# Martin Luther King, Jr. Commission

# **ANNUAL FINANCIAL REPORT**

For the Year Ended June 30, 2014



**Introductory Section** 

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# Martin Luther King, Jr. Commission Official Roster June 30, 2014

<u>Name</u> <u>Title</u>

**Commission** 

Bishop Michael Shelby Chairman

Clarence Smith Member

Oscar Robinson Member

Landjur Abukusumo Member

Colonel Raphael Warren Member

Joshua Anderson Member

Rev. Garland Moore Member

Sergeant Major Joseph Davis Member

Luis Carrasco Member

Dianna J. Duran NM Secretary of State

Karen Montoya NM PRC Commissioner

Arthur Allison NM Indian Affairs Dept. Secretary

Jason Dean NM Human Rights Office Director

**Administrative Officials** 

Kimberly Greene Executive Director

# Report



**Carr, Riggs & Ingram, LLC** 2424 Louisiana Boulevard NE Suite 300 Albuquerque, NM 87110

(505) 883-2727 (505) 884-6719 (fax) CRIcpa.com

# **INDEPENDENT AUDITOR'S REPORT**

Wayne A. Johnson New Mexico State Auditor The Martin Luther King, Jr. Commission Albuquerque, New Mexico

We were engaged to audit the accompanying financial statements of the governmental activities, the General Fund and the budgetary comparison of the General Fund of the Martin Luther King Jr. Commission (the "Commission"), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements as listed in the table of contents.

# Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

## **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on conducting the audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Because of the matter described in the Basis for Disclaimer of Opinion paragraph, however, we were not able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion on the Commission's financial statements.

## **Basis for Disclaimer of Opinion**

We were unable to ascertain the completeness of the financial statement balances due to unavailability of supporting records at the Commission. This was the result of change in key management positions as well as an investigation by the New Mexico Office of the Attorney General. In addition, we were unable to obtain sufficient appropriate audit evidence about completeness of the financial statement balances as of and for the year ended June 30, 2014 by other auditing procedures.

# **Disclaimer of Opinion**

Because of the significance of the matters described in the Basis for Disclaimer of Opinion paragraph, we have not been able to obtain sufficient appropriate audit evidence to provide a basis for an audit opinion. Accordingly, we do not express an opinion on the financial statements referred to in the first paragraph.

# **Emphasis of Matter**

As discussed in Note 1, the financial statements of the Commission are intended to present the financial position, and the changes in financial position of only that portion of the governmental activities that are attributable to the transactions of the Commission. They do not purport to and do not present fairly the financial position of the State of New Mexico as of June 30, 2014, and the changes in its financial position, where applicable, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

### **Other Matters**

# Required Supplementary Information

Management has omitted the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

# Other Information

Our audit was conducted for the purpose of forming opinions on the Commission's financial statements and the budgetary comparison of the General Fund. The Schedule of Special Appropriations and Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Modified Accrual Basis) and Actual - General Fund (SHARE Fund 06000 Department Z30550) required by 2.2.2 NMAC are presented for the purpose of additional analysis and are not a required part of the basic financial statements.

The Schedule of Special Appropriations and Statement of Revenues, Expenditures, and Changes in Fund Balance - Budget (Modified Accrual Basis) and Actual - General Fund (SHARE Fund 06000 Department Z30550) are required by 2.2.2 NMAC and are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. We were unable to subject such information to the auditing procedures applied in the audit of the basic financial statements, certain additional procedures, or other additional procedures in accordance with auditing standards generally accepted in the United States of America because of the significance of the matters described in the "Basis for Disclaimer of Opinion" paragraph above. Accordingly, we do not express an opinion on this information.

In addition, the introductory section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

# Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated May 25, 2018 on our consideration of the Commission's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the commission's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control over financial reporting and compliance.

Caux Rigge & Ingram, L.L.C.

Carr, Riggs & Ingram, LLC Albuquerque, New Mexico May 25, 2018

# **Financial Statements**

# Martin Luther King, Jr. Commission Statement of Net Position June 30, 2014

	Go	overnmental Activities
Assets		
Current assets		
Investment in State Treasurer's General Fund Investment Pool (SGFIP)	\$	234,488
Total current assets		234,488
Noncurrent assets		
Capital assets, net of accumulated depreciation		
Total assets	\$	234,488
Liabilities		
Current liabilities		
Accounts payable	\$	9,894
Accrued payroll	*	2,362
Due to state general fund		222,232
Compensated absences		3,906
Total current liabilities		238,394
Noncurrent liabilities		
Compensated absences		1,768
Total liabilities		240,162
Net Postition		
Net investments in capital assets		_
Restricted net position		_
Unrestricted net postition		(5,674)
Total net postition		(5,674)
Total liabilities and net postition	\$	234,488

# Martin Luther King, Jr. Commission Statement of Activities For the Year Ended June 30, 2014

5,906

(5,674)

\$

# Governmental **Activities** Expenses Health and welfare \$ Personnel services 108,921 Contractual services 18,370 98,824 Other costs Total program expenses 226,115 General revenues State general fund appropriation 213,800 Special appropriation 1,000 FY 14 reversion (265)Total general revenues 214,535 Change in net position (11,580)

Net position - beginning of the year

Net position - end of the year

# Martin Luther King, Jr. Commission Balance Sheet Governmental Funds June 30, 2014

	G	General Fund			
Assets					
Investment in State Treasurer's					
General Fund Investment Pool (SGFIP)	\$	234,488			
Total assets	\$	234,488			
Liabilties and Fund Balance					
Liabilities					
Accounts payable	\$	9,894			
Accrued payroll		2,362			
Due to State General Fund		222,232			
Total liabilities		234,488			
Fund balances					
Spendable:					
Restricted		-			
Total fund balances		-			
Total liabilities and fund balances	\$	234,488			

# Martin Luther King, Jr. Commission Governmental Funds Reconciliation of the Balance Sheet to the Statement of Net Position June 30, 2014

Fund Balance - Governmental Funds	\$ -
Total net position reported for governmental activities in the statement of net position is different because:	
Current compensated absences are not payable on June 30, 2013 and therefore are not reported in the fund financial statements	(3,906)
Long-term liabilities, applicable to the Commission's activities are not due and payable in the current period and therefore are not reported in the fund liabilities	
Compensated absences	(1,768)
Total net position	\$ (5,674)

