

FINANCIAL STATEMENTS

**JUNE 30, 2015** 



Certified Public Accountants | Business Consultants

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# STATE OF NEW MEXICO COMMISSION FOR THE BLIND

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# STATE OF NEW MEXICO COMMISSION FOR THE BLIND

**Official Roster** 

June 30, 2015

#### COMMISSIONERS

Arthur A. Schreiber Chairman

Jim Babb Commissioner

Dallas Allen Commissioner

#### **ADMINISTRATIVE OFFICIALS**

Greg Trapp Executive Director

James Salas Deputy Director, Vocational Rehabilitation

Virginia Murphy Deputy Director, Independent Living

Lucy Alexander Deputy Director, Adult Orientation Center

Monica Maestas Deputy Director, Finance and Administration/Chief

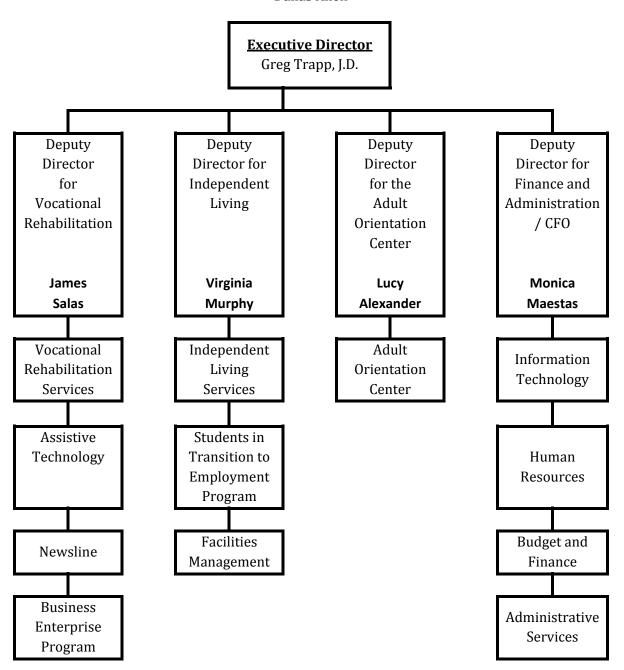
Financial Officer

#### **ORGANIZATION CHART**

#### **Governor Susana Martinez**

### **Commissioners**

Arthur A. Schreiber, Chairman Jim Babb Dallas Allen



#### **STATE OF NEW MEXICO COMMISSION FOR THE BLIND** STATEWIDE OFFICE LOCATIONS

Administrative Office 2905 Rodeo Park East, Building 4, Suite 100 Santa Fe, NM 87505 • Phone: 505-476-4479

Toll-Free: 888-513-7968

Albuquerque Field Office 2200 Yale Blvd. SE

Albuquerque, NM 87106 ◆ Phone: 505-841-8844

Toll-Free: 888-513-7958

Alamogordo Orientation Center 408 North White Sands Blvd.

Alamogordo, NM 88310 • Phone: 505-437-0401

Toll-Free: 888-513-7967

Roswell Field Office United Bank Plaza 400 North Pennsylvania, Suite 900 Roswell, NM 88201 • Phone: 505-624-6140

Toll-Free: 888-513-7961

Las Cruces Field Office Matrix Capital Bank Bldg. 277 East Amador, Suite 101

Las Cruces, NM 88001 • Phone: 505-524-6450

Toll-Free: 888-513-7960

Las Vegas Field Office 2522B Ridge Runner Road

Las Vegas, NM 87701 ◆ Phone: 505-425-3546

Toll-Free: 888-513-7963

Farmington Field Office 3400 Messina Dr. Suite 5000

Farmington, NM 87402 • Phone: 505-327-3031

Toll-Free: 888-513-7964



#### REPORT OF INDEPENDENT AUDITORS

Board of Commissioners

New Mexico Commission for the Blind
and

Mr. Timothy Keller,

New Mexico State Auditor

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the budgetary comparison for the general fund of the New Mexico Commission for the Blind (the "Commission") as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.



Board of Commissioners

New Mexico Commission for the Blind and

Mr. Timothy Keller,

New Mexico State Auditor

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, and each major fund of the Commission as of June 30, 2015, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Emphasis of Matter**

As discussed in Note 2, the financial statements of the Commission are intended to present the financial position and changes in financial position and, where applicable, cash flows of only that portion of the governmental activities, the business type activities, and the major fund of the State of New Mexico that is attributable to the transactions of the Commission. They do not purport to, and do not present fairly the financial position of the State of New Mexico as of June 30, 2015, and the changes in its financial position, budgetary comparison or where applicable, its cash flows or budgetary comparison for the year then ended in conformity with accounting principles generally accepted in the United States of America.

As discussed in Note 9 to the financial statements, during the year ended June 30, 2015 the Commission adopted new accounting guidance, GASB Statement No. 68, *Accounting and Financial Reporting for Pensions*. Our opinion is not modified with respect to this matter.

Board of Commissioners
New Mexico Commission for the Blind
and
Mr. Timothy Keller,
New Mexico State Auditor

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 8 through 19 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the Commission's financial statements and the budgetary comparison. The schedule of expenditures of federal awards as required by Office of Management and Budget Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations, and the Schedule of Individual Deposit Accounts, Schedule of Operating Transfers, Joint Powers Agreements/Memorandums of Understanding and Schedule of Vendor Information as required by NMAC 2.2.2 are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedule of expenditures of federal awards and the Schedule of Individual Deposit Accounts, Schedule of Operating Transfers, Joint Powers Agreements/Memorandums of Understanding, and Schedule of Vendor Information as required by NMAC 2.2.2 are the responsibility of management and were derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and

Board of Commissioners

New Mexico Commission for the Blind and

Mr. Timothy Keller,

New Mexico State Auditor

reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal awards and the Schedule of Individual Deposit Accounts, Schedule of Operating Transfers, Joint Powers Agreements/Memorandums of Understanding, and Schedule of Vendor Information as required by NMAC 2.2.2 are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated November 25, 2015 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Commission's internal control over financial reporting and compliance.

Albuquerque, New Mexico

Mess adams LLP

November 25, 2015

#### **MISSION STATEMENT**

"Our mission is to enable persons who are blind to achieve vocational, economic and social equality by providing career preparation, training in the skills of blindness and above all, promoting and conveying the belief that blindness is not a barrier to successful employment, or to living an independent and meaningful life."

#### Introduction

The New Mexico Commission for the Blind is the designated state unit, as authorized by Title I of the Rehabilitation Act of 1973, as amended (29 U.S.C. 701-744), responsible for providing vocational rehabilitation and independent living services for persons who qualify for those services based on legal blindness or a qualifying visual impairment. The Commission encourages and enables blind and visually impaired citizens of New Mexico to achieve vocational, economic and social equality, and is committed to the goal of helping blind and visually impaired persons to become self-supporting and participating members of society. The Commission provides career training, training in the skills of blindness and above all, promotes and conveys the belief that blindness is not a barrier to employment or any other aspect of a full, meaningful life.

The Commission is governed by the rules and regulations of the Rehabilitation Services Administration (RSA) which is a branch of the United States Department of Education. In addition, the Commission is governed by various state statutes and regulations, including the Commission for the Blind Act which established the Commission and created a three-person board of directors appointed by the Governor.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The following discussion and analysis is intended to serve as an introduction to the Commission's basic financial statements. These basic financial statements are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves. The Commission uses the provisions set forth in the Governmental Accounting Standards Board Statement No. 34, Basic Financial Statements - Management's Discussion and Analysis - for State and Local Governments.

#### Basis of Accounting and Measurement Focus

The two most important distinguishing features of governmental accounting and financial reporting are the basis of accounting and measurement focus used. Not all funds of a government use the same basis of accounting and measurement focus, further distinguishing and complicating governmental accounting and financial reporting. A simple rule of thumb is that the basis of accounting determines *when* transactions will be recorded and the measurement focus determines *what* transactions will be recorded.

#### • Basis of Accounting

Basis of accounting refers to when revenues, expenditures, expenses, and transfers (and the related assets and liabilities) are recognized and reported in the financial statements. Examples of accounting basis include cash, tax, accrual, and modified accrual. Essentially, the basis of accounting deals with timing – when a transaction will be recorded. *Government funds* use the modified accrual basis of accounting. *Proprietary funds* use the accrual basis of accounting.

#### Measurement Focus

Measurement focus determines what transactions will be reported in the various funds' operating statement. The difference in the measurement focus of governmental vs. proprietary is as follows:

- Government funds use a measurement focus known as the flow of current economic resources. This focus measures financial resources that are available to the entity in the near future as a result of transactions and events of the fiscal period reported. Therefore, long-term assets and liabilities will not be reflected on the balance sheets of governmental funds. The economic resources measurement focus is used for proprietary and fiduciary funds, as well as for government-wide financial reporting.
- Proprietary funds use a measurement focus known as the flow of current financial resources. This measurement focus is generally the same as that used by commercial entities. Both long-term assets and liabilities are reported on the balance sheet of enterprise funds.

#### Government-Wide Financial Statements

Government-Wide Financial Statements consist of a statement of net position and a statement of activities. These statements are prepared using the *flow of economic resources* focus and the modified accrual basis of accounting. These statements report all of the assets, liabilities, revenues, expenses, and gains and losses of the Commission. There are two types of activity reported in these statements: Governmental Activity and Business-Type Activity. Governmental activities are normally supported by taxes and intergovernmental revenues and business-type activities rely to a significant extent on user fees and charges for support.

