

Certified Public Accountants

# State of New Mexico

City of Jal

Annual Financial Report June 30, 2010



# STATE OF NEW MEXICO CITY OF JAL ANNUAL FINANCIAL REPORT JUNE 30, 2010



STATE OF NEW MEXICO City of Jal Table of Contents

For the Year Ended June 30, 2010

	<u>Exhibit</u>	<u>Page</u>
Introductory Section		
Table of Contents		4-5
Official Roster		6
FINANCIAL SECTION		
Independent Auditors' Report		9-10
BASIC FINANCIAL STATEMENTS		
Government-wide Financial Statements		
Statement of Net Assets	A-1	12-13
Statement of Activities	A-2	14-15
Fund Financial Statements		
Balance Sheet – Governmental Funds	B-1	16-17
Reconciliation of the Balance Sheet to the Statement of Net Assets		19
Statement of Revenues, Expenditures, and		
Changes in Fund Balances – Governmental Funds	B-2	20-21
Reconciliation of the Statement of Revenues, Expenditures, and		
Changes in Fund Balances of Governmental Funds to the		
Statement of Activities		23
Statement of Revenues, Expenditures and Changes in		
Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual		
General Fund	C-1	24
State Fire Special Revenue Fund	C-2	25
Street Special Revenue Fund	C-3	26
Intergovernmental Grants Special Revenue Fund	C-4	27
Statement of Net Assets-Proprietary Funds	D-1	28
Statement of Revenues, Expenses, and		
Changes in Fund Net Assets-Proprietary Funds	D-2	29
Statement of Cash Flows –Proprietary Funds	D-3	30
Statement of Fiduciary Assets and Liabilities – Agency Funds	E-1	31
NOTES TO THE FINANCIAL STATEMENTS		33-51
SUPPLEMENTARY INFORMATION		
	<b>Statement</b>	
Nonmajor Governmental Fund Descriptions		55
Combining and Individual Fund Statements and Schedules		
Combining Balance Sheet – Nonmajor Governmental Funds	A-1	56-57
Combining Statement of Revenues, Expenditures, and Changes in		50.50
Fund Balances – Nonmajor Governmental Funds	A-2	58-59
Statement of Revenues, Expenditures, and Changes in Fund Balance –		
Budget (Non-GAAP Budgetary Basis) and Actual		
EMS Special Revenue Fund	B-1	60
Recreation Special Revenue Fund	B-2	61
Cemetery Special Revenue Fund	B-3	62
Corrections Special Revenue Fund	B-4	63
Law Enforcement Special Revenue Fund	B-5	64
Youth and Aged Special Revenue Fund	B-6	65
Environmental Special Revenue Fund	B-7	66

STATE OF NEW MEXICO City of Jal Table of Contents For the Year Ended June 30, 2010

	<b>Statement</b>	<u>Page</u>
Combining and Individual Fund Statements and Schedules (continued)		
Statement of Revenues, Expenditures, and Changes in Net Assets –		
Budget (GAAP Basis) and Actual -		
Water and Sewer Fund	C-1	67
Solid Waste Fund	C-2	68
	<b>Schedule</b>	
SUPPORTING SCHEDULES		
Schedule of Deposit and Investment Accounts	I	70
Schedule of Collateral Pledged By Depository for Public Funds	II	71
Schedule of Changes in Fiduciary Assets and Liabilities-Agency Funds	III	72
COMPLIANCE SECTION		
Report on Internal Control Over Financial Reporting and on Compliance		
and Other Matters Based on an Audit of Financial Statements		
Performed in Accordance with Government Auditing Standards		75-76
Schedule of Findings and Responses	IV	77-188
OTHER DISCLOSURES		189

City of Jal Official Roster June 30, 2010

**City Council** 

NameTitleCheryl ChanceMayorDennis AllenCouncilorDewayne JenningsCouncilorJack FletcherCouncilorAmelia TrevinoCouncilorPhillip LittleCouncilor

Administration

Johnny Owen II

Councilor

Eva Sanchez Bruce City Manager

Jenny Edwards City Clerk/Treasurer

FINANCIAL SECTION

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#### INDEPENDENT AUDITORS' REPORT

Hector Balderas
New Mexico State Auditor
The U.S. Office of Management and Budget and
To the Honorable Mayor and
City Council Members
City of Jal
Jal, New Mexico

We were engaged to audit the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the budgetary comparisons for the general fund, state fire fund, street fund, and intergovernmental grants fund and the aggregate remaining fund information of the City of Jal, New Mexico (City) as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements as listed in the table of contents. We were also engaged to audit the financial statements of each of the City's nonmajor governmental funds, the budgetary comparisons for the proprietary funds and the remaining nonmajor governmental funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended June 30, 2010 as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

Except as discussed in the following paragraph, we conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

Management has not designed, implemented or monitored the policies and procedures needed to capture, record and present revenues, expenditures, contracts, grants, other agreements, and budgetary information completely and accurately in their financial statements. The severity and pervasiveness of the material weaknesses in the City's system of internal control over financial reporting has caused significant doubt that all possible material misstatements could be detected by our audit procedures. Because of the magnitude of the possible misstatement of the financial statements that could remain undetected, the scope of our work was not sufficient to enable us to express, and we do not express, an opinion on the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the budgetary comparisons for the general fund, state fire fund, street fund and intergovernmental grants fund, and the aggregate remaining fund information, the financial statements of each of the City's nonmajor governmental and budgetary comparisons for each of the City's nonmajor governmental funds and proprietary funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended June 30, 2010, as listed in the table of contents.

In accordance with Government Auditing Standards, we have also issued our report dated September 16, 2011 on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The City has not presented the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be a part of the financial statements.

We were engaged to conduct an audit for the purpose of forming opinions on the City's basis financial statements, the combining and individual fund financial statements, and the budgetary comparisons. The accompanying information listed as supporting schedules I through III in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. Because of the significance of the matters discussed in the preceding paragraphs, the scope of our work was not sufficient to enable us to express, and we do not express, an opinion regarding whether schedules I through III are fairly stated, in all material respects, in relation to the basic financial statements and the remaining nonmajor governmental fund financial statements. The introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on it.

Accounting & Consulting Group, LLP

Accompage Consulting Croup, MAP

Roswell, New Mexico September 16, 2011 BASIC FINANCIAL STATEMENTS

City of Jal Statement of Net Assets June 30, 2010

	 Primary Government					
	Governmental Activities		Business-type Activities		Total	
Assets						
Current assets						
Cash and cash equivalents	\$ 1,208,465	\$	584,441	\$	1,792,906	
Property taxes receivable	5,413		=		5,413	
Other taxes receivable	113,139		-		113,139	
Customer receivables	-		128,145		128,145	
Other receivables	 42,441		-		42,441	
Total current assets	 1,369,458		712,586		2,082,044	
Noncurrent assets						
Restricted cash and cash equivalents	225,000		-		225,000	
Capital assets	3,657,326		13,740,518		17,397,844	
Less: accumulated depreciation	 (2,684,741)		(12,785,388)		(15,470,129)	
Total noncurrent assets	 1,197,585		955,130		2,152,715	
Total assets	\$ 2,567,043	\$	1,667,716	\$	4,234,759	

	Primary Government						
	_	Governmental Activities		Business-type Activities		Total	
Liabilities		_					
Current liabilities							
Accounts payable	\$	25,104	\$	12,654	\$	37,758	
Accrued payroll expenses		10,577		1,969		12,546	
Meter deposits		-		49,046		49,046	
Accrued interest		6,107		-		6,107	
Current portion of loans and notes payable		15,064		<u> </u>		15,064	
Total current liabilities		56,852		63,669		120,521	
Noncurrent liabilities							
Accrued compensated absences		5,276		6,229		11,505	
Loans and notes payable		213,311		<u> </u>		213,311	
Total noncurrent liabilities		218,587		6,229		224,816	
Total liabilities		275,439		69,898		345,337	
Net Assets							
Invested in capital assets, net of related debt Restricted for:		744,210		955,130		1,699,340	
Special revenue		1,553,646		-		1,553,646	
Unrestricted		(6,252)		642,688		636,436	
Total net assets		2,291,604		1,597,818		3,889,422	
Total liabilities and net assets	\$	2,567,043	\$	1,667,716	\$	4,234,759	

City of Jal Statement of Activities For the Year Ended June 30, 2010

Functions/Programs	_		Program Revenues					
	Expenses		Charges for Services		Operating Grants and Contributions		Capital Grants and Contributions	
Primary Government								
General government	\$	827,032	\$	26,304	\$	1,153,384	\$	-
Public safety		764,506		-		181,988		-
Public works		417,124		-		14,723		-
Culture and recreation		196,965		-		58,109		-
Health and welfare		40,060		-		5,839		-
Interest on long-term debt		9,482				<u>-</u>		
Total governmental activities		2,255,169		26,304		1,414,043		
<b>Business-type Activities:</b>								
Water and sewer		630,298		807,332		_		-
Solid waste		327,215		263,684				
Total business-type activities		957,513		1,071,016				<u>-</u>
Total	\$	3,212,682	\$	1,097,320	\$	1,414,043	\$	

#### **General Revenues:**

Taxes

Property taxes, levied for general purposes

Gross receipts taxes

Gasoline and motor vehicle taxes

Franchise taxes

Cigarette and lodger's taxes

Licenses and fees

Investment income

Miscellaneous revenue

Donations

Total general revenues and transfers

Change in net assets

Net assets, beginning

Net assets, ending

Net (Ex	pense) R	Revenue	and (	Changes	in N	Net A	ssets
---------	----------	---------	-------	---------	------	-------	-------

,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Primar	y Government		
vernmental Activities		siness-type activities	oe Total	
\$ 352,656	\$	-	\$	352,656
(582,518)		-		(582,518)
(402,401)		-		(402,401)
(138,856)		-		(138,856)
(34,221)		-		(34,221)
 (9,482)				(9,482)
 (814,822)		<u>-</u>		(814,822)
_		177,034		177,034
-		(63,531)		(63,531)
 		113,503		113,503
(814,822)		113,503		(701,319)
89,781		-		89,781
633,688		45,952		679,640
63,382		-		63,382
41,901		-		41,901
5,322		-		5,322
84,095		-		84,095
2,248		13		2,261
107,105		39,572		146,677
 150,000				150,000
 1,177,522		85,537		1,263,059
362,700		199,040		561,740
 1,928,904		1,398,778		3,327,682
\$ 2,291,604	\$	1,597,818	\$	3,889,422

City of Jal Balance Sheet Governmental Funds June 30, 2010

	General Fund		S	tate Fire	Street	
Assets						
Cash and cash equivalents	\$	293,654	\$	288,370	\$	142,165
Receivables:						
Property taxes		5,413		-		-
Other taxes		100,317		-		-
Other receivables		37,935		<u>-</u>		
Total assets	\$	437,319	\$	288,370	\$	142,165
Liabilities and fund balances						
Liabilities						
Accounts payable	\$	13,001	\$	1,436	\$	8,838
Accrued payroll expenses		10,577		-		-
Deferred revenue		5,131				
Total liabilities		28,709		1,436		8,838
Fund balances						
Unreserved, reported in:						
General		408,610		-		-
Special revenue				286,934		133,327
Total fund balances		408,610		286,934		133,327
Total liabilities and fund balances	\$	437,319	\$	288,370	\$	142,165

Interg	governmental Grants	Go	Other vernmental Funds	 Total
\$	589,106	\$	122,317	\$ 1,435,612
	- - -		12,822 4,506	5,413 113,139 42,441
\$	589,106	\$	139,645	\$ 1,596,605
\$	- - -	\$	2,147 1,829	\$ 25,422 12,406 5,131
	<u>-</u>		3,976	42,959
	589,106		135,669	408,610 1,145,036
	589,106		135,669	1,553,646
\$	589,106	\$	139,645	\$ 1,596,605

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City of Jal

#### Governmental Funds

## Reconciliation of the Balance Sheet to the Statement of Net Assets June 30, 2010

Exhibit B-1 Page 2 of 2

Amounts reported for governmental activities in the Statement of Net Assets are different because:

Fund balances - total governmental funds	\$ 1,553,646
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds	972,585
Delinquent property taxes not collected within sixty days after year end are not considered "available" revenues and are considered to be deferred revenue in the fund financial statements, but are considered revenue in the Statement of Activities	5,131
Certain liabilities, including bonds payable and related components, accrued interest, and current and long-term portions of accrued compensated absences, are not due and payable in the current period and, therefore, are not reported in the funds:	
Accrued interest Long-term portion of accrued compensated absences Notes payable	(6,107) (5,276) (228,375)
Net assets of governmental activities	\$ 2,291,604

City of Jal

#### Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended June 30, 2010

General Fund

State Fire

Street

	UCI	iciai i unu	D	rate The	Succi
Revenues:	<u> </u>				
Taxes:					
Property	\$	84,650	\$	-	\$ -
Gross receipts		559,136		-	-
Gasoline and motor vehicle		37,287		_	26,095
Other		45,444		_	_
Intergovernmental:					
Federal operating grants		-		-	-
State operating grants		147,906		154,902	14,723
Charges for services		26,304		-	-
Licenses and fees		35,929		-	-
Investment income		2,230		1	6
Miscellaneous		60,491		8,512	-
Total revenues		999,377		163,415	40,824
Expenditures:					
Current:					
General government		520,246		_	_
Public safety		604,630		94,582	_
Public works		359,949			43,699
Culture and recreation		· -		-	· -
Health and welfare		32,030		-	-
Capital outlay		182,560		902	19,631
Total expenditures		1,699,415		95,484	63,330
Excess (deficiency) of revenues over expenditures		(700,038)		67,931	(22,506)
Other financing sources (uses)					
Donations		150,000		_	_
Total other financing sources (uses)		150,000		-	-
Net change in fund balance		(550,038)		67,931	(22,506)
Fund balance - beginning of year		958,648		219,003	 155,833

408,610

286,934

133,327

Fund balance - end of year

Intergovernmental Grants	Other Governmental Funds	Total
\$ -	\$ -	\$ 84,650
-	74,552	633,688
-	-	63,382
-	1,779	47,223
-	24,785	24,785
1,005,478	66,249	1,389,258
-	-	26,304
-	48,166	84,095
-	11	2,248
	38,663	107,666
1,005,478	254,205	2,463,299
276,732	7,660	804,638
-	55,561	754,773
-	-	403,648
-	182,740	182,740
-	8,030	40,060
139,113	49,541	391,747
415,845	303,532	2,577,606
589,633	(49,327)	(114,307)
		150,000
	-	150,000
589,633	(49,327)	35,693
(527)	184,996	1,517,953
\$ 589,106	\$ 135,669	\$ 1,553,646

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City of Jal

Governmental Funds

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2010

Exhibit B-2 Page 2 of 2

Amounts reported for governmental activities in the Statement of Activities are different because:

Net change in fund balances - total governmental funds	•	35.693
Net change in fund balances - total governmental funds		33.093

Governmental funds report capital outlays as expenditures. However in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital expenditures recorded in capital outlay	391,747
Depreciation expense	(74,869)
Proceeds from sale of capital assets	(561)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the funds:

D ' 1 C 1	1 , 1 , ,		1.57
Decrease in deferred rever	nue related to propert	u tavec receivable	15.7
Decrease in deferred reven	iuc iciaicu io biobcii	v taxes receivable	137

Expenses in the Statement of Activities that do not require current financial resources are not reported as expenditures in the funds:

Decrease in accrued compensated absences	20,015
Decrease in accrued interest	(6.107)

The issuance of long-term debt (e.g. bonds, notes, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net assets. Also, governmental funds report the effect of premiums and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities:

Removal of bond issuance costs	 (3,375)
Change in net assets of governmental activities	\$ 362,700

Variances

#### STATE OF NEW MEXICO

City of Jal

#### General Fund

#### Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual For the Year Ended June 30, 2010

	Budgeted Amounts		Actual		Variances Favorable (Unfavorable)			
		Original		Final		on-GAAP	Ein	al to A atual
Revenues:		Original		гшаг	Duaş	getary Basis)	ГШ	al to Actual
Taxes:								
Property	\$	68,000	\$	71,787	\$	87,025	\$	15,238
Gross receipts		750,000		712,000		557,636		(154,364)
Gasoline and motor vehicle		15,500		17,659		32,725		15,066
Other		58,280		58,280		45,812		(12,468)
Intergovernmental income:								
Federal operating grants Federal capital grants		-		-		-		-
State operating grants		406,064		400,000		147,906		(252,094)
State capital grants		-		-		-		(232,051)
Charges for services		26,500		26,500		29,555		3,055
Licenses and fees		42,460		42,460		34,143		(8,317)
Investment income		4,000		4,000		2,230		(1,770)
Miscellaneous		52,500		52,500		43,946		(8,554)
Total revenues		1,423,304		1,385,186		980,978		(404,208)
Expenditures:								
Current:								
General government		626,640		376,640		354,673		21,967
Public safety		635,829		635,829		631,146		4,683
Public works		369,119		369,119		366,546		2,573
Culture and recreation  Health and welfare		32,537		32,537		31,646		891
Capital outlay		385,413		602,349		168,207		434,142
Debt service:		303,413		002,547		100,207		757,172
Principal		_		_		_		_
Interest		-		-		-		-
Total expenditures		2,049,538		2,016,474		1,552,218		464,256
Excess (deficiency) of revenues over expenditures		(626,234)		(631,288)		(571,240)		60,048
Other financing sources (uses)		(2 ( 22 )		(21.200				(621 200)
Designated cash (budgeted cash increase)		626,234		631,288		-		(631,288)
Transfers in Transfers out		-		-		-		-
Total other financing sources (uses)		626,234		631,288		<del></del>		(631,288)
Net change in fund balance		-		<del>-</del>		(571,240)		(571,240)
Fund balance - beginning of year		_		_		855,755		855,755
Fund balance - end of year	\$	_	\$	_	\$	284,515	\$	284,515
Net change in fund balance (non-GAAP budgetary)	basis)				\$	(571,240)		
Adjustments to revenues for property taxes receivable receivables and deferred revenue	ole, otl	ner taxes receiv	able,	other		168,399		
Adjustments to expenditures for accounts payable a	nd acc	rued payroll				(147,197)		
Net change in fund balance (GAAP)		ruou puyton			\$	(550,038)		
The change in fand balance (GAAI)					Ψ	(220,030)		

City of Jal

#### State Fire Special Revenue Fund

#### Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual

For the Year Ended June 30, 2010

Fo	Budgeted Amounts					Actual (Non-GAAP		Variances Favorable (Unfavorable)	
	O	riginal		Final	,	etary Basis)	Fina	l to Actual	
Revenues:		пдши		1 mui	Duag	cury Busis)		i to rictuur	
Taxes:									
Property	\$	-	\$	_	\$	-	\$	_	
Gross receipts		-		-		-		-	
Gasoline and motor vehicle		=		-		-		-	
Other		-		-		-		-	
Intergovernmental income:									
Federal operating grants		=		-		-		-	
Federal capital grants		=		-		-		-	
State operating grants		127,890		127,890		154,902		27,012	
State capital grants		-		-		-		-	
Charges for services		-		-		-		-	
Licenses and fees		-		-		-		-	
Investment income		25		25		1		(24)	
Miscellaneous		107.017		107.015		154.002		26,000	
Total revenues	-	127,915		127,915		154,903		26,988	
Expenditures:									
Current:									
General government		-		-		-		-	
Public safety		99,600		102,198		69,832		32,366	
Public works		-		-		-		-	
Culture and recreation		-		-		-		-	
Health and welfare		-		-		-		-	
Capital outlay		28,290		28,290		902		27,388	
Debt service:									
Principal		-		-		=		-	
Interest		127 000		120 400		70.724		50.754	
Total expenditures		127,890		130,488		70,734		59,754	
Excess (deficiency) of revenues over expenditures		25		(2,573)		84,169		86,742	
Other financing sources (uses) Designated cash (budgeted cash increase)		(25)		2,573		-		(2,573)	
Transfers in		-		-		-		-	
Transfers out		- (2.5)						- (2.552)	
Total other financing sources (uses)		(25)		2,573	-			(2,573)	
Net change in fund balance		-		-		84,169		84,169	
Fund balance - beginning of year						(20,799)		(20,799)	
Fund balance - end of year	\$	_	\$	_	\$	63,370	\$	63,370	
Net change in fund balance (non-GAAP budgetary	basis)				\$	84,169			
Adjustments to revenues for cash						8,512			
Adjustments to expenditures for accounts payable						(24,750)			
Not also as in family along a (CAAD)					Φ	67.021			

67,931

Net change in fund balance (GAAP)

City of Jal

#### Street Special Revenue Fund

#### Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual For the Year Ended June 30, 2010

