### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE Santa Fe, New Mexico

FINANCIAL STATEMENTS June 30, 2014

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# STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE OFFICIAL ROSTER June 30, 2014

Monique Jacobson, Cabinet Secretary

Isabel Duran, ASD Deputy Director

Richard Pickering, ASD Director



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#### Independent Auditors' Report

To the Board Members of State of New Mexico Intertribal Ceremonial Office Santa Fe, New Mexico and Mr. Hector H. Balderas New Mexico State Auditor

#### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund, and the budgetary comparisons for the general fund of the State of New Mexico Intertribal Ceremonial Office (the Office), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Office's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



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#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Office as of June 30, 2014, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Emphasis of Matter

As discussed in Note 2, the financial statements of the Office are intended to present the financial position and changes in financial position of only that portion of the governmental activities, each major fund, the aggregate remaining fund information and all respective budgetary comparisons of the State of New Mexico that is attributable to the transactions of the Office. They do no purport to, and do not present fairly the financial position of the entire State of New Mexico as of June 30, 2014, and the changes in the financial position for the year then ended, in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

#### Other Matters

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 12, 2014 on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government *Auditing Standards* in considering the Office's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Albuquerque, New Mexico

Clifton Larson Allen LLP

December 12, 2014

### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2014

The State of New Mexico Intertribal Ceremonial Office (the Office) Management's Discussion and Analysis (MD&A) is designed to assist the reader in focusing on significant financial issues, provide an overview of the Office's financial activity, identify changes in the Office's financial position (ability to address future year challenges), identify any material deviations from the financial plan and identify any fund issues of concern.

The MD&A is designed to focus on the past year's activities, resulting changes and currently known facts. Please read it in conjunction with the Office's financial statements and notes which follow this section.

#### Overview of the Financial Statements

This annual report consists of three parts: 1) management's discussion and analysis, 2) the basic financial statements and 3) notes to financial statements.

The basic financial statements include two kinds of statements that provide different views of the Office. The first two statements are government-wide financial statements that provide both long-term and short-term information about the Office's overall financial status. The remaining statements are fund financial statements that focus on individual parts of the Office's operations in more detail than the government-wide statements. Due to the nature of the Office, there were no differences between the government-wide and fund financial statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

The MD&A should provide an objective and easily readable analysis of the government's financial activities, based on currently known facts, decisions or conditions. It should provide an analysis of the government's overall financial position and results of operations to assist users in assessing whether the financial position has improved as a result of the year's activities. Additionally, it should provide an analysis of significant changes that occur in funds and significant budget variances.

Government-wide Financial Statements. The Statement of Net Position shows the Office's overall financial position as of June 30, 2014. This financial statement is comparable to the balance sheet in a private sector entity's set of financial statements. A Statement of Net Position differs from a balance sheet in several ways, but there is one main difference. The Office is a government agency and a trustee of public assets rather than a company with shareholders or owners. In a private sector balance sheet, the surplus (or deficit) of assets compared to liabilities is the owners' equity. In governmental financial statements, this excess is labeled net position.

The next government-wide statement is the Statement of Activities. This statement provides information about revenue and expenditure activity throughout the course of fiscal year 2014. The statement provides the net asset balance at the beginning of the year and the balance at the end of the year. The difference between revenue and expenditure amounts provides for the change in net position.

## STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2014

The remaining financial statements report the Office's operations in greater detail than the government-wide statements.

**Fund Financial Statements.** The fund financial statements provide more detailed information about the Office's most significant funds. Funds are accounting devices that are used to keep track of specific sources of funding and spending for particular purposes.

The Office has one fund type:

Governmental Funds - Most of the Office's services are included in governmental funds, which focus on (a) how cash and other financial assets that can be readily converted to cash, flow in and out, and (b) the balances left at year-end that are available for spending. The governmental fund statements provide a detailed short-term view that help the user determine whether there are more or fewer financial resources that can be spent in the near future to finance the Office's programs. Since this information does not include the additional long-term focus of the government-wide statements, reconciliation between the government-wide statements and the fund financial statements is provided for governmental-type activities.