These statements are prepared in accordance with Generally Accepted Accounting Principles ("GAAP"). GAAP refer to the standard framework of guidelines for financial accounting used in any given jurisdiction; generally known as accounting standards. GAAP includes the standards, conventions, and rules accountants follow in recording and summarizing, and in the preparation of financial statements.

The statement of net position presents information on all of the Commission's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net positions may serve as a useful indicator of whether the financial position of the Commission is improving or deteriorating.

The statement of activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the Commission that are principally supported by inter-governmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities).

#### **Fund Financial Statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Commission, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. Fund financial statements consist of a series of statements that focus on information about the Commission's major governmental and enterprise funds.

All of the funds of the Commission can be divided into two categories: governmental funds and proprietary funds.

#### **♦** Governmental Funds

Governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the Commission's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Commission's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

## ♦ Proprietary Funds

Proprietary fund financial statements use a measurement focus known as the *flow of current financial resources*. As stated above, this measurement focus is generally the same as that used by commercial entities. Both long-term assets and liabilities are reported on the balance sheet of enterprise funds.

#### Notes to the Financial Statements

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

## Other Information

In addition, the basic financial statements present a budgetary comparison schedule for the General Fund and Proprietary Fund to demonstrate compliance with the budget.

## Financial Analysis of the Commission as a Whole

# The Commission's Net Positions for the fiscal year ending June 30 are as follows:

		Government	al Acti	ivities			<b>Business-Type Activities</b>				Total					
	2015	2014	\$	Change	% Change	2015		2014		Change	% Change	2015	2014	:	\$ Change	% Change
ASSETS: Current and other assets Capital and non-current assets	\$ 873,323 1,100,154	\$ 710,806 1,181,307	\$	162,517 (81,153)	22.9% -6.9%	\$ 727,924 45,512	\$	545,444 41,064	\$	182,480 4,448	33.5% 10.8%	\$ 1,601,247 1,145,666	\$ 1,256,250 1,222,371	\$	344,997 (76,705)	27.5% -6.3%
Total assets	1,973,477	1,892,113		81,364	4.3%	773,436		586,508		186,928	31.9%	2,746,913	2,478,621		268,292	10.8%
<b>LIABILITIES:</b> Current liabilities	732,545	685,345		47,200	6.9%	 495,658		231,448		264,210	114.2%	1,228,203	916,793		311,410	34.0%
Total Liabilities	732,545	685,345		47,200	6.9%	 495,658		231,448		264,210	114.2%	1,228,203	916,793		311,410	34.0%
NET POSITION																
Net investment in capital assets	1,100,154	1,181,307		(81,153)	-6.9%	45,512		41,064		4,448	10.8%	1,145,666	1,222,371		(76,705)	-6.3%
Unrestricted	140,778	25,461		115,317	452.9%	-		-		-	0.0%	140,778	25,461		115,317	452.9%
Restricted		-		-	0.0%	 232,266		313,996		(81,730)	-26.0%	232,266	313,996		(81,730)	-26.0%
Total Net Position	1,240,932	1,206,768		34,164	2.8%	277,778	_	355,060		(77,282)	-21.8%	1,518,710	1,561,828		(43,118)	-2.8%
<b>Total Liabilities and Net Position</b>	\$ 1,973,477	\$ 1,892,113	\$	81,364	4.3%	\$ 773,436	\$	586,508	\$	186,928	31.9%	\$ 2,746,913	\$ 2,478,621	\$	268,292	10.8%

## Financial Analysis of the Commission as a Whole

## The Commission's changes in Net Position for the fiscal year ending June 30 are as follows:

		Government	al Activities			Business-Typ	e Activities					
	2015	2014	\$ Change	% Change	2015	2014	\$ Change	% Change	2015	2014	\$ Change	% Change
PROGRAM REVENUES Charge for service Operating grants and	\$ -	\$ -	\$ -	0.0%	\$ 5,809,531	\$ 3,169,423	\$ 2,640,108	83.3%	\$ 5,809,531	\$ 3,169,423	\$ 2,640,108	83.3%
contributions	5,116,712	5,201,035	(84,323)	-1.6%				0.0%	5,116,712	5,201,035	(84,323)	-1.6%
Total Program Revenue	5,116,712	5,201,035	(84,323)	-1.6%	5,809,531	3,169,423	2,640,108	83.3%	10,926,243	8,370,458	2,555,785	30.5%
GENERAL REVENUE  Miscellaneous Revenue  Other financing sources	81,982 17,100	172,907 212,400	(90,925) (195,300)	-52.6% -91.9%	6,837	4,704	2,133	45.3% 0.0%	88,819 17,100	177,611 212,400	(88,792) (195,300)	-50.0% 0.0%
Non-operating gifts and grants Transfers	1,575 2,072,700	3,482 2,052,900	(1,907) 19,800	-54.8% 1.0%	-		-	0.0% 0.0%	1,575 2,072,700	3,482 2,052,900	(1,907) 19,800	-54.8% 1.0%
Total General Revenue	2,173,357	2,441,689	(268,332)	-11.0%	6,837	4,704	2,133	45.3%	2,180,194	2,446,393	(266,199)	-10.9%
Total Revenues	7,290,069	7,642,724	(352,655)	-4.6%	5,816,368	3,174,127	2,642,241	83.2%	13,106,437	10,816,851	2,289,586	21.2%
EXPENSES  Rehabilitation  Contract Services  Depreciation	7,100,200 - 155,705	7,426,701 - 167,018	(326,501) - (11,313)	-4.4% 0.0% -6.8%	5,884,748 8,902	3,133,916 11,873	2,750,832 (2,971)	0.0% 87.8% -25.0%	7,100,200 5,884,748 164,607	7,426,701 3,133,916 178,891	(326,501) 2,750,832 (14,284)	-4.4% 87.8% -8.0%
Total Expenses	7,255,905	7,593,719	(337,814)	-4.4%	5,893,650	3,145,789	2,747,861	87.4%	13,149,555	10,739,508	2,410,047	22.4%
CHANGE IN NET POSITION	34,164	49,005	(14,841)	-30.3%	(77,282)	28,338	(105,620)	-372.7%	(43,118)	77,343	(120,461)	-155.7%
NET POSITION, BEGINNING OF YEAR	1,206,768	1,157,763	49,005	4.2%	355,060	326,722	28,338	8.7%	1,561,828	1,484,485	77,343	5.2%
NET POSITION, END OF YEAR	\$ 1,240,932	\$ 1,206,768	\$ 34,164	2.8%	\$ 277,778	\$ 355,060	\$ (77,282)	-21.8%	\$ 1,518,710	\$ 1,561,828	\$ (43,118)	-2.8%

#### **SUMMARY OF CURRENT YEAR FINANCIAL ACTIVITIES**

The Commission's overall activities resulted in a decrease of net position of \$43,118 or -2.8%. The primary cause of the decrease relate to the following:

- Governmental activities expenses decreased by \$337,814 or -4.4%. The decrease from prior year expenditures was due primarily to a decrease vocational rehabilitation other costs, which resulted in decreased services.
  - Governmental activities revenues decreased by \$352,655 or -4.6%. A majority portion of the overall decrease was due to a decrease in miscellaneous revenue and other financing sources.
- For business-type activities, expenses increased by \$2,747,861 or 87.4% from the prior year, while revenues increased by \$2,642,241 or 83.2%. The large majority of total increase in revenues and expenses is due to an increase in the number of meals served under the Commission's pass through contract with FLETC.

#### Budget

The Commission was appropriated and originally budgeted \$2,072,700 in the General Fund. In addition to these, \$5,668,900 in Federal Funds was also originally budgeted. There were two budget adjustment requests made and approved during this state fiscal year. An adjustment of \$70,000 between expenses categories, with the Contracts category increased by \$70,000 while the Personal Services and Benefits category decreased by \$70,000. An adjustment of \$15,000 between expenses categories, with the Contracts category increased by \$15,000 while the Personal Services and Benefits category decreased by \$15,000.

The Commission was appropriated and originally budgeted \$5,120,000 in the Business Enterprise Program. There was one budget adjustment request made and approved during the state fiscal year. The Contracts category increased by \$6,600,000 to accommodate the increased activity under the Commission's pass through contract with FLETC.

#### Debt

The Commission carries no Long-term debt for the fiscal year-end 2015.

#### PROGRAMS AND ORGANIZATIONAL STRUCTURE

This section provides brief descriptions of the programs administered by the Commission and their funding sources; and brief descriptions of the duties and responsibilities of the Commission's organization units. The Commission's organizational chart is provided below as well.

#### **Programs**

Commission programs are focused on encouraging and enabling blind residents of New Mexico to achieve vocational, economic and social equality; and fully support the Commission's goal of assisting blind persons to become self-supporting and participating members of society. The Commission provides career training, training in the skills of blindness and above all, promotes and conveys the belief that blindness is not a barrier to employment or any other aspect of a full, meaningful life.

The Commission provides vocational rehabilitation services designed to enable blind persons to become employed. For example, the Commission helps young persons who are in the process of transitioning directly from the school setting to work, or more frequently to college for additional education.

