STATE OF NEW MEXICO

CITY OF JAL

BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

FOR THE YEAR ENDED JUNE 30, 2015

INDEPENDENT AUDITORS' REPORT

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#### STATE OF NEW MEXICO CITY OF JAL OFFICIAL ROSTER JUNE 30, 2015

#### **ELECTED OFFICIALS**

Cheryl Chance
Lisa Johnson
Amelia Trevino
Joan Chesser
Mike Orr
James D. Jennings
City Councilor

#### **ADMINISTRATIVE OFFICIALS**

Bob Gallagher City Manager
Jenny Edwards City Clerk/Treasurer



INDEPENDENT AUDITORS' REPORT

Donald A. Beasley, CPA, Partner Christine Wright, CPA, Partner Beth Fant, EA, Partner Brad Beasley, CPA, Partner

Timothy Keller, State Auditor and the Mayor and City Council of the City of Jal, New Mexico

#### **Report on Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparison for the general fund, major special revenue funds, and major proprietary funds of the City of Jal, New Mexico as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents. We also have audited the financial statements of each of the City's nonmajor governmental funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended June 30, 2015, as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### **Auditors' Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standard applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.



We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Basis for Qualified Opinion**

We were not able to verify balances due to inadequate accounting records relating to the City's capital assets, accumulated depreciation, and depreciation expense accounts as of and for the year ended June 30, 2015. We were not able to verify accumulated depreciation at July 1, 2014 or the depreciation expense for the fiscal year ended June 30, 2015. We were unable to determine these amounts through the use of alternative procedures and, as such, are unable to express an opinion on capital assets as of June 30, 2015 and the depreciation accrual for the year then ended. The effect on assets, net position, and expenses of the governmental and business-type activities is not readily determinable.

#### **Qualified Opinion**

In our opinion, except for the possible effects of the matter described in the "Basis for Qualified Opinion" paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of June 30, 2015, and the respective changes in financial position and where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America. In addition, in our opinion, except for the possible effects of the matters described in the "Basis for Qualified Opinion" paragraph, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental fund of the City as of June 30, 2015, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparisons for the proprietary funds and all nonmajor governmental funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

#### Required Supplementary Information

Management has not presented the Management's Discussion and Analysis that governmental accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board (GASB), who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information. Accounting principles generally accepted in the United States of America require that the GASB 68 schedules on pages 69 - 72, and the budgetary comparison information on pages 78 - 84 are presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's

responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Jal, New Mexico's basic financial statements, the combining and individual fund financial statements, and the budgetary comparison. The Schedule of Expenditures of federal awards as required by Office of Management and Budget *Circular A-133*, and combining and individual nonmajor fund financial statements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The Schedule of Federal Awards, and the combining and individual nonmajor fund financial statements are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with the auditing standards generally accepted in the United States of America. In our opinion, the schedule and statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The vendor schedule as required by 2.2.2.10 (A) (2) (9) NMAC has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

#### Other Reporting Required by *Government Auditing Standards*

easley Mitchell & Co FSP

In accordance with *Government Auditing Standards*, we have also issued our report dated February 5, 2016, on our consideration of the City of Jal, New Mexico's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Jal, New Mexico's internal control over financial reporting and compliance.

Las Cruces, New Mexico

February 5, 2016



#### STATE OF NEW MEXICO CITY OF JAL STATEMENT OF NET POSITION JUNE 30, 2015

			Primary Govern	nment	
		Governmental			
		Activities	Business-type A	ctivities	Total
ASSETS AND DEFERRED OUTFLOWS					_
CURRENT ASSETS:					
Cash and cash equivalents	\$	1,320,469		35,096 \$	1,455,565
Accounts receivable		543,342	1	16,924	660,266
Taxes receivable	_	590,830	-		590,830
Total current assets		2,454,641	2	52,020	2,706,661
NON-CURRENT ASSETS:					
Restricted cash and cash equivalents		77,985		82,435	160,420
Capital assets, net		3,737,317	1,0	88,518	4,825,835
Total non-current assets		3,815,302	1,1	70,953	4,986,255
Total assets		6,269,943	1,4	22,973	7,692,916
DEFERRED OUTFLOWS:					
Deferred outflows - contributions made subsequent to measurement date		65,860		16,840	82,700
subsequent to measurement date		03,800		10,040	82,700
Total deferred outflows		65,860		16,840	82,700
Total assets and deferred outflows	\$	6.335.803	\$ 1.4	39.813 \$	7.775.616

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF NET POSITION (CONTINUED) JUNE 30, 2015

			Primary Government		
		Governmental Activities	Business-type Activities	Total	_
LIABILITIES, DEFERRED INFLOWS, AND NET POSITION					_
CURRENT LIABILITIES:	ф	815.771	¢ 107.104	¢ 041.07E	
Accounts payable Accrued interest	\$	815,771	\$ 126,104 2,324	\$ 941,875 3.136	
Accrued interest Accrued salaries		47,276	11,355	58,631	
Unapplied deposits		- 47,270	82,435	82,435	
Current portion of long-term debt		56,400	49,873	106,273	
Total current liabilities		920,259	272,091	1,192,350	
NON-CURRENT LIABILITIES:					
Compensated absences		1,394	152	1,546	
Net pension liability		618,872	158,240	777,112	
Long-term debt, less current maturities		388,579	423,508	812,087	-
Total non-current liabilities		1,008,845	581,900	1,590,745	-
Total liabilities		1,929,104	853,991	2,783,095	
DEFERRED INFLOWS:					
Deferred inflows - change in assumption Deferred inflows - net difference between		11,838	3,027	14,865	
projected and actual investment earnings		239,372	61,205	300,577	_
Total deferred inflows		251,210	64,232	315,442	_
Total liabilities and deferred inflows		2,180,314	918,223	3,098,537	
NET POSITION					
Net investment in capital assets Restricted for:		3,292,338	615,137	3,907,475	
Special revenue funds		258,769	_	258,769	
Unrestricted		604,382	(93,547)	•	
Total net position		4,155,489	521,590	4,677,079	_
Total liabilities, deferred inflows, and net position	\$	6.335.803	\$ 1.439.813	\$ 7.775.616	_

## STATE OF NEW MEXICO CITY OF JAL STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015

					Program Revenue	S		Net (Expense) Re	evenue and Chang	es in	Net Position
FUNCTIONAL/PROGRAMS:		Expenses		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	(	Governmental Activities	Business-type Activities		Total
Governmental activities: General government Public safety Public works Culture and recreation Health and welfare Interest on long-term debt	\$	1,371,366 1,106,033 261,101 428,009 1,031,954 15,481	\$	- 101,740 13,575 32,011 -	\$ 445,900 215,289 - 52,827 -	\$ 324,813 - 100,000 	\$	(600,653) (789,004) (147,526) (343,171) (1,031,954) (15,481)	\$ - - - - - -	\$	(600,653) (789,004) (147,526) (343,171) (1,031,954) (15,481)
Total governmental activities		4,213,944		147,326	714,016	424,813		(2,927,789)	-		(2,927,789)
Business-type activities: Water and sewer Solid waste		1,091,544 375,152	_	819,148 386,059	-	537,248	. <u> </u>	- -	264,852 10,907		264,852 10,907
Total business-type activities	_	1,466,696	_	1,205,207		537,248	_	-	275,759	_	275,759
Total primary government		5,680,640	_	1,352,533	714,016	962,061		(2,927,789)	275,759		(2,652,030)
General Revenues: Gross receipts taxes Franchise taxes Property taxes Gasoline taxes MVD taxes Licenses and fees Miscellaneous revenue								2,819,838 45,683 161,958 76,665 33,742 97,758 162,900	40,062 - - - - (19,075) 58,972		2,859,900 45,683 161,958 76,665 33,742 78,683 221,872
Total general revenues and tra	nsfer	rs .					_	3,398,544	79,959		3,478,503
Changes in net position								470,755	355,718		826,473
Net position, beginning of year, as prev Restatement	riousl <sub>.</sub>	y stated						4,425,392 (740,658)	380,820 (214,948)		4,806,212 (955,606)
Net position, beginning of year, as resta	ated							3,684,734	165,872		3,850,606
Net position, end of year							\$	4.155.489	\$ 521.590	\$	4.677.079



# STATE OF NEW MEXICO CITY OF JAL BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2015

	(	General Fund	Go	Inter- vernment I Grants		uth and Aged	Gov	Other vernmental Funds	Go	Total vernmental Funds
ASSETS						•				
Cash and cash equivalents Restricted cash and cash	\$	947,369	\$	-	\$ 1	75,126	\$	197,974	\$	1,320,469
equivalents Accounts receivable		77,985 50,776		- 492,566		-		-		77,985 543,342
Taxes receivable  Due from other funds		516,054 99,802		- - -		56,294		18,482		590,830 99,802
Total assets	\$	1.691.986	\$	492.566	\$ 2	31.420	\$	216,456	\$	2.632.428
LIABILITIES AND FUND BALANCE										
Liabilities: Accounts payable Accrued salaries Due to other funds	\$	316,063 47,276	\$	278,052 - 99,802	\$ 1	09,091 - -	\$	112,565 - -	\$	815,771 47,276 99,802
Total liabilities		363,339		377,854	1	09,091		112,565		962,849
Fund balances: Restricted, reported in:										
Special revenue funds Unassigned, reported in:		-		-	1	22,329		136,440		258,769
Special revenue funds General fund		- 1,328,647		114,712		<u>-</u>		(32,549)		82,163 1,328,647
Total fund balances		1,328,647		114,712	1	22,329		103,891		1,669,579
Total liabilities and fund balances	\$	1.691.986	\$	492.566	\$ 2	231.420	\$	216.456	\$	2.632.428

#### STATE OF NEW MEXICO CITY OF JAL RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION JUNE 30, 2015

#### Total fund balances - governmental funds

\$ 1,669,579

Amounts reported for governmental activities in the Statement of Net Position are different because:

Capital assets used in governmental activities are not financial

resources and therefore, are not reported in the funds.		
The cost of capital assets Accumulated depreciation	6,796,403 (3,059,086)	3,737,317
Deferred outflows:		
Contributions made after the measurement date, will be recognized as a reduction of net pension liability	65,860	65,860
Deferred inflows due to actual non-investment experience that was better than expected and changes in benefits or assumption which result in a decrease to net pension liability:		
Deferred inflows - change in assumption Deferred inflows - difference between projected and actual	(11,838)	
investment earnings on pension plan investments	(239,372)	(251,210)
Other long-term liabilities and certain other liabilities, including bonds and notes payable, are not due and payable in the current period and therefore are not reported as liabilities in the funds. Long-term and other liabilities at year end consist of:		
Accrued interest Net pension liability	(812) (618,872)	
Long-term debt	(444,979)	(1.0//.057)
Compensated absences	(1,394)	(1,066,057)

Total net position - governmental activities

\$ 4.155.489

#### STATE OF NEW MEXICO CITY OF JAL

### STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS JUNE 30, 2015

	General Fund	Inter- Government al Grants	Youth and Aged	Other Governmental Funds	Total Governmental Funds
REVENUES		ar Oranio	7 igou	Turido	
Taxes:					
Gross receipts	\$ 2,490,483	\$ -	\$ 272,957	\$ 56,398	\$ 2,819,838
Franchise	45,683	-	-	-	45,683
Property	165,134	-	-	-	165,134
Gasoline and motor					
vehicle	38,826	-	-	71,581	110,407
Intergovernmental - state	90,000	324,813	24,259	208,724	647,796
Charges for services	86,569	-	32,011	28,745	147,325
Licenses, fees and permits	97,758	-	-	-	97,758
Federal operating grants Other grants and	-	79,664	28,568	-	108,232
contributions	16,771	359,466	-	6,565	382,802
Other	82,406	-	61,815	18,677	162,898
Total revenues	3,113,630	763,943	419,610	390,690	4,687,873
EXPENDITURES					
Current:					
General government	751,427	630,951	-	2,942	1,385,320
Public safety	930,747	-	-	165,553	1,096,300
Public works	85,249	_	-	162,375	247,624
Culture and recreation	-	_	413,784	-	413,784
Health and welfare	801,156	_	-	230,797	1,031,953
Capital outlay	117,976	_	_	112,456	230,432
Debt service:	117,770			112,100	200,102
Principal Principal	_	_	_	44,821	44,821
Interest	_	_	_	15,481	<u> 15,481</u>
interest				10,101	10,101
Total expenditures	2,686,555	630,951	413,784	734,425	4,465,715
Excess (deficiency) of revenues over expenditures	427,075	132,992	5,826	(343,735)	222,158
OTHER FINANCING SOURCES					
(USES): Transfers in		37,582		37,045	74,627
Transfers out	(60,604)	37,302	_	(14,023)	(74,627)
nansiers out	(00,004)			(14,023)	(14,021)
Total other financing					
source (uses)	(60,604)	37,582	_	23,022	_
304100 (4303)	(50,004)	31,302		25,022	
Net change in fund balance	366,471	170,574	5,826	(320,713)	222,158

See independent auditors' report and accompanying notes to financial statements.

