State of New Mexico Village of Des Moines

Basic Financial Statements and Supplementary Information for the Year Ended June 30, 2007 and Independent Auditors' Report

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DIRECTORY OF OFFICIALS JUNE 30, 2007

Village Council

<u>NAME</u> <u>TITLE</u>

Jesse Yeargain Mayor

Lee DixonMayor Pro TermSandra FernandezVillage CouncilorHarvey ShannonVillage CouncilorRaymond SisnerosVillage Councilor

Village Officials

Karen Bray Village Clerk/Treasurer

LIST OF ELECTED AND APPOINTED OFFICIALS September 20, 2010

Village Council

<u>NAME</u> <u>TITLE</u>

Lee Dixon Mayor

Annie Kennedy Mayor Pro Term
Scott Warner Village Councilor
Raymond Sisneros Village Councilor
Sandra Fernandez Village Councilor

Village Officials

Stephanie King Clerk - Treasurer



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INDEPENDENT AUDITORS' REPORT

Hector H. Balderas, State Auditor and the Mayor and Village Council of the Village of Des Moines, New Mexico

We were engaged to audit the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparisons for the general fund and major special revenue funds of the Village of Des Moines, New Mexico (the Village), as of and for the year ended June 30, 2007, which collectively comprise the Village of Des Moines' basic financial statements as listed in the table of contents. We were also engaged to audit the financial statements of each of the Village of Des Moines' nonmajor governmental funds and the budgetary comparisons for the nonmajor funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended June 30, 2007, as listed in the table of contents. These financial statements are the responsibility of the Village of Des Moines' management.

Because of inadequate capital asset records, we were unable to form an opinion regarding the amounts of capital assets recorded in the governmental activities and business-type activities financial statements.

We were unable to obtain written representations from management of the Village concerning transactions prior to September 20, 2010, which took place under substantially different management, as required by generally accepted auditing standards.

Pursuant to management's request, we did not apply auditing procedures to the effects of transactions occurring after June 30, 2007, to the date of this report, also required by generally accepted auditing standards.

Management communicated to us their suspicions of risk of fraud having occurred during 2007 but management was unable to provide with more information since matters occurred prior to August 21, 2009 under substantially different management.

We were unable to determine the amount of the final adjusted budget because of lack of control over budget resolutions amending the original approved budget.

At June 30, 2007 the liability for compensated absences was not available and management has elected not to record it.

We were unable to examine sufficient competent evidential matter to determine the collectibility of receivables of the Ambulance Fund, a major fund, the enterprise receivables and to test the accounts payable for all funds.

Because of the limitations in the scope of our audit, as discussed in paragraphs two through seven above, we were unable to apply auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Accounting Standards*, issued by the Comptroller General of the United States, which requires that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit, also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

Because of the significance of the matters discussed in the second through the seventh paragraphs above, the scope of our audit was not sufficient to enable us to express an opinion, and we do not express an opinion on the basic financial statements or the supplemental information of the Village of Des Moines as of and for the year ended June 30, 2007, referred to in the first paragraph.

In accordance with Government Auditing Standards, we have also issued our report dated September 20, 2010 on our consideration of the Village of Des Moines' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Village of Des Moines has not presented the management's discussion and analysis for the year ended June 30, 2007, which is not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America.

We were engaged for the purpose of forming opinions on the financial statements that, collectively, comprise Village of Des Moines' basic financial statements, and the combining and individual fund financial statements and budgetary comparisons. The additional schedules listed as "other supplemental information" in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. The scope of our audit was limited, as discussed in paragraphs two thorough seven above, and because of the significance of these matters, we do not express an opinion on the basic financial statements and the combining and individual fund financial statements; accordingly, the supplemental information, listed in the table of contents, have not been subjected to the auditing procedures in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*; therefore, we do not express an opinion as to the supplemental information, listed in the table of contents, in relation to the basic financial statements taken as a whole.

White + Samaniege + Campbell, W El Paso, Texas

September 20, 2010

GOVERNMENT - WIDE FINANCIAL STATEMENTS

STATEMENT OF NET ASSETS JUNE 30, 2007

ASSETS	Governmental <u>Activities</u>	Business-type Activities	Total
CURRENT ASSETS:			
Cash and cash equivalents	\$ 300,123	\$ 116,746	\$ 416,869
Receivables	32,972	8,157	41,129
Investments	<u>79,276</u>		<u>79,276</u>
Total current assets	412,371	124,903	537,274
NON-CURRENT ASSETS:			
Capital assets, net of accumulated depreciation	1,558,494	363,957	1,922,451
Restricted cash and cash equivalents		5,665	5,665
Total non-current assets	1,558,494	369,622	1,928,116
Total assets	<u>\$ 1.970.865</u>	\$ 494.525	\$ 2.465.390
LIABILITIES AND NET ASSETS			
CURRENT LIABILITIES:			
Accounts payable	\$ 15,523	\$ ~	\$ 15,523
Customer meter deposits		4,480_	4,480
Total current liabilities	15,523	4,480	20,003
NET ASSETS			
Invested in capital assets, net of related debt	1,558,494	363,957	1,922,451
Unrestricted	396,848	126,088	522,936
Total net assets	\$ 1.955.342	\$ 490.045	\$ 2,445,387

									I	Net (Expense					
						ram Revenue				Assets	Prima	ry Govern	ımeı	<u>it</u>	
			-			Program		Capital	_		n				
Y	F			narges for		rants and		Grants and		vernmental	Business-type Activities			Tr - 4 - 1	
Functions/Programs:	<u>I</u>	Expenses.		Services	<u>C</u> 0	<u>ntributions</u>	Con	<u>tributions</u>		<u>Activities</u>	<u>Ac</u>	tivities	_	Total	
Primary government: Governmental activities:															
	e.	02.212	ø		\$	120 442	c		\$	37,230	\$		\$	37,230	
General government	\$	83,213	\$	- 2244	2	120,443	\$	-)	(80,552)	'D	-	Ф	(80,552)	
Public safety Public works		166,358		2,344		72,300		11,162						(85,032)	
		85,032		-		-		-		(85,032)		-		(64,390)	
Culture and recreation		64.390		- 2 2 4 4		100.742		- 11.162		(64,390)					
Total governmental activities	-	398,993		2,344		192,743		11,162	_	(192,744)				(192,744)	
Business-type activities:		100 557		24.674								((5,000)		(65 000)	
Water		100,556		34,674		-		-		-		(65,882)		(65,882)	
Solid waste		12.998		1,230	_						-	(11.768)		(11,768)	
Total business-type activities		113.554		35.904						(100.714)		(77.650)		(77,650)	
Total primary government	<u>S</u>	512.547	8	38.248	\$	192,743	\$	11.162		(192.744)		(77.650)		(270.394)	
				ral Revenues:											
				xes:						0.400				0.420	
				roperty taxes						9,420		-		9,420	
				iross receipts						85,079		45,931		131,010	
				lotor vehicle		iel taxes				899		-		899	
				iasoline taxes						8,847		-		8,847	
				ligarette taxe:						262		-		262	
			_	lecreation tax	es					146		-		146	
			Lic	enses:											
			В	Susiness licen	se					60		-		60	
			lnt	erest income						9,196		5,930		15,126	
			Mi	scellaneous						27.200		-		27.200	
			Total	general rever	nues					141,109		51,861		192,970	
			Trans	fers between	goven	nmental and b	usiness-	-type		(4,187)		4,187			
				ge in net asse						(55,822)		(21,602)		(77,424)	
						year, as previo	ously rep	oorted		1,999,164		511,647		2,510,811	
				ssets restatem	-		, ,			12,000		-		12,000	
			Net as	ssets, beginni	ng of	year, as restate	ed			2.011,164		511,647		2,522,811	
				ssets, end of y		•			\$	1.955.342	\$	490.045	\$	2,445,387	

GOVERNMENTAL FUND STATEMENTS

BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2007

ASSETS		General Fund		Fire Fund	Sei	nior Citizens Fund		Ambulance Fund		Street Fund	G	Other overnmental Funds		Total Governmental Funds
Cash and cash equivalents Accounts receivable Taxes receivable Investments	\$	125,096 - 2,652 79,276	\$	131,009	\$	3,224 7,162 -	\$	15,369 22,407 -	\$	25,407 - 721	\$	- - 30	\$	300,123 29,569 3,403 79,276
Total assets	\$	207.024	\$	131.009	\$	10.386	\$	37.776	S	26.128	\$	48	\$	412.371
LIABILITIES AND FUND BALAN	NCE													
LIABILITIES: Current liabilities Accounts payable	<u>\$</u>		<u>\$</u>		<u>\$</u>	22	\$		<u>\$</u>	15,501	<u>\$</u>		<u>.</u> <u>\$</u>	15,523
Total liabilities		-			_	22	_	-	_	15,501	_	-	- -	15.523
FUND BALANCES: Unreserved: Undesignated, reported in:														
General fund		207,024		-		-		-		-		-		207,024
Special revenue funds		-	_	131,009	_	10,364	_	37.776	_	10,627	_	48		189,824_
Total fund balances		207,024	_	131,009	_	10,364	_	37,776	_	10,627	_	48		396,848
Total liabilities and fund balances	<u>s</u>	207.024	<u>s</u>	131.009	<u>\$</u>	10.386	\$	37.776	<u>\$</u>	26.128	<u>\$</u>	48	<u> </u>	412.371

RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2007

		_	
Total fund balances - governmental funds		\$	396,848
Amount reported for governmental activities in the Statement of Net Assets are different because:			
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds. The cost of capital assets Accumulated depreciation	2,427,313 868,819	_	1,558,494
Total net assets - governmental activities		\$	1.955,342

STATE OF NEW MEXICO VILLAGE OF DES MOINES STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2007

		General <u>Fund</u>	F	ire Fund	Seni	ior Citizens Fund	Aı	nbulance Fund	 Street Fund	Gov	Other vernmental Funds	Go	Total vernmental Fun <u>ds</u>
REVENUES Taxes Intergovernmental income Charges for services Licenses and fees Interest income Miscellaneous Total revenues	\$	95,935 36,554 - 60 9,099 809 142,457	\$	46,237 - 97 3,734 50,068	\$	83,889 - - - - 3,144 87,033	\$	28,913 2,344 - - 19,429 50,686	\$ 8,572 - - - - - - 84 8,656	\$	146 8,312 - - - - - - 8,458	\$	104,653 203,905 2,344 60 9,196 27,200 347,358
EXPENDITURES Current General government Public safety Public works Culture and recreation Capital outlay Total expenditures Excess (deficiency) of revenues over	_	46,847 74,850 - - - 121,697	_	36,007		51,052		30,553 - 26,717 57,270	 25,211	_	- 8,312 - 250 - 8,562		46,847 149,722 25,211 51,302 26,717 299,799
expenditures OTHER FINANCING SOURCES (USES): Transfer in Transfer out		51,008 (70,711)				4,960 (4.960)		(6.584) 11,554 (2,000)	5,877 (25)		110		73,509 (77,696)
Total other sources (uses) Net change in fund balance Fund balance at beginning of year		(19,703) 1,057 205,967	_	14,061 116,948	_	35,981 (25,617)		9,554 2,970 34,806	 5,852 (10,703) 21,330	_	6	_	(4,187) 43,372 353,476
Fund balance at end of year	\$	207.024	\$	131.009	\$	10.364	\$	37,776	\$ 10.627	\$	48	\$	396.848

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2007

Net change in fund balances - total governmental funds

\$ 43,372

Amount reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital assets reported as capital outlay expenditures Depreciation expense

(125,911)

26,717 (99,194)

Change in net assets of governmental activities

(55,822)

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ON BUDGETARY BASIS GENERAL FUND FOR THE YEAR ENDED JUNE 30, 2007

		Budgeted Ar	nount Final	Actual Non- GAAP Basis	Variance Positive (Negative) Final Budget
REVENUES:		riginal	rinai	Basis	to Actual
Taxes	\$	83,650 \$	83,650	\$ 93,283	\$ 9,633
Intergovernmental income	J	35,000	35,000	36,554	1,554
Licenses and fees		400	400	60	(340)
Investment income		-	-	9,099	9,099
Miscellaneous		5,125	5,125	809	(4,316)
Total revenues		124,175	124.175	139,805	15.630
EXPENDITURES: Current:					
General government		115,428	115,428	46,847	68,581
Public safety		20,257	20,257	74,850	(54,593)
Public works		4,700	4,700		4,700
Total expenditures		140,385	140,385	121,697	18.688
Excess (deficiency) of revenues over expenditures		(16,210)	(16,210)	18,108	(3,058)
OTHER FINANCING USES				51,000	71 000
Transfers in Transfers out		-	-	51,008 (70,711)	51,008 (70,711)
Total other financing uses		_ 		(19.703)	(19,703)
Net change in fund balance Non-GAAP Basis				(1,595)	
Difference between Non-GAAP and GAAP:					
Adjust accrued revenue Adjust accrued expenditures		_	2,652	2,652	
Net change in fund balance GAAP basis				1,057	
Fund balance - beginning				205,967	

See independent auditors' report and accompanying notes to financial statements.

Fund balance - ending

207,024

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ON BUDGETARY BASIS SPECIAL REVENUE FUND - FIRE FUND FOR THE YEAR ENDED JUNE 30, 2007

	Budgeted A	mountFinal	Actual Non- GAAP Basis	Variance Positive (Negative) Final Budget to Actual
REVENUES: Intergovernmental income	\$ 55,501 \$	55,501	\$ 46,237	\$ (9,264)
Investment income	-	-	97	97
Miscellaneous	5,500	5,500	3.734	(1,766)
Total revenues	61.001	61.001	50,068	(10.933)
EXPENDITURES:				
Current: Public safety	139.207	139,207	36.007_	103.200
Total expenditures	139.207	139,207	36.007	103.200
Excess (deficiency) of revenues over expenditures	(78.206)	(78.206)	14,061	(114,133)
Net change in fund balance Non-GAAP Basis			14,061	
Difference between Non-GAAP and GAAP:				
Adjust accrued revenue Adjust accrued expenditures	_	· -	<u>-</u>	
Net change in fund balance GAAP basis			14,061	
Fund balance - beginning			116.948	
Fund balance - ending		_	\$ 131,009	•

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ON BUDGETARY BASIS SPECIAL REVENUE FUND - SENIOR CITIZENS FUND FOR THE YEAR ENDED JUNE 30, 2007

		Budgete	d An	nount	No	Actual	P (N	ariance ositive egative) al Budget
	(Original		Final	•	Basis		Actual
REVENUES:								
Intergovernmental income	\$	60,480	\$	48,509	\$,	\$	28,218
Miscellaneous		5,300		5,300		3,144		(2,156)
Total revenues		65,780	_	53.809		79,871		26,062
EXPENDITURES:								
Current:		6 T TOO		#2.000		-1.020		
Culture and recreation		65,780	_	53.809	_	51,030		2,779
Total expenditures		65,780		53,809		51,030		2,779
Excess (deficiency) of revenues over								
expenditures		-		-		28,841		23,283
OTHER FINANCING SOURCES (USES)								
Transfers in		-		-		4,960		4,960
Transfers out		м,				(4,960)		(4,960)
Total other financing sources (uses)								
Net change in fund balance Non-GAAP Basis								
The change in take calance their change in the						28,841		
Difference between Non-GAAP and GAAP:								
Adjust accrued revenue				7,162				
Adjust accrued expenditures			_	(22)		7,140		
Net change in fund balance GAAP basis						35,981		
Fund balance - beginning					_	(25.617)		
Fund balance - ending					\$	10,364		

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ON BUDGETARY BASIS SPECIAL REVENUE FUND - AMBULANCE FUND FOR THE YEAR ENDED JUNE 30, 2007

		Budgeted A	mountFinal	Actual Non- GAAP Basis	Variance Positive (Negative) Final Budget to Actual
REVENUES:					
Intergovernmental income Charges for services	\$	30,986 \$	30,986	\$ 25,935 2.344	\$ (5,051) 2,344
Total revenues		30,986	30,986	28,279	(2,70 <u>7)</u>
EXPENDITURES:					
Current: Public safety		40,386	54,786	30,553	24,233
Capital outlay		-	54,760	26.717	(26,717)
Capital outlay				20,717	(20,717)
Total expenditures		40,386	54.786	57.270	(2.484)
Deficiency of revenues over expenditures		(9,400)	(23,800)	(28,991)	(223)
OTHER FINANCING SOURCES Transfers in Transfers out Total other financing sources	_	<u>-</u> _	- - -	11,554 (2,000) 9,554	11,554 (2.000) 9.554
Net change in fund balance Non-GAAP Basis				(19,437)	
Difference between Non-GAAP and GAAP:					
Adjust accrued revenue Adjust accrued expenditures		_	22,407	22,407	
Net change in fund balance GAAP basis				2,970	
Fund balance - beginning				34,806	
Fund balance - ending			_	\$ 37,776	

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ON BUDGETARY BASIS SPECIAL REVENUE FUND - STREET FUND FOR THE YEAR ENDED JUNE 30, 2007

	 <u>Budge</u> Original	ted Am	ount	_	Actual n- GAAP Basis	Variance Positive (Negative) Final Budget to Actual		
REVENUES:								
Taxes Miscellaneous	\$ -	\$ — —	-	\$	7,851 84	\$	7,851 <u>84</u>	
Total revenues	 				7,935		7.935	
EXPENDITURES: Current:								
Public works	 				9,710		(9.710)	
Total expenditures	 		-		9.710		<u>(9.710)</u>	
Excess (deficiency) of revenues over expenditures	-		-		(1,775)		17,645	
OTHER FINANCING SOURCES (USES) Transfers in Transfers out Total other financing sources (uses)	 -		- -		5,877 (25) 5.852		5,877 (25) 5.852	
Net change in fund balance Non-GAAP Basis					4,077			
Difference between Non-GAAP and GAAP:								
Adjust accrued revenue Adjust accrued expenditures			721 (15,50 <u>)</u>		(14,780)			
Net change in fund balance GAAP basis					(10,703)			
Fund balance - beginning					21.330			
Fund balance - ending				\$	10,627			