The Commission provides services designed to enable blind persons to become employed, or to retain employment if they are already employed. These include many newly blinded persons who do not have Braille or mobility skills. Consumers of the Commission's vocational rehabilitation services must often obtain undergraduate and graduate degrees to become employed, requiring many years of vocational rehabilitation service. Commission consumers must usually also receive assistive technology services that enable access to common computer applications that are required in the work setting.

The Commission works to enhance the transition services for blind children and young adults through a Memorandum of Understanding with the Public Education Department, and with the New Mexico School for the Blind and Visually Impaired.

The Commission provides independent living services which help blind persons to live in their own homes and communities. Most of these persons are newly blind and over 55 years of age (older blind).

The Commission serves populations which can be placed into the following two basic groups:

- Young people 14 to 21 who are receiving vocational rehabilitation services and transitioning from school, or adults who are receiving vocational rehabilitation services and who have an employment goal
- Persons who have an independent living goal and who are receiving independent living or older blind services.

The following are brief descriptions of the Commission's programs and funding sources.

• **Vocational Rehabilitation Services Program** – The Program serves persons who are legally blind or who have a condition which will lead to legal blindness. It helps persons to become employed in ways that are appropriate to each individual's "strengths, resources, priorities, concerns, abilities, capabilities, interests, and informed choice." The Commission ranks at or near the top in the nation for the quality of employment outcomes achieved by Commission consumers. According to the U.S. Department of Education, Rehabilitation Services Administration, Standards and Indicators data, New Mexico consistently ranks at or near the top in each of the primary indicators used to measure the performance of vocational rehabilitation programs across the country.

The following units fall under the Vocational Rehabilitation Services Program:

- Assistive Technology Program The use of assistive technology is a crucial factor in the successful employment of persons who are blind. However, according to a 2000 study, only 24% of persons who are disabled own computers, compared to a national average of over 50%. This gap is the "digital divide." The Commission's Assistive Technology Program is helping to bridge this gap. It is often necessary for a blind person to receive extensive technology training since the person must learn the application, as well as the assistive technology that allows access to the application. The Commission's technology specialists provide screen readers, Braille displays, screen magnification programs, video magnifiers, and Braille note-takers. The assistive technology is intended to meet the individualized employment needs of consumers. Often only small changes are needed to make the blind person's job much easier and more competitive.
- Adult Orientation Center The Center is located in Alamogordo and provides intensive training in the skills of blindness. As a residential program the Center is designed to equip blind persons with the skills needed to become employed. Most of the Center's students are persons who are newly blinded. The Center training is built around the use of "sleep shades" to eliminate the desire to rely on inadequate or failing vision. During a typical six-month training period students receive intensive training in cane travel, Braille, assistive technology, home management, personnel management, and industrial arts. By learning effective non-visual techniques students gains self-confidence and learn how to function as successful blind persons. Once a student has learned the alternate techniques of blindness, he or she is able to exercise "informed choice" on when and how to use remaining vision.

- Students in Transition to Employment Program (STEP) The Program provides blind students with a carefully monitored and quality work training experience. Blind students do not normally have an opportunity to engage in such employment, depriving them of the important training benefits of student employment. Students worked at a wide range of agencies and businesses; and participated in seminars and presentations from successful blind adult role models. Students also engaged in activities designed to complement the employment training experience and reinforce blindness skills to build the students' self-confidence. Acquiring a positive attitude about blindness is essential for a blind person to achieve the ultimate goal of becoming successfully employed.
- Newsline a telephone-based system that allows person who are blind to access a variety of newspapers and publications. Using the buttons on a touch-tone telephone, the listener selects a category of the paper, such as local news, area events, obituaries or grocery ads. The listener can read a story, skip to the next story, raise the volume, or exit the category and choose another category or publication. The reading is done by approximately 100 trained volunteers. The statewide service is available free of charge, 24 hours a day, 365 days a year. NEWSLINE averages more than 10,000 calls a month.

The Commission also sponsors NFB-NEWSLINE, a program providing access to over 300 national newspapers and magazines. NFB-NEWSLINE is operated by the National Federation of the Blind and provides users access to newspapers such as *The New York Times*, the *Los Angeles Times*, the *Washington Post*, the *Chicago Tribune*, and *USA Today*; and Spanish newspaper such as *El Nuevo Herald* from Miami and *La Opinion* from Los Angeles.

- **Business Enterprise Program (BEP)** The Program provides employment opportunities for blind individuals who wish to operate food service facilities. The BEP has food establishments from small stands, to vending routes, to a full military cafeteria at Kirtland Air Force Base in Albuquerque and the Federal Law Enforcement Training Center in Artesia.
- Emergency Eye Care Program The Program seeks to prevent blindness and restore vision through medical intervention. The Program provides emergency eye surgery to qualifying New Mexico residents who lack the resources to cover the cost of a medical eye emergency. Covered procedures include emergency eye care problems that, if not expeditiously attended to, could result in irreversible vision loss or structural damage to the eye. The majority of procedures provided are laser treatments, retinal reattachments, and treatments for acute eye trauma. The Program enables patients to receive a continuity of care with an ophthalmologist of his or her own choosing. This Program is the only means by which many persons can obtain eye treatment. The Program's goal is to return those served to their previous activities and prevent the need for expensive rehabilitative services.
- Independent Living/Older Blind (IL/OB) Program The Program enables blind persons to live independently in their homes and communities. To accomplish this, direct services are provided with most persons being served in the home. The Program includes eight Independent Living teachers and a deputy director who manages the Program. They serve the entire state reaching out to underserved populations in rural areas. They provide training and guidance to encourage consumers to assume active and productive lives. The instruction includes training in

Braille, how to travel using a white cane, how to use public transportation, and personnel and home management skills. This latter area can include instruction in meal preparation, diabetes management using non-visual or low-vision techniques, identification of money, telling time, the use of Newsline and the State Talking Book Library. The training also includes provision of basic assistive technology devices such as white canes, Braille writing equipment, talking calculators, and Braille or talking watches.

The chart below lists the number of persons served by each program or service; explanations of the programs are in the preceding pages.

Blind New Mexicans Served Fiscal Year 2015		
Vocational Rehabilitation Program	366	
Technology for Children Program	6	
Students in Transition to Employment Program	28	
Orientation Center	35	
Assistive Technology deliveries or calls	1,875	
Business Enterprise Program	23	
Independent Living/Older Blind Program	580	
Emergency Eye Care Program	25	

#### **ORGANIZATIONAL STRUCTURE**

The Commission is an independent state commission with a three member board. The Commission's Executive Director reports directly to the Board and is responsible for all operations of the Commission. All Commission staff report either directly or indirectly to the Executive Director. The Commission consists of the following primary organizational units:

• Vocational Rehabilitation – The Unit is responsible for administering and monitoring services provided through the Vocational Rehabilitation Services Program and administers the Business Enterprise Program. Units under this program include the Adult Orientation Center, the Assistive Technology Program, BEP, Newsline, and the Students in Transition to Employment Program (STEP). In addition, the VR Program supervises the staff of the Independent Living program that is providing vocational rehabilitation services to Commission consumer.

- **Independent Living Services** The Unit is responsible for administering and monitoring services provided to Independent Living/Older Blind consumers. In addition to programs services, the Unit's Deputy Director is responsible for the management and operation of the Commission's facilities in Albuquerque, New Mexico.
- **Budget and Finance** The Unit is responsible for centralized agency accounting, budgeting, financial reporting, and grant financial compliance services. Duties include accounts payable and receivable services, travel reimbursement, fund management, budget development and monitoring, financial analysis, financial reporting, audit coordination, and ensuring compliance with state and federal financial requirements.
- Administrative Services The Unit provides services in support of all Commission programs.
   Support services provided by the Unit include human resources including payroll and timekeeping, information technology, contract monitoring, maintaining property records, providing mailroom services, and providing other general support services that are required for the effective delivery of Commission services.

#### **Contacting Fund Financial Management**

The agency's financial statements are designed to present users with the general overview of the agency's finances and to demonstrate the State of New Mexico Commission for the Blind's accountability. If you have questions about the report or need additional financial information contact the agency's Chief Finance Officer at 2905 Rodeo Park East, Building 4, Suite 100 Santa Fe, NM 87505.