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE GOVERNMENTAL FUNDS JUNE 30, 2015

Fund balance at beginning of					
year	962,176	 (55,862)	116,503	 424,604	1,447,421
Fund balance at end of year	\$ 1.328.647	\$ 114.712	\$ 122.329	\$ 103.891	\$ 1.669.579

#### STATE OF NEW MEXICO CITY OF JAL

### RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2015

The changes in net position reported for governmental activities in the statement of activities are different because:	6,436
	5,436
Pension retirement expense, net 36	
Governmental funds report capital outlays as expenditures.  However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:  Capital assets reported as capital outlay expenditures  Depreciation expense  (74,869)	5,563
Governmental funds report loan payments as debt service expenditures. However, in the statement of activities, these payments are not recognized as expenditures.  44	4,821
Property taxes that do not provide current financial resources, made available to pay for the current period's expenditures, reported as deferred inflows in the funds.  (3)	3,176)
Change in accrued interest - expenses that do not require current financial resources are not reported as expenditures.	138
In the Statement of Activities, compensated absences are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts paid).	4,815
	0,755

#### STATE OF NEW MEXICO CITY OF JAL GENERAL FUND

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2015

	Od	odo al Basila d		Fig. at Books at	D.	Actual on	,	Variance with Final Budget Positive
REVENUES:	Orig	ginal Budget		Final Budget	BU	idgetary Basis		(Negative)
Taxes:								
Gross receipts	\$	1,379,040	\$	1,917,836	\$	2,490,483	\$	572,647
Franchise		30,000		30,000		45,683		15,683
Oil and Gas		7,954		7,954		38,826		30,872
Motor Vehicle Property		13,000 148,446		18,000 148,446		- 165,134		(18,000) 16,688
Intergovernmental		105,000		105,000		90,000		(15,000)
Charges for services		23,800		43,300		35,793		(7,507)
Licenses, fees and permits		1,580		1,650		97,758		96,108
Fines		28,000		45,000		-		(45,000)
Other grant and contributions		-		-		16,771		16,771
Other		53,200	_	54,919		82,406	_	27,487
Total revenues		1,790,020		2,372,105		3,062,854		690,749
EXPENDITURES:								
Current		107.110		505.007		754 407		(04 ( 004)
General government Public safety		496,413 1,043,001		535,036 1,149,127		751,427 930,747		(216,391) 218,380
Public safety Public works		61,069		61,069		85,249		(24,180)
Health and welfare		428,150		459,750		437,817		21,933
Capital outlay		-	_	-	_	117,976	_	(117,976)
Total expenditures		2,028,633	_	2,204,982		2,323,216	_	(118,234)
Excess (deficiency) of revenues over expenditures		(238,613)		167,123		739,638		572,515
OTHER FINANCING SOURCES (USES)								
Transfers out		-	_	-		(60,604)		(60,604)
Total other financing sources (uses)		-	_	-	_	(60,604)		(60,604)
Net changes in fund balance		(238,613)		167,123		679,034		511,911
Fund balance - beginning of the year		962,176	_	962,176		962,176	_	<u>-</u>
Fund balance - end of the year	\$	723.563	\$	1.129.299	\$	1.641.210	\$	511.911
Reconciliation of budgetary basis to GAAP basis: Net change in fund balance budgetary basis Net revenue accruals Net expenditure accruals					\$	679,034 50,776 (363,339)		
Net change in fund balance GAAP basis					\$	366.471		

#### STATE OF NEW MEXICO CITY OF JAL

#### **INTER-GOVERMENTAL GRANTS**

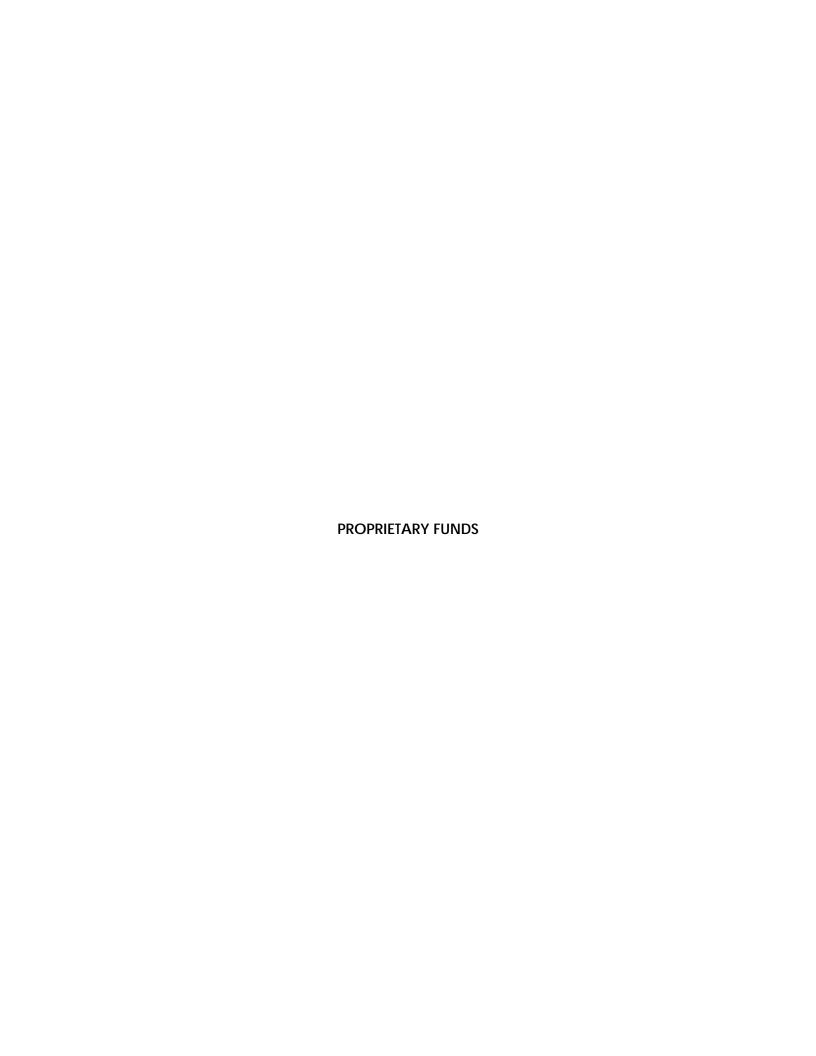
#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2015

	Origi	nal Budget	Fir	al Budget	Actual ( Budgetary		Fina Po	nce with Budget ositive gative)
REVENUES: State grants	\$	946,191	\$	1,014,573		71,377	\$	(743,196)
Total revenues		946,191		1,014,573	27	71,377		(743,196)
EXPENDITURES: Current								
General government		946,191		934,909	35	52,899		582,010
Total expenditures		946,191		934,909	35	52,899		582,010
Excess (deficiency) of revenues over expenditures		-		79,664	3)	31,522)		(161,186)
OTHER FINANCING SOURCES Transfers in				<u>-</u>	3	37,582		37,582
Total other financing sources		-			3	37,582		37,582
Net changes in fund balance		-		79,664	(4	13,940)		(123,604)
Fund balance - beginning of the year		(55,862)		(55,862)	(5	55,862)		
Fund balance - end of the year	\$	(55.862)	\$	23.802	\$ (9	99.802)	\$	(123.604)
Reconciliation of budgetary basis to GAAP basis: Net change in fund balance budgetary basis Net revenue accruals Net expenditure accruals					49	13,940) 92,566 <u>78,052)</u>		
Net change in fund balance GAAP basis					\$ 17	70.574		

#### STATE OF NEW MEXICO CITY OF JAL YOUTH AND AGED

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2015

	Original Budget Final Budget			ctual on getary Basis	Variance with Final Budget Positive (Negative)		
REVENUES: Gross receipts Charges for services Other grants and contributions Federal grants State grants	\$	- 173,960 25,500 25,400	\$ - 181,525 29,029 32,206	\$	272,957 32,011 61,815 28,568 24,259	\$	272,957 32,011 (119,710) (461) (7,947)
Total revenues		224,860	242,760		419,610		176,850
EXPENDITURES: Current Culture and recreation  Total expenditures  Excess (deficiency) of revenues over expenditures		311,600 311,600 (86,740)	321,935 321,935 (79,175)		304,693 304,693 114,917	_	17,242 17,242 194,092
Net changes in fund balance		(86,740)	(79,175)		114,917		194,092
Fund balance - beginning of the year		116,503	116,503		116,503		-
Fund balance - end of the year	\$	29.763	\$ 37.328	\$	231.420	\$	194.092
Reconciliation of budgetary basis to GAAP basis: Net change in fund balance budgetary basis Net expenditure accruals				\$	114,917 (109,091)		
Net change in fund balance GAAP basis				P	5.826		



#### STATE OF NEW MEXICO CITY OF JAL STATEMENT OF NET POSITION PROPRIETARY FUNDS JUNE 30, 2015

	Water and Sewer Fund	Solid Waste Fund	Total Proprietary Funds
ASSETS CURRENT ASSETS:			_
Cash and cash equivalents Accounts receivable	\$ 27,815 82,046	\$ 107,281 34,878	\$ 135,096 116,924
Total current assets	109,861	142,159	252,020
NON-CURRENT ASSETS: Restricted cash and cash equivalents Capital assets, net	82,435 1,088,518	<u>-</u>	82,435 1,088,518
Total non-current assets	1,170,953		1,170,953
Total assets	1,280,814	142,159	1,422,973
Deferred outflows  Deferred outflows - contributions made subsequent to measurement date	<u> 15,500</u>	1,340	16,840
Total deferred outflows	15,500	1,340	16,840
Total assets and deferred outflows	\$ 1.296.314	\$ 143.499	\$ 1.439.813

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF NET POSITION PROPRIETARY FUNDS (CONTINUED) JUNE 30, 2015

	Wa	iter and	So	lid Waste	Pr	Total oprietary
	Sewer Fund		Fund		• •	Funds
LIABILITIES AND NET POSITION						
CURRENT LIABILITIES:						
Accounts payable	\$	95,698	\$	30,406	\$	126,104
Accrued interest		2,324		-		2,324
Accrued salaries		10,693		662		11,355
Meter deposits		82,435		-		82,435
Long-term debt - current portion		49,873	_			49,873
Total current liabilities		241,023		31,068		272,091
NON-CURRENT LIABILITIES:						
Compensated absences		152		-		152
Net pension liability		145,648		12,592		158,240
Capital leases - long-term portion		423,508		-		423,508
Total non-current liabilities		569,308		12,592	_	581,900
Total liabilities		810,331		43,660		853,991
Deferred inflows						
Deferred inflows - change in assumption Deferred inflows - net difference between projected		2,786		241		3,027
and actual investment earnings		56,335		4,870	_	61,205
Total deferred inflows		59,121		5,111	_	64,232
Total liabilities and deferred inflows		869,452		48,771		918,223
NET POSITION						
Net investment in capital assets		615,137		-		615,137
Restricted for: Unrestricted, undesignated	(	188,275)		94,728		(93,547)
Total net position		426,862		94,728	_	521,590
Total liabilities and net position	\$ 1.	296.314	\$	143.499	\$ 1	1.439.813

#### STATE OF NEW MEXICO CITY OF JAL

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION PROPRIETARY FUNDS

FOR THE YEAR ENDED JUNE 30, 2015

	Water and Sewer Fund	Solid Waste Fund	Total Proprietary Funds
OPERATING REVENUES			
Charges for services	\$ 819,148	\$ 386,059	\$ 1,205,207
Total operating revenues	819,148	386,059	1,205,207
OPERATING EXPENSES			
Salaries and wages	183,128	21,252	204,380
Employee benefits	266,578	-	266,578
Maintenance	250,656	8,590	259,246
Contracted and purchased services	10,144	345,310	355,454
Supplies	4,686	-	4,686
Utilities	158,674	-	158,674
Operating costs	111,357	-	111,357
Depreciation	80,772		80,772
Total operating expenses	1,065,995	375,152	1,441,147_
retail operating emperitor	.,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	0707.02	
Operating income (loss)	(246,847)	10,907	(235,940)
NON-OPERATING REVENUES (EXPENSES):			
Other miscellaneous	5,411	53,561	58,972
Gross receipts tax income	21,082	18,980	40,062
Gross receipts tax expense	(12,208)	(6,867)	(19,075)
Grants	537,248	-	537,248
Interest expense	(25,549)		(25,549)
Total non-operating revenues (expenses)	525,984	65,674	591,658
Change in net position	279,137	76,581	355,718
Net position, beginning of year, as previously reported	345,569	35,251	380,820
Restatement	(197,844)	(17,104)	(214,948)
Net position, beginning of year	147,725	18,147	165,872
Net position, end of year	\$ 426.862	\$ 94.728	\$ 521.590

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2015

	Water and Sewer Fund	Solid Waste Fund	Total Proprietary Funds
Cash flows from operating activities: Cash received from customers Payments to employees for services Payments to suppliers and contractors	\$ 500,123 (258,864) (621,182)	\$ 348,297 (3,885) (397,643)	\$ 848,420 (262,749) (1,018,825)
Net cash provided by (used in) operating activities	(379,923)	(53,231)	(433,154)
Cash flows from non-capital activities and related financing State shared taxes Miscellaneous income	g activities: 8,874 5,411	12,113 53,561	20,987 58,972
Net cash provided by (used in) non-capital activities and related financing activities:	14,285	65,674	79,959
Cash flows from capital activities and related financing actions of the control of the capital activities and related financing actions of the capital activities and related financing actions. Interest expense Change in capital assets  Principal payments on debt	ivities: 537,248 (30,967) (537,248) (45,178)	- - - -	537,248 (30,967) (537,248) (45,178)
Net cash used in capital activities and related financing activities:	(76,145)		(76,145)
Net increase (decrease) in cash and cash equivalents	(441,783)	12,443	(429,340)
Cash and cash equivalents - beginning	552,033	94,838	646,871
Cash and cash equivalents - ending	\$ 110.250	\$ 107.281	\$ 217.531

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF CASH FLOWS PROPRIETARY FUNDS (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2015

	-	later and ewer Fund	Sc	olid Waste Fund	Pi	Total roprietary Funds
SUPPLEMENTARY INFORMATION:						
Cash and cash equivalents Restricted cash	\$	27,815 82,435	\$	107,281 -	\$	135,096 82,435
Total cash and cash equivalents	\$	110.250	\$	107.281	\$	217.531
Reconciliation of operating income to net cash provide activities:	d k	by (used in	n) (	operating		
Operating income (loss)	\$	(246,847)	\$	10,907	\$	(235,940)
Adjustments to operating income to net cash used in operating activities:						
Depreciation		80,772		-		80,772
Restatement		(197,844)		(17,104)		(214,948)
Changes in net position and liabilities:						
Accounts receivables		(53,916)		(19,318)		(73,234)
Other assets		(15,500)		(1,340)		(16,840)
Accounts payable		(79,347)		(43,743)		(123,090)
Accrued expenses		1,573		(72)		1,501
Compensated absences		(6,318)		(264)		(6,582)
Customer deposits		(67,265)		-		(67,265)
Other liabilities	_	204,769	_	17,703	_	222,472
Net cash provided by (used in) operating activities	\$	(379.923)	\$	(53.231)	\$	(433.154)



#### STATE OF NEW MEXICO CITY OF JAL FIDUCIARY FUNDS LISTING JUNE 30, 2015

#### **AGENCY FUNDS:**

These funds are used to account for monies held by the City in a custodial capacity.

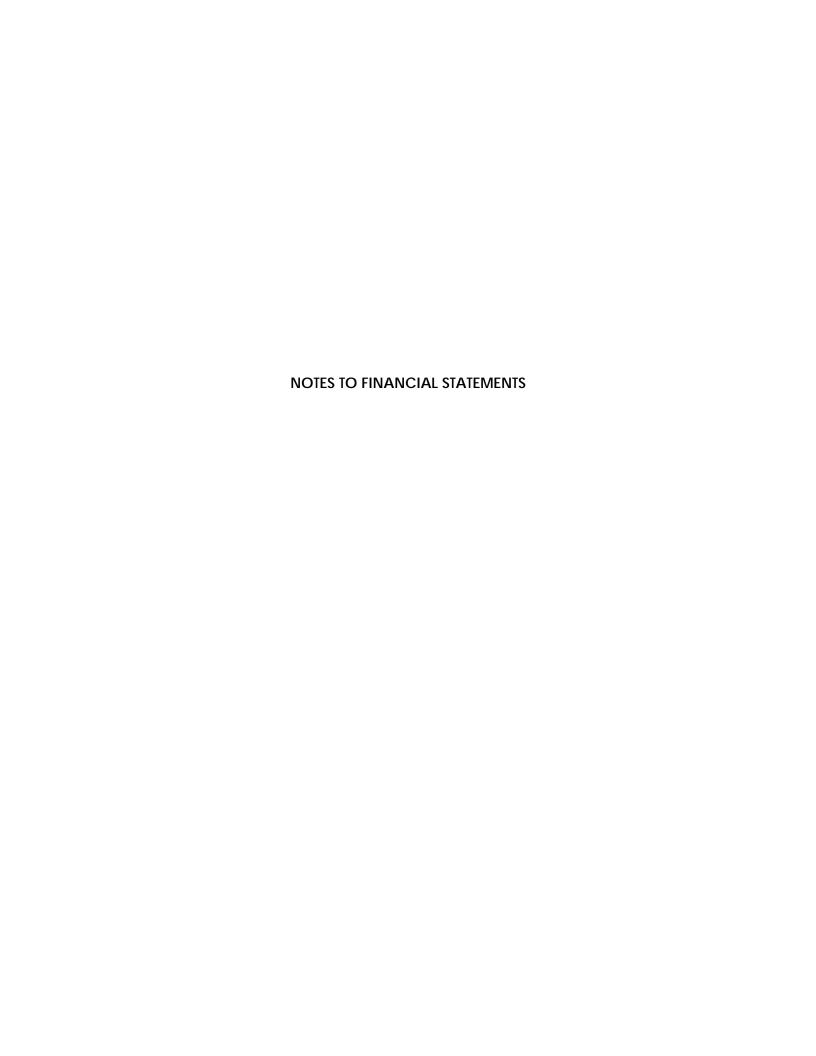
#### **Cemetery Trust**

To account for the collection and distribution of funds

<u>Municipal Court Funds</u> - To account for the collection and disbursement of funds. Account was closed during 2015.