Variances Favorable **Budgeted Amounts** Actual (Unfavorable) (Non-GAAP Original Final **Budgetary Basis**) Final to Actual Revenues: Taxes: \$ **Property** \$ \$ \$ Gross receipts Gasoline and motor vehicle 41,800 33,419 1,119 32,300 Other Intergovernmental income: Federal operating grants Federal capital grants 142,000 142,000 14,723 State operating grants (127,277)State capital grants Charges for services Licenses and fees Investment income 45 6 6 Miscellaneous 174,306 183,845 48,148 Total revenues (126, 158)Expenditures: Current: General government Public safety Public works 135,000 135,000 34,862 100,138 Culture and recreation Health and welfare 19,631 Capital outlay 35,500 142,000 122,369 Debt service: Principal Interest 170,500 277,000 54,493 Total expenditures Excess (deficiency) of revenues over expenditures 13.345 (102,694)(6,345)96,349 Other financing sources (uses) Designated cash (budgeted cash increase) (13,345)102,694 (102,694)Transfers in Transfers out  $\overline{(102,694)}$ Total other financing sources (uses) (13,345)102,694 (6,345)Net change in fund balance (6,345)Fund balance - beginning of year Fund balance - end of year (6,345)(6.345)\$ Net change in fund balance (non-GAAP budgetary basis) (6,345)Adjustments to revenues for other receivables (7,324)Adjustments to expenditures for accounts payable (8,837)

Net change in fund balance (GAAP)

\$

(22,506)

City of Jal

#### Intergovernmental Grants Special Revenue Fund Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual For the Year Ended June 30, 2010

Variances Favorable

	Budgeted Amounts			Actual (Non-GAAP			(Unfavorable)	
	C	Original		Final	,	getary Basis)	Fin	al to Actual
Revenues:				_		<i></i>		
Taxes:	Ф		ф		ф		Ф	
Property Gross receipts	\$	-	\$	-	\$	-	\$	-
Gasoline and motor vehicle		- -		-		- -		-
Other		_		-		_		-
Intergovernmental income:								
Federal operating grants		-		-		-		-
Federal capital grants		162 607		1 507 476		040.722		- (656 751)
State operating grants State capital grants		163,697		1,597,476		940,722		(656,754)
Charges for services		_		_		_		_
Licenses and fees		-		-		-		-
Investment income		-		-		-		-
Miscellaneous		162.607		- 1.507.476		- 0.40.722		-
Total revenues		163,697		1,597,476		940,722		(656,754)
Expenditures:								
Current: General government				278,500		276,732		1,768
Public safety		-		278,300		270,732		1,708
Public works		-		-		-		_
Culture and recreation		-		-		-		_
Health and welfare		-		-		-		-
Capital outlay Debt service:		63,717		1,318,996		139,113		1,179,883
Principal		_		_		_		_
Interest		_		-		-		-
Total expenditures		63,717		1,597,496		415,845		1,181,651
Excess (deficiency) of revenues over expenditures		99,980		(20)		524,877		524,897
Other financing sources (uses) Designated cash (budgeted cash increase)		(99,980)		20		_		(20)
Transfers in		()),)(0)		-		_		(20)
Transfers out		-		-		-		_
Total other financing sources (uses)		(99,980)		20		-		(20)
Net change in fund balance		-		-		524,877		524,877
Fund balance - beginning of year		-				-		-
Fund balance - end of year	\$		\$		\$	524,877	\$	524,877
Net change in fund balance (non-GAAP budgetary l	oasis)				\$	524,877		
Adjustments to revenues for state operating grants						64,756		
No adjustments to expenditures								
Net change in fund balance (GAAP)					\$	589,633		

City of Jal Statement of Net Assets Proprietary Funds June 30, 2010

	Water and Sewer		So	lid Waste	Total		
Assets		_		_			
Current assets							
Cash and cash equivalents	\$	580,311	\$	4,130	\$	584,441	
Investments		-		-		-	
Accounts receivable		101,238		26,907		128,145	
Inventory		-		-		-	
Due from other funds		-				-	
Total current assets		681,549		31,037		712,586	
Noncurrent assets							
Restricted cash and cash equivalents		-		-		_	
Capital assets		13,740,518		-		13,740,518	
Accumulated depreciation		(12,785,388)				(12,785,388)	
Total noncurrent assets		955,130				955,130	
Total assets	\$	1,636,679	\$	31,037	\$	1,667,716	
Liabilities and Net Assets							
Liabilities							
Current liabilities							
Accounts payable	\$	10,485	\$	2,169	\$	12,654	
Accrued payroll expenses		1,359		610		1,969	
Accrued compensated absences		-		-		_	
Meter deposits		49,046		-		49,046	
Due to other funds		-		-		-	
Deferred revenue		-		-		-	
Accrued interest		-		-		-	
Current maturity of loans and notes payable		-		-		-	
Total current liabilities		60,890		2,779		63,669	
Noncurrent liabilities							
Accrued compensated absences		6,229		_		6,229	
Loans and notes payable		-		-		-	
Total noncurrent liabilities		6,229				6,229	
Total liabilities		67,119		2,779		69,898	
Net assets							
Invested in capital assets, net of related debt		955,130		_		955,130	
Unrestricted, undesignated		614,430		28,258		642,688	
Total net assets		1,569,560		28,258		1,597,818	
Total liabilities and net assets	\$	1,636,679	\$	31,037	\$	1,667,716	

City of Jal

## Statement of Revenues, Expenses and Changes in Fund Net Assets Proprietary Funds For the Year Ended June 30, 2010

	Water and Sewer	Solid Waste	Total		
Operating revenues:			<b>.</b>		
Charges for services	\$ 807,332	\$ 263,684	\$ 1,071,016		
Total operating revenues	807,332	263,684	1,071,016		
Operating expenses:					
Personnel services	180,332	610	180,942		
Contractual services	26,331	308,334	334,665		
Supplies and purchased power	14,594	97	14,691		
Repairs and maintenance	118,846	2,583	121,429		
Utilities	100,898	-	100,898		
Depreciation	80,772	-	80,772		
Other operating expenses	71,817		71,817		
Total operating expenses	593,590	311,624	905,214		
Operating income (loss)	213,742	(47,940)	165,802		
Non-operating revenues (expenses):					
Gross receipts tax income	33,864	12,088	45,952		
Gross receipts tax expense	(36,708)	(15,591)	(52,299)		
Interest income	12	1	13		
Interest expense	-	-	-		
Miscellaneous income	219	39,353	39,572		
Total non-operating revenues (expenses)	(2,613)	35,851	33,238		
Income (loss) before contributions and transfers	211,129	(12,089)	199,040		
Government contributions	_	_	_		
Transfers in	_	_	_		
Transfers out	<u>-</u> _	<u> </u>			
Change in net assets	211,129	(12,089)	199,040		
Total net assets, beginning of year	1,358,431	40,347	1,398,778		
Total net assets, end of year	\$ 1,569,560	\$ 28,258	\$ 1,597,818		

City of Jal

#### Statement of Cash Flows - Proprietary Funds For the Year Ended June 30, 2010

	Water and Sewer		Solid Waste		Total	
Cash flows from operating activities:	<b>.</b>	700.067	ф	262.000	Ф	1 0 42 0 47
Cash received from user charges	\$	780,967	\$	262,980	\$	1,043,947
Cash payments to employees for services		(179,384)		(437)		(179,821)
Cash payments to suppliers for goods and services		(342,973)		(308,845)		(651,818)
Net cash provided by operating activities		258,610		(46,302)		212,308
Cash flows from noncapital financing activities:						
Net gross receipts taxes		(2,844)		(3,503)		(6,347)
Miscellaneous income		219		39,353		39,572
Change in noncurrent accrued compensated absences		(2,308)		-		(2,308)
Net cash provided (used) by noncapital financing activities		(4,933)		35,850		30,917
Cash flows from investing activities:						
Interest on investments		12		1		13
Net cash (used) from investing activities		12		1		13
Net increase in cash and cash equivalents		253,689		(10,451)		243,238
Cash and cash equivalents - beginning of year		326,622		14,581		341,203
Cash and cash equivalents - end of year	\$	580,311	\$	4,130	\$	584,441
Reconciliation of operating income (loss) to						
net cash provided by operating activities:						
Operating income (loss)	\$	213,742	\$	(47,940)	\$	165,802
Adjustments to reconcile operating income to		Ź		, , ,		Ź
net cash provided by operating activities:						
Depreciation		80,772		-		80,772
Changes in assets and liabilities						
Receivables		(26,365)		(704)		(27,069)
Accounts payable		(4,265)		2,169		(2,096)
Accrued payroll expenses		948		173		1,121
Meter deposits		(6,222)				(6,222)
Net cash provided by operating activities	\$	258,610	\$	(46,302)	\$	212,308

Exhibit E-1

#### City of Jal Statement of Fiduciary Assets and Liabilities Agency Funds June 30, 2010

Assets Cash	\$	2,474
Total assets	\$	2,474
Liabilities  Due to other entities	<b>\$</b>	2,474
Total liabilities	\$	2,474

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City of Jal Notes to Financial Statements June 30, 2010

#### NOTE 1. Summary of Significant Accounting Policies

The City of Jal (City) was incorporated on March 24, 1950. The City is a municipal corporation governed by an elected mayor and six-member council. The City's major operations include public safety (police, ambulance and fire), streets, sanitation, health and social services, culture-recreation, education, public improvements, and general administrative services.

The City is a body politic and corporate under the name and form of government selected by its qualified electors. The City may:

- 1. Sue or be sued:
- 2. Enter into contracts and leases;
- 3. Acquire and hold property, both real and personal;
- 4. Have common seal, which may be altered at pleasure;
- 5. Exercise such other privileges that are incident to corporations of like character or degree that are not inconsistent with the laws of New Mexico;
- 6. Protect generally the property of its municipality and its inhabitants;
- 7. Preserve peace and order within the municipality; and
- 8. Establish rates for services provided by municipal utilities and revenue-producing projects, including amounts which the governing body determines to be reasonable in the operation of similar facilities.

This summary of significant accounting policies of the City is presented to assist in the understanding of the City's financial statements. The financial statements and notes are the representation of the City's management who is responsible for their integrity and objectivity. The financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The financial statements have incorporated all applicable GASB pronouncements as well as Financial Accounting Standards Board (FASB) Statements and Interpretations, Accounting Principles Board Opinions and Accounting Research Bulletins of the Committee on accounting procedures issued on or before November 30, 1989 unless those pronouncements conflict with or contradict GASB pronouncements. Governments also have the option of following subsequent private-sector guidance for their government-wide financial statements, subject to the same limitation. The City has elected not to follow subsequent private-sector guidance. The more significant of the City's accounting policies are described below.

#### A. Financial Reporting Entity

In evaluating how to define the City, for financial reporting purposes, management has considered all potential component units. The decision to include any potential component units in the financial reporting entity was made by applying the criteria set forth in GASB No. 14 and No. 39. Blended component units, although legally separate entities, are in substance part of the government's operations. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government.

The basic-but not the only-criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the selection of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity benefits the government and/or its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the government is able to exercise oversight responsibilities. Finally, the nature and significance of a potential component unit to the primary government could warrant its inclusion within the reporting entity. Based upon the application of these criteria, the City does not have any component units required to be reported under GASB Statements No. 14 and No. 39.

City of Jal Notes to Financial Statements June 30, 2010

#### NOTE 1. Summary of Significant Accounting Policies (continued)

#### B. Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the primary government. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for services provided.

The Statement of Net Assets and the Statement of Activities were prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from non-exchange transactions are recognized in accordance with the requirements of GASB Statement No. 33, Accounting and Financial Reporting for Non-exchange Transactions.

In the government-wide Statement of Net Assets, both the governmental and business-type activities columns (a) are presented on a consolidated basis by column, and (b) are reported on a full accrual, economic resource basis, which recognized all long-term assets and receivables as well as long-term debt and obligations. The City's net assets are reported in three parts – invested in capital assts, net of related debt; restricted net assets; and unrestricted net assets.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources* measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues, other than property tax revenue, to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 1. Summary of Significant Accounting Policies (continued)

### C. Measurement focus, basis of accounting, and financial statement presentation

Property taxes, franchise taxes, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Sales and use taxes are classified as derived tax revenues and are recognized as revenue when the underlying exchange takes place and the revenues are measurable and available. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. The government-wide full accrual basis property tax receivables recognize revenues net of estimated refunds and uncollectible amounts, in the period for which the taxes are levied, even if they are not available. All other revenue items are considered to be measurable and available only when cash is received by the City.

Program revenues included in the Statement of Activities are derived directly from the program itself or from parties outside the City's taxpayer or citizenry, as a whole; program revenues reduce the cost of the function to be financed from the City's general revenues. Program revenues are categorized as (a) charges for services, which include revenues collected for fees and use of City facilities, etc., (b) program-specific operating grants, which includes revenues received from state and federal sources such as small cities assistance to be used as specified within each program grant agreement, and (c) program-specific capital grants and contributions, which include revenues from state sources to be used for capital projects. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

The City reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function. The City does not currently employ indirect cost allocation systems. Depreciation expense is specifically identified by function and is included in the direct expense of each function. Interest on general long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other grant requirements have been met and are susceptible to accrual when the same criteria have been met.

Governmental funds are used to account for the City's general government activities, including the collection and disbursement of specific or legally restricted monies, the acquisition or construction of capital assets and the servicing of general long-term debt.

Proprietary funds distinguish operating revenues and expenses from non-operating items. Operating revenues and expenses generally result from providing services in connection with the fund's principal ongoing operations. The principal operating revenue of the City's enterprise fund is charges for services for the City's utilities. Operating expenses for enterprise funds include the cost of services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 1. Summary of Significant Accounting Policies (continued)

### C. Measurement focus, basis of accounting, and financial statement presentation (continued)

The City reports the following major governmental funds:

The General Fund is the government's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. Revenues are provided through property and other taxes, federal sources, state sources, charges for services, licenses and fees, and other miscellaneous recoveries and revenue. Expenditures include all costs associated with the daily operation of the City except for items included in other funds.

The *State Fire Special Revenue Fund* accounts for the operations and maintenance of the fire department. The operations are financed by an allotment from the annual fire grant from the State of New Mexico. Funding authority is NMSA 59A-53-1.

The *Street Special Revenue Fund* accounts for the collection of one-half of one percent of the gross receipts tax for the purpose of improving the City's streets. Funding authority is NMSA 7-1-69.

The *Intergovernmental Grants Special Revenue Fund* accounts for the collection of various intergovernmental grants from the State of New Mexico. Fund authority is City Council.

The City reports its proprietary funds as major funds. Proprietary funds include:

The *Water and Sewer Fund* accounts for the provisions of the water and sewer services to the residents of the City.

The Solid Waste Fund accounts for the disposal of solid waste for the residents of the City.

Additionally, the government reports the following agency fund:

The *Fiduciary Funds* are purely custodial (assets equal liabilities) and do not involve measurement of results of operations. The City's fiduciary funds are used to account for the collection and payment of motor vehicle fees.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments-in-lieu of taxes, because elimination of these charges would distort the direct costs and program revenues reported in the Statement of Activities.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 1. Summary of Significant Accounting Policies (continued)

#### D. Assets, Liabilities and Net Assets or Equity

**Deposits and Investments**: The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the City to invest in Certificates of Deposit, obligations of the U.S. Government, and the State Treasurer's Investment Pool.

Investments for the City are reported at fair value. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties. The City did not have investments at June 30, 2010.

**Receivables and Payables**: Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or between proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in applicable governmental funds to indicate that they are not available for appropriation and are not expendable available financial resources.

All receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. In the government-wide and governmental fund financial statements, delinquent property taxes are recorded when levied.

Property taxes are levied on November 1 based on the assessed value of property as listed on the previous January 1 and are due in two payments by November 10th and April 10th. Property taxes uncollected after November 10<sup>th</sup> and April 10<sup>th</sup> are considered delinquent and the City may assess penalties and interest. The taxes attach as an enforceable lien on property thirty (30) days thereafter, at which time they become delinquent. Property taxes are collected by Lea County and remitted monthly to the City.

**Inventory:** The City's method of accounting for inventory is the consumption method. Under the consumption approach, governments report inventories they purchase as an asset and defer the recognition of the expenditures until the period in which the inventories actually are consumed. Inventory is valued at cost and consists of supplies and materials. The cost of purchased supplies and materials is recorded as an expenditure at the time individual inventory items are consumed.

**Restricted Assets:** Restricted assets consist of those funds expendable for operating purposes but restricted by donors or other outside agencies as to the specific purpose for which they may be expended.

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 1. Summary of Significant Accounting Policies (continued)

### D. Assets, Liabilities and Net Assets or Equity (continued)

Capital Assets: Capital assets, which include property, plant, and equipment, are reported in the applicable governmental column in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Pursuant to the implementation of GASB Statement No. 34, the City was a phase III government for purposes of implementation, and accordingly, has prospectively reported infrastructure assets at historical cost as part of the governmental capital assets reported in the government-wide statements as of June 30, 2010. Donated capital assets are recorded at estimated fair market value at the date of donation. The City does not develop any software.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. No interest was included as part of the cost of capital assets under construction.

Property, plant, and equipment of the primary government are depreciated using the straight line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings and improvements	25-50
Equipment	5-10
Infrastructure	20

**Accrued Expenses:** Accrued expenses are comprised of payroll expenditures based on amounts earned by the employees through June 30, 2010, along with applicable PERA and Retiree Health Care.

**Deferred Revenues**: There are two types of deferred revenue. Under both the accrual and modified accrual basis of accounting, revenue may be recognized only when it is earned. If assets are recognized in connection with a transaction before the earnings process is complete, those assets must be offset by a corresponding liability for deferred revenue (commonly referred to as unearned revenue). The other type of deferred revenue is "unavailable revenue." Under the modified accrual basis of accounting, it is not enough that revenue has been earned if it is to be recognized as revenue of the current period. It must also be susceptible to accrual (measurable and available to finance expenditures of the current fiscal period). If assets are recognized in connection with a transaction, but those assets are not yet available to finance expenditures of the current fiscal period, then the assets must be offset by a corresponding liability for deferred revenue.

Compensated Absences: Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expenditure and a fund liability of the governmental fund that will pay it. In prior years, substantially all of the related expenditures have been liquidated by the general fund. Amounts of vested or accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported in the government-wide statement of net assets.

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 1. Summary of Significant Accounting Policies (continued)

### D. Assets, Liabilities and Net Assets or Equity (continued)

**Long-term Obligations**: In the government-wide fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities statement of net assets. Bond issuance costs are amortized using the straight-line method over the life of the bonds. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method, or the straight-line method, if the difference is inconsequential.

**Fund Equity**: In the fund financial statements, governmental funds report reservations of fund balance that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

Equity is classified as net assets and displayed in three components:

- a. Invested in capital assets, net of related debt:

  Net assets invested in capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted Net Assets:

  Consist of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulation of other governments; or (2) law through constitutional provisions or enabling legislation.
- Unrestricted Net Assets:
   All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

**Interfund Transactions:** Quasi-external transactions are accounted for as revenues, expenditures or expenses. Transactions that constitute reimbursements to a fund from expenditures/expenses initially made from it that are properly applicable to another fund, are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed.

All other interfund transactions, except quasi-external transactions and reimbursements are reported as transfers. Nonrecurring or nonroutine permanent transfers of equity are reported as residual equity transfers. All other interfund transfers are reported as operating transfers.

**Estimates**: The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates. Significant estimates in the City's financial statements include the allowance for uncollectible accounts in the joint utility and solid waste funds.

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 2. Stewardship, Compliance and Accountability

**Budgetary Information** 

Annual budgets of the City are prepared prior to June 1 and must be approved by resolution of the City Commissioners, and submitted to the Department of Finance and Administration for State approval. Once the budget has been formally approved, any amendments must also be approved by the City Commissioners and the Department of Finance and Administration. A separate budget is prepared for each fund. Line items within each budget may be over-expended; however, it is not legally permissible to over-expend any budget in total.

These budgets are prepared on the Non-GAAP budgetary basis, excluding encumbrances, and secure appropriation of funds for only one year. The budgetary information presented in these financial statements has been amended in accordance with the above procedures. These amendments resulted in the following changes:

	Excess (deficiency) of							
	revenues over expenditures							
		Original		Final				
		Budget		Budget				
Budgeted Funds:				_				
General Fund	\$	(626,234)	\$	(631,288)				
State Fire		25		(2,573)				
Street		13,345		(102,694)				
Intergovernmental Grants		99,980		(20)				
Other Governmental Funds		(30,105)		(106,084)				
		Change in	Net Ass	ets				
Water and Sewer	\$	(496,892)	\$	(496,892)				
Solid Waste		6,500		6,500				

Formal budgetary integration is employed as a management control device during the year for the General Fund, Special Revenue Funds and Proprietary Funds.