PROPRIETARY FUNDS

STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2007

	Water Utility		Solid Waste		Pr	Total oprieta <u>ry</u>
ASSETS						
CURRENT ASSETS:	ø.		Φ.		•	11.5
Cash and cash equivalents	\$	115,393	\$	1,353	\$	116,746
Accounts receivables		4,751		1,008		5,759
Tax receivables		2,285		113		2,398
Total current assets		122,429		2,474		124,903
NON-CURRENT ASSETS:						
Capital assets, net of accumulated depreciation		355,957		8,000		363,957
Restricted cash and cash equivalents		5,665		_		5,665
1,000,000		. ,				
Total non-current assets		361,622		8,000		369,622
Total assets	\$	484.051	\$	10,474	\$	494.525
LIABILITIES AND NET ASSETS						
CURRENT LIABILITIES:						
Customer meter deposits		4,480		_		4,480
•						
Total liabilities		4,480				4,480
NET ASSETS						
Invested in capital assets, net of related debt		355,957		8,000		363,957
Unrestricted		123,614		2,474		126,088
Omesmored		125,014		<u> </u>		120,000
Total net assets		479,571		10,474		490,045
Total liabilities and net assets	\$	484.051	<u>\$</u>	10,474	\$	494.525

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS

FOR THE YEAR ENDED JUNE 30, 2007

ODED ATIMO DEVICANTE	Water Utility	Solid Waste	Total Proprietary		
OPERATING REVENUE Charges for services	\$ 34,674	\$ 1.230	\$ 35.904		
Total operating revenue	34.674	1.230	35.904		
OPERATING EXPENSES General government Personnel services Depreciation	38,894 39,199 22,463	10,063 2,935	48,957 42,134 22,463		
Total operating expenses	100,556	12,998	113.554		
Operating loss	(65,882)	(11,768)	(77,650)		
NON-OPERATING REVENUES Taxes Interest income	45,818 5,861	113	45,931 5,930		
Total non-operating revenues	51,679	182_	51.861		
Loss before transfers	(14,203)	(11,586)	(25,789)		
Transfers in (out)	(8,741)	12.928	4.187		
Change in net assets	(22,944)	1,342	(21,602)		
Net assets, beginning of year	502.515	9,132	511,647		
Net assets, end of year	\$ 479.571	\$ 10,474	\$ 490.045		

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2007

	Wa	<u>ter Utility</u>	Sol	id Waste	<u>Pr</u>	Total oprietary
Cash flows from operating activities: Cash received from agencies and customers	\$	35,050	\$	929	\$	35,979
Cash paid to suppliers and employees	Φ	(78,093)	φ	(12,998)	Φ	(91.091)
Cash pand to supplies and surprey and		1, 2, 2, 2, 2, 7		1 1 - 1 2 2 2 7		(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Net cash used in operating activities		(43,043)		(12,069)		(55,112)
Cash flows from non-capital financing activities:						
Taxes		47,593		251		47,844
Transfers from (to) other funds		(8,741)		12,928		4,187
Net cash provided by non-capital financing activities		38,852		13,179		52.031
Cash flows from investing activities: Interest on investments		5,861		69		5,930
Net cash provided by investing activities		5,861		69		5,930
Net increase in cash and cash equivalents		1,670		1,179		2,849
Cash and cash equivalents - beginning		119,388		174_		119,562
Cash and cash equivalents - ending	\$	121.058	\$	1.353	\$	122.411
Cash and cash equivalents	\$	115,393	\$	1,353	\$	116,746
Restricted cash Total cash and cash equivalents	\$	5,665 121.058	\$	1,353	\$	5,665 122,411
Reconciliation of operating loss to net cash used in operating activities:						
Operating loss Adjustments to operating loss to net cash provided by	\$	(65,882)	\$	(11,768)	\$	(77,650)
operating activities: Depreciation Changes in net assets and liabilities:		22,463		-		22,463
Accounts receivable		376_		(301)		75
Net cash used in operating activities	\$	(43,043)	\$	(12,069)	\$	(55.112)

NOTES TO FINANCIAL STATEMENTS

NOTES TO BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2007

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Village of Des Moines (the "Village") have been prepared in accordance with general accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements. Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989 that do not conflict with or contradict GASB pronouncements. The more significant of the Village's accounting policies are described below.

Reporting Entity

The Village of Des Moines was incorporated under the laws of the State of New Mexico during 1915. The Village operates under a Council-Mayor form of government and provides the following services as authorized by its charter: public safety (police and fire), highways and streets, sanitation and water, culture-recreation, education, public improvements, planning and zoning, and general administrative service matters.

GASB Statement No. 14 established criteria for determining the governmental reporting entity and component units that should be included within the reporting entity. Under provisions of this Statement, the Village is considered a primary government, since it is a special-purpose government that has a separately elected governing body, is legally separate, and is fiscally independent of other state or local governments. As used in GASB Statement No. 14, fiscally independent means that the Village may, without the approval or consent of another governmental entity, determine or modify its own budget, set rates or charges and issue bonded debt.

The Village has no component units, defined by GASB Statement No. 14 as other legally separate organizations for which the elected Village members are financially accountable. There are no other primary governments with which the Village Council Members are financially accountable. There are no other primary governments with which the Village has a significant relationship.

The accounts of the Village are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements.

Basis of Presentation

Government-Wide Financial Statements (GWFS) - The government-wide financial statements (the statement of net assets and the statement of changes in net assets) report information on all of the activities of the Village. Fiduciary funds are not included in the GWFS. Fiduciary Funds are reported only in the Statement of Fiduciary Net Assets at the fund financial statement level. The Village has no Fiduciary Funds. The effect of

interfund activity, within the governmental and business-type activities columns, has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include: 1) Charges for services is the term used for a broad category of program revenues that arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services. Revenues in this category include fees charged for specific services, such as water use or garbage collection; licenses and permits, such as businesses licenses, liquor licenses, and building permits; operating special assessments, such as for street cleaning or special street lighting; and any other amounts charged to service recipients. Fines and forfeitures are also included in this category because they result from direct charges to those who are otherwise directly affected by a program or service, even though specific grants and contributions (operating and capital) include revenues arising from mandatory and voluntary nonexchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program. Some grants and contributions consist of capital assets or resources that are restricted for capital purposes to purchase, construct, or renovate capital assets associated with a specific program. These should be reported separately from grants and contributions that may be used either for operating expenses or for capital expenditures of the program at the discretion of the reporting government. These categories of program revenue are specifically attributable to a program and reduce the net expense of that program to the reporting government.

The Village segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Separate statements are presented for governmental and proprietary activities. These statements present each major fund as separate column on the fund financial statements; all non-major funds are aggregated and presented in a single column.

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources. The Village has presented the following major governmental funds:

General Fund - The General Fund is the general operating fund of the Village and accounts for all revenues and expenditures of the Village not encompassed within other funds.

Special Revenue Funds

Fire Fund - To account for the operation and maintenance of the Village Fire Department. Financing is primarily from State grants. The fund was created by the authority of state grant provisions (NMSA 59A-53-1).

Senior Citizens Fund - To account for State revenues for senior citizens' activities. Financing is provided by State appropriation and the State of New Mexico Agency on Aging. The authority for the allocation and setup of the fund is 7-12-15, NMSA, 1978.

Ambulance Fund - To account for ambulance services and maintenance of equipment. Financing is provided from the State and authorized by the Emergency Medical Services Act, 24-10A, NMSA, 1978.

Street Fund - To account for the collection of a one-cent gasoline tax received under SP-HM-4648 and SP-HM-7641 for the purpose of improving Village streets. Financing is authorized by Village ordinance and 3-31-1 and 7-1-6-9 NMSA, 1978 Compilation.

Enterprise Funds

Proprietary Funds - To account for using the economic resources measurement focus and the accrual basis of accounting. The accounting objectives are determinations of net income, financial position and cash flow. All assets and liabilities are included on the Statement of Net Assets. The Village has presented the following major proprietary funds:

Water Fund - To account for the provision of water service to the residents of the Village. Activities include administration, operations and maintenance of the water system and billing and collection activities. The funds also account for the accumulation of resources for, and the payment of, long-term debt principal and interest for water debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure integrity of the funds.

Solid Waste Fund - To account for the disposal of solid waste for the residents of the Village.

Additionally, the Village reports the following non-major fund types:

EMS Fund - To account for State grants and charges for services for the operation and enhancement of local emergency medical services in order to reduce injury and loss of life. Authorized by the Emergency Medical Services Fund Act, Section 24-10A-1, NMSA, 1978.

Recreation Fund - To account for the operations and maintenance of Village owned recreation facilities. Financing is provided by a cigarette tax levy to the extent that other revenues are not sufficient to provide such services. Authorized by Cigarette Tax Act, Section 7-12-15 and 16, NMSA, 1978.

Measurement Focus, Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government wide and proprietary financial statements are reported using the economic resources measurement focus. The government wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the Village gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements and donations. On an accrual

basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Derived tax revenue, such as franchise and sales tax revenue, is recognized when the underlying exchange transaction occurs.

Program revenues included in the Statement of Activities derive directly from the program itself or from parties outside the Village's taxpayer or citizenry, as a whole; program revenues reduced the cost of the function to be financed from the Village's general revenues. Program revenues include charges for services or applicants who purchase, use or directly benefit from the goods or services provided by the given function.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e. when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Village considers property taxes as available if they are collected within 30 days after year end. Expenditures are recorded when the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due. The revenues susceptible to accrual are property taxes, franchise fees, licenses, charges for service, interest income and intergovernmental revenues. Sales taxes collected and held by the state at year end on behalf of the government are also recognized as revenue. All other governmental fund revenues are recognized when received.

Budgetary Control

- 1. Prior to June 1, the Village's Clerk-Treasurer submits the budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted in May and June to obtain taxpayers comments.
- 2. Prior to July 1, the budget is legally enacted through passage of an ordinance and then must be approved by Local Government Division of the State Department of Finance and Administration.
- 3. The Village Council is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that after the total expenditures of any fund must be approved by the State Department of Finance and Administration.
- 4. Formal budgetary integration is employed as a management control device during the year for all funds.
- 5. The level of budget authority is at the fund level.