#### STATE OF NEW MEXICO COMMISSION FOR THE BLIND STATEMENT OF NET POSITION June 30, 2015

	Primary Government					
	Governmental			iness-Type		Total
ASSETS		Activities	A	ctivities		Total
Current assets						
Interest in State General fund						
Investment pool	\$	135,749	\$	435,583	\$	571,332
Accounts receivable, net		7,503		292,341		299,844
Due from other state agencies		129,200		-		129,200
Due from the federal government		600,871				600,871
Total current assets		873,323		727,924		1,601,247
Non-current assets		1 100 154		4E E12		1 145 666
Capital assets, net	-	1,100,154	-	45,512		1,145,666
Total assets	\$	1,973,477	\$	773,436	\$	2,746,913
LIABILITIES						
Current liabilities						
Accounts payable	\$	453,468	\$	490,508	\$	943,976
Accrued payroll		122,709		5,150		127,859
Due to other state agencies		-		-		-
Compensated absences		156,368		-		156,368
Total liabilities		732,545		495,658		1,228,203
Net position						
Net investment in capital assets		1,100,154		45,512		1,145,666
Unrestricted		140,778		-		140,778
Restricted				232,266		232,266
Total net position		1,240,932		277,778		1,518,710
TOTAL LIABILITIES AND NET POSITION	\$	1,973,477	\$	773,436	\$	2,746,913

		Program l	Revenues	Cha	Expense) Revenue and inges in Net Position				
	Expenses	Charges for Services	Operating Grants		imary Governme Business-type Activities	Total			
Governmental activities:  General	¢ 7255005		F 116 712	(2.120.102)		(2.120.102)			
General	\$ 7,255,905	-	5,116,712	(2,139,193)	-	(2,139,193)			
Business-type activities:									
Business enterprise program	5,893,650	5,809,531			(84,119)	(84,119)			
General revenues and (expenses):  Miscellaneous revenue Other gifts and grants Total general revenues (expenses)  Other financing uses and sources Transfer - State General Fund appropriations				81,982 1,575 83,557 2,072,700	6,837	88,819 1,575 90,394 2,072,700			
Transfer - Special Appropriations				17,100		17,100			
				2,089,800		2,089,800			
Change in net position				34,164	(77,282)	(43,118)			
Net position, beginning of year as previously report	rted			1,206,768	355,060	1,561,828			
Net position, end of year				\$ 1,240,932	\$ 277,778	\$ 1,518,710			

## STATE OF NEW MEXICO COMMISSION FOR THE BLIND BALANCE SHEET - GOVERNMENTAL FUNDS June 30, 2015

	General Fund		
Assets			
Interest in State General Fund Investment Pool	\$	135,749	
Due from federal government		600,871	
Due from other state agencies		129,200	
Accounts Receivable		7,503	
Total Assets	\$	873,323	
Liabilities			
Accounts payable	\$	453,468	
Accrued payroll		122,709	
Due to other state agencies			
Total Liabilities		576,177	
Fund Balance			
Unassigned		297,146	
Total Fund Balance		297,146	
Total Liabilities and Fund Balance	\$	873,323	

STATE OF NEW MEXICO
COMMISSION FOR THE BLIND
RECONCILIATION OF THE BALANCE SHEET
TO THE STATEMENT OF NET POSITION GOVERNMENTAL FUNDS
June 30, 2015

Total fund balance for the governmental funds (Balance Sheet)  Amounts reported for governmental activities in the Statement of Net Position are different because	\$	297,146
Capital assets (net of accumulated depreciation) used in governmental activities are not financial resources and, therefore, are not reported in the funds.		
Capital assets \$ 3,099,478 Accumulated depreciation (1,999,324		1,100,154
Liabilities, including compensated absences payable, not reported in the funds.	_	(156,368)
Net position of governmental activities (Statement of Net Position)	\$	1,240,932

STATE OF NEW MEXICO
COMMISSION FOR THE BLIND
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS
For the Year Ended June 30, 2015

	Ge	neral Fund
Revenues		
Other gifts and grants	\$	1,575
Federal grants	ф	5,116,712
Miscellaneous revenue		81,982
Miscenaneous revenue		01,702
Total revenues		5,200,269
Expenditures		
General government:		
Personnel services and benefits		4,332,687
Contract services		198,234
Other costs		1,128,068
Care and support		1,449,331
Capital outlay		74,552
Total expenditures		7,182,872
Deficiency of revenues		
over expenditures		(1,982,603)
Other Financing Sources		
Transfer in - State General Fund appropriation		2,072,700
Transfer in - Special Appropriations		17,100
		2,089,800
Net change in fund balance		107,197
Fund Balance at Beginning of Year		189,949
Fund Balance at End of Year	\$	297,146

**STATE OF NEW MEXICO COMMISSION FOR THE BLIND** RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES For the Year Ended June 30, 2015

Net change in Fund Balance - Total Governmental Funds		\$	107,197
(Statement of Revenues, Expenditures and Changes in Fund Balance)			
Amounts reported for governmental activities in the Statement of Activities are different because:			
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, for governmental activities these costs are shown in the statement of net position and allocated over their estimated useful lives as annual depreciation expenses in the Statement of Activities.			
Capital asset additions Depreciation expense	\$ 74,552 (155,705)	<u>-</u>	(01 152)
Some items reported in the Statement of Activities do not require the the use of current financial resources; therefore, are not reported as expenditures in governmental funds.			(81,153)
Change in compensated absences			8,120
Change in net position of governmental activities (Statement of Activities)		\$	34,164

STATE OF NEW MEXICO
COMMISSION FOR THE BLIND
STATEMENT OF REVENUES AND EXPENDITURES BUDGET AND ACTUAL
GENERAL FUND 04700
For the Year Ended June 30, 2015

	Budgeted Amounts					Variance Favorable		
	Original		Final		Actual		(Unfavorable)	
Revenues								
Federal grants	\$	5,668,900	\$	5,668,900	\$	5,116,712	\$	(552,188)
Other gifts & grants		8,700		8,700		1,575		(7,125)
Miscellaneous revenues		81,400		81,400		81,982		582
State General Fund appropriation		2,072,700		2,072,700		2,072,700		-
Other Financing Sources		17,100		17,100		17,100		-
Total revenues		7,848,800		7,848,800		7,290,069		(558,731)
Expenditures								
Personnel services and benefits		4,783,100		4,698,100		4,332,687		365,413
Contractual services		138,100		223,100		198,234		24,866
Other		2,927,600		2,927,600		2,651,951		275,649
Total expenditures		7,848,800		7,848,800		7,182,872		665,928
Excess (deficiency) of revenues over								
expenditures						107,197	-	107,197
Net Change in Fund Balance	\$	<u> </u>	\$		\$	107,197	\$	107,197

STATE OF NEW MEXICO COMMISSION FOR THE BLIND STATEMENT OF NET POSITION -PROPRIETARY FUND June 30, 2015

	Business Enterprise Program	
Assets		<u> </u>
Current Assets		
Interest in State General fund		
Investment pool	\$	435,583
Accounts receivable, net		292,341
Total current assets		727,924
Non-Current Assets		
Capital assets, net		45,512
Total assets	\$	773,436
Liabilities		
Current Liabilities		
Accounts payable	\$	490,508
Accrued payroll		5,150
Total Liabilities	·	495,658
Net position		
Net investment in capital assets		45,512
Restricted		232,266
Total net position		277,778
Total liabilities and net position	\$	773,436

STATE OF NEW MEXICO
COMMISSION FOR THE BLIND
STATEMENT OF REVENUES, EXPENDITURES AND
CHANGES IN NET POSITION - PROPRIETARY FUND
For the Year Ended June 30, 2015

	Business Enterprise Program	
Operating revenues		
Sales of services	\$	5,776,959
Fees and commissions		32,572
Total operating revenues		5,809,531
Operating expenses		
Personnel services and benefits		195,263
Commissions paid to operators		5,624,042
Other costs		65,443
Depreciation expense		8,902
Total operating expenses		5,893,650
Operating loss		(84,119)
Nonoperating revenues (expenses)		
Miscellaneous revenue		6,837
Total nonoperating revenues (expenses)		6,837
Change in net position		(77,282)
Beginning net position		355,060
Ending net position	\$	277,778

STATE OF NEW MEXICO COMMISSION FOR THE BLIND STATEMENT OF CASH FLOWS -PROPRIETARY FUND For the Year Ended June 30, 2015

	Eı	Business nterprise Program
Cash flows from operating activities Receipts from customers Payments to suppliers Payments to employees		5,814,151 5,424,782) (195,756)
Net cash provided by operating activities		193,613
Cash flows from noncapital activities Sale of fixed assets		6,837
Net cash provided by noncapital activities		6,837
Cash flows from capital activities Acquisition of capital assets		(13,350)
Net cash used by capital activities		(13,350)
Net increase in cash and cash equivalents		187,100
Balance, beginning of year		248,483
Balance, end of year	\$	435,583
Reconciliation of operating income to net cash provided by operating activities:		
Operating loss	\$	(84,119)
Adjustment to reconcile operating income to net cash used by operating activities:		
Depreciation expense		8,902
Change in assets and liabilities Loans receivables Accounts receivable Due from external parties		2,474 2,146
Accrued payroll Accounts payable		(493) 264,703
		·
Net cash provided in operating activities	\$	193,613

STATE OF NEW MEXICO COMMISSION FOR THE BLIND NOTES TO FINANCIAL STATEMENTS June 30, 2015

#### NOTE 1. HISTORY AND FUNCTION

*Nature of the Business.* The New Mexico Commission for the Blind (Commission) was created to encourage and enable blind citizens of New Mexico to achieve vocational, economic and social equality. By providing career training in skills of blindness, the Commission promotes and conveys the belief that blindness is not a barrier to employment or any other aspect of a full and meaningful life.

The Commission is a department of the State of New Mexico, created by Chapter 108, Laws of 1986, New Mexico Statutes Annotated. The Commission is governed by a three-person Board of Commissioners who is appointed by the Governor, with the advice and consent of the Senate, to staggered terms of six years. The Commission receives state and federal government funding and must adhere to the legal requirements of each funding entity.

#### NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Reporting Entity. Governmental Accounting Standards Board (GASB) Statement No. 14, The Financial Reporting Entity, effective for periods beginning after December 15, 1992, established standards for defining and reporting on the financial reporting entity. GASB No. 14 supersedes previous standards issued by the National Council on Governmental Accounting. The requirement of GASB No. 14 applies at all levels to all state and local governments.

