. For the employer and employee contribution rates in effect for FY18 for the various PERA coverage options, for both Tier I and Tier II, see the tables available in the note disclosures on the PERA FY18 annual audit report.

The PERA coverage options that apply to the City are Municipal General Division and Municipal Police Division. Statutorily required contributions to the pension plan from the City were \$144,375 and employer paid member benefits that were "picked up" by the employer were \$0 for the year ended June 30, 2019.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions: The PERA pension liability amounts, net pension liability amounts, and sensitivity information were based on an annual actuarial valuation performed as of June 30, 2018 The PERA pension liability amounts for each division were rolled forward from the valuation date to the Plan year ending June 30, 2018 using generally accepted actuarial principles. Therefore, the employer's portion was established as of the measurement date June 30, 2018.

The assets of the PERA fund are held in one trust, but there are six distinct membership groups (municipal general members, municipal police members, municipal fire members, state general members, state police members and legislative members) for whom separate contribution rates are determined each year pursuant to chapter 10, Article 11 NMSA 1978. Therefore, the calculations of the net pension liability, pension expense and deferred Inflows and Outflows were preformed separately for each of the membership groups: municipal general members; municipal police members; municipal fire members; state general members; state police members and legislative members. The City of Jals' proportion of the net pension liability for each membership group that the employer participates in is based on the employer contributing entity's percentage of that membership group's total employer contributions for the fiscal year ended June 30, 2018. Only employer contributions for the pay period end dates that fell within the period of July 1, 2017 to June 30, 2018 were included in the total contributions for a specific employer. Regular and any adjustment contributions that applied to FY 2018 are included in the total contribution amounts.

#### 10. PERA PENSION PLAN (CONTINUED)

In the event that an employer is behind in reporting to PERA its required contributions, an estimate (receivable) was used to project the unremitted employer contributions. This

allowed for fair and consistent measurement of the contributions with the total population. This methodology was used to maintain consistent measurement each year in determining the percentages to be allocated among all the participating employers.

For PERA at June 30, 2019, the City reported the following liability:

Municipal General	\$ 1,302,601
Division	
Municipal Police Division	515,140
·	
Total Net Pension	\$ 1,817,741
Liability	

The amounts are the proportionate share of the net pension liability. At June 30, 2018, the City's proportion noted below was unchanged from its proportion measured as of June 30, 2018, due to the insignificance of the difference.

For the year ended June 30, 2019, the City recognized the following pension expense:

Municipal General	\$ 167,163
Division  Municipal Police Division	 81,522
Total pension expense	\$ 248,685

### 10. PERA PENSION PLAN (CONTINUED)

At June 30, 2019, the City reported deferred outflows of resources and deferred inflows or resources related to pensions for Municipal General Division from the following sources:

	Deferred Outflows of Resources		Deferred resou	
Differences between expected and actual experience Changes in assumptions	\$	37,648 118,099	\$	34,200 7,489
Net difference between projected and actual earnings on pension plan investments		96,607		-
Changes in proportion and differences between City of Jal contributions and proportionate share of contributions		38,558		25,666
City of Jal contributions subsequent to the measurement date		97,047		
Total	\$	387.959	\$	67,355

At June 30, 2019, the City reported deferred outflows of resources and deferred inflows or resources related to pensions for Municipal Police Division from the following sources:

		Deferred Outflows of Resources		inflows of orces
Differences between expected and actual experience Changes in assumptions	\$	25,219 58,778	\$	51,064 3,149
Net difference between projected and actual earnings on pension plan investments		35,449		-
Changes in proportion and differences between City of Jal contributions and proportionate share of contributions		35,379		15,994
City of Jal contributions subsequent to the measurement date	_	47,328		
Total	\$	202.153	\$	70.207

### 10. PERA PENSION PLAN (CONTINUED)

#### <u>Liability Proportion</u>

Municipal General Division 0.0817% Municipal Police Division 0.0755%

In June 30, 2019 \$144,375, deferred outflows - contributions made after measurement date, will be recognized as a reduction of net pension liability. Other deferred amounts to be recognized in fiscal years following the reporting date are below:

Year Ended June 30:			unicipal eral Division	unicipal ce Division
,	2020	\$	154,154	\$ 60,442
	2020	•	- , -	
_		\$	60,202	\$ 15,676
	2022	\$	4,437	\$ 6,702
7	2023	\$	4,764	\$ 1,798
	2024	\$	-	\$ -

Actuarial assumptions. As described above, the PERA Fund member group pension liabilities and net pension liabilities are based on actuarial valuations performed as of June 30, 2017 for each of the membership groups. Then each PERA Fund member group pension liability was rolled forward from the valuation date to the Plan year ending June 30, 2018 using generally accepted actuarial principles. There were no significant events or changes in benefit provisions that required an adjustment to the roll-forward liabilities as of June 30, 2018. These actuarial methods and assumptions were adopted by the Board for use in the June 30, 2017 actuarial valuation.

Actuarial valuation date	June 30, 2017
Actuarial cost method	Entry age normal
Amortization method	Level percentage of pay
Amortization period	Solved for based on statutory rates
Asset valuation method	4 year smoothed market value
Actuarial assumptions:	
-Investment rate of return	7.25% annual rate, net of investment expense

### 10. PERA PENSION PLAN (CONTINUED)

-Projected benefit payment	100 years
-Payroll growth	3.00% annual rate
-Projected salary increases	3.00% to 13.5% annual rate
Includes inflation at	2.50% annual rate
-Mortality assumption	Assumptions are based on the RPH-2014 Blue Collar mortality table with female ages set forward one year. Future improvement in mortality rates is assumed using 60% of the MP-2017 projection scale generationally. For non-public safety groups, 25% of in-service deaths are assumed to be duty related and 35% are assumed to be duty-related for public safety groups.
-Experience study dates	experience study for the five-year period ending June 30, 2017

The long-term expected rate of return on pension plan investments was determined using a statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and most recent best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

ALL FUNDS - Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Global Equity	43.5 %	7.39 %
Risk Reduction & Mitigation	21.5	1.79
Credit Oriented Fixed Income	15.0	5.77
Real Assets	20.0	7.35
Total	100.0 %	

#### 10. PERA PENSION PLAN (CONTINUED)

**Discount rate**. The discount rate used to measure the total pension liability was 7.25 percent. The projection of cash flows used to determine the discount rate assumed that future contributions will be made in accordance with statutory rates. On this basis, the pension plan's fiduciary net position together with the expected future contributions are sufficient to provide all projected future benefit payments of current plan members as determined in accordance with GASB 67. Therefore, the 7.25 percent assumed long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

### Sensitivity of the net pension liability to changes in the discount rate:

The following presents the net pension liability of the City of Jal, calculated using the discount rate of 7.25 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.25 percent) or 1-percentage-point higher (8.25 percent) than the current rate:

	_	, -	Decrease 3.25%	Current 7.25%	19	% Increase 8.25%
City's Proportionate share of t	the Net Pens	sion Liak	oility			
Municipal General Division		\$	2,007,220	\$ 1,302,601	\$	720,120
Municipal Police Division			792,074	 515,140		289,374
Ţ	OTAL	\$	2,799,294	\$ 1,817,741	\$	1,009,494

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in the separately issued FY18 PERA financial report. The report is available at http://www.pera.state.nm.us/publications.html.