Cash and Cash Equivalents

The Village's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. The Village is authorized under the provisions of Chapter 6, Article 10, paragraph 10, NMSA 1978, to deposit its money in banks, savings and loan associations and/or credit unions whose accounts are insured by an agency of the United States.

Investments

All money not immediately necessary for the public uses of the Village may be invested in:

- (a) bonds or negotiable securities of the United States, the state or any county, municipality or Village which has a taxable valuation of real property for the last preceding year of at least one million dollars (1,000,000) and has not defaulted in the payment of any interest or sinking fund obligation or failed to meet any bonds at maturity at any time within five years last preceding; or
- (b) securities that are issued by the United States government or by its agencies or instrumentalities and that are either direct obligations of the United States or are backed by the full faith and credit of the United States government or agencies guaranteed by the United States government; or
- (c) in contracts with banks, savings and loan associations or credit unions for the present purchase and resale at a specified time in the future of specific securities at specified prices at a price differential representing the interest income to be earned by the investor. The contract shall be shown on the books of the financial institution as being the property of the investor and the designation shall be contemporaneous with the investment. The contract shall be fully secured by obligations of the United States having a market value of at least one hundred two percent of the contract. The collateral required for investment in the contracts provided for in this subsection shall be shown on the books of the financial institution as being the property of the investor and the designation shall be contemporaneous with investment.

Receivables and Payables

Receivables include property taxes, interfund loans that are expected to be paid back and amount due from state government agencies related to various grant agreements. Payables represent routine monthly bills for services rendered and products purchased and accrued salaries and benefits.

Property Taxes

The County collects the Village's share of property taxes assessed. Property taxes attach an enforceable lien on property as of January 1st. Tax notices are sent by the County treasurer to property owners by November 1st of each year to be paid in whole or in two installments by November 10th and April 10th of each year. The County collects such taxes and distributes them to the Village on a monthly basis. The Village accounts for its share of property taxes in the General Fund. Only those collections received are recorded as revenues for the budget presentation.

Restricted Funds

Restricted assets for the Village include utility customer deposits reflected in the business-type funds. These assets may only be expended for the specific purposes as noted, due to externally imposed provisions of the agreements with utility customers.

Capital Assets

Capital assets, which include property, buildings, equipment, and infrastructure assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the fund financial statements for proprietary funds. Capital assets are recorded at historical costs and depreciated over their estimated useful lives (with no salvage value). Capital assets are defined by the Village as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Donated capital assets are recorded at their estimated fair market value on the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The construction period interest is not capitalized in the proprietary funds.

Estimated useful life is management's estimate of how long the asset is expected to meet service demands. Straight line depreciation is used based on the following estimated useful lives:

Assets	<u>Years</u>
Buildings	40 -50
Building improvements	40
Public domain infrastructure	12 - 20
System infrastructure	20 - 30
Equipment	10 - 12
Vehicles	3 - 5
Computer equipment	5

Use of Restricted Funds

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources as they are needed.

Revenue

The policy for defining the proprietary fund's operating revenues and expenses is how individual transactions would be categorized for purposes of preparing a statement of cash flows. Transactions for which cash flows are reported as capital and related financing activities, noncapital financing activities, or investing activities normally are not reported as components of operating income.

Compensated Absences

Village employees are entitled to certain compensated absences based on their employment classification and length of employment. With minor exceptions, the Village allows 40 hour week employees to accumulate unused sick leave. Accumulated unused sick leave, however, is not paid upon termination from employment or retirement, but will be paid only upon illness while in the employment of the Village.

Accordingly, no provision for accumulated unused sick leave has been made in the accompanying financial statements.

Full-time, permanent employees are granted vacation benefits in varying amounts to specified maximums depending on tenure with the Village. Accumulated unused vacation is payable upon retirement or termination from employment All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Unused vacation benefits as of June 30, 2007, were not available and accordingly, no provision for compensated absences has been recorded in the accompanying financial statements.

Net Assets and Fund Balances

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net assets are reported as restricted when there are limitations imposed by creditors, grantors or laws or regulations of other governments. When an expense is incurred for purposes for which both restricted and unrestricted net assets are available it will first be applied to restricted resources.

Net assets should be reported as restricted when constraints placed on net asset use are either:

- a. Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments.
- b. Imposed by law through constitutional provisions or enabling legislation. However for the current year the Village does not have net assets that are restricted by enabling legislation.

The governmental fund financial statements present fund balance reserves for those portions of fund balance (1) not available for appropriation for expenditure or (2) legally segregated for a specific future use. The reserves for related assets such as inventories and prepayments are examples of the former. Reserves for encumbrances, contracts, and other specific purposes are examples of the latter. The governmental funds' designation of fund balance reflects tentative plans for future use of financial resources.

Reclassifications

Certain amounts presented in prior year data have been reclassified in order to be consistent with the current year's presentation.

Estimates

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

2. CASH AND DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS

New Mexico State Statutes authorize the investment of the Village funds in a wide variety of instruments including Certificates of Deposit and other similar obligations, State Investment pool, money market accounts, and United States Government obligations. All invested funds of the Village properly followed State Investment requirements as of June 30, 2007.

Deposits of funds may be made in interest or non-interest bearing checking accounts in one or more banks or savings and loan associations within the geographical boundaries of the Village.

Deposits may be made to the extent that they are insured by an agency of the United States or by collateral deposited as security or by bond given by the financial Institution.

The rate of interest in non-demand interest-bearing accounts shall be set by the State Board of Finance, but in no case shall the rate of interest be less than one hundred percent of the asked price on United States treasury bills of the same maturity on the day of deposit.

Excess funds may be temporarily invested in securities which are issued by the State or by the United States Government, or by their departments or agencies, and which are either direct obligations of the State or the United States or are backed by the full faith and credit of those governments.

At June 30, 2007, the carrying amount of the Village's deposits was \$501,810 and the bank balance was \$515,193.

New Mexico State Statutes require collateral pledged for deposits in excess of the federal deposit insurance to be delivered, or a joint safekeeping receipt be issued to the Village for at least one-half of the amount on deposit with the Institution, and deposits in overnight repurchase agreements are required to be covered by pledged collateral equal to 102% of the deposit.

The collateral pledged is included in the supporting schedules of this report. The types of collateral allowed are limited to direct obligations of the United States Government and all bonds issued by any agency, district or political subdivision of the State of New Mexico.

According to the Federal Deposit Insurance Corporation, public unit deposits are funds owned by the public unit. Time deposits, savings deposits and interest bearing NOW accounts of a public unit in an Institution in the same state will be insured up to \$100,000 in aggregate and separate from the \$100,000 coverage for public unit demand deposits at the same institution.

The Village has little exposure to interest rate risk, credit risk because it invests only in Certificates of Deposits with maturities typically of less than one year.

Custodial credit risk is the risk that in the event of a bank failure, the Village's deposits (in excess of FDIC Insurance) may not be returned to it. The Village does not have a deposit policy for custodial credit risk. As of June 30, 2007, none of the Village's bank balances were exposed to custodial credit risk as follows:

Farmers & Stockmen's Bank

Name of Account	Balance Per Bank 06/30/07	Reconciled Balance	Туре
General Fund General Fund General Fund	\$ 129,375 16,923 62,353	\$ 125,096 16,923 62,353	Checking CD CD
Fire Fund Senior Citizens Fund Ambulance Fund Street Fund	121,237 5,838 15,827 25,567	120,806 3,224 15,369 25,407	Checking Checking Checking Checking
Recreation Fund Water Fund Solid Waste Fund	25,367 268 119,723 2,214	18 115,393 1,353	Checking Checking Checking
Fire Fund Savings Water Meter Water Meter	10,203 4,347 1,318	10,203 4,347 1,318	Savings Checking Savings
Total Deposited Less: FDIC Coverage Uninsured amount 50% collateral requirement Pledged securities Over (under) requirement	515,193 (111,521) 403,672 201,836 227,139 \$ 25,303	\$ 501.810	

The Village is exposed to concentration of credit risk as substantially all cash funds are deposited to a single bank.

3. LONG TERM DEBT

A summary of activity of long term debt is as follows:

Governmental Activities		Balance 6/30/06	_A	<u>dditions</u>	Re	ductions		Salance 6/30/07	Due	nounts Within ie Year
Notes payable	<u>\$</u>	12,000	\$		\$	12,000	<u>\$</u>		\$	
Total	\$	12.000	\$		\$	12.000	\$		\$	_

In prior years, the General Fund has typically been used to liquidate compensated absences and other types of debt. At June 30, 2007, the liability for compensated absences was not available and management has elected not to record it.

CAPITAL ASSETS 4.