# Martin Luther King, Jr. Commission Statement of Revenues, Expenditures and Changes in Fund Balance Governmental Funds For the Year Ended June 30, 2014

Expenditures	
Health and welfare	
Current	
Personnel services	\$ 108,921
Contractual services	18,370
Other costs	98,824
Total expenditures	226,115
Excess (deficiency) of revenues over expenditures	(226,115)
Excess (deficiency) of revenues over experiantales	(220,113)
Other financing sources (uses)	
State general fund appropriation	213,800
Special appropriation	1,000
FY 14 Reversion	(265)
Total other financing sources (uses)	 214,535
Net change in fund balance	(11,580)
The original building	(11)300)
Fund balance - beginning of year	11,580
Fund halance - end of year	\$ _
Fund balance - end of year	\$ -

# Martin Luther King, Jr. Commission Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balance of Governmental Funds to the Statement of Activities For the Year Ended June 30, 2014

Net change in fund balance - governmental funds	\$ (11,580)	
The change in net position reported for governmental activities in the statement of activities is different because:		
Compensated absences increased by this amount during FY14		
Change in net position	\$ (11,580)	

# Martin Luther King, Jr. Commission Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Modified Accrual Basis) and Actual General Fund For the Year Ended June 30, 2014

**Variances** 

								avorable
		Budgeted	An	nounts	Act	ual (GAAP)	(Unfa	vorable)
		Original		Final		Basis	Final	to Actual
Revenues:								
Miscellaneous revenue	\$	-	\$	-	\$	-	\$	
Total revenues		-		-		-		
Expenditures:								
Current:								(
Personnel services		122,600		107,900		108,921		(1,021)
Contractual services		11,000		18,500		18,370		130
Other costs		81,200		88,700		98,824		(10,124)
Total expenditures		214,800		215,100		226,115		(11,015)
Excess (deficiency) of revenues								
over expenditures		(214,800)		(215,100)		(226,115)		(11,015)
Other financing sources (uses)								
State general fund appropriation		213,800		213,800		213,800		-
Special appropriation		1,000		1,000		1,000		
Total other financing sources (uses)		214,800		214,800		214,800		
Net change in fund balances	\$	-	\$	(300)	\$	(11,315)	\$	(11,015)
Net change in fund balance (budgetary	basis	)			\$	(11,315)		
FY 14 reversion omitted from budget b	asis					(265)		
Net change in fund balance GAAP basis	5				\$	(11,580)		

### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

This summary of significant accounting policies of the Commission is presented to assist in the understanding of the Commission's financial statements. The financial statements and notes are the representation of the Commission's management who is responsible for their integrity and objectivity. The financial statements of the Commission have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to agencies of the government. The Governmental Accounting Standards Commission (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Commission's accounting principles are described below.

During the fiscal year 2014 the Board adopted new accounting standards GASB Statement No. 65, 66, and 70.

GASB Statement No. 65 Items Previously Reported as Assets and Liabilities ("GASB 65"), which establishes accounting and financial reporting standards that reclassify, as deferred outflows of resources or deferred inflows of resources, certain items that were previously reported as assets and liabilities and recognizes as outflows of resources or inflows of resources, certain items that were previously reported as assets and liabilities. The implementation of GASB 65 is not expected to have a significant impact on the Board's financial statements.

GASB Statement No. 66 Technical Corrections-2012—an amendment of GASB Statements No. 10 and No. 62 ("GASB 66"), which improves accounting and financial reporting for a governmental financial reporting entity by resolving conflicting guidance that resulted from the issuance of two pronouncements, Statements No. 54, Fund Balance Reporting and Governmental Fund Type Definitions, and No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements. The implementation of GASB 66 is not expected to have a significant impact on the Board's financial statements.

The objective of GASB Statement No. 70 Accounting and Financial Reporting for Non-exchange Financial Guarantees ("GASB 70") is to improve accounting and financial reporting by the state and local governments that extend and receive nonexchange financial guarantees. The implementation of GASB 70 is not expected to have a significant impact on the Board's financial statements.

### **Reporting Entity**

The Martin Luther King, Jr. Commission was established under the Laws of 1991, Chapter 252 and received its first State General Fund appropriation in 1993. Its activities are, as noted in Section 28-19-1 through 28-19-4 NMSA, 1978 Compilation, to develop, promote, coordinate, and review statewide plans and activities for the annual commemoration and celebration of the birthday of Martin Luther King, Jr. in accordance with Section 12-5-2 NMSA, 1978 Compilation. The Commission also takes an active role in promoting Dr. King's principles of nonviolence in the schools. The Commission sponsors "Youth Against Violence Symposiums" in schools and distributes *Dr. King's Infusion Model for Teaching Nonviolent Principles in School*.

# NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# Reporting Entity (continued)

The Martin Luther King, Jr. Commission is a department of the primary government, the State of New Mexico. These financial statements present the financial position and changes in financial position of that portion of the governmental activities, each major fund, and aggregate remaining fund information of the State that is attributable to the transactions of the Commission.

Based upon the application of the criteria in GASB Statements No. 14, No. 39, and No. 61, the Commission had no component units as of June 30, 2014.

# Government-wide and fund financial statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Commission. There is no effect from interfund activity that needs elimination because the Commission has only one fund. The Commission's governmental activities are supported by general fund appropriations from the State of New Mexico. The Commission has no business-type activities.

The statement of net position and the statement of activities were prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from non-exchange transactions are recognized in accordance with the requirements of GASB Statement No. 33, Accounting and Financial Reporting for Non-exchange Transactions.

In the government-wide statement of net position, the governmental activities column is reported on a full accrual, economic resource basis, which recognized all long-term assets and receivables as well as long-term debt obligations. The Commission's net position amounts are reported in three parts — net investment in capital assets; restricted net position; and unrestricted net position.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. The Commission's general fund appropriations are shown as general revenues. The Commission presents expenses in three separate categories including personnel, contractual and other costs. Other costs totaling \$98,824 for the year ended June 30, 2014 include a variety of accounts including rent, supplies, travel, and communication expenses.

### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# Government-wide and fund financial statements (continued)

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. The Commission did not have any funds classified as proprietary or fiduciary for the year ended June 30, 2014.