#### Financial Analysis of the Office as a Whole

**Net Position:** Total Office net position for fiscal year ended June 30, 2014 is \$69,019. The assets are restricted as to the purposes they can be used for.

Table A-1
The Office's Net Position

	F	Y 2014	F	Y2013		Amount Change	Total % Change
Assets:							
Current and other assets	\$	69,019	\$	3,513	\$	65,506	1865%
Total assets	\$	69,019	\$	3,513	\$	65,506	1865%
Total liabilities	\$		\$		\$		100%
Net position:							
Restricted	_	69,019	-	3,513	-	65,506	1865%
Total net position		69,019	_	3,513	-	65,506	1865%
Total liabilities and net position	\$	69,019	\$	3,513	\$	65,506	1865%

The Office's total net position is comprised of \$69,019 in current assets. Total change in net position from the previous fiscal year was \$65,506. The Office did not carry any liabilities as of June 30, 2014.

## STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2014

**Governmental Activities:** The table below summarizes the Office's activities for the fiscal years ended June 30, 2014 and 2013. There was no change in net position from the previous fiscal year.

Table A-2
The Office's Activities

	FY 2014	FY2013	Amount Change	Total % Change
General revenues and transfers	\$ 170,000	\$ 105,000	\$ 65,000	62%
Total revenues	170,000	105,000	65,000	62%
Expenses	(104,494	(104,494)		0%
Change in net position	65,506	506	65,000	12846%
Net position, beginning	3,513	3,007	506	17%
Net position, ending	\$ 69,019	\$ 3,513	\$ 65,506	1865%

#### Information on Individual Fund

The Office is responsible for the management of one individual fund account, the General Fund.

#### **Budgets, Revenue and Expenditures**

General Fund: For fiscal year 2014, the Office received an appropriation in the amount of \$105,000 and had operating expenditures of \$104,494. An additional special appropriation was received in fiscal year 2014 in the amount of \$65,000, for total appropriations of \$170,000.

#### Capital Asset and Long-term Debt Activity

Capital Assets: The Office did not hold any capital assets at June 30, 2014.

<u>Long-term Debt</u>: The Office does not hold any long-term debt and also had no long-term liabilities.

#### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE MANAGEMENT'S DISCUSSION AND ANALYSIS June 30, 2014

#### **Anticipated Future Conditions and Changes**

The Office has entered into a Memorandum of Understanding with McKinley County to ensure the proper administration of the Gallup Intertribal Ceremonial.

#### Contacting the Office's Financial Management

The Office's financial statements are designed to provide our constituents and stakeholders with a general overview of the Office's finances and to show accountability for the money it receives. If you have questions about this report or need additional information, contact the New Mexico Tourism Department, 491 Old Santa Fe Trail, Santa Fe, New Mexico 87501.

# STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE STATEMENT OF NET POSITION June 30, 2014

		Governmenta Activities	
ASSETS	-		
Current:			
Investment in state general fund			
investment pool	\$	69,019	
TOTAL ASSETS	\$	69,019	
LIABILITIES	\$	4	
NET POSITION			
Restricted		69,019	
Total net position	-	69,019	
TOTAL LIABILITIES AND NET POSITION	\$	69,019	

# STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE STATEMENT OF ACTIVITIES Year Ended June 30, 2014

		vernmental activities
EXPENSES		
Culture and recreation	\$	100,000
Other expenses	_	4,494
Total program expenses	_	104,494
GENERAL REVENUES AND TRANSFERS		
State general fund appropriation	_	170,000
Total general revenues and transfers	_	170,000
CHANGE IN NET POSITION		65,506
NET POSITION, BEGINNING OF YEAR	_	3,513
NET POSITION, END OF YEAR	\$	69,019

# STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE BALANCE SHEET - GOVERNMENTAL FUND Year Ended June 30, 2014

C	General Fund
\$	69,019
\$	69,019
\$	<u>.</u>
-	69,019
	69,019
\$	69,019
	\$ \$

### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GENERAL FUND Year Ended June 30, 2014