# STATE OF NEW MEXICO CITY OF JAL STATEMENT OF FIDUCIARY NET ASSETS AGENCY FUNDS JUNE 30, 2015

ASSETS CURRENT ASSETS: Cash and cash equivalents	<u>\$</u>	5,152
Total assets	\$	5,152
LIABILITIES  CURRENT LIABILITIES:  Due to other entities	\$	5,152
Total liabilities		5,152



#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Jal (the "City") was incorporated on March 24, 1950. The City is a municipal corporation governed by an elected mayor and six-member council. The City's major operations include public safety (police, ambulance, and fire), streets, sanitation, health and social services, culture and recreation, education, public improvements, and general administrative services.

The City is a body politic and corporate under the name and form of government selected by its qualified electors. The City may:

- 1. Sue or be sued;
- 2. Enter into contracts and leases;
- 3. Acquire and hold property, both real and personal;
- 4. Have common seal, which may be altered at pleasure;
- 5. Exercise such other privileges that are incident to corporations of like character or degree that are not inconsistent with the laws of New Mexico;
- 6. Protect generally the property of its municipality and its inhabitants;
- 7. Preserve peace and order within the municipality; and
- 8. Establish rates for services provided by municipal utilities and revenue producing projects, including amounts which the governing body determines to be reasonable in the operation of similar facilities.

The City's financial statements are prepared in accordance with generally accepted accounting principles ("GAAP"). The Governmental Accounting Standards Board ("GASB") is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). Governments are also required to follow the pronouncements of the Financial Accounting Standards Board ("FASB") issued through November 30, 1989, when applicable, that do not conflict with or contradict GASB pronouncements. Although the City has the option to apply FASB pronouncements issued after that date to its business-type funds, the City has chosen not to do so. The more significant accounting policies established in GAAP and used by the City are discussed below.

#### A. Reporting Entity

The City Council (the "Council") is elected by the public and has the authority to make decisions, appoint the City Manager, and significantly influence operations. It also has the primary accountability for fiscal matters. Therefore, the City is a financial reporting entity as defined by the Governmental Accounting Standards Board ("GASB") in its Statement No. 14, "The Financial Reporting Entity." There are no component units included in the reporting entity as defined by Statement No. 14.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Basis of Presentation

Government-Wide and Fund Financial Statements - The basic financial statements include both government-wide (based on the City as a whole) and fund financial statements. The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component unit. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or activity. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or activity and 2) grants and contributions that are restricted to meeting the operational requirements of a particular function or activity and 3) grants and contributions that are restricted to meeting the capital requirements of a particular function or activity. Taxes and other items not properly included among program revenues are reported instead as general revenues. The net cost (by function of governmental-type activity) is normally covered by general revenues (property, sales, franchise taxes, intergovernmental revenues, interest income, etc.) The City does not allocate indirect costs.

Separate fund based financial statements are provided for governmental funds and proprietary funds. Major individual government funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The general fund is the only major government fund.

The water and sewer fund, solid waste fund, airport fund and convention center fund are the major proprietary funds. GASB Statement No. 34 sets forth minimum criteria (percentage of assets, liabilities, revenues or expenditures/expenses of either fund category for the governmental and enterprise combined) for the determination of major funds.

The government-wide focus is more on the sustainability of the City as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The focus of the fund financial statements is on the major individual funds of the governmental and business-type categories, as well as the fiduciary funds

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### B. Basis of Presentation (Continued)

(by category), and the component units. Each presentation provides valuable information that can be analyzed and compared to enhance the usefulness of the information.

#### C. Measurement Focus, Basis of Accounting

Government-Wide Financial Statements - The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Derived tax revenues (i.e., sales taxes) are recognized in the period when the exchange transaction on the tax is imposed or when the resources are received, whichever occurs first.

Governmental Fund Financial Statements - The governmental fund level financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is made.

Ad valorem, franchise, and sales tax revenues associated with the current fiscal period are recognized under the susceptible to accrual concept. Licenses and permits, charges for services, fines and forfeitures, contributions, and miscellaneous revenues are recorded as revenues when received in cash, as the resulting receivable is immaterial. Investment earnings are recorded as earned since they

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus, Basis of Accounting (Continued)

are measurable and available. In applying the susceptible to accrual concept to intergovernmental revenues, the legal and contractual requirements of the numerous individual programs are used as guidance. There are, however, essentially two types of these revenues.

In one, monies must be expended for the specific purpose or project before any amounts will be paid to the City; therefore, revenues are recognized based upon the expenditures recorded. In the other, monies are virtually unrestricted as to purpose of expenditure and are usually revocable only for failure to comply with prescribed compliance requirements. These resources are reflected as revenues at the time of receipt or earlier if the susceptible to accrual criteria are met.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, and then unrestricted resources as they are needed.

Business-type activities and all proprietary funds are accounted for on a flow of economic resources measurement focus and the full accrual basis of accounting. With this measurement focus, all assets and all liabilities associated with the operation of these funds are included on the balance sheet. Proprietary fund-type operating statements present increases and decreases (e.g., revenues and expenses) in net total assets.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principle ongoing operations. The principle operating revenues of the City's water, sewer, and sanitary landfill funds are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as non-operating revenues and expenses.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### C. Measurement Focus, Basis of Accounting (Continued)

The City reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. Revenues are provided through property and other taxes, federal sources, state sources, charges for services, licenses and fees, and other miscellaneous recoveries and revenue. Expenditures include all costs associated with the daily operation of the City except for items included in other funds.

The Intergovernmental Grants Special Revenue Fund accounts for the collection of various intergovernmental grants from the State of New Mexico. Fund authority is City Council.

The Youth and Aged Special Revenue Fund accounts for the receipts and expenditures for services provided to senior citizens. Financing is provided by the State Agency on Aging, New Mexico Department of Taxation and Revenue, and federal and state grants. (City Ordinance)

The City reports its proprietary funds as major funds. Proprietary funds include:

The Water and Sewer Fund accounts for the provisions of the water and sewer services to the residents of the City.

The Solid Waste Fund accounts for the disposal of solid waste for the residents of the City.

Additionally, the government reports the following agency fund:

The Fiduciary Funds are purely custodial (assets equal liabilities) and do not involve measurement of results of operations. The City's fiduciary funds are used to account for the collection and payment of motor vehicle fees, municipal court fees, EMS donations, and payroll cash.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes, because elimination of these charges would distort the direct costs and program revenues reported in the Statement of Activities.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity

Cash and Cash Equivalents - For purposes of the statement of cash flows, the City considers all highly liquid investments, including restricted assets, with a maturity when purchased of three months or less to be cash equivalents.

Deposits and Investments - Investments in the City's cash are stated at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties. State statutes authorize the City to invest in certificates of deposit, obligations of the state and the U.S. government, and the New Mexico State Treasurer's investments pool. Cash is reported at book value. All other investments are carried at fair market value using quoted market prices. Interest income, realized gains and losses on investment transactions, and amortization of premiums/discounts on investment purchases are included for financial statement purposes as investment income and are allocated to participating funds based on the specific identification of the source of funds for a given investment. The City did not have investments in the year ended June 30, 2015.

Receivables and Payables - Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as inter-fund balance. Long-term advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable from available financial resources. Property taxes attach as an enforceable lien on property as of January 1. Taxes are payable in equal semiannual installments by November 10th and April 10th of the subsequent year with levies becoming delinquent 30 days thereafter unless a timely protest has been made. Taxes are collected on behalf of the City by the Lea County Treasurer, and are distributed in the month of collection.

*Inventory* - The City's method of accounting for inventory is the consumption method. Under the consumption approach, governments report inventories they purchase as an asset and defer the recognition of the expenditures until the period in which the inventories actually are consumed. Inventory is valued at cost and consists of supplies and materials. The cost of purchased supplies and materials is recorded as an expenditure at the time individual inventory items are consumed.

**Restricted Assets** - Restricted assets consist of those funds expendable for operating purposes but restricted by donors or other outside agencies as to the specific purpose for which they may be expended.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity</u> (Continued)

**Deferred Outflows** - In the government-wide fund financial statements, deferred outflows are contributions to a pension plan after the measurement date, and the change in assumption pursuant to GASB 68 implementation for the Public Employees Retirement Association (PERA).

**Interfund Activity** - Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund balance as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental funds are netted as part of the reconciliation to the government-wide financial statements.

Capital Assets - Capital assets include: property, plant, and equipment. The City does not appropriately account for infrastructure, including streets, sidewalks, bridges, drainage systems, lighting systems and similar items. The City is currently working on adding infrastructure to their capital asset list in efforts to fully implement GASB Statement No. 34. Such assets are reported in the applicable governmental or business-type activities columns the government-wide financial statements. The government defines capital assets as assets with an initial individual cost of more than \$5,000, and an estimated useful life in excess of two years. Assets are capitalized at historical cost or estimated historical cost if purchased or constructed. It is the policy of the City not to capitalize computer software. Donated assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add value of the asset or materially extend the asset's lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-like activities is included as part of the capitalized value of the assets under construction.

### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED) D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity</u> (Continued)

#### Capital Assets (continued)

Property, plant, and equipment, and infrastructure of the primary government is depreciated using the straight line method over the following estimated useful lives:

Building and building improvements Equipment	25-50 5-10
Infrastructure	20

**Accrued Expenses** - Accrued expenses are comprised of payroll expenditures based on amounts earned by the employees through June 30, 2015, along with applicable PERA and Retiree Health Care.

**Pensions** - For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the New Mexico Public Employees Retirement Association (PERA) and additions to/deductions from PERA's fiduciary net position have been determined on the same basis as they are reported by PERA, on the economic resources measurement focus and accrual basis of accounting. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Compensated Absences - Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. In prior years, substantially all of the related expenditures have been liquidated by the general fund. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported in the government-wide statement of net assets.

**Deferred Inflows** - Deferred inflows of resources is an acquisition of net position by the City that is applicable to a future reporting period. Within the governmental funds, revenues must be available in order to be recognized. Revenues such as real estate taxes that are not available are recorded as deferred inflows and reflected

### SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED) D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity</u> (Continued)

#### Deferred Inflows (Continued) -

within the balance sheet. Further, changes in assumption and net differences between projected and actual investment earnings related to pension plans are booked as deferred inflows pursuant to GASB 68 implementation.

Long-Term Debt - In the government-wide fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net position. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the period. The face amount of debt issued is reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Customer Deposits** - Cash held in the proprietary funds for customer deposits is restricted.

**Net Position** - The government-wide financial statements utilize a net position presentation. Net position are categorized as follows:

**Net investment in capital assets** - This category reflects the portion of net position that are associated with capital assets less outstanding capital asset related debt.

**Restricted net position** - Restricted net position result from the constraints placed on the use of net position when externally imposed by creditors, grantors, laws and regulations of other governments and imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net position* - This category reflects net position of the City, not restricted for any project or other purpose. When the City incurs an expense for which it may use either restricted or unrestricted assets, it uses the restricted assets.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity</u> (Continued)

**Fund Balances** - In the fund financial statements, governmental fund balances are classified as follows:

**Nonspendable** - fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts. It also includes amounts to be held in perpetuity.

**Restricted** - Fund balance should be reported when constraints placed on the use of resources are either:

- a. Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or
- b. Imposed by law through constitutional provisions or enabling legislation. Enabling legislation, as the term is used in this Statement, authorizes the government to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purposes stipulated in the legislation. Legal enforceability means that a government can be compelled by an external party-such as citizens, public interest groups, or the judiciary-to use resources created by enabling legislation only for the purposes specified by the legislation.

Unassigned - fund balance is the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes, it may be necessary to report a negative unassigned fund balance.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity</u> (Continued)

The City's policy is to apply restricted resources first, committed sources second, assigned resources third, and unassigned resources last when an expense is incurred for purposes for which all or any fund balance classification is available.

Use of Estimates - The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates. Significant estimates in the City's financial statements include the allowance for uncollectible accounts in the water and sewer and solid waste funds.

Implementation of New Accounting Standards - In 2015, the Governmental Accounting Standards Board (GASB) issued GASB Statement No. 72, Fair Value Measurement and Application. The requirements of this Statement are effective for financial statements for reporting periods beginning after June 15, 2015. Earlier application is encouraged. This Statement addresses accounting and financial reporting issues related to fair value measurements. The definition of fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. This Statement provides guidance for determining a fair value measurement for financial reporting purposes. This Statement also provides guidance for applying fair value to certain investments and disclosures related to all fair value measurements. The City is analyzing the effect that this statement will have on its financial statements, and currently believes it will have no significant effect on the financial statements for the upcoming year.

In 2015, GASB issued GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68. The provisions in Statement 73 are effective for fiscal years beginning after June 15, 2015 - except those provisions that address employers and governmental nonemployer contributing entities for pensions that are not within the scope of Statement 68, which are effective for fiscal years beginning after June 15, 2016. Earlier application is encouraged. The objective of this Statement is to improve the usefulness of information about pensions included in the general purpose external financial reports of state and local governments for making decisions and assessing accountability.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### D. <u>Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity</u> (Continued)

Implementation of New Accounting Standards (Continued)

This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency. The City is analyzing the effect that this statement will have on its financial statements, and currently believes it will have no significant effect on the financial statements for the upcoming year.

In 2015, the GASB issued GASB Statement No. 74, Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans. The provisions in Statement 74 are effective for fiscal years beginning after June 15, 2016. Earlier application is encouraged. The objective of this Statement is to improve the usefulness of information about postemployment benefits other than pensions (other postemployment benefits or OPEB) included in the general purpose external financial reports of state and local governmental OPEB plans for making decisions and assessing accountability. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency. The City is analyzing the effect that this statement will have on its financial statements, and currently believes it will have no significant effect on the financial statements for the upcoming year.