# Measurement focus, basis of accounting, and financial statement presentation

The government-wide financial statements are reported using the *economic resources measurement* focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements of time, reimbursement and contingencies imposed by the provider are met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual* basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Commission considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

The Commission reports the following major governmental fund:

The General Fund is the Commission's operating fund. Its fund number in the Statewide Human Resource Accounting and Management Reporting System (SHARE) is fund 06000. It is used to account for resources traditionally associated with government that are not required legally or by sound financial management to be accounted for in some other fund. The general fund is a reverting fund.

### Assets, Liabilities and Net Position or Fund Balances

## Cash and Investments

For the fiscal year ended June 30, 2014, all of the Commission's cash was maintained on deposit with the State Treasurer's General Fund Investment Pool (SGFIP). The State Treasurer has the authority to invest money held in demand deposits and not immediately needed for the operation of state government in securities in accordance with Sections 6-10-10 I through O, NMSA 1978 as amended.

### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# Assets, Liabilities and Net Position or Fund Balances (Continued)

# **Capital Assets and Depreciation**

Capital assets of the Commission include information technology equipment (computers and peripherals, all equipment related to electronic communications and software). The Commission does not have any infrastructure. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The cost of maintenance and repairs that do not add to the asset value or materially extend assets lives are not capitalized. The Commission does not undertake major capital projects involving interest costs during the construction phase. There is no debt related to the Commission's capital assets. Pursuant to Section 12-6-10 NMSA 1978, movable chattels and equipment costing more than \$5,000 are capitalized. Capital assets of the Commission are depreciated using zero salvage value and the straight line method over the following estimated useful lives:

Classification	Depreciable Life
Information technology equipment	5 years

### **Compensated Absences**

Annual leave and other compensated absences with similar characteristics are accrued as a liability as benefits are earned by employees if: the employees' right to receive compensation is attributable to services already rendered; and it is probable that the employer will compensate employees for benefits through paid time off or some other means, such as cash payments at termination or retirement.

When applicable, the compensated absence liability is presented in two parts in the government-wide financial statements, a current portion and long-term portion. The current portion is the amount *estimated* to be expended during fiscal year 2014.

# Fund Balance Classification Policies and Procedures

In the governmental fund financial statements, fund balances are classified as non-spendable and spendable (restricted, committed, assigned, or unassigned). Restricted represents those portions of fund balance where constraints placed on the resources are either externally imposed or imposed by law through constitutional provisions or enabling legislation. Committed fund balance represents amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the Legislative and Executive branches of the state. Assigned fund balance is constrained by the Legislature's and Executive Branch's intent to be used for specific purposes or in some cases by legislation. Unassigned fund balances represent the residual amount of fund balance after all classifications described above have been considered. As of June 30, 2014 the Commission has zero restricted fund balance amounts which pertain to a multiyear appropriation detailed on the Schedule of Special Appropriations.

### **NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# Assets, Liabilities and Net Position or Fund Balances (Continued)

# Spending policy disclosure

When an expenditure is incurred for purposes for which both restricted and unrestricted resources are available, it is the State's policy to use restricted resources first. When expenditures are incurred for purposes, for which unrestricted (committed, assigned, and unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the State's policy to spend committed resources first. The Commission has no authority to establish a minimum fund balance. This is the prerogative of the State Legislature and the Executive (Governor) Branch.

# **Net Position Classifications**

Equity in the statement of net position is displayed in the following three components:

- 1) Net investment in capital assets-This classification includes capital assets, net of accumulated depreciation. The Commission's capital assets are fully depreciated, thus the net investment in capital assets is zero as of June 30, 2014.
- 2) Restricted net position-This classification consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulation of other governments; or (2) law through constitutional provisions or enabling legislation. The Commission has zero restricted net position amounts through enabling legislation as of June 30, 2014, which pertains to a multi-year appropriation detailed on the Schedule of Special Appropriations.
- 3) Unrestricted net position-This classification consists of all other net position amounts that do not meet the definition of "restricted" or "net investment in capital assets."

### **Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates. Significant estimates in the Commission's financial statements include the current portion of compensated absences and useful lives of depreciable assets.

# NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

# **Funding**

The Commission's funding is subject to annual evaluation and appropriation and could end at any time.

# NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

# **Budgets and Budgetary Accounting**

The Commission follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. No later than September 1st, the Martin Luther King, Jr. Commission submits to the State Budget Division (SBD) of the New Mexico Department of Finance and Administration (DFA) an appropriation request for the fiscal year commencing the following July 1. Copies are also sent to the Legislative Finance Committee (LFC). The appropriation request includes proposed expenditures and the means of financing them.
- 2. Appropriation request is reviewed by the SBD and additional information is obtained, if needed, agency budgets are consolidated, with revisions, and submitted as a tentative budget to the Governor of the State. The Governor's approved appropriation request is then submitted to the Legislature as the recommended appropriation request for the Commission.
- Budget hearings are scheduled before the New Mexico House Appropriations and Senate Finance committees. The final outcome of these hearings is incorporated into the General Appropriations Act.
- 4. The Act is signed into law by the Governor of the State of New Mexico within the legally prescribed time limit.
- 5. The Commission submits, no later than May 1, to DFA an annual operating budget by category and line item based upon the appropriation made by the legislature. The DFA Budget Division reviews and approves the operating budget, which becomes effective on July 1. All subsequent budget adjustments must be approved by the director of the DFA State Budget Division.
- 6. Budget control for expenditures and encumbrances is at the appropriation program level. The Commission has only one program. All of the expenditures and encumbrances for that program are accounted for in the Commission's general fund.
- 7. Formal, budgetary integration is employed as a management control device during the fiscal year for the genera1 fund.
- 8. The budget for the General Fund is on the modified accrual basis. There were no accounts payable at June 30, 2014 that did not get paid within 31 days after the end of the fiscal year.
- 9. Any remaining SHARE fund 06000 balance not reserved for unexpended special or capital outlay multiple-year appropriations, must revert to the New Mexico State general fund by September 30th, as required by Section 6-5-10, NMSA 1978.

# NOTE 2: STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY (Continued)

In accordance with the requirements of Section 2.2.2.10.A(2)(b) of NMAC Requirements for Contracting and Conducting Audits of Agencies and the allowance made by GASB Statement No. 34 footnote 53, the budgetary comparison statement has been included as part of the basic financial statements. It includes the reconciliation of the net change in fund balance (per budgetary basis) to the net change in fund balance stated on the statement of revenues, expenditures and changes in fund balance.

