State of New Mexico Village of Des Moines

Basic Financial Statements and Supplementary Information for the Year Ended June 30, 2009 and Independent Auditors' Report

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DIRECTORY OF OFFICIALS JUNE 30, 2009

Village Council

<u>NAME</u> <u>TITLE</u>

Lee Dixon Mayor

Annie Kennedy
Sandra Fernandez
Scott Warner
Raymond Sisneros

Mayor Pro Term
Village Councilor
Village Councilor
Village Councilor

Village Officials

Karen Bray Village Clerk/Treasurer

LIST OF ELECTED AND APPOINTED OFFICIALS October 22, 2010

Village Council

NAME TITLE

Lee Dixon Mayor

Annie Kennedy Mayor Pro Term
Scott Warner Village Councilor
Raymond Sisneros Village Councilor
Sandra Fernandez Village Councilor

Village Officials

Stephanie King Village Clerk/Treasurer



416 North Stanton Suite 600 El Paso, Tx 79901 ph. 915.532.8400 fox. 915.532.8405 www.cpowsc.com

INDEPENDENT AUDITORS' REPORT

Hector H. Balderas, State Auditor and the Mayor and Village Council of the Village of Des Moines, New Mexico

We were engaged to audit the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, and the budgetary comparisons for the general fund and major special revenue funds of the Village of Des Moines, New Mexico (the Village), as of and for the year ended June 30, 2009, which collectively comprise the Village of Des Moines' basic financial statements as listed in the table of contents. We were also engaged to audit the financial statements of each of the Village of Des Moines' nonmajor governmental funds and the budgetary comparisons for the nonmajor funds presented as supplementary information in the accompanying combining and individual fund financial statements as of and for the year ended June 30, 2009, as listed in the table of contents. These financial statements are the responsibility of the Village of Des Moines' management.

Because of inadequate capital asset records, we were unable to form an opinion regarding the amounts of capital assets recorded in the governmental activities and business-type activities financial statements.

We were unable to obtain written representations from management of the Village concerning transactions related to the fiscal year 2009, which took place under substantially different management, as required by generally accepted auditing standards.

Management communicated to us their suspicions of risk of fraud having occurred during 2009 but management was unable to provide with more information since matters occurred under substantially different management and several documents were missing.

We were unable to determine the amount of the final adjusted budget because of lack of control over budget resolutions amending the original approved budget.

At June 30, 2009 the liability for compensated absences was not available and management has elected not to record it.

We were unable to examine sufficient competent evidential matter to determine the collectibility of receivables of the Ambulance Fund, a major fund, the enterprise receivables and to test the accounts payable for all funds.

Because of the limitations in the scope of our audit, as discussed in paragraphs two through seven above, we were unable to apply auditing standards generally accepted in the United States of America, and the standards applicable to financial audits contained in *Government Accounting Standards*, issued by the Comptroller General of the United States, which requires that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit, also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation.

Because of the significance of the matters discussed in the second through the seventh paragraphs above, the scope of our audit was not sufficient to enable us to express an opinion, and we do not express an opinion on the basic financial statements or the supplemental information of the Village of Des Moines as of and for the year ended June 30, 2009, referred to in the first paragraph.

In accordance with Government Auditing Standards, we have also issued our report dated October 31, 2010 on our consideration of the Village of Des Moines' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Village of Des Moines has not presented the management's discussion and analysis for the year ended June 30, 2009, which is not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America.

We were engaged for the purpose of forming opinions on the financial statements that, collectively, comprise Village of Des Moines' basic financial statements, and the combining and individual fund financial statements and budgetary comparisons. The additional schedules listed as "other supplemental information" in the table of contents are presented for purposes of additional analysis and are not a required part of the financial statements. The scope of our audit was limited, as discussed in paragraphs two thorough seven above, and because of the significance of these matters, we do not express an opinion on the basic financial statements and the combining and individual fund financial statements; accordingly, the supplemental information, listed in the table of contents, have not been subjected to the auditing procedures in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards*; therefore, we do not express an opinion as to the supplemental information, listed in the table of contents, in relation to the basic financial statements taken as a whole.

White + Samaniego + Campbell, WP

El Paso, Texas October 31, 2010 GOVERNMENT - WIDE FINANCIAL STATEMENTS

STATEMENT OF NET ASSETS JUNE 30, 2009

	GovernmentalActivities	Business-type Activities	Total
ASSETS			
CURRENT ASSETS:			
Cash and cash equivalents	\$ 478,025	\$ -	\$ 478,025
Receivables	28,426	7,119	35,545
Investments	83.763		83,763
Total current assets	590,214	7,119	597,333
NON-CURRENT ASSETS:			
Capital assets, net of accumulated depreciation	1,438,506	356,053	1,794,559
Restricted cash and cash equivalents		6,517	6,517
Total non-current assets	1,438,506	362,570	1,801,076
Total assets	\$ 2.028.720	\$ 369.689	\$ 2.398.409
LIABILITIES AND NET ASSETS			
CURRENT LIABILITIES:			
Accounts payable	\$ 44	\$ 1,362	\$ 1,406
Cash overdraft	306	1,993	2,299
Customer meter deposits		4,480	4,480
Total current liabilities	350	7,835	8,185
NET ASSETS			
Invested in capital assets	1,438,506	356,053	1,794,559
Unrestricted	589,864	5,801	595,665
Total net assets	\$ 2.028.370	\$ 361.854	\$ 2.390.224

									ľ	Vet (Expense				
						ram Revenue				Assets	Prin	iary Govern	mei	<u>ıt </u>
			CI	aaa fau		Program Frants and		Capital cants and	Co	vernmental	Duc	siness-type		
Functions/Programs:	17	`vnonese		narges for Services		ntributions		ants and tributions		Activities		ctivities		Total
Primary government:	<u>F</u>	Expenses		sei vices	<u>C0</u>	intributions	<u>C01</u>	tti ibuttons		<u>xcuvities</u>		ctivities		Total
Governmental activities:														
General government	\$	75,349	\$	_	\$	280,951	\$	_	\$	205,602	\$	_	\$	205,602
Public safety	Ψ	144,128	Φ	1,911	ф	62,558	Ф		Ψ	(79,659)	·ν	_	Ψ	(79,659)
Public works		65,267		- 1,211		-		_		(65,267)		-		(65,267)
Culture and recreation		79.023		-		_		_		(79.023)		_		(79,023)
Total governmental activities		363.767		1.911		343.509				(18.347)				(18.347)
Business-type activities:		5051707		1.5711		5 ,5.50,		-		(1313 177				,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,
Water		130,950		26,863		_		-		-		(104,087)		(104,087)
Solid waste		16.221		6,144		_		-		_		(10.077)		(10,077)
Total business-type activities		147.171		33.007		_		_		_		(114.164)		(114,164)
Total primary government	S	510.938	S	34.918	S	343,509	\$	_		(18,347)		(114.164)		(132.511)
			Gene	ral Revenues:										
				xes:										
			F	roperty taxes						6,714		-		6,714
				iross receipts						86,662		566		87,228
				Aotor vehicle		uel taxes				901		-		901
				Gasoline taxes						14		-		14
				ligarette taxe:	S					163		-		163
			Lic	enses:										
			E	Business licen	se					157		-		157
				erest income						2,067		323		2,390
			Mi	scellaneous						24.080		122		24.202
			Total	general rever	iues					120,758		1,011		121,769
					_	nmental and b	usiness	-type		(44,451)		44,451		-
				ge in net asse						57,960		(68,702)		(10,742)
				ssets, beginni	_	year				1,970,410		430,556		2,400,966
			Net a	ssets, end of y	year				\$	2.028.370	\$	361.854	\$	2.390.224

GOVERNMENTAL FUND STATEMENTS

BALANCE SHEET - GOVERNMENTAL FUNDS JUNE 30, 2009

ASSETS		General Fund		Fire Fund	Sen	ior Citizens Fund	_	Ambulance Fund		Street Fund	G	Other overnmental Funds	Go	Total overnmental <u>Fu</u> nds
Cash and cash equivalents Accounts receivable Taxes receivable Investments	\$	185,371 - 5,169 83,763	\$	168,679 - -	\$	7,856 - -	\$	95,772 22,407 -	\$	20,256 - 848	\$	91 2 -	\$	478,025 22,409 6,017 83,763
Total assets	\$	274.303	8	168.679	<u>s</u>	7.856	S	118.179	<u>\$</u>	21.104	\$	93	\$	590.214
LIABILITIES AND FUND BALAN	NCE													
LIABILITIES: Current liabilities Accounts payable Cash overdraft	\$	<u>.</u>	\$	- -	\$	44 	\$	-	\$		\$	306_	\$	44 306
Total liabilities			_		_	44	_				_	306	_	350
FUND BALANCES: Unreserved: Undesignated, reported in:														
General fund Special revenue funds		274,303		- 168 <u>,679</u>		7,812	_	- 118,179		21,104		(213)		274,303 315,561
Total fund balances		274,303		168,679		7,812	_	118,179		21,104	_	(213)		589,864
Total liabilities and fund balances	<u>\$</u>	274.303	\$	168.679	<u>\$</u>	7.856	<u>s</u>	118.179	<u>s</u>	21.104_	\$	93	\$	590.214

RECONCILIATION OF THE BALANCE SHEET OF GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2009

Total fund balances - governmental funds

\$ 589,864

Amount reported for governmental activities in the Statement of Net Assets are different because:

Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.