GASB No. 14 defines the financial reporting entity as consisting of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. This definition of the reporting entity is based primarily on the notion of financial accountability as the "cornerstone of all financial reporting in government."

A primary government is any state government or general-purpose local government, consisting of all the organizations that make up its legal entity. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are, for financial reporting purposes, part of the primary government. The Commission, therefore, is part of the primary government of the State of New Mexico, and its financial data should be included with the financial data of the state.

The Audit Act, Sections 12-6-1 through 12-16-14, NMSA 1978, requires the financial affairs of every agency to be thoroughly examined and audited each year, and a complete written report to be made. Moreover, the New Mexico State Auditor requires that each agency shall prepare financial statements in accordance with accounting principles generally accepted in the United States of America.

STATE OF NEW MEXICO COMMISSION FOR THE BLIND NOTES TO FINANCIAL STATEMENTS June 30, 2015

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

All of the programs that are administered or controlled by the Commission have been included in this report. The Vending Facility Program is included as an enterprise fund.

*Basis of Accounting.* Basis of accounting refers to the point at which revenues or expenditures are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

The statement of net position and the statement of activities display information about the Commission, the primary government, as a whole, without displaying individual funds or fund types. Generally, these statements distinguish between activities that are governmental and those that are considered business-type activities. Government-wide financial statements exclude information about fiduciary funds and component units that are fiduciary in nature. The Commission does not have any component units or fiduciary funds.

The Government-Wide Financial Statements. The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund statements. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from non-exchange transactions are recognized in accordance with the requirements of GASB Statement No. 33. Grants revenue is recorded when all applicable eligibility or reimbursement requirements are met.

Fund Financial Statements. The governmental fund financial statements are presented on the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when "measurable and available". Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days in order to pay current liabilities. Expenditures (including capital outlay) are recorded when the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

This presentation is deemed appropriate to (a) demonstrate legal compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how the Commission's actual experience confirms to the budget or fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements, reconciliation is presented on the page following each fund statement, which briefly explains the adjustment necessary to transform the fund based financial statements into the government-wide presentation.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the Commission first uses restricted resources then unrestricted resources.

The accounts of the Commission are organized on a fund basis, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenues and expenditures, or expenses as appropriate. Government resources are allocated to and accounted for in individual funds based upon the purposes for which spending activities are controlled. The following fund types are used by the Commission.

## **Governmental Funds**

General Fund (SHARE fund #04700) – The General Fund is the general operating fund of the Commission. The General Fund accounts for all financial resources except those that are required to be accounted for in another fund. Grant revenue is recognized when the eligibility requirements for the grant have been met. This fund is funded primarily from grants from the U.S. Department of Education and appropriations from the State General Fund. It is a non-reverting fund and considered a major fund since it is the Commission's general operating fund.

The funds of the Commission are non-reverting (HB, General Appropriation Act of 2014), pursuant to the appropriation legislation. Funds appropriated to the General Fund are used as a match against federal grant funds, and unexpended funds at June 30th are to be used as a match against future federal grants.

## **Proprietary Funds**

Enterprise fund (SHARE fund #10460) – The Commission administers and accounts for the receipt and usage of Vending Facility Program's funds. Section 22-14-24 to Section 22-14-29 NMSA 1978, "Horace DeVargas Act," authorized the Commission to establish, maintain and operate a vending stand program for legally blind persons under the auspices of the "Randolph-Sheppard Act," Public Law 74-732 as amended by Public Law 83-565, 93-516 and 95-602, 20 U.S.C. Section 107, et seq.

The law locates the state licensing agency (SLA) for the program in the individual state or territorial agency that offers vocational rehabilitation services for individuals who are blind under the Rehabilitation Act of 1973, as amended. Prior to October 2013 the Commission used QuickBooks accounting software to keep track of the activities in this program; the general ledger balances and activity was converted to SHARE in October and SHARE is now used to track activities in this program. It is a non-budgeted and non-reverting fund.

*Cash and Investments.* Cash is deposited by the Commission into its accounts with the State Treasurer, which are pooled and invested by the State Treasurer. The Commission considers cash on hand, cash in banks, and the Interest in State General Fund Investment Pool to be cash and cash equivalents. Negative cash, if any, is shown as Overdraft of Interest in State General Fund Investment Pool.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Receivables. All receivables are fully collectible.

*Deferred inflows/ outflows.* The Commission does not have any deferred inflows or outflows.

Capital Assets. Capital Assets, which include property, plant and equipment, are reported in the applicable governmental or business-type of activities columns in the government-wide financial statements. Capital assets are defined by the Commission as assets with an initial, individual cost of more than \$5,000 per Section 12-6-10 NMSA 1978. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

Depreciation is computed using the straight-line method over the assets' estimated useful lives. The following lives are used:

Building and improvements 10 – 40 years Machinery & equipment 3 – 10 years

Accrued Compensated Absences. Vacation and sick leave earned and not taken are cumulative; however, upon termination of employment, sick pay for such leave hours accumulated up to 600 hours is forfeited, and vacation pay is limited to payment for 240 hours. Vacation leave up to the maximum of 240 is payable upon separation from service at the employee's current hourly rate. Sick leave is payable semi-annually to qualified employees for hours accumulated above 600 hours at a rate equal to 50 percent of their hourly rate, not to exceed 120 hours each semi-annual period.

Upon retirement, payment for sick leave is limited to 400 hours accumulated in excess of 600 hours at the 50 percent hourly rate.

Fund Balance. In the fund level financial statements, fund balance reserves represent those portions of fund equity not available for appropriation or expenditure or legally segregated for a specific future use. In accordance Governmental Accounting Standards Board 54, Fund Balance Reporting and Governmental Fund Type Definitions (GASB 54), the Commission, classifies governmental fund balances as follows:

- i. Non-spendable includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual constraints.
- ii. Restricted includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as grantors or amounts constrained due to enabling legislation.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- iii. Committed includes fund balance amounts that are constrained for specific purposes that are internally imposed by the government through formal action of the highest level of decision making authority and does not lapse at year-end.
- iv. Assigned includes fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. Fund Balance may be assigned by management.
- v. Unassigned Includes positive fund balance within the General Fund which has not been classified within the above mentioned categories and negative fund balances in other governmental funds.

The Commission requires restricted amounts to be spent first when both restricted and unrestricted fund balance is available unless there are legal documents/contracts that prohibit doing this, such as a grant agreement requiring matching spending. Additionally, the Commission would first use unrestricted fund balance and assigned fund balance for its intended purpose, such as liquidating compensated absences.

*Operating Revenue.* Operating revenues include sales of services and fees and commissions. Operating revenues are recognized as the services are performed.

*Non-operating revenue.* Non-operating revenues, such as miscellaneous revenue, result from non-exchange transactions or ancillary activities.

*Use of Estimates.* The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

*Inter-fund Activity.* Inter-fund receivables or payables at year end are eliminated from the government-wide financial statements.

Budgetary Data. The State Legislature makes annual appropriations to the Commission and monitors legal compliance through an annual budget. Annual budgets are adopted each fiscal year for all funds. Expenditures may not legally exceed appropriations at the object expenditure classification (pcode) level. Amendments to the budget require approval by the State's Financial Control Division of the New Mexico Department of Finance and Administration (DFA). All appropriations lapse at the fiscal year end, although cash balances at the end of the fiscal year do not revert back to the State General Fund.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The budget is adopted on a modified accrual basis of accounting that is consistent with generally accepted accounting principles (GAAP). The budget is adopted on the modified accrual bases of accounting except for accounts payable accrued at the end of the fiscal year that do not get paid by the statutory deadline per Section 6-10-4 NMSA 1978. Those accounts payable that do not get paid timely must be paid out of the next year's budget. Budgetary comparisons presented in the financial statements are now presented on a basis which is consistent with generally accepted accounting principles (GAAP).

The Commission is required to submit a budget report for the General Fund to the DFA and the Legislative Finance Committee by September 1 of each year. The Commission is required to submit a budget report for the Business Enterprise Program enterprise fund to its Board of Commissioners for approval.

New Accounting Pronouncements.

GASB Statement No. 67, Financial Reporting for Pension Plans, is required to be implemented effective July 1, 2014. However, this accounting pronouncement does not apply to the Commission since the Commission does not administer benefits through trusts. Substantially all of the Commission's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). The Public Employees Retirement Association is required to adopt this accounting pronouncement.

GASB Statement No. 68, Accounting and Financial Reporting for Pensions, is required to be implemented effective July 1, 2014, and thus will be adopted by the Commission next fiscal year. The statement improves accounting and financial reporting by state governments for pensions. It establishes a definition of a pension plan that reflects the primary activities associated with the pension arrangement—determining pensions, accumulating and managing assets dedicated for pensions, and paying benefits to plan members as they come due. Accordingly the Commission has adopted GASB 68 in the fiscal year.

## NOTE 3. COLLATERAL PLEDGED BY FINANCIAL INSTITUTIONS

Section 6-10-17, NMSA 1978 compilation requires that banks or savings and loans provide additional collateral on funds held that exceed the FDIC insurance limit These excess funds are required to be fifty percent collateralized. The collateralization of the Commission's bank accounts is monitored by the State Treasurer's Office. The State Treasurer issues separate financial statements which disclose the collateral pledged to secure State Treasurer cash and investments. All funds on deposit with banking institutions were fully covered by FDIC insurance at June 30, 2015.