Changes in Capital Assets - Capital asset activity for the Village's primary government for the year ended June 30, 2007, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Government activities: Capital assets not being depreciated:				
Land	431_			431
Total capital assets not being depreciated	431			431_
Capital Assets, being depreciated				
Buildings and improvements	420,504	-	-	420,504
Infrastructure	1,224,141	-	-	1,224,141
Equipment	755,520_	26,717	-	782,237
Total capital assets, being depreciated	2,400,165	26,717		2,426,882
Total capital assets	2,400,596	26,717		2.427.313
Less accumulated depreciation for:				
Buildings and improvements	78,625	10,510	-	89,135
Infrastructure	410,689	61,307	-	471,996
Equipment	<u>253,594</u>	54,094		307,688
Total accumulated depreciation	<u>742,908</u>	125,911		<u>86</u> 8,819
Total other capital assets, net	\$ 1.657.688	\$(99,194)	<u>\$ - </u>	\$ 1.558,494
Depreciation expense was charged to g	governmental ac	ctivities as follo	ows: \$ 36.30	56

General Public Safety	\$ 36,366 16,636
Culture and Recreation Public Works	13,088 59,821
Total depreciation expense	\$ 125.911

	Beginning Balance	Additions Decreases		Ending Balance	
Business-type activities: Capital assets not being depreciated:					
Land - Water Land - Solid Waste	\$ 2,427 8,000	\$ - -	\$ - 	\$ 2,427 8.000	
Total capital assets not being depreciated	10,427			10,427	
Other Capital Assets					
Building - Water	20,000	-	-	20,000	
Equipment	46,324	-	-	46,324	
Infrastructure	667,962	-		667,962	
Total capital assets at historical cost	734.286			734,286	
Total capital assets	744,713			744,713	
Less accumulated depreciation					
Buildings - Water	8,417	500	-	8,917	
Equipment	28,045	4,490	_	32,535	
Infrastructure	321,831	17,473		339.304	
Total capital assets being depreciated, net	358,293	22,463		380.756	
Business-type activities capital assets, net	\$ 386.420	\$ (22.463)	<u>s </u>	\$ 363.957	

Depreciation expense for business-type activities for the year ended June 30, 2007 was \$22,463.

5. PROPERTY TAXES

Union County collects the Village's share of property taxes assessed. Property taxes attach an enforceable lien on property as of January 1st. Tax notices are sent by the County treasurer to property owners by November 1st of each year to be paid in whole or in two installments by November 10th and April 10th of each year. The County collects such taxes and distributes them to the Village on a monthly basis. The Village accounts for its share of property taxes in the General Fund. Only those collections received are recorded as revenues for the budget presentation.

6. RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts, theft of or damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters.

To manage these risks the Village participates as a member of the New Mexico Self Insurer's Fund, a pooled joint powers Insurance Authority. The Authority is administered by the New Mexico Municipal League, a nonprofit, comprised of 103 public entities. The Authority is organized under joint powers agreements as provided by Section 11-1-1 et. Seq, NMSA, 1978. The purpose of the Authority is to arrange and administer programs for pooling of self-insured losses, to purchase excess insurance or reinsurance, and to arrange for group-purchased

insurance for property and other coverage. Each member government participates in the election of Board of Directors, who appoints the Insurance Board of Trustees. Insurance premiums paid to the Authority for fiscal year 2007 amounted to \$25,450.

Tort claims are generally limited by the Tort Claims Act, Section 41-4-1 et. Seq, NMSA, 1978. The Village retains some risk for coverage which may be less than the tort claims limitation. Certain claims relating to certain public construction, operation of motor vehicles, building maintenance and certain health care activities are exempt from the Act.

General liability Insurance: The policy provides an annual aggregate coverage of \$4,000,000 with \$400,000 per person for bodily injury and \$750,000 per occurrence. Property damage coverage is for \$100,000 per occurrence.

Workers' Compensation Insurance: The policy limits provides coverage of \$1,050,000 per occurrence and \$1,050,000 annual aggregate coverage.

Property Insurance: Property insurance insures Village buildings for an aggregate of \$904,829, including contents, with separate electronic data processing equipment of \$11,092. Deductibles are \$250 per occurrence. Automobile comprehensive is included with a deductible of \$250.

Fidelity Bond: Blanket fidelity bond coverage in the amount of \$500,000 with deductible of \$10,000 is provided.

The New Mexico Self Insurer's Fund assesses a premium to the Village to cover expenses of the fund which Includes claims, reinsurance expenses, administration and other costs.

Risk management activities are reported primarily in the General Fund. Other funds may reimburse the General Fund for certain coverage. The Village has not significantly reduced Insurance coverage from the prior year. Settlements have not exceeded Insurance coverage for the past three years. Management is not aware of any outstanding claims.

7. PERA PENSION PLAN

Plan Description - Certain Village of Des Moines' employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, NM 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

Funding Policy - Plan members are required to contribute 7% of their gross salary. The Village of Des Moines is required to contribute 7% of the gross covered salary. The contribution requirements of plan members and the Village of Des Moines are established in State statute under Chapter 10, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. The Village of Des Moines' contributions to PERA for the fiscal years ending June 30, 2007, 2006 and 2005 were \$4,389, \$3,760, and \$2,002, respectively, which equal the amount of the required contributions for each fiscal year.

8. POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN

Plan Description - Village of Des Moines contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy - The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. During the fiscal year ended June 30, 2007, the statute required each participating employer to contribute 1.3% of each participating employee's annual salary; each participating employee was required to contribute .65% of their salary.

Also, employers joining the program after 1/1/98 are required to make a surplus-amount contribution to the RHCA based on one of two formulas at agreed-upon intervals. The RHCA plan is financed on a pay-as-you-go basis. The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the contributions can be changed by the New Mexico State Legislature.

The Village of Des Moines's contributions to the RHCA for the years ended June 30, 2007, 2006 and 2005 were \$841, \$698 and \$372, respectively, which equal the required contributions for each year.

9. RECEIVABLES

Receivables as of June 30, 2007, were as follows:

	Governments <u>Activities</u>	Business-Type Activities
Taxes:		
Property taxes	\$ 14	3 \$ -
Cigarette taxes	6	2 -
Gasoline taxes	49.	5 -
Gross receipts taxes	2,51	2,398
Recreation taxes	31) -
Motor vehicle taxes	15	6 -
Other receivables:		
Grants receivable	29,56	9 -
Services		5,759
	\$ 32.97	2 \$ 8.157

Taxes receivable for the governmental funds consists primarily of taxes collected by the collection agency in the current year but not remitted to the Village until after year-end. All governmental fund receivables are considered collectible.

10. INTERFUND TRANSFERS

Interfund transfers during the year ended June 30, 2007 consisted the following:

	Transfers In		Transfers Ou		
Coursel French	¢	51.000	o	70.711	
General Fund	\$	/	\$	70,711	
Senior Citizens Fund		4,960		4,960	
Ambulance Fund		11,554		2,000	
Street Fund		5,877		25	
Recreation Fund		110		-	
Water Fund		744		9,485	
Solid Waste Fund		12,928			
	¢	87.181	¢	97 19 1	
	<u> </u>	07.101	9	07.101_	

11. RESTATEMENTS

As of June 30, 2006, the Village overstated its liabilities by including a \$12,000 outstanding balance on a loan that did not exist. Net assets have been restated as of June 30, 2007 to correct the prior year error.

SUPPLEMENTAL INFORMATION

NON-MAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

EMS Fund - To account for State grants and charges for services for the operation and enhancement of local emergency medical services in order to reduce injury and loss of life. Authorized by the Emergency Medical Services Fund Act, Section 24-10A-1, NMSA, 1978.

Recreation Fund - To account for the operations and maintenance of Village owned recreation facilities. Financing is provided by a cigarette tax levy to the extent that other revenues are not sufficient to provide such services. Authorized by Cigarette Tax Act, Section 7-12-15 and 16, NMSA, 1978.

COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS JUNE 30, 2007

A COLDEGE	EMS Funds		eation nds	T	otal
ASSETS	Ф	Ф	1.0	٥	
Cash and cash equivalents	\$ -	\$	18	\$	18
Accounts receivable		_	30		30
Total assets	<u>\$</u>	<u>\$</u>	48	\$	48
LIABILITIES AND FUND BALANCE Fund balance:					
Unreserved					
Special Revenues			48_		48_
Total fund balance			48		48
Total liabilities and fund balance	\$ -	<u>\$</u>	48.	\$	48

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2007

	EMS Funds	Recreation Funds	<u>Total</u>
REVENUES	•		
Taxes	\$ -	\$ 146	\$ 146
Intergovernmental income	8.312		8.312
Total revenues	8,312	146	8,458
EXPENDITURES			
Current:			
Public safety	8,312	-	8,312
Culture and recreation		250_	250
Total expenditures	8,312	250	8,562
Deficiency revenues under expenditures	-	(104)	(104)
OTHER FINANCING SOURCES (USES)			
Operating transfers in		110	110
Total other financing sources (uses)	-	110	110
Net change in fund balance	-	6	6
Fund balance, beginning of year		42	42
Fund balance, end of year	<u>s </u>	<u>\$ 48</u>	<u>\$ 48</u>

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL ON BUDGETARY BASIS NON-MAJOR SPECIAL REVENUE FUND - EMS FUND FOR THE YEAR ENDED JUNE 30, 2007

	Budgete	d Amount	Actual Non- GAAP	Variance Positive (Negative) Final Budget
	Original	Final	Basis	to Actual
REVENUES:				
Intergovernmental income	\$ 8,308	\$ 8.308	\$ 8,312	\$ 4
Total revenues	8,308	8,308	8.312	4_
EXPENDITURES: Current:				
Public safety	8.308	8,308	8.312	(4)
Total expenditures	8.308	8,308	8,312	(4)
Net change in fund balance Non-GAAP Basis			-	
Difference between Non-GAAP and GAAP:				
Adjust accrued revenue Adjust accrued expenditures				
Net change in fund balance GAAP basis			-	
Fund balance - beginning				
Fund balance - ending			\$ -	-