In 2015, the GASB issued GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. The provisions in Statement 75 are effective for fiscal years beginning after June 15, 2017. Earlier application is encouraged. The primary objective of this Statement is to improve accounting and financial reporting by state and local governments for postemployment benefits other than pensions (other postemployment benefits or OPEB). It also improves information provided by state and local governmental employers about financial support for OPEB that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards of accounting and financial reporting for all postemployment benefits (pensions and OPEB) with regard to providing decision-useful information, supporting assessments of accountability and interperiod equity, and creating additional transparency. The City is analyzing the effect that this statement will have on its financial statements, and currently believes it will have no significant effect on the financial statements for the upcoming year.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### D. Assets, Deferred Outflows, Liabilities, Deferred Inflows, and Net Position or Equity

#### Implementation of New Accounting Standards (Continued)

In 2015, the GASB issued GASB Statement No. 76, The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments. The provisions in Statement 76 are effective for reporting periods beginning after June 15, 2015. Earlier application is encouraged. The objective of this Statement is to identify—in the context of the current governmental financial reporting environment—the hierarchy of generally accepted accounting principles (GAAP). The "GAAP hierarchy" consists of the sources of accounting principles used to prepare financial statements of state and local governmental entities in conformity with GAAP and the framework for selecting those principles. This Statement reduces the GAAP hierarchy to two categories of authoritative GAAP and addresses the use of authoritative and nonauthoritative literature in the event that the accounting treatment for a transaction or other event is not specified within a source of authoritative GAAP. The City is analyzing the effect that this statement will have on its financial statements, and currently believes it will have no significant effect on the financial statements for the upcoming year.

In 2015, the GASB issued GASB Statement No. 77, Tax Abatement Disclosures. The requirements of this Statement are effective for reporting periods beginning after December 15, 2015. Earlier application is encouraged. Financial statements prepared by state and local governments in conformity with generally accepted accounting principles provide citizens and taxpayers, legislative and oversight bodies, municipal bond analysts, and others with information they need to evaluate the financial health of governments, make decisions, and assess accountability. This information is intended, among other things, to assist these users of financial statements in assessing (1) whether a government's current-year revenues were sufficient to pay for current-year services (known as interperiod equity), (2) whether a government complied with finance-related legal and contractual obligations, (3) where a government's financial resources come from and how it uses them, and (4) a government's financial position and economic condition and how they have changed over time. The City is analyzing the effect that this statement will have on its financial statements, and currently believes it will have no significant effect on the financial statements for the upcoming year.

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

**Budgetary Data** - The City Council adopts an annual budget for the General Fund, Special Revenue Funds, Capital Projects Funds, Debt Service Funds and the Enterprise Funds by following the budgetary procedures outlined below. The City is required to present the adopted and final amended budgeted revenues and expenditures for each of these funds. The City compares the final amended budget to actual revenues and expenditures based on the City's modified accrual basis of accounting.

The following procedures are followed in establishing the budgetary data reflected in the general purpose financial statements:

- 1. The City prepares a proposed interim operating budget based upon input from public hearings conducted to obtain taxpayer comments and management assessment of City needs and resources available. The operating budget includes proposed expenditures and the means of financing them. A budget is proposed for the General, Special Revenue, Capital Projects, Debt Service and Proprietary Funds.
- 2. The interim operating budget for the fiscal year commencing July 1 is submitted to the Department of Finance and Administration-Local Government Division by June 1. The Department of Finance reviews the interim budget, makes any needed adjustments and grants interim approval by July 1.
- 3. The final operating budget for the fiscal year is submitted to the Department of Finance on or before July 31. The Department of Finance reviews the budget and grants approval by September 1.
- 4. The interim and final budgets are legally enacted through passage of resolutions and the council is authorized to transfer budgeted amounts between departments within any fund. Any revisions that alter the total expenditures of any fund must be approved by the Department of Finance and Administration-Local Government Division.
- 5. Budgets for funds are adopted on the modified accrual basis of accounting. Budgetary comparisons have been presented in this report on the basis of the legally adopted budget.
- 6. Appropriations lapse at year end with any unspent cash balance being available for expenditures and appropriation in the subsequent year's budget.
- 7. The level of classification detail in which expenditures may not legally exceed appropriations for each budget is in fund total.

#### 3. CASH AND DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS

State statutes authorize the investment of City funds in a wide variety of instruments including certificates of deposit and other similar obligations, state investment pool, money market accounts, and United States Government obligations. All invested funds of the City properly followed State deposit and investment requirements as of June 30, 2015.

Deposits of funds may be made in interest or non-interest bearing checking accounts in one or more financial institution. Deposits may be made to the extent that they are insured by an agency of the United States or by collateral deposited as security or by bond given by the financial institution.

In accordance with FDIC, public unit deposits are funds owned by the City. Time deposits, savings deposits and interest bearing NOW accounts of a public unit in an institution in the same state will be insured up to \$250,000 in aggregate and separate from the unlimited coverage for public unit demand deposits at the same institution.

Excess of funds may be temporarily invested in securities which are issued by the State or by the United States government, or by their departments or agencies, and which are either direct obligations of the State or the United States or are backed by the full faith and credit of those governments.

The rate of interest in non-demand interest-bearing accounts is set by the State Board of Finance, but the rate of interest will not be less than one hundred percent of the asked price on United States treasury bills of the same maturity on the day of deposit.

Custodial Credit Risk - Custodial credit risk is the risk that in the event of a bank failure, the government's deposits and investments may not be returned to it. The City does not have a formal deposit policy for custodial credit risk other than following state statutes. The City has not suffered any previous losses and management believes any risk of loss of funds is minimal. At June 30, 2015, \$2,569,990 of the City's bank balances of;2,897,975 was exposed to custodial credit risk. \$2,569,990 was uninsured and collateralized by collateral held by the pledging bank's trust department, not in the City's name and \$0 of the City's deposits were uninsured and uncollateralized. See Schedule of Deposits and Investment Accounts on pg 91 - 93 of this report.

Statutes require collateral pledged for deposits in excess of the federal deposit insurance to be delivered, or a joint safekeeping receipt be issued, to the City for at least 50% of the amount on deposit with the institution, and 103% for amounts invested in repurchase agreements with the institution.

#### 3. CASH AND DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS (CONTINUED)

The types of collateral an institution is permitted to use as pledged securities are limited to direct obligations of the United States Government and all bonds issued by any agency or political subdivision of the State of New Mexico.

The schedules listed on pg 91 - 93 disclose requirements on reporting the insured and uninsured portions of the City's deposits regarding custodial credit risk.

All deposits are collateralized with eligible securities, as described by New Mexico State Statute, in amounts equal to at least 50% of the City carrying value of the deposits (demand and certificates of deposit).

Such collateral, as permitted by the state statutes is held in each respective depository bank's collateral pool at a Federal Reserve Bank, or member bank other than the depository bank, in the name of the respective depository bank and pledged as a pool of collateral against all of the public deposits it holds with the exception of deposit insurance provided by the Federal Deposit Insurance Corporation.

#### 4. ACCOUNTS RECEIVABLE

Taxes receivable are considered fully collectible and consist of the following:

	<u>Re</u>	ceivables
Gross receipts taxes Franchise Property taxes Gas MVD	\$	571,493 5,160 6,176 7,223 778
	\$	590.830

Grant receivables are considered to be fully collectible. Other governmental accounts receivable are as follows:

	Accounts Receivable		owance for collectibles	Total		
Municipal Courts Ambulance Grants	\$ 130,908 45,945 492,566	\$	(111,590) \$ (14,487) -	19,318 31,458 492,566		
	\$ 669,419	\$	(126,077) \$	543,342		

Governmental funds report deferred inflows in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received but not yet earned. At the end of the current fiscal year deferred inflows which related to delinquent property taxes was \$0.

Accounts receivable reported in the business-type activities at June 30, 2015 represent net balances due from customers of water and sewer and solid waste services provided by the City. The following is the detail of the business-type receivables at June 30, 2015:

	=	Accounts Receivable		wance for collectibles	Total		
Water and sewer Solid waste	\$	112,970 48,024	\$	(30,924) \$ (13,146)	82,046 34,878		
	\$	160,994	\$	(44.070) \$	116,924		

#### 5. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Interfund transfers reflect a transfer of cash due to needs within the fund. The composition of interfund transfers during the year ended June 30, 2015 is as follows:

#### TRANSFERS:

Fund	Tra	Transfer Out		
General Fund	\$		\$	60,604
State Fire	Φ	-	Φ	14,023
Streets		37,045		-
Intergovernmental grants		37,582		
Total	\$	74,627	\$	74,627

#### 6. CAPITAL ASSETS

A summary of capital assets and changes occurring during the year ended June 30, 2015, including those changes pursuant to the implementation of GASB Statement No. 34, follows. Land and Construction in Progress is not subject to depreciation.

	Balance June 30, 2014 as previously stated	Adjustments	Balance June 30, 2014 as restated	Additions	Retirements and Transfers	Balance June 30, 2015
Governmental activities:						
Capital assets not being deprecial Land CIP	ted: \$ 53,151 	\$ - 100,000	\$ 53,151 100,000	\$ - 42,461	\$ -	\$ 53,151 142,461
Total	53,151	100,000	153,151	42,461	-	195,612
Other capital assets being deprect Buildings and Improvements Equipment Infrastructure	iated: 4,089,914 2,153,700 169,206 6,412,820	- - - -	4,089,914 2,153,700 169,206 6,412,820	- 187,971 - 187,971	- - - -	4,089,914 2,341,671 169,206 6,600,791
Total capital assets	6,465,971	100,000	6,565,971	230,432	-	6,796,403
Less accumulated depreciation fo Buildings and Improvements Equipment Infrastructure	r: 1,237,150 1,685,031 <u>62,036</u>	- - -	1,237,150 1,685,031 62,036	15,807 51,849 7,213	- - -	1,252,957 1,736,880 69,249
depreciation	2,984,217		2,984,217	74,869		3,059,086
Governmental capital assets, net	\$ 3.481.754	\$ 100.000	\$ 3.581.754	\$ 155.563	\$ -	\$ 3.737.317

Depreciation expense for the year ended June 30, 2015 was charged to governmental activities as follows:

General government	\$ 37,435
Public safety	9,733
Public works	13,476
Culture and recreation	 14,225
Total	\$ 74 869

#### 6. CAPITAL ASSETS (CONTINUED)

,	Balance June 30, 2014	Additions	Retirements and Transfers	Balance June 30, 2015
Business-type activities:				
Capital assets not being depreciated:  Land  Construction in progress	\$ 15,768 	\$ - <u>537,248</u>	\$ - -	\$ 15,768 537,248
Total	15,768	537,248	-	553,016
Capital assets being depreciated: Buildings and Improvements Equipment Infrastructure	399,478 153,871 13,171,401	- - -	- - -	399,478 153,871 13,171,401
Total	13,724,750			13,724,750
Total capital assets	13,740,518	537,248	-	14,277,766
Less accumulated depreciation: Buildings and Improvements Equipment Infrastructure	343,547 125,356 12,639,573	4,453 10,647 <u>65,672</u>	- - -	348,000 136,003 12,705,245
Total accumulated depreciation	13,108,476	80,772	<u> </u>	13,189,248
Business-type capital assets, net	\$ 632.042	\$ 456,476	\$ -	\$ 1.088.518

Depreciation expense charged to business-type activities for the year ended June 30, 2015 was \$80,772.

#### 7. LONG-TERM DEBT

Total Business-Type Debt

A summary of changes in long-term debt, including capital lease obligations for the year ended June 30, 2015, was as follows:

	June	Balance 30, 2014, as ously stated		Additions		Reductions	Jı	Balance une 30, 2015
Governmental Activities:	\$	400 000	¢		ф	44.021	ď	444.070
NMFA Loans Compensated Absences	<b>D</b>	489,800 16,209	\$	921	\$	44,821 15,736	\$ 	444,979 1,394
Total Governmental Debt	\$	506.009	\$	921	\$	60.557	\$	446.373
	June	alance 30, 2014, as ously stated		Additions		Reductions	Ju	Balance ine 30, 2015
Business-Type Activities:								
Capital Leases Compensated Absences	\$	518,559 6,734	\$	- 790_	\$	45,178 7,372	\$	473,381 152

Scheduled principal and interest payments on the City's long-term debt are as follows:

790 \$

52.550 \$

473.533

525.293 \$

Governmental Year Ended June 30.							Business-Type						
	F	Principal		Interest		Total	Р	rincipal		Interest		Total	
2016 2017 2018 2019 2020 2021-2025	\$	56,400 57,716 59,064 60,444 61,858 149,497	\$	9,152 7,836 6,488 5,108 3,694 6,026	\$	65,552 65,552 65,552 65,552 65,552 155,523	\$	49,873 55,738 61,142 66,941 73,058 166,629	\$	28,347 25,291 21,963 18,311 14,353 15,152	\$	78,220 81,029 83,105 85,252 87,411 181,781	
Total	\$	444,979	\$	38,304	\$	483,283	\$	473,381	\$	123,417	\$	596,798	

#### 7. LONG-TERM DEBT (CONTINUED)

Below are the terms, amounts due within one year, and maturity dates of the City's outstanding long-term debt:

Description	Interest Rate	Payment Frequency	Payment Amount	Maturity Date	Due Within One Year	Purpose
Governmental Activities	:					
NMFA - #1 NMFA - #2	2.81% 1.73%	Monthly Monthly	\$2,222 \$3,240	June 2020 June 2024	\$ 23,479 32,921 \$ 56,400	Fire Truck Fire Truck
Description	Interest Rate	Payment Frequency	Payment Amount	Maturity Date	Due Within One Year	Purpose
Business-Type Activities:						
Capital Lease	5.89 %	Monthly	\$6,518	April 2022	\$ 49,873	Water Meters
					\$ 49,873	

#### **Compensated Absences**

The City pays any accumulated accrued vacation leave in a lump cash payment to employees upon retirement or to the employee's estate in the event of death. Compensation for sick leave is limited to time-off and is not monetarily compensated. The liability also includes the City's portion of employment taxes related to the hours and time accrued by the employee.

#### 8. REVENUE BONDS

The City has the capacity and has issued both Sales Tax and Revenue Bonds whereby the City has pledged income derived from the Gross Receipts Tax and billings on water to pay the required debt service on the bonds. There are no new bonds were issued in the current year.

#### RISK MANAGEMENT

The City is exposed to various risks of loss from torts; theft of, damage to, and destruction of assets; business interruption; errors and omissions; employee injuries and illnesses; natural disasters; and employee health, dental, and accident benefits. The City participates in the New Mexico Self-Insurer's Fund risk pool. The New Mexico Self-Insurer's Fund risk pool operates as a common risk management and insurance program for workers compensation and property and casualty coverage.

These funds are funded entirely by member contributions and are administered by the New Mexico Self-insurer's Fund. The pools are authorized by joint powers agreements entered into by each participating entity as a separate and independent government and legal entity pursuant to the provisions of Section 11-1-1 et. Seq. NMSA 1978.

The City has not filed any claims for which the settlement amount exceeded the insurance coverage in any preceding years. However, should a claim be filed against the Authority which exceeds the insurance coverage, the City would be responsible for a loss in excess of the coverage amounts. As claims are filed, the New Mexico Self-Insurers Fund assesses and estimates the potential for loss.

At June 30, 2015 no unpaid claims have been filed which exceed the policy limits and to the best of management's knowledge and belief all known and unknown claims will be covered by insurance. No major lawsuits have been filed against the City.

#### 10. PERA PENSION PLAN

The City adopted GASB 68 during the year ended June 30, 2015. GASB 68, *Accounting and Financial Reporting for Pensions*, requires contributing employers of cost-sharing multiple employer defined benefit pension plans to include the net pension liability, pension expense, and pension-related deferred inflows and outflows of resources related to their share of the pension plan in their government-wide financial statement presentation. PERA engaged their financial statement auditors to prepare a schedule allocating these obligations to the contributing employers as of the year ended June 30, 2014. As part of adopting GASB 68 during the current year, the City recognized a Net Pension Liability (NPL), which represents the City's share of the underfunded pension obligation at June 30, 2015.