	General Fund
REVENUES	\$ -
Total revenues	
EXPENDITURES	
Culture and recreation	100,000
Other expenses	4,494
Total expenditures	104,494
OTHER FINANCING SOURCES	
General fund appropriation	170,000
Total other financing sources	170,000
CHANGE IN FUND BALANCE	65,506
FUND BALANCE, BEGINNING OF YEAR	3,513
FUND BALANCE, END OF YEAR	\$ 69,019

# STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE STATEMENT OF REVENUES AND EXPENDITURES - MAJOR GOVERNMENTAL FUND BUDGET AND ACTUAL (BUDGETARY BASIS) Year Ended June 30, 2014

	GENERAL FUND				
	Budgeted Amounts		Actual Amounts (Budgetary	Variance From Final Budget	
	Original	Final	Basis)	Positive (Negative)	
REVENUES	\$ -	\$ -	\$ -	\$ -	
Total revenues	-				
EXPENDITURES					
Personal services/employee benefits Contractual services	105,00	0 105,000	104,494	506	
Total expenditures	105,00	0 105,000	104,494	506	
EXCESS OF REVENUES					
OVER EXPENDITURES	(105,00	0) (105,000)	(104,494)	506	
OTHER FINANCING SOURCES					
State General Fund appropriations	105,00	0 105,000	170,000	(65,000)	
Total other financing sources	105,00	0 105,000	170,000	(65,000)	
NET CHANGE IN FUND BALANCE	\$ -	\$ -	\$ 65,506	\$ (64,494)	

#### NOTE 1 - NATURE OF ORGANIZATION

The State of New Mexico Intertribal Ceremonial Office (the Office) was created by Chapter 9 Article 15C NMSA 1978. The Office is administratively attached to the New Mexico Tourism Department. The purpose of the Office is to:

- Administer an annual intertribal ceremonial;
- Cooperate with and assist public and private entities that seek to promote recognition of ceremonies significant to Indian tribes and pueblos;
- Function as the coordinating office for all services and activities pertaining to the intertribal ceremonial;
- Adopt rules in accordance with the State Rules Act (14-4-1 NMSA 1978) to carry out the duties of the office;
- Accept gifts, grants, donations, bequests and devises from any source to be used to carry out its duties;
- · Enter into contracts; and

The Intertribal Ceremonial Board (the Board) is created by NMSA Section 9-15C-3(E). The Board shall consist of eight members, including the director, who shall serve ex officio; the secretary of the New Mexico Tourism Department or the secretary's designated representative; and six members appointed by the Governor, who shall serve terms of five years each, provided that the Governor's first appointments shall be made of two board members for one year terms, two for two years terms, one for a three year term and one for a four year term. All intertribal ceremonial board members shall be bona fide residents of the state, and at least a majority of the members shall be Native Americans. A board member shall not be removed during the term of office except for cause, following notice and opportunity for a hearing.

The director of the Intertribal Ceremonial Office is appointed by the Governor of the State of New Mexico. The director serves at the pleasure of the Governor. The director shall hire and terminate other necessary employees, who shall be subject to the provisions of the Personnel Act 10-9-1 NMSA 1978. For the year ended June 30, 2013, the Office did not have a director or any employees.

The annual Intertribal Ceremonial event is administered, promoted and produced with the assistance of McKinley County, the Office, the Governor's Ceremonial Board and the New Mexico Tourism Department.

The accounting policies of the Office conform to generally accepted accounting principles as applicable to governmental units.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### Use of Estimates in Preparing Financial Statements

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### **Financial Reporting Entity**

The financial statements for the Office have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The Office did not have any business-type activities during the year ended June 30, 2013. The more significant accounting policies established in GAAP and used by the Office are described below.

GASB 14/39 defines the financial reporting entity as consisting of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. This definition of the reporting entity is based primarily on the notion of financial accountability as the "cornerstone of all financial reporting in government."

A primary government is any state government or general-purpose local government, consisting of all the organizations that make up its legal entity. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are, for financial reporting purposes, part of the primary government.

The Audit Act, Sections 12-6-1 through 12-6-14, NMSA 1978, requires the financial affairs of every agency to be thoroughly examined and audited each year, and a complete written report to be made. Moreover, the New Mexico State Auditor requires that each agency shall prepare financial statements in accordance with accounting principles generally accepted in the United States of America. As a result, the Office has prepared and issued its own audited financial statements.