### NOTE 3: INVESTMENT IN STATE TREASURER'S GENERAL FUND INVESTMENT POOL

State law requires the Commission's cash to be managed by the New Mexico State Treasurer's Office. Accordingly, the investments of the Commission consist of an interest in the investment pools managed by the New Mexico State Treasurer's Office. State law also requires the New Mexico Department of Finance and Administration to complete the reconciliations of balances and accounts kept by the New Mexico State Treasurer's Office. The Commission does not have a separate bank account.

At June 30, 2014, the Commission had the following in pooled cash (Agency Code 60500; Fund Code 06000):

New Mexico State Treasurer's General Fund Investment Pool

\$234,488

Interest Rate Risk: The State Treasurer's General Fund Investment Pool does not have an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from changes in interest rates.

*Credit Risk:* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The New Mexico State Treasurer's General Fund Investment Pool is not rated.

For additional GASB 40 disclosure information regarding the investment in the New Mexico State Treasurer's General Fund Investment Pool, the reader should see the separate audit report for the State Treasurer's Office for the fiscal year ended June 30, 2014.

# State General Fund Investment Pool (SGFIP) Not Reconciled

As of June 30, 2014 the State's general ledger book to bank reconciliation contains a significant number of un-reconciled items. State law requires the New Mexico Department of Finance and Administration to complete the reconciliations of balances and accounts kept by the New Mexico State Treasurer's Office on a monthly basis. None of reconciling items pertain to the Commission's transactions. The Commission's controls to mitigate the effect of the statewide reconciliation issue include monthly reconciliations of the Commission's SGFIP balance to ensure it is accurate.

### **NOTE 4: COMPENSATED ABSENCES**

## Accrued Annual Leave:

Pursuant to Section 10-9-4(K), NMSA 1978, all three of the Commission's employees fall under the State's exempt salary plan policies. The policy states that exempt employees shall be eligible to accrue leave based on cumulative years of service to the State. Cumulative years of service shall mean total years of employment with the State of New Mexico to include any combination of service as an executive exempt employee, a classified employee, a judicial employee or a legislative employee.

Exempt employees shall accrue leave as follows:

	Accrual Rate	
Years o	f Service	Per Pay Period
At Least Less Than		(In Hours)
0.0	11.0	4.62
11.0	15.0	5.54
15.0	>	6.15

Employees accumulate annual leave at a rate based on appointment date and length of continuous service. A maximum of 240 hours of annual leave may be carried forward after the pay period beginning in December and ending in January. When employees terminate, they are compensated at their current hourly rate for accumulated unpaid annual leave as of the date of termination, up to a maximum of 240 hours.

Employees accumulate sick leave at a rate of 3.69 hours per pay period. There is no limit to the amount of sick leave that an employee may accumulate. State agencies are allowed to pay fifty percent of each employee's hourly rate for accumulated sick leave over 600 hours, up to 120 hours. Payment may be made only once per fiscal year at a specified pay period in either January or July. The Office has chosen to make such payments annually in January. Additionally, upon retirement, those employees with over 600 hours of accumulated sick leave have the option to convert 400 hours of such leave to cash at one half of their hourly rate. As of June 30, 2014, none of the Commission's employees had 600 or more hours of sick leave accumulated.

Fair Labor Standards Act (FLSA) nonexempt employees accumulate compensation time at the rate of 1.5 times the number of hours worked, in excess of forty hours per week, based on their regular hourly rate. Exempt and classified employees who are FLSA exempt accumulate compensation time at the same rate as the number of hours worked. Exempt employees were precluded from carrying forward any unused compensation time into the next calendar year after December 31, 2003. Overtime must be preapproved by management. Payment of this liability can be made by compensated leave time or cash payment.

# **NOTE 4: COMPENSATED ABSENCES (Continued)**

Accrued compensated absences consist of accumulated annual leave, sick leave between 600 and 720 hours, and compensatory leave for employees, including the related employer's matching FICA and Medicare payroll taxes and retirement contributions, per GASB Statement No. 16.

The changes in liabilities for compensated absences are as follows:

								Du	e within
June 30, 2013		Ad	ditions	Deletions		June 30, 2014		one Year	
\$	5,674	\$	1,768	\$	1,768	\$	5,674	\$	3,906

# **NOTE 5: LEASES**

# **Operating Leases**

The Commission is committed under lease for office space through May 31, 2015. This lease is considered for accounting purposes to be an operating lease. Operating leases do not give rise to property rights or lease obligations; therefore, the results of operating leases are not reflected in the Commission's capital assets. Lease expenditures for the year ended June 30, 2014 amounted to \$ 14,876 under operating leases. Future minimum lease payments for the operating lease are as follows:

Year Ending June 30,	Amount		
2015	\$	25,589	
		_	
	\$	25,589	

### **NOTE 6: CAPITAL ASSETS AND DEPRECIATION**

The change in the capital assets for the fiscal year ended June 30, 2014 is as follows:

	June 30, 2013		Additions	Deletions	June	ne 30, 2014	
Capital assets being depreciated							
Information Technology Equipment	\$	16,133	-	-	\$	16,133	
Total capital assets being depreciated		16,133	-	-		16,133	
Less accumulated depreciation							
Information Technology Equipment		16,133	-	-		16,133	
Total accumulated depreciation		16,133	-	-		16,133	
Capital assets being depreciated, net	\$	-	\$ -	\$ -	\$	_	

Depreciation expense for the fiscal year ended June 30, 2014 was \$ -0-.

# NOTE 7: PENSION PLAN - PUBLIC EMPLOYEES RETIREMENT ASSOCIATION

Plan Description: Substantially all of the Commission's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, NM 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

Funding Policy: Plan members are required to contribute 8.92% of their gross salary. The Commission's is required to contribute 15.09% of the gross covered salary. The contribution requirements of plan members and the Commission are established in State statute under Chapter 10, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. The Commission's contributions to PERA for the fiscal years ending June 30, 2014, 2013, and 2012 were \$11,003, \$9,739, and \$7,022, respectively, which equal the amount of the required contributions for each fiscal year.