The cost of capital assets Accumulated depreciation 2,562,138 1,123,632

1,438,506

Total net assets - governmental activities

\$ 2,028,370

STATE OF NEW MEXICO VILLAGE OF DES MOINES STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE -GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2009

	General Fund	Fi	ire Fund	Seni	ior Citizens Fund	A	mbulance Fund		Street Fund	Gov	Other vernmental Funds	Go	Total vernmental Funds
REVENUES													
Taxes \$	85,719	\$	-	\$	-	\$	-	\$	8,735	\$	-	\$	94,454
Intergovernmental income	213,187		62,558		67,678		-		-		86		343,509
Charges for services	12		18		-		1,881		-		-		1,911
Licenses and fees	157		-		-		-		-		-		157
Interest income	1,930		81		-		56		-		-		2,067
Miscellaneous	489_		133		<u>5.956</u>		17,500		2		<u> </u>		24.080
Total revenues	301,494		62,790		73,634		19,437		8,737		86		466,178
EXPENDITURES													
Current													
General government	39,176		-		-		-		-		-		39,176
Public safety	54,062		49,075		-		15,439		-		9,168		127,744
Public works	-		-		-		-		1,453		-		1,453
Culture and recreation	-		-		65,932		-		-		3		65,935
Capital outlay	-		7,768		47,200								54,968
Total expenditures	93,238		56,843		113,132		15.439		1,453		9,171		289,276
Excess (deficiency) of revenues over													
expenditures	208.256		5,947		(39.498)		3,998		7,284		(9,085)		176,902
OTHER FINANCING SOURCES (USES	s)·												
Transfer in	-		_		47,402		73,000		3,366		8,912		132,680
Transfer out	(177,131)		_				-		-				(177.131)
_	(177,1271)												
Total other sources (uses)	(177,131)		-		47,402		73,000		3,366		8,912		(44,451)
Net change in fund balance	31,125		5,947		7,904		76,998		10,650		(173)		132,451
Fund balance at beginning of year	243,178		162,732		(92)		41,181		10,454		(40)		457,413
Fund balance at end of year \$	274.303	<u>\$</u>	168,679	<u>\$</u>	7.812	\$	118.179	<u>s</u>	21.104	\$	(213)	<u>s</u>	589.864

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2009

Net change in fund balances - total governmental funds

\$ 132,451

Amount reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital assets reported as capital outlay expenditures Depreciation expense 54,968

(129,459) (74,491)

Change in net assets of governmental activities

57,960

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ON BUDGETARY BASIS GENERAL FUND

FOR THE YEAR ENDED JUNE 30, 2009

		Budgete	d Am	ount	_	Actual	Varian Positiv (Negati	re ve)
	C	Original		Final		Non- GAAP Basis	Final Bud to Actu	_
REVENUES:		or iginai		1.11141		Dasis	10 Acti	
Taxes	\$	61,900	\$	61,900	\$	80,550	\$ 18	3,650
Intergovernmental income		81,150		81,150		213,187	132	2,037
Charges for services		-		-		12		12
Licenses and fees		150		150		157		7
Investment income		5,000		5,000		1,930	(3	3,070)
Miscellaneous		1,050	_	1,050	_	489		<u>(561)</u>
Total revenues		149,250		149.250	_	296,325	147	7.075
EXPENDITURES:								
Current:		105 740		125 740		20.176	0.4	
General government		125,740		125,740		39,176		5,564
Public safety		12,527	_	12,527	-	54.062	(4)	1,535)
Total expenditures		138,267		138,267	_	93,238	45	5,029
Excess of revenues over expenditures		10,983		10,983		203,087	10	2,046
OTHER FINANCING SOURCES (USES)								
Transfers in		8,000		8,000		-	3)	3,000)
Transfers out		(8,000)		(8,000)		(177.131)	(169	9,131)
Total other financing sources (uses)					_	(177,131)	(17)	7,131)
Net change in fund balance Non-GAAP Basis						25,956		
Difference between Non-GAAP and GAAP:								
Adjust accrued revenue				5,169				
Adjust accrued expenditures				-	_	5.169		
Net change in fund balance GAAP basis						31,125		
Fund balance - beginning						243,178		
rana outanoc - beginning					_	273,170		
Fund balance - ending					\$	274,303		

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ON BUDGETARY BASIS SPECIAL REVENUE FUND - FIRE FUND FOR THE YEAR ENDED JUNE 30, 2009

		Budgete	d An			Actual Non- GAAP	Po (Ne Fina	riance ositive egative) l Budget
DEMENDING.		Original		Final		Basis	to	<u>Actual</u>
REVENUES: Intergovernmental income	\$		\$		\$	62,558	C	62 550
Charges for services	Ð	-	Ð	-	Ð	18	\$	62,558 18
Investment income		-		-		81		81
Miscellaneous		5,500		5,500		133		(5.367)
Wilsonano da		5,500		3,300	_	155		(3,307)
Total revenues		5,500	_	5,500	_	62,790		57,290
EXPENDITURES:								
Current:								
Public safety		-		151,275		49,075		102,200
Capital outlay		-	_		_	7,768		(7,768)
Total expenditures				151,275	_	56,843		94,432
Excess (deficiency) of revenues over								
expenditures		5.500		(145,775)	_	5,947		(37,142)
OTHER FINANCING SOURCES								
Transfers in		61.995		61,995	_			(61,995)
Total other financing sources		61,995		61,995	_	-		(61.995)
Net change in fund balance Non-GAAP Basis								
-						5,947		
Difference between Non-GAAP and GAAP:								
Adjust accrued revenue				-				
Adjust accrued expenditures			_	-	_	-		
Net change in fund balance GAAP basis						5,947		
Fund balance - beginning					_	162,732		
Fund balance - ending					\$	168,679		

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ON BUDGETARY BASIS SPECIAL REVENUE FUND - SENIOR CITIZENS FUND FOR THE YEAR ENDED JUNE 30, 2009

		Budgeted	i An			Actual Non- GAAP	(I Fir	/ariance Positive Negative) nal Budget
	(Original		Final		Basis	1	o Actual
REVENUES: Intergovernmental income Miscellaneous	\$	134,817 7,250	\$	134,817 7,250	\$	67,678 5,956	\$	(67,139) (1,294)
Total revenues		142,067		142,067	_	73,634		(68,433)
EXPENDITURES: Current:								
Culture and recreation Capital outlay		132,561		132,561		65,888 47,200		66,673 (47.200)
Total expenditures		132,561		132,561		113,088		19,473
Excess (deficiency) of revenues over expenditures		9,506		9,506		(39,454)		(87,906)
OTHER FINANCING SOURCES Transfers in Total other financing sources	_	-	_	-	_	47,402 47,402		47,402 47,402
Net change in fund balance Non-GAAP Basis						7,948		
Difference between Non-GAAP and GAAP: Adjust accrued revenue Adjust accrued expenditures				- (44)	. <u> </u>	(44)		
Net change in fund balance GAAP basis						7,904		
Fund balance - beginning						(92)		
Fund balance - ending					\$	7,812		

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ON BUDGETARY BASIS SPECIAL REVENUE FUND - AMBULANCE FUND FOR THE YEAR ENDED JUNE 30, 2009

		Budgeted	Amo	unt	_	Actual	/ariance Positive Negative)
	0			Title - I		Non- GAAP	nal Budget
REVENUES:		riginal		Final		Basis	o Actual
Intergovernmental income	\$, -	\$	127,824	\$	1,881	\$ (127,824)
Charges for services Investment income		5,000		5,000		1,001	(3,119) 56
Miscellaneous		25,500		25,500			(8.000)
Total revenues		158.324		158,324	_	19.437	 (138.887)
EXPENDITURES:							
Current: Public safety		142,487		142,487		15,439	127,048
Total expenditures		142,487		142,487	_	15.439	127,048
Excess (deficiency) of revenues over expenditures		15,837		15,837		3,998	(265,935)
OTHER FINANCING SOURCES (USES) Transfers in		8,000		8,000		73,000	65,000
Transfers out		(8.000)		(000,8)	_	73,000	 8,000 73,000
Total other financing sources (uses)		-			_	73,000	 /3,000
Net change in fund balance Non-GAAP Basis						76,998	
Difference between Non-GAAP and GAAP:							
Adjust accrued revenue Adjust accrued expenditures				-	_		
Net change in fund balance GAAP basis						76,998	
Fund balance - beginning						41.181	
Fund balance - ending					\$	118,179	

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL ON BUDGETARY BASIS SPECIAL REVENUE FUND - STREET FUND FOR THE YEAR ENDED JUNE 30, 2009

	Budgeted A		Actual Non- GAAP	Variance Positive (Negative) Final Budget
	Original	Final	Basis	to Actual
REVENUES: Taxes Miscellaneous	\$ 9,000 \$	9,000	\$ 7,887 2	\$ (1,113) 2
Total revenues	9,000	9,000	7,889	(1,111)
EXPENDITURES:				
Current: Public works	48,240	48.240	1,453	46,787
Total expenditures	48,240	48.240	1,453	46,787
Excess (deficiency) of revenues over expenditures	(39,240)	(39,240)	6,436	(47,898)
OTHER FINANCING SOURCES Transfers in Total other financing sources	<u>41,000</u> 41,000	41.000 41.000	3,366 3,366	(37,634)
Net change in fund balance Non-GAAP Basis			9,802	
Difference between Non-GAAP and GAAP:				
Adjust accrued revenue Adjust accrued expenditures	_	848	848	
Net change in fund balance GAAP basis			10,650	
Fund balance - beginning			10.454	
Fund balance - ending			\$ 21,104	

PROPRIETARY FUNDS

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STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2009