Included within the Office for this purpose are the following: all of the programs that are administered and/or controlled by the Office have been included.

No entities were noted that should be considered component units of the Office. No entities were specifically excluded from the Office because no entities were noted as meeting any of the criteria for potential inclusion. The Department has no component units.

#### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Basic Financial Statements – Government-wide Statements

The basic financial statements include both government-wide (based on the Office as a whole) and fund financial statements. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as governmental activities. In the government-wide Statement of Net Position, the governmental activities are reflected on a full accrual, economic resources basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. The Office did not have any long-term assets or receivables or long-term debt and obligations during the year ended June 30, 2014.

The government-wide Statement of Activities reflects both the gross and net cost per functional category, which are otherwise being supported by general government revenues. The Statement of Activities reduces gross expenses by related program revenues, operating and capital grants. The program revenues must be directly associated with the function. The Office includes only one function, culture and recreation.

The net cost, by function, is normally covered by general revenues (intergovernmental revenues or other revenue, etc.) The Office does not currently employ indirect cost allocation systems.

This government-wide focus is more on the sustainability of the Office as an entity and the change in aggregate financial net position resulting from the activities of the current fiscal period.

#### Basic Financial Statements - Fund Financial Statements

The emphasis in fund financial statements is on the General Fund. The General Fund is required to be a major fund, and the general fund is the only fund utilized by the Office. The Office has no fiduciary funds or component units similar to fiduciary funds, but if the Office did, they would not be included in the government-wide financial statements.

The governmental fund statements are presented on a current financial resources and modified accrual basis of accounting. This presentation is deemed appropriate to (a) demonstrate legal compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how the Office's actual experience conforms to the budget or fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the page following each statement, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column on the governmental-wide presentation. For fiscal year ended June 30, 2014, the Office had no reconciling items; therefore, reconciliations were not presented.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Basis of Presentation

The financial transactions of the Office are maintained on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, expenditures or expenses and other financing sources or uses.

**Governmental Fund Types.** The focus of Governmental Fund measurement (in the Fund Financial Statements) is based upon determination of financial net position and changes in financial net position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the only Governmental Fund of the Office.

The Office reports the following major governmental fund:

General Fund (82900) - The General Fund (the fund) is the general operating fund of the Office and is used to account for all financial resources not accounted for and reported in another fund. The fund was created by New Mexico State Statute 9-15C-4. Money appropriated to the fund or accruing to it through sales, gifts, grants, fees, penalties, bequests or any other source shall be delivered to the state treasurer and deposited in the fund. Money in the fund is appropriated to the Office for the purpose of carrying out the intertribal ceremonial. Money in the fund at the end of any fiscal year shall not revert. Interest and earnings from the fund shall be credited to the fund. Disbursements from the fund shall be made on warrant drawn by the secretary of finance and administration pursuant to vouchers signed by the director or the director's authorized representative.

#### **Basis of Accounting**

Basis of accounting refers to the point at which revenues or expenditure/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

The Government-wide Financial Statements are presented on an accrual basis of accounting. The Governmental Funds in the Fund Financial Statements are presented on a modified accrual basis. For fiscal year ended June 30, 2014, there were no differences between accrual and modified accrual.

Modified Accrual. All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which is considered within sixty days of year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general long-term debt, if any, is recognized when due.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Budgets and Budgetary Accounting**

The State Legislature makes annual appropriations to the Office's General Fund. Legal compliance is monitored through the establishment of a budget and a financial control system that permits a budget to actual expenditure comparison.

Expenditures by category may not legally exceed appropriations. Budgeted line-item classifications may be amended upon approval from the State Budget Division. The basis of accounting for the budget, as appropriated by the State Legislature and approved by the State Budget Division, differs from the basis of accounting required by GAAP.