#### 10. PERA PENSION PLAN (CONTINUED)

#### General Information about the Pension Plan

Plan description. The Public Employees Retirement Fund (PERA Fund) is a cost-sharing, multiple employer defined benefit pension plan. This fund has six divisions of members, including State General, State Police/Adult Correction Officer, Municipal General, Municipal Police/Detention Officers, Municipal fire, and State Legislative Divisions, and offers 24 different types of coverage within the PERA plan. All assets accumulated may be used to pay benefits, including refunds of member contributions, to any of the plan members or beneficiaries, as defined by the terms of this plan. Certain coverage plans are only applicable to a specific division. Eligibility for membership in the PERA Fund is set forth in the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). Except as provided for in the Volunteer Firefighters Retirement Act (10-11A-1 to 10-11A-7, NMSA 1978), the Judicial Retirement Act (10-12B-1 to 10-12B-19, NMSA 1978), the Magistrate Retirement Act (10-12C-1 to 10-12C-18, NMSA 1978), and the Educational Retirement Act (Chapter 22, Article 11, NMSA 1978), and the provisions of Sections 29-4-1 through 29-4-11, NMSA 1978 governing the State Police Pension Fund, each employee and elected official of every affiliated public employer is required to be a member in the PERA Fund.

PERA issues a publicly available financial report and a comprehensive annual financial report that can be obtained at http://saonm.org/ using the Audit Report Search function for agency 366.

**Benefits provided.** For a description of the benefits provided and recent changes to the benefits see Note 1 in the PERA audited financial statements for the fiscal year ended June 30, 2014 available at:

http://www.pera.state.nm.us/pdf/AuditFinancialStatements/366\_Public\_Employees\_Retire ment\_Association\_2014.pdf.

Contributions. The contribution requirements of defined benefit plan members and the City of Jal are established in state statute under Chapter 10, Article 11, NMSA 1978. The contribution requirements may be amended by acts of the legislature. For the employer and employee contribution rates in effect for FY14 for the various PERA coverage options, for both Tier I and Tier II, see the tables available in the note disclosures on pages 29 through 31 of the PERA FY14 annual audit report at http://osanm.org/media/audits/366\_Public\_Employees\_Retirement\_Association\_2014.pdf. The PERA coverage options that apply to the City are Municipal General Division and Municipal Police Division. Statutorily required contributions to the pension plan from the City were \$82,700 and employer paid member benefits that were "picked up" by the employer were \$0 for the year ended June 30, 2015.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions: The PERA pension liability amounts, net pension liability amounts, and sensitivity information were based on an annual actuarial valuation

#### 10. PERA PENSION PLAN (CONTINUED)

performed as of June 30, 2013. The PERA pension liability amounts for each division were rolled forward from the valuation date to the Plan year ending June 30, 2014, using generally accepted actuarial principles. Therefore, the employer's portion was established as of the measurement date June 30, 2014.

The assets of the PERA fund are held in one trust, but there are six distinct membership groups (municipal general members, municipal police members, municipal fire members, state general members, state police members and legislative members) for whom separate contribution rates are determined each year pursuant to chapter 10, Article 11 NMSA 1978. Therefore, the calculations of the net pension liability, pension expense and deferred Inflows and Outflows were preformed separately for each of the membership groups: municipal general members; municipal police members; municipal fire members; state general members; state police members and legislative members. The City of Jals' proportion of the net pension liability for each membership group that the employer participates in is based on the employer contributing entity's percentage of that membership group's total employer contributions for the fiscal year ended June 30, 2014.

Only employer contributions for the pay period end dates that fell within the period of July 1, 2013 to June 30, 2014 were included in the total contributions for a specific employer. Regular and any adjustment contributions that applied to FY 2014 are included in the total contribution amounts.

In the event that an employer is behind in reporting to PERA its required contributions, an estimate (receivable) was used to project the unremitted employer contributions. This allowed for fair and consistent measurement of the contributions with the total population. This methodology was used to maintain consistent measurement each year in determining the percentages to be allocated among all the participating employers.

For PERA at June 30, 2015, the City reported the following liability:

Municipal General Division Municipal Police Division	\$ 599,122 177,990
Total Net Pension Liability	\$ 777.112

The amounts are the proportionate share of the net pension liability. At June 30, 2014, the City's proportion noted below was unchanged from its proportion measured as of June 30, 2013, due to the insignificance of the difference.

#### 10. PERA PENSION PLAN (CONTINUED)

For the year ended June 30, 2015, the City recognized the following pension expense:

Municipal General Division \$ 24,995 Municipal Police Division \$ 11,953 Total pension expense \$ 36,948

At June 30, 2015, the City reported deferred outflows of resources and deferred inflows or resources related to pensions for Municipal General Division from the following sources:

	Deferred Outflows of Resources	Deferred inflows of resources
Changes in assumptions	\$ -	\$ 406
Net difference between projected and actual earnings on pension plan investments	-	234,392
City of Jal contributions subsequent to the measurement date	45,035	-
Total	\$ 45,035	\$ 234,798

At June 30, 2015, the City reported deferred outflows of resources and deferred inflows or resources related to pensions for Municipal Police Division from the following sources:

	Deferred Outflows of Resources	Deferred inflows of resources
Changes in assumptions	\$ -	\$ 14,459
Net difference between projected and actual earnings on pension plan investments	-	66,185
City of Jal contributions subsequent to the measurement date	37,665	-
Total	\$ 37,665	\$ 80,644

#### 10. PERA PENSION PLAN (CONTINUED)

#### <u>Liability Proportion</u>

Municipal General Division 0.0768% Municipal Police Division 0.0546%

In June 30, 2016 \$82,700, deferred outflows - contributions made after measurement date, will be recognized as a reduction of net pension liability. Other deferred amounts to be recognized in fiscal years following the reporting date are below:

Year Ended June 30:		unicipal eral Division	lunicipal ce Division
	2016	\$ 58,699	\$ 20,143
	2017	\$ 58,699	\$ 20,143
	2018	\$ 58,699	\$ 20,143
	2019	\$ 58,699	\$ 20,143
	2020	\$ 2	\$ 72

Actuarial assumptions. As described above, the PERA Fund member group pension liabilities and net pension liabilities are based on actuarial valuations performed as of June 30, 2013 for each of the membership groups. Then each PERA Fund member group pension liability was rolled forward from the valuation date to the Plan year ending June 30, 2014 using generally accepted actuarial principles. There were no significant events or changes in benefit provisions that required an adjustment to the roll-forward liabilities as of June 30, 2014. These actuarial methods and assumptions were adopted by the Board for use in the June 30, 2014 actuarial valuation.

Actuarial valuation date	June 30, 2013
Actuarial cost method	Entry age normal
Amortization method	Level percentage of pay
Amortization period	Solved for based on statutory rates
Asset valuation method	Fair value
Actuarial assumptions:	
- Investment rate of return	7.75% annual rate, net of investment expense
-Payroll growth	3.50% annual rate
-Projected salary increases	3.50% to 14.25% annual rate
-Includes inflation at	3.00% annual rate

#### 10. PERA PENSION PLAN (CONTINUED)

The long-term expected rate of return on pension plan investments was determined using a statistical analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and most recent best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

ALL FUNDS - Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
US Equity	21.1 %	5.00 %
International Equity	24.8	5.20
Private Equity	7.0	8.20
Core and Global Fixed Income	26.1	1.85
Fixed Income Plus Sectors	5.0	4.80
Real Estate	5.0	5.30
Real Assets	7.0	5.70
Absolute Return	4.0	4.15
Total	100.0 %	

**Discount rate**. The discount rate used to measure the total pension liability was 7.75 percent. The projection of cash flows used to determine the discount rate assumed that future contributions will be made in accordance with statutory rates. On this basis, the pension plan's fiduciary net position together with the expected future contributions are sufficient to provide all projected future benefit payments of current plan members as determined in accordance with GASBS 67. Therefore, the 7.75 percent assumed long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### 10. PERA PENSION PLAN (CONTINUED)

#### Sensitivity of the net pension liability to changes in the discount rate:

The following presents the net pension liability of the City of Jal, calculated using the discount rate of 7.75 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.75 percent) or 1-percentage-point higher (8.75 percent) than the current rate:

		1%	Decrease 6.75%	Current 7.75%	1	% Increase 8.75%
Municipal General Division	1	\$	1,129,480	\$ 599,122	\$	189,395
Municipal Police Division			339,427	177,990		57,447
	TOTAL	\$	1,468,907	\$ 777,112	\$	246,842

**Pension plan fiduciary net position.** Detailed information about the pension plan's fiduciary net position is available in the separately issued FY14 Restated PERA financial report. The report is available at http://www.pera.state.nm.us/publications.html.

**Payables to the pension plan.** Employers should disclose the amount of payables to the Plan with a description of what gave rise to the payable per GASBS 68, paragraphs 122 and 124. The City of Jal had payables of \$0 at June 30, 2015.

#### 11. POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN

*Plan Description* - The City contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit post-employment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents.

The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which event the time

#### 11. POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN (CONTINUED)

period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the post-employment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy - The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the employer and employee contributions can be changed by the New Mexico State Legislature. Employers that choose to become participating employers after January 1, 1998, are required to make contributions to the RHCA fund in the amount determined to be appropriate by the board.

(1) The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. For employees who are members of an enhanced retirement plan (state police and adult correctional officer coverage plan 1; municipal police member coverage plans 3, 4 and 5; municipal fire member coverage plan 3, 4 and 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act [10-12B-1 NMSA 1978]). During the fiscal year ended June 30, 2015, the statute required each participating employer to contribute 2.50% for fire and police departments and 2.00% for general departments of each participating employee's annual salary; each participating employee was required to contribute 1.25% of their salary. In the fiscal years ending June 30, 2015 the contribution rates for employees and employers will rise as follows:

#### 11. POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN (CONTINUED)

For employees who are not members of an enhanced retirement plan the contribution rates will be:

<u>Fiscal Year</u>	Employer Contribution Rate	Employee Contribution Rate
2015	2.00%	1.00%

In addition, pursuant to Section 10-7C-15(G) NMSA 1978, at the first session of the Legislature following July 1, 2013, the legislature shall review and adjust the distributions pursuant to Section 7-1-6.1 NMSA 1978 and the employer and employee contributions to the authority in order to ensure the actuarial soundness of the benefits provided under the Retiree Health Care Act.

The City's contributions to the RHCA for the years ended June 30, 2015, 2014, and 2013 were \$16,781, \$16,731, and \$16,977, respectively, which equal the required contributions for each year.

#### 12. COMMITMENTS AND CONTINGENCIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the City expects such amount, if any, to be immaterial.

The City has several capital projects in progress at various states of completion. The majority of these capital projects are being funded by reimbursement type grants, which require the City to incur the expenditure then submit a request for reimbursement to the grantor. These requests must be made before the respective grants expire.

The City is involved in various claims and lawsuits arising in the normal course of business. The City is insured through the New Mexico Self-Insurer's Fund. In the opinion of management, the outcome of these matters will not have a material effect on the financial position of the City.

#### STATE OF NEW MEXICO CITY OF JAL

#### NOTES TO BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2015

#### 13. Joint Powers Agreements and Memorandums of Understanding

Lea County	v Water	Users	<b>Association</b>
LCa Count	y water	USCIS	Association

Participants City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Responsible party City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Description To create the Lea County

Water Users Association.

Term of agreement Beginning 11/18/1997

Ending Automatic renewal every

two years

Amount of project \$ estimated

City contributions 4.20%

Audit responsibility Water User Board

### STATE OF NEW MEXICO CITY OF JAL

#### NOTES TO BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2015

#### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

Lea County	y Solid	Waste	<b>Authority</b>

Participants City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Responsible party City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Description To create the Lea County

Solid Waste Authority.

Term of agreement Beginning 12/12/1994

Ending Automatic renewal every

two years

Amount of project Unknown

City contributions The City of Jal's cost of trash

removal.

Audit responsibility Solid Waste Authority

#### STATE OF NEW MEXICO CITY OF JAL

#### NOTES TO BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2015

#### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

**Lea County Water Users Association** 

Participants City of Jal

Energy, Minerals and Natural Resources

Department

Responsible party City of Jal

Energy, Minerals and Natural Resources

Department

Description Wildland Fire Protection and

Suppression.

Term of agreement Beginning 04/01/2008

Ending Upon written termination

Amount of project Unknown

City contributions N/A

#### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

**Lea County** 

Participants City of Jal

Lea County

Responsible party Lea County

Description To assist the City with the

costs of trash disposal.

Term of agreement Beginning 07/01/2015

Ending 06/30/2016

Amount of project \$72,000

City contributions N/A

#### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

**Lea County** 

Participants City of Jal

Lea County

Responsible party City of Jal

Description Agreement for housing of

City of Jal inmates

Term of agreement Beginning 07/01/2015

Ending 06/30/2016

Amount of project Unknown

City contributions \$65.50 per inmate per day

#### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

Lea County

Participants City of Jal

Lea County

Responsible party City of Jal

Description To assist the City with fire

protection, ambulance, library, and senior citizen

services.

Term of agreement Beginning 07/01/2015

Ending 06/30/2016

Amount of project \$90,000

City contributions N/A

#### 13. Joint Powers Agreements and Memorandums of Understanding (continued)

<u>Vikki Bell</u>

Participants City of Jal

New Mexico Economic

Development Department

Responsible party City of Jal

Description To promote economic

development within and outside the municipal city

limits.

Term of agreement Beginning 07/01/2015

Ending 06/30/2016

Amount of project \$120,000

City contributions \$3,200

Audit responsibility New Mexico Economic

**Development Department** 

#### 14. Other Required Individual Fund Disclosures

Generally accepted accounting principles require disclosures of certain information concerning individual funds including:

A. Deficit fund balance of individual funds. The following fund had a deficit fund balance for the year ended June 30, 2015:

Streets Special Revenue Fund \$ 32,549

B. Excess of expenditures over appropriations. The following funds exceeded approved budgetary authority for the year ended June 30, 2015:

General Fund	\$	118,234
Corrections Special Revenue		138
Environmental Special Revenue Fund		110,797
Street Special Revenue Fund		77,898
Solid Waste Fund	_	83,472
	\$	390,539

#### 15. SUBSEQUENT EVENTS

Management has evaluated subsequent events through February 5, 2016 the date the financial statements were available to be issued.

#### 16. RESTATEMENT

A prior period adjustment of \$740,658 was recorded for governmental activities, and a prior period adjustment of \$214,948 was recorded for business-type activities during the fiscal year ended June 30, 2015, for a total restatement of \$955,606. The restatement was made to correct an error in capital assets. The capital asset payable was booked in the prior year, but the asset was expensed, not capitalized in the government-wide financial statements. Further, a restatement was made to book the calculated net pension liability and deferred outflows and inflows per implementation of GASB 68, as follows:

	Governmental Activities	Business-Type Activities
Capital assets	100,000	-
Pension expense	29,424	7,524
Deferred inflows	(251,210)	(64,232)
Net pension liability	(618,872)	(158,240)
Total prior period adjustment	(740.658)	(214.948)

#### 17. CONSTRUCTION AND OTHER SIGNIFICANT COMMITMENTS

The City does have some projects in progress. The projects are all budgeted for, and considered to be fully funded.