ASSETS	Water Utility	Solid Waste	Total Proprietary
CURRENT ASSETS:			
Accounts receivables	\$ 5,993	\$ 1,126	\$ 7,119
Total current assets	5,993	1,126	7,119
NON-CURRENT ASSETS:			
Capital assets, net of accumulated depreciation	348,053	8,000	356,053
Restricted cash and cash equivalents	6,517		6,517
Total non-current assets	354,570	8,000	362,570
Total assets	\$ 360,563	\$ 9.126	\$ 369,689
LIABILITIES AND NET ASSETS			
CURRENT LIABILITIES:	\$ 227	\$ 1.135	\$ 1.362
Accounts payable Cash overdraft	5 227 900	\$ 1,135 1,093	\$ 1,362 1,993
Customer meter deposits	4,480	1,093	4,480
Customer meter deposits	4,400		4,400
Total liabilities	5,607	2,228	7,835
NET ASSETS			
Invested in capital assets, net of related debt	348,053	8,000	356,053
Unrestricted	6,903	(1,102)	5,801
Total net assets	354,956	6.898	361,854
Total liabilities and net assets	\$ 360.563	<u>\$ 9.126</u>	<u>\$ 369.689</u>

STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2009

OPERATING REVENUE	Water Utility	Solid Waste	Total Proprietary
Charges for services	\$ 26,863	\$ 6.144	\$ 33.007
Total operating revenue	26,863	6,144	33,007
OPERATING EXPENSES General government Personnel services Depreciation	62,990 44,996 <u>22,964</u>	12,915 3,306	75,905 48,302 22,964
Total operating expenses	130,950	16,221	147,171_
Operating loss	(104,087)	(10,077)	(114,164)
NON-OPERATING REVENUES Taxes Interest income Other revenues	566 323 	- - 122	566 323 122
Total non-operating revenues	889_	122	1,011
Loss before transfers	(103,198)	(9,955)	(113,153)
Transfers in	36,186	8,265	44,451
Change in net assets	(67,012)	(1,690)	(68,702)
Net assets, beginning of year	421.968	8,588	430,556
Net assets, end of year	\$ 354.956	<u>\$ 6.898</u>	<u>\$ 361.854</u>

STATEMENT OF CASH FLOWS PROPRIETARY FUNDS FOR THE YEAR ENDED JUNE 30, 2009

Cash flows from operating activities:	W	ater Utility	Solid Waste	Total Proprietary
Cash received from agencies and customers Cash paid to suppliers and employees	\$	27,694 (106.894)	\$ 6,180 (15,117)	\$ 33,874 (122,011)
Net cash used in operating activities		(79,200)	(8,937)	(88,137)
Cash flows from non-capital financing activities: Taxes Other income Transfers from other funds		566 - 36,186	122 8.265	566 122 44,451
Net cash provided by non-capital financing activities	_	36.752	8.387	45,139
Cash flows from capital and related financing activities Purchase of capital assets	es:	(37.224)		(37,224)
Net cash used in capital and related financing activities	_	(37,224)		(37,224)
Cash flows from investing activities: Interest on investments		323		323
Net cash provided by investing activities		323		323
Net decrease in cash and cash equivalents		(79,349)	(550)	(79,899)
Cash and cash equivalents - beginning		85.866	550_	86,416
Cash and cash equivalents - ending	\$	6.517	\$ -	\$ 6.517
Cash and cash equivalents Restricted cash Total cash and cash equivalents	\$ <u>\$</u>	6,517 6,517	\$ - - \$ -	\$ - 6,517 \$ 6,517

(Continued)

Reconciliation of operating loss to net cash used in operating activities:	7	Water Utility	<u>.</u>	Solid Waste	<u>_</u> I	Total Proprietary
Operating loss	\$	(104,087)	\$	(10,077)	\$	(114,164)
Adjustments to operating loss to net cash used in	1					
operating activities:		22.064				22.074
Depreciation		22,964		-		22,964
Changes in net assets and liabilities:						
Accounts receivable		831		36		867
Accounts payable		192		11		203
Cash overdraft	_	900	_	1,093	_	1,993
Net cash used in operating activities	\$	(79,200)	\$	(8.937)	\$	(88.137)

(Concluded)

NOTES TO FINANCIAL STATEMENTS

NOTES TO BASIC FINANCIAL STATEMENTS AS OF AND FOR THE YEAR ENDED JUNE 30, 2009

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Village of Des Moines (the "Village") have been prepared in accordance with general accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements. Governments are also required to follow the pronouncements of the Financial Accounting Standards Board (FASB) issued after November 30, 1989 that do not conflict with or contradict GASB pronouncements. The more significant of the Village's accounting policies are described below.

Reporting Entity

The Village of Des Moines was incorporated under the laws of the State of New Mexico during 1915. The Village operates under a Council-Mayor form of government and provides the following services as authorized by its charter: public safety (police and fire), highways and streets, sanitation and water, culture-recreation, education, public improvements, planning and zoning, and general administrative service matters.

GASB Statement No. 14 established criteria for determining the governmental reporting entity and component units that should be included within the reporting entity. Under provisions of this Statement, the Village is considered a primary government, since it is a special-purpose government that has a separately elected governing body, is legally separate, and is fiscally independent of other state or local governments. As used in GASB Statement No. 14, fiscally independent means that the Village may, without the approval or consent of another governmental entity, determine or modify its own budget, set rates or charges and issue bonded debt.

The Village has no component units, defined by GASB Statement No. 14 as other legally separate organizations for which the elected Village members are financially accountable. There are no other primary governments with which the Village Council Members are financially accountable. There are no other primary governments with which the Village has a significant relationship.

The accounts of the Village are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds are maintained consistent with legal and managerial requirements.

Basis of Presentation

Government-Wide Financial Statements (GWFS) - The government-wide financial statements (the statement of net assets and the statement of changes in net assets) report information on all of the activities of the Village. Fiduciary funds are not included in the GWFS. Fiduciary Funds are reported only in the Statement of Fiduciary Net Assets at the fund financial statement level. The Village has no Fiduciary Funds. The effect of

interfund activity, within the governmental and business-type activities columns, has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific program. Program revenues include: 1) Charges for services is the term used for a broad category of program revenues that arise from charges to customers, applicants, or others who purchase, use, or directly benefit from the goods, services, or privileges provided, or are otherwise directly affected by the services. Revenues in this category include fees charged for specific services, such as water use or garbage collection; licenses and permits, such as businesses licenses, liquor licenses, and building permits; operating special assessments, such as for street cleaning or special street lighting; and any other amounts charged to service recipients. Fines and forfeitures are also included in this category because they result from direct charges to those who are otherwise directly affected by a program or service, even though specific grants and contributions (operating and capital) include revenues arising from mandatory and voluntary nonexchange transactions with other governments, organizations, or individuals that are restricted for use in a particular program. Some grants and contributions consist of capital assets or resources that are restricted for capital purposes to purchase, construct, or renovate capital assets associated with a specific program. These should be reported separately from grants and contributions that may be used either for operating expenses or for capital expenditures of the program at the discretion of the reporting government. These categories of program revenue are specifically attributable to a program and reduce the net expense of that program to the reporting government.

The Village segregates transactions related to certain functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Separate statements are presented for governmental and proprietary activities. These statements present each major fund as separate column on the fund financial statements; all non-major funds are aggregated and presented in a single column.

Governmental funds are those funds through which most governmental functions typically are financed. The measurement focus of governmental funds is on the sources, uses and balance of current financial resources. The Village has presented the following major governmental funds:

General Fund - The General Fund is the general operating fund of the Village and accounts for all revenues and expenditures of the Village not encompassed within other funds.

Special Revenue Funds

Fire Fund - To account for the operation and maintenance of the Village Fire Department. Financing is primarily from State grants. The fund was created by the authority of state grant provisions (NMSA 59A-53-1).

Senior Citizens Fund - To account for State revenues for senior citizens' activities. Financing is provided by State appropriation and the State of New Mexico Agency on Aging. The authority for the allocation and setup of the fund is 7-12-15, NMSA, 1978.

Ambulance Fund - To account for ambulance services and maintenance of equipment. Financing is provided from the State and authorized by the Emergency Medical Services Act, 24-10A, NMSA, 1978.

Street Fund - To account for the collection of a one-cent gasoline tax received under SP-HM-4648 and SP-HM-7641 for the purpose of improving Village streets. Financing is authorized by Village ordinance and 3-31-1 and 7-1-6-9 NMSA, 1978 Compilation.

Enterprise Funds

Proprietary Funds - To account for using the economic resources measurement focus and the accrual basis of accounting. The accounting objectives are determinations of net income, financial position and cash flow. All assets and liabilities are included on the Statement of Net Assets. The Village has presented the following major proprietary funds:

Water Fund - To account for the provision of water service to the residents of the Village. Activities include administration, operations and maintenance of the water system and billing and collection activities. The funds also account for the accumulation of resources for, and the payment of, long-term debt principal and interest for water debt. All costs are financed through charges to utility customers with rates reviewed regularly and adjusted if necessary to ensure integrity of the funds.

Solid Waste Fund - To account for the disposal of solid waste for the residents of the Village.

Additionally, the Village reports the following non-major fund types:

EMS Fund - To account for State grants and charges for services for the operation and enhancement of local emergency medical services in order to reduce injury and loss of life. Authorized by the Emergency Medical Services Fund Act, Section 24-10A-1, NMSA, 1978.