The City is required to balance its budgets each year. Accordingly, amounts that are excess or deficient are presented as changes in cash designated for expenditures, not as an excess or deficiency of revenues over expenditures.

The accompanying Statements of Revenues, Expenditures and Changes in Fund Balance – Budget (Non-GAAP Budgetary Basis) and Actual presents comparisons of the legally adopted budget with actual data on a budgetary basis. Since accounting principles applied for purposes of developing data on a budgetary basis differ significantly from those used to present financial statements in conformity with generally accepted accounting principles, a reconciliation of resultant basis, perspective, equity and timing differences in the excess (deficiency) of revenues and other sources of financial resources for the year ended June 30, 2010 is presented.

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 3. Deposits and Investments

State statutes authorize the investment of City funds in a wide variety of instruments including certificates of deposit and other similar obligations, state investment pool, money market accounts, and United States Government obligations. All invested funds of the City properly followed State investment requirements as of June 30, 2010.

Deposits of funds may be made in interest or non-interest bearing checking accounts in one or more banks or savings and loan associations within the geographical boundaries of the City. Deposits may be made to the extent that they are insured by an agency of the United States or by collateral deposited as security or by bond given by the financial institution.

The rate of interest in non-demand interest-bearing accounts shall be set by the State Board of Finance, but in no case shall the rate of interest be less than one hundred percent of the asked price on United States treasury bills of the same maturity on the day of deposit.

Excess of funds may be temporarily invested in securities which are issued by the State or by the United States government, or by their departments or agencies, and which are either direct obligations of the State or the United States or are backed by the full faith and credit of those governments.

The collateral pledged is listed on Schedule II in this report. The types of collateral allowed are limited to direct obligations of the United States Government and all bonds issued by any agency, district or political subdivision of the State of New Mexico.

According to the Federal Deposit Insurance Corporation (FDIC), public unit deposits are funds owned by the public unit. Time deposits, savings deposits and interest bearing NOW accounts of a public unit in an institution in the same state will be insured up to \$250,000 in aggregate and separate from the \$250,000 coverage for public unit demand deposits at the same institution.

Custodial Credit Risk – Deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a deposit policy for custodial credit risk, other than following state statutes as put forth in the Public Money Act (Section 6-10-1 to 6-10-63, NMSA 1978). At June 30, 2010, \$1,764,027 of the City's bank balances of \$2,014,027 was exposed to custodial credit risk. \$1,764,027 was uninsured and collateralized by collateral held by the pledging bank's trust department, not in the City's name and none of the City's deposits were uninsured and uncollateralized.

	W	/ells Fargo Bank
Amount of deposits	\$	2,014,027
FDIC Coverage		(250,000)
Total uninsured public funds		1,764,027
Collateralized by securities held by pledging institutions or by its trust department or agent in other than the City's name Uninsured and uncollateralized	\$	1,764,027
Collateral requirement (50% of uninsured funds)	\$	882,014
Pledged Collateral		1,857,985
Over (Under) collateralized	\$	975,971

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 3. Deposits and Investments (continued)

As of June 30, 2010, the City had the following investments and maturities:

<u>Investment Type</u>	<u>Maturities</u>	Fair Value	Rating
U.S. Treasury MM Mutual Funds	<360 days	\$ 225,000	AAA

Custodial Credit Risk - Investments For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's policy related to investments is to comply with the state statute as put forth in the Public Money Act (Section 6-10-1 to 6-10-63, NMSA 1978). The carrying value of the City's investments at June 30, 2010 was \$225,000.

The investments are listed on Schedule I of this report. They are considered cash equivalents for financial statement purposes.

#### Reconciliation to the Statements of Net Assets

The carrying amount of deposits and investments shown above are included in the City's Statement of Net Assets as follows:

Cash and cash equivalents per Exhibit A-1 Restricted cash and cash equivalents per Exhibit A-1 Agency funds cash per Exhibit E-1	\$1,792,906 225,000 2,474
Total cash and cash equivalents	2,020,380
Plus: outstanding checks and other reconciling items Less: U.S. Treasury Money Market Mutual Fund Less: petty cash	218,747 (225,000) (100)
Bank balance of deposits	\$2,014,027

City of Jal Notes to Financial Statements June 30, 2010

## NOTE 4. Receivables

Receivables as of June 30, 2010 are as follows:

### **Governmental Activities:**

	Total								
		General		Funds	Total				
Property taxes	\$	10,544	\$	_	\$	10,544			
Other taxes:									
Gross receipts taxes		96,451		12,658		109,109			
Gasoline and oil taxes		3,866		164		4,030			
Other receivables:									
Miscellaneous		37,935		4,506		42,441			
				_					
Net receivables	\$	148,796	\$	17,328	\$	166,124			

In accordance with GASB No. 33, the property tax revenues that were not collected within the period of availability, \$5,131, have been reclassified as deferred revenue in the governmental fund financial statements. The above receivables are deemed 100% collectible

### **Business-Type Activities:**

	Water	Solid			
	and Sewer Waste		Total		
Customer receivables	\$ 101,238	\$ 26,907	\$ 128,145		

City of Jal Notes to Financial Statements June 30, 2010

## NOTE 5. Capital Assets

A summary of capital assets and changes occurring during the year ended June 30, 2010, including those changes pursuant to the implementation of GASB Statement No. 34, follows. Land is not subject to depreciation.

### Governmental Activities:

	Balance June 30, 2009		Additions		Deletions		Restatement		Balance June 30, 2010	
Capital assets not being depreciated:										
Land	\$	53,712	\$		\$	561	\$		\$	53,151
Capital assets being depreciated:										
Buildings and improvements		1,433,848		-		-		-		1,433,848
Equipment		1,609,374		391,747		-		-		2,001,121
Infrastructure		169,206		-		-		-		169,206
Loan costs		3,375		-		_		(3,375)		-
Total capital assets being depreciated		3,215,803		391,747		-		(3,375)		3,604,175
Accumulated depreciation:										
Buildings and improvements		1,158,115		15,807		_		-		1,173,922
Equipment		1,425,786		51,849		_		-		1,477,635
Infrastructure		25,971		7,213		_		-		33,184
Total accumulated depreciation		2,609,872		74,869		-		-		2,684,741
Total capital assets, net of depreciation	\$	659,643	\$	316,878	\$	561	\$	(3,375)	\$	972,585

Depreciation expense for the year ended June 30, 2010 was charged to governmental activities as follows:

General government	\$ 37,435
Public safety	9,733
Public works	13,476
Culture and recreation	14,225
Total	<u>\$ 74,869</u>

City of Jal Notes to Financial Statements June 30, 2010

## NOTE 5. Capital Assets (continued)

Business-type Activities:

•	Balance June 30, 2009	Additions	Deletions	Balance June 30, 2010		
Capital assets not being depreciated:						
Land	\$ 15,768	\$ -	\$ -	\$ 15,768		
Capital assets being depreciated:						
Buildings and improvements	399,478	-	-	399,478		
Equipment	153,871	-	-	153,871		
Infrastructure	13,171,401	-	-	13,171,401		
Total capital assets being depreciated	13,724,750	-		13,724,750		
Accumulated depreciation:						
Buildings and improvements	321,282	4,453	-	325,735		
Equipment	72,121	10,647	-	82,768		
Infrastructure	12,311,213	65,672	-	12,376,885		
Total accumulated depreciation	12,704,616	80,772		12,785,388		
Total capital assets, net of depreciation	\$ 1,035,902	\$ (80,772)	\$ -	\$ 955,130		

Depreciation expense charged to business-type activities for the year ended June 30, 2010 was \$80,772.

## NOTE 6. Long-term Debt

During the year ended June 30, 2010, the following changes occurred in the liabilities reported in the government-wide statement of net assets:

	Balance e 30, 2009	Additions Retirements		Balance te 30, 2010	e Within ne Year	
NMFA Fire Truck Loan Compensated Absences	\$ 228,375 25,291	\$	6,641	\$ 26,656	\$ 228,375 5,276	\$ 15,064
Total long-term liabilities	\$ 253,666	\$	6,641	\$ 26,656	\$ 233,651	\$ 15,064

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 6. Long-term Debt (continued)

#### **NMFA Loans**

On June 19, 2009, the City received a loan from the New Mexico Finance Authority in the amount of \$228,375 for the purchase of a fire truck. The loan is financed over eleven years at 3.55%. The annual requirements to amortize the loan as of June 30, 2010, including interest payments, are as follows:

Fiscal Year Ending June 30,	Principal		1	Interest		Total
2011	\$	15,064	\$	10,725	\$	25,789
2012		21,707		5,614		27,321
2013		22,032		5,290		27,322
2014		22,416		4,906		27,322
2015		22,886		4,434		27,320
2016-2020		124,270		12,337		136,607
	\$	228,375	\$	43,306	\$	271,681

<u>Compensated Absences</u> – Employees of the City are able to accrue a limited amount of vacation and other compensatory time during the year. During fiscal year June 30, 2010, long-term compensated absences decreased \$20,015 over the prior year accrual.

In prior years, the general fund has typically been used to liquidate long-term liabilities.

#### **Proprietary Funds**

During the year ended June 30, 2010, the following changes occurred in the liabilities reported in the proprietary statement of net assets:

Balance								alance	Due Within	
	June 30, 2009		Additions		Retirements		June 30, 2010		One Year	
							,			
Compensated Absences	\$	8,537	\$	4,177	\$	6,485	\$	6,229	\$	

In prior years, the water and sewer proprietary fund has typically been used to liquidate compensated absences.

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 7. Risk Management

The City is exposed to various risks of loss related to torts, thefts of, damage to, and destruction of property, errors and omissions and natural disasters. The City participates in the New Mexico Self-Insurers' Fund risk pool. The City has not filed any claims for which the settlement amount exceeded the insurance coverage during the past three years. However, should a claim be filed against the City which exceeds the insurance coverage, the City would be responsible for a loss in excess of the coverage amounts. As claims are filed, the New Mexico Self-Insurers' Fund assesses and estimates the potential for loss and handles all aspects of the claim. Insurance coverage's have not changed significantly from prior years and coverage's are expected to be continued.

At June 30, 2010, no unpaid claims have been filed which exceed the policy limits and to the best of management's knowledge and belief all known and unknown claims will be covered by insurance.

New Mexico Self-Insurers' Fund has not provided information on an entity by entity basis that would allow for a reconciliation of changes in the aggregate liabilities for claims for the current fiscal year and the prior fiscal year.

#### NOTE 8. PERA Pension Plan

Plan Description. Substantially all of the City's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11 NMSA 1978.) The Public Employee Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing, multiple-employer defined benefit retirement plan. The plan provides for retirement, disability benefits, survivor benefits, and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to PERA, P. O. Box 2123, Santa Fe, New Mexico 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

Funding Policy. Municipal general member coverage plan 3 members are required to contribute 13.15% of their gross salary. The City is required to contribute 9.15% of the covered salary for "municipal general member coverage plan 3" members. Municipal police coverage plan 1 members are required to contribute 7.00% of their gross salary. The City is required to contribute 10.00% of the covered salary for "municipal police coverage plan 1" members. The contribution requirements of plan members and the City are established in State statute under Chapter 10, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. The City's contributions to PERA for the fiscal years ending June 30, 2010, 2009 and 2008 were \$66,911, \$63,126, and \$61,516.

#### NOTE 9. Post-Employment Benefits

*Plan Description.* The City contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 9. Post-Employment Benefits (continued)

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy. The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. During the fiscal year ended June 30, 2010, the statute required each participating employer to contribute 1.3% of each participating employee's annual salary; each participating employee was required to contribute .65% of their salary. In the fiscal years ending June 30, 2011 through June 30, 2013 the contribution rates for employees and employers will rise as follows:

For employees who are not members of an enhanced retirement plan the contribution rates will be:

Fiscal Year	Employer Contribution Rate	Employee Contribution Rate
FY11	1.666%	.833%
FY12	1.834%	.917%
FY13	2.000%	1.000%

For employees who are members of an enhanced retirement (state police and adult correctional officer coverage plan 1; municipal police member coverage plans 3, 4, and 5; municipal fire member coverage plan 3, 4 and 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act [10-12B-1 NMSA 1978]) the contribution rates will be:

Fiscal Year	Employer Contribution Rate	Employee Contribution Rate
FY11	2.084%	1.042%
FY12	2.292%	1.146%
FY13	2.500%	1.250%

Also, employers joining the program after 1/1/98 are required to make a surplus-amount contribution to the RHCA based on one of two formulas at agreed-upon intervals.

The RHCA plan is financed on a pay-as-you-go basis. The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the contributions can be changed by the New Mexico State Legislature. The City's contribution to the RHCA for the years ended June 30, 2010, 2009, and 2008 were \$10,417, \$7,417, and \$7,383, respectively, which equal the required contribution for each year.

#### NOTE 10. Contingent Liabilities

The City is party to various claims and lawsuits in the normal course of business. Management and the City's attorney are unaware of any material pending or threatened litigation, claims or assessments against the City which are not covered by the City's insurance.

City of Jal Notes to Financial Statements June 30, 2010

### **NOTE 11.** Federal and State Grants

In the normal course of operations, the City receives grant funds from various federal and state agencies. Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, the purpose of which is to ensure compliance with conditions precedent to the granting of funds. Any liability for reimbursement which may arise as a result of these audits is not believed to be material.

### NOTE 12. Joint Powers Agreements and Memorandums of Understanding

### **Lea County Water Users Association**

Participants City of Jal
City of Hobbs

City of Lovington
City of Eunice
Town of Tatum
Lea County

Responsible party City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Description To create the Lea County Water Users Association.

Term of agreement Beginning 11/18/1997

Ending Automatic renewal every two years

Amount of project \$240,000 estimated

City contributions 4.20%

Audit responsibility Water User Board

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 12. Joint Powers Agreements and Memorandums of Understanding (continued)

### **Lea County Solid Waste Authority**

Participants City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Responsible party City of Jal

City of Hobbs City of Lovington City of Eunice Town of Tatum Lea County

Description To create the Lea County Solid Waste Authority.

Term of agreement Beginning 12/12/1994

Ending Automatic renewal every two years

Amount of project Unknown

City contributions The City of Jal's cost of trash removal.

Audit responsibility Solid Waste Authority

### **Lea County Water Users Association**

Participants City of Jal

Energy, Minerals and Natural Resources Department

Responsible party City of Ja

Energy, Minerals and Natural Resources Department

Description Wildland Fire Protection and Suppression.

Term of agreement Beginning 4/1/2008

Ending Upon written termination

Amount of project Unknown

City contributions N/A

Audit responsibility City of Jal

City of Jal Notes to Financial Statements June 30, 2010

### NOTE 12. Joint Powers Agreements and Memorandums of Understanding (continued)

#### Vikki Bell

Participants City of Jal

New Mexico Economic Development Department

Responsible party City of Jal

Description To promote economic development within and outside

the municipal city limits.

Term of agreement Beginning 3/10/2009

Ending 6/30/2011

Amount of project \$250,000 estimated

City contributions N/A

Audit responsibility New Mexico Economic Development Department

### NOTE 13. Other Required Individual Fund Disclosures

Generally accepted accounting principles require disclosures of certain information concerning individual funds including:

A. Deficit fund balance of individual funds. The following funds reflected a deficit fund balance as of June 30, 2010:

Corrections Special Revenue Fund

\$ 626

B. Excess of expenditures over appropriations. The following funds exceeded approved budgetary authority for the year ended June 30, 2010.

Law Enforcement Special Revenue Fund \$ 46 Youth and Aged Special Revenue Fund 15,680

C. Designated cash appropriations in excess of available balances. The following funds had designated cash in excess of available balances for the year ended June 30, 2010.

Cemetery Special Revenue Fund

\$ 22,755

#### NOTE 14. Restricted Net Assets

The government-wide statement of net assets reports \$1,553,646 of restricted assets, all of which is restricted by enabling legislation. For descriptions of the related enabling legislation for special revenue funds, see pages 37 and 55.

### NOTE 15. Construction and Other Significant Commitments

The City has no significant commitments at June 30, 2010.

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SUPPLEMENTARY INFORMATION

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City of Jal June 30, 2010 Nonmajor Governmental Fund Descriptions

#### **Special Revenue Funds**

#### **EMS**

To account for the acquisition of emergency medical equipment and the operation of the equipment. Financing is provided by a grant from the State of New Mexico. Funding authority is NMSA 24-10A-1.

#### Recreation

To account for the operation and maintenance of recreational facilities in the City. Financing is provided by a specific annual cigarette tax levy. Funding authority is NMSA 7-12-15.

#### Cemetery

To account for the operations and maintenance of the cemetery. Financing is provided by the sale of burial permits and contributions. Funding authority is NMSA 3-40-1.

#### Corrections

To account for the operations and maintenance of the public holding cells and corrections facilities. Financing is provided by an assessment on all traffic violations within the City limits. Funding authority is NMSA 35-14-11.

#### Law Enforcement

To account for the receipts and expenditures of a special state grant for the police department. The grant may only be used for the operations of the police department. Funding authority is NMSA 29-13-4.

#### Youth and Aged

To account for the receipts and expenditures of the senior citizens. Financing is provided by the State Agency on Aging, New Mexico Department of Taxation and Revenue, and federal and state grants. This fund is authorized by City Ordinance.

### Environmental

To account for the receipts and expenditures for the acquisition, construction, operation and maintenance of solid waste facilities, water facilities, wastewater facilities, sewer systems, and related facilities. Financing is provided by an increase in gross receipts tax. This fund is authorized by City Ordinance.

City of Jal Nonmajor Governmental Funds Combining Balance Sheet June 30, 2010

## Special Revenue

	EN	MS	Re	creation	Cemetery		Coı	rections
Assets								
Cash and cash equivalents	\$	-	\$	5,430	\$	27,495	\$	-
Investments		-		-		-		-
Receivables:								
Property taxes		-		-		-		-
Other taxes		-		164		-		-
Other receivables		-		-		-		1,167
Inventory		-		=		=		=
Prepaid expenses		-		-		-		-
Due from other funds								
Total assets	\$	<u>-</u>	\$	5,594	\$	27,495	\$	1,167
Liabilities								
Deficit cash	\$	_	\$	_	\$	-	\$	1,689
Accounts payable		_		_		51		104
Accrued payroll expenses		_		-		-		-
Accrued compensated absences		_		-		-		-
Deferred revenue		_		-		-		-
Due to other funds		_		-		-		-
Total liabilities		-		-		51		1,793
Fund balances								
Unreserved, reported in:								
Special revenue		_		5,594		27,444		(626)
Total fund balances		-		5,594		27,444		(626)
Total liabilities and fund balances	\$	_	\$	5,594	\$	27,495	\$	1,167

		Tota	Total Nonmajor						
Law Enforcement		Yout	h and Aged	Env	ironmental	Governmental Funds			
\$	5,996	\$	-	\$	83,396	\$	122,317		
	-		-		-		-		
	_		_		_		_		
	-		10,475		2,183		12,822		
	-		3,339		-		4,506		
	-		-		-		-		
	<u>-</u>		- -		<u>-</u>		- -		
\$	5,996	\$	13,814	\$	85,579	\$	139,645		
\$	-	\$	458	\$	-	\$	2,147		
	-		1,674		-		1,829		
	-		-		-		-		
	-		-		-		-		
	- -		<u>-</u>		<u>-</u>		-		
	_		2,132		-		3,976		
	_								
	5,996		11,682		85,579		135,669		
	5,996		11,682		85,579		135,669		
\$	5,996	\$	13,814	\$	85,579	\$	139,645		

City of Jal

## Nonmajor Governmental Funds

## Combining Statement of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended June 30, 2010

	Sr	ecial	Revenue
--	----	-------	---------

	EM	1S	Rec	ereation	C	emetery	Corrections		
Revenues:									
Taxes:									
Property	\$	-	\$	-	\$	-	\$	-	
Gross receipts		-		-		-		-	
Gasoline and motor vehicle		-		-		_		-	
Other		-		1,779		-		-	
Intergovernmental:									
Federal operating grants		-		-		-		-	
Federal capital grants		-		-		_		-	
State operating grants		5,839		-		-		-	
State capital grants				_		-		_	
Charges for services		_		_		_		_	
Licenses and fees		_		_		_		12,553	
Investment income		1		_		2		2	
Miscellaneous		_		_		7,857		2,051	
Total revenues		5,840		1,779		7,859		14,606	
				,		.,			
Expenditures:									
Current:									
General government		_		=		7,660		=	
Public safety		_		_		, -		52,085	
Public works		_		_		_		, <u>-</u>	
Culture and recreation		_		_		_		_	
Health and welfare		8,030		_		_		_	
Capital outlay		-		_		_		_	
Debt service:									
Principal		_		_		_		_	
Interest		_		_		_		_	
Total expenditures		8,030				7,660		52,085	
10ιαι επρεπαιταίες		0,030				7,000		32,003	
Excess (deficiency) of revenues over									
expenditures		(2,190)		1,779		199		(37,479)	
estperium es		(2,170)	-	1,777		177		(37,173)	
Other financing sources (uses)									
Loan proceeds		_		_		_		_	
Proceeds from sale of capital assets		_		_		_		_	
Transfers in		_		_		_		_	
Transfers out									
Total other financing sources (uses)			-						
Total other financing sources (uses)									
Net change in fund balances		(2,190)		1,779		199		(37,479)	
Fund balances - beginning of year		2,190		3,815		27,245		36,853	
Fund balances - end of year	\$		\$	5,594	\$	27,444	\$	(626)	