Per the General Appropriation Act, Laws of 2012, Chapter 19, Section 3, item M, "For the purpose of administering the General Appropriation Act of 2012 and approving operation budgets, the state of New Mexico shall follow the modified accrual basis of accounting for governmental funds in accordance with the manual of model accounting practices issued by the department of finance and administration." The budget is adopted on the modified accrual basis of accounting except for accounts payable accrued at the end of the fiscal year that do not get paid by statutory deadline per Section 6-10-4 NMSA 1978. Those accounts payable that do not get paid timely must be paid out of the next year's budget. Encumbrances related to single year appropriations lapse at the year end. Appropriation periods are sometimes for periods in excess of twelve months (multiple-year appropriations). When multiple-year appropriation periods lapse, the authority for the budget also lapses and encumbrances can no longer be charged to that budget. The legal level of budgetary control should be disclosed. There are no encumbrances outstanding at year-end.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- No later than September 1, the Office submits to the Legislative Finance Committee (LFC), and the Budget Division of the Department of Finance and Administration (DFA), an appropriation request for the fiscal year commencing the following July 1. The appropriation request includes proposed expenditures and the means of financing them.
- Budget hearings are scheduled before the New Mexico House Appropriations and Senate Finance Committees. The final outcome of those hearings is incorporated into the State's General Appropriation Act.
- The Act is signed into Law by the Governor of the State of New Mexico within the legally prescribed time limit, at which time the approved budget becomes a legally binding document.
- Not later than May 1, the Office submits to DFA an annual operating budget by appropriation unit and account based upon the appropriation made by the Legislature. The DFA-Budget Division reviews and approves the operating budget, which becomes effective on July 1.
- Formal budgetary integration is employed as a management control device during the fiscal year for the General and Special Revenue funds.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Capital Assets

The Office has no capital assets.

#### **Governmental Fund Balances**

In the governmental fund financial statements, fund balances are classified as follows:

Nonspendable – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts that can be spent only for specific purposes where constraints placed on the resources are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Legislative and Executive branches of the State.

<u>Assigned</u> – Amounts that are constrained by the Legislature's and Executive Branch's intent to be used for specific purposes or, in some cases, by legislation.

Unassigned - All amounts not included in other spendable classifications.

As of June 30, 2014, the General Fund (82900) had a fund balance of \$69,019 which has been classified as restricted. The purpose of the fund is to ensure the proper administration of the Gallup Intertribal Ceremonial.

#### Use of Restricted Resources

When an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the State's policy to use restricted resources first. When expenditures/expenses are incurred for purposes for which unrestricted (committed, assigned and unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the State's policy to spend committed resources first.

Expenditures are recognized when the related fund liability is incurred.

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Office did not have any items that qualified for reporting in this category as of June 30, 2014.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Office did not have any items that were required to be reported in this category as of June 30, 2014.

#### **Net Position**

The government-wide statements utilize a net position presentation categorized as follows:

Net investment in capital assets - This category reflects the portion of net position that are associated with capital assets less outstanding capital asset related debt.

<u>Restricted net position</u> - For the government-wide statement of net position, net position is reported as restricted when constraints placed on net position used are imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> - This category reflects net position of the Office not restricted for any project or other purpose.

#### **Subsequent Events**

Management evaluated subsequent events through December 12, 2014, the date the financial statements were available to be issued. Events or transactions occurring after June 30, 2014, but prior to December 12, 2014, that provided additional evidence about conditions that existed at June 30, 2014 have been recognized in the financial statements for the year ended June 30, 2014. Events or transactions that provided evidence about conditions that did not exist at June 30, 2014, but arose before the financial statements were available to be issued, have not been recognized in the financial statements for the year ended June 30, 2014.

#### NOTE 3 - STATE GENERAL FUND INVESTMENT POOL

For cash management and investment purposes, funds of various state agencies are deposited in the State General Fund Investment Pool (the Pool), which is managed by the Office of the New Mexico State Treasurer. Claims on the Pool are reported as assets by the various agencies investing in the Pool.

In June 2012, an independent diagnostic report revealed that Pool balances had not been reconciled at a "business unit by fund" level since the inception of the Statewide Human Resources, Accounting, and Management Reporting System (SHARE) system in July 2006. This report, entitled "Current State Diagnostic of Cash Control," also described a difference between Pool bank balances and the corresponding general ledger balances and indicated that the effect of reconciling items were unknown. The report, dated June 20, 2012, is available on the website of the New Mexico Department of Finance & Administration at: http://www.nmdfa.state.nm.us/Cash\_Control.aspx.