Recreation Fund - To account for the operations and maintenance of Village owned recreation facilities. Financing is provided by a cigarette tax levy to the extent that other revenues are not sufficient to provide such services. Authorized by Cigarette Tax Act, Section 7-12-15 and 16, NMSA, 1978.

Measurement Focus, Basis of Accounting

Measurement focus refers to what is being measured; basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurement made, regardless of the measurement focus applied.

The government wide and proprietary financial statements are reported using the economic resources measurement focus. The government wide and proprietary fund financial statements are reported using the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. Nonexchange transactions, in which the Village gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants, entitlements and donations. On an accrual

basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Derived tax revenue, such as franchise and sales tax revenue, is recognized when the underlying exchange transaction occurs.

Program revenues included in the Statement of Activities derive directly from the program itself or from parties outside the Village's taxpayer or citizenry, as a whole; program revenues reduced the cost of the function to be financed from the Village's general revenues. Program revenues include charges for services or applicants who purchase, use or directly benefit from the goods or services provided by the given function.

Governmental fund financial statements are reported using the current financial resources measurement focus and are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual; i.e. when they become both measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The Village considers property taxes as available if they are collected within 30 days after year end. Expenditures are recorded when the related fund liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences are recorded only when payment is due. The revenues susceptible to accrual are property taxes, franchise fees, licenses, charges for service, interest income and intergovernmental revenues. Sales taxes collected and held by the state at year end on behalf of the government are also recognized as revenue. All other governmental fund revenues are recognized when received.

Budgetary Control

- 1. Prior to June 1, the Village's Clerk-Treasurer submits the budget for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them. Public hearings are conducted in May and June to obtain taxpayers comments.
- 2. Prior to July 1, the budget is legally enacted through passage of an ordinance and then must be approved by Local Government Division of the State Department of Finance and Administration.
- 3. The Village Council is authorized to transfer budgeted amounts between departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the State Department of Finance and Administration.
- 4. Formal budgetary integration is employed as a management control device during the year for all funds.
- 5. The level of budget authority is at the fund level.

For the year ending June 30, 2009, the Village exceeded its budgeted expenditures in the following funds:

	A	mount
Fund	Ov	erspent
Solid Waste Fund	\$	1,006

Cash and Cash Equivalents

The Village's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. The Village is authorized under the provisions of Chapter 6, Article 10, paragraph 10, NMSA 1978, to deposit its money in banks, savings and loan associations and/or credit unions whose accounts are insured by an agency of the United States.

Investments

All money not immediately necessary for the public uses of the Village may be invested in:

- (a) bonds or negotiable securities of the United States, the state or any county, municipality or Village which has a taxable valuation of real property for the last preceding year of at least one million dollars (1,000,000) and has not defaulted in the payment of any interest or sinking fund obligation or failed to meet any bonds at maturity at any time within five years last preceding; or
- (b) securities that are issued by the United States government or by its agencies or instrumentalities and that are either direct obligations of the United States or are backed by the full faith and credit of the United States government or agencies guaranteed by the United States government; or
- (c) in contracts with banks, savings and loan associations or credit unions for the present purchase and resale at a specified time in the future of specific securities at specified prices at a price differential representing the interest income to be earned by the investor. The contract shall be shown on the books of the financial institution as being the property of the investor and the designation shall be contemporaneous with the investment. The contract shall be fully secured by obligations of the United States having a market value of at least one hundred two percent of the contract. The collateral required for investment in the contracts provided for in this subsection shall be shown on the books of the financial institution as being the property of the investor and the designation shall be contemporaneous with investment.

Receivables and Payables

Receivables include property taxes, interfund loans that are expected to be paid back and amount due from state government agencies related to various grant agreements. Payables represent routine monthly bills for services rendered and products purchased and accrued salaries and benefits.

Property Taxes

The County collects the Village's share of property taxes assessed. Property taxes attach an enforceable lien on property as of January 1st. Tax notices are sent by the County treasurer to property owners by November 1st of each year to be paid in whole or in two installments by November 10th and April 10th of each year. The County collects such taxes and distributes them to the Village on a monthly basis. The Village accounts for its share of property taxes in the General Fund. Only those collections received are recorded as revenues for the budget presentation.

Restricted Funds

Restricted assets for the Village include utility customer deposits reflected in the business-type funds. These assets may only be expended for the specific purposes as noted, due to externally imposed provisions of the agreements with utility customers.

Capital Assets

Capital assets, which include property, buildings, equipment, and infrastructure assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements and in the fund financial statements for proprietary funds. Capital assets are recorded at historical costs and depreciated over their estimated useful lives (with no salvage value). Capital assets are defined by the Village as assets with an initial individual cost of more than \$5,000 and an estimated useful life in excess of one year. Donated capital assets are recorded at their estimated fair market value on the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The construction period interest is not capitalized in the proprietary funds.

Estimated useful life is management's estimate of how long the asset is expected to meet service demands. Straight line depreciation is used based on the following estimated useful lives:

Assets	<u>Years</u>
Buildings	40 -50
Building improvements	40
Public domain infrastructure	12 - 20
System infrastructure	20 - 30
Equipment	10 - 12
Vehicles	3 - 5
Computer equipment	5

Use of Restricted Funds

When both restricted and unrestricted resources are available for use, it is the Village's policy to use restricted resources first, then unrestricted resources as they are needed.

Revenue

The policy for defining the proprietary fund's operating revenues and expenses is how individual transactions would be categorized for purposes of preparing a statement of cash flows. Transactions for which cash flows are reported as capital and related

financing activities, noncapital financing activities, or investing activities normally are not reported as components of operating income.

Compensated Absences

Village employees are entitled to certain compensated absences based on their employment classification and length of employment. With minor exceptions, the Village allows 40 hour week employees to accumulate unused sick leave. Accumulated unused sick leave, however, is not paid upon termination from employment or retirement, but will be paid only upon illness while in the employment of the Village. Accordingly, no provision for accumulated unused sick leave has been made in the accompanying financial statements.

Full-time, permanent employees are granted vacation benefits in varying amounts to specified maximums depending on tenure with the Village. Accumulated unused vacation is payable upon retirement or termination from employment All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements. Unused vacation benefits as of June 30, 2009, were not available and accordingly, no provision for compensated absences has been recorded in the accompanying financial statements.

Net Assets and Fund Balances

Net assets represent the difference between assets and liabilities. Net assets invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvements of those assets, and adding back unspent proceeds. Net assets are reported as restricted when there are limitations imposed by creditors, grantors or laws or regulations of other governments. When an expense is incurred for purposes for which both restricted and unrestricted net assets are available it will first be applied to restricted resources.

Net assets should be reported as restricted when constraints placed on net asset use are either:

- a. Externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments.
- b. Imposed by law through constitutional provisions or enabling legislation. However for the current year the Village does not have net assets that are restricted by enabling legislation.

The governmental fund financial statements present fund balance reserves for those portions of fund balance (1) not available for appropriation for expenditure or (2) legally segregated for a specific future use. The reserves for related assets such as inventories and prepayments are examples of the former. Reserves for encumbrances, contracts, and other specific purposes are examples of the latter. The governmental funds' designation of fund balance reflects tentative plans for future use of financial resources.

Estimates

The preparation of financial statements in conformity with generally accepted accounting principles in the United States of America requires management to make

estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

2. CASH AND DEPOSITS WITH FINANCIAL INSTITUTIONS AND INVESTMENTS

New Mexico State Statutes authorize the investment of the Village funds in a wide variety of instruments including Certificates of Deposit and other similar obligations, State Investment pool, money market accounts, and United States Government obligations. All invested funds of the Village properly followed State Investment requirements as of June 30, 2009.

Deposits of funds may be made in interest or non-interest bearing checking accounts in one or more banks or savings and loan associations within the geographical boundaries of the Village.

Deposits may be made to the extent that they are insured by an agency of the United States or by collateral deposited as security or by bond given by the financial Institution.

The rate of interest in non-demand interest-bearing accounts shall be set by the State Board of Finance, but in no case shall the rate of interest be less than one hundred percent of the asked price on United States treasury bills of the same maturity on the day of deposit.

Excess funds may be temporarily invested in securities which are issued by the State or by the United States Government, or by their departments or agencies, and which are either direct obligations of the State or the United States or are backed by the full faith and credit of those governments.

At June 30, 2009, the carrying amount of the Village's deposits was \$566,006 and the bank balance was \$586,114.

New Mexico State Statutes require collateral pledged for deposits in excess of the federal deposit insurance to be delivered, or a joint safekeeping receipt be issued to the Village for at least one-half of the amount on deposit with the Institution, and deposits in overnight repurchase agreements are required to be covered by pledged collateral equal to 102% of the deposit.

The collateral pledged is included in the supporting schedules of this report. The types of collateral allowed are limited to direct obligations of the United States Government and all bonds issued by any agency, district or political subdivision of the State of New Mexico.

According to the Federal Deposit Insurance Corporation, public unit deposits are funds owned by the public unit. Time deposits, savings deposits and interest bearing NOW accounts of a public unit in an Institution in the same state will be insured up to \$100,000 in aggregate and separate from the \$100,000 coverage for public unit demand deposits at the same institution.

The Village has little exposure to interest rate risk, credit risk because it invests only in Certificates of Deposits with maturities typically of less than one year.