	Special Revenue		Total Nonmajor Governmental		
Law Enforcement	Youth and Aged	Touth and Aged Environmental			
\$ -	\$ -	\$ -	\$ -		
-	61,699	12,853	74,552		
<del>-</del>	<del>-</del>	<del>-</del>	1,779		
-	24,785	-	24,785		
-	-	-	-		
27,086	33,324	-	66,249		
-	_	-	-		
-	35,613	-	48,166		
1	28 504	3	11		
27,248	28,594 184,017	12,856	38,663 254,205		
-	-	-	7,660		
3,476	-	-	55,561		
-	182,740	-	182,740		
-	-	-	8,030		
27,002	22,539	-	49,541		
-	-	-	-		
20.479	205 270		202.522		
30,478	205,279		303,532		
(3,230)	(21,262)	12,856	(49,327)		
_	_	_	_		
-	-	-	-		
-	-	-	-		
<u> </u>			<u> </u>		
(3,230)	(21,262)	12,856	(49,327)		
9,226	32,944	72,723	184,996		
\$ 5,996	\$ 11,682	\$ 85,579	\$ 135,669		

## STATE OF NEW MEXICO

City of Jal

## EMS Special Revenue Fund

# Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual

	Budgeted Amounts						Favorable (Unfavorable)	
	Or	riginal		Final	`	GAAP ry Basis)	Final	to Actual
Revenues:	- 01	igiliai		Tillai	Duugeta	ly Dasis)	Tillai	to Actual
Taxes:								
Property	\$	-	\$	-	\$	-	\$	-
Gross receipts		-		-		-		-
Gasoline and motor vehicle Other		-		-		-		-
Intergovernmental:		-		-		-		-
Federal operating grants		_		_		-		-
Federal capital grants		=		-		-		=
State operating grants		8,603		5,839		5,839		=
State capital grants		-		-		-		-
Charges for services		-		-		-		-
Licenses and fees Investment income		65		<del>-</del>		- 1		- 1
Miscellaneous		-		_		-		-
Total revenues		8,668		5,839		5,840		1
Expenditures:								
Current:								
General government		-		-		-		-
Public safety		-		-		-		-
Public works Culture and recreation		-		<del>-</del>		_		-
Health and welfare		8,668		8,428		6,909		1,519
Capital outlay		-		-		-		-
Debt service:								
Principal		-		-		-		-
Interest Total emonditures	1	8,668		8,428		6,909		1,519
Total expenditures	-	8,008						
Excess (deficiency) of revenues over expenditures		-		(2,589)		(1,069)		1,520
Other financing sources (uses)  Designated cash (budgeted cash increase)				2,589				(2,589)
Loan proceeds		- -		2,369		- -		(2,369)
Transfers in		_		-		-		-
Transfers out		-		_		=		=
Total other financing sources (uses)		-		2,589				(2,589)
Net change in fund balance		-		-		(1,069)		(1,069)
Fund balance - beginning of year		-				2,854		2,854
Fund balance - end of year	\$	-	\$	-	\$	1,785	\$	1,785
Net change in fund balance (non-GAAP budgetary	basis)				\$	(1,069)		
No adjustments to revenues						-		
Adjustments to expenditures for accounts payable						(1,121)		
Net change in fund balance (GAAP)					\$	(2,190)		

City of Jal

## Recreation Special Revenue Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual

	F	Budgeted	Amount	rs	Actı	ıal	Fav	iances orable vorable)
	Osisis	1		21	(Non-G		Fig. 14	A -41
Revenues:	Origii	nai		inal	Budgetary	(Basis)	rinai t	o Actual
Taxes:								
Property	\$	-	\$	-	\$	-	\$	-
Gross receipts		-		-		-		-
Gasoline and motor vehicle		-		-		-		-
Other		2,000		2,000		2,064		64
Intergovernmental:								
Federal operating grants		-		-		-		-
Federal capital grants		=		=		=		-
State operating grants State capital grants		-		-		-		-
Charges for services		-		-		_		-
Licenses and fees		_		<u>-</u> -		_		<u>-</u>
Investment income		10		10		1		(9)
Miscellaneous		-		-		_		(2) -
Total revenues		2,010		2,010		2,065		55
Expenditures:								
Current:								
General government		_		_		_		_
Public safety		=		=		=		=
Public works		-		-		-		-
Culture and recreation		1,800		1,800		-		1,800
Health and welfare		-		-		-		-
Capital outlay		=-		-		=		-
Debt service:								
Principal		-		-		-		-
Interest  Total expenditures		1,800		1,800		<u>-</u>		1,800
-						2.065		
Excess (deficiency) of revenues over expenditures		210		210		2,065		1,855
Other financing sources (uses)								
Designated cash (budgeted cash increase)		(210)		(210)		=		210
Loan proceeds		-		-		-		-
Transfers in Transfers out		-		-		-		-
Total other financing sources (uses)		(210)		(210)		<u>-</u>		210
Net change in fund balance		- (===)		(===)		2,065		2,065
Fund balance - beginning of year								
	Ф.		Φ.		ф.	3,365	Ф.	3,365
Fund balance - end of year	\$		<u> </u>		\$	5,430	\$	5,430
Net change in fund balance (non-GAAP budgetary	basis)				\$	2,065		
Adjustments to revenues for other taxes receivable						(286)		
No adjustments to expenditures						-		
Net change in fund balance (GAAP)					\$	1,779		

## STATE OF NEW MEXICO

City of Jal

## Cemetery Special Revenue Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual

	Budgeted Amounts					Actual		vorable favorable)
		Original		Final	,	on-GAAP etary Basis)	Eina	l to Actual
Revenues:		Original		FIIIdi	Duuge	tary basis)	ГШа	i to Actual
Taxes:								
Property	\$	-	\$	-	\$	-	\$	-
Gross receipts		-		-		-		-
Gasoline and motor vehicle		-		-		-		-
Other		-		-		-		-
Intergovernmental:								
Federal operating grants Federal capital grants		- -		<u>-</u>		- -		_
State operating grants		_		_		_		_
State capital grants		_		-		_		_
Charges for services		-		-		-		-
Licenses and fees		-		-		-		-
Investment income		10		10		2		(8)
Miscellaneous		9,990		9,990		7,857		(2,133)
Total revenues		10,000		10,000		7,859		(2,141)
Expenditures:								
Current:								
General government		60,000		36,000		7,608		28,392
Public safety		-		-		-		-
Public works Culture and recreation		-		-		-		-
Health and welfare		- -		<u>-</u>		- -		_
Capital outlay		_		- -		_		<u>-</u>
Debt service:								
Principal		-		-		-		-
Interest				-		<u>-</u>		
Total expenditures		60,000		36,000		7,608		28,392
Excess (deficiency) of revenues over expenditures		(50,000)		(26,000)		251		26,251
Other financing sources (uses)								
Designated cash (budgeted cash increase)		50,000		26,000		-		(26,000)
Proceeds from sale of capital assets		-		-		-		-
Transfers in Transfers out		-		-		-		-
Total other financing sources (uses)		50,000		26,000				(26,000)
Net change in fund balance		-		_		251		251
Fund balance - beginning of year		_		-		27,244		27,244
Fund balance - end of year	\$	-	\$	-	\$	27,495	\$	27,495
Net change in fund balance (non-GAAP budgetary	basis	<u> </u>			\$	251		
No adjustments to revenues						-		
Adjustments to expenditures for accounts payable						(52)		
Net change in fund balance (GAAP)	\$	199						

## STATE OF NEW MEXICO

City of Jal

## Corrections Special Revenue Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual

		Budgeted	Am	ounts	Actual		Favorable (Unfavorable)	
		Original		Final	(Non-GAAP Budgetary Basis)	Final	to Actual	
Revenues:		Originar		1 11141	Budgetary Busis)	1 11141	to i i ctuai	
Taxes:								
Property	\$	-	\$	-	\$ -	\$	-	
Gross receipts		-		-	-		=	
Gasoline and motor vehicle		-		-	-		-	
Other		-		-	-		-	
Intergovernmental:								
Federal operating grants Federal capital grants		-		-	<u>-</u>		-	
State operating grants		_		_	<u>-</u>		_	
State capital grants		_		-	_		_	
Charges for services		_		_	_		-	
Licenses and fees		19,000		19,000	11,386		(7,614)	
Investment income		150		150	2		(148)	
Miscellaneous		150		150	-		(150)	
Total revenues		19,300		19,300	11,388		(7,912)	
Expenditures:								
Current:								
General government		-		-	-		=	
Public safety		9,000		9,000	4,470		4,530	
Public works		-		-	-		-	
Culture and recreation Health and welfare		-		-	-		-	
Capital outlay		<del>-</del>		<del>-</del>	<del>-</del>		-	
Debt service:		_		_	-		-	
Principal		_		-	<u>-</u>		_	
Interest		_		-	-		-	
Total expenditures		9,000		9,000	4,470		4,530	
Excess (deficiency) of revenues over expenditures		10,300		10,300	6,918		(3,382)	
Other financing sources (uses)								
Designated cash (budgeted cash increase)		(10,300)		(10,300)	-		10,300	
Proceeds from sale of capital assets		-		-	-		=	
Transfers in		-		-	-		=	
Transfers out  Total other financing sources (uses)		(10,300)		(10,300)			10,300	
Net change in fund balance		-		-	6,918		6,918	
Fund balance - beginning of year		_		_	(8,607)		(8,607)	
Fund balance - end of year	\$		\$	_	\$ (1,689)	\$	(1,689)	
Net change in fund balance (non-GAAP budgetary		)			\$ 6,918		(1,00)	
Adjustments to revenues for other receivables	Ju010)	•			3,218			
Adjustments to expenditures for accounts payable					(47,615)			
Net change in fund balance (GAAP)					\$ (37,479)			

## STATE OF NEW MEXICO

City of Jal

Law Enforcement Special Revenue Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance

Budget (Non-GAAP Budgetary Basis) and Actual For the Year Ended June 30, 2010

	Budgeted Amo			ounts	Actual	Favorable (Unfavorable)	
	Oı	riginal		Final	(Non-GAAP Budgetary Basis)	Final	l to Actual
Revenues:		<u> </u>					
Taxes:							
Property	\$	-	\$	-	\$ -	\$	-
Gross receipts		-		-	-		=
Gasoline and motor vehicle Other		-		-	-		=
Intergovernmental:		-		-	-		-
Federal operating grants		_		_	_		-
Federal capital grants		_		-	-		-
State operating grants		21,800		21,800	22,400		600
State capital grants		-		-	-		-
Charges for services		-		-	-		-
Licenses and fees		-		-	-		(10)
Investment income Miscellaneous		20 580		20 580	161		(19) (419)
Total revenues	-	22,400		22,400	22,562		162
Expenditures:		22,100		22,100	22,302		102
Current:							
General government		_		-	-		-
Public safety		9,000		9,000	3,484		5,516
Public works		-		-	-		-
Culture and recreation		-		-	-		-
Health and welfare		12 400		21 440	27.002		(5.5(2)
Capital outlay Debt service:		13,400		21,440	27,002		(5,562)
Principal		_		_	-		_
Interest		_		-	-		-
Total expenditures		22,400		30,440	30,486		(46)
Excess (deficiency) of revenues over expenditures				(8,040)	(7,924)		116
Other financing sources (uses)							
Designated cash (budgeted cash increase)		-		8,040	-		(8,040)
Proceeds from sale of capital assets Transfers in		-		-	-		=
Transfers out		_		-	- -		- -
Total other financing sources (uses)		-		8,040			(8,040)
Net change in fund balance		-		-	(7,924)		(7,924)
Fund balance - beginning of year		-		-	13,920		13,920
Fund balance - end of year	\$	-	\$	-	\$ 5,996	\$	5,996
Net change in fund balance (non-GAAP budgetary	basis)				\$ (7,924)		
No adjustments to revenues					-		
Adjustments to expenditures for accounts payable					4,694		
Net change in fund balance (GAAP)					\$ (3,230)		

City of Jal

Youth and Aged Special Revenue Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual

	Budget	ed Amo	ounts	Δ.	tual	Fa	ariances vorable avorable)
		cu Ain	Final	(Non-	GAAP		to Actual
Revenues:	Original		rillai	Duageta	ry Basis)	гша	1 to Actual
Taxes:							
Property	\$	- \$	-	\$	-	\$	_
Gross receipts	80,000	)	80,000		61,553		(18,447)
Gasoline and motor vehicle		-	-		-		-
Other		•	-		-		-
Intergovernmental:							
Federal operating grants	15,550	)	15,550		24,785		9,235
Federal capital grants	40.000	-	-		-		- (10.015)
State operating grants	40,000	)	40,000		29,985		(10,015)
State capital grants Charges for services		-	-		-		-
Licenses and fees	35,000	- \	35,000		35,613		613
Investment income	25		25		2		(23)
Miscellaneous	10,425		10,425		28,594		18,169
Total revenues	181,000	_	181,000		180,532		(468)
Expenditures:	- ,						( 3 3 )
Current:							
General government		_	_		_		_
Public safety		_	_		_		_
Public works		-	_		_		_
Culture and recreation	186,550	)	206,000		199,141		6,859
Health and welfare	, , , , , , , , , , , , , , , , , , ,	-	, -		´ -		, -
Capital outlay		-	-		22,539		(22,539)
Debt service:							
Principal		-	-		-		-
Interest							
Total expenditures	186,550	<u> </u>	206,000		221,680		(15,680)
Excess (deficiency) of revenues over expenditures	(5,550	<u>))                                   </u>	(25,000)		(41,148)		(16,148)
Other financing sources (uses)							
Designated cash (budgeted cash increase)	5,550	)	25,000		-		(25,000)
Proceeds from sale of capital assets		•	-		-		-
Transfers in Transfers out	•	-	-		-		-
Total other financing sources (uses)	5,550	<del>-</del>	25,000				(25,000)
Net change in fund balance		-	-		(41,148)		(41,148)
Fund balance - beginning of year					40,690		40,690
Fund balance - end of year	\$	- \$		\$	(458)	\$	(458)
Net change in fund balance (non-GAAP budgetary	basis)			\$	(41,148)		
Adjustments to revenues for other taxes receivable	and other receiva	bles			3,485		
Adjustments to expenditures for accounts payable					16,401		
Net change in fund balance (GAAP)				\$	(21,262)		

# STATE OF NEW MEXICO

City of Jal

## Environmental Special Revenue Fund

## Statement of Revenues, Expenditures and Changes in Fund Balance Budget (Non-GAAP Budgetary Basis) and Actual

	Budgeted Amounts				Actual		Favorable (Unfavorable)	
	(	Original		Final	`	n-GAAP etary Basis)	Fina	l to Actual
Revenues:								
Taxes:								
Property	\$	-	\$	-	\$	-	\$	-
Gross receipts		15,000		15,000		12,818		(2,182)
Gasoline and motor vehicle		_		-		-		-
Other		=		-		=		-
Intergovernmental:								
Federal operating grants Federal capital grants		-		-		-		-
State operating grants		_		_		_		_
State capital grants		_		_		_		_
Charges for services		_		_		_		_
Licenses and fees		_		-		_		-
Investment income		35		35		3		(32)
Miscellaneous		_		-		-		· -
Total revenues		15,035		15,035		12,821		(2,214)
Expenditures:								
Current:								
General government		-		-		-		-
Public safety		-		-		-		-
Public works		-		-		-		-
Culture and recreation		100		-		=		-
Health and welfare		100		70,000		-		70,000
Capital outlay Debt service:		-		-		-		-
Principal Principal		_		_		_		_
Interest		_		_		_		_
Total expenditures		100		70,000		-		70,000
Excess (deficiency) of revenues over expenditures		14,935		(54,965)		12,821		67,786
Other financing sources (uses)								
Designated cash (budgeted cash increase)		(14,935)		54,965		-		(54,965)
Proceeds from sale of capital assets		-		-		-		-
Transfers in		=		-		=		-
Transfers out		(14.025)				-		- (54.065)
Total other financing sources (uses)		(14,935)		54,965				(54,965)
Net change in fund balance		-		-		12,821		12,821
Fund balance - beginning of year						70,575		70,575
Fund balance - end of year	\$		\$	-	\$	83,396	\$	83,396
Net change in fund balance (non-GAAP budgetary	basis)				\$	12,821		
Adjustments to revenues for other taxes receivable						35		
No adjustments to expenditures								
Net change in fund balance (GAAP)					\$	12,856		

City of Jal

# Statement of Revenues, Expenses and Changes in Net Assets Budget (GAAP Basis) and Actual Water and Sewer Fund

	Budget Amounts						Variances Favorable	
	Original		Final		Actual		(Uı	nfavorable)
Operating revenues:								
Charges for services	\$	587,000	\$	587,000	\$	807,332	\$	220,332
Total operating revenues		587,000		587,000		807,332		220,332
Operating expenses:								
Personnel services		185,077		185,077		180,332		4,745
Contractual services		30,500		30,500		26,331		4,169
Supplies and purchased power		205,405		205,405		14,594		190,811
Repairs and maintenance		170,000		170,000		118,846		51,154
Utilities		156,000		156,000		100,898		55,102
Other operating expenses		338,835		338,835		71,817		267,018
Total operating expenses		1,085,817		1,085,817		512,818		572,999
Operating income (loss)		(498,817)		(498,817)		294,514		793,331
Non-operating revenues (expenses):								
Gross receipts tax income		30,080		30,080		33,864		3,784
Gross receipts tax expense		(28,500)		(28,500)		(36,708)		(8,208)
Investment income		345		345		12		(333)
Interest expense		-		-		-		-
Miscellaneous income		=		-		219		219
Total non-operating revenues (expenses)		1,925		1,925		(2,613)		(4,538)
Government contributions and transfers Government contributions		-		-		-		-
Transfers in		-		-		-		-
Transfers out		-				-		
Total government contributions and transfers								
Change in net assets		(496,892)		(496,892)		291,901		788,793
Designated cash (budgeted cash increase)		496,892		496,892		-		(496,892)
Total net assets, beginning of year						1,358,431		1,358,431
Total net assets, end of year	\$		\$		\$	1,650,332	\$	1,650,332
Change in net assets, above					\$	291,901		
Depreciation						(80,772)		
Change in net assets, Exhibit D-2					\$	211,129		

City of Jal

## Statement of Revenues, Expenses and Changes in Net Assets Budget (GAAP Basis) and Actual Solid Waste Fund For the Year Ended June 30, 2010

	Budget Amounts							Variances Favorable	
	Original			Final		Actual		favorable)	
Operating revenues:									
Charges for services	\$	320,550	\$	320,550	\$	263,684	\$	(56,866)	
Total operating revenues		320,550		320,550		263,684		(56,866)	
Operating expenses:									
Personnel services		-		-		610		(610)	
Contractual services		307,000		307,000		308,334		(1,334)	
Supplies and purchased power		-		-		97		(97)	
Repairs and maintenance		9,000		9,000		2,583		6,417	
Utilities		-		-		-		-	
Other operating expenses									
Total operating expenses		316,000		316,000		311,624		4,376	
Operating income (loss)		4,550		4,550		(47,940)		(52,490)	
Non-operating revenues (expenses):									
Gross receipts tax income		14,860		14,860		12,088		(2,772)	
Gross receipts tax expense		(13,000)		(13,000)		(15,591)		(2,591)	
Investment income		40		40		1		(39)	
Interest expense		=		-		-		-	
Miscellaneous income		50		50		39,353		39,303	
Total non-operating revenues (expenses)		1,950		1,950		35,851		33,901	
Government contributions and transfers Government contributions									
Transfers in		_		_		_		_	
Transfers out		_		_		_		_	
Total government contributions and transfers							-		
Total government contributions and transfers									
Change in net assets		6,500		6,500		(12,089)		(18,589)	
Designated cash (budgeted cash increase)		(6,500)		(6,500)		-		6,500	
Total net assets, beginning of year						40,347		40,347	
Total net assets, end of year	\$		\$		\$	28,258	\$	28,258	
Change in net assets, above					\$	(12,089)			
Depreciation									
Change in net assets, Exhibit D-2					\$	(12,089)			

SUPPORTING SCHEDULES

City of Jal Schedule of Deposit and Investment Accounts June 30, 2010

	Bank of										
Bank Account Type/Name		ls Fargo Bank	Alb	uquerque	Totals						
Cash and cash equivalents:				_							
Interfund - Checking	\$	1,607,010	\$	-	\$	1,607,010					
Payroll - Checking		28,411		-		28,411					
Economic Development - Checking		417		-		417					
Miscellaneous - Checking		978		-		978					
Certificate of Deposit		300,000		-		300,000					
Certificate of Deposit		77,211		-		77,211					
NMFA - Fire Truck Loan*				225,000		225,000					
Total		2,014,027		225,000		2,239,027					
Reconciling items		(218,747)				(218,747)					
Reconciled balance		1,795,280		225,000		2,020,280					
Petty cash						100					
Less: agency funds cash per Exhibit E-1						(2,474)					
Less: restricted cash and cash equivalents per Exhibit A-1						(225,000)					
Total unrestricted cash and cash equivalents per Exhibit A-1					\$	1,792,906					

<sup>\*</sup> This cash account is restricted for debt services by the New Mexico Finance Authority

City of Jal Schedule of Collateral Pledged By Depository For Public Funds June 30, 2010

Name of Depository	Description of Pledged Collateral	Maturity	CUSIP Number	Fair Market Value at June 30, 2010	
Wells Fargo Bank					
_	FNMA 831480	04/01/36	31407HXH4	\$ 384,874	
	FNMA 831549	05/01/36	31407HZN9	703,126	
	FN919329	05/01/37	31412ALJ1	43,042	
	FNMA 969596	11/01/37	31413YRR4	372,854	
	FNMA 985111	07/01/38	31415PKY3	36,950	
	FNMA 988804	07/01/38	31416RGM0	317,139	
	Total Pledged Collateral			\$ 1,857,985	

The location of the safekeeper of the above securities is 333 Market Street 17th Floor, San Francisco, CA.