**Payables to the pension plan.** Employers should disclose the amount of payables to the Plan with a description of what gave rise to the payable per GASBS 68, paragraphs 122 and 124. The City of Jal had payables of \$0 at June 30, 2019.

#### 11. POST EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN

Plan Description. The City contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of

#### 11. POST EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN (CONTINUED)

the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy. The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the employer and employee contributions can be changed by the New Mexico State Legislature. Employers that choose to become participating employers after January 1, 1998, are required to make contributions to the RHCA fund in the amount determined to be appropriate by the board.

#### 11. POST EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN (CONTINUED)

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. For employees that were members of an enhanced retirement plan (state police and adult correctional officer member coverage plan 1; municipal police member coverage plans 3, 4 or 5; municipal fire member coverage plan 3, 4 or 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act) during the fiscal year ended June 30, 2014, the statute required each participating employer to contribute 2.5% of each participating employee's annual salary; and each participating employee was required to contribute 1.25% of their salary. For employees that were not members of an enhanced retirement plan during the fiscal year ended June 30, 2014, the statute required each participating employer to contribute 2.0% of each participating employee's annual salary; each participating employee was required to contribute 1.0% of their salary. In addition, pursuant to Section 10-7C-15(G) NMSA 1978, at the first session of the Legislature following July 1, 2013, the legislature shall review and adjust the distributions pursuant to Section 7-1-6.1 NMSA 1978 and the employer and employee contributions to the authority in order to ensure the actuarial soundness of the benefits provided under the Retiree Health Care Act.

The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the employer and employee contributions can be changed by the New Mexico State Legislature. Employers that choose to become participating employers after January 1, 1998, are required to make contributions to the RHCA fund in the amount determined to be appropriate by the board.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. For employees that were members of an enhanced retirement plan (state police and adult correctional officer member coverage plan 1; municipal police member coverage plans 3, 4 or 5; municipal fire member coverage plan 3, 4 or 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act) during the fiscal year ended June 30, 2018, the statute required each participating employer to contribute 2.5% of each participating employee's annual salary; and each participating employee was required to contribute 1.25% of their salary. For employees that were not members of an enhanced retirement plan during the fiscal year ended June 30, 2018, the statute required each participating employer to contribute 2.0% of each participating employee's annual salary; each participating employee was required to contribute 1.0% of their salary. In addition, pursuant to Section 10-7C-15(G) NMSA 1978, at the first session

### 11. POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN (CONTINUED)

of the Legislature following July 1, 2013, the legislature shall review and adjust the distributions pursuant to Section 7-1-6.1 NMSA 1978 and the employer and employee contributions to the authority in order to ensure the actuarial soundness of the benefits provided under the Retiree Health Care Act.

	Deferred Outflows			
		of Resources	of Resources	
Changes of assumptions	\$	-	\$	195,811
Changes of proportion		53,250		-
Net difference between projected and				
actual earnings on OPEB plan investments		-		-
Difference between expected and actual				
experience		-		62,097
Actual investment Earnings on OPEB				
investment plan		-		13,089
Contributions made after the measurement				
date		28,633		
	\$ <u></u>	81,883	\$	270,997

Deferred outflows of resources totaling \$28,633 represent City contributions to the Fund made subsequent to the measurement date and will be recognized as a reduction of net OPEB liability in the year ending June 30, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Year Ending	
2020	\$ (57,572)
2021	(57,572)
2022	(57,572)
2023	(41,891)
2024	 (3,140)
	\$ (217,747)

The City's contributions to the RHCA for the years ended June 30, 2019, 2018, and 2017 were \$28,633, \$20,603 and \$30,795, respectively which equal the required contributions for each year.

### 11. POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN (CONTINUED)

Rate of Return – The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which the expected future real rates of return (net of Investment fees and inflation) are developed for each major asset class. These returns are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adding expected inflation and subtracting expected investment expenses and a risk margin. The target allocation and projected arithmetic real rates of return for each major asset class, after deducting inflation, but before investment expenses, used in the derivation of the long-term expected investment rate of return assumptions. The best estimates for the long-term expected rate of return is summarized as follows:

Assets Class	Long-Term Rate of Return
U.S. core of fixed income	2.1%
U.S equity - large cap	7.10%
Non U.S emerging markets	10.2%
Non U.S developed equities	7.8%
Private equity	11.8%
Credit and structured finance	5.3%
Real estate	4.9%
Absolute return	4.1%
U.S. equity - small/mid cap	7.1%

**Discount Rate** – The discount rate used to measure the Fund's total OPEB liability is 4.08% as of June 30, 2018. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made at rates proportional to the actuary determined contribution rates. For this purpose, employer contributions that are intended to fund benefits of current plan members and their beneficiaries are included. Projected employer contributions that are intended to fund the service costs for future plan members and their beneficiaries are not included. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all projected future benefit payments for current plan members through the fiscal year ending June 30, 2029. Thus, the 7.25% discount rate was used to calculate the net OPEB liability through 2029. Beyond 2029, the index rate for 20-year, tax exempt general obligation municipal bonds with an average rating of AA/Aa or higher. Thus, 4.08% is the blended discount rate.

#### 11. POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN (CONTINUED)

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate and Healthcare Cost Trend Rates – The following presents the net OPEB liability of the Ctiy, as well as what the City's net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (3.08 percent) or 1-percentage-point higher (5.08 percent) than the current discount rate:

	1% Decrease Current Discount 3.08% Rate 4.08%		1% Increase 5.08%		
City of Jal's proportionate share of the net OPEB liability	\$ <u>1,269,323</u>	\$ <u>1,048,823</u>	\$ <u>875,020</u>		

The following presents the net OPEB liability of the City, as well as what the City's net OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower or 1-percentage-point higher than the current healthcare cost trend rates:

	1% Decrease		Current Trend Rate		1% Increase	
City of Jal's proportionate share of the net OPEB liability	\$ <u></u>	886,623	\$ <u> </u>	1,048,823	\$	1,175,992

**OPEB Plan Fiduciary Net Position** - Detailed information about the OPEB plan's fiduciary net position is available in NMRHCA's audited financial statements for the year ended June 30, 2018.

**Payable Changes in the Net OPEB Liability** – At June 30, 2019, the City reported a payable of \$0 for outstanding contributions due to NMRHCA.

#### 12. COMMITMENTS AND CONTINGENCIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amount, if any, to be immaterial.

The City has several capital projects in progress at various states of completion. The majority of these capital projects are being funded by reimbursement type grants, which require the City to incur the expenditure then submit a request for

### 12. COMMITMENTS AND CONTINGENCIES (CONTINUED)

reimbursement to the grantor. These requests must be made before the respective grants expire.

The City is involved in various claims and lawsuits arising in the normal course of business. The City is insured through the New Mexico Self-Insurer's Fund. In the opinion of management, the outcome of these matters will not have a material effect on the financial position of the City.

### 13. Joint Powers Agreements and Memorandums of Understanding

Lea	County	/ Water	llsers	<b>Association</b>
rea	COULI	, wante	<b>03E13</b>	Association

Participants City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Responsible party City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Description To create the Lea County Water Users

Association.

Term of agreement Beginning 11/18/1997 Automatic renewal every two

Ending years

Amount of project \$ estimated

City contributions 4.20%

Audit responsibility Water User Board

### STATE OF NEW MEXICO CITY OF JAL

### NOTES TO BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

**Lea County Solid Waste Authority** 

Participants City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Responsible party City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Description To create the Lea County

Solid Waste Authority.