## NOTE 4. CASH AND GENERAL FUND INVESTMENT POOL

The funds allotted to the Commission are held by the New Mexico State Treasurer and pooled with the State General Fund Investment Pool. The Commission can withdraw its funds from the State Treasurer as needed and therefore considers them to be cash equivalents. All earnings on deposits are retained by the State General Fund; therefore, from the Commission's perspective, the cash balances are noninterest bearing and stated at cost. Money deposited by the Commission with the State Treasurer is pooled and invested by the State Treasurer. The State Treasurer deposits public monies with New Mexico financial institutions in denominations which generally are in excess of the \$250,000 in insurance coverage provided by federal agencies. Accordingly, the State Treasurer requires that depository financial institutions provide additional collateral for such investments. The collateral generally is in the form of marketable debt securities and is required in amounts ranging from 50% to 102% of the par value of the investment dependent upon the institutions operating results and capital. Collateral for the fiscal account is required in amounts equal to 50% of the average investment balance. To obtain pledged collateral, investment risk, and insurance coverage information for the Department's State Treasurer deposits, a copy of separately issued financial statements can be obtained from the State Treasurer's Office. All collateral is held in third-party safekeeping. A supplemental schedule of cash that the Commission held as of June 30, 2015 is presented in the financial statements as other supplementary information.

For cash management and investment purposes, funds of various state agencies are deposited in the State General Fund Investment Pool (the Pool), which is managed by the Office of the New Mexico State Treasurer. Claims on the Pool are reported as assets by the various agencies investing in the Pool.

In June 2012, an independent diagnostic report revealed that Pool balances had not been reconciled at a "business unit by fund" level since the inception of the Statewide Human Resources, Accounting, and Management Reporting System (SHARE) system in July 2006. This report, entitled "Current State Diagnostic of Cash Control," also described a difference between Pool bank balances and the corresponding general ledger balances and indicated that the effect of reconciling items were unknown. The report, dated June 20, 2012, is available on the website of the New Mexico Department of Finance & Administration at: http://www.nmdfa.state.nm.us/Cash\_Control.aspx.

By state statute, the New Mexico Department of Finance and Administration (DFA) is responsible for the performance of monthly reconciliations with the balances and accounts kept by the State Treasurer. Therefore, under the direction of the State Controller / Financial Control Division Director, the Financial Control Division (FCD) of the New Mexico Department of Finance & Administration undertook action to address the situation. DFA/FCD initiated the Cash Management Remediation Project (Remediation Project) in partnership with the Office of the New Mexico State Treasurer, the New Mexico Department of Information Technology, and a contracted third party with expertise in the Enterprise System Software used by the State.

## NOTE 4. CASH AND GENERAL FUND INVESTMENT POOL (CONTINUED)

The Remediation Project objective was to design and implement changes necessary to ensure ongoing completion of timely, accurate and comprehensive reconciliation of the Pool. DFA has or is in the process of implementing all the recommendations resulting for the Remediation Project and has made changes to the State's SHARE system configuration, cash accounting policies and procedures, business practices, and banking structure. This has enabled DFA to complete timely and accurate reconciliation of bank to book balances at the State and Business Unit level on a post-implementation basis, however it did not resolve historical reconciling items. Additional changes recommended by the Project continue to be cascaded through DFA and state agencies to support the Business Unit by Fund accounting requirements.

A plan to address historical reconciling items is being assessed and a separate initiative will need to be undertaken to resolve the historical reconciling items. Management considers it unlikely that this separate initiative will be successful in allocating all historical reconciling items to the State entities invested in the Pool. As a result, any remaining differences post specific allocation to Pool participants will be reported in the State General Fund.

The Commission does employ robust internal controls and cash management practices and techniques in order to monitor and verify the Commission's cash position. The cash management processes of the Commission include; regular monitoring of the agency's share of the General Fund Investment Pool (GFIP) reflected by DFA/FCD in the SHARE accounting system, monthly reconciliation of all cash activities to the GFIP balance and full book-to-bank reconciliations of authorized accounts maintained for use by the agency's business-type activities (fund 10460), effective internal controls over authorized cash related activities, utilization of effective cash forecasting methods, and adherence to specific and appropriate draw schedules relating to the reimbursement for expenditures by federal grants. While the Commission is not a required participant of the state's CMIA (Cash Management Improvement Act) agreement, the cash management processes of the agency are designed to ensure compliance with CMIA requirements should the Commission be designated as a required participant in the future. Through the design and implementation of procedures noted above, the Commission has determined there has been no material impact to its interest in the State General Fund Investment Pool.

NOTE 5. CAPITAL ASSETS

A summary of changes in the capital assets for the year ended June 30, 2015 is as follows:

## **Governmental Activities:**

				Retirements	
	-	June 30, 2014	Additions	/Transfers	June 30, 2015
Non Donrogiable Aggets					
Non-Depreciable Assets Land	\$	55,676	_	_	55,676
Depreciable Assets	Ψ	33,070	_	_	33,070
Buildings and Improv.		1,948,154	_	_	1,948,154
Machinery and Equip.		1,021,096	74,552		1,095,648
7 - 7 - 1 - F	-	3,024,926	74,552	-	3,099,478
Accumulated depreciation					
Buildings and Improv.		(935,117)	(90,665)	-	(1,025,782)
Machinery and Equip.	-	(908,502)	(65,040)	-	(973,542)
		(1,843,619)	(155,705)	-	(1,999,324)
Total Capital Assets, Net	\$	1,181,307	(81,153)	-	1,100,154
	-				
<b>Business-Type Activities:</b>					
				Retirements	
	_	June 30, 2014	Additions	/Transfers	June 30, 2015
Depreciable Assets					
Buildings and Improv.	\$	33,093	-	-	33,093
Machinery and Equip.		76,721	13,350	-	90,071
		109,814	13,350	-	123,164
Assumulated Downsistian					
Accumulated Depreciation Buildings and Improv.		(17,098)	(3,309)		(20,407)
Machinery and Equip.		(51,652)	(5,593)	-	(57,245)
Machinery and Equip.	•	(68,750)	(8,902)		(77,652)
		(33,730)	(0,702)		(7.7,002)
Total Capital Assets, Net	\$	41,064	4,448	-	45,512

There is no debt related to capital assets. Current year depreciation related to business-type activities is \$8,902.

## NOTE 6. COMPENSATED ABSENCES PAYABLE

Compensated absences and changes for the year ended June 30, 2015 were as follows:

					Due
	Beginning			Ending	Within
	Balance	Additions	Reductions	Balance	One Year
Governmental Activities					
Compensated Absences Payable	\$ 164,488	245,502	253,622	156,368	156,368
Total Long-Terms Liabilities	\$ 164,488	245,502	253,622	156,368	156,368

For the Statement of Activities, change in compensated absences included as expenditures is allocated to the programs using a payroll allocation percentage. Amounts have been paid out of the General Fund in the past.

## NOTE 7. OPERATING LEASES

The Commission leased certain office space and office equipment under lease agreements with various terms. Expenditures for operating leases for the year ended June 30, 2015 amounted to \$199,357.

2016	\$ 207,745
2017	210,837
2018	207,456
2019	206,830
2020	211,516
Thereafter	579,598
	\$ 1,623,982

## NOTE 8. DEFERRED COMPENSATION

The State of New Mexico offers state, local government and school district employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan available to all State employees and those local government and school district employees whose employers have elected participation in the plan permits participants to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. There are employees that are making contributions to a Deferred Compensation Plan. Neither the Commission nor the State of New Mexico makes any contributions to the Deferred Compensation Plan. All contributions withheld from participants by the Commission have been paid to the New Mexico Public Employees Retirement Association, which administers the plan.

## NOTE 9. PENSION PLAN – PUBLIC EMPLOYEES RETIREMENT ASSOCIATION

Compliant with the requirements of Governmental Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions, the State of New Mexico (the State) has implemented the standard for the fiscal year ending June 30, 2015. The Commission, as part of the primary government of the State of New Mexico, is a contributing employer to a cost-sharing multiple employer defined benefit pension plan administered by the Public Employees Retirement Association (PERA). Overall, total pension liability exceeds Plan net position resulting in a net pension liability. The State has determined the State's share of the net pension liability to be a liability of the State as a whole, rather than any agency or department of the State and will not be reported in the department or agency level financial statements of the State. All required disclosures will be presented in the Comprehensive Annual Financial Report (CAFR) of the State of New Mexico. Information concerning the net pension liability, pension expense, and pension-related deferred inflows and outflows of resources of the primary government will be contained in the CAFR and will be available, when issued, from the Office of State Controller, Room 166, Bataan Memorial Building, 407 Galisteo Street, Santa Fe, New Mexico 87501.

## NOTE 10. POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN

Plan Description. The State of New Mexico Commission for the Blind contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which the event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle N.E., Suite 104, Albuquerque, NM 87107.

## NOTE 10. POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN (CONTINUED)

Funding Policy. The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from RHCA or viewed on their website at www.nmrhea.state.nm.us.