City of Jal

# Schedule of Changes in Fiduciary Assets and Liabilities Agency Funds For the Year Ended June 30, 2010

	Balance at June 30, 2009		Receipts		Disbursements		Balance at June 30, 2010	
Motor Vehicle								
Assets								
Cash and cash equivalents	\$	2,879	\$	32,122	\$	32,527	\$	2,474
Total assets	\$	2,879	\$	32,122	\$	32,527	\$	2,474
Liabilities								
Deposits held in trust for others	\$	2,879	\$	32,122	\$	32,527	\$	2,474
Total liabilities	\$	2,879	\$	32,122	\$	32,527	\$	2,474

**COMPLIANCE SECTION** 

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# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Hector Balderas
New Mexico State Auditor
The U.S. Office of Management and Budget and
To the Honorable Mayor and
City Council Members
City of Jal
Jal, New Mexico

We were engaged to audit the financial statements of the governmental activities, the business-type activities, each major fund, the budgetary comparison for the general fund, state fire fund, street fund, and intergovernmental grants fund and the aggregate remaining fund information of the City of Jal, New Mexico (City), as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements as listed in the table of contents, and have issued our report thereon dated September 16, 2011. We were also engaged to audit the financial statements of each of the City's nonmajor governmental funds, and budgetary comparisons for the proprietary funds and the remaining nonmajor governmental funds, presented as supplementary information in the accompanying combining and individual fund statements as of and for the year ended June 30, 2010 as listed in the table of contents. We disclaimed our opinion because we were unable to apply auditing procedures to cash, assets, liabilities, net assets, revenues, expenditures, federal awards, capital assets, accumulated depreciation and depreciation expense accounts. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses as items FS2008-3, FS2009-1, FS2009-2, FS2009-4, FS2009-6 – FS2009-102, and FS2010-1 – 2010-5, to be material weaknesses.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* which are described in the accompanying schedule of findings and responses as items FS2008-3, FS2009-2, FS2009-6, FS2009-7, FS2010-1, FS2010-2, FS2010-4 and FS2010-5.

The City's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the City's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the audit committee, management, others within the organization, the City Council, the Office of the State Auditor, the New Mexico Legislature and the New Mexico Department of Finance and Administration and is not intended to be and should not be used by anyone other than these specified parties.

Accounting & Consulting Group, LLP

Accompage Consulting Croup, MAP

Roswell, New Mexico September 16, 2011

City of Jal Schedule of Findings and Responses June 30, 2010 Schedule IV Page 1 of 112

# Section I – Summary of Audit Results

# Financial Statements:

1.	Typ	pe of auditors' report issued	Disclaimer
1.	Inte	ernal control over financial reporting:	
	a.	Material weaknesses identified?	Yes
	b.	Significant deficiencies identified not considered to be material weaknesses?	No
	С	Noncompliance material to the financial statements noted?	Yes

Schedule IV Page 2 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### **Section II – Financial Statement Findings**

#### FS2008-3 Disaster Recovery Plan

*Condition:* The City does not have a disaster recovery plan in place for their computer system. In the event of a disaster, such a plan would contain provisions for alternate supplies and hardware necessary to reduce the risk of interruption of critical business functions.

Criteria: Statement of Auditing Standard (SAS) 94, The Effect of Information Technology on the Auditor's Consideration of Internal Control in a Financial Statement Audit require the evaluation of internal controls related to IT Systems, including the evaluation of disaster recovery plans.

*Effect:* In the event of a disaster, the City would not be able to minimize the interruption of critical business functions.

Cause: The City has never considered the need to implement a disaster recovery plan.

Auditors' Recommendation: The City should implement a disaster recovery plan to ensure that an approved plan is in place for critical applications. Disaster recovery procedures should be tested periodically to ensure recoverability of computer systems.

*Agency Response:* The City will follow the auditors recommendation. The new financial/accounting/utility software system that the City purchased and implemented in 2010-2011 provides for disaster recovery.

Schedule IV Page 3 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-1 Record Keeping

*Condition:* Activity for the CDBG and economic development funds and cash held for these funds were not recorded in a general ledger overseen by the City Treasurer.

*Criteria*: Section 6-6-3 of the New Mexico Statutes states that every local public body shall keep all the books, records and accounts in their respective offices in the form prescribed by the local government division.

Effect: The City of Jal's financial statements may not reflect all activity and balances.

*Cause:* The CDBG and economic development funds are maintained by the Special Projects Coordinator throughout the year and this activity is not shared with the City Treasurer.

*Auditors' Recommendation:* The City should implement procedures to ensure that all activity the City is responsible for is properly recorded in the general ledger and subject to the control of the City Treasurer.

Agency Response: The City will follow the auditors recommendation. The City began implementing these procedures in 2010-2011.

Schedule IV Page 4 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

#### FS2009-2 Capital Asset Listing

Condition: The City does not have a formal capital assets management policy. For the year ended June 30, 2010, the City had not maintained a capital asset listing that was reconciled to the general ledger.

Criteria: The City must have a capital assets management policy to provide accountability for the safeguarding of assets in accordance with GASB 34 and NMSA 1978 Section 12-6-10.

*Effect:* Lack of sufficient records results in assets that are not properly safeguarded. Asset identification and location are essential in the prevention of theft and loss of assets due to fraudulent activity. Capital assets cannot be depreciated due to the lack of information that is being maintained. As a result, the financial statements of the City may be materially misstated due to the balances of capital assets and accumulated depreciation being materially misstated.

Cause: Capital asset records have not been maintained or updated to ensure accuracy or accountability of the City's assets.

Auditors' Recommendation: The City must conduct a physical inventory of its capital assets in accordance with its capitalization policy and update the inventory annually. The inventory report must include asset identification, location and historical cost. This process will also assist the City in the determination of obsolete equipment. Finally, a complete capital assets inventory listing will be required to be completed by the City in order to be in compliance with GASB 34. The inventory report should be reconciled to the general ledger.

*Agency Response:* The City will follow the auditor's recommendation. In 2010-2011, the City developed an Asset Management Plan as part of its CDBG Application and contracted with the firm RCI to develop and implement a Capital Asset Inventory.

Schedule IV Page 5 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

# Section II – Financial Statement Findings (continued)

# FS2009-4 Segregation of Duties

Condition: During the course of our audit we noted that the City of Jal's business office has inadequate segregation of duties.

*Criteria*: Segregation of conflicting duties within accounting functions is a basic internal control that mitigates the risk of significant misstatement. Appropriate segregation of duties is required to maintain proper and sufficient internal controls and properly report all revenues and expenditures as required by Section 6-6-3, NMSA 1978.

Effect: The lack of segregation of duties could allow the misappropriation of funds to occur without detection.

Cause: The lack of segregation of duties is due to the small size of the office.

Auditors' Recommendation: We recommend that there be a segregation of duties whenever possible. We recommend City Council involvement in the review of accounts receivable on a regular basis and that other employees be cross-trained on some of the accounting functions.

Agency Response: The City will follow the auditor's recommendation. The City began to implement these recommendations in 2010-2011.

City of Jal Schedule of Findings and Responses June 30, 2010

# Schedule IV Page 6 of 112

# Section II – Financial Statement Findings (continued)

### FS2009-6 Late Audit Report

Condition: The City's June 30, 2010 audit report was not submitted to the Office of the State Auditor by the December 1, 2010 deadline.

Criteria: New Mexico State Auditor Rule 2.2.2 NMAC Section 2.2.2.9 (A) requires that the audit report be filed by December 1st.

Effect: The City is not in compliance with state requirements and this could have an effect on their funding.

Cause: The City's prior year audit was very late getting completed and this delayed the completion of the 2010 audit.

Auditors' Recommendation: The City should implement procedures to ensure that the books are kept in good order to enable auditing procedures to be performed on a timely basis.

Agency Response: City will follow the auditors recommendation. The City began implementing these procedures in 2010-2011.

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-7 Expenditures in Excess of Budget

Condition: The City over expended its budget in the following funds:

Law Enforcement	\$ 46
Youth and Aged	 15,680
	\$ 15,726

Criteria: Section 6-6-6 NMSA, 1978 requires that the City keep expenditures within the budgeted amounts.

Effect: Improper management of budgets can create cash short falls.

Cause: High turnover in all departments has created inconsistencies in following City procedures.

Auditors' Recommendation: We recommend the City establish policies and procedures governing the budgetary process and monitoring of the budget to properly prepare and adjust the budget in order to authorize all expenditures.

Agency Response: The City will follow the auditors recommendation. In 2010-2011, the City began to follow budgetary policies and procedures as per the NM Department of Finance & Administration – Local Government Budget Bureau. The governing body began receiving monthly financial reports, and budgetary and financial controls were implemented. The current management personnel has experience in NM local government budgetary policies and financial oversight and controls. The city hopes to retain the current management for the foreseeable future.

Schedule IV Page 8 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

#### FS2009-8 Auditor Prepared Financial Statements

*Condition:* The financial statements and related disclosures are not being prepared by the City. The City does not have a procedure in place to detect and correct material misstatements in the financial statements.

Criteria: According to the American Institute of Certified Public Accountants' Statement on Auditing Standards No. 112, a system of internal control over financial reporting does not stop at the general ledger. It includes controls over financial statement preparation, including footnote disclosures. The fact that the auditor prepares the financial statements may mean they are correct, but it doesn't eliminate the control deficiency.

*Effect:* The City has a control deficiency since there are not sufficient controls over the preparation of financial statements and related disclosures. The risk of material misstatement of the financial statements is increased by the lack of control procedures over the preparation of the City's financial statements.

Cause: City personnel do not have the time and have not been training in the preparation of financial statements and related disclosures.

Auditors' Recommendation: We recommend that management and personnel receive training on preparation of financial statements and related disclosures under Generally Accepted Accounting Standards, or contract with a consultant to assist with the preparation and implement procedures to detect and correct misstatements.

Agency Response: The City will follow the auditors recommendations. The City has identified other findings in this report that it will also utilize a consultant to train financial personnel and to assist management in the preparation and implementation of proper policies and procedures. The City will also send financial and management personnel to appropriate training sponsored by NMDFA / NMGFOA.

Schedule IV Page 9 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS 2009-9 Deficiencies in Internal Control Structure Design, Operation, and Oversight - Comprehensive Documentation of Internal Controls

*Condition:* The City does not have a comprehensive documented internal control structure. We noted the following areas in which the City does not have sufficient key internal controls in place:

- The City does not prepare an accurate accounts payable listing.
- The City does not prepare an accurate accounts receivable listing.
- Material journal entries were required for accounts payable, accounts receivable and accrued payroll.
- The City cannot rely on their reports from their accounting system and was unable to reconcile their PERA, RHC and 941 reports to the general ledger.
- Net asset restrictions and fund balance classifications do not have adequate supporting documentation and are not periodically reviewed by management.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for <u>establishing and maintaining internal control</u> that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: The City recently had key management turnover and did not have documented policies in place to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: We recommend that the City of Jal ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process. Management should either maintain a separate fund for the federal grant money or track the federal expenses in a different line item. Management should: (1) maintain the listing of federal awards throughout the year, (2) keep state grants separate from federal grants; and (3) anytime the City receives a new grant, check with the grant contact person to determine whether the grant is federal or state funds.

*Agency Response:* The City will follow the auditors recommendation. The City began implementing the procedures in 2010-2011 with the governing body and the current management personnel providing financial oversight and control. Additional response as that provided for 2009-7.

Schedule IV Page 10 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-10 Deficiencies in Internal Control Structure Design, Operation and Oversight - Governing Body Level of Knowledge

Condition: Those charged with governance do not demonstrate a sufficient level of knowledge of accounting and regulatory requirements, industry experience, and entity operations. Those charged with governance are not actively involved and do not have significant influence over the entity's internal control environment and its financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2009 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response*: The City will follow the auditors recommendation. The City began to implement these procedures in 2010-2011. Additional response per 2009-7.

Schedule IV Page 11 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-11 Deficiencies in Internal Control Structure Design, Operation and Oversight - Planning Process to Evaluate Governing Body

Condition: There is not a succession planning process to continually evaluate the background and experience of those charged with governance in order to provide adequate oversight of the entity. Those charged with governance are not actively involved and do not have significant influence over the entity's internal control environment and its financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: City will follow the auditors recommendation and began implementing this structure in 2010-2011 with the hiring of the current management structure personnel in December 2010. Additional response as per 2009-7 through 2009-10.

Schedule IV Page 12 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-12 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Evaluation of Accounting and Finance Expertise

*Condition:* The City council does not evaluate the level of accounting and finance expertise of its members. The City does not have an audit committee that includes at least one "financial expert". Those charged with governance are not actively involved and do not have significant influence over the entity's internal control environment and its financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendations. The City began implementing this structure in 2010, and the City will have an audit committee comprised of the three members of the governing body, the city treasurer and the city manager, who has the background and experience to serve as the "financial expert." Additional response as per 2009-7 through 2009-11.

Schedule IV Page 13 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-13 Deficiencies in Internal Control Structure Design, Operation and Oversight - Removing Incentive

Condition: Management does not act to remove or reduce incentives or temptations that might prompt personnel to engage in dishonest, illegal, or unethical acts. Management, through its attitudes and actions, does not demonstrate character, integrity, and ethical values. Sound integrity and ethical values, particularly of top management, are not developed and do not set the standard of conduct for the organization and financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation and began implementing this structure with the hiring of the current management in 2010-2011 who have a proper financial background with a strong character, integrity, attitude, and ethical values. Additional response as per 2009-7 through 2009-12.

Schedule IV Page 14 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

#### FS2009-14 Deficiencies in Internal Control Structure Design, Operation and Oversight - Following Ethical Guidelines

Condition: Management does not follow ethical guidelines in dealing with external audiences, including suppliers, citizens, creditors, insurers, etc. Management, through its attitudes and actions, does not demonstrate character, integrity, and ethical values. Sound integrity and ethical values, particularly of top management, are not developed and do not set the standard of conduct for the organization and financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation, and in addition, the response as per 2009-13. Current management has a favorable record and reputation of dealing with external audiences and is active in the local community.

City of Jal Schedule of Findings and Responses June 30, 2010

# Schedule IV Page 15 of 112

#### Section II – Financial Statement Findings (continued)

# FS2009-15 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Approval of Changes in Key Relationships

Condition: Management does not approve changes in key relationships with external parties. Management, through its attitudes and actions, does not demonstrate character, integrity, and ethical values. Sound integrity and ethical values, particularly of top management, are not developed and do not set the standard of conduct for the organization and financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Additional response as per 2009-13 and 2009-14.

Schedule IV Page 16 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-16 Deficiencies in Internal Control Structure Design, Operation and Oversight – Relationships with Professional Third Parties

Condition: Relationships with professional third parties are not periodically reviewed to ensure the entity maintains association with reputable parties. Management, through its attitudes and actions, does not demonstrate character, integrity, and ethical values. Sound integrity and ethical values, particularly of top management, are not developed and do not set the standard of conduct for the organization and financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendations. Current management personnel will periodically review the City's relationships, contracts, and agreements with third parties. Additional response as per 2009-13 through 2009-15.

Schedule IV Page 17 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

# Section II – Financial Statement Findings (continued)

#### FS2009-17 Deficiencies in Internal Control Structure Design, Operation and Oversight – Risk Appetite

Condition: "Risk appetite," or the amount of risk the entity is willing to accept, associated with each new activity is not discussed and influenced by the City's culture and operating practices. Management's philosophy and operating style are not consistent with a sound control environment and has a negative pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolve improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management hired in 2010-2011 has the appropriate philosophy and operating style that is consistent with a sound control environment and has a positive effect on the City. The City will discuss and assess risk, assess employee turnover, investigate and resolve improper business practices, and adopt appropriate accounting policies with a view of accounting as a means to monitor and control various activities of the City. Additional response as per 2009-7 through 2009-16.

City of Jal Schedule of Findings and Responses June 30, 2010 Schedule IV Page 18 of 112

#### Section II – Financial Statement Findings (continued)

# FS2009-18 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Analyzing New Activities

Condition: Management does not analyze the potential benefits and key risk drivers associated with each of its new activities. Management's philosophy and operating style are not consistent with a sound control environment and has a negative pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolve improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Additional response as per 2009-17.

Schedule IV Page 19 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-19 Deficiencies in Internal Control Structure Design, Operation and Oversight – Attitudes to Support an Effective Control Environment

Condition: Management does not exemplify attitudes and actions in line with its mission, vision, and values to support an effective control environment. Management's philosophy and operating style are not consistent with a sound control environment and has a negative pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolve improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendations. Current management personnel hired in 2010-2011 will exemplify attitudes and actions to support an effective control environment. Additional response as per 2009-13 through 2009-18.

Schedule IV Page 20 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-20 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Emphasis on Appropriate Behavior

Condition: Management does not maintain contact with, or consistently emphasize appropriate behavior across, its operations. Management's philosophy and operating style are not consistent with a sound control environment and have a pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolve improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management hired in 2010-2011 sets an example of appropriate behavior. It resides full-time in the local community, is active in the local community, and has weekly meetings (and asneeded meetings) with department heads/supervisors to maintain contact with the City and its operations. Additional response as per 2009-13 through 2009-19.

Schedule IV Page 21 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# <u>FS2009-21</u> <u>Deficiencies in Internal Control Structure Design, Operation and Oversight - Lack of Education on the Importance of Internal Controls</u>

Condition: There are no procedures or activities in place to regularly educate and communicate to management and employees the importance of internal controls and to raise their level of understanding controls. Management's philosophy and operating style are not consistent with a sound control environment and have a pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolve improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management hired in 2010-2011 regularly attends educational training provided through NMDFA or NMML and communicates the importance of internal controls through budget, financial, and audit review workshops with the governing body and department heads/supervisors. Additional response as per 2009-13 through 2009-20.

City of Jal
Schedule of Findings and Responses
June 30, 2010

Schedule IV

Page 22 of 112

#### Section II – Financial Statement Findings (continued)

# FS2009-22 Deficiencies in Internal Control Structure Design, Operation and Oversight – Risk Identifiers Not Communicated

Condition: The responsibilities and expectations for the City's activities and the philosophy about identification and acceptance of risk are not clearly communicated to appropriate personnel. Management's philosophy and operating style are not consistent with a sound control environment and have a pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolves improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Additional response as per 2009-17 through 2009-21.

Schedule IV Page 23 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

# Section II – Financial Statement Findings (continued)

# FS2009-23 Deficiencies in Internal Control Structure Design, Operation and Oversight - Lack of Promotion of a Sound Control Environment

Condition: Management does not openly encourage and acknowledge the practices of employees, functions, or operating units that promote a sound control environment even when the practice may be controversial. Management's philosophy and operating style are not consistent with a sound control environment and have a pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolves improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management hired in 2010-2011 openly encourages and acknowledges the practices of employees, functions, or operating units that promote a sound control environment even when the practice may be controversial through monthly governing body meetings and weekly internal communications to the governing body and department heads/supervisors. Additional response as per 2009-17 through 2009-22.