Term of agreement Beginning 12/12/1994

Ending Automatic renewal every

two years

Amount of project Unknown

City contributions The City of Jal's cost of trash

removal.

Audit responsibility Solid Waste Authority

### STATE OF NEW MEXICO CITY OF JAL

### NOTES TO BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

**Lea County Water Users Association** 

Participants City of Jal

Energy, Minerals and Natural Resources

Department

Responsible party City of Jal

Energy, Minerals and Natural Resources

Department

Description Wildland Fire Protection and

Suppression.

Term of agreement Beginning 04/01/2008

Ending Upon written termination

Amount of project Unknown

City contributions N/A

### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

**Lea County** 

Participants City of Jal

Lea County

Responsible party Lea County

Description To assist the City with the

costs of trash disposal.

Term of agreement Beginning 07/01/2018

Ending 06/30/2019

Amount of project \$72,000

City contributions N/A

### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

**Lea County** 

Participants City of Jal

Lea County

Responsible party City of Jal

Description Agreement for housing of

City of Jal inmates

Term of agreement Beginning 07/01/2018

Ending 06/30/2019

Amount of project Unknown

City contributions \$65.50 per inmate per day

### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

**Lea County** 

Participants City of Jal

Lea County

Responsible party City of Jal

Description To assist the City with fire

protection, ambulance, library, and senior citizen

services.

Term of agreement Beginning 07/01/2018

Ending 06/30/2019

Amount of project \$90,000

City contributions N/A

### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

Vikki Bell

Participants City of Jal

New Mexico Economic Development Department

Responsible party City of Jal

Description To promote economic

development within and outside the municipal city

limits.

Term of agreement Beginning 07/01/2018

Ending 06/30/2019

Amount of project \$120,000

City contributions \$3,200

Audit responsibility New Mexico Economic

Development Department

#### 14. SUBSEQUENT EVENTS

Management has evaluated subsequent events through March 16, 2020 the date the financial statements were available to be issued.

As a result of the spread of the COVID-19 outbreak, economic uncertainties have arisen which are likely to impact the City. To date, the financial impacts are unknown and currently not estimable.

#### 15. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS

The City does have some projects in progress. The projects are all budgeted for, and considered to be fully funded.

#### 16. CONCENTRATIONS

The City depends on financial resources flowing from, or associated with, both the Federal Government and the State of New Mexico. Because of this dependency, the City is subject to changes in specific flows of intergovernmental revenues based on modifications to Federal and State laws and federal and State appropriations.

#### 17. NET POSITION

The government-wide statement of net position reports \$6,070,921 of restricted net position, all of which is restricted by enabling legislation.

The debt associated with capital assets found in the financial statements exceeds the net book value of the capital assets. The capital asset value is not accurate; consequently, the net investment in capital assets is not fairly reported.

## STATE OF NEW MEXICO CITY OF JAL NOTES TO BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2019

### 18. OTHER REQUIRED INDIVIDUAL FUND DISCLOSURES

Generally accepted accounting principles require disclosures of certain information concerning individual funds including:

A. Deficit fund balance of individual funds. The following fund had a deficit fund balance for the year ended June 30, 2019:

Water and Sewer Fund \$ 1,323,295

B. Excess of expenditures over appropriations. The following funds exceeded approved budgetary authority for the year ended June 30, 2019:

General Fund Cemetery Fund Law Enforcement Fund State Fire Fund Environmental Fund Intergovernmental Grants Fund Youth and Aged Solid Waste Fund	\$ 242,730 65 21,800 113,053 63,667 1,985 91,013 6,380
Total Expense	540,693
Intergovernmental Grants Fund	 32,699
Total Transfers	\$ 32,699

#### 19. TAX ABATEMENTS

There are no tax abatements to report under GASB 77



### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (PERA) PLAN

### PERA MUNICIPAL GENERAL DIVISION LAST 10 FISCAL YEARS\*

	 2015	2016	_	2017	_	2018	2019
The City of Jal's proportion of the net pension liability	\$ 599,122 \$	769,788	\$	1,268,545	\$	1,159,727 \$	1,302,601
The City of Jal's proportionate share of the net pension liability	0.0755%	0.0755%		0.0794%		0.0844%	0.0817%
The City of Jal's covered-employee payroll	\$ 399,818 \$	577,050	\$	759,449	\$	775,462 \$	966,108
The City of Jal's proportionate share of the net pension liability as a percentage of its covered-employee payroll	149.85 %	133.40 %		167.03 %		149.55 %	134.83 %
Plan fiduciary net position as a percentage of the total pension liability	81.29 %	76.99 %		69.18 %		73.74 %	71.13 %

<sup>\*</sup>The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, The City of Jal will present information for those years for which information is available.

### SCHEDULE OF CITY OF JAL'S CONTRIBUTIONS PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (PERA) PLAN PERA MUNICIPAL GENERAL DIVISION

### LAST 10 FISCAL YEARS\*

	 2015	 2016	 2017	_	2018	 2019
Contractually required contribution	\$ 45,035	\$ 59,078	\$ 64,933	\$	70,811	\$ 65,811
Contributions in relation to the contractually required contribution	45,035	59,078	64,933		70,811	65,811
Contribution deficiency (excess)	-	-	-		-	-
The City of Jal's covered-employee payroll	\$ 399,818	\$ 577,050	\$ 759,449	\$	775,462	\$ 966,108
Contributions as a percentage of covered-employee payroll	11.26 %	 10.24 %	 <u>8.55</u> %		9.13 %	6.81 %

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, The City of Jal will present information for those years for which information is available.

### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (PERA) PLAN

### PERA MUNICIPAL POLICE DIVISION LAST 10 FISCAL YEARS\*

		2015	2016	_	2017	_	2018	_	2019
The City of Jal's proportion of the net pension liability	\$	177,990 \$	298,131	\$	518,694	\$	440,563	\$	515,140
The City of Jal's proportionate share of the net pension liability		0.0620 %	0.0620 %	•	0.0703 %		0.0793 %		0.0755 %
The City of Jal's covered-employee payroll	\$	436,140 \$	482,545	\$	332,158	\$	330,660	\$	471,151
The City of Jal's proportionate share of the net pension liability as a percentage of its covered-employee payroll	5	40.81 %	61.78 %		156.16 %		133.24 %		109.34 %
Plan fiduciary net position as a percentage of the total pension liability		81.29 %	76.99 %		69.18 %		73.74 %		71.13 %

<sup>\*</sup>The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, The City of Jal will present information for those years for which information is available.

### SCHEDULE OF CITY OF JAL'S CONTRIBUTIONS PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (PERA) PLAN PERA MUNICIPAL POLICE DIVISION

### LAST 10 FISCAL YEARS\*

	 2015	 2016	 2017	 2018	_	2019
Contractually required contribution	\$ 37,665	\$ 41,609	\$ 26,435	\$ 30,895	\$	30,158
Contributions in relation to the contractually required contribution	37,665	41,609	26,435	30,895		30,158
Contribution deficiency (excess)	-	-	-	-		-
The City of Jal's covered-employee payroll	\$ 436,140	\$ 482,545	\$ 332,158	\$ 330,660	\$	471,151
Contributions as a percentage of covered-employee payroll	8.64 %	8.62 %	7.96 %	9.34 %		6.40 %

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, The City of Jal will present information for those years for which information is available.