Custodial credit risk is the risk that in the event of a bank failure, the Village's deposits (in excess of FDIC Insurance) may not be returned to it. The Village does not have a deposit policy for custodial credit risk. As of June 30, 2009, none of the Village's bank balances were exposed to custodial credit risk as follows:

Farmers & Stockmen's Bank

Name of Account		Balance Per Bank 06/30/09		Bank Reconciled			Туре	
General Fund General Fund General Fund Fire Fund Senior Citizens Fund	\$	191,790 17,918 65,845 159,011 13,635	\$	185,371 17,918 65,845 158,311 7,856	Checking CD CD Checking Checking			
Ambulance Fund Street Fund EMS Fund		96,165 20,605 58		95,772 20,256 (306) 91	Checking Checking Checking Checking Checking			
Recreation Fund Water Fund Solid Waste Fund Fire Fund Savings		3,914 272 10,368		(900) (1,093) 10,368	Checking Checking Savings			
Water Meter Total Deposited Less: FDIC Coverage Uninsured amount	_	6,442 586,114 (260,368) 325,746	\$	6,517 566,006	Checking			
50% collateral requirement Pledged securities Over (under) requirement	\$	162,873 242,264 79,391						

The Village is exposed to concentration of credit risk as substantially all cash funds are deposited to a single bank.

3. RECEIVABLES

Receivables as of June 30, 2009, were as follows:

	Governmental <u>Activities</u>		
Taxes:			
Property taxes	\$ 297	\$ -	
Cigarette taxes	5	-	
Gasoline taxes	643	-	
Gross receipts taxes	4,971	-	
Interestate telecom	4	-	
Motor vehicle taxes	97	-	
Other receivables:			
Grants receivable	22,409	-	
Services	 -	7,119	
	\$ 28,426	\$ 7.119	

Taxes receivable for the governmental funds consists primarily of taxes collected by the collection agency in the current year but not remitted to the Village until after year-end. All governmental fund receivables are considered collectible.

4. CAPITAL ASSETS

Changes in Capital Assets - Capital asset activity for the Village's primary government for the year ended June 30, 2009, was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Government activities:				
Capital assets not being depreciated:	423			421
Land	431			431
Total capital assets not being	431	-		431_
depreciated				
Capital Assets, being depreciated				
Buildings and improvements	420,504	-	-	420,504
Infrastructure	1,303,998	-	-	1,303,998
Equipment	782,237	54,968		837,205
Total capital assets, being	2,506,739	54.968	-	2,561,707
depreciated				
Total capital assets	2,507,170	54,968	_	2,562.138
Total ouphal assocs				
Less accumulated depreciation for:				
Buildings and improvements	99,516	10,164	-	109,680
Infrastructure	533,303	65,300	-	598,603
Equipment	361,354	53,995		415,349
Total accumulated depreciation	994,173	129,459		1.123.632
Total other capital assets, net	\$ 1.512.997	\$(74,491)	\$	\$ 1.438,506

Depreciation expense was charged to governmental activities as follows:

General	\$ 36,173
Public Safety	16,384
Culture and Recreation	13,088
Public Works	63,814
Total depreciation expense	\$ 129,459

	Beginning Balance	Additions	Decreases	Ending Balance
Business-type activities: Capital assets not being depreciated: Land - Water Land - Solid Waste	\$ 2,427 8,000	\$ - 	\$ - -	\$ 2,427 8,000
Total capital assets not being depreciated	10,427			10,427
Other Capital Assets Building - Water Equipment Infrastructure	20,000 46,324 667,962	37,224		20,000 46,324 705,186
Total capital assets at historical cost	734,286	37,224		771,510
Total capital assets	744,713	37,224		781,937
Less accumulated depreciation Buildings - Water Equipment Infrastructure	9,417 36,726 356,777	500 4,060 18,404	- - -	9,917 40,786 375,181
Total capital assets being depreciated, net	402,920	22,964		425,884
Business-type activities capital assets, net	\$ 341.793	\$ 14.260	\$ -	\$ 356.053

Depreciation expense for business-type activities for the year ended June 30, 2009 was \$22,964.

5. PROPERTY TAXES

Union County collects the Village's share of property taxes assessed. Property taxes attach an enforceable lien on property as of January 1st. Tax notices are sent by the County treasurer to property owners by November 1st of each year to be paid in whole or in two installments by November 10th and April 10th of each year. The County collects such taxes and distributes them to the Village on a monthly basis. The Village accounts for its share of property taxes in the General Fund. Only those collections received are recorded as revenues for the budget presentation.

6. RISK MANAGEMENT

The Village is exposed to various risks of loss related to torts, theft of or damage to and destruction of assets, errors and omissions, injuries to employees, and natural disasters.

To manage these risks the Village participates as a member of the New Mexico Self Insurer's Fund, a pooled joint powers Insurance Authority. The Authority is administered by the New Mexico Municipal League, a nonprofit, comprised of 103 public entities. The Authority is organized under joint powers agreements as provided by Section 11-1-1 et. Seq, NMSA, 1978. The purpose of the Authority is to arrange and administer programs for pooling of self-insured

losses, to purchase excess insurance or reinsurance, and to arrange for group-purchased insurance for property and other coverage. Each member government participates in the election of Board of Directors, who appoints the Insurance Board of Trustees. Insurance premiums paid to the Authority for fiscal year 2009 amounted to \$48,601.

Tort claims are generally limited by the Tort Claims Act, Section 41-4-1 et. Seq, NMSA, 1978. The Village retains some risk for coverage which may be less than the tort claims limitation. Certain claims relating to certain public construction, operation of motor vehicles, building maintenance and certain health care activities are exempt from the Act.

General liability Insurance: The policy provides an annual aggregate coverage of \$4,000,000 with \$400,000 per person for bodily injury and \$750,000 per occurrence. Property damage coverage is for \$100,000 per occurrence.

Workers' Compensation Insurance: The policy limits provides coverage of \$1,050,000 per occurrence and \$1,050,000 annual aggregate coverage.

Property Insurance: Property insurance insures Village buildings for an aggregate of \$1,396,033, including contents, with separate electronic data processing equipment of \$15,107. Deductibles are \$250 per occurrence. Automobile comprehensive is included with a deductible of \$250.

Fidelity Bond: Blanket fidelity bond coverage in the amount of \$500,000 with deductible of \$10,000 is provided.

The New Mexico Self Insurer's Fund assesses a premium to the Village to cover expenses of the fund which Includes claims, reinsurance expenses, administration and other costs.

Risk management activities are reported primarily in the General Fund. Other funds may reimburse the General Fund for certain coverage. The Village has not significantly reduced Insurance coverage from the prior year. Settlements have not exceeded Insurance coverage for the past three years. Management is not aware of any outstanding claims.

7. PERA PENSION PLAN

Plan Description - Certain Village of Des Moines' employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, NM 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

Funding Policy - Plan members are required to contribute 7% of their gross salary. The Village of Des Moines is required to contribute 7% of the gross covered salary. The contribution requirements of plan members and the Village of Des Moines are established in State statute under Chapter 10, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. The Village of Des Moines' contributions to PERA for the fiscal years ending June 30, 2009, 2008 and 2007 were \$4,164, \$4,583, and \$4,389, respectively, which equal the amount of the required contributions for each fiscal year.

8. POST-EMPLOYMENT BENEFITS - STATE RETIREE HEALTH CARE PLAN

Plan Description - Village of Des Moines contributes to the New Mexico Retirce Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy - The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. During the fiscal year ended June 30, 2009, the statute required each participating employer to contribute 1.3% of each participating employee's annual salary; each participating employee was required to contribute .65% of their salary.

Also, employers joining the program after 1/1/98 are required to make a surplus-amount contribution to the RHCA based on one of two formulas at agreed-upon intervals. The RHCA plan is financed on a pay-as-you-go basis. The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the contributions can be changed by the New Mexico State Legislature.

The Village of Des Moines's contributions to the RHCA for the years ended June 30, 2009, 2008 and 2007 were \$773, \$729 and \$841, respectively, which equal the required contributions for each year.

9. INTERFUND TRANSFERS

Interfund transfers during the year ended June 30, 2009 consisted the following:

	Transfers In		Transfers Ou	
General Fund	\$	-	\$	177,131
Senior Citizens Fund		47,402		-
Ambulance Fund		73,000		-
Street Fund		3,366		-
EMS Fund		8,862		-
Recreation Fund		50		-
Water Fund		36,186		-
Solid Waste Fund		8,265		
	\$	177.131	\$	77.131

10. DEFICIT FUND BALANCE

The Village had a deficit fund balance of \$306 in the EMS fund. The cause of the deficits is unknown. Money will be transferred to the fund to increase the fund balance and eliminate the deficit.

SUPPLEMENTAL INFORMATION

NON-MAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

EMS Fund - To account for State grants and charges for services for the operation and enhancement of local emergency medical services in order to reduce injury and loss of life. Authorized by the Emergency Medical Services Fund Act, Section 24-10A-1, NMSA, 1978.

Recreation Fund - To account for the operations and maintenance of Village owned recreation facilities. Financing is provided by a cigarette tax levy to the extent that other revenues are not sufficient to provide such services. Authorized by Cigarette Tax Act, Section 7-12-15 and 16, NMSA, 1978.