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL ON BUDGETARY BASIS NON-MAJOR SPECIAL REVENUE FUND - RECREATION FUND FOR THE YEAR ENDED JUNE 30, 2007

	 Budgete Original	d Am	nount Final	- 1	Actual Non- GAAP Basis	Po (Ne Fina	riance ositive gative) I Budget Actual
REVENUES:	 Juginat	_	T III AL		Dasis	10	Actual
Taxes	\$ -	\$	-	\$	116	\$	116
Miscellaneous	150	_	150	_			(150)
Total revenues	 150		150		116		(34)
EXPENDITURES: Current:							
Culture and recreation	250		250		250		<u>-</u>
Total expenditures	 250	_	250		250		-
Deficiency of revenues under expenditures	(100)	(100))	(134)		(34)
OTHER FINANCING SOURCES (USES) Transfers in Transfers out	-				110		110
Total other financing sources (uses)	-	_	-		110		110
Net change in fund balance Non-GAAP Basis					(24)		
Difference between Non-GAAP and GAAP:							
Adjust accrued revenue Adjust accrued expenditures			30		30_		
Net change in fund balance GAAP basis					6		
Fund balance - beginning				_	42_		
Fund balance - ending				\$	48		

PROPRIETARY FUND BUDGET

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL ON BUDGETARY BASIS PROPRIETARY FUND - WATER UTILITY FUND FOR THE YEAR ENDED JUNE 30, 2007

	Budgeted A Original	mount Final	Actual Non- GAAP Basis	Variance Positive (Negative) Final Budget to Actual
REVENUES:				
Taxes	\$ - \$		\$ 43,533	\$ 43,533
Charges for services	43,500	43,500	29,923	(13,577)
Investment income Miscellaneous	800_	800	5,861	5,861 (800)
Miscellaneous	800	800		
Total revenues	44.300	44.300	79.317	35.017
EXPENDITURES: Current:				
General government	127,337	127,337	38,894	88,443
Personnel services	-	-	39,199	(39,199)
Depreciation			22.463	(22.463)
Total expenditures	127,337	127,337	100,556	26.781
Excess (deficiency) of revenues over expenditures	(83,037)	(83,037)	(21,239)	8,236
OTHER FINANCING SOURCES (USES)				
Transfers in	-	-	744	744
Transfers out		-	(9,485)	(9.485)
Total other financing sources (uses)			(8.741)	(8.741)
Net change in net assets Non-GAAP Basis			(29,980)	
Difference between Non-GAAP and GAAP:				
Adjust accrued revenue		7,036		
Adjust accrued expenditures	_		7.036	
Net change in net assets GAAP basis			(22,944)	
Net assets - beginning			502,515	
Net assets - ending		_	\$ 479,571	

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL ON BUDGETARY BASIS PROPRIETARY FUND - SOLID WASTE FUND FOR THE YEAR ENDED JUNE 30, 2007

	Budgeted Amount			-	Actual Non- GAAP	Variance Positive (Negative) Final Budget		
		Original		Fi <u>na</u> l		Basis	t	Actual
REVENUES:								
Charges for services	\$	43,500	\$	43,500	\$		\$	(43,278)
Investment income Miscellaneous		800		800		69		(800)
Miscenaneous	_	800	_		-			(800)
Total revenues		44.300		44,300	_	291		(44.009)
EXPENDITURES:								
Current:		177 227		127 227		10.062		117 274
General government Personnel services		127,337		127,337		10,063 2,935		117,274 (2.935)
i ersonner services			_		-	2.933		(2.933)
Total expenditures		127,337	_	127,337	_	12,998		114.339
Excess (deficiency) of revenues over expenditures		(83,037)		(83,037)	(12,707)		(158,348)
OTHER FINANCING SOURCES (USES)								
Transfers in				_		12,928		12,928
Total other financing sources (uses)				-		12,928		12.928
Net change in net assets Non-GAAP Basis						221		
Difference between Non-GAAP and GAAP:								
Adjust accrued revenue				1,121				
Adjust accrued expenditures				-		1.121		
· ·								
Net change in net assets GAAP basis						1,342		
Not essetu beginning						0.100		
Net assets - beginning					-	9,132		
Net assets - ending					S	10,474		
					.9	10,774	•	

SCHEDULE OF DEPOSITORIES

JUNE 30, 2007

	Tvpe	Amount Per Bank	Plus DIT	Outstanding <u>Checks</u>	Balance Per Books
Farmers and Stockmen's Bank					
General Fund	CK	\$ 129,375	\$ -	\$ 4,279	\$ 125,096
Fire Fund	CK	121,237	-	431	120,806
Senior Citizens Fund	CK	5,838	-	2,614	3,224
Ambulance Fund	CK	15,827	-	458	15,369
Street Fund	CK	25,567	-	160	25,407
Recreation Fund	CK	268	-	250	18
Solid Waste Fund	CK	2,214	-	861	1,353
Water Fund	CK	119,723	-	4,330	115,393
Fire Fund Savings	SV	10,203	-	-	10,203
Water Meter	CK	4,347	-	-	4,347
Water Meter	SV	1,318	-	-	1,318
Certificate of Deposit	CD	16,923	-	-	16,923
Certificate of Deposit	CD	62,353			62,353
Total		\$ 515.193	<u>s</u>	\$ 13.383	\$ 501,810

Type:

CK= Checking

SV= Savings

CD= Certificate of Deposit

	_	armers & tockmen's Bank
Amount held in bank June 30, 2007 Less FDIC Insurance Uninsured Public Funds 50% Collateral Requirements	\$	515,193 111,521 403,672
(Section 6-10-17 NMSA-1978)		201,836
Pledged Securities		227,139
Over (Under) Collateralized	\$	25.303

SCHEDULE OF COLLATERAL PLEDGED BY DEPOSITORY FOR PUBLIC FUNDS AS OF JUNE 30, 2007

	Amount	Name and Location of Safekeeper
FHLMC, CUSIP#31331SHX4, Maturing 12/10/2008	\$ 147,132	Federal Home Loan Bank of Dallas
Valencia County, NM Gross Receipts Tax Revenue Bond, CUSIP 91911SAF2, Maturing 8/1/2007	80,007	Federal Home Loan Bank of Dallas
Total pledged securities	<u>\$ 227.139</u>	

COMPLIANCE SECTION



416 North Stanton Suite 600 El Paso, Tx 79901 ph. 915.532.8400 fax. 915.532.8405 www.cpawsc.com

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Hector H. Balderas, State Auditor and the Mayor and Village Council of the Village of Des Moines

We engaged to audit the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, the budgetary comparisons of the general fund and major special revenue funds, and the combining and individual funds and related budgetary comparisons presented as supplemental information of the Village of Des Moines as of and for the year ended June 30, 2007, and have issued our report thereon dated September 20, 2010 in which we disclaim an opinion on the financial statements, resulting from pervasive limitations in the scope of my audit such that we were unable to apply sufficient auditing procedures. The limitation in the scope of our audit preclude the conduct of our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Village of Des Moines' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village of Des Moines' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Village of Des Moines' internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses to be material weaknesses. (07-01, 07-02, 06-01, 06-02, 06-03, 06-04, 05-02, 05-03 and 05-05)

A significant deficiency is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and responses to be significant deficiencies. (06-05, 06-06, 05-04 and 05-06)

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Village of Des Moines' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items 07-02, 06-07 and 05-08.

We also noted certain other matters that are required to be reported pursuant to *Government Auditing Standards* paragraphs 5.14 and 5.16, and pursuant to Section 12-6-5, NMSA 1978, which are described in the accompanying schedule of findings and responses as item 07-03.

The Village of Des Moines' management elected not to respond to the findings identified in the accompanying schedule of findings and responses. We did not audit Village of Des Moines' response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, Village of Des Moines' Council, others within the entity, Department of Finance Administration, the State Auditor, the New Mexico Legislature, and applicable federal grantors, and is not intended to be and should not be used by anyone other than these specified parties.

El Page Terror

Terror

El Paso, Texas

September 20, 2010

SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2007

PRIOR YEAR FINDINGS

05-01	Accounting System and Processes	Resolved
05-02	Segregation of Duties	Repeated
05-03	Capital Assets	Repeated
05-04	Policies	Repeated
05-05	Ambulance Receivables	Repeated
05-06	Budgetary Control	Repeated
05-08	Late Filed Audit Report	Repeated
06-01	Fund Accounting	Repeated
06-02	Senior Citizens Grant Receivables and Cash Management	Repeated
06-03	Capital Assets Accounting	Repeated
06-04	Proprietary Fund Receivables	Repeated
06-05	Utility Meter Deposits	Repeated
06-06	Budgetary Control	Repeated

Accounts Payable (07-01)	
CONDITION	In our accounts payable testwork we selected 35 checks to trace to supporting documentation, such as invoices. The Village could not provide 19 of 35 supporting documents.
CRITERIA	Governmental Accounting Standards Board (GASB) Statement No. 33 requires that a payable is normally recognized as soon as all eligibility requirements for the expense have been met.
CAUSE	The Clerk should be aware of the requirement to accrue expenditures by the program when all eligibility requirements were met.
EFFECT	The financial statements could be misstated by the amount of the unlocated documents. The financial statements received a disclaimer of opinion from the independent auditor.
RECOMMENDATION	We recommend that the Village maintain source documents for all transactions.
RESPONSE	At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.
Appropriations (07-02)	
CONDITION	During our audit, we requested the total expenditures for each appropriation of the Village and management was unable to obtain documentation to support the total expenditures. In addition, the Village does not keep track of expenditures by appropriation.
CRITERIA	The New Mexico State Auditor requires municipalities to keep track of budgeted revenues and expenditures of appropriations. (State Audit Rule 2.2.2.10)
CAUSE	Prior management did not record and organize the appropriations as required.
EFFECT	We are unable to identify if expenditures and over/under budget and we are also unable to determine the amount spent during 2007 in each appropriation.
RECOMMENDATION	We recommend that accounting personnel receive training in appropriations.
RESPONSE	At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Payroll Documents (07-03)

CONDITION

During our payroll testwork we selected 16 employee files to ensure the Village's Personnel Policies and Procedures had been followed and proper employee documentation had been filed. The Village could not locate 6 of 19 forms I-9, 4 of 16 forms W-2 were not updated, and no evaluation documents were located in the files.