### NOTE 8: POST EMPLOYMENT BENEFITS – STATE RETIREE HEALTH CARE PLAN

Plan Description. The Commission contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Commission was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Commission is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy. The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Commission to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at <a href="https://www.nmrhca.state.nm.us">www.nmrhca.state.nm.us</a>.

The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the employer and employee contributions can be changed by the New Mexico State Legislature. Employers that choose to become participating employers after January 1, 1998, are required to make contributions to the RHCA fund in the amount determined to be appropriate by the board.

### NOTE 8: POST EMPLOYMENT BENEFITS – STATE RETIREE HEALTH CARE PLAN (Continued)

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. For employees that were members of an enhanced retirement plan (state police and adult correctional officer member coverage plan 1; municipal police member coverage plans 3, 4 or 5; municipal fire member coverage plan 3, 4 or 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act) during the fiscal year ended June 30, 2014, the statute required each participating employer to contribute 2.5% of each participating employee's annual salary; and each participating employee was required to contribute 1.25% of their salary. For employees that were not members of an enhanced retirement plan during the fiscal year ended June 30, 2014, the statute required each participating employer to contribute 2.0% of each participating employee's annual salary; each participating employee was required to contribute 1.0% of their salary. In addition, pursuant to Section 10-7C-15(G) NMSA 1978, at the first session of the Legislature following July 1, 2014, the legislature shall review and adjust the distributions pursuant to Section 7-1-6.1 NMSA 1978 and the employer and employee contributions to the authority in order to ensure the actuarial soundness of the benefits provided under the Retiree Health Care Act.

The Commission's contribution to the RHCA for the years ended June 30, 2014, 2013, and 2012 were \$1,329, \$1,292, and \$962, respectively, which equal the required contributions for each year.

### **NOTE 9: INTERAGENCY TRANSFERS**

The Commission received the following inter-agency operating transfers from the New Mexico Department of Finance and Administration (DFA) during the fiscal year ended June 30, 2014.

SHARE Fund	Account	Type of Funds Transferred	Amount	
85300	499105	General Fund Appropriation	\$	213,800
85300	499105	Special Appropriation		1,000
Total			\$	214,800

### **NOTE 10: DUE TO STATE GENERAL FUND**

The amount due to the State General Fund at June 30, 2014 is made up of the following fiscal year reversions and stale dated warrants:

Year Ending June 30,		Amount
2004	\$	6,263
2005		23,970
2006		9,475
2007		24,395
2008		84,858
2009		6,234
2010		51,085
2011		3,864
2012		577
2013		9,544
2014		265
Stale warrants		1,702
	•	
	\$	222,232

### NOTE 11 – OTHER REQUIRED INDIVIDUAL FUND DISCLOSURES

- The Commission did not have deficit fund balance at year end June 30, 2014.
- The Commission had the following fund with function items expenditures in excess of the budgeted appropriations for the year ended June 30, 2014.

### Major Fund General Fund \$ 11,145

• The Commission did not have any funds in which designated cash appropriations were in excess of available budget.

#### **NOTE 12: RISK MANAGEMENT**

The Commission is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Section 15-7-2 NMSA 1978 requires the General Services Department, Risk Management Division (RMD) to be responsible for the acquisition and administration of all insurance purchased by the state. Since 1977, various state statutes have been passed which allow RMD to insure, self-insure or use a combination of both. Risk management expenditures for the Commission are accounted for in the general fund. Any claims are processed through RMD. There are no pending or known threatened legal proceedings involving material matters to which the Commission is a party.

#### **NOTE 13: SUBSEQUENT EVENTS**

The date to which events occurring after June 30, 2014, the date of the most recent statement of net position, have been evaluated for possible adjustment to the financial statements or disclosures is May 25, 2018 which is the date on which the financial statements were issued.

Subsequent to year end but before issuance of the financial statements former employees of the Martin Luther King, Jr. Commission were charged of fourteen and twelve counts, respectively, of fraud, making or permitting false public voucher, conspiracy to commit a felony, embezzlement, larceny, racketeering, conspiracy to commit racketeering related to the Governmental Conduct Act.

### **NOTE 14: SUBSEQUENT PRONOUNCEMENTS**

In June 2012, Statement No. 67 Financial Reporting for Pension Plans—an amendment of GASB Statements No. 25, Effective Date: The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2013. Earlier application is encouraged. The Commission is evaluating the impact of this new standard in the upcoming year.

In June 2012, Statement No. 68 Accounting and Financial Reporting for Pensions—an amendment of GASB Statements No. 27, Effective Date: The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2014. Earlier application is encouraged. The Commission will implement this standard during the fiscal year June 30, 2015.

In January 2013, Statement No. 69 Government Combinations and Disposals of Government, was issued. Effective Date This Statement is effective for fiscal years beginning after June 15, 2014. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements. The Commission will implement this standard during the fiscal year June 30, 2015.

In November 2013, Statement No. 71 Pension Transition for Contributions Made Subsequent to the Measurement Date – An Amendment of GASB Statement No. 68, was issued. The requirements of this Statement will eliminate the source of a potential significant understatement of restated beginning net position and expense in the first year of implementation of Statement 68 in the accrual-basis financial statements of employers and nonemployer contributing entities. This benefit will be achieved without the imposition of significant additional costs. The Commission will implement this standard during the fiscal year ended June 30, 2015.

In February 2015, GASB Statement No. 72 Fair Value Measurement and Application, was issued. Effective Date: The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2015. Earlier application is encouraged. The Commission will implement this standard during the fiscal year ended June 30, 2016.

### **NOTE 14: SUBSEQUENT PRONOUNCEMENTS (Continued)**

In June 2015, GASB Statement No. 73 Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68, was issued. Effective Date: The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2016. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements.

In June 2015, GASB Statement No. 74 Financial Reporting for Postemployment Benefit Plans Other Than Pension Plans, was issued. Effective Date: The provisions of this Statement are effective for fiscal years beginning after June 15, 2016. This pronouncement will not affect the Commission's financial statements.

In June 2015, GASB Statement No. 75 Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, was issued. Effective Date: The provisions of this Statement are effective for fiscal years beginning after June 15, 2017. The standard will be implemented during the fiscal year ended June 30, 2018. The standard will be implemented during the fiscal year ended June 30, 2018. The Commission is still evaluating how this pronouncement will affect the financial statements.