The employer, employee and retiree contributions are required to be remitted to the RHCA on monthly basis. The statutory requirements for the employer and employee contributions can be changed by the New Mexico State Legislature. Employers that choose to become participating employers after January 1, 1998, are required to make contributions to the RHCA fund in the amount determined to be appropriate by the board.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. For employees that were members of an enhanced retirement plan (state police and adult correctional officer member coverage plan 1; municipal police member coverage plans 3, 4 or 5; municipal fire member coverage plan 3, 4 or 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act) during the fiscal year ended June 30, 2013, the statute required each participating employer to contribute 2.5% of each participating employee's annual salary; and each participating employee was required to contribute 1.25% of their salary. For employees that were not members of an enhanced retirement plan during the fiscal year ended June 30, 2013, the statute required each participating employer to contribute 2.0% of each participating employee's annual salary; each participating employee was required to contribute 1.0% of their salary. In addition, pursuant to Section 10-7C-15(G) NMSA 1978, at the first session of the Legislature following July 1, 2013, the legislature shall review and adjust the distributions pursuant to Section 7-1-6.1 NMSA 1978 and the employer and employee contributions to the authority in order to ensure the actuarial soundness of the benefits provided under the Retiree Health Care Act.

The Commission's contributions to the RHCA for the years ended June 30, 2015, 2014 and 2013 were \$60,330, \$56,584, and \$53,358, respectively, which equal the required contributions for each year.

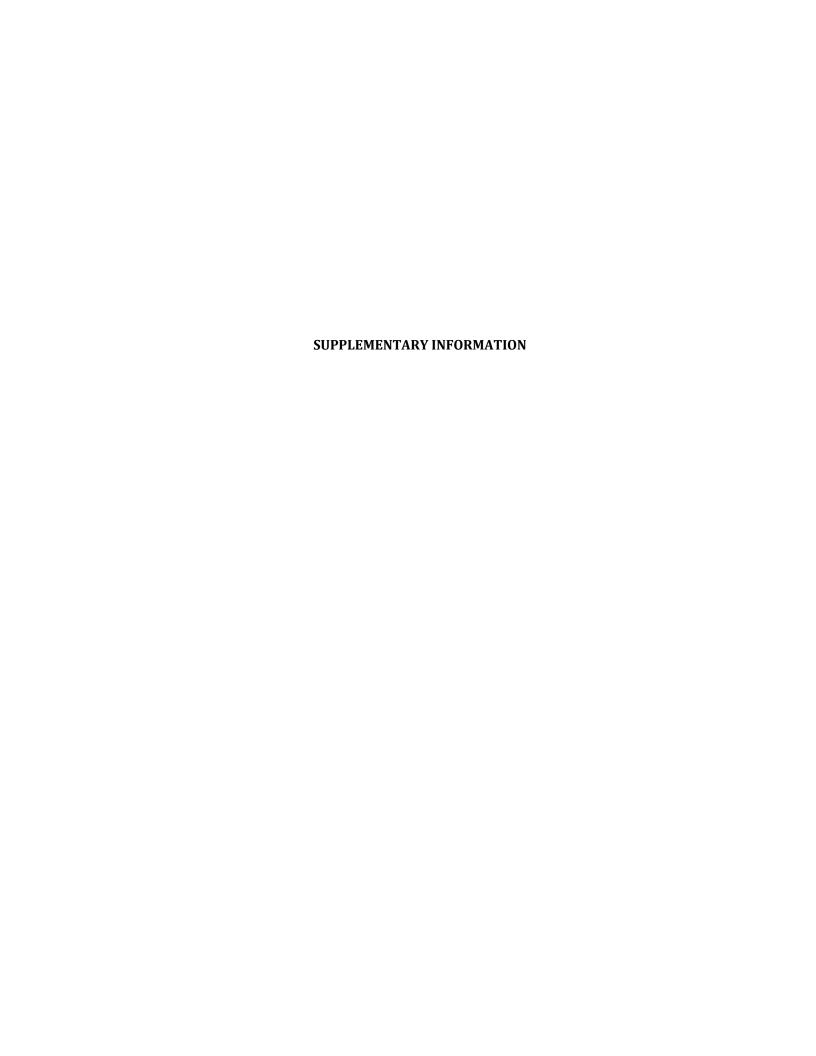
## NOTE 11. INSURANCE COVERAGE

The Commission obtains coverage through the Risk Management Division of the State of New Mexico General Services Department. This coverage includes liability and civil rights, property, vehicle, employer bond, worker's compensation, group insurance and state unemployment. These coverage's are designed to satisfy the requirements of the State Tort Claims Act. All employees of the Commission are covered by a blanket fidelity bond up to \$5,000,000 with a \$1,000 deductible per occurrence, by the State of New Mexico, for the period July 1, 2014 through June 30, 2015.

## NOTE 12. CONTINGENCIES

Federal Grant Programs. The Commission participates in numerous federal grant programs, which are governed by various rules and regulations of the grantor agencies. Costs charged to the respective grant programs are subject to audit and adjustment by the grantor agencies; therefore, to the extent that the Department has not complied with the rules and regulations governing the grants, refunds of any money received may be required, and the collectability of any related receivable as of June 30, 2015, may be impaired.

In the opinion of the Department, there are not significant contingent liabilities relating to compliance with the rules and regulations governing the respective grants; therefore, no provision has been recorded in the accompanying combined financial statements for such contingencies. Expenditures disallowed and required to be repaid to the grantor agencies as a result of such audits, if any, would require an appropriation from the State General Fund.



Name of Depository	Account Name	SHARE Fund No.	Type of Account	Interest Bearing	Bank Balance at June 30, 2015	Reconciled Balance at June 30, 2015
Governmental Fund Types General Fund						
New Mexico State Treasurer	Commission for the Blind	04700	State Treasury	No	\$ 135,749	\$ 135,749
Total Governmental Fur	nd Types				\$ 135,749	\$ 135,749
Enterprise Fund Types Proprietary Funds						
New Mexico State Treasurer	Commission for the Blind	10460	State Treasury	No	\$ 435,583	\$ 435,583
Total Enterprise Fund T	ypes				\$ 435,583	\$ 435,583
<b>Total Commission Cash</b>					\$ 571,332	\$ 571,332

## STATE OF NEW MEXICO COMMISSION FOR THE BLIND SCHEDULE OF OPERATING TRANSFERS For the Year Ended June 30, 2015

SHARE			TRANSFER						
FUND		TITLE	IN		OUT				
General	Fund (04700)								
(1)	85300	Department of Finance and Administration	\$	2,072,700	\$	-			
(1)	85300	Department of Finance and Administration		17,100		-			
			\$	2,089,800	\$	-			

## **NOTES**

(1) General Fund Appropriation, SB 313 General Appropriations Act of 2014

## STATE OF NEW MEXICO COMMISSION FOR THE BLIND SCHEDULE OF JOINT POWERS AGREEMENTS/MEMORANDUMS OF UNDERSTANDING June 30, 2015

## **NM** Department of Health

The Commission participates in a Memorandum of Understanding (MOU) with the NM Department of Health to provide blind and visually impaired children birth to 21 years of age who have no funding options, with assistive technology such as Closed Circuit Television systems, screen readers, screen enlargement software, Franklin Language Master, Talking Typer, Text Bridge, Perkins Braille writer, and Braille Note takers.

- o Responsible Party: The Commission for the Blind
- o Time period: July 1, 2014 to June 30, 2015
- o Amount of Project: \$80,000
- o The NM Department of Health contributed \$80,000 in the current fiscal year
- o Audit Responsibility: The Commission for the Blind
- o Fiscal Agent: The Commission for the Blind
- o Revenue and expenditures Reported: The Commission for the Blind

## **University of New Mexico**

The Commission has a Memorandum of Understanding (MOU) with the Regents of the University of New Mexico, for its public operation known as the Health Sciences Center (UNMHSC). UNMHSC is to coordinate and operate the Emergency Medical Eye Care Program.

- o Responsible Party: UNMHSC
- o Time period: July 1, 2014 through June 30, 2015
- o Amount of Project: Not to exceed \$125,000
- o The Commission for the Blind contributed \$91,487 in the current fiscal year
- o Audit Responsibility: The Commission for the Blind
- o Fiscal Agent: The Commission for the Blind
- o Revenue and expenditures Reported: The Commission for the Blind

STATE OF NEW MEXICO
COMMISSION FOR THE BLIND
SCHEDULE OF VENDOR INFORMATION
For the Year Ended June 30, 2015

Prepared by Agency Staff Name: Monica Maestas Title: Chief Financial Officer Date: November 3, 2015

RFB - RFP #	Type of Procurement	Awarded Vendor	Amount of awarded contract	\$ Amended Contract	Name and Physical Address per the procurement documentation, of ALL vendor(s) that responded	In-State/Out- of-state vendor (Y or N)	Was the vendor in- state and chose Veteran's preference (Y or N) For federal funds answer N/A	Brief Description of the Scope of Work
NA	Exempt	SOUTHERN FOOD SERVICE MANAGEMENT INC	\$5,234,010.00	\$ -	500 Office Park Drive Suite 210, Birmingham, AL 35223	N	N/A	Expenditures coded to account 547600 (Commissions paid to Operators) - in this case, this is pass through activity which is held by the Commission then paid to a Blind Licensed Manager in our Business Enterprise Program. We have a DFA Exemption in place.
NA	Exempt	NANOPAC INC	\$149,233.00	\$ -	4823 South Sheridan Rd Ste 302, Tulsa, OK 74145	N	N/A	Falls under Procurement Code Exemption 13-1-98 AA. Vendor provides technology for consumers.
NA	Exempt	CALDERON, OSCAR D	\$110,655.00	\$ -	Tio Oscar's, 1300 W Richey Bldg 26, Artesia, NM 88210	Y	N/A	Oscar is a Licensed Blind Manager under our Business Enterprise Program and these expenditures are coded to account 547600 (Commissions paid to operators). We have a DFA Exemption in place.
NA	Exempt	LIGHTHOUSE BUSINESS INFO	\$92,676.00	\$ -	3400 Menaul Blvd NE Suite 200, Albuquerque, NM 87107	Y	N/A	Falls under Procurement Code Exemption 13-1-98AA. Vendor provides technology for consumers.
NA	Exempt	STAFFING SOLUTIONS	\$64,733.00	-	4300 San Mateo NE#A-110, Albuquerque, NM 87110	Y	N/A	Falls under Procurement Code Exemption 13-1-98 AA. We use them as a vendor to pay for any On the Job Training work sites. The reason we use them is because they cover the worker's compensation since we don't carry a blanket policy for our consumers.