# STATE OF NEW MEXICO CITY OF JAL PERA NOTES TO REQUIRED SUPPLEMENTARY INFORMATION LAST 10 FISCAL YEARS FOR THE YEAR ENDED JUNE 30, 2019

**Changes of benefit terms** - The PERA Fund COLA and retirement eligibility benefits changes in recent years are described in Note 1 of the PERA FY18 audit available at http://www.nmpera.org/assets/uploads/downloads/GASB/Final-Version-NMPERA-2018-GASB-68-Report.pdf

**Changes in assumptions -** The Public Employees Retirement Association (PERA) of New Mexico Annual Actuarial Valuation as of June 30, 2018 report is available at http://www.nmpera.org/assets/uploads/downloads/retirement-fund-valuation-reports/6-30-2018-PERA-Valuation-Report-FINAL.pdf

# STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF PROPORTIONATE SHARE OF THE OPEB LIABILITY LAST 10 FISCAL YEARS\* FOR THE YEAR ENDED JUNE 30, 2019

	As o	surement Date of and for the Year Ended one 30, 2018	A	s of and for the Year Ended June 30, 2019
The City of Jal's proportion of the net OPEB liability		0.0230 %		0.0241 %
The City of Jal's proportionate share of the net OPEB liability	\$	1,040,472	\$	1,048,823
The City of Jals' covered-employee payroll	\$	956,433	\$	1,034,897
The City of Jals' proportionate share of the net OPEB liability as a percentage of its covered-employee payroll		108.79 %		101.35 %
Plan fiduciary net position as a percentage of the total OPEB liability		11.34 %		13.14 %

<sup>\*</sup>The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, The City of Jal will present information for those years for which information is available.

# STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF CITY OF JAL'S CONTRIBUTIONS - OPEB LAST 10 FISCAL YEARS\* FOR THE YEAR ENDED JUNE 30, 2019

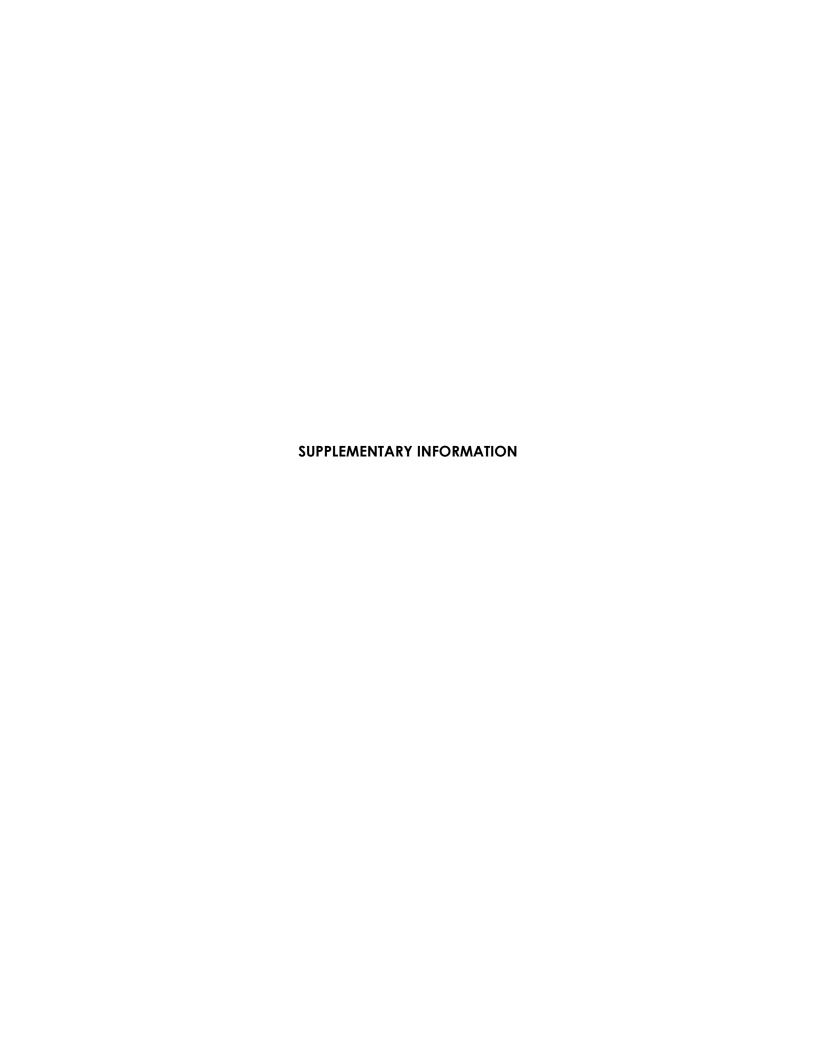
	Ye	and for the ar Ended e 30, 2018	Y	of and for the ear Ended ne 30, 2019
Contractually required contribution	\$	72,909	\$	37,692
Contributions in relation to the contractually required contribution		(36,592)		(37,231)
Contribution deficiency (excess)		36,317		461
The City of Jal's covered-employee payroll	\$	956,433	\$	1,034,897
Contributions as a percentage of covered-employee payroll		3.83 %		3.60 %

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, The City of Jal will present information for those years for which information is available.

## STATE OF NEW MEXICO CITY OF JAL OPEB NOTES TO REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2019

**Changes of benefit terms -** In 2019 no benefit changes to those in place. Retirees and spouses are eligible for medical and prescription drug benefits. Dental and vision benefits are also available. New Mexico Retiree Health Care Authority audited comprehensive annual financial report is available at the following web address: www.nmrhca.state.nm.us

**Changes in assumptions** - The OPEB salary scale, inflation, and payroll assumptions were updated to reflect assumptions used in the OPEB June 30, 2018 retire health care fund valuation. Per capita costs, future trend for health costs, and medical election assumptions were updated.



### **SPECIAL REVENUE FUNDS**

### **EMS**

To account for the acquisition of emergency medical equipment and the operation of the equipment. Financing is provided by a grant from the State of New Mexico. Fund authority is NMSA 24-10A-1.

#### Cemetery

To account for the operations and maintenance of the cemetery. Financing is provided by the sale of burial permits and contributions. Fund authority is NMSA 3-40-1.

### **Corrections**

To account for the operations and maintenance of the public holding cells and corrections facilities. Financing is provided by an assessment on all traffic violations within the City limits. (NMSA 35-14-11)

### Law Enforcement

To account for the receipts and expenditures of a special state grant for the police department. The grant may only be used for the operations of the police department. (NMSA 29-13-4)

### State Fire

The State Fire Special Revenue Fund accounts for the operations and maintenance of the fire department. The operations are financed by an allotment from the annual fire grant from the State of New Mexico. Fund authority is NMSA 59A-53-1.

### **Environmental**

The Environmental Special Revenue Fund accounts for the receipts and expenditures for the acquisition, construction, operation, and maintenance of solid waste facilities, water facilities, wastewater facilities, sewer systems, and related facilities. Financing is provided by an increase in gross receipts tax. Fund authority is City Council.

### **Intergovernmental Grants**

The Intergovernmental Grants Special Revenue Fund accounts for the collection of various intergovernmental grants from the State of New Mexico. Fund authority is City Council.