#### 18. CONCENTRATIONS

The City depends on financial resources flowing from, or associated with, both the Federal Government and the State of New Mexico. Because of this dependency, the City is subject to changes in specific flows of intergovernmental revenues based on modifications to Federal and State laws and federal and State appropriations.

#### 19. NET POSITION

The government-wide statement of net position reports \$258,769 of restricted net position, all of which is restricted by enabling legislation.



### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (PERA) PLAN PERA MUNICIPAL GENERAL DIVISION

### LAST 10 FISCAL YEARS\* FOR THE YEAR ENDED JUNE 30, 2015

2015

	 2015
The City of Jal's proportion of the net pension liability	\$ 599,122
The City of Jal's proportionate share of the net pension liability	0.0768%
The City of Jal's covered-employee payroll	\$ 399,818
The City of Jal's proportionate share of the net pension liability as a percentage of its covered-employee payroll	149.85 %
Plan fiduciary net position as a percentage of the total pension liability	81.29 %

<sup>\*</sup>The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, The City of Jal will present information for those years for which information is available.

### SCHEDULE OF CITY OF JAL'S CONTRIBUTIONS PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (PERA) PLAN PERA MUNICIPAL GENERAL DIVISION

### LAST 10 FISCAL YEARS\* FOR THE YEAR ENDED JUNE 30, 2015

	 2015
Contractually required contribution	\$ 45,035
Contributions in relation to the contractually required contribution	 45,035
Contribution deficiency (excess)	-
The City of Jal's covered-employee payroll	\$ 399,818
Contributions as a percentage of covered-employee payroll	 11.00 %

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, The City of Jal will present information for those years for which information is available.

### SCHEDULE OF PROPORTIONATE SHARE OF THE NET PENSION LIABILITY PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (PERA) PLAN PERA MUNICIPAL POLICE DIVISION

### LAST 10 FISCAL YEARS\* FOR THE YEAR ENDED JUNE 30, 2015

2015

	 2015
The City of Jal's proportion of the net pension liability	\$ 177,990
The City of Jal's proportionate share of the net pension liability	0.0546 %
The City of Jal's covered-employee payroll	\$ 436,140
The City of Jal's proportionate share of the net pension liability as a percentage of its covered-employee payroll	40.81 %
Plan fiduciary net position as a percentage of the total pension liability	81.29 %

<sup>\*</sup>The amounts presented were determined as of June 30. This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, The City of Jal will present information for those years for which information is available.

### SCHEDULE OF CITY OF JAL'S CONTRIBUTIONS PUBLIC EMPLOYEES RETIREMENT ASSOCIATION (PERA) PLAN PERA MUNICIPAL POLICE DIVISION

### LAST 10 FISCAL YEARS\* FOR THE YEAR ENDED JUNE 30, 2015

	 2015
Contractually required contribution	\$ 37,665
Contributions in relation to the contractually required contribution	 37,665
Contribution deficiency (excess)	-
The City of Jal's covered-employee payroll	\$ 436,140
Contributions as a percentage of covered-employee payroll	 9.00 %

<sup>\*</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, The City of Jal will present information for those years for which information is available.

## STATE OF NEW MEXICO CITY OF JAL NOTES TO THE REQUIRED SUPPLEMENTARY INFORMATION FOR THE YEAR ENDED JUNE 30, 2015

Changes of benefit terms: The PERA Fund COLA and retirement eligibility benefits changes in recent years are described in Note 1 of the PERA FY 14 audit available at <a href="http://www.pera.state.nm.us/pdf/AuditFinancialStatements/366\_Public\_Employees\_Retirement\_Association\_2014.pdf">http://www.pera.state.nm.us/pdf/AuditFinancialStatements/366\_Public\_Employees\_Retirement\_Association\_2014.pdf</a>.

Changes in assumptions: The Public Employees Retirement Association (PERA) of New Mexico of June 30. 2014 Actuarial Valuation as report İS available http://www.pera.state.nm.us/pdf/Investements/RetirementFundValuationReports/6-30-2014%20PERA%20 Valuation%20Report FINAL.pdf. The summary of Key Findings for the PERA Fund (on page 2 of the report states "based on a recent experience study for the five-year period ending June 20, 2013, the economic and demographic assumptions were updated for this valuation. The changes in assumptions resulted in a decrease of \$30.8 million to Fund liabilities and an increase of 0.13% to the funded ratio. For details about changes in the actuarial assumptions, see Appendix B on page 60 of the report.



#### SPECIAL REVENUE FUNDS

#### **EMS**

To account for the acquisition of emergency medical equipment and the operation of the equipment. Financing is provided by a grant from the State of New Mexico. Fund authority is NMSA 24-10A-1.

#### Street

To account for the collection of one-half of one percent of the gross receipts tax for the purpose of improving the City's streets. Fund authority is NMSA 7-1-69.

#### **Cemetery**

To account for the operations and maintenance of the cemetery. Financing is provided by the sale of burial permits and contributions. Fund authority is NMSA 3-40-1.

#### Corrections

To account for the operations and maintenance of the public holding cells and corrections facilities. Financing is provided by an assessment on all traffic violations within the City limits. (NMSA 35-14-11)

#### Law Enforcement

To account for the receipts and expenditures of a special state grant for the police department. The grant may only be used for the operations of the police department. (NMSA 29-13-4)

#### **State Fire**

The State Fire Special Revenue Fund accounts for the operations and maintenance of the fire department. The operations are financed by an allotment from the annual fire grant from the State of New Mexico. Fund authority is NMSA 59A-53-1.

#### **Environmental**

The Environmental Special Revenue Fund accounts for the receipts and expenditures for the acquisition, construction, operation, and maintenance of solid waste facilities, water facilities, wastewater facilities, sewer systems, and related facilities. Financing is provided by an increase in gross receipts tax. Fund authority is City Council.

# STATE OF NEW MEXICO CITY OF JAL COMBINING BALANCE SHEET SPECIAL REVENUE NON-MAJOR GOVERNMENTAL FUNDS JUNE 30, 2015

		EMS	Street	С	emetery	С	Corrections	Enf	Law orcement		State Fire	Env	ironmental	N	Total Ionmajor Funds
ASSETS  Cash and cash equivalents Taxes receivables	\$	-	\$ - 7,223	\$	16,936 -	\$	52,996 -	\$	-	\$	69,539 -	\$	58,503 11,259	\$	197,974 18,482
Total assets	\$	=	\$ 7.223	\$	16.936	\$	52.996	\$	-	\$	69.539	\$	69.762	\$	216.456
LIABILITIES AND FUND BALANCE Liabilities Accounts payable	\$	-	\$ 39,772	\$	<u>30</u> 30	\$	<u>517</u> 517	<u>\$</u>	e e	\$	6,729	\$	65,517 45,517	\$	112,565
Total liabilities  Fund balances: Restricted, reported in: Special revenue funds		-	39,772		16,906		52,479		-		62,810		65,517 4,245		112,565 136,440
Unassigned, reported in: Special revenue funds		-	 (32,549)		<u>-</u>		-		-		-		-		(32,549)
Total fund balances	_	-	 (32,549)		16,906	_	52,479		-	· <u> </u>	62,810		4,245	_	103,891
Total liabilities and fund balances	\$	-	\$ 7.223	\$	16.936	\$	52.996	\$	-	\$	69.539	\$	69.762	\$	216.456

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE SPECIAL REVENUE NON-MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2015

		EMS	Street		Cemetery	Co	orrections	En	Law forcement		State Fire	Enviro	nmental	Γ	Total Nonmajor Funds
Revenues: Gross receipts Gasoline tax Intergovernmental - state Charges for services Other grants and contributions Other	\$	- - - - 6,565	\$ - 71,581 - - -	\$	- - - 13,575 - -	\$	- - - 15,170 - -	\$	- 22,400 - -	\$	- 186,324 - - 18,677	\$	56,398 - - - - -	\$	56,398 71,581 208,724 28,745 6,565 18,677
Total revenues		6,565	71,581		13,575		15,170		22,400		205,001		56,398		390,690
Expenditures: General government Public safety Public works Health and welfare Capital outlay Debt service Principal Interest	_	- 6,565 - - - -	- 162,375 - 69,995 -		2,942 - - - - - -		- 6,138 - - - -		- 22,400 - - - -		- 130,450 - - 42,461 44,821 15,481		- - - 230,797 - - -		2,942 165,553 162,375 230,797 112,456 44,821 15,481
Total expenditures		6,565	232,370	_	2,942		6,138		22,400	_	233,213		230,797		734,425
Excess (deficit) of revenues over expenditures		-	(160,789)		10,633		9,032		-		(28,212)	(	174,399)		(343,735)
Other financing sources: Transfer in Transfers out	_	- -	 37,045 -	_	-		- -		- -		- (14,023 <u>)</u>		- -		37,045 (14,023)
Total other financing sources		-	 37,045	_	-				-	_	(14,023)				23,022
Net change in fund balances		-	(123,744)		10,633		9,032		-		(42,235)	(	174,399)		(320,713)
Fund balance - beginning of year		-	 91,195	_	6,273		43,447		-	_	105,045		178,644	_	424,604
Fund balance - end of year	\$	-	\$ (32.549)	\$	16.906	\$	52.479	\$	-	\$	62.810	\$	4.245	\$	103.891

#### EMS SPECIAL REVENUE FUND

	Original Budget		Final Budget	Bu	ctual on dgetary Basis	Fina P	ance with Il Budget ositive egative)
REVENUES:							
State grants	 6,127		6,565		6,565		-
Total revenues	6,127		6,565		6,565		-
EXPENDITURES: Current							
Public safety	\$ 6,127	\$	6,565	\$	6,565	\$	_
Total expenditures	6,127		6,565		6,565		
Fund balance - beginning of the year		_					
Fund balance - end of the year	\$ 	\$		\$	_	\$	-
Reconciliation of budgetary basis to GAAP basis: Net change in fund balance budgetary basis				<u>\$</u>	-		
Net revenue accruals Net expenditure accruals					- -		
Net change in fund balance GAAP basis				\$	-		

#### STREETS SPECIAL REVENUE FUND

		Original Budget		Final Budget		Actual on Budgetary Basis	Fina P	ance with al Budget ositive egative)
REVENUES:	_	•						
Gasoline taxes	\$	50,000	\$	60,000	\$	71,581	\$	11,581
Total revenues		50,000		60,000		71,581		11,581
EXPENDITURES: Current								
General government Capital outlay		125,000		154,472		162,375 69,995		(7,903) (69,995)
Capital Outlay	_		_		_	09,993		(09,993)
Total expenditures	_	125,000	_	154,472	_	232,370		(77,898)
Excess (deficiency) of revenues over expenditures		(75,000)		(94,472)		(160,789)		(66,317)
Transfers in						37,045		37,045
Total other financing sources (uses)	_	<u>-</u>		-	_	37,045		37,045
Net changes in fund balance		(75,000)		(94,472)		(123,744)		(29,272)
Fund balance - beginning of the year	_	91,195		91,195		91,195		-
Fund balance - end of the year	\$	16.195	\$	(3.277)	\$	(32.549)	\$	(29.272)
Reconciliation of budgetary basis to GAAP basis: Net change in fund balance budgetary basis					\$	(123,744)		
Net change in fund balance GAAP basis					\$	(123.744)		

#### CEMETERY SPECIAL REVENUE FUND

	original Sudget	Final Budget	ctual on Idgetary Basis	Fina P	ance with al Budget ositive egative)
REVENUES: Charges for services	\$ 5,000	\$ 8,000	\$ 13,575	\$	5,575
Total revenues	5,000	8,000	13,575		5,575
EXPENDITURES: Current					
General government	5,000	8,000	2,942		5,058
Total expenditures	 5,000	8,000	 2,942		5,058
Excess (deficiency) of revenues over expenditures	 	-	10,633		10,633
Net changes in fund balance	-	-	10,633		10,633
Fund balance - beginning of year	6,273	6,273	6,273		
Fund balance - end of the year	\$ 6.273	\$ 6.273	\$ 16,906	\$	10.633
Reconciliation of budgetary basis to GAAP basis: Net change in fund balance budgetary basis			\$ 10,633		
Net change in fund balance GAAP basis			\$ 10.633		

#### CORRECTIONS SPECIAL REVENUE FUND

		Original Budget	Final Budget	Actual on udgetary Basis	Fina P	ance with al Budget ositive egative)
REVENUES:	_		0.000	45 470		
Correction Fees	\$	6,000	\$ 9,000	\$ 15,170	\$	6,170
Total revenues		6,000	9,000	15,170		6,170
EXPENDITURES: Current						
Public safety		6,000	 6,000	 6,138		(138)
Total expenditures		6,000	6,000	 6,138		(138)
Excess (deficiency) of revenues over expenditures		-	3,000	9,032		6,032
Net changes in fund balance		-	3,000	9,032		6,032
Fund balance - beginning of the year		43,447	43,447	 43,447		-
Fund balance - end of the year	\$	43.447	\$ 46,447	\$ 52.479	\$	6.032
Reconciliation of budgetary basis to GAAP basis:  Net change in fund balance budgetary basis				\$ 9,032		
Net change in fund balance GAAP basis				\$ 9.032		

## LAW ENFORCEMENT SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2015

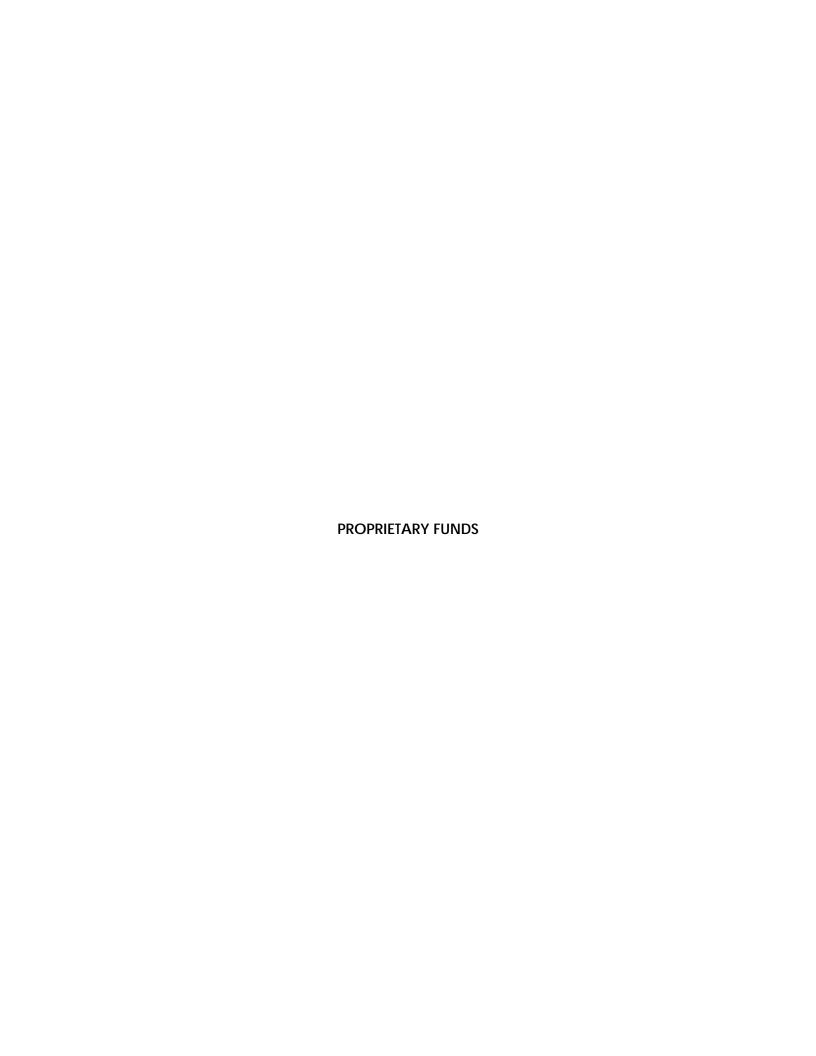
	riginal udget	ı	Final Budget	Buc	tual on Igetary Basis	Final Po	nce with Budget sitive gative)
REVENUES: State grants	\$ 22,400	\$	22,400	\$	22,400	\$	_
Total revenues	22,400		22,400		22,400		-
EXPENDITURES: Current							
General government	 22,400		22,400		22,400		-
Total expenditures	22,400		22,400		22,400		_
Net changes in fund balance Fund balance - beginning of the year	- -		-		- -		- -
Fund balance - end of the year	\$ -	\$	-	\$	_	\$	-
Reconciliation of budgetary basis to GAAP basis: Net change in fund balance budgetary basis Net revenue accruals Net expenditure accruals				\$	- - -		
Net change in fund balance GAAP basis				\$	_		