#### NOTE 3 – STATE GENERAL FUND INVESTMENT POOL (CONTINUED)

By state statute, the New Mexico Department of Finance and Administration (DFA) is responsible for the performance of monthly reconciliations with the balances and accounts kept by the State Treasurer. Therefore, under the direction of the State Controller / Financial Control Division Director, the Financial Control Division (FCD) of the New Mexico Department of Finance & Administration undertook action to address the situation. DFA/FCD initiated the Cash Management Remediation Project (Remediation Project) in partnership with the Office of the New Mexico State Treasurer, the New Mexico Department of Information Technology, and a contracted third party with expertise in the Enterprise System Software used by the State.

The Remediation Project objective was to design and implement changes necessary to ensure ongoing completion of timely, accurate and comprehensive reconciliation of the Pool. DFA has or is in the process of implementing all the recommendations resulting for the Remediation Project and has made changes to the State's SHARE system configuration, cash accounting policies and procedures, business practices, and banking structure. This has enabled DFA to complete timely and accurate reconciliation of bank to book balances at the State and Business Unit level on a post-implementation basis, however it did not resolve historical reconciling items. Additional changes recommended by the Project continue to be cascaded through DFA and state agencies to support the Business Unit by Fund accounting requirements.

A plan to address historical reconciling items is being assessed and a separate initiative will need to be undertaken to resolve the historical reconciling items. Management considers it unlikely that this separate initiative will be successful in allocating any of the historical reconciling items to the State entities invested in the Pool. As a result, any remaining differences will be reported in the State General Fund.

#### NOTE 4 – INTEREST IN THE STATE GENERAL FUND INVESTMENT POOL

State law (Section 8-6-3 NMSA 1978) requires the Department's cash be managed by the New Mexico State Treasurer's Office. Accordingly, the investments of the Department consist of an interest in the State General Fund Investment Pool managed by the New Mexico State Treasurer's Office.

At June 30, 2014, the Office had the following invested in the State General Fund Investment Pool:

	SHARE Fund Number	Balance, June 30, 2014
Operating Fund	82900	\$ 69,019

#### Interest Rate Risk

The New Mexico State Treasurer's Office has an investment policy that limits investment maturities to five years or less on allowable investments. This policy is a means of managing exposure to fair value losses arising from increasing interest rates. This policy is reviewed and approved annually by the New Mexico State Board of Finance.

#### NOTE 4 - INTEREST IN THE STATE GENERAL FUND INVESTMENT POOL (CONTINUED)

#### Credit Risk

The New Mexico State Treasurer pools are not rated. For additional GASB 40 disclosure information regarding cash held by the New Mexico State Treasurer, the reader should see the separate audit report for the New Mexico State Treasurer's Office for the fiscal year ended June 30, 2014.

#### Pledged Collateral (Custodial Credit Risk)

In accordance with Section 6-10-7 NMSA 1978, deposits of public monies are to be collateralized in an aggregate equal to 50% of deposits in excess of Federal Deposit Insurance Corporation (FDIC) insurance coverage. Deposits are exposed to custodial risks if they are not covered by depository insurance.

Detail of pledged collateral specific to this agency is unavailable because the bank commingles pledged collateral for all state funds it holds. However, the New Mexico State Treasurer's Office collateral bureau monitors pledged collateral for all state funds held by state agencies in such "authorized" bank accounts.

The New Mexico State Treasurer's Office is responsible to ensure that all accounts have collateral at the required level for amounts in excess of FDIC coverage. The New Mexico State Treasurer's Office issues separate financial statements, which disclose the collateral pledged to secure these deposits, the categories of risk involved, and the market value of purchased investments, which may differ from the cash deposited by the Office.

#### NOTE 5 - RISK MANAGEMENT

The Office obtains coverage through the Risk Management Division of the State of New Mexico General Services Department. This coverage includes public liability, property, workers' compensation, surety bond unemployment compensation and group health insurance. These coverages are designed to satisfy the requirements of the State Tort Claims Act. The maximum limits provided by the Tort Claims Act are \$1,050,000 per occurrence.