# STATE OF NEW MEXICO CITY OF JAL COMBINING BALANCE SHEET SPECIAL REVENUE NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2019

		EMS	c	Cemetery	(	Corrections	En	Law forcement		State Fire	Env	vironmental		Intergov Grants	N	Total Ionmajor Funds
ASSETS  Cash and cash equivalents	\$	7,907	\$	30,689	\$	109,761	\$	1,200	\$	135,433	\$	45,701	\$	580,000	\$	910,691
Restricted cash and cash equivalents Taxes receivables		- -		- -	_	- -		<u>-</u>	_	15,470	_	- 27,294	_	<u>-</u>		15,470 27,294
Total assets	\$	7.907	\$	30.689	\$	109.761	\$	1.200	\$	150.903	\$	72.995	\$	580.000	\$	953.455
LIABILITIES AND FUND BALAN Liabilities Accounts payable	CE \$	-	\$	66_	\$	<u>56</u>	\$		\$	615	\$		\$		\$	737_
Total liabilities		-		66		56		-		615		-		-		737
Fund balances: Restricted, reported in: Special revenue funds		7,907		30,623		109,705		1,200		150,288		72,995	_	580,000		952,718
Total fund balances		7,907		30,623		109,705		1,200	_	150,288		72,995	_	580,000		952,718
Total liabilities and fund balances	\$	7.907	\$	30.689	\$	109.761	\$	1.200	\$	150.903	\$	72.995	\$	580.000	\$	953.455

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE SPECIAL REVENUE NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2019

<u>-</u>	EMS	c	Cemetery	Co	orrections	Enf	Law orcement	State Fire		ironmental	Intergov Grants		Total Nonmajor	
Gasoline tax	\$ -	\$	-	\$	-	\$	-	\$ <u>-</u> -	\$	357	\$	-	\$	357
Intergovernmental - state Charges for services	-		- 9,790		- 26,740		23,000	251,021 -		-		-		274,021 36,530
Other grants and contributions Other	5,759 -		- 200		- -		<u>-</u>	<u>-</u>		- -		522,000		527,759 200
Total revenues	5,759		9,990		26,740		23,000	251,021		357		522,000		838,867
Expenditures: General government Public safety Public works Health and welfare	- 409 -		3,926 - - -		- 21,594 - -		23,000	- 135,519 - -		- - - - 63,667		- - 1,985		3,926 180,522 1,985 63,667
Debt service Principal Interest	-		- -		- -		- -	48,158 6,730		- -		- -		48,158 6,730
Total expenditures	 409		3,926		21,594		23,000	 190,407		63,667		1,985	_	304,988
Excess (deficit) of revenues over expenditures	5,350		6,064		5,146		-	60,614		(63,310)		520,015		533,879
Other financing sources: Loan proceeds Transfer in Transfers out	 - - -		- 12,000 -		- - -		- - -	 - - -		- - -	_	58,000 - (32,699)		58,000 12,000 (32,699)
Total other financing sources			12,000							-		25,301		37,301
Net change in fund balances	5,350		18,064		5,146		-	60,614		(63,310)		545,316		571,180
Fund balance - beginning of year	2,557		12,559		104,559		1,200	89,674		136,305	_	34,684		381,538
Fund balance - end of year	\$ 7.907	\$	30.623	\$	109.705	\$	1.200	\$ 150.288	\$	72.995	\$	580.000	\$	952.718



### SCHEDULE OF DEPOSITORIES AND TEMPORARY INVESTMENTS BY DEPOSITORY FOR PUBLIC FUNDS

JUNE 30, 2019

	Account Type		Amount Per Bank	Ne	t Reconciling Items	Balance Per Books			
Wells Fargo Operating USDA	Checking Checking	\$	4,590,618	\$	485,854	\$	5,076,472		
MVD  Total Checking	Checking		582 4,591,212		485,854	_	582 5,077,066		
LGIP	Investment pool	_	3,018,894	_		_	3,018,894		
Total deposits		_	7.610.106	\$	485.854		8,095,960		
Petty Cash							450		
Restricted Cash									
NMFA			5,233,332			_	5,233,332		
Total cash and cash equivalents			12,843,438			\$	13,329,742		
Less FDIC Coverage Less LGIP Coverage Less NMFA Coverage		_	250,000 3,018,894 5,233,332						
Total uninsured public funds		_	9,574,544						
50% collateral requirements Pledge securities			4,787,272 (5,200,808)						
Over/(under) collateralized		\$	413.536						

### Reconciliation of Public Funds to Government-Wide Balance Sheet:

	G	overnmental Activities	siness-Type Activities		Total
Cash and cash equivalents - Unrestricted Cash and cash equivalents - Restricted Investments - Unrestricted	\$	5,193,388 4,653,332 3,018,894	\$ 338,270 116,871 -		5,531,658 4,770,203 3,018,894
Total Government-Wide	\$	12,865,614	\$ 455,141	\$ 1	3,320,755
Cash Source: Wells Fargo Bank - City of Jal Wells Fargo Bank - Agency				\$	8,086,973 8,987
Total Wells Fargo deposits					8,095,960
NMFA held cash Petty Cash					5,233,332 450
TOTAL CASH				\$ 1	3.329.742

# STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF DEPOSITORIES AND TEMPORARY INVESTMENTS BY DEPOSITORY FOR PUBLIC FUNDS JUNE 30, 2019

Description of Pledged Collateral	Fairm Market Value Amount	Name and Location
Wells Fargo Bank		
FNMA FNMS 3.000%, CUSIP#3138MOCP3, Maturing 09/01/2042 FNMA FNMS 3.000%, CUSIP#3138WHUP5, Maturing 08/01/2036 FNMA FNMS 3.500%, CUSIP#3140GUQS9, Maturing 07/01/2047	3,927,528	Bank of New York Mellon, New York City Bank of New York Mellon, New York City Bank of New York Mellon, New York City
Total pledged securities	\$ 5.200.808	

# STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES JUNE 30, 2019

		Motor ehicle	М	unicipal Court	Do	EMS onations		Payroll Cash		Total Agency Funds
Beginning Cash Additions Deletions	\$	- - -	\$	10,088 11,954 (13,055)	\$	- - -	\$	- - -	\$	10,088 11,954 (13,055)
Ending Cash	<u>s</u>	-	<u>s</u>	8,987	<u>s</u>		<u>s</u>	-	<u>s</u>	8,987
Beginning Liabilities Additions Deletions	\$	- - -	\$	10,088 11,954 (13,055)	\$	- - -	\$	- - -		10,088 11,954 (13,055)
Ending Liabilities	<u>s</u>	-	<u>s</u>	8,987	<u>\$</u>		<u>s</u>	-	<u>s</u>	8,987

# STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2019

Federal Grantor Program Title	Federal CFDA Number	State ID Number	Federal Program Expenses	
U.S. Department of Agriculture				
Water and Waste Water Program Cluster - Cluster Water and Waste Disposal Systems for Rural Communities*	10.760	None	\$ 4,345,815	
Total U.S. Department of Agriculture			4,345,815	
Total Federal Financial Assistance			\$ <u>4,345,815</u>	

<sup>\*</sup> Indicates a major program

### STATE OF NEW MEXICO CITY OF JAL NOTES TO THE EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2019

#### 1 BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the City of Jal for the year ended June 30, 2019 and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal regulations (CFR) Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Because the schedule only presents a selected portion of the operations of the City, it is not intended to and does not present the financial position or changes in net position of the City of Jal.

### 2 NON-CASH ASSISTANCE

The City did not receive non-cash federal assistance for the year ended June 30, 2019.

### 3 SUB RECIPIENTS

The City provided no federal awards to sub recipients for the year ended June 30, 2019.