#### STATE FIRE SPECIAL REVENUE FUND

	Original Budget	Final Budget		Actual on udgetary Basis	Fin I	iance with al Budget Positive legative)
REVENUES:						
State grants	\$ 120,000	\$ 147,964	\$	186,324	\$	38,360
Miscellaneous revenue	 10,000	38,377	_	18,677		(19,700)
Total revenues	130,000	186,341		205,001		18,660
EXPENDITURES: Current						
Public safety	160,850	276,498		130,450		146,048
Capital outlay	42,461	42,461		42,461		-
Principal	44,821	44,821		44,821		_
Interest	15,481	15,481		15,481		
Total expenditures	263,613	 379,261		233,213		146,048
Excess (deficiency) of revenues over expenditures	(133,613)	(192,920)		(28,212)		164,708
OTHER FINANCING SOURCES (USES) Transfers in	-	 		(14,023)		(14,023)
Total other financing sources (uses)	 			(14,023)		(14,023)
Net changes in fund balance	(133,613)	(192,920)		(42,235)		150,685
Fund balance - beginning of the year	 105,045	 105,045		105,045		
Fund balance - end of the year	\$ (28,568)	\$ (87.875)	\$	62.810	\$	150.685
Reconciliation of budgetary basis to GAAP basis:  Net change in fund balance budgetary basis			\$	(42,235)		
Net change in fund balance GAAP basis			\$	(42.235)		

#### ENVIRONMENTAL SPECIAL REVENUE FUND

		Original Budget		Final Budget		Actual on Budgetary Basis	Fin	riance with lal Budget Positive legative)
REVENUES: Gross receipts tax	\$	31,200	\$	43,390	\$	56,398	\$	13,008
Total revenues		31,200		43,390		56,398		13,008
EXPENDITURES: Health and welfare	_	100,000		120,000		230,797		(110,797)
Total expenditures		100,000	_	120,000		230,797		(110,797)
Excess (deficiency) of revenues over expenditures		(68,800)	_	(76,610)	_	(174,399)		(97,789 <u>)</u>
Net changes in fund balance		(68,800)		(76,610)		(174,399)		(97,789)
Fund balance - beginning of the year		178,644		178,644		178,644		
Fund balance - end of the year	\$	109.844	\$	102.034	\$	4.245	\$	(97.789)
Reconciliation of budgetary basis to GAAP basis:  Net change in fund balance budgetary basis					\$	(174,399)		
Net change in fund balance GAAP basis					\$	(174,399)		



#### WATER AND SEWER ENTERPRISE FUND

		Original Budget	Fi	inal Budget		Actual on Budgetary Basis	Fir	riance with nal Budget Positive Negative)
OPERATING REVENUES:								
Charges for services	\$	1,413,200	\$	763,200	\$	819,148	\$	55,948
Total revenues		1,413,200		763,200		819,148		55,948
OPERATING EXPENSES:								
Personnel services		456,176		456,176		449,706		6,470
Contracted and purchased services		2,057,268		1,295,597		10,144		1,285,453
Supplies and purchased power		4,686		4,686		4,686		-
Maintenance		250,656		250,656		250,656		-
Utilities		158,674		158,674		158,674		-
Operating costs	_	111,357	_	111,357	_	111,357		-
Total operating expenses		3,038,817		2,277,146	_	985,223		1,291,923
Operating income (loss)		(1,625,617)		(1,513,946)		(166,075)		1,347,871
NON-OPERATING REVENUE (EXPENSES):								
Miscellaneous income		1,000		2,000		5,411		3,411
Gross receipts income		46,500		36,500		21,082		(15,418)
Grants		1,213,000		1,221,072		537,248		(683,824)
Gross receipt expense		(12,208)		(12,208)		(12,208)		-
Interest expense	_	(25,549)	_	(25,549)	_	(25,549)		-
Total non-operating revenues (expenses)	_	1,222,743		1,221,815	_	525,984		(695,831)
Total net income (loss)		(402,874)		(292,131)		359,909		652,040

## WATER AND SEWER ENTERPRISE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET (NON-GAAP BUDGETARY BASIS) AND ACTUAL (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2015

	Original Budget	Final Budget	Actual on Budgetary Basis	Variance with Final Budget Positive (Negative)
Fund balance - beginning of the year, as previously stated Implementation of GASB 68	345,569 	345,569 	345,569 (197,844)	- (197,844)
Fund balance - beginning of year, as restated	345,569	345,569	147,725	(197,844)
Fund balance - end of the year	\$ (57.305)	\$ 53.438	\$ 507.634	\$ 454.196
Reconciliation of net income for budgetar statement of activities for proprietary funds. Net income after transfers - budgetary basis  Depreciation is reported in the proprietar statement of activities but is not a budge item		\$ 359,909 (80,772)		
Net income after transfers-financial statem	nent basis		\$ 279,137	

#### SOLID WASTE ENTERPRISE FUND

	-	jinal Iget	Final Budget		ctual on udgetary Basis	Fina P	ance with al Budget ositive egative)
OPERATING REVENUES: Charges for services	\$ 2	60,000 \$	260,000	\$	386,059	\$	126,059
Total revenues	2	60,000	260,000		386,059		126,059
OPERATING EXPENSES: Personnel services Contracted and purchased services Maintenance		21,516 79,368 8,590	21,516 261,574 8,590		21,252 345,310 8,590		264 (83,736)
Total operating expenses	3	09,474	291,680		375,152		(83,472)
Operating income (loss)	(	(49,474)	(31,680	)	10,907		42,587
NON-OPERATING REVENUE (EXPENSES): Miscellaneous income Environmental gross receipts tax Gross receipts expense		35,000 13,000 (6,867)	35,000 13,000 (6,867		53,561 18,980 (6,867)		18,561 5,980 -
Total non-operating revenues (expenses)		41,133	41,133		65,674		24,541
Total net income (loss)		(8,341)	9,453		76,581		67,128
Fund balance - beginning of the year, as previously stated Implementation of GASB 68		35,251 	35,251 -		35,251 (17,104)		- (17,104)
Fund balance - beginning of the year, as restated		<u>35,251</u> _	35,251	_	18,147		(17,104)
Fund balance - end of the year	\$	<u> 26.910   \$</u>	44.704	\$	94.728	\$	50.024
Reconciliation of net income for budgetary basis to statement of activities for proprietary funds:							
Net income after transfers - budgetary b	asis			\$	76,581		
Net income after transfers-financial statement basis \$ 76.581							



### SCHEDULE OF VENDOR INFORMATION FOR PURCHASES EXCEEDING \$60,000 (EXCLUDING GRT) FOR THE YEAR ENDED JUNE 30, 2015

Prepared by: Gretchen Garcia, Deputy City Clerk/Treasurer Date: January 31, 2016

RFB#/RFP #	Type of Procurement	Awarded Vendor	Aw	nount of arded ntract	\$ Amount of Amended Contract	Name and Physical Address per the Procurement Documentation of ALL Vendor(s) that Responded	In-State/Out-of- State Vendor (Y or N) (Based on Statutory Definition)	Was the Vendor In-State and Chose Veteran's Preference (Y or N) For Federal Funds Answer N/A	Brief Description of the Scope of Work
113111	RFP	Smithco Construction	\$!	514,590	N/A	Smithco Construction, 1010 King Canyon Loop Caballo, NM 87931	Υ	N	Waste water holding ponds upgrades
					N/A	Morrow Enterprises, Inc., PO Box 1747, Las Cruces, NM 88004			
2015-01	RFP	Souder Miller & Associates	\$ 11,:	327,000	N/A	Souder, Miller & Associates, 3409 N. Grimes St., Hobbs, NM 88240	Υ	N	Replace existing water lines throughout the city
						Pettigrew & Associates, 100 E. Navajo Dr., Suite 100, Hobbs, NM 88240			
						Vencor Engineering, LLC, 665 E. University Ave, Suite C, Las Cruces, NM 88005			
						Smith Engineering Company, 2201 San Pedro NE, Building 4, Suite 200, Albuquerque, NM 87110			Dalada Mala Chard
.08-07-15	RFP	Carreon Construction	\$ :	300,000	N/A	Carreon Construction, 1009 17th St. NW, Rio Rancho, NM 87144	N	N	Rehab Main Street sidewalks to ADA standards
						Ramirez & Sons, Inc., 3404 N. Enterprise Dr., Hobbs, NM 88240			
						Abraham's Construction, Inc., 7605 Morrow Rd. NE, Albuquerque, NM 87110			
						Century Club Construction, LLC., 8201 Golf Course Rd NW, Suite D3-295, Albuquerque, NM 87120			

# STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF DEPOSITORIES AND TEMPORARY INVESTMENTS BY DEPOSITORY FOR PUBLIC FUNDS JUNE 30, 2015

	Account Type	,	Amount Per Bank	Net	Reconciling Items	Ва	alance Per Books
Wells Fargo Operating USDA	Checking Checking	\$	2,468,348 351,642	\$	(925,646) (351,642)	\$	1,542,702 -
Total Checking			2,819,990		(1,277,288)		1,542,702
Certificate Deposits	CD		77,985			_	77,985
Total interest bearing			77,985			_	77,985
Total Wells Fargo deposits			2,897,975	\$	(1.277.288)	\$	1.620.687
Less FDIC Coverage			(327,985)				
Total uninsured public funds			2,569,990				
50% collateral requirements Pledge securities			1,284,995 (3,041,334)				
Over/(under) collateralized		\$	1.756.339				

# STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF DEPOSITORIES AND TEMPORARY INVESTMENTS BY DEPOSITORY FOR PUBLIC FUNDS JUNE 30, 2015

#### Reconciliation of Public Funds to Government-Wide Balance Sheet:

	G	overnmental Activities	siness-Type Activities	Total
Cash and cash equivalents - Unrestricted Cash and cash equivalents - Restricted	\$	1,320,469 77,985	\$ 135,096 82,435	\$ 1,455,565 160,420
	\$	1,398,454	\$ 217,531	\$ 1,615,985
Cash Source: Wells Fargo Bank - City of Jal Wells Fargo Bank - Agency				\$ 1,615,535 5,152
Total Wells Fargo deposits Petty Cash				1,620,687 450
TOTAL CASH				\$ 1.621.137

# STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF DEPOSITORIES AND TEMPORARY INVESTMENTS BY DEPOSITORY FOR PUBLIC FUNDS JUNE 30, 2015

Description of Pledged Collateral	Amoun	t Name and Location
Wells Fargo Bank		
FMAC 2.482%, CUSIP#3128UHH73, Maturing 11/01/41 FNMA 3.500%, CUSIP#3138A2NS4, Maturing 01/01/26 FNMA 3.000%, CUSIP#3138AYLZ0, Maturing 12/01/26 FNMA 3.500%, CUSIP#3138EZG7, Maturing 04/01/42 FNMA 3.500%, CUSIP#3138LS6W5, Maturing 08/01/42 FNMA 3.000%, CUSIP#3138MJUN7, Maturing 02/01/43 FNMA 3.000%, CUSIP#3138MMET5, Maturing 12/01/42 FNMA 3.500%, CUSIP#3138NX7K7, Maturing 02/01/43 FNMA 3.000%, CUSIP#3138NYWU5, Maturing 12/01/42 FNMA 3.000%, CUSIP#3138W4Z61, Maturing 03/01/43 FNMA 3.500%, CUSIP#3138W9BD1, Maturing 07/01/43 FNMA 3.500%, CUSIP#3138W9BD1, Maturing 07/01/43 FNMA 3.000%, CUSIP#3138W9BD1, Maturing 04/01/43	226, 69, 12, 73, 18, 60, 618, 222, 5, 270,	Bank of New York Mellon, New York City
FNMA 3.000%, CUSIP#3138WPGZ1, Maturing 04/01/43 FNMA 3.000%, CUSIP#3138WTXU5, Maturing 06/01/33 FNMA 3.500%, CUSIP#3138X0A24, Maturing 07/01/43 FNMA 6.000%, CUSIP#31412XNY6, Maturing 07/01/37 FNMA 3.000%, CUSIP#31417EVK4, Maturing 02/01/43 FMAC 4.500%, CUSIP#31417SBL3, Maturing 11/01/39 FMAC 4.500%, CUSIP#31417YXX0, Maturing 03/01/41	236, 529, 477, 20, 175,	Bank of New York Mellon, New York City

## STATE OF NEW MEXICO CITY OF JAL STATEMENT OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUNDS

#### FOR THE YEAR ENDED JUNE 30, 2015

	1otor ehicle	Ν	lunicipal Court	Do	EMS onations	Payroll Cash	Total Agency Funds
Beginning Cash Additions Deletions	\$ 4,964 8,309 (8,121)	\$	4,807 - (4,807)	\$	- - -	\$ - - -	9,771 8,309 (12,928)
Ending Cash	\$ 5.152	\$		<u>\$</u>		\$ -	\$ 5,152
Beginning Liabilities Additions Deletions	\$ 4,964 8,309 (8,121)	\$	4,807 - (4,807)	\$	- - -	\$ - - -	 9,771 8,309 (12,928)
Ending Liabilities	\$ 5.152	\$		\$	-	\$ _	\$ 5.152

## STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS JUNE 30, 2015

Federal Grantor Pass Through Grantor Program Title	CFDA	Program or Grant Number	Award Amount	Exp	oenditures_
United States Department of Agriculture					
Water and Waste System - Rural Utilities Grant	10.859	None	\$ 918,000	\$	537,248
Water and Waste System - Rural Utilities Loan	10.859	None	262,000		-
United States Department of Health and Human :	<u>Services</u>				
North Central New Mexico Economic Development District	93.045	2014-15-68028	 18,366		17,114
Total Expenditures of Federal Awards			\$ 1.198.366	\$	554.362

## STATE OF NEW MEXICO CITY OF JAL SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS JUNE 30, 2015

#### Note 1 - Basis of Presentation

The above Schedule of Expenditures of Federal Awards includes the federal grant activity of the City of Jal and is presented on the accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, "Audits of States, Local Governments, and Non-Profit Organizations." Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in preparation of, the basic financial statements.