Schedule IV Page 24 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

# Section II – Financial Statement Findings (continued)

# FS2009-24 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Attention to Known Internal Control Weaknesses

Condition: Management does not give appropriate attention to internal controls or correct any known weaknesses in internal controls on a timely basis. Management's philosophy and operating style are not consistent with a sound control environment and have a pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate, and does not resolve improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Current management and financial personnel give appropriate attention to internal controls and correct any known weaknesses in internal controls on a timely basis. Additional response as per 2009-17 through 2009-23.

Schedule IV Page 25 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-25 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Importance Place on the Accounting Function

Condition: Management does not regard the accounting function as a means for monitoring and exercising control over the City's various activities. Management's philosophy and operating style are not consistent with a sound control environment and have a pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolve improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Additional response as per 2009-17 through 2009-24.

Schedule IV Page 26 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-26 Deficiencies in Internal Control Structure Design, Operation and Oversight - Central Accounting Function does not have Proper Authority

Condition: The central accounting and financial reporting functions do not have proper authority over decentralized accounting personnel. Management's philosophy and operating style are not consistent with a sound control environment and have a pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolves improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendations. Management will ensure that central accounting and financial reporting functions will have proper authority over decentralized accounting personnel. Additional response as per 2009-17 through 2009-25.

Schedule IV Page 27 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-27 Deficiencies in Internal Control Structure Design, Operation and Oversight – Financial Reporting Objectives not Established and Clearly Articulated

Condition: Management does not establish and clearly articulate financial reporting objectives, including goals related to internal control over financial reporting. Management's philosophy and operating style are not consistent with a sound control environment and have a pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolve improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendations. Current management will establish and clearly articulate financial reporting objectives including goals related to internal control over financial reporting. Additional response as per 2009-17 through 2009-26.

Schedule IV Page 28 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

# Section II – Financial Statement Findings (continued)

# FS2009-28 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Objective Process in Selecting Accounting Principles

Condition: Management does not follow a disciplined, objective process in selecting accounting principles and developing estimates. Management's philosophy and operating style are not consistent with a sound control environment and have a pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolve improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Current management will follow a disciplined, objective process in selecting accounting principles and developing estimates. Additional response as per 2009-17 through 2009-27.

Schedule IV Page 29 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-29 Deficiencies in Internal Control Structure Design, Operation and Oversight – Tone at the Top

Condition: Management does not set the tone that high-quality and transparent financial reporting is expected. Management's philosophy and operating style are not consistent with a sound control environment and have a pervasive effect on the entity. Management does not analyze the risks and benefits of new activities, does not assess turnover among employees, does not investigate and resolve improper business practices, does not view accounting as a means to monitor and control the various activities of the organization, and does not adopt accounting policies that reflect the economic realities of the governmental unit.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

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*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Current management has and will set the tone that high-quality and transparent financial reporting is expected. Additional response as per 2009-17 through 2009-28.

Schedule IV Page 30 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

# FS2009-30 Deficiencies in Internal Control Structure Design, Operation and Oversight - Lack of Establishing Financial Reporting Objectives

Condition: Management does not establish and clearly articulate financial reporting objectives, including goals related to internal control over financial reporting. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Current management will establish and clearly articulate financial reporting objectives, including goals related to internal control over financial reporting. The organizational structure of the City will be appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the City will be present and will provide unfettered influence to effectively run the entity and support effective financial reporting.

Schedule IV Page 31 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-31 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Disciplined, Objective Process in Selecting Accounting Principals and Developing Estimates

Condition: Management does not follow a disciplined, objective process in selecting accounting principles and developing estimates. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

*Auditors' Recommendation:* The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Additional response as per 2009-28 and 2009-30.

Schedule IV Page 32 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-32 Deficiencies in Internal Control Structure Design, Operation and Oversight - Lack of Evaluation of Organizational Structure

Condition: Management does not periodically evaluate the City's organizational structure and make necessary changes based on changes in its activities. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. Current management has and will periodically evaluate the City's organizational structure and make necessary changes based on changes in its activities. Additional response as per 2009-30 and 2009-31.

Schedule IV Page 33 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-33 Deficiencies in Internal Control Structure Design, Operation and Oversight - Lack of Defining Key Areas of Authority and Responsibility

Condition: The City does not define key areas of authority and responsibility, including management's responsibility for activities, and how they affect the City as a whole. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. The governing body has and will define key areas of authority and responsibility, including management's responsibility for activities and how they affect the City as a whole. Additional response as per 2009-30 through 2009-32.

Schedule IV Page 34 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### FS2009-34 Deficiencies in Internal Control Structure Design, Operation and Oversight - Lack of Establishing Internal Reporting Responsibilities for Each Department

Condition: The City does not establish internal reporting responsibilities for each department, program, or other function that are consistent with the objective of achieving effective internal control over financial reporting. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. The current management has and will establish internal reporting responsibilities for each department, program, or other function that are consistent with the objective of achieving effective internal control over financial reporting. Additional response as per 2009-30 through 2009-33.

Schedule IV Page 35 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-35 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Structure for Assigning Ownership of Data

Condition: There is not a structure for assigning ownership of data, including who is authorized to make and/or modify transactions. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. The governing body and current management will ensure that there is a structure for assigning ownership of data including who is authorized to make and/or modify transactions. Additional response as per 2009-30 through 2009-34.

Schedule IV Page 36 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-36 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Policies that are Adequately Communicated to All Employees

Condition: There are not policies for offering new services, conflicts of interest, and security practices that are adequately communicated to all employees in the organization. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. Management will ensure that there are policies, to be developed by our consultant, for offering new services, conflicts of interest, and security practices that are adequately communicated to all City employees. Additional response as per 2009-30 through 2009-35.

Schedule IV Page 37 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-37 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Adequate Supervision of Decentralized Operations

Condition: There is not adequate supervision and monitoring of decentralized operations, including accounting personnel and information systems. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that there is adequate supervision and monitoring of decentralized operations including accounting personnel and information systems. Additional response as per 2009-30 through 2009-36.

Schedule IV Page 38 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### <u>FS2009-38 Deficiencies in Internal Control Structure Design, Operation and Oversight – Governing Body does not Oversee</u> Disclosures

Condition: The City council does not oversee the City's disclosures and the policies under which disclosures are made. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. The governing body will oversee the City's disclosures (subject to the NM Open Records Act) and the policies, to be developed by our consultant, under which disclosures are made. Additional response as per 2009-30 through 2009-37.

Schedule IV Page 39 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-39 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Process to Support the Identification, Selection, and Application of Alternate Accounting Treatments

Condition: A process does not exist to support the identification, selection, and application of alternate accounting treatments. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that a process, as per NMDFA-LGFB and developed by our consultant, will support the identification, selection, and application of alternate accounting treatments. Additional response as per 2009-30 through 2009-38.

Schedule IV Page 40 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-40 Deficiencies in Internal Control Structure Design, Operation and Oversight - Lack of Process to Discuss Disclosure Laws and Standards

Condition: There is not a process to discuss disclosure laws and standards and establish controls to verify the effectiveness of required disclosures (e.g., accounting checklists). The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that there is a process, to be developed by our consultant, to discuss disclosure laws and standards and establish controls to verify the effectiveness of required disclosures, such as accounting checklists. Additional response as per 2009-30 through 2009-39.

Schedule IV Page 41 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-41 Deficiencies in Internal Control Structure Design, Operation and Oversight - Single Individuals Capable of Exerting Substantial Influence over the City's Affairs

Condition: There are single individuals capable of exerting substantial influence over the City's affairs. The organizational structure of the entity is not appropriately designed to promote a sound control environment. Authority and responsibility, appropriate reporting lines, and free flow of information across the governmental unit are not present and do not provide unfettered influence to effectively run the entity and support effective financial reporting.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Through the policies and procedures implemented and to be implemented, the result of these audits, and with the current management structure, the City will be able to mitigate, reduce, and/or eliminate the prior condition of "single individuals capable of exerting substantial influence of the City's affairs." Additional response as per 2009-30 through 2009-40.

Schedule IV Page 42 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# <u>FS2009-42</u> <u>Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Human Resource Policies and Procedures that Demonstrate its Commitment to Integrity, Ethical Behavior, and Competence</u>

Condition: Management does not establish human resource policies and procedures that demonstrate its commitment to integrity, ethical behavior, and competence. Human resource policies and procedures do not send messages to employees regarding expected levels of integrity, ethical behavior, and competence.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will establish (through the assistance of our consultant) human resource policies and procedures that demonstrate its commitment to integrity, ethical behavior, and competence. This will send a message to employees regarding expected levels of integrity, ethical behavior, and competence.

Schedule IV Page 43 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-43 Deficiencies in Internal Control Structure Design, Operation and Oversight – Human Resource Policies Not Clearly Communicated

*Condition:* Human resource policies and procedures are not clearly communicated to employees and issued, updated, and revised on a timely basis. Human resource policies and procedures do not send messages to employees regarding expected levels of integrity, ethical behavior, and competence.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that human resource policies and procedures (to be updated and revised with the assistance of our consultant) are clearly communicated and issued to employees as well as updated and revised on a timely basis. Additional response as per 2009-42.

Schedule IV Page 44 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### <u>FS2009-44</u> <u>Deficiencies in Internal Control Structure Design, Operation and Oversight – Recruitment and Retention Practices</u> Not Guided by Principles of Integrity

*Condition:* Employee recruitment and retention practices for key financial positions are not guided by principles or integrity and by the necessary competencies associated with the positions. Human resource policies and procedures do not send messages to employees regarding expected levels of integrity, ethical behavior, and competence.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. With the hiring of the current management structure, the governing body and management will ensure that employee recruitment practices for key financial positions are guided by principles of integrity and by the necessary competencies associated with the positions. Additional response as per 2009-42 through 2009-43.

Schedule IV Page 45 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-45 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Screening Procedures for Job Applicants

*Condition:* There are no screening procedures for job applicants, particularly for employees in managerial positions or positions with access to assets susceptible to misappropriation. Human resource policies and procedures do not send messages to employees regarding expected levels of integrity, ethical behavior, and competence.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management has and will ensure that there are screening procedures for job applicants, particularly for employees in managerial positions or positions with access to assets susceptible to misappropriation. Additional response as per 2009-42 through 2009-44.

Schedule IV Page 46 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-46 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Formal Procedures for the Ongoing Training and Motivation of Employees

*Condition:* There are no formal procedures for the ongoing training and motivation of employees. Human resource policies and procedures do not send messages to employees regarding expected levels of integrity, ethical behavior, and competence.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. Management will ensure that there are formal procedures (to be developed by our consultant) for the ongoing training and motivation of employees. Additional response as per 2009-42 through 2009-45.

Schedule IV Page 47 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-47 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Oversight of the Process for Defining Responsibility for Key Financial Reporting Roles by the Governing Body

*Condition:* The City council does not oversee the City's process for defining responsibilities for key financial reporting roles. The City does not assign authority and responsibility to provide a basis for accountability and control.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. The governing body and management will oversee the City's process for defining responsibilities for key financial reporting roles and will assign authority and responsibility to provide a basis for accountability and control. Additional response as per 2009-42 through 2009-46.

Schedule IV Page 48 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-48 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Establishing Competencies Prior to Hiring of Key Positions

*Condition:* The City does not establish competencies (knowledge, skills, abilities, and credentials) prior to hiring of key positions. The City is not committed to competence in the requirements of particular jobs and in translating those requirements into knowledge and skills.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that competencies (knowledge, skills, abilities, and credentials) are establish prior to the hiring of key positions. The City will be committed to competence in the requirements of particular jobs and in translating those requirements into knowledge and skills. Additional response as per 2009-42 and 2009-43.

Schedule IV Page 49 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-49 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Appropriate Competencies by Employees

Condition: Employees do not tend to have the competence and training necessary for their assigned level of responsibility or the nature and complexity of the City's activities. The City is not committed to competence in the requirements of particular jobs and in translating those requirements into knowledge and skills.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that employees have the competence and training necessary for their assigned level of responsibility and of the nature and complexity of the City's activities. Additional response as per 2009-48.

Schedule IV Page 50 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-50 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Demonstration of a Commitment to Provide Sufficient Accounting and Financial Personnel

Condition: Management does not demonstrate a commitment to provide sufficient accounting and financial personnel to keep pace with the growth and/or complexity of the City's activities. The City is not committed to competence in the requirements of particular jobs and in translating those requirements into knowledge and skills.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will demonstrate a commitment to provide sufficient accounting and financial personnel to keep pace with the growth and/or complexity of the City's activities. Additional response as per 2009-48 and 2009-49.

Schedule IV Page 51 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-51 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Supplementing In-House Competencies

Condition: The City does not supplement in-house competencies by establishing outsourcing arrangements with other firms as permitted by regulatory standards. The City is not committed to competence in the requirements of particular jobs and in translating those requirements into knowledge and skills.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. The governing body, through management, has and will supplement in-house competencies by establishing outsourcing arrangements with other firms as permitted by regulatory standards.

Schedule IV Page 52 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-52 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Mechanisms to Identify Risks Applicable to the City and Financial Reporting Objectives

Condition: Mechanisms are not in place to identify risks applicable to the City and financial reporting objectives, including (1) changes in operating, economic, and regulatory environments; (2) participation in new programs or activities; (3) new service offerings; (4) communication at various levels of management; (5) application processes; and (6) information technology infrastructure and processes. Management has not established practices for the identification or risks affecting the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that mechanisms are in place to identify risks applicable to the City and financial reporting objectives, including 1) changes in operating, economic and regulatory environments; 2) participation in new programs or activities; 3) new service offerings; 4) communication at various levels of the City; 5) applications processes; and 6) information technology infrastructure and processes. Management will establish, through our consultant, practices for the identification of risks affecting the city.

Schedule IV Page 53 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### FS2009-53 Deficiencies in Internal Control Structure Design, Operation and Oversight - Lack of Risk Evaluation

Condition: Management does not evaluate risks as part of the planning process. Management has not established practices for the identification of risks affecting the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. Management will evaluate risks as part of the planning process. Additional response as per 2009-52.

Schedule IV Page 54 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### FS2009-54 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Periodic Review to Anticipate and Identify Activities that May Affect the City's Ability to Achieve its Objectives

Condition: Periodic reviews are not performed to, among other things, anticipate and identify routine events or activities that may affect the City's ability to achieve its objectives. Management has not established practices for the identification of risks affecting the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that periodic reviews are performed to, among other things, anticipate and identify routine events or activities that may affect the City's ability to achieve its objectives. Additional response as per 2009-52 and 2009-53.

Schedule IV Page 55 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-55 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Process to Identify Risks Associated with Nonroutine Transactions

Condition: Management does not have a process to identify risks associated with nonroutine transactions. Management has not established practices for the identification of risks affecting the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. Management will develop, through our consultant, a process to identify risks associated with non-routine transactions. Additional response as per 2009-52 through 2009-54.

Schedule IV Page 56 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-56 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Identification of Risks Potentially Impacting the Achievement of Financial Reporting Objectives

Condition: Risks potentially impacting the achievement of financial reporting objectives are not identified. Management has not established practices for the identification of risks affecting the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. Management will ensure that a process will be developed (through our consultant) so that risks potentially impacting the achievement of financial reporting objectives are identified. Additional response as per 2009-52 through 2009-55.

Schedule IV Page 57 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-57 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Applying Forward-Looking Mechanisms

Condition: Management does not have forward-looking mechanisms to provide early warning of potential risks relevant to preparation of the financial statements. Management has not established practices for the identification of risks affecting the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. Management has, and will have, forward-looking mechanisms to provide early warning of potential risks relevant to preparation of the financial statements. Additional response as per 2009-52 through 2009-56.

Schedule IV Page 58 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-58 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Identification of Risks Related to Laws or Regulations

Condition: Management does not identify risks related to laws or regulations that may effect financial reporting. Management has not established practices for the identification of risks affecting the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management has, and will, identify risks related to laws or regulations that may affect financial reporting. Additional response as per 2009-52 through 2009-57.

Schedule IV Page 59 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-59 Deficiencies in Internal Control Structure Design, Operation and Oversight – Risks Related to Employees are Not Appropriately Identified

Condition: Risks related to the ability of an employee to initiate and process unauthorized transactions are not appropriately identified. Management has not established practices for the identification of risks affecting the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that risks related to the ability of an employee to initiate and process unauthorized transactions will be appropriately identified. Procedures to be developed through our consultant.

Schedule IV Page 60 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-60 Deficiencies in Internal Control Structure Design, Operation and Oversight – Fraud Assessments are Not Part of the Risk Identification Process

*Condition:* Fraud assessments have not been made an integral part of the risk identification process. Management has not developed an appropriate fraud risk assessment and monitoring process.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Fraud assessments will be made an integral part of the risk identification process. Management will develop (through our consultant) an appropriate fraud risk assessment and monitoring process.

Schedule IV Page 61 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# <u>FS2009-61 Deficiencies in Internal Control Structure Design, Operation and Oversight – Assessment of Fraud Risks Does Not Consider Incentives and Pressures, Attitudes, and Rationalizations, and Opportunity</u>

*Condition:* The City's assessment of fraud risks does not consider incentives and pressures, attitudes, and rationalizations as well as the opportunity to commit fraud. Management has not developed an appropriate fraud risk assessment and monitoring process.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. The City's assessment of fraud risks will consider incentives and pressures, attitudes, and rationalizations as well as the opportunity to commit fraud. Additional response as per 2009-60.

Schedule IV Page 62 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-62 Deficiencies in Internal Control Structure Design, Operation and Oversight – Assessment of Fraud Risk Does Not Consider Risk Factors Relevant to its Activities

*Condition:* The City's assessment of fraud risk does not consider risk factors relevant to its activities and to the geographic region in which it operates. Management has not developed an appropriate fraud risk assessment and monitoring process.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. The City's assessment of fraud risks will consider risk factors relevant to its activities and to the geographic region in which it operates. Additional response as per 2009-60 and 2009-61.

Schedule IV Page 63 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### FS2009-63 Deficiencies in Internal Control Structure Design, Operation and Oversight – Potential for Fraud in High-Risk Areas is Not Assessed

Condition: The City does not assess the potential for fraud in high-risk areas of the entity, including revenue recognition, management override, accounting estimates, and nonstandard journal entries. Management has not developed an appropriate fraud risk assessment and monitoring process.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. The City will assess the potential for fraud in high-risk areas of the entity including revenue recognition, management override, accounting estimates, and non-standard journal entries. Additional response as per 2009-60 through 2009-62.

Schedule IV Page 64 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-64 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Understanding on the Part of the Governing Body on Fraud Risk

*Condition:* The City council does not understand and exercise oversight of the City's fraud risk assessment process. Management has not developed an appropriate fraud risk assessment and monitoring process.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. The governing body will understand and exercise oversight of the City's fraud risk assessment process. Additional response as per 2009-60 through 2009-63.

Schedule IV Page 65 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### <u>FS2009-65</u> <u>Deficiencies in Internal Control Structure Design, Operation and Oversight – Significance of Potential Fraud Does</u> Not Consider both Quantitative and Qualitative Factors

Condition: With respect to financial statement accounts and disclosures, the significance of potential fraud based on materiality and risk does not consider both quantitative and qualitative factors. Management has not developed an appropriate fraud risk assessment and monitoring process.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that, with respect to financial statement accounts and disclosures, the significance of potential fraud based on materiality and risk will consider both quantitative and qualitative factors. Additional response as per 2009-60 through 2009-64.

Schedule IV Page 66 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# <u>FS2009-66</u> <u>Deficiencies in Internal Control Structure Design, Operation and Oversight – Management Does Not Identify All Significant Relationships</u>

*Condition:* Management does not identify all significant relationships including service providers, suppliers, citizen groups, creditors, etc. Management does not consider the entire organization as well as its extended relationships in its risk assessment process.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will identify all significant relationships including service providers, suppliers, citizen groups, creditors, etc. Management will consider the entire organization as well as its extended relationships in its risk assessment process, of which the process will be developed by our consultant.

Schedule IV Page 67 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# <u>FS2009-67</u> <u>Deficiencies in Internal Control Structure Design, Operation and Oversight – Planning Process Does Not Include a Broad Spectrum of Personnel with Collective Knowledge of All Areas of the City</u>

*Condition:* The planning process does not include a broad spectrum of personnel with collective knowledge of all areas of the City. Management has not implemented mechanisms to anticipate, identify, and react to changes.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that the planning process includes a broad spectrum of personnel with collective knowledge of all areas of the City. Management will implement mechanisms to anticipate, identify, and react to changes.

Schedule IV Page 68 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### <u>FS2009-68</u> <u>Deficiencies in Internal Control Structure Design, Operation and Oversight – Governing Body Lacks Significance</u> of Related Party Transactions

Condition: Processes are not in place to ensure that the accounting department and City council are sufficiently aware of significant related party transactions to ensure they are appropriately accounted for and disclosed. Management has not implemented mechanisms to anticipate, identify, and react to changes.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that processes are in place so that the accounting department and the governing body are sufficiently aware of significant related party transactions so that they are properly accounted for and disclosed. Additional response as per 2009-67.