Federal Grantor Program Title	CFDA Grantor's Number Number		Expenditures		
U.S. DEPARTMENT OF EDUCATION					
Rehabilitation Services - Vocational					
Rehabilitation Grants to the States	84.126	H126A100046A	\$	4,479,732	
Rehabilitation Services - Independent Living					
Services for Older Individuals Who are Blind	84.177	H177B100031B		167,467	
Independent Living - Part B Grants	84.169	H169A100047B		441,804	
Supported Employment Services for individuals					
with the Most Significant Disabilities	84.187	H187A100047A		14.521	
Rehabilitation Training - State Vocational				,-	
Rehabilitation Unit In-Service Training	84.265	H265A050060-09		13,188	
TOTAL FEDERAL EXPENDITURES			\$	5,116,712	

STATE OF NEW MEXICO COMMISSION FOR THE BLIND NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS June 30, 2015

## NOTE 1. BASIS OF PRESENTATION

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Commission under programs of the federal government for the year ended June 30, 2015. The information in this schedule is presented in accordance with the requirements of the Office of Management and Budget (OMB) Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations.* Because the schedule presents only a selected portion of the operations of the Commission, it is not intended to and does not present the financial position, changes in net position or cash flows of the Commission.

## NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Expenditures reported on the schedule of expenditures of federal awards are reported on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in OMB Circular A-87 Cost Principles for State, Local and Indian Tribal Governments, and Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance) wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

## NOTE 3. OUTSTANDING LOANS AND SUBRECIPIENTS

The Commission does not receive non-cash assistance, have outstanding loans, nor provides federal awards to subrecipients.



# REPORT OF INDEPENDENT AUDITORS ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Commissioners New Mexico Commission for the Blind and Mr. Timothy Keller, New Mexico State Auditor

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the budgetary comparison of the general fund of New Mexico Commission for the Blind (the "Commission") as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise Commission's basic financial statements, and have issued our report thereon dated November 25, 2015.

## **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



Board of Commissioners New Mexico Commission for the Blind and Mr. Timothy Keller, New Mexico State Auditor

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

## **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Albuquerque, New Mexico

Mess adams LLP

November 25, 2015



## REPORT OF INDEPENDENT AUDITORS ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY OMB CIRCULAR A-133

Board of Commissioners

New Mexico Commission for the Blind
and

Mr. Timothy Keller,

New Mexico State Auditor

## Report on Compliance for Each Major Federal Program

We have audited New Mexico Commission for the Blind's (the "Commission") compliance with the types of compliance requirements described in the *OMB Circular A-133 Compliance Supplement* that could have a direct and material effect on each of the Commission's major federal programs for the year ended June 30, 2015. The Commission's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

## Management's Responsibility

Management is responsible for compliance with the requirements of laws, regulations, contracts, and grants applicable to its federal programs.

## Auditor's Responsibility

Our responsibility is to express an opinion on compliance for each of the Commission's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the Commission's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.



Board of Commissioners

New Mexico Commission for the Blind
and

Mr. Timothy Keller,

New Mexico State Auditor

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the Commission's compliance.

## Opinion on Each Major Federal Program

In our opinion, the Commission's complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2015.

## **Report on Internal Control Over Compliance**

Management of the Commission is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Commission's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with OMB Circular A-133, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Board of Commissioners

New Mexico Commission for the Blind
and

Mr. Timothy Keller,

New Mexico State Auditor

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, we identified a certain deficiency in internal control over compliance, as described in the accompanying schedule of findings and questioned costs as item 2015-001 that we consider to be a significant deficiency.

The Agency's response to the internal control over compliance findings in our audit is described in the accompanying schedule of findings and questioned costs. The Agency's response was not subject to the auditing procedures applied in the audit of compliance and, accordingly, we express no opinion on the response.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of OMB Circular A-133. Accordingly, this report is not suitable for any other purpose.

Albuquerque, New Mexico

Mess adams LLP

November 25, 2015

## STATE OF NEW MEXICO COMMISSION FOR THE BLIND SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS Year Ended June 30, 2015

2014 – 001 Travel & Per Diem

Resolved

## STATE OF NEW MEXICO COMMISSION FOR THE BLIND SCHEDULE OF FINDINGS AND QUESTIONED COSTS FOR THE YEAR ENDED JUNE 30, 2015

Section I – Summary of Auditor's Results						
Financial Staten	nents					
Type of auditor's r	report issued:	Uı	ımodi	fied		
Internal control ov	ver financial reporting:					
Material weak	ness(es) identified?		Yes		No	
Significant def	iciency(ies) identified?		Yes		None reported	
Noncompliance m noted?	aterial to financial statements		Yes	$\boxtimes$	No	
Federal Awards						
Internal control ov	ver major federal programs:					
Material weak	ness(es) identified?		Yes		No	
Significant def	iciency(ies) identified?	$\boxtimes$	Yes		None reported	
•	disclosed that are required to be lance with section 510(a) of		Yes	$\boxtimes$	No	
Identification of	Major Federal Programs					
CFDA Numbers	Name of Federal Progra	m or Cluste	r		Type of Auditor's Report Issued	
84.126	Rehabilitation Services – Vocation Grants to States	al Rehabilit	ation		Unmodified	
and type B progra		\$_	300,	000		
Auditee qualified a	as low-risk auditee?	$\boxtimes$	Yes		No	
	Section II - Financial Stat	ement Fir	ndings	5		
			<u> </u>		_	

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None

## STATE OF NEW MEXICO COMMISSION FOR THE BLIND SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED) FOR THE YEAR ENDED JUNE 30, 2015

## **Section III - Federal Award Findings and Questioned Costs**

## 2015-001 WRITTEN POLICIES & PROCEDURES, SIGNIFICANT DEFICIENCY IN INTERNAL CONTROL

Federal Agency: U.S. Department of Education Title: State Vocational Rehabilitation Services (VR)

CFDA Number: 84.126

Award Year & Number: 2015 H126A150046

## **CRITERIA**

Per Title 2 U.S. Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Uniform Guidance), the entity must have "written procedures for determining the allowability of costs in accordance with Subpart E-Cost Principles of this part and the terms and conditions of the Federal award" as well as "written procedures to implement the requirements of Section 200.305 Payment".

## **CONDITION/CONTEXT**

The Commission has not implemented the written policies and procedures required under the Uniform Grant Guidance.

## **EFFECT**

The Commission is not in compliance with Uniform Grant Guidance standards for allowable cost principles and cash management.

### CAUSE

The Commission was not aware of the timing requirement for implementing the Uniform Grant Guidance.

## **QUESTIONED COSTS**

None

## RECOMMENDATION

We recommend management update their accounting manual to include the applicable standards required under the Uniform Grant Guidance.

## **MANAGEMENT RESPONSE**

The White House and the Office of Management & Budget (OMB) released the new federal regulations "Uniform Administrative Requirements, Cost Principles, & Audit Requirements for Federal Awards" on December 26th, 2014 which was halfway throughout our state fiscal year. The Commission did not have time to adequately prepare written procedures in the wake of a key departure of the Administrative Deputy Director and Chief Financial Officer during the remainder of the fiscal year. We are currently in the process of developing written procedures related to the allowability of costs and payment requirements.

The employee positions responsible for meeting the deadlines will be Monica F. Maestas, Deputy Director of Finance and Administration and Amy Stout, Chief Financial Officer for the NM Commission for the Blind. We have already started working on policies and procedures as they relate to allowable costs under our Federal Grants. We anticipate having these completed by the end of the fiscal year.

## STATE OF NEW MEXICO COMMISSION FOR THE BLIND EXIT CONFERENCE Year Ended June 30, 2015

The exit conference was held on November 25, 2015 and attended by the following individuals:

State of New Mexico Commission for the Blind

Arthur Schreiber Board Chairman
Greg Trapp Executive Director
Monica Maestas Chief Financial Officer

Moss Adams LLP

Amy Carter, CPA, Senior Manager Aaron Hamilton, CPA, Senior

The financial statements were prepared with the assistance of Moss Adams LLP.