In June 2015, GASB Statement No. 76 The Hierarchy of Generally Accepted Accounting Principles for State and Local Governments, was issued. Effective Date: The provisions of this Statement are effective for financial statements for periods beginning after June 15, 2015. Earlier application is encouraged. The Commission will implement this standard during the fiscal year ended June 30, 2016. The Commission expects the pronouncement to have a material effect on the financial statements.

In August 2015, GASB Statement No. 77 *Tax Abatement Disclosures*, was issued. Effective Date: The provisions of this Statement are effective for financial statements for periods beginning after December 15, 2015. Earlier application is encouraged. The Commission will implement this standard during the fiscal year ended June 30, 2017. The Commission will implement this standard during the fiscal year ended June 30, 2017. The Commission is still evaluating how this pronouncement will affect the financial statements.

In December 2015, GASB Statement No. 78 *Pensions Provided through Certain Multiple-Employer Defined Benefit Pension Plan*, was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after December 15, 2015. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements.

In December 2015, GASB Statement No. 79, Certain External Investment Pools and Pool Participants, was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after June 15, 2015, except for the provisions in paragraphs 18, 19, 23–26, and 40, which are effective for reporting periods beginning after December 15, 2015. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements.

### NOTE 14: SUBSEQUENT PRONOUNCEMENTS (Continued)

In January 2016, GASB Statement No. 80 Blending Requirements for Certain Component Units-an amendment of GASB Statement No. 14, was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after June 15, 2016. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements.

In March 2016, GASB Statement No. 81 *Irrevocable Split-Interest Agreements*, was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after December 15, 2016. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements.

In March 2016, GASB Statement No. 82 Pension Issues – An amendment of GASB Statements No. 67, 68, and 73, was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after June 15, 2016, except for the requirements of this Statement for the selection of assumptions in a circumstance in which an employer's pension liability is measured as of a date other than the employer's most recent fiscal year-end. In that circumstance, the requirements for the selection of assumptions are effective for that employer in the first reporting period in which the measurement date of the pension liability is on or after June 15, 2017. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements.

In November 2016, GASB Statement No. 83, *Certain Asset Retirement Obligations*, was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements.

In January 2017, GASB Statement No. 84, *Fiduciary Activities*, was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements.

In March 2017, GASB Statement No. 85 *Omnibus 2017*, was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. Earlier application is encouraged. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits [OPEB]). The Commission is still evaluating how this pronouncement will affect the financial statements.

In May 2017, GASB Statement No. 86 *Certain Debt Extinguishment Issues*, was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after June 15, 2017. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements.

### **NOTE 14: SUBSEQUENT PRONOUNCEMENTS (Continued)**

In June 2017, GASB Statement No. 87 Leases was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. Earlier application is encouraged. The Commission is still evaluating how this pronouncement will affect the financial statements.

In April 2018, GASB Statement No. 88 *Certain Disclosures Related to Debt, Including Direct Borrowings and Direct Placements*, was issued. Effective Date: The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. Earlier application is encouraged. The requirements of this Statement will improve financial reporting by providing users of financial statements with essential information that currently is not consistently provided. In addition, information about resources to liquidate debt and the risks associated with changes in terms associated with debt will be disclosed. As a result, users will have better information to understand the effects of debt on a government's future resource flows. The Commission is still evaluating how this pronouncement will affect the financial statements.

**Supporting Schedules** 

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### Martin Luther King, Jr. Commission Schedule of Special Appropriations For the Year Ended June 30, 2014

	App	Amount propriated		•	ect to Date penditures	Un	expended Portion	expended I Reverted
Laws of 2013 Ch 227 Sec 5	\$	1,000	\$ 884	\$	884	\$	116	\$ _

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# Martin Luther King, Jr. Commission Statement of Revenues, Expenditures and Changes in Fund Balance - Budget (Modified Accrual Basis) and Actual General Fund (SHARE Fund 06000 Department Z30550) For the Year Ended June 30, 2014

**Variances** 

				Favorable
	Budgeted A	Amounts	Actual (GAAP)	(Unfavorable)
_	Original	Final	Basis	Final to Actual
Revenues				
Miscellaneous revenue \$	-	\$ -	\$ -	\$ -
Total revenues	-			
Expenditures:				
Current:				
Personnel services	-	-	-	-
Contractual services	-	-	-	-
Other costs	1,000	1,000	884	116
Total expenditures	1,000	1,000	884	116
Total experiated es	2,000	1,000		
Excess (deficiency) of revenues				
over expenditures	(1,000)	(1,000)	(884)	116
Other financing sources (uses) Special appropriation	_	_	_	_
- эрески ирргорпикоп				
Total other financing sources (uses)	-	-	-	
Net change in fund balances \$	(1,000)	\$ (1,000)	\$ (884)	\$ 116
Net change in fund balance (budgetary bas	is)		\$ (884)	
Net change in fund balance GAAP basis			\$ (884)	

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**Compliance Section** 



**Carr, Riggs & Ingram, LLC** 2424 Louisiana Boulevard NE Suite 300 Albuquerque, NM 87110

(505) 883-2727 (505) 884-6719 (fax) CRIcpa.com

### REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

#### INDEPENDENT AUDITOR'S REPORT

Wayne Johnson New Mexico State Auditor The Martin Luther King, Jr. Commission Albuquerque, New Mexico

We were engaged to audit, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the Unites States, the financial statements of the governmental activities, the General Fund and the budgetary comparison of the General Fund of the Martin Luther King Jr. Commission (the "Commission"), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Commission's basic financial statements and have issued our report thereon dated May 25, 2018. Our report disclaims an opinion on the financial statements.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Commission's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Commission's internal control. Accordingly, we do not express an opinion on the effectiveness of the Commission's internal control.

Our consideration of internal control was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control that we considered to be material weaknesses.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material

misstatement of the Commission's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governances. We consider the following deficiencies described in the accompanying schedule of findings and questioned costs to be material weaknesses as items FS 2014-001 and FS 2014-002.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Commission's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

We noted certain matters that is required to be reported per section 12-6-5 NMSA 1978 that we have described in the accompanying scheduled of Section 12-6-5 NMSA 1978 Findings as items NM 2014-003, NM 2014-004, NM 2014-005, NM 2014-006, and NM 2014-007.