Schedule IV Page 69 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-69 Deficiencies in Internal Control Structure Design, Operation and Oversight - Periodic Risk Assessments are Not Reviewed by Management

Condition: Periodic risk assessments are not reviewed by management. Management does not evaluate and mitigate risk appropriately.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response*: The City will follow the auditors recommendation. Periodic risk assessments will be reviewed by management. Management will evaluate and mitigate risk appropriately.

Schedule IV Page 70 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-70 Deficiencies in Internal Control Structure Design, Operation and Oversight – Senior Management Does Not Develop Plans to Mitigate Significant Identified Risks and Present them to the City Council

*Condition:* Senior management does not develop plans to mitigate significant identified risks and present them to the City council. Management does not evaluate and mitigate risk appropriately.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Senior management will develop (through our consultant) plans to mitigate significant identified risks and present them to the governing body. Management will evaluate and mitigate risk appropriately.

Schedule IV Page 71 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-71 Deficiencies in Internal Control Structure Design, Operation and Oversight - Controls are Not Examined when Risks are Identified

Condition: When risks are identified, controls are not examined to determine whether there has been a failure in controls and action is not taken to address them. Management does not evaluate and mitigate risk appropriately.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. Management will ensure that when risks are identified, controls will be examined to determine whether there has been a failure in controls and action is taken to address them. Additional response as per 2009-70.

City of Jal Schedule of Findings and Responses June 30, 2010

### Schedule IV Page 72 of 112

### Section II – Financial Statement Findings (continued)

# FS2009-72 Deficiencies in Internal Control Structure Design, Operation and Oversight – Identified Fraud Risk Factors are Not Tracked

*Condition:* Management does not have specific programs or procedures in place to track fraud risk factors identified by management. Management does not evaluate and mitigate risk appropriately.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response*: The City will follow the auditors recommendation. Management will have specific programs or procedures (to be developed by our consultant) in place to track identified fraud risk factors. Additional response as per 2009-70 and 2009-71.

Schedule IV Page 73 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-73 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Process to Identify and Address Changes in GAAP

Condition: The accounting department does not have a process in place to identify and address changes in GAAP. Accounting principles are not properly applied in the preparation of the financial statements.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that the accounting department has a process (through our consultant) in place to identify and address changes in GAAP and that accounting principles will be properly applied in the preparation of the financial statements.

Schedule IV Page 74 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-74 Deficiencies in Internal Control Structure Design, Operation and Oversight – Changes to Significant Accounting Policies are not Approved by Management or Reviewed by the City Council

*Condition:* Changes to significant accounting policies are not approved by management and are not subject to review by the City council. Accounting principles are not properly applied in the preparation of the financial statements.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. Changes to significant accounting policies will be approved by management and subject to review by the governing body. Additional response as per 2009-73.

Schedule IV Page 75 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-75 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Process to Identify Changes Within Operating Practices

Condition: A process does not exist to identify changes within operating practices that may affect the method or process or recording transactions and the application of GAAP. Accounting principles are not properly applied in the preparation of the financial statements.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that a process is implemented to identify changes within operating practices that may affect the method or process of recording transactions and the application of GAAP. Additional response as per 2009-73 and 2009-74.

Schedule IV Page 76 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-76 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Process to Maintain Current Knowledge of GAAP Principles and Other Relevant Pronouncements

*Condition:* A process does not exist to maintain current knowledge of GAAP principles and other relevant pronouncements. Accounting principles are not properly applied in the preparation of the financial statements.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

*Agency Response:* The City will follow the auditors recommendation. Management will ensure there is a process to maintain current knowledge of GAAP principles and other relevant pronouncements. Additional response as per 2009-73 through 2009-75.

Schedule IV Page 77 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-77 Deficiencies in Internal Control Structure Design, Operation and Oversight – Operating Information does not Serve as a Basis for Reliable Financial Reporting

*Condition:* Operating information used to develop accounting and financial information does not serve as a basis for reliable financial reporting, and operating information is not used as the source of accounting estimates. Information is not identified, captured and used at all levels of the City to support the achievement of financial reporting objectives.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that operating information used to develop accounting and financial information will serve as a basis for reliable financial reporting, and operating information will be used as the source of accounting estimates. Management will ensure that information will be identified, captured, and used at all levels of the City to support the achievement of financial reporting objectives.

Schedule IV Page 78 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-78 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Procedures to Determine when Control Objectives are Met

Condition: Process procedures are not sufficiently formal such that management can determine whether the control objective is met, documentation supporting the procedures is in place, and personnel routinely know the procedures that need to be performed. Information relevant to financial reporting is not identified, captured, processed, and distributed within the parameters established by the City's control processes to support the achievement of financial reporting objectives.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Process procedures will be sufficiently formal such that management can determine whether the control objective is met, documentation supporting the procedures is in place, and personnel routinely know the procedures that need to be performed. Management will ensure that information relevant to financial reporting is identified, captured, processed, and distributed within the parameters established by the City's control processes to support the achievement of financial reporting objectives.

Schedule IV Page 79 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-79 Deficiencies in Internal Control Structure Design, Operation and Oversight – Data Underlying Financial Statements are not Captured Completely, Accurately, and Timely

Condition: Data underlying financial statements are not captured completely, accurately, and timely, in accordance with the City's policies and procedures and in compliance with laws and regulations. Information relevant to financial reporting is not identified, captured, processed, and distributed within the parameters established by the City's control processes to support the achievement of financial reporting objectives.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect:* Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that data underlying financial statements is captured completely, accurately, and timely, in accordance with the City's policies and procedures, and in compliance with laws and regulations. Additional response as per 2009-78.

Schedule IV Page 80 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### <u>FS2009-80</u> <u>Deficiencies in Internal Control Structure Design, Operation and Oversight – Financial Personnel do not Meet</u> with Management to Discuss Operational Results

*Condition:* Financial personnel do not meet with line management to discuss operational results. Information relevant to financial reporting is not identified, captured, processed, and distributed within the parameters established by the City's control processes to support the achievement of financial reporting objectives.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that financial personnel meet with line management (department heads/supervisors) to discuss operational results. Additional response as per 2009-78 and 2009-79.

Schedule IV Page 81 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-81 Deficiencies in Internal Control Structure Design, Operation and Oversight – Financial Personnel do not Receive Detailed Information when Reviewing Financial Results

*Condition:* Financial personnel do not receive detailed information when reviewing financial results. Information relevant to financial reporting is not identified, captured, processed, and distributed within the parameters established by the City's control processes to support the achievement of financial reporting objectives.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that financial personnel receive detailed information when reviewing financial results. Additional response as per 2009-78 through 2009-80.

Schedule IV Page 82 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-82 Deficiencies in Internal Control Structure Design, Operation and Oversight – Established Deadlines do not Exist for Period End Reporting

*Condition:* Established and agreed-upon deadlines do not exist for period end reporting which includes review by management and third parties (e.g., attorneys). Information relevant to financial reporting is not identified, captured, processed, and distributed within the parameters established by the City's control processes to support the achievement of financial reporting objectives.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Established and agreed-upon deadlines will be used for periodend reporting, which includes review by management and third parties (such as attorneys). Additional response as per 2009-78 through 2009-81.

Schedule IV Page 83 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-83 Deficiencies in Internal Control Structure Design, Operation and Oversight – An Open Communications Channel does not Exist Between Management and the City Council

Condition: An open communications channel does not exist between management and the City council. Communication does not exist between management and the City council so that both have relevant information to fulfill their roles with respect to governance and to financial reporting objectives.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. An open communication channel will, and does, exist between management and the governing body. Communication will, and does, exist between management and the governing body so that both have relevant information to fulfill their roles with respect to governance and to financial reporting objectives.

Schedule IV Page 84 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-84 Deficiencies in Internal Control Structure Design, Operation and Oversight – Effectiveness of Those Charged with Governance is not Supported by Timely Communications

*Condition:* The effectiveness of those charged with governance is not supported by timely communications. Communication does not exist between management and City council so that both have relevant information to fulfill their roles with respect to governance and to financial reporting objectives.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that the effectiveness of those charge with governance (the governing body) will be supported with timely communications. Additional response as per 2009-83.

Schedule IV Page 85 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-85 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Communication Approaches for Dealing with Inappropriate Behavior

Condition: Management has not developed communication approaches that specify individual responsibilities in dealing with inappropriate behavior. All personnel, particularly those in roles affecting financial reporting, are not receiving a clear message from top management that both internal control over financial reporting and individual control responsibilities must be taken seriously.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will develop, and has developed, communication approaches that specify individual responsibilities in dealing with inappropriate behavior. All personnel, particularly those in roles affecting financial reporting, will, and have, receive a clear message from management that both internal control over financial reporting and individual control responsibilities must be taken seriously.

Schedule IV Page 86 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-86 Deficiencies in Internal Control Structure Design, Operation and Oversight – Employees do not Receive Adequate Information to Complete their Job Responsibilities

Condition: Employees do not receive adequate information to complete their job responsibilities. All personnel, particularly those in roles affecting financial reporting, are not receiving a clear message from top management that both internal control over financial reporting and individual control responsibilities must be taken seriously.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that employees receive adequate information to complete their job responsibilities. Additional response as per 2009-85.

Schedule IV Page 87 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-87 Deficiencies in Internal Control Structure Design, Operation and Oversight – Upstream Communication is not Used by Management to Improve Performance and Enhance Internal Control

*Condition:* Upstream communication is not used by management to improve performance and enhance internal control. Personnel do not have an effective and nonretributive method to communicate significant information upstream in the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Upstream communication will be, and has been, used by management to improve performance and enhance internal control. Personnel will, and do, have an effective and non-retributive method to communicate significant information upstream in the City.

Schedule IV Page 88 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## <u>FS2009-88 Deficiencies in Internal Control Structure Design, Operation and Oversight – Separate Lines of Communication are not in Place in Case Normal Channels are Ineffective</u>

Condition: Separate lines of communication are not in place and do not serve as a "fail-safe" mechanism in case normal channels are inoperative or ineffective. Personnel do not have an effective and nonretributive method to communicate significant information upstream in the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Separate lines of communication will be, and are, in place to serve as a "fail safe" mechanism in case normal channels are inoperative or ineffective. Additional response as per 2009-87.

Schedule IV Page 89 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### FS2009-89 Deficiencies in Internal Control Structure Design, Operation and Oversight - Lack of Whistleblower Policy

*Condition:* There is no whistleblower process that allows for anonymity for individuals who report possible improprieties. Personnel do not have an effective and nonretributive method to communicate significant information upstream in the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. There will be, and is, a whistleblower process that allows for anonymity for individuals who report possible improprieties. Additional response as per 2009-87 and 2009-88.

Schedule IV Page 90 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

#### Section II – Financial Statement Findings (continued)

## FS2009-90 Deficiencies in Internal Control Structure Design, Operation and Oversight – Reported Potential Improprieties are not Reviewed, Investigated, and Resolved in a Timely Manner

*Condition:* Reported potential improprieties are not reviewed, investigated, and resolved in a timely manner. Personnel do not have an effective and nonretributive method to communicate significant information upstream in the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that reported potential improprieties are reviewed, investigated and resolved in a timely manner. Additional response as per 2009-87 through 2009-89.

City of Jal Schedule of Findings and Responses June 30, 2010

### Schedule IV Page 91 of 112

### Section II – Financial Statement Findings (continued)

## FS2009-91 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Process for Tracking Communications from Citizens, Vendors, Regulators, and Other External Parties

*Condition:* There is not a process for tracking communications from citizens, vendors, regulators, and other external parties. Personnel do not have an effective and nonretributive method to communicate significant information upstream in the entity.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that there is a process for tracking communications from citizens, vendors, regulators, and other external parties. Additional response as per 2009-87 through 2009-90.

Schedule IV Page 92 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-92 Deficiencies in Internal Control Structure Design, Operation and Oversight – Ongoing Monitoring is not Built into Operations Throughout the City

Condition: Ongoing monitoring is not built into operations throughout the City and does not include explicit identification of what constitutes a deviation from expected control performance, thereby signaling a need to investigate both potential control problems and changes in risk profiles. Management does not monitor controls over financial reporting through ongoing monitoring, independent evaluations, and remediation of identified deficiencies.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that ongoing monitoring is built into operations throughout the City and will include explicit identification of what constitutes a deviation from expected control performance, thereby signaling a need to investigate both potential control problems and changes in risk profiles. Management will monitor controls over financial reporting through ongoing monitoring, independent evaluations, and remediation of identified deficiencies.

Schedule IV Page 93 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### <u>FS2009-93</u> <u>Deficiencies in Internal Control Structure Design, Operation and Oversight – Ongoing Monitoring does not Serve</u> as a Primary Indicator of Both Control Operating Effectiveness and of Risk Conditions

Condition: The City's ongoing monitoring does not serve as a primary indicator of both control operating effectiveness and of risk conditions. Management does not monitor controls over financial reporting through ongoing monitoring, independent evaluations, and remediation of identified deficiencies.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that the City's ongoing monitoring will serve as a primary indicator of both control operating effectiveness and of risk conditions. Additional response as per 2009-92.

Schedule IV Page 94 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-94 Deficiencies in Internal Control Structure Design, Operation and Oversight – Separate Evaluations of Internal Controls are not Performed to Provide an Objective Look at the Overall Internal Control over Financial Reporting

*Condition:* Separate evaluations of internal controls are not performed to provide an objective look at the overall internal control over financial reporting as of a point in time. Management does not monitor controls over financial reporting through ongoing monitoring, independent evaluations, and remediation of identified deficiencies.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that separate evaluations of internal controls are performed to provide an objective look at the overall internal control over financial reporting as of a point in time. Additional response as per 2009-92 and 2009-93.

Schedule IV Page 95 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-95 Deficiencies in Internal Control Structure Design, Operation and Oversight - Lack of Other Quasi-Audit Functions that Report to Management and Affect the Control Environment

Condition: There are no other quasi-audit functions (e.g., grant compliance officer) that report to management and affect the overall control environment. Management does not monitor controls over financial reporting through ongoing monitoring, independent evaluations, and remediation of identified deficiencies.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. There will be, and are, other quasi-audit functions, such as grant compliance officer/special projects, that report to management and affect the overall control environment. Additional response as per 2009-92 through 2009-94.

Schedule IV Page 96 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-96 Deficiencies in Internal Control Structure Design, Operation and Oversight – Reports from External Sources are not Considered for their Internal Control Implications

Condition: Reports from external sources (e.g., external auditors, regulators) are not considered for their internal control implications, and timely corrective actions are not identified and taken. Management does not monitor controls over financial reporting through ongoing monitoring, independent evaluations, and remediation of identified deficiencies.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

Cause: For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that reports form external sources, such as external auditors and regulators, will be considered for their internal control implications, ongoing monitoring, independent evaluations, and remediation of identified deficiencies. Additional response as per 2009-92 through 2009-95.

Schedule IV Page 97 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-97 Deficiencies in Internal Control Structure Design, Operation and Oversight – Lack of Separate Evaluations of Internal Controls by Management

Condition: There are no separate evaluations of internal controls by management. Management does not monitor controls over financial reporting through ongoing monitoring, independent evaluations, and remediation of identified deficiencies.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. There will be separate evaluations of internal controls by management. Additional response as per 2009-92 through 2009-96.

Schedule IV Page 98 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

## FS2009-98 Deficiencies in Internal Control Structure Design, Operation and Oversight – Findings of Internal Control Deficiencies are not Reported to the Appropriate Level

Condition: Findings of internal control deficiencies are not reported to (1) the individual who owns the process and control involved and who is in the position to take corrective actions and (2) at least one level of management above the process owner. Management does not monitor controls over financial reporting through ongoing monitoring, independent evaluations, and remediation of identified deficiencies.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Management will ensure that findings of internal controls deficiencies are reported to 1) the individual who owns the process and control involved and who is in the positions to take corrective actions, and 2) at least one level of hierarchy above the process owner. Additional response as per 2009-92 through 2009-97.

Schedule IV Page 99 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

# FS2009-99 Deficiencies in Internal Control Structure Design, Operation and Oversight – Deficiencies that Affect Internal Control are not Comunicated

Condition: Deficiencies that affect internal control over financial reporting are not communicated regularly and as necessary to management and those charged with governance. Management does not monitor controls over financial reporting through ongoing monitoring, independent evaluations, and remediation of identified deficiencies.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: The City should ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. Deficiencies that affect internal control over financial reporting will be communicated regularly and as necessary to management and the governing body. Additional response as per 2009-92 through 2009-98.

City of Jal Schedule of Findings and Responses June 30, 2010 Schedule IV Page 100 of 112

### Section II – Financial Statement Findings (continued)

# FS2009-100 Deficiencies in Internal Control Structure Design, Operation and Oversight - Altered Receipts Turned in for Reimbursement

Condition: During our search for unrecorded liabilities for fiscal year 2009 we came across a check written in fiscal year 2010 in the amount of \$7,500 made payable to the former City Manager for reimbursement of expenses related to a safe Routes for Schools grant. The check did not have any backup attached and a sticky note indicated that the backup would be provided at a later date. When discussing this with the City Clerk, we determined that backup had not yet been received. The City Manager was then contacted to provide the backup and was unable to provide it. As a result of the discovery of this check the City Clerk reviewed all reimbursement requests pertaining to this grant and found receipts that had been turned in for reimbursement that appeared to have been altered based on the real samples she obtained from the store in question. These receipts totaled nearly \$7,500.

Criteria: The Codification of Statements on Auditing Standards (SAS AU) paragraph 110.03 states that the financial statements are management's responsibility. Management is responsible for adopting sound accounting policies, and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process, and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements.

The SAS No. 112 Appendix lists the following circumstances as possible control deficiency, significant deficiency, or material weakness, "inadequate documentation of the components of internal control." SAS 112 paragraph 19 states that ineffective oversight of the agency's financial reporting and internal control by those charged with governance should be regarded as at least a significant deficiency and a strong indicator of a material weakness in internal control.

*Effect*: Because the internal control structure is inadequate and not documented, management and staff are unsure about what procedures and processes to follow or what key controls are in place to properly safeguard assets. Adequate controls are not in place to prevent or detect intentional misstatements of accounting information.

*Cause:* For the fiscal year 2010 management did not have a documented policy to ensure internal controls were in place and working properly. Also, the governing body was unaware of requirements under SAS No. 112 to provide effective oversight of internal control and the financial reporting process.

Auditors' Recommendation: We recommend that the City of Jal ensure that a comprehensive internal control structure is designed, documented, and implemented. The body charged with governance should provide effective oversight of the internal control and financial reporting process.

Agency Response: The City will follow the auditors recommendation. The former City Manager is awaiting trial in District Court for pending embezzlement charges (and perhaps other charges) related to her prior employment with the City.

City of Jal Schedule of Findings and Responses June 30, 2010 Schedule IV Page 101 of 112

### Section II – Financial Statement Findings (continued)

### FS2009-101 Deficiencies in Internal Control Structure Design, Operation and Oversight – Disbursements

Condition: During performance of agreed upon procedures performed to address the risk of fraud we noted the following:

- Six disbursements out of the 110 selected lacked evidence that the disbursements were for city business.
  - Check #11281 to Kay Ritchey for reimbursement for training for the Safe Routes to School Grant in the amount of \$3,500 lacked proof of a conference or other training seminar, attendance and enumeration of expenses amounting to \$3,500.
  - Check #11484 to Kay Ritchey for reimbursement for the purchase of training materials for the Safe Routes to School program in the amount of \$2,989.89 was made on a personal credit card and there is no proof of delivery to the City of Jal of any of the materials listed on the receipt.
  - Check #10976 to Eva Sanchez-Bruce for reimbursement for filing fee in the amount of \$25 did not enumerate why she was being reimbursed for the amount. There was no supporting documentation to back up that this was for city business.
  - Check #11337 to Eva Sanchez-Bruce for the development and writing of the Safe Routes to School Plan in the amount of \$7,500 lacked documentation that this plan was ever given to the City of Jal in exchange for the payment.
  - O Check #11515 to Wells Fargo for credit card payments in the amount of \$3,390.38 lacks proof that purchases made on Eva Sanchez-Bruce's card were for City related business.
  - Check # 11385 to Econo Lodge in the amount of \$89.59 lack documentation that this stay was related to city business.
- During disbursement testing for the period of July 1, 2008 to July 29, 2010 we found what appears to be fraudulent receipts from Staples amounting to \$800.26. We believe these are fraudulent receipts due to receipt dates not matching survey dates on the bottom of the receipt, the sums of the items not equaling the total at the bottom of the receipt, and the receipt not matching the sample receipt we received from a Staples store. These items were reimbursed to Kay Ritchey for purchases made on her personal credit card. It is unknown if the City of Jal received any of the items purchased. Reimbursement was made through Check # 11557, which totaled \$2,495.26 and included a tee shirt order and postage.
- During disbursement testwork two out of 110 disbursements lacked supporting documentation.
  - Check # 9710 to Carol Mantooth for Cemetery Contractual Services in the amount of \$390.
  - o Check # 10230 to NM Taxation and Revenue in the amount of \$2,860.46.