COMBINING BALANCE SHEET NON-MAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS JUNE 30, 2009

		EMS unds	eation nds	7	Total
ASSETS Cash and cash equivalents Accounts receivable	\$	-	\$ 91 2	\$	91 2
Total assets	\$		\$ 93	\$	93
LIABILITIES AND FUND BALANCE Liabilities:					
Cash overdraft	<u>\$</u>	306	\$ 	<u>\$</u>	306
Total liabilities		306	-		306
Fund balance: Unreserved					
Special Revenues		(306)	93		(213)
Total fund balance		(306)	 93		(213)
Total liabilities and fund balance	\$	-	\$ 93	\$	93

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - NON-MAJOR GOVERNMENTAL FUNDS SPECIAL REVENUE FUNDS FOR THE YEAR ENDED JUNE 30, 2009

	EMS Funds	Recreation Funds	Total
REVENUES Intergovernmental income	\$ -	\$ 86	\$ 86
intergovernmental meome	<u>υ</u> –	<u>s</u> 00	<u>s 00</u>
Total revenues	-	86	86
EXPENDITURES Current:			
Public safety	9,168	-	9,168
Culture and recreation		3	3
Total expenditures	9,168	3	9.171
Deficiency revenues under expenditures	(9,168)	83	(9,085)
OTHER FINANCING SOURCES Operating transfers in	8,862	50_	8.912
Total other financing sources	8,862	50	8,912
Net change in fund balance	(306)	133	(173)
Fund balance, beginning of year		(40)	(40)
Fund balance, end of year	\$ (306)	\$ 93	\$ (213)

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL ON BUDGETARY BASIS NON-MAJOR SPECIAL REVENUE FUND - EMS FUND FOR THE YEAR ENDED JUNE 30, 2009

	Budgeted	d Amount	Actual	Variance Positive (Negative)
	Original	Final	Non- GAAP Basis	Final Budget to Actual
REVENUES: Intergovernmental income	\$ 19.200	\$ 19.200	.s -	\$ (19.200)
_				
Total revenues	19,200	19,200	-	(19.200)
EXPENDITURES: Current:				
Public safety	19.200	19.200	9,168	10.032
Total expenditures	19.200	19,200	9.168	10.032
Deficiency of revenues over expenditures	-	-	(9,168)	(9,168)
OTHER FINANCING SOURCES			0.072	0.073
Transfers in Total other financing sources	-	-	8.862 8.862	8.862 8.862
Net change in fund balance Non-GAAP Basis			(306)	
Difference between Non-GAAP and GAAP:				
Adjust accrued revenue Adjust accrued expenditures				
Net change in fund balance GAAP basis			(306)	
Fund balance - beginning				
Fund balance - ending			\$ (306)	

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - BUDGET AND ACTUAL ON BUDGETARY BASIS NON-MAJOR SPECIAL REVENUE FUND - RECREATION FUND FOR THE YEAR ENDED JUNE 30, 2009

	B	Budgeted A1	mount	Actual Non- GAAP	Variance Positive (Negative) Final Budget
	Origi	nal	Final	Basis	to Actual
REVENUES: Intergovernmental income Miscellaneous	\$ -	200	200	\$ 84 	\$ 84 (200)
Total revenues		200	200	84	(116)
EXPENDITURES: Current:					
Culture and recreation	-	250	250	3	247
Total expenditures		250	250	3	247
Deficiency of revenues under expenditures		(50)	(50)	81	(363)
OTHER FINANCING SOURCES Transfers in Total other financing sources		100 100	100	50 50	(50)
Net change in fund balance Non-GAAP Basis				131	
Difference between Non-GAAP and GAAP:					
Adjust accrued revenue Adjust accrued expenditures		_	2	2	
Net change in fund balance GAAP basis				133	
Fund balance - beginning				(40)	
Fund balance - ending				\$ 93	

PROPRIETARY FUND BUDGET

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL ON BUDGETARY BASIS PROPRIETARY FUND - WATER UTILITY FUND FOR THE YEAR ENDED JUNE 30, 2009

	Budgeted Amount Original Final		N	Actual Non- GAAP Basis		riance ssitive gative) I Budget Actual		
REVENUES:		Ji iginai		1 mai		Dasis	- 10	· · · · · · · · · · · · · · · · · · ·
Taxes	\$	_	\$	_	\$	566	\$	566
Charges for services	Ψ	38,450	Ψ	38,450	Ψ	20,870	•	(17,580)
Investment income		3,500		3,500		323		(3,177)
Total revenues		41,950	_	41,950		21,759		(20.191)
EXPENDITURES: Current:								
General government		152,910		152,910		62,763		90,147
Personnel services		-		-		44,996		(44,996)
Depreciation						22.964		(22.964)
Total expenditures		152.910	_	152.910		130,723		22,187
Excess (deficiency) of revenues over expenditures		(110,960)	(110,960)		(108,964)		(42,378)
OTHER FINANCING SOURCES (USES)								
Transfers in		35,200		35,200		36,186		986
Transfers out		(10.000)	_	(10,000)		-		10,000
Total other financing sources (uses)		25,200	_	25.200		36,186		10.986
Net change in net assets Non-GAAP Basis						(72,778)		
Difference between Non-GAAP and GAAP:								
Adjust accrued revenue Adjust accrued expenditures				5,993 (227)	ı	5,766		
ragast acorded expenditures				(227)		0,1,00		
Net change in net assets GAAP basis						(67,012)		
Net assets - beginning						421,968		
Net assets - ending					\$	354,956		

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL ON BUDGETARY BASIS PROPRIETARY FUND - SOLID WASTE FUND FOR THE YEAR ENDED JUNE 30, 2009

	Budgeted Amount Original Final		Actual Non- GAAP Basis	Variance Positive (Negative) Final Budget to Actual			
REVENUES:		Ji igiliai		rmat	Dasis	to Actual	-
Charges for services	\$	-	\$	•	\$ 5,018		
Miscellaneous		150	_	150	122	(28)	Į
Total revenues		150	_	150	5,140	4.990	-
EXPENDITURES: Current:							
General government		14,080		14,080	11,780	2,300	
Personnel services		-			3,306	(3,306)	
Total expenditures		14,080	_	14,080	15,086	(1.006)	ì
Excess (deficiency) of revenues over expenditures		(13,930)	(13,930)	(9,946)	5,996	ó
OTHER FINANCING SOURCES							
Transfers in		14,000		14.000	8.265	(5.735)	
Total other financing sources		14,000	_	14,000	8.265	(5.735)	L
Net change in net assets Non-GAAP Basis					(1,681)		
Difference between Non-GAAP and GAAP:							
Adjust accrued revenue				1,126			
Adjust accrued expenditures				(1.135)	(9)		
Net change in net assets GAAP basis					(1,690)		
Net assets - beginning					8,588		
Net assets - ending					\$ 6,898		

SCHEDULE OF DEPOSITORIES

JUNE 30, 2009

	Туре	Amount Per Bank	Plus DIT	Outstanding Checks	Balance Per Books
Farmers and Stockmen's Bank					
General Fund	CK	\$ 191,790	\$ -	\$ 6,419	\$ 185,371
Fire Fund	CK	159,011	-	700	158,311
Senior Citizens Fund	CK	13,635	-	5,779	7,856
Ambulance Fund	CK	96,165	~	393	95,772
Street Fund	CK	20,605	-	349	20,256
Recreation Fund	CK	91	-	-	91
EMS Fund	CK	58	-	364	(306)
Solid Waste Fund	CK	272	-	1,365	(1,093)
Water Fund	CK	3,914	-	4,814	(900)
Fire Fund Savings	SV	10,368	-	-	10,368
Water Meter	CK	6,442	75	-	6,517
Water Meter	SV	-	-	-	-
Certificate of Deposit	CD	17,918	-	-	17,918
Certificate of Deposit	CD	65,845			65,845
Total		\$ 586.114	\$ -	\$ 20.183	\$ 566,006

Type:

CK= Checking

SV= Savings

CD= Certificate of Deposit

	_	armers & tockmen's Bank
Amount held in bank June 30, 2009	\$	586,114
Less FDIC Insurance Uninsured Public Funds		260 <u>,368</u> 325,746
50% Collateral Requirements (Section 6-10-17 NMSA-1978)		162,873
Pledged Securities		242,264
Over (Under) Collateralized	\$	79,391

SCHEDULE OF COLLATERAL PLEDGED BY DEPOSITORY FOR PUBLIC FUNDS AS OF JUNE 30, 2009

Description of Pledged Collateral	Amount	Name and Location of Safekeeper
FHLB GRT, CUSIP#3133XDTA9, Maturing 12/10/10	\$_242.264	Federal Home Loan Bank of Dallas

COMPLIANCE SECTION



416 North Stanton Suite 600 El Poso, Tx 79901 ph. 915.532.8400 fox. 915.532.8405 www.cpawsc.com

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Hector H. Balderas, State Auditor and the Mayor and Village Council of the Village of Des Moines

We engaged to audit the financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information, the budgetary comparisons of the general fund and major special revenue funds, and the combining and individual funds and related budgetary comparisons presented as supplemental information of the Village of Des Moines as of and for the year ended June 30, 2009, and have issued our report thereon dated October 31, 2010 in which we disclaim an opinion on the financial statements, resulting from pervasive limitations in the scope of my audit such that we were unable to apply sufficient auditing procedures. The limitation in the scope of our audit preclude the conduct of our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered Village of Des Moines' internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village of Des Moines' internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Village of Des Moines' internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and therefore, there can be no assurance that all deficiencies, significant deficiencies, or material weaknesses have been identified. However, as described in the accompanying schedule of findings and responses, we identified certain deficiencies in internal control over financial reporting that we consider to be material weaknesses and other deficiencies that we consider to be significant deficiencies.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. We consider the deficiencies described in the accompanying schedule of findings and responses to be material weaknesses. (07-01, 07-02, 06-02, 06-03, 06-04, 05-02, 05-03 and 05-05)

A significant deficiency is a deficiency or a combination of deficiencies in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance. We consider the deficiencies described in the accompanying schedule of findings and responses to be significant deficiencies. (06-05, 06-06, 05-04 and 05-06)

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Village of Des Moines' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items 07-02 and 05-08.