CRITERIA

According to the Village's Personnel Policies and Procedures, all employees should complete the forms I-9 and W-2 which should be update regularly. In addition, the Village should perform evaluations to all employees periodically.

CAUSE

Forms I-9 and W-2 were not documented or properly filed and periodic evaluations of employees were not performed in 2007.

EFFECT

The Village could not locate the forms I-9 and W-2 for certain employees as well as proof of evaluations performed.

RECOMMENDATION

We recommend that the Village requests forms I-9 and W-2 from newly hired employees and update employee records for current employees. We also recommend that evaluations of employees are performed periodically.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Fund Accounting (06-01)

CONDITION

The General Fund, Senior Citizens Fund, Water Utility Fund, and Solid Waste Fund were not in balance at June 30, 2007 in the amount of \$17,998. The Village accounting system uses a single balance sheet, to include a single fund balance account for all its funds, which does not constitute a set of self-balancing set of accounts or "funds" which complies with governmental accounting standards.

CRITERIA

Because governments must comply with significant legal restrictions, to include budgetary compliance for expenditures in order to demonstrate good stewardship over public funds, the Governmental Accounting Standards Board (GASB) has identified accountability as the primary financial reporting objective as provided in GASB Concepts Statement No.1, Para. 76. Fund accounting is specifically designed to assist governments to ensure and demonstrate legal compliance. A "fund" is a fiscal and accounting entity with a self-balancing set of accounts recording financial resources, liabilities and fund balance, for the purpose of attaining specified objectives. (National Council on Governmental Accounting Statement 1, Para. 4) The key to accountability within each fund is at minimum a set of self-balancing accounts, which includes the fund equity. Section 6-6-3, NMSA, 1976 requires local public bodies to keep books and records. Section 12-6-5, NMSA, 1978, requires the reporting of violations of "good accounting practices".

CAUSE

As a single balance sheet is used, Village personnel sometimes make erroneous entries that debit one fund and credit another fund without realizing that the entry is actually a "one-sided" entry to each fund, causing both funds to be out of balance. Accounting personnel are also unaware of the differences in accounting treatment of transfers, loans, revenues and expenditures when recording interfund transactions.

EFFECT

As funds are not in balance, revenues and expenditures are improperly recorded. This results in misstatement of financial statements and budgetary reports. Therefore, the Village is unable to ensure budgetary compliance since reported expenditures are not correct and could easily exceed the budgetary appropriation unknowingly.

RECOMMENDATION

We recommend the Village ensure all funds are in balance after journal entries are posted.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Grant Receivable (06-02)

CONDITION Grant receivables were not recorded at June 30, 2007, to reflect the grant funds

earned but not received. We were unable to determine the amount of the grant

proceeds receivable.

CRITERIA Governmental Accounting Standards Board (GASB) Statement No. 33 requires

that a receivable is normally recognized as soon as all eligibility requirements for

the grant have been met and all resources are available.

CAUSE The Clerk was not aware of the requirement to accrue revenue earned by the

program when all eligibility requirements were met and the resources were

available.

EFFECT The financial statements are misstated by the amount of the unrecorded

receivable.

RECOMMENDATION We recommend that accounting personnel receive training in grant accounting

processes.

RESPONSE At the time of the audit, the Village was under different management. Current

management is in the process of implementing procedures to correct this finding.

CONDITION

Capital assets were reported as audit Finding 05.03 in the prior year and are repeated in the current year as follows:

- 1. A inventory of capital assets was not conducted for the fiscal year ended June 30, 2007;
- 2. The Village maintains a listing of capital assets; however, the listing is not complete;
- 3. A difference of \$19,187.18 between the capital assets additions and capital outlay accounts existed;
- 4. The Village has not adopted the \$5,000 policy for capitalization of capital assets;
- 5. The Village does not maintain its own depreciation schedule for capital assets.

CRITERIA

An annual inventory of capital assets is required by Section 12-6·10, NMSA, 1978 of assets costing more than \$5,000.

GASB Statement No. 34 provides reporting requirements for capital asset reporting and depreciation.

Sections 13-6-1 and 13-6-2, NMSA, 1978, govern the disposition of property. Section 6-6-3, NMSA, 1978 requires books and records to be properly maintained. Properly maintained capital asset records include detail depreciation schedules of assets by fund and by type that are reconciled to the capital asset inventory. Additions of capital assets to the depreciation schedules should be reconciled to the assets acquired during the year as reflected in the capital outlay accounts.

CAUSE

Capital asset records do not appear to have been fully set up to implement the reporting required by GASB No. 34. Accounting personnel are not familiar with the GASB No.34 reporting requirements. Nor are accounting personnel trained in accounting practices that include controlling and reconciling accounting data to ensure accuracy.

EFFECT

The financial statements and the Village are at risk of misappropriation of its assets as it does not have control over the assets.

RECOMMENDATION

We recommend accounting personnel receive training in the requirements for accounting for capital assets. Additionally, we recommend management consider engaging a consulting CPA to assist the Village in fully implementing GASB No.34. Management may also want to consider Implementing the modified method In accounting for Capital Assets in order to simplify the capital asset accounting process.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

CONDITION

Accounts receivable, which are maintained on a separate stand alone system, are not recorded on the general ledger. Collections are recorded only on a cash basis. As noted in Finding 05-02 from the prior year's audit report, which is repeated in the current year, the same person, records billing of water and solid waste services, collects and deposits amounts paid by customers, adjusts and records payments received from customers, responds to customer inquiries and records transactions in the general ledger.

CRITERIA

In order to manage accounts receivable on a computerized system, accounting personnel must have adequate training to operate and maintain the software, understand the reports produced by the system and utilize input controls when keying data to ensure accuracy. Policies to enforce collection should be in place by the Village and strictly enforced by management Internal control policies should be structured to safeguard the billing process as well as collections of customer payments and adjustments to customer accounts. The internal control policies should, also, provide for controls over the collection of delinquent accounts no longer included on the billing reports and the charge-off of past due accounts. Finally, receivables should be recorded in the general ledger to further control receivables and to reflect stewardship over public funds.

CAUSE

Accounting personnel have not had adequate training in the operation of the receivables software or the processes required controlling and maintaining a receivables function. At various times during the year, the Village only had one employee to maintain the Village office. Assistant clerical personnel were periodically employed, but, also, lacked training in receivables functions. Additionally, the Village has no policies to provide guidance in maintaining receivables.

EFFECT

The Village is at risk of loss by misappropriation and/or error of water and solid waste receipts from a lack on internal control, as well as a lack of more aggressive billing and collection processes.

RECOMMENDATION

We recommend that accounting personnel be provided training on the software system used for accounts receivable and that the Village promulgate Internal control policies and processes for maintaining accounts receivable. These policies should provide for a segregation of duties, processes which provide for controlling all data keyed into the system, (i.e., gallons of water used, cash collections, changes in water rates, ect). Policies should, also, provide for the cutoff of services to encourage collections, adjustments to accounts, collection of past due accounts and control of inactive customer accounts.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Utility Meter Deposits (06-05)

CONDITION

It was noted that utility meter deposits of were credited to a revenue accounts and meter refunds were debited to an expense account. Restricted cash accounts of meter deposits were not recorded in 2007.

CRITERIA

Meter deposits should be recorded as a liability, held for customers in accordance with the utility policy of the Village. Meter deposit refunds or forfeitures for nonpayment of utility bills should be debited to the liability account. Cash accounts in which the deposits are held should be reconciled to the customer deposit detail ledger.

CAUSE

Accounting personnel were not aware that meter deposits should be recorded as a liability.

EFFECT

Customer deposits are not subject to control as the deposits are not recorded in a liability account and reconciled to the customer deposit detail ledger. The Village is at risk of misappropriation and/or error of the deposits. In addition, the financial statements are misstated as deposits are recognized in current period income rather than as a liability and the liability account does not agree with the cash account of customer meter deposits.

RECOMMENDATION

We recommend that customer deposits be recorded in a liability account and that the liability account be reconciled to the customer deposit detail ledger on a monthly basis.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Budgetary Control (06-06)

CONDITION

Budgetary control was reported as an audit Finding 05-05 In the prior year's audit report and is repeated and amplified in the current year as follows:

- 1. The final adjusted budget does not agree with the budgetary control set up in QuickBooks for that purpose and a reconciliation of budget resolutions to the final adjusted budget was not prepared.
- 3. The QuickBooks accounting system is not integrated with the quarterly reporting requirements of Department of Finance and Administration, resulting in different expenditures amounts reported in the DFA report and the books.
- 4. Budgeted expenditures reported on the fourth quarter DFA budget report do not agree with the original budget.
- 5. The Street Fund did not have a budget for 2007. As a consequence, the Street Fund overspent \$9,710. The EMS Fund overspent its budget by \$4. The Ambulance Fund overspent its budget by \$2,484.