### **Commission's Responses to Findings**

The Commission's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The Commission's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the Commission's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Commission's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Carr, Riggs & Ingram, LLC Albuquerque, New Mexico

Caux Rigge & Ingram, L.L.C.

May 25, 2018

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### **SECTION I – SUMMARY OF AUDITOR'S RESULTS**

### Financial Statements:

1. Type of auditor's report issued	Disclaimer
2. Internal Control over Financial Reporting	
a. Material weaknesses identified?	Yes
<ul> <li>Significant deficiencies identified not considered to be material weaknesses?</li> </ul>	No
c. Noncompliance material to the financial statements noted?	Yes

#### **SECTION II – FINANCIAL STATEMENT FINDINGS AND RESPONSES**

### <u>FS 2014-001 – Insufficient Supporting Documentation of Financial Statement Transactions (Material Weakness)</u>

*Condition:* The Commission did not possess adequate supporting documentation in order for the auditors to render an opinion on their financial statements.

*Criteria:* The COSO 2013 Internal Control Integrated Framework provides guidelines for designing and implementing a system of internal controls that incorporates five necessary components of internal controls. These five components consist of the control environment, risk assessment, control activities, information and communication, and monitoring. Good accounting practices require the Commission to implement and follow sound accounting and internal control policies and procedures. The lack of records available for management review, audit and reporting results in an inability to render an opinion on the financial statements.

*Effect:* The users of the financial statements are unable to gain comfort with the balances presented in the financial statements.

Cause: The Commission experienced significant turnover in key management positions and was under investigation by the New Mexico Office of the Attorney General and therefore does not possess adequate financial statement records to substantiate the balances presented on the financial statements.

Auditor's Recommendation: We recommend the Commission implement controls over their financial statement records in order to sufficiently support the balances presented on the financial statements.

### SECTION II – FINANCIAL STATEMENT FINDINGS AND RESPONSES (Continued)

### FS 2014-002 Insufficient Supporting Documentation of Control Environment Items Pertaining to Governance and Management (Material Weakness)

Condition: The Commission does not have documented entity-wide internal controls and are unable to provide evidence of adequate design and implementation of controls.

*Criteria:* The COSO 2013 Internal Control Integrated Framework provides guidelines for designing and implementing a system of internal controls that incorporates five necessary components of internal controls. These five components consist of the control environment, risk assessment, control activities, information and communication, and monitoring. Good accounting practices require the Commission to implement and follow sound accounting and internal control policies and procedures. The lack of records available for management review, audit and reporting results in an inability to determine if the Commission's management and governance performed duties as required..

Effect: The Commission is not able to substantiate that is was performing its duties in relation to promoting a strong control environment and governing.

Cause: The Commission experienced significant turnover in key management positions and was under investigation by the New Mexico Office of the Attorney General and therefore does not possess adequate records to substantiate the balances presented on the financial statements.

Auditor's Recommendation: We recommend that the Commission ensure that an internal control system is in place and adequately documented pertaining to governance and management. Because of the significant turnover in management, a holistic look at the policies of the Commission is necessary.

#### SECTION III – FINDINGS SECTION 12-6-5 NMSA 1978 FINDINGS

### NM 2014-003 – Late Reversions (Repeated/Modified) – (Material Noncompliance)

Condition: The Commission did not remit its FY04 reversion of \$6,263, FY05 reversion of \$23,970, its FY06 reversion of \$9,475, its FY07 reversion of \$24,395, its FY08 reversion of \$84,858, its FY09 reversion of \$6,234, its FY10 reversion of \$51,085, its FY11 reversion of \$3,864, its FY12 reversion of \$577 and its FY13 reversion of \$9,544 to the State General Fund by the statutory deadline of September 30 of those respective years. The commission was unable to provide supporting documentation that a reversion was made for FY 14. The total amount of the reversions for all years is \$220,265.

*Criteria:* Section 6-6-10, NMSA 1978 requires "all unreserved, undesignated fund balances in reverting funds and accounts as reflected in the central accounting system as of June 30, to revert by September 30, to the general fund." The Commission's FY04 – FY14 reversion should have been remitted by the due date, September 30, for each respective year.

Effect: When a state agency does not remit reversions to the State General Fund timely, the New Mexico Legislature does not have those funds available to re-appropriate them in the next year's budget.

Cause: When the State of New Mexico required all of its agencies to convert to the new SHARE accounting system, no one at the Commission knew how to revert the funds. Then the FY06 audit was late and the Commission overlooked processing the reversion. When the Commission tried to process the FY06 reversion they were told to just wait and process it with the FY07 reversion. The FY07 audit was not submitted to the Office of the State Auditor until October 22, 2008, so the Commission did not work on preparing the reversion until December 2008. The FY08 audit was completed on March 27, 2009, so the Commission did not work on preparing the reversions. The Commission has been working with the Department of Finance and Administration on how to revert monies to the State General Fund since the completion of the FY08 audit.

Auditor's Recommendation: We recommend that the Commission remit reversions annually to the State General Fund per the Department of Finance and Administration (DFA) annual closing instructions.

### SECTION III – FINDINGS SECTION 12-6-5 NMSA 1978 FINDINGS (Continued)

### NM 2014-004 - Budgetary Controls - (Other Noncompliance)

Condition: The Commission has over expended its budget at the object level in the following fund:

### **General Fund**

Personnel Services	\$	1,021
Other Costs		10,124
Total over expended amount	<u>\$</u>	11,145

*Criteria:* New Mexico State Audit Rule 2.2.2.10 R item 10 states if actual expenditures exceed budgeted expenditures at the legal level of budgetary control, that fact shall be reported in a finding and disclosed in the notes to the financial statements.

Effect: The budget adjustments required at year end were not requested to alleviate budget overruns.

Cause: The Commission did not properly monitor the budget to account for required budget adjustments at year end.

Auditor's Recommendation: We recommend that the Commission monitor its budgets closely and prepare budget adjustments as necessary.

### SECTION III – FINDINGS SECTION 12-6-5 NMSA 1978 FINDINGS (Continued)

### NM 2014-005 - Late Audit - (Material Noncompliance)

*Condition:* The Commission did not submit its FY 2014 audit by the regulatory due date of December 15, 2014.