#### 4 COST RATE

The City did not use the 10% de minims cost rate for the current year.





Brad Beasley, CPA, Partner Christine Wright, CPA, Partner Tony Morán, CPA, Partner Christopher Salcido, CPA, Partner

### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS INDEPENDENT AUDITORS' REPORT

Brian S. Colón New Mexico State Auditor The Council Members City of Jal, New Mexico Jal, New Mexico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparison of the general fund and major special revenue funds, of the City of Jal, New Mexico as of and for the year ended June 30, 2019 and the related notes to the financial statements, which collectively comprise the City of Jal, New Mexico's basic financial statements and the combining and individual funds and related budgetary comparisons the City of Jal, New Mexico presented as supplemental information, and have issued our report thereon dated March 16, 2020. In fiscal year 2018, the schedule of fixed assets was not updated to include the corrected Construction in Progress (CIP) balance. As a result, the capital assets did not rollforward in fiscal year 2018. Additionally, there were variances in cash balance between DFA report, bank reconciliation and the cash general ledger. Consequently, our report qualifies an opinion on such financial statements as presented in the City of Jal's financial statements as of and for the year ended June 30, 2019.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Jal, New Mexico's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Jal, New Mexico's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Jal, New Mexico's internal control.





Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs to be material weaknesses. 2019-001 (2009-007), 2019-002 (2016-001) and 2019-004 (2017-003).

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompany schedule of findings and questioned costs to be significant deficiencies. 2019-007(2018-001), 2019-008 (2018-002), 2019-009.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Jal, New Mexico's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion.

The results of our tests disclosed an instance of noncompliance, or other matter, that is required to be reported under Government Auditing Standards and which is described in the accompanying schedule of findings and questioned costs as items 2019-003 (2017-002), 2019-005 (2017-007) and 2019-006 (2017-009).

### City of Jal, New Mexico's Response to Findings

City of Jal, New Mexico's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. City of Jal, New Mexico's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not provided an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Beasley, Mitchell & Co., LLP Las Cruces, New Mexico

March 16, 2020



Brad Beasley, CPA, Partner Christine Wright, CPA, Partner Tony Morán, CPA, Partner Christopher Salcido, CPA, Partner

### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

Brian S. Colón New Mexico State Auditor and the Council Members City of Jal Jal, New Mexico

### Report on Compliance for Each Major Federal Program

We have audited the City of Jal, New Mexico's compliance with the types of compliance requirements described in the Uniform Grant Guidance that could have a direct and material effect on each of the City of Jal, New Mexico's major federal programs for the year ended June 30, 2019. City of Jal, New Mexico's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the City of Jal's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Jal, New Mexico's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.





We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Jal, New Mexico's compliance.

### Basis for Qualified Opinion on CFDA 10.760 Water and Waste System - Rural Communities

During the testing for construction in progress (CIP), it was noted that \$2,140,374 was not included in the schedule of capital assets in fiscal year 2016 and was not capitalized. This resulted in a restatement in the FYE 2017 totaling \$2,140,373. In fiscal years 2018 and 2019, the schedule of capital assets was still not updated to include the correct CIP balances. Of the CIP balance, \$1,913,180 in the current year is related to federally funded water infrastucture improvements for water and waste systems.

### Opinion on Each Major Federal Program

In our opinion, with the exception of the effects of capital assets detailed in the "Basis for Qualified Opinion" paragraph of the auditors report, City of Jal complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2019.

### Other Matters

The results of our auditing procedures disclose no instances of noncompliance, which are required to be reported in accordance with the Uniform Guidance.

### Report on Internal Control over Compliance

Management of the City of Jal, New Mexico, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Jal, New Mexico's internal control over compliance with the types of requirements that could have a direct and material effect on a major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Jal, New Mexico's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to described the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Beasley, Mitchell & Co., LLP
Las Cruces, New Mexico

March 16, 2020

# STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF CHANGES IN ASSETS AND LIABILITIES JUNE 30, 2019

### Section I - Summary of Auditors' Results

Financial Statements Type of auditors' report issued: Qualified		
Internal control over financial reporting:		
<ul><li>Material weakness (es) identified?</li><li>Significant deficiencies identified that</li></ul>	<b>X</b> Yes	No
are not considered to be material weaknesses?	<b>X</b> Yes	No
Noncompliance material to financial statements noted?	<b>X</b> Yes	No
Federal Awards Type of auditors' report issued: Qualified		
<ul> <li>Internal control over major programs</li> <li>Material weakness (es) identified?</li> <li>Significant deficiencies identified that</li> </ul>	<b>X</b> Yes	No
are not considered to be material weaknesses?	Yes	<b>X</b> No
Type of auditors' report issued on compliance with major programs: Unmodified		
<ul> <li>Any audit findings disclosed that are required to be reported in accordance with the Uniform Grant Guidance</li> </ul>	Yes	<b>X</b> No
dentification of Major Programs: CFDA Number	Name of Federal Pro	gram or Cluster
10.760	Water and Waste Dis Utilities	posal System - Rura
Dollar threshold used to distinguish between Type A and Type B programs	\$ 750,000	
Auditee qualified as low-risk auditee	Yes	<b>X</b> No

### **Section II - Findings**

Federal Awards: 2019-004 (2017-003)	Capital Assets - CIP (Material Weakness)	Repeated and Modified
Financial Statements:		
PRIOR YEAR FINDINGS		Dana a aka al ana al
2019-001 (2009-007)	Expenditures in Excess of Budget (Material Weakness)	Repeated and Modified
2019-002 (2016-001)	Cash Management (Material Weakness)	Repeated and Modified
2019-003 (2017-002)	Internal Control - Itemized Receipt (Other Non-Compliance)	Repeated and Modified
2019-004 (2017-003)	Capital Assets - CIP (Material Weakness)	Repeated and Modified
2017-006	Anti - Donation (Other Non-Compliance)	Resolved
2019-005 (2017-007)	Late Audit Submission (Other Non-Compliance)	Repeated and Modified
2019-005 (2017-007) 2019-006 (2017-009)	Late Audit Submission (Other Non-Compliance)  Inconsistencies in Schedule of Capital Assets (Material Non-Compliance)	Repeated and
,	Inconsistencies in Schedule of Capital Assets (Material Non-Compliance)	Repeated and Modified Repeated and
2019-006 (2017-009)	Inconsistencies in Schedule of Capital Assets (Material Non-Compliance)	Repeated and Modified  Repeated and Modified  Repeated and

New

### **CURRENT YEAR FINDINGS**

2019-009 Payroll (Significant Deficiency)

### Expenditures in Excess of Budget 2019-001 (2009-007) - Material Weakness

CO	N		ITI		N
CO	I	U	ш	U	IV

In fiscal year 2019, the City was not able to monitor budgetary process including the preparation and adjustment of the budget in order to ensure all expenditures are authorized in a timely matter because of the change in management.

The	follow	vina :	funds	exceed	led l	budget:
	101101	, ,, ,,	101103	0,10000		2009011

<u> </u>	0	
General Fund		\$ 242,730
Cemetery Fund		65
Law Enforcement Fund		21,800
State Fire Fund		113,053
Environmental Fund		63,667
Intergovernmental Grants Fundamental	d	1,985
Youth and Aged		91,013
Solid Waste Fund		 6,380
T. I. I. T		F 40 400

Total Expense 540,693

Intergovernmental Grants Fund 32,699

Total Transfers \$ 32,699

The City has not made any progress from the prior year.