We also noted certain other matters that are required to be reported pursuant to *Government Auditing Standards* paragraphs 5.14 and 5.16, and pursuant to Section 12-6-5, NMSA 1978, which are described in the accompanying schedule of findings and responses as item 07-03.

The Village of Des Moines' management elected not to respond to the findings identified in the accompanying schedule of findings and responses. We did not audit Village of Des Moines' response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of management, Village of Des Moines' Council, others within the entity, Department of Finance Administration, the State Auditor, the New Mexico Legislature, and applicable federal grantors, and is not intended to be and should not be used by anyone other than these specified parties.

White + Samariege + Campbell, WP EI Paso, Texas

October 31, 2010

SCHEDULE OF FINDINGS AND RESPONSES FOR THE YEAR ENDED JUNE 30, 2009

PRIOR YEAR FINDINGS

05-02	Segregation of Duties	Repeated
05-03	Capital Assets	Repeated
05-04	Policies	Repeated
05-05	Ambulance Receivables	Repeated
05-06	Budgetary Control	Repeated
05-08	Late Filed Audit Report	Repeated
06-02	Senior Citizens Grant Receivables and Cash Management	Repeated
06-03	Capital Assets Accounting	Repeated
06-04	Proprietary Fund Receivables	Repeated
06-05	Utility Meter Deposits	Repeated
06-06	Budgetary Control	Repeated
07-01	Accounts Payable	Repeated
07-02	Appropriations	Repeated
07-03	Payroll Documents	Repeated

	Accounts Payable (07-01)
CONDITION	In our accounts payable testwork we selected 30 checks to trace to supporting documentation, such as invoices. The Village could not provide 9 of 30 supporting documents.
CRITERIA	Governmental Accounting Standards Board (GASB) Statement No. 33 requires that a payable is normally recognized as soon as all eligibility requirements for the expense have been met.
CAUSE	The Clerk should be aware of the requirement to accrue expenditures by the program when all eligibility requirements were met.
EFFECT	The financial statements could be misstated by the amount of the unlocated documents. The financial statements received a disclaimer of opinion from the independent auditor.
RECOMMENDATION	We recommend that the Village maintain source documents for all transactions.
RESPONSE	At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.
	Appropriations (07-02)
CONDITION	During our audit, we requested the total expenditures for each appropriation of the Village and management was unable to obtain documentation to support the total expenditures. In addition, the Village does not keep track of expenditures by appropriation.
CRITERIA	The New Mexico State Auditor requires municipalities to keep track of budgeted revenues and expenditures of appropriations. (State Audit Rule 2.2.2.10)
CAUSE	Prior management did not record and organize the appropriations as required.
EFFECT	We are unable to identify if expenditures and over/under budget and we are also unable to determine the amount spent during 2009 in each appropriation.
RECOMMENDATION	We recommend that accounting personnel receive training in appropriations.
RESPONSE	At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Payroll Documents (07-03)

CONDITION During our payroll testwork we selected 16 employee files to ensure the Village's

Personnel Policies and Procedures had been followed and proper employee documentation had been filed. The Village could not locate 6 of 19 forms I-9, 4 of 16 forms W-2 were not updated, and no evaluation documents were located in the

files.

CRITERIA According to the Village's Personnel Policies and Procedures, all employees

should complete the forms I-9 and W-2 which should be update regularly. In addition, the Village should perform evaluations to all employees periodically.

CAUSE Forms I-9 and W-2 were not documented or properly filed and periodic

evaluations of employees were not performed in 2009.

EFFECT The Village could not locate the forms I-9 and W-2 for certain employees as well

as proof of evaluations performed.

RECOMMENDATION We recommend that the Village requests forms I-9 and W-2 from newly hired

employees and update employee records for current employees. We also

recommend that evaluations of employees are performed periodically.

RESPONSE At the time of the audit, the Village was under different management. Current

management is in the process of implementing procedures to correct this finding.

Grant Receivable (06-02)

CONDITION Grant receivables were not recorded at June 30, 2009, to reflect the grant funds

earned but not received. We were unable to determine the amount of the grant

proceeds receivable.

CRITERIA Governmental Accounting Standards Board (GASB) Statement No. 33 requires

that a receivable is normally recognized as soon as all eligibility requirements for

the grant have been met and all resources are available.

CAUSE The Clerk was not aware of the requirement to accrue revenue earned by the

program when all eligibility requirements were met and the resources were

available.

EFFECT The financial statements are misstated by the amount of the unrecorded

receivable.

RECOMMENDATION We recommend that accounting personnel receive training in grant accounting

processes.

RESPONSE At the time of the audit, the Village was under different management. Current

management is in the process of implementing procedures to correct this finding.

CONDITION

Capital assets were reported as audit Finding 05-03 in the prior year and are repeated in the current year as follows:

- 1. A inventory of capital assets was not conducted for the fiscal year ended June 30, 2009;
- 2. The Village maintains a listing of capital assets; however, the listing is not complete;
- 3. A difference of \$12,362 between the capital assets additions and capital outlay accounts existed;
- 4. The Village has not adopted the \$5,000 policy for capitalization of capital assets:
- 5. The Village does not maintain its own depreciation schedule for capital assets.

CRITERIA

An annual inventory of capital assets is required by Section 12-6·10, NMSA, 1978 of assets costing more than \$5,000.

GASS Statement No. 34 provides reporting requirements for capital asset reporting and depreciation.

Sections 13-6-1 and 13-6-2, NMSA, 1978, govern the disposition of property. Section 6-6-3, NMSA, 1978 requires books and records to be properly maintained. Properly maintained capital asset records include detail depreciation schedules of assets by fund and by type that are reconciled to the capital asset inventory. Additions of capital assets to the depreciation schedules should be reconciled to the assets acquired during the year as reflected in the capital outlay accounts.

CAUSE

Capital asset records do not appear to have been fully set up to implement the reporting required by GASB No. 34. Accounting personnel are not familiar with the GASB No.34 reporting requirements. Nor are accounting personnel trained in accounting practices that include controlling and reconciling accounting data to ensure accuracy.

EFFECT

The financial statements and the Village are at risk of misappropriation of its assets as it does not have control over the assets.

RECOMMENDATION

We recommend accounting personnel receive training in the requirements for accounting for capital assets. Additionally, we recommend management consider engaging a consulting CPA to assist the Village in fully implementing GASB No.34. Management may also want to consider Implementing the modified method in accounting for Capital Assets in order to simplify the capital asset accounting process.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Proprietary Fund Receivables (06-04)

CONDITION

Accounts receivable, which are maintained on a separate stand alone system, are not recorded on the general ledger. Collections are recorded only on a cash basis. As noted in Finding 05-02 from the prior year's audit report, which is repeated in the current year, the same person, records billing of water and solid waste services, collects and deposits amounts paid by customers, adjusts and records payments received from customers, responds to customer inquiries and records transactions in the general ledger.

CRITERIA

In order to manage accounts receivable on a computerized system, accounting personnel must have adequate training to operate and maintain the software, understand the reports produced by the system and utilize input controls when keying data to ensure accuracy. Policies to enforce collection should be in place by the Village and strictly enforced by management internal control policies should be structured to safeguard the billing process as well as collections of customer payments and adjustments to customer accounts. The internal control policies should, also, provide for controls over the collection of delinquent accounts no longer included on the billing reports and the charge-off of past due accounts. Finally, receivables should be recorded in the general ledger to further control receivables and to reflect stewardship over public funds.

CAUSE

Accounting personnel have not had adequate training in the operation of the receivables software or the processes required controlling and maintaining a receivables function. At various times during the year, the Village only had one employee to maintain the Village office. Assistant clerical personnel were periodically employed, but, also, lacked training in receivables functions. Additionally, the Village has no policies to provide guidance in maintaining receivables.

EFFECT

The Village is at risk of loss by misappropriation and/or error of water and solid waste receipts from a lack on internal control, as well as a lack of more aggressive billing and collection processes.

RECOMMENDATION

We recommend that accounting personnel be provided training on the software system used for accounts receivable and that the Village promulgate internal control policies and processes for maintaining accounts receivable. These policies should provide for a segregation of duties, processes which provide for controlling all data keyed into the system, (i.e., gallons of water used, cash collections, changes in water rates, ect). Policies should, also, provide for the cutoff of services to encourage collections, adjustments to accounts, collection of past due accounts and control of inactive customer accounts.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Utility Meter Deposits (06-05)

CONDITION

It was noted that utility meter deposits of were credited to a revenue accounts and meter refunds were debited to an expense account. Restricted cash accounts of meter deposits were not recorded in 2009.

CRITERIA

Meter deposits should be recorded as a liability, held for customers in accordance with the utility policy of the Village. Meter deposit refunds or forfeitures for nonpayment of utility bills should be debited to the liability account. Cash accounts in which the deposits are held should be reconciled to the customer deposit detail ledger.

CAUSE

Accounting personnel were not aware that meter deposits should be recorded as a liability.

EFFECT

Customer deposits are not subject to control as the deposits are not recorded in a liability account and reconciled to the customer deposit detail ledger. The Village is at risk of misappropriation and/or error of the deposits. In addition, the financial statements are misstated as deposits are recognized in current period income rather than as a liability and the liability account does not agree with the cash account of customer meter deposits.