*Criteria:* New Mexico State Audit Rule 2.2.2.9 A item (1) required the audit to be submitted to the New Mexico State Auditor's Office by December 15, 2014. New Mexico State Audit Rule 2.2.2.9 A item (2) requires an audit finding in the event audit report is not delivered on time to the New Mexico State Auditor's Office.

*Effect:* Noncompliance with state audit rule referenced above. The users of the financial statements such as legislators do not have timely audit reports and financial statements for their review. Late audit reports could have an effect on state funding.

Cause: Difficulties beyond the Commission's control encountered with getting the audit contract approved by the New Mexico Department of Finance and Administration delayed the commencement of the FY14 audit procedures. The contract was approved and signed by the Commission and external auditor by September 19, 2013, but was not approved and signed by the New Mexico State Auditor's until January 9, 2014 and was not approved and signed by the New Mexico Department of Finance and Administration until April 16, 2014.

Auditor's Recommendation: We recommend the Commission work with New Mexico State Auditor's Office and Department of Finance and Administration to get caught up on prior year audits and work towards submitting in a timely manner in the future.

### SECTION III – FINDINGS SECTION 12-6-5 NMSA 1978 FINDINGS (Continued)

### NM 2014-006 – Insufficient Supporting Documentation for Items Required to be Tested by the New Mexico State Audit Rule (Material Weakness)

Condition: The Commission is in the process of updating their financial records in accordance with the appropriate New Mexico State Statutes. It cannot be assured the commission is in compliance with respect to a State Audit Compliance opinion. We noted the following areas in which the Commission is not in accordance with the 2014 State Audit Compliance Rules:

- 2.2.2.10 G (1) cannot issue assurance of compliance with state Procurement Code
- 2.2.2.10 G (2) cannot issue assurance of compliance with state Per Diem and Mileage Act
- 2.2.2.10 G (3) cannot issue assurance of compliance with state Personnel Act
- 2.2.2.10 G (7) cannot issue assurance of compliance with Public Employees Retirement Act
- 2.2.2.10 G (9) cannot issue assurance of compliance with the proper proceedings of the approval and process over the sale of property.
- 2.2.2.10 G (10) cannot issue assurance of compliance with the state's Anti-Donation Clause.
- 2.2.2.10 G (11) cannot issue assurance of compliance with Special, Deficiency, and Specific Appropriations laws applicable to the respective Financial Year End (2014).
- 2.2.2.10 G (13) cannot issue assurance of compliance with the state Constitution's, Article IX, Lease Purchase Agreements laws.
- 2.2.2.10 G (14) cannot issue assurance of compliance with 2.20.1.1 to 2.20.1.18 NMAC, standards for the accounting and for the controlling of the fixed assets acquired and owned by state agencies as defined under article 2.
- 2.2.2.10 G (16) cannot issue assurance of compliance with state Constitution's, Article XI, limits on indebtness.
- 2.2.2.10 G (17) cannot issue assurance of compliance with agency use of Credit Cards per state Laws of 2010.
- 2.2.2.10 G (18) cannot issue assurance of compliance with Retiree Health Care Authority Act, (RHCA).
- 2.2.2.10 G (19) cannot issue assurance of compliance with the Governmental Conduct Act.
- 2.2.2.10 T (1) cannot issue assurance of compliance with appropriate written notification of the
  official finding and proposed disposition duly sworn and subscribed under oath by each member
  of the authority approving the active and sent to the State Auditor
- 2.2.2.10 T (2) (3) cannot issue assurance of compliance of the appropriate proceedings to dispose of computers.

### SECTION III – FINDINGS SECTION 12-6-5 NMSA 1978 FINDINGS (Continued)

### NM 2014-004 – Insufficient Supporting Documentation for Items Required to be Tested by the New Mexico State Audit Rule (Material Weakness) (Continued)

*Criteria*: Appropriate policies and procedure shall be in compliance with the State Issued New Mexico Administrative Code (NMAC). Agreement with the State Audit Compliance procedures are required by the State Auditor and the respective NMAC proceedings.

Effect: Because the Commission has undergone the respective events they are behind on all documentation and appropriate accounting policies and procedures. Current management and staff are not aware of State Audit Compliances that occurred in the respective financial year end. The commission is now overdue on Financial State Audits as of yearend 2014.

Cause: The commission has a lack of internal control structure, experienced turnover in key management personnel, provided inadequate supplementation of documentation required by the Audit and is undergoing an investigation by the New Mexico Attorney General's Office.

Auditor's Recommendation: The Commission should do all it can with an Approved Audit Firm in to catch up missing prior year audits and ensure it is up to date on all financial audits and financial information from 2014 and so on. Management should follow the appropriate recommendations provided by a State Approved Audit Firm and ensure that all staff is well aware and follows State Audit Compliance per NMAC.

Agency's Response: The Commission agrees with the finding. This occurred under previous management and the current Executive Director has put procedures in place that should resolve this finding during the fiscal year 2017 audit.

### NM 2014-007 – Stale Dated Checks (Other Noncompliance)

Condition: The Commission had stale dated checks in the amount of \$1,733 at June 30, 2014.

Criteria: New Mexico Statute 6-10-57 defines the procedures around the cancellation of warrants.

*Effect:* The Commission is not in compliance with New Mexico State Statute.

Cause: The Commission has a lack of internal control structure and experienced turnover in key management personnel.

Auditor's Recommendation: The Commission should remit all stale dated checks in accordance with State Statute.

**SECTION IV – STATUS OF PRIOR YEAR FINDINGS** 

FS 05-02 - Late Reversions - (Repeated as NM 2014-001)

FS 2013-01 - Late Audit (Repeated as NM 2014-003)

# Martin Luther King, Jr. Commission Other Disclosures June 30, 2014

### **EXIT CONFERENCE**

An exit conference was held on May 21, 2018. The following individuals were in attendance:

### Representing Martin Luther King, Jr. Commission

Sergeant Major Joseph Davis

Leonard Waites

Commission Vice-Chairman

**Executive Director** 

### Representing Carr, Riggs & Ingram, LLC

Danny Martinez, CPA, CGFM Audit Partner

### **AUDITOR PREPARED FINANCIALS**

Carr, Riggs & Ingram, LLC prepared the GAAP-basis financial statements and footnotes of the Commission from the original books and records provide to them by the management of the Commission. The responsibility for the financial statements remains with the Commission.