CRITERIA Section 6-6-6 NMSA, 1978 requires that the City keep expenditures

within the budgeted amounts.

**CAUSE** Lack of oversight and proper controls.

**EFFECT** Improper management of budgets can create cash short falls.

**RECOMMENDATION** We recommend the City establish policies and procedures

governing the budgetary process and monitoring of the budget to properly prepare and adjust the budget in order to authorize all

expenditures.

**RESPONSE** The City Treasurer will perform quarterly budget analysis and prepare

budget adjusting entries as necessary. In addition, a process to include year end review and closing adjustments will be

implemented.

### Cash Management 2019-002 (2016-001) - Material Weakness

#### CONDITION

Total cash amount reported in the DFA report is not in agreement with either bank reconciliation or the cash general ledger. The cash amounts reported in the DFA report and bank reconciliations are \$7,798,543 and \$4,535,959 respectively. The general ledger cash balance totaled \$5,076,472.

The City has not made any progress from the prior year.

#### **CRITERIA**

Per Section 6-6-3 NMSA 1978, every local public body shall:

- 1) Keep all the books, records, and accounts in their respective offices in the form prescribed by the local government division;
- 2) Make all reports as may be required by the local government division; and
- 3) Conform to the rules and regulations adopted by the local government division.

Within Title 2, Chapter 20, Part 5, Public Finance Accounting by Governmental Entities of the New Mexico Administrative Code, The Department of Finance and Administration requires all accounting systems, including subsidiary systems, record transactions timely, completely, and accurately.

### **CAUSE**

The City's software set up was incompatible to the City operations resulting in differences.

### **EFFECT**

Cash balances of the city is misstated.

#### **RECOMMENDATION**

The City should make sure the cash balance reported in the DFA report, and bank reconciliation matches with the cash general ledger.

### **RESPONSE**

As of March 2020 the City Treasurer has started to restructure the general ledger chart of accounts to align with reporting body requirements. This will better allow for compliance with Resolution 2018-41 providing for financial reporting requirements in compliance with GASB 54. Estimated completion of restructuring is June 2020.

### Internal Control - Itemized receipt 2019-003 (2017-002) - Other Non-Compliance

**CONDITION** During credit card testing, 6 out of the 15 credit card statements

selected could not be located. Additionally, the City was unable to provide itemized receipts for 9 transactions in the month of March 2019 totaling \$1,380 and 9 transactions in the month of May 2019

totaling \$772.

The City has not made any progress on this finding.

CRITERIA The Auditing Standards (AU) Section 325 Exhibit B lists the following

circumstance as a possible control deficiency, significant deficiency, or material weakness: "inadequate documentation of the

components of internal control."

CAUSE The City was unable to set up an internal control in place over

purchasing becaue of the change in management...

**EFFECT** It is possible for unallowed expenses to be purchased and not be

reported.

**RECOMMENDATION** The City should re-evaluate the internal control in place over

purchasing to ensure that proper documentation is kept.

**RESPONSE** Resolution 2018-43 provided direction on use of credit cards for

miscellaneous expenditures. Appropriate procedures have been put in place to correct this finding to include electronic record keeping

to assist with employee turnover problems.

### Capital assets - CIP 2019-004 (2017-003) - Material Weakness

Federal Program Information:

Funding Agency: US Department of Agriculture
Title: Water and Waste Disposal System - Rural Utilities

CFDA: 10.760

Questioned Costs: None

#### CONDITION

During the testing for construction in progress (CIP), it was noted that \$2,140,374 was not included in the schedule of capital assets in fiscal year 2016 and was not capitalized. This resulted in a restatement in the FYE 2017. In fiscal years 2018 and 2019, the schedule of fixed assets were still not updated to include the corrected CIP balance. As a result, we could not rollforward capital assets in fiscal years 2018 and 2019. Additionally, this resulted in inaccurate depreciation expenses as some of the CIP projects were completed and

transferred during the year.

The City did not make progress on this finding.

### **CRITERIA**

New Mexico Administrative Code 2.20.1.8 states that "Agencies should implement systematic and well documented methods for accounting for their capital assets." To be compliant with GASB 34, capital assets must be presented net of accumulated depreciation expense, accumulated and current year depreciation must be identified by each major class of assets.

### **CAUSE**

The City was unable to review the Schedule of fixed assets that were prepared by the third party before these schedules were provided to the auditors.

### **EFFECT**

CIP balances are not updated accurately and depreciation expenses are not calculated correctly.

#### **RECOMMENDATION**

The City should re-evaluate the internal controls in place over construction in progress and capitalization of assets to ensure that assets are properly stated.

### **RESPONSE**

City staff has identified an Asset Manager who starting in 2020 will reevaluate and reconcile in house asset reports to ensure reports are correct by the end of the fiscal year. This individual will receive appropriate training to ensure accurate recording of assets. They will also work with the third party who prepared capital assets schedule to update the fixed asset listing and reconcile to the General Ledger.

### Late Audit Submission 2019-005 (2017-007) - Other Non-Compliance

**CONDITION** The audit report was not submitted to the Office of the State Auditor

by the December 15 deadline.

The City did not make progress on this finding.

CRITERIA Per Section 2.2.2.8 NMAC, the local public body the IPA

recommendation and audit contract should be delivered to the

state by May 15th before the year end.

**CAUSE** The City has experienced significant turnover in management.

Consequently, the new management has been working on catching

up the financial records and reporting.

**EFFECT** The City will submit their FYE 2019 audit after the deadline and will be

added on to the at risk list. Late audits result in untimely reporting.

**RECOMMENDATION** The City should schedule audit fieldwork earlier to ensure audit report

is submitted to the Office of the State Auditor by the December 15

deadline.

**RESPONSE** Field work will be scheduled earlier in the audit season and an

electronic processes for documentation submission to auditor will be

utilized to allow for timely completion.

### Inconsistencies in schedule of Capital Assets 2019-006 (2017-009) - Material Non-Compliance

#### CONDITION

Fixed assets schedule provided by the City (prepared by third party) is not updated accurately. We identified multiple errors in the schedule of fixed assets in FY 2019. Multiple assets purchased in prior years were added in the schedule of fixed assets in FY 2019. However these assets were missing in the schedule of fixed assets provided in prior years. Consequently, we could not rollforward capital assets in fiscal year 2019

The City did not make progress on this finding.

#### **CRITERIA**

New Mexico Administrative Code 2.20.1.8 states that "Agencies should implement systematic and well documented methods for accounting for their fixed assets." To be compliant with GASB 34, capital assets must be presented net of accumulated depreciation expense, accumulated and current year depreciation must be identified by each major class of assets.

#### CAUSE

The City was unable to review the Schedule of fixed assets that were prepared by the third party before these schedules were provided to the auditors.

### **EFFECT**

Inconsistencies in the preparation of schedule of capital assets will lead to errors and inaccurate representation of fixed assets by funds.

### **RECOMMENDATION**

The City should re-evaluate the internal controls in place over the preparation of schedule of capital assets to ensure that assets are properly stated.

#### **RESPONSE**

City staff has identified an Asset Manager who starting in 2020 will reevaluate and reconcile in house asset reports to ensure reports are correct by the end of the fiscal year. This individual will receive appropriate training to ensure accurate recording of assets. They will also work with the third party who prepared capital assets schedule to update the fixed asset listing and reconcile to the General Ledger.