Donald A. Beasley, CPA, Partner Christine Wright, CPA, Partner Beth Fant, EA, Partner Brad Beasley, CPA, Partner

### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS INDEPENDENT AUDITORS' REPORT

Timothy Keller
New Mexico State Auditor
The Council Members
City of Jal, New Mexico
Jal, New Mexico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparison of the general fund and major special revenue funds, of the City of Jal, New Mexico as of and for the year ended June 30, 2015 and the related notes to the financial statements, which collectively comprise the City of Jal, New Mexico's basic financial statements and the combining and individual funds and related budgetary comparisons the City of Jal, New Mexico presented as supplemental information, and have issued our report thereon dated February 5, 2016.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Jal, New Mexico's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Jal, New Mexico's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Jal, New Mexico's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and questioned costs, we identified certain deficiencies in internal control that we consider to be material weaknesses and significant deficiencies.



A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and questioned costs to be material weaknesses. (2009-007, 2012-001)

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompany schedule of findings and questioned costs to be significant deficiencies. (2015-002, 2015-004)

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Jal, New Mexico's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance, or other matter, that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings and questioned costs as items 2015-001 and 2015-003.

#### City of Jal, New Mexico's Response to Findings

lew Mitchell & Co Fol

City of Jal, New Mexico's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. City of Jal, New Mexico's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not provided an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Beasley, Mitchell & Co., LLP Las Cruces, New Mexico

February 5, 2016



Donald A. Beasley, CPA, Partner Christine Wright, CPA, Partner Beth Fant, EA, Partner Brad Beasley, CPA, Partner

### INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Timothy Keller New Mexico State Auditor and the Council Members City of Jal Jal, New Mexico

#### Report on Compliance for Each Major Federal Program

We have audited the City of Jal, New Mexico's compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the City of Jal, New Mexico's major federal programs for the year ended June 30, 2015. City of Jal, New Mexico's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the City of Jal' major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City of Jal, New Mexico's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.



We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City of Jal, New Mexico's compliance.

#### Basis for Qualified Opinion on CFDA 10.859 Water and Waste System - Rural Utilities

As described in the accompanying schedule of findings and questioned costs, the City of Jal, New Mexico did not comply with requirements regarding CFDA 10.859 Water and Waste System - Rural Utilities as described in finding number 2015-004 for reporting. Compliance with such requirements is necessary, in our opinion, for the City of Jal, New Mexico to comply with the requirements applicable to that program.

#### Qualified Opinion on CFDA 10.859 Water and Waste System - Rural Utilities

In our opinion, except for the noncompliance described in the Basis for Qualified Opinion paragraph, the City of Jal, New Mexico complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on for the year ended June 30, 2015.

#### Report on Internal Control over Compliance

Management of the City of Jal, New Mexico, is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City of Jal, New Mexico's internal control over compliance with the types of requirements that could have a direct and material effect on a major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing our opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City of Jal, New Mexico's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to described the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Beasley, Mitchell & Co., LLP
Las Cruces, New Mexico

February 5, 2016

#### Section I - Summary of Auditors' Results

Financial Statements  Type of auditors' report issued: Qualified		
Internal control over financial reporting:		
<ul><li>Material weakness (es) identified?</li><li>Significant deficiencies identified that</li></ul>	XYes	No
are not considered to be material weaknesses?	XYes	No
Noncompliance material to financial statements noted?	Yes	<u>X</u> No
Federal Awards Internal control over major programs		
<ul> <li>Material weakness (es) identified?</li> <li>Significant deficiencies identified that are not considered to be material</li> </ul>	Yes	<u>X</u> No
weaknesses?	<b>X</b> Yes	No
Type of auditors' report issued on compliance with major programs: Qualified		
<ul> <li>Any audit findings disclosed that are required to be reported in accordance with Section 510(a) of Circular A-133?</li> </ul>	XYes	No
ldentification of Major Programs: <u>CFDA Number</u>	Name of Federal Pr	ogram or Cluster
10.859	Water and Waste Sy	ystem - Rural Utilities
Dollar threshold used to distinguish between Type A and Type B programs	\$ 300,000	
Auditee qualified as low-risk auditee	<b>X</b> Yes	No

#### Section II - Financial Statement Findings

#### PRIOR YEAR FINDINGS

2009-001	Record Keeping (Material Weakness)	Resolved
2009-007	Expenditures in Excess of Budget (Material Weakness)	Revised and Repeated
2009-009	Deficiencies in Internal Control Structure Design, Operation, and Oversight - Comprehensive Documentation of Internal Controls (Significant Deficiency)	Resolved
2012-001	Deficiencies in Internal Control Structure Design, Operation, and Oversight - Capital Asset Deficiency (Material Weakness)	Revised and Repeated
2013-002	DFA Cash Report Does not Reconcile to the City's Cash by Fund (Significant Deficiency)	Resolved
2013-005	Untimely Deposit (Other)	Resolved
2013-006	Capital Asset Certification (Material Weakness)	Resolved
2013-007	Deficiencies in Internal Control Structure Design, Operation and Oversight - Purchase Orders (Significant Deficiency)	Resolved
2014-001	Deficiencies in Internal Control Over Accounts Payable (Material Weakness)	Resolved
CURRENT YEA	R FINDINGS	
2015-001	Late IPA recommendation and contract (Other Matters)	
2015-002	Per Diem (Significant Deficiency)	
2015-003	Anti-donation (Other Matters)	
2015-004	Incomplete Schedule of Federal Awards - CFDA 10.859 Water and Waste System - Rural Utilities (Significant Deficiency)	

#### Expenditures in Excess of Budget (2009-007) - Material Weakness

Expenditures in Excess of Budget (2009-007) - Material Weakness	
CONDITION	The City over expended its budget in the following funds:
	General fund \$ 118,234 Corrections Special Revenue 138 Environmental Special Revenue Fund 110,797 Street Special Revenue Fund 77,898 Solid Waste Fund 83,472
	TOTAL <u>\$ 390,539</u>
	Further, the following fund had a deficit fund balance for the year ended June 30, 2015:
	Streets Special Revenue Fund <u>\$ 32,549</u>
CRITERIA	Section 6-6-6 NMSA, 1978 requires that the City keep expenditures within the budgeted amounts.
CAUSE	High turnover in all departments has created inconsistencies in following City procedures
EFFECT	Improper management of budgets can create cash short falls.
RECOMMENDATION	We recommend the City establish policies and procedures governing the budgetary process and monitoring of the budget to properly prepare and adjust the budget in order to authorize all expenditures.
RESPONSE	The City will establish policies and procedures governing the budgetary process and monitoring of the budget to properly prepare and adjust the budget in order to ensure all expenditures are authorized.
PROGRESS	The City has not made progress in resolving this finding as of June 30, 2015

**Employee Responsible:** City Treasurer

**Expected Completion Date:** June 30, 2016

### Deficiencies in Internal Control Structure Design, Operation and Oversight - Capital Asset Deficiency (2012-001) - Material Weakness

#### CONDITION

It was noted in the testwork over capital assets that the client was unable to provide a complete and comprehensive capital asset listing that includes only assets above the appropriate thresholds and depreciation expense in a timely manner.

#### **CRITERIA**

The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements. The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

#### **CAUSE**

Management has enlisted the assistance of RCI, Inc., a capital asset inventory firm to assist them in preparing a complete and comprehensive list of capital assets. A complete inventory was performed in fiscal year 2012, but the City has been unable to compile a complete list with all relevant information. An inventory was performed in fiscal year 2014, however, the City was unable to compile that information in a manner that made it possible to audit. This is a violation of the City's Capital Asset Policy that states, "The fixed asset shall be entered into the computerized fixed asset inventory file to include all pertinent information and data required. It shall be the responsibility of City Clerk/Treasurer to appropriately update and maintain a permanent Fixed Asset File."

#### **EFFECT**

Because the internal control structure is inadequate in relation to capital assets, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect misstatements of accounting information.

#### RECOMMENDATION

The City should ensure that all information is accurately recorded regarding fixed asset information and that they can produce accurate reports.

#### RESPONSE

The City will ensure that all information is accurately recorded regarding fixed asset information and that we are able to produce accurate reports.

#### **PROGRESS**

The City has purchased new software to assist with asset management in FYE 2016. Further, the City is working on assessing the value of infrastructure to ensure the balances reflected in their financial statements are accurate.

**Expected Completion Date:** June 30, 2016 **Employee Responsible:** City Treasurer

#### Late IPA recommendation and contract (2015-001) - Other Matters

**CONDITION** The IPA recommendation and audit contract was not submitted until

October 2015.

**CRITERIA** Per Section 2.2.2.8 NMAC, the local public body the IPA recommendation

and audit contract should be delivered to the state by May 15th before the

year end.

CAUSE The City issued out an RFP, but struggled to procure a firm in a timely

manner as a result of no response to the RFP.

**EFFECT** The City will submit their FYE 2015 audit after the deadline and will be added

on to the at risk list. Late audits result in untimely reporting.

**RECOMMENDATION** The City should procure the IPA by the recommended state deadline, in

order to start the audit in a timely fashion.

**RESPONSE**The City will work on procuring timely in order to submit future audits with in

the state deadline.

**Expected Completion Date:** May 15, 2016 **Employee Responsible:** City Treasurer

#### Per Diem (2015-002) - Significant Deficiency

**CONDITION** During our NM Compliance testwork, 3 out of 10 per diem samples tested

showed travel expenses were paid in full to the employee prior to the travel instead of the approved 80% amount required, resulting in advance payments of a total of \$1,872, \$120, and \$110. It was also noted that the City Manager is not currently required to obtain travel

authorization/approval.

CRITERIA NMAC 2.2.10 G (2) requires the City to comply with the Per Diem and

Mileage Act, Sections 10-8-1 through 10-8-8, for all per diem and

reimbursement rates.

CAUSE The City was unaware of the statute and related regulations requiring all

employees to obtain approval for travel, and was aware of the 80% maximum allowed disbursement of travel expenses to employees but considered the full payment necessary in order for City employees to complete training. The City failed to maintain proper controls in place to

monitor and verify per diem expenses.

EFFECT The City has inappropriately managed per diem, resulting in the violation of

Section 10-8-7, NMSA 1978, and in the improper payment of per diem

expenses to various employees.

**RECOMMENDATION** The City needs appropriate management personnel to enforce travel and

per diem compliance with greater detail.

**RESPONSE**The City will implement policies and procedures over the accounting

process including per diem, that will be compliant with NMSA.

**Expected Completion Date:** June 30, 2016 **Employee Responsible:** City Treasurer

#### Anti-donation (2015-003) - Other Matters

#### CONDITION

During our testwork of bank card purchases made by City employees, there was one charge of \$161.52 related to the purchase of a meal for an elected oficial and a member of his staff at a private function in Albuquerque. Consequently, this purchase relieved the United States Congress Member and a member of his staff from their obligation to pay for their meal. The supporting documentation was not sufficient to determine if any City business was discussed during the dinner that could justify the expense as necessary for the City's statutory function. The purchase of the meals may have violated the anti-donation clause of Article IX Section 14 of the New Mexico Constitution. In addition, the purchase of the meals was not in compliance with guidelines established by the Department of Finance and Administration.

#### **CRITERIA**

Article IX, Section 14 of the New Mexico Constitution states:

Neither the state nor any county, school district or municipality, except as provided in this constitution, shall directly or indirectly lend or pledge its credit or make any donation to or in aid of any person, association or public or private corporation.

In Attorney General Opinion No. 97-02, the opinion noted that:

Generally, New Mexico courts have found the clause violated whenever the state or local governments have made outright gifts of money or property, or have effectively relieved private persons and entities from obligations they would otherwise have to meet.

The New Mexico Supreme Court has held that the anti-donation clause places clear prohibitions on the state's ability to donate public funds to private individuals or corporations even when such donations would facilitate a useful public purpose.

Authority and the Propriety of Expenditures notes the following criteria for determining if an expenditure is allowable under State law:

- 1. Constitutional, Statutory and Contractual Mission: the expenditures be consistent with the agency's mission.
- 2. Public Benefit and Purpose: requires expenditures to contribute to an agency achieving its constitutional, statutory, or contractual mission.
- 3. Necessity: making the best choice between options.
- 4. Appropriation, Budget, and Available Resources: the purpose of the expenditures be consistent with their related appropriation.

#### Anti-donation (2015-003) - Other Matters (continued)

**CAUSE** City Management was unaware that this purchase would violate any law.

The City is in violation the anti-donation clause of the New Mexico

Constitution, and approved an expenditure that was not authorized by law.

**RECOMMENDATION** The City should obtain the White Paper and related memo from the Department of Finance and Administration and determine before

expending any public funds similar to the expenditure covered in this finding

to determine if the expenditure:

• Complies with applicable laws governing the expenditure, for example, the per diem act.

• Does not violate the anti-donation clause in the New Mexico

Constitution.

And the expenditure is a necessity.

**RESPONSE** The City will consider related policies, will revise local policies as necessary,

and will provide training to City employees to ensure there are no

unallowable expenses.

**Expected Completion Date:** June 30, 2016 **Employee Responsible:** City Treasurer

Incomplete Schedule of Federal Awards - CFDA 10.859 Water and Waste System - Rural Utilities (2015-004) - Significant Deficiency

Utilities ( 2015-004) - Significant Deficiency	
CONDITION	USDA Grant award of \$918,000 was not included in the statement of federal awards in FYE 2014 audit report. The expenses incurred in FYE 2014 for this grant were \$27,263.
CRITERIA	The A-102 Common Rule and OMB Circular A-110 (2 CFR part 215) require that non-Federal entities receiving Federal awards establish and maintain internal control designed to reasonably ensure compliance with Federal laws, regulations, and program compliance requirements.
CAUSE	The City overlooked the expense, and did not include it in the Schedule of Federal Awards (SEFA) in FYE 2014.
EFFECT	The SEFA was understated and thus the risk assessment and major fund determination may be inaccurate in the prior year.
RECOMMENDATION	The City should ensure all expenses belonging to an audit year are included in the SEFA
RESPONSE	The City will revisit their process to ensure all federal awards and expenses

are reported in the appropriate fiscal year.

Expected Completion Date: June 30, 2016 **Employee Responsible**: City Treasurer

## STATE OF NEW MEXICO CITY OF JAL ENTRANCE AND EXIT CONFERENCE JUNE 30, 2015

An entrance conference was held on November 30, 2015 in a closed meeting with Beasley, Mitchell & Co., LLP and with the following City officials:

Cheryl Chance Mayor

Jenny Edwards Clerk/Treasurer Gretchen Garcia Deputy Clerk

Beasley, Mitchell & Co., LLP

Dahlia Garcia Senior Accountant

Gabriela Cohen Audit Staff Avi Chettry Audit Staff

An exit conference was held on February 11, 2016 in a closed meeting with Beasley, Mitchell & Co., LLP and with the following City officials:

Cheryl Chance Mayor

Bob Gallagher City Manager Gretchen Garcia Deputy Clerk

Beasley, Mitchell & Co., LLP

Dahlia Garcia Senior Accountant

The financial statements presented in this report were compiled with the assistance of the auditors, Beasley, Mitchell & Co., LLP. However, the contents of the financial statements remain the responsibility of management.