RECOMMENDATION

We recommend that customer deposits be recorded in a liability account and that the liability account be reconciled to the customer deposit detail ledger on a monthly basis.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Budgetary Control (06-06)

CONDITION

Budgetary control was reported as an audit Finding 05-05 In the prior year's audit report and is repeated and amplified in the current year as follows:

- 1. The final adjusted budget does not agree with the budgetary control set up in QuickBooks for that purpose and a reconciliation of budget resolutions to the final adjusted budget was not prepared.
- 3. The QuickBooks accounting system is not integrated with the quarterly reporting requirements of Department of Finance and Administration, resulting in different expenditures amounts reported in the DFA report and the books.
- 4. Budgeted expenditures reported on the fourth quarter DFA budget report do not agree with the original budget.
- 5. The Solid Waste Fund overspent its budget by \$1,006.

CRITERIA

Section 6-6-6 NMSA 1978 provides that the approved budget is binding upon all officials and bars the approval of expenditures in excess of the approved budget. Section 6-6-2, NMSA, 1978 requires local governments to submit quarterly budget reports to the Department of Finance and Administration. In order to comply with the Statutes, the government must have in place control measures to accurately measure expenditures against the approved budget. These control measures must include the use of reconciliations of the budget and budget amendments for transfer to the accounting system to facilitate the comparison of budgeted and actual expenditures.

CAUSE

Village personnel have not had training in the use of controls and reconciliations to ensure accuracy in budgetary control processes.

EFFECT

The Village is at risk of unknowingly exceeding the approved budget.

RECOMMENDATION

We recommend that the Village provide accounting personnel with training in the use of controls and reconciliations to accurately monitor the approved budget. The Village may wish to consider engaging a consulting CPA to assist in structuring budgetary control processes.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Segregation of Duties (05-02)

CONDITION

During a significant portion of the year, the Village Clerk was the only administrative employee. The Clerk records transactions, collects revenues, prepares bank reconciliations, bills and posts utility receivables, deposits funds, and prepares payables for payment.

CRITERIA

Effective systems of internal control require that no one person be completely responsible for a transaction.

CAUSE

During fiscal year 2009, the part-time position of assistant clerk was filled for only a part of the year.

EFFECT

The Village is at risk for both the possible misstatement of the financial statements and misappropriation of assets.

RECOMMENDATION

We recommend the Village provide adequate appropriations for personnel to staff the administrative functions of the Village and that every effort be made to fill these positions. We further recommend that management structure operating procedures such that no one person has complete responsibility for any transaction.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Capital Assets (05-03)

CONDITION

It was noted the following deficiencies in the accounting for capital assets:

- 1. A fixed asset inventory was not conducted for fiscal year ended June 30, 2005;
- 2. The existing fixed asset inventory for the 2004 fiscal year included crossed through items which did not indicate the date or approval for disposition. This listing had not been reconciled to the depreciation schedule;
- 3. The Village does not maintain a depreciation schedule for its assets;
- 4. The capitalization policy which provides for capitalization of acquisitions costing more than \$1,000 has not been applied consistently. Certain capital asset acquisitions were not charged to capital outlay in accordance with the capital outlay policy;
- 5. Donated capital assets were not recorded in the books of account.

CRITERIA

In order to accurately control and account for fixed assets, an annual inventory ensures the physical presence of the government's property. An accurate listing of the property, record of dispositions, approval of dispositions, accurate additions to the listing and a method of computing depreciation are processes necessary to properly account for capital assets.

CAUSE

The Village does not maintain depreciation schedules to compute the depreciation of its assets. The prior year auditor prepared a depreciation schedule for the Village. Dispositions and additions of fixed assets to the fixed asset listing have not been reconciled to capital outlay expenditures for the year. Finally, due to limited personnel resources, capital assets were not able to be adequately addressed during the year.

EFFECT

The Village is at risk for loss of capital assets and for misstatement of capital assets as reflected in the financial statements.

RECOMMENDATION

We recommend that an annual inventory be conducted of all Village assets and reconciled to the fixed asset listing. We also recommend that additions of capital assets be reconciled to the capital outlay accounts as reflected in the books of account and that the capitalization policy be consistently applied. Finally, We recommend the Village obtain software to compute the depreciation of capital assets.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Policies (05-04)

CONDITION

The Village has not promulgated policies or written operating procedures to provide guidance to management and, particularly, to strengthen internal controls and processes.

CRITERIA

Policies and written procedures provide uniformity and structure to processes to strengthen internal controls which protect the assets of the Village, avoid misstatement of the financial statements and provide some level of assurance the Village is in compliance with regulatory directives and state law. Examples of policies to consider are: procurement, cash disbursements, and deposit of Village funds, bank reconciliations, conflict of interest, travel and disposition of obsolete property. Written policies and procedures, also, provide guidance to new employees and acquaint elected officials with the Village processes.

CAUSE

Due to the size of the government, written policies and procedures have not been a priority.

EFFECT

The internal control structure of the government is at risk, in part, due to a lack of written policies and procedures.

RECOMMENDATION

We recommend that written polices be developed by the Village to address the major weaknesses in internal control and the major processes during the current year. The Municipal League may be a source to obtain examples of policies that have proven effective for other governments of similar size.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Ambulance Receivable (05-05)

CONDITION

The Village does not maintain a detail of ambulance receivables and an analysis has not been performed to determine the allowance for doubtful accounts. The receivables balance at June 30, 2009, has not been adjusted to reflect the collection of receivables or billing of receivables since that date.

CRITERIA

Accounting and internal control processes require that the carrying amount of receivables as reflected in the general ledger control account be supported by the underlying detail subsidiary ledger of ambulance patients. In order to properly reflect the collectible balance of receivables on the financial statements, management must develop a methodology of providing an allowance for uncollectible accounts. The accounting process and internal control procedures remain a responsibility of the Village even if the billing is outsourced.

CAUSE

The billing process for ambulance services is very complex as most fees are paid by third party insurance companies of the patient transported. Proper submission of a medical insurance claim requires specialized skills and is usually performed by a certified medical billing specialist. Recognizing that the Village lacked the resources to properly bill for ambulance fees, Management contracted the billing process to a medical billing company; however, this contract was subsequently cancelled and an agreement was made with a private individual to perform the billing. As the billing services were outsourced, the Village did not continue to maintain the subsidiary ledger.

EFFECT

The financial statements are misstated and internal controls have not been exercised over the billing process, exposing the Village to a risk of loss through misappropriation or error.

RECOMMENDATION

We recommend than management immediately obtains from the individual performing billing services a detail listing of ambulance receivables, obtain control totals and make appropriate adjustments to the general ledger. Management should, also, consider the collectability of the receivables and develop a methodology for recording an appropriate allowance for uncollectible accounts.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Budgetary Control (05-06)

CONDITION

We noted that the final adjusted budget submitted for approval to the Department of Finance and Administration is not in agreement with the budgetary control reflected in the books of account.

CRITERIA

As New Mexico Statutes require that all expenditures of state entitles be budgeted, monitoring of the budget to ensure budgetary compliance requires that the base for measurement be accurate. An accurate accounting of the remaining balance of budgetary line items must be available to management as well as elected officials at all times to determine the legal authorization for expenditures. The accounting system must facilitate a comparison of the budget to actual expenditures and budgetary control processes must provide for reconciliation of budget resolutions to the final amended budget as reflected In the books of account.

CAUSE

Revisions to the budget as reflected on budget resolutions were, apparently, not accurately posted to the books of account or reconciled to the budget resolutions. Additionally, the budgetary controls were not structured to readily compare the final amended budget to actual expenditures in the same manner the budget is prepared.

EFFECT

The budget as reflected in the books of account was not in agreement with the final authorized budget. This may have contributed toward expenditures exceeding the authorized budget.

RECOMMENDATION

We recommend that the budget be carefully monitored to ensure that all expenditures are strictly within the legally authorized budget and that the principle mechanism for ensuring compliance is that the budget is posted to the books of account and reconciled to the budget resolutions to ensure accuracy.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

Late File Audit Report (05-08)

CONDITION

The Village was unable to timely file its fiscal year 2009 Audit Report.

CRITERIA

The New Mexico State Auditor requires municipalities to file their audit reports by December 1st of the audit year. (State Audit Rule 2.2.2.9)

CAUSE

The Village has limited resources available to prepare and provide auditor documentation. Over a period of several years, the municipal office positions have continually been in transition, sometimes including only one full time employee and at times a part-time assistant. The clerk had duties of maintaining water quality as well as recordkeeping responsibilities for the Village. Attendance of meetings sometimes left no one in the office. The combination of these issues made providing information to the auditors difficult.

EFFECT

The Village was unable to timely file its audit reports.

RECOMMENDATION -We recommend the Village to commit adequate resources to ensure its recordkeeping function is able to maintain timely and adequate records.

RESPONSE

At the time of the audit, the Village was under different management. Current management is in the process of implementing procedures to correct this finding.

FINANCIAL STATEMENT PREPARATION FOR THE YEAR ENDED JUNE 30, 2009

The financial statements of the Village of Des Moines as of, and for the year ended, June 30, 2009 were prepared by White + Samaniego + Campbell, LLP, with the aid of responsible Village personnel. Official responsible personnel agree that the presentations are made with their knowledge and agreement.

EXIT CONFERENCE FOR THE YEAR ENDED JUNE 30, 2009

An exit conference was conducted October 19, 2010 in a closed meeting of the Village of Des Moines pursuant to Section 12-6-5 NMSA, 1978 with the following individuals in attendance:

Village of Des Moines

Sandra Fernandez Village Councilor
Stephanie King Village Clerk/Treasurer

White + Samaniego + Campbell, LLP

Brad Watts Partner

Cynthia Morales In-Charge Auditor