CRITERIA

Section 6-6-6 NMSA 1978 provides that the approved budget is binding upon all officials and bars the approval of expenditures in excess of the approved budget. Section 6-6-2, NMSA, 1978 requires local governments to submit quarterly budget reports to the Department of Finance and Administration. In order to comply with the Statutes, the government must have in place control measures to accurately measure expenditures against the approved budget. These control measures must include the use of reconciliations of the budget and budget amendments for transfer to the accounting system to facilitate the comparison of budgeted and actual expenditures.

CAUSE

Village personnel have not had training in the use of controls and reconciliations to ensure accuracy in budgetary control processes.

EFFECT The Village is at risk of unknowingly exceeding the approved budget.

RECOMMENDATION We recommend that the Village provide accounting personnel with training in the

use of controls and reconciliations to accurately monitor the approved budget. The Village may wish to consider engaging a consulting CPA to assist in structuring

budgetary control processes.

RESPONSE At the time of the audit, the Village was under different management. Current

management is in the process of implementing procedures to correct this finding.

Late File Audit Report (06-07)

CONDITION Timely completion of the audit report was reported as Finding 05-08 In the prior

year's audit report and is repeated in the current year as follows:

The Village was unable to timely file its fiscal year 2007 Audit Report.

CRITERIA The New Mexico State Auditor requires municipalities to file their audit reports

by December 1st of the audit year. (State Audit Rule 2.2.2.9)

CAUSE The Village has limited resources available to prepare and provide auditor

documentation. Over a period of several years, the municipal office positions have continually been in transition, sometimes including only one full time employee and at times a part-time assistant. The clerk had duties of maintaining water quality as well as recordkeeping responsibilities for the Village. Attendance of meetings sometimes left no one in the office. The combination of these issues

made providing information to the auditors difficult.

EFFECT The Village was unable to timely file its audit reports.

RECOMMENDATION We recommend the Village to commit adequate resources to ensure its

recordkeeping function is able to maintain timely and adequate records.

RESPONSE At the time of the audit, the Village was under different management. Current

management is in the process of implementing procedures to correct this finding.

Segregation of Duties (05-02)

CONDITION During a significant portion of the year, the Village Clerk was the only

administrative employee. The Clerk records transactions, collects revenues, prepares bank reconciliations, bills and posts utility receivables, deposits funds,

and prepares payables for payment.

CRITERIA Effective systems of internal control require that no one person be completely

responsible for a transaction.

CAUSE During fiscal year 2005, the part-time position of assistant clerk was filled for

only a part of the year.

EFFECT The Village is at risk for both the possible misstatement of the financial

statements and misappropriation of assets.

RECOMMENDATION

We recommend the Village provide adequate appropriations for personnel to staff the administrative functions of the Village and that every effort be made to fill these positions. We further recommend that management structure operating procedures such that no one person has complete responsibility for any transaction.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Capital Assets (05-03)

CONDITION

It was noted the following deficiencies in the accounting for capital assets:

- 1. A fixed asset inventory was not conducted for fiscal year ended June 30, 2005;
- 2. The existing fixed asset inventory for the 2004 fiscal year included crossed through items which did not indicate the date or approval for disposition. This listing had not been reconciled to the depreciation schedule;
- 3. The Village does not maintain a depreciation schedule for its assets;
- 4. The capitalization policy which provides for capitalization of acquisitions costing more than \$1,000 has not been applied consistently. Certain capital asset acquisitions were not charged to capital outlay in accordance with the capital outlay policy;
- 5. Donated capital assets were not recorded in the books of account.

CRITERIA

In order to accurately control and account for fixed assets, an annual inventory ensures the physical presence of the government's property. An accurate listing of the property, record of dispositions, approval of dispositions, accurate additions to the listing and a method of computing depreciation are processes necessary to properly account for capital assets.

CAUSE

The Village does not maintain depreciation schedules to compute the depreciation of its assets. The prior year auditor prepared a depreciation schedule for the Village. Dispositions and additions of fixed assets to the fixed asset listing have not been reconciled to capital outlay expenditures for the year. Finally, due to limited personnel resources, capital assets were not able to be adequately addressed during the year.

EFFECT

The Village is at risk for loss of capital assets and for misstatement of capital assets as reflected in the financial statements.

RECOMMENDATION

We recommend that an annual inventory be conducted of all Village assets and reconciled to the fixed asset listing. We also recommend that additions of capital assets be reconciled to the capital outlay accounts as reflected in the books of account and that the capitalization policy be consistently applied. Finally, We recommend the Village obtain software to compute the depreciation of capital assets.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

CONDITION

The Village has not promulgated policies or written operating procedures to provide guidance to management and, particularly, to strengthen internal controls and processes.

CRITERIA

Policies and written procedures provide uniformity and structure to processes to strengthen internal controls which protect the assets of the Village, avoid misstatement of the financial statements and provide some level of assurance the Village is in compliance with regulatory directives and state law. Examples of policies to consider are: procurement, cash disbursements, and deposit of Village funds, bank reconciliations, conflict of interest, travel and disposition of obsolete property. Written policies and procedures, also, provide guidance to new employees and acquaint elected officials with the Village processes.

CAUSE

Due to the size of the government, written policies and procedures have not been a priority.

EFFECT

The internal control structure of the government is at risk, in part, due to a lack of written policies and procedures.

RECOMMENDATION

We recommend that written polices be developed by the Village to address the major weaknesses in internal control and the major processes during the current year. The Municipal League may be a source to obtain examples of policies that have proven effective for other governments of similar size.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Ambulance Receivable (05-05)

CONDITION

The Village does not maintain a detail of ambulance receivables and an analysis has not been performed to determine the allowance for doubtful accounts. The receivables balance at June 30, 2004, has not been adjusted to reflect the collection of receivables or billing of receivables since that date.

CRITERIA

Accounting and internal control processes require that the carrying amount of receivables as reflected in the general ledger control account be supported by the underlying detail subsidiary ledger of ambulance patients. In order to properly reflect the collectible balance of receivables on the financial statements, management must develop a methodology of providing an allowance for uncollectible accounts. The accounting process and internal control procedures remain a responsibility of the Village even if the billing is outsourced.

CAUSE

The billing process for ambulance services is very complex as most fees are paid by third party insurance companies of the patient transported. Proper submission of a medical insurance claim requires specialized skills and is usually performed by a certified medical billing specialist. Recognizing that the Village lacked the resources to properly bill for ambulance fees, Management contracted the billing process to a medical billing company; however, this contract was subsequently cancelled and an agreement was made with a private individual to perform the billing. As the billing services were outsourced, the Village did not continue to maintain the subsidiary ledger.

EFFECT

The financial statements are misstated and internal controls have not been exercised over the billing process, exposing the Village to a risk of loss through misappropriation or error.

RECOMMENDATION

We recommend than management immediately obtains from the individual performing billing services a detail listing of ambulance receivables, obtain control totals and make appropriate adjustments to the general ledger. Management should, also, consider the collectability of the receivables and develop a methodology for recording an appropriate allowance for uncollectible accounts.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Budgetary Control (05-06)

CONDITION

We noted that the final adjusted budget submitted for approval to the Department of Finance and Administration is not in agreement with the budgetary control reflected in the books of account.

CRITERIA

As New Mexico Statutes require that all expenditures of state entitles be budgeted, monitoring of the budget to ensure budgetary compliance requires that the base for measurement be accurate. An accurate accounting of the remaining balance of budgetary line items must be available to management as well as elected officials at all times to determine the legal authorization for expenditures. The accounting system must facilitate a comparison of the budget to actual expenditures and budgetary control processes must provide for reconciliation of budget resolutions to the final amended budget as reflected In the books of account.

CAUSE

Revisions to the budget as reflected on budget resolutions were, apparently, not accurately posted to the books of account or reconciled to the budget resolutions. Additionally, the budgetary controls were not structured to readily compare the final amended budget to actual expenditures in the same manner the budget is prepared.

EFFECT

The budget as reflected in the books of account was not in agreement with the final authorized budget. This may have contributed toward expenditures exceeding the authorized budget.

RECOMMENDATION

We recommend that the budget be carefully monitored to ensure that all expenditures are strictly within the legally authorized budget and that the principle mechanism for ensuring compliance is that the budget is posted to the books of account and reconciled to the budget resolutions to ensure accuracy.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

FINANCIAL STATEMENT PREPARATION FOR THE YEAR ENDED JUNE 30, 2007

The financial statements of the Village of Des Moines as of, and for the year ended, June 30, 2007 were prepared by White + Samaniego + Campbell, LLP, with the aid of responsible Village personnel. Official responsible personnel agree that the presentations are made with their knowledge and agreement.

EXIT CONFERENCE FOR THE YEAR ENDED JUNE 30, 2007

An exit conference was conducted October 19, 2010 in a closed meeting of the Village of Des Moines pursuant to Section 12-6-5 NMSA, 1978 with the following individuals in attendance:

Village of Des Moines

Sandra Fernandez Stephanie King Village Councilor Clerk - Treasurer

White + Samaniego + Campbell, LLP

Brad Watts

Cynthia Morales

Partner

In-Charge Auditor