### Adjusting Journal Entries 2019-007 (2018-001) - Significant Deficiency

**CONDITION**BMC tested 8 adjusting entries for fiscal year 2019. It was identified

that all 8 journal entries were not reviewed and approved. Additionally, backup documentation for all 8 entries could not be

provided. The total amount of the journal entries was \$33,567.

The City has not made any progress from the prior year.

**CRITERIA** Section 6-5-2, NMSA 1978, requires that the authority shall implement

internal control accounting controls designed to prevent accounting errors and violations of state and federal law and rules related to

financial matters.

**CAUSE** The City has experienced significant turnover in management.

Consequently, the new management has been working on catching

up the financial records and reporting.

**EFFECT** There may be unauathorized adjustments made, leaving room for

error and management override.

**RECOMMENDATION** The City should implement a review process for all transactions to

mitigate risk of error, or manipulation.

**RESPONSE**Journal entry form will be developed for approval and tracking by

management. Form will be used for adjusting budget entries, adjusting journal entries, and recording of NSF checks. A formal

policy to include approval requirements will be implemented.

### Lack of Supporting Documents for Outstanding Deposits and Checks 2019-008 (2018-002) - Significant Deficiency

#### CONDITION

There was a lack of supporting documentation for 2 out 2 outstanding deposits tested, totaling \$41,161.74. The City stated that the previous treasurer had made manual journal entries of the outstanding deposits and no supporting documents were available. These deposits remained uncleared in fiscal year 2019.

The City has not made any progress from prior fiscal year.

#### **CRITERIA**

Section 12-6-5 NMSA 1978 which states any violation of good accounting practices shall be set out in detail in a written report. Good accounting practices dictate that reconciliation of bank balances should be completed on a timely basis, to provide assurance that all transactions have been entered by the bank and recorded in the financial statements properly. If bank reconciliations are to serve as an effective control over the cash accounts, they must be prepared on a timely basis and all reconciling items should be investigated and resolved properly. Ideally all bank accounts should be reconciled prior to the close of the bank statement for the following month.

#### CAUSE

City Treasurer left and had made all of the adjusting entries. The new City Treasurer was unable to retrieve the documents.

### **EFFECT**

The bank reconciliations are inaccurate, and the lack of documentation may result in error.

#### **RECOMMENDATION**

The City should make sure the bank reconciliation is correctly performed in a timely manner and reviewed.

#### RESPONSE

Starting in March 2020, the Treasurer has been working with Caselle and contracted application experts to purge invalid entries. Estimated completion date is fiscal year end 2020.

### Payroll (2019-009)- Significant Deficiency

CONDITION	During payroll testing, it was noted that out of the 10 employee fi	iles
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tested, 6 did not contain an annual employee evaluations, 10 files

did not contain job descriptions and 7 did not contain resumes.

CRITERIA The Auditing Standards (AU) Section 325 Exhibit B lists the following

curcumstances as possible control eficiency, significant deficiency, or materal weakness: "inadequate documenation of the

components of internal control"

**CAUSE** The City does not have adequate document retainage policies in

place.

**EFFECT** Improper file review and document retention may cause abuse by

employees.

**RECOMMENDATION** It is recommended that the City review all employee files for missing

documentation.

**RESPONSE** The City will review employee files to ensure all relevant

documentation is present.

### STATE OF NEW MEXICO CITY OF JAL CORRECTIVE ACTION PLAN JUNE 30, 2019



### CITY OF JAL

JAL, NEW MEXICO 88252

PO DRAWER 340 PHONE (575) 395-3340

### City of Jal Audit Findings Corrective Action Plan December 15, 2019

For the fiscal year ended June 30, 2019 the City of Jal had nine audit findings. A summary of the findings along with the corrective action plan to prevent the audit findings in the future is detailed below.

Expenditures in Excess of Budget 2019-001 (2009-007) - Material Weakness
 The City Treasurer will perform quarterly budget analysis and prepare budget adjusting entries as necessary. In addition, a process to include year-end review and closing adjustments will be implemented.

Responsible Personnel: City Treasurer Anticipated Completion Date: 06/30/2020

2. Cash Management 2019-002 (2016-001) - Material Weakness
As of March 2020 the City Treasurer has started to restructure the general ledger chart of accounts to align with reporting body requirements. This will better allow for compliance with Resolution 2018-41 providing for financial reporting requirements in compliance with GASB 54. Estimated completion of restructuring is June 2020.

Responsible Personnel: City Treasurer Anticipated Completion Date: 06/30/2020

- 4. Capital assets CIP 2019-004 (2017-003) Material Weakness City staff has identified an Asset Manager who starting in 2020 will reevaluate and reconcile in house asset reports to ensure reports are correct by the end of the fiscal year. This individual will receive appropriate training to ensure accurate recording of assets. They will also work with the third party who prepared capital assets schedule to update the fixed asset listing and reconcile to the General Ledger. Responsible Personnel: City Treasurer
  Anticipated Completion Date: 06/30/2020
- 6. Inconsistencies in schedule of Capital Assets 2019-006 (2017-009) Material Non-Compliance City staff has identified an Asset Manager who starting in 2020 will reevaluate and reconcile in house asset reports to ensure reports are correct by the end of the fiscal year. This individual will receive appropriate training to ensure accurate recording of assets. They will also work with the

See independent auditors' report and accompanying notes to financial statements.

### STATE OF NEW MEXICO CITY OF JAL CORRECTIVE ACTION PLAN JUNE 30, 2019

third party who prepared capital assets schedule to update the fixed asset listing and reconcile to the General Ledger.

Responsible Personnel: City Treasurer Anticipated Completion Date: 06/30/2020

7. Adjusting Journal Entries 2019-007 (2018-001) - Significant Deficiency
Journal entry form will be developed for approval and tracking by management. Form will be used for adjusting budget entries, adjusting journal entries, and recording of NSF checks.

Responsible Personnel: City Treasurer

Anticipated Completion Date: 06/30/2020

8. Lack of Supporting Documents for Outstanding Deposits and Checks 2019-008 (2018-002) - Significant Deficiency

Starting in March 2020, the Treasurer has been working with Caselle and contracted application experts to purge invalid entries.

Responsible Personnel: City Treasurer Anticipated Completion Date: 06/30/2020

9. Payroll (2019-009)- Significant Deficiency
The City will review employee files to ensure all relevant documentation is present.

Responsible Personnel: City Treasurer Anticipated Completion Date: 06/30/2020

### STATE OF NEW MEXICO CITY OF JAL CORRECTIVE ACTION PLAN JUNE 30, 2019

An entrance conference was held on October 21, 2019 in a closed meeting with Beasley, Mitchell & Co., LLP and with the following City officials:

Stephen Aldridge Mayor

Matt White City Manager
Desiree Lopez City Treasurer

Beasley, Mitchell & Co., LLP

Avi Chettry, CPA Senior Auditor Ashley Tierney, CFE Audit Staff II

An exit conference was held on February 27, 2020 in a closed meeting with Beasley, Mitchell & Co., LLP and with the following City officials:

Stephen Aldridge Mayor

Matt WhiteCity ManagerDesiree LopezCity TreasurerIsaac SanchezDeputy Treasurer

Molly Sanchez City Clerk

Beasley, Mitchell & Co., LLP

Ashley Tierney, CFE Audit Staff II

The financial statements presented in this report were compiled with the assistance of the auditors, Beasley, Mitchell & Co., LLP. However, the contents of the financial statements remain the responsibility of management.