Criteria: Auditing Standards state that the management is responsible for adopting sound accounting policies and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements. Good accounting policies require proper documentation of disbursements in order to assure city funds are spent on items and services received by the City of Jal.

*Effect:* Because the internal controls are inadequate and because of documented fraud perpetrated by members of management, City staff is unsure of the proper policy to document that expenditures were solely for city business. Adequate controls are not in place to prevent, or detect misstatements of accounting information, therefore misstatements and material non-compliance with internal policies, laws and regulations may occur and not be prevented or detected by management or staff.

Cause: For the period from July 1, 2008 through July 29 2010 management did not have adequate documented internal control policies, including monitoring and risk assessment policies, in place that would ensure internal controls were designed and operating effectively.

Auditors' Recommendation: We recommend that the City of Jal institute a system of checks and balances in regards to expenditures to ensure that all staff are utilizing city funds for city projects only.

Agency Response: The City will follow the auditor's recommendation and will institute a system of checks and balances in regards to expenditures to ensure that all staff are utilizing City funds for City projects only.

City of Jal Schedule of Findings and Responses June 30, 2010

### Schedule IV Page 102 of 112

### Section II – Financial Statement Findings (continued)

### FS2009-102 Deficiencies in Internal Control Structure Design, Operation and Oversight - Credit Cards

Condition: During evaluation of credit card statements from the former City Manager's City of Jal Credit Card, we found nine out of nine instances where supporting documentation was not sufficient to determine if the expenditure was for the City of Jal or for personal items.

Criteria: Auditing Standards state that the management is responsible for adopting sound accounting policies and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements. Good accounting policies require proper documentation of disbursements in order to assure city funds are spent on items and services for the City of Jal.

*Effect:* Without appropriate supporting documentation, the City has no assurance that all revenues and disbursements have been properly authorized and disbursed in accordance with applicable grant agreements and follow proper accounting and procurement practices.

Cause: For the period from July 1, 2008 through July 29 2010 management did not have adequate documented internal control policies, including monitoring and risk assessment policies, in place that would ensure internal controls were designed and operating effectively.

Auditors' Recommendation: We recommend that all documents be reviewed and filed with the disbursement prior to payment of the transaction.

Agency Response: The City will follow the auditor's recommendation and all documents will be reviewed and filed with the disbursements prior to payment of the transaction.

Schedule IV Page 103 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

#### FS2010-1 Designated Cash Appropriations Exceeded Prior Year Available Balances

*Condition:* The City's budgeted expenditures exceeded the total of budgeted revenues and beginning cash and available receivables balances for the year ended June 30, 2010 in the following funds:

	Designated Cash	Beginning Year Cash & A/R Available	Cash Appropriation in Excess of Available
Cemetery	\$ 50,000	\$ 27,245	\$ 22,755

*Criteria:* According to State Audit Rule 2.2.2.10 if budgeted expenditures exceed budgeted revenues and the agency budgets cash then that amount must not exceed the beginning fiscal year cash and receivables.

*Effect:* The City's expenditures authorized expending nonexistent revenue which is prohibited by Section 6-6-11, NMSA 1978, which limits yearly expenditures to the amount of income.

Cause: Inadequate monitoring of the budget process.

Auditors' Recommendation: Budgets for future years should be revised to ensure all funds have adequate budget authority for appropriations. Greater attention should be give to the budget preparation and monitoring process.

Agency Response: The City will follow the auditors recommendation. Under the current management structure, greater attention is being given to the budget preparation and monitoring process.

City of Jal Schedule of Findings and Responses June 30, 2010

## Schedule IV Page 104 of 112

### Section II – Financial Statement Findings (continued)

### FS2010-2 Noncompliance with the Procurement Code

Condition: During our test work regarding compliance with the NM Procurement Code, we noted that the City was unable to produce a list of bids for the 2010 fiscal year.

*Criteria:* Auditing Standards state that the management is responsible for adopting sound accounting policies and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements. Good accounting policies require that the City be able to produce documentation of contracts.

*Effect:* Without appropriate supporting documentation, the City has no assurance that all revenues and disbursements have been properly authorized and disbursed in accordance with applicable grant agreements and follow good accounting procurement practices.

Cause: Bid files are currently kept with the originating department and no list is kept in the finance department.

Auditors' Recommendation: We recommend that all bids flow through the finance department and documentation be kept there once the project is complete.

Agency Response: The City will follow the auditors recommendation.

City of Jal Schedule of Findings and Responses June 30, 2010

## Schedule IV Page 105 of 112

### Section II – Financial Statement Findings (continued)

#### FS2010-3 Journal Entries

Condition: During our test work over journal entries we determined that five out of five journal entries tested lacked proof of approval from either the City Manager or the Mayor.

*Criteria:* Auditing Standards state that the management is responsible for adopting sound accounting policies and for establishing and maintaining internal control that will, among other things, initiate, authorize, record, process and report transactions (as well as events and conditions) consistent with management's assertions embodied in the financial statements. Good accounting policies require approval of journal entries.

Effect: Without approval of journal entries, entries could be made in an effort to hide fraudulent activity.

Cause: A process is not in place to approve journal entries.

Auditors' Recommendation: We recommend that the City institute a policy where journal entries must be reviewed and approved by someone other than the preparer of the entry.

Agency Response: The City will follow the auditors recommendation.

City of Jal Schedule of Findings and Responses June 30, 2010 Schedule IV Page 106 of 112

### Section II – Financial Statement Findings (continued)

### FS2010-4 Notification to the State Auditor's Office not Performed Prior to Disposition of Capital Assets

Condition: During our audit we noted that there were assets disposed of by the City which were not reported to the State Auditor's Office prior to the disposition.

*Criteria*: NM State Auditor Rule 2.2.2.10 requires agencies disposing of assets which have been reported on their inventory listing to notify the State Auditor's Office 30 days prior to disposition of such assets.

*Effect:* There were assets disposed of that were not properly reported to the State Auditor. The City of Jal was not in compliance with the NM State Audit Rule.

Cause: Management of the City was unaware that this was a requirement of the State Auditor.

Auditors' Recommendation: We recommend that the City institute a policy that assets which have been listed on the City's asset inventory be reported to the State Auditor's Office 30 days prior to being disposed of.

Agency Response: The City will follow the auditors recommendation.

Schedule IV Page 107 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

### Section II – Financial Statement Findings (continued)

### FS2010-5 PERA and RHC Reconciliations

Condition: The City was unable to provide a reconciliation of total wages paid in fiscal year 2010 to PERA and RHC wages for the same period.

*Criteria:* Section 2.2.2.10G(7) NMAC requires that total wages paid by a public entity must be reported for the Public Employees Retirement Act and Retiree Health Care.

*Effect:* Total contributions due to the Public Employees Retirement Fund or Retiree Health Care Fund may not have been accurately reported or remitted.

Cause: Management of the City did not have confidence that their reports were correct.

Auditors' Recommendation: We recommend that the City perform a reconciliation of total wages paid per pay period to the total wages subject to PERA and RHC withholding per pay period.

Agency Response: The City will follow the auditor's recommendation and will perform a reconciliation of total wages paid per pay period to total wages paid subject to PERA and RHC withholding per pay period.

Schedule IV Page 108 of 112

City of Jal
Schedule of Findings and Responses
June 30, 2010

# **Section III - Schedule of Prior Year Audit Findings**

FS 2008-3	Disaster Recovery Plan	Repeated
FS 2009-1	Record Keeping	Repeated
FS 2009-2	Capital Asset Listing	Repeated
FS 2009-3	Inaccurate Bank Reconciliations	Resolved
FS 2009-4	Segregation of Duties	Repeated
FS 2009-5	Books Were Not Ready in a Timely Manner	Resolved
FS 2009-6	Late Audit Report	Repeated
FS 2009-7	Expenditures in Excess of Budget	Revised and Repeated
FS 2009-8	Auditor Prepared Financial Statements	Repeated
FS 2009-9	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
	Comprehensive Documentation of Internal Controls	1
FS 2009-10	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
	Governing Body Level of Knowledge	1
FS 2009-11	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
	Planning Process to Evaluate Governing Body	· F
FS 2009-12	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
	Lack of Evaluation of Accounting and Finance Expertise	<b>F</b>
FS 2009-13	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
15 2007 15	Removing Incentive	Repeated
FS 2009-14	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
15 2007 11	Following Ethical Guidelines	Repeated
FS 2009-15	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
15 2007 15	Lack of Approval of Changes in Key Relationships	Repeated
FS 2009-16	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
15 2007 10	Relationships with Professional Third Parties	Repeated
FS 2009-17	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
15 2007 17	Risk Appetite	Repeated
FS 2009-18	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
15 2007 10	Lack of Analyzing New Activities	Repeated
FS 2009-19	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
15 2007 17	Attitudes to Support an Effective Control Environment	Ttopoutou
FS 2009-20	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
15 2007 20	Lack of Emphasis on Appropriate Behavior	Tiopoutou
FS 2009-21	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
15 2007 21	Lack of Education on the Importance of Internal Controls	Tiopoutou
FS 2009-22	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
15 2007 22	Risk Identifiers Not Communicated	Repeated
FS 2009-23	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
- 2 - 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	Lack of Promotion of a Sound Control Environment	2334 2332 2
FS 2009-24	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
	Lack of Attention to Known Internal Control Weaknesses	<b>F</b>
FS 2009-25	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
- 2 - 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	Lack of Importance Place on the Accounting Function	2334 2332 2
FS 2009-26	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
- 2 - 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2 2	Central Accounting Function does not have Proper Authority	<b>F</b>
FS 2009-27	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
	Financial Reporting Objectives not Established and Clearly Articulated	· F
FS 2009-28	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
	Lack of Objective Process in Selecting Accounting Principles	p
FS 2009-29	Deficiencies in Internal Control Structure Design, Operation, and Oversight	Repeated
	Tone at the Top	p
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Schedule IV Page 109 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

FS 2009-30	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Establishing Financial Reporting Objectives	Repeated
FS 2009-31	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Disciplined, Objective Process in Selecting Accounting Principals and Developing Estimates	Repeated
FS 2009-32	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Evaluation of Organizational Structure	Repeated
FS 2009-33	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Defining Key Areas of Authority and Responsibility	Repeated
FS 2009-34	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Establishing Internal Reporting Responsibilities for Each Department	Repeated
FS 2009-35	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Structure for Assigning Ownership of Data	Repeated
FS 2009-36	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Policies that are Adequately Communicated to All Employees	Repeated
FS 2009-37	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Adequate Supervision of Decentralized Operations	Repeated
FS 2009-38	Deficiencies in Internal Control Structure Design, Operation, and Oversight Governing Body does not Oversee Disclosures	Repeated
FS 2009-39	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Process to Support the Identification, Selection, and Application of Alternate Accounting Treatments	Repeated
FS 2009-40	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Process to Discuss Disclosure Laws and Standards	Repeated
FS 2009-41	Deficiencies in Internal Control Structure Design, Operation, and Oversight Single Individuals Capable of Exerting Substantial Influence over the City's Affairs	Repeated
FS 2009-42	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Human Resource Policies and Procedures that Demonstrate its Commitment to Integrity, Ethical Behavior, and Competence	Repeated
FS 2009-43	Deficiencies in Internal Control Structure Design, Operation, and Oversight Human Resource Policies Not Clearly Communicated	Repeated
FS 2009-44	Deficiencies in Internal Control Structure Design, Operation, and Oversight Recruitment and Retention Practices Not Guided by Principles of Integrity	Repeated
FS 2009-45	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Screening Procedures for Job Applicants	Repeated
FS 2009-46	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Formal Procedures for the Ongoing Training and Motivation of Employees	Repeated
FS 2009-47	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Oversight of the Process for Defining Responsibility for Key Financial Reporting Roles by the Governing Body	Repeated
FS 2009-48	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Establishing Competencies Prior to Hiring of Key Positions	Repeated
FS 2009-49	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Appropriate Competencies by Employees	Repeated
FS 2009-50	Deficiencies in Internal Control Structure Design, Operation, and Oversight Lack of Demonstration of a Commitment to Provide Sufficient Accounting and Financial Personnel	Repeated
FS 2009-51	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Supplementing In-House Competencies	Repeated

Schedule IV Page 110 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

FS 2009-52	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Mechanisms to Identify Risks Applicable to the City and Financial Reporting Objectives	Repeated
FS 2009-53	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Risk Evaluation	Repeated
FS 2009-54	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Periodic Review to Anticipate and Identify Activities that May Affect the City's Ability to Achieve its Objectives	Repeated
FS 2009-55	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Process to Identify Risks Associated with Nonroutine Transactions	Repeated
FS 2009-56	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Identification of Risks Potentially Impacting the Achievement of Financial Reporting Objectives	Repeated
FS 2009-57	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Applying Forward-Looking Mechanisms	Repeated
FS 2009-58	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Identification of Risks Related to Laws or Regulations	Repeated
FS 2009-59	Deficiencies in Internal Control Structure Design, Operation and Oversight Risks Related to Employees are Not Appropriately Identified	Repeated
FS 2009-60	Deficiencies in Internal Control Structure Design, Operation and Oversight Fraud Assessments are Not Part of the Risk Identification Process	Repeated
FS 2009-61	Deficiencies in Internal Control Structure Design, Operation and Oversight Assessment of Fraud Risks Does Not Consider Incentives and Pressures, Attitudes, and Rationalizations, and Opportunity	Repeated
FS 2009-62	Deficiencies in Internal Control Structure Design, Operation and Oversight Assessment of Fraud Risk Does Not Consider Risk Factors Relevant to its Activities	Repeated
FS 2009-63	Deficiencies in Internal Control Structure Design, Operation and Oversight Potential for Fraud in High-Risk Areas is Not Assessed	Repeated
FS 2009-64	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Understanding on the Part of the Governing Body on Fraud Risk	Repeated
FS 2009-65	Deficiencies in Internal Control Structure Design, Operation and Oversight Significance of Potential Fraud Does Not Consider both Quantitative and Qualitative Factors	Repeated
FS 2009-66	Deficiencies in Internal Control Structure Design, Operation and Oversight Management Does Not Identify All Significant Relationships	Repeated
FS 2009-67	Deficiencies in Internal Control Structure Design, Operation and Oversight Planning Process Does Not Include a Broad Spectrum of Personnel with Collective Knowledge of All Areas of the City	Repeated
FS 2009-68	Deficiencies in Internal Control Structure Design, Operation and Oversight Governing Body Lacks Significance of Related Party Transactions	Repeated
FS 2009-69	Deficiencies in Internal Control Structure Design, Operation and Oversight Periodic Risk Assessments are Not Reviewed by Management	Repeated
FS 2009-70	Deficiencies in Internal Control Structure Design, Operation and Oversight Senior Management Does Not Develop Plans to Mitigate Significant Identified Risks and Present them to the City Council	Repeated
FS 2009-71	Deficiencies in Internal Control Structure Design, Operation and Oversight Controls are Not Examined when Risks are Identified	Repeated
FS 2009-72	Deficiencies in Internal Control Structure Design, Operation and Oversight Identified Fraud Risk Factors are Not Tracked	Repeated
FS 2009-73	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Process to Identify and Address Changes in GAAP	Repeated

Schedule IV Page 111 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

FS 2009-74	Deficiencies in Internal Control Structure Design, Operation and Oversight Changes to Significant Accounting Policies are not Approved by Management or Reviewed by the City Council	Repeated
FS 2009-75	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Process to Identify Changes Within Operating Practices	Repeated
FS 2009-76	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Process to Maintain Current Knowledge of GAAP Principles and Other Relevant Pronouncements	Repeated
FS 2009-77	Deficiencies in Internal Control Structure Design, Operation and Oversight Operating Information does not Serve as a Basis for Reliable Financial Reporting	Repeated
FS 2009-78	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Procedures to Determine when Control Objectives are Met	Repeated
FS 2009-79	Deficiencies in Internal Control Structure Design, Operation and Oversight Data Underlying Financial Statements are not Captured Completely, Accurately, and Timely	Repeated
FS 2009-80	Deficiencies in Internal Control Structure Design, Operation and Oversight	Repeated
FS 2009-81	Financial Personnel do not Meet with Management to Discuss Operational Results Deficiencies in Internal Control Structure Design, Operation and Oversight	Repeated
	Financial Personnel do not Receive Detailed Information when Reviewing Financial Results	Repeated
FS 2009-82	Deficiencies in Internal Control Structure Design, Operation and Oversight Established Deadlines do not Exist for Period End Reporting	Repeated
FS 2009-83	Deficiencies in Internal Control Structure Design, Operation and Oversight An Open Communications Channel does not Exist Between Management and the City Council	Repeated
FS 2009-84	Deficiencies in Internal Control Structure Design, Operation and Oversight Effectiveness of Those Charged with Governance is not Supported by Timely Communications	Repeated
FS 2009-85	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Communication Approaches for Dealing with Inappropriate Behavior	Repeated
FS 2009-86	Deficiencies in Internal Control Structure Design, Operation and Oversight Employees do not Receive Adequate Information to Complete their Job Responsibilities	Repeated
FS 2009-87	Deficiencies in Internal Control Structure Design, Operation and Oversight Upstream Communication is not Used by Management to Improve Performance and Enhance Internal Control	Repeated
FS 2009-88	Deficiencies in Internal Control Structure Design, Operation and Oversight Separate Lines of Communication are not in Place in Case Normal Channels are Ineffective	Repeated
FS 2009-89	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Whistleblower Policy	Repeated
FS 2009-90	Deficiencies in Internal Control Structure Design, Operation and Oversight Reported Potential Improprieties are not Reviewed, Investigated, and Resolved in a Timely Manner	Repeated
FS 2009-91	Deficiencies in Internal Control Structure Design, Operation and Oversight Lack of Process for Tracking Communications from Citizens, Vendors, Regulators, and Other External Parties	Repeated
FS 2009-92	Deficiencies in Internal Control Structure Design, Operation and Oversight Ongoing Monitoring is not Built into Operations Throughout the City	Repeated
FS 2009-93	Deficiencies in Internal Control Structure Design, Operation and Oversight Ongoing Monitoring does not Serve as a Primary Indicator of Both Control Operating Effectiveness and of Risk Conditions	Repeated

Schedule IV Page 112 of 112

City of Jal Schedule of Findings and Responses June 30, 2010

FS 2009-94	Deficiencies in Internal Control Structure Design, Operation and Oversight Separate Evaluations of Internal Controls are not Performed to Provide an	Repeated
	Objective Look at the Overall Internal Control over Financial Reporting	
FS 2009-95	Deficiencies in Internal Control Structure Design, Operation and Oversight	Repeated
	Lack of Other Quasi-Audit Functions that Report to Management and	
	Affect the Control Environment	
FS 2009-96	Deficiencies in Internal Control Structure Design, Operation and Oversight	Repeated
	Reports from External Sources are not Considered for their Internal Control Implications	
FS 2009-97	Deficiencies in Internal Control Structure Design, Operation and Oversight	Repeated
	Lack of Separate Evaluations of Internal Controls by Management	
FS 2009-98	Deficiencies in Internal Control Structure Design, Operation and Oversight	Repeated
	Findings of Internal Control Deficiencies are not Reported to the Appropriate Level	
FS 2009-99	Deficiencies in Internal Control Structure Design, Operation and Oversight	Repeated
	Deficiencies that Affect Internal Control are not Comunicated	
FS 2009-100	Deficiencies in Internal Control Structure Design, Operation and Oversight	Repeated
	Altered Receipts Turned in for Reimbursement	
FS 2009-101	Deficiencies in Internal Control Structure Design, Operation and Oversight	Repeated
	Disbursements	
FS 2009-102	Deficiencies in Internal Control Structure Design, Operation and Oversight	Repeated
	Credit Cards	-

City of Jal Other Disclosures June 30, 2010

### **Exit Conference**

An exit conference was held on September 16, 2011. In attendance were the following:

### Representing the City of Jal:

Mike Orr Councilor
Curtis Schrader City Manager
Jenny Edwards City Clerk/Treasurer

### Representing Accounting & Consulting Group, LLP:

Shelley Olson Senior Accountant
Bethany Benavides Staff Accountant

### **Auditor Prepared Financial Statements**

Although it would be preferred and desirable for the City to prepare its own financial statements, the City's personnel did not have the time to prepare them. Accounting & Consulting Group, LLP prepared the financial statements of the City of Jal from the original books and records provided to them by the management of the City.