The Office had no significant reductions in insurance coverage from coverage in the prior year. In the fiscal years ended June 30, 2014, 2013 and 2012, there were no settlements that exceeded insurance coverage.

#### NOTE 6 - MEMORANDUM OF UNDERSTANDING

A memorandum of understanding (MOU) was entered into on July 30, 2013 and expired on June 30, 2014 by the New Mexico Tourism Department (NMTD) and McKinley County (County) to ensure the proper administration of the Ceremonial and to establish the roles of the NMTD and the County with regard to the Ceremonial. The NMTD transferred \$100,000 from the Office fund to the County per the MOU to fund activities supporting the 2013 Ceremonial. The County is the designated fiscal agent and the NMTD is the administering agency.

#### NOTE 7 - SUBSEQUENT ACCOUNTING PRONOUNCEMENTS

In June 2012, the GASB issued Statement No. 68, Accounting and Financial Reporting for Pensions, an amendment of GASB Statement No. 27. This Statement improves accounting and financial reporting by state and local governments for pensions. It also improves information provided by state and local governmental employers about financial support for pensions that is provided by other entities. This Statement results from a comprehensive review of the effectiveness of existing standards governing accounting and financial reporting for pensions with regard to providing decision-useful information, supporting assessments of accountability and inter-period equity, and creating additional transparency. This Statement will be effective for the Department in fiscal year 2015. The Department is in the process of evaluating the impact of this pronouncement on its financial statements. Management does not expect this pronouncement to affect its financial statements in future years. GASBS No. 68 will require the Department to record its proportionate share of the unfunded pension plan liabilities in the New Mexico State Retirement System and other plans. Although the amount of the liability is unknown, it is presumed to be material.

In January 2013, the GASB issued Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date, an amendment of GASB Statement No. 68. The objective of this Statement is to address an issue regarding application of the transition provisions of Statement No. 68, Accounting and Financial Reporting for Pensions. The issue relates to amounts associated with contributions, if any, made by a state or local government employer or nonemployer contributing entity to a defined benefit pension plan after the measurement date of the government's beginning net pension liability. This Statement will be effective for the Department in fiscal year 2015. The Department is in the process of evaluating the impact of this pronouncement on its financial statements. Management does not expect this pronouncement to affect its financial statements in future years.

In January 2013, the GASB issued Statement No. 69, Government Combinations and Disposals of Government Operations. This Statement establishes accounting and financial reporting standards related to government combinations and disposals of government operations. As used in this Statement, the term government combination includes a variety of transactions referred to as mergers, acquisitions, and transfers of operations. This Statement will be effective for the Department in fiscal year 2015. The Department is in the process of evaluating the impact (if any) of this pronouncement on its financial statements.

This information is an integral part of the accompanying financial statements.

SUPPLEMENTARY INFORMATION



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Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board Members of State of New Mexico Intertribal Ceremonial Office Santa Fe, New Mexico and Mr. Hector H. Balderas New Mexico State Auditor

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the major fund, and the budgetary comparison of the general fund of State of New Mexico Intertribal Ceremonial Office (the Office), as of and for the year ended June 30, 2014, and the related notes to the financial statements, which collectively comprise the Office's basic financial statements of the Office, and have issued our report thereon dated December 12, 2014.

#### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under Government Auditing Standards and which are described in the accompanying schedule of findings and responses as item 2014-001.

#### The Office's Responses to Findings

The Office's responses to the findings identified in our audit are described in the accompanying schedule of findings and. The Office's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

#### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Albuquerque, New Mexico

Clifton Larson Allen LLP

December 12, 2014

### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE SCHEDULE OF FINDINGS AND RESPONSES June 30, 2014

#### Section I – Financial Statement Findings

Finding 2014-001 Noncompliance with State Statute (Compliance and Other Matters)

**Condition:** During the audit, it was determined that the Office does not have a functioning board to provide oversight, as required by statute.

Criteria: Per Section 9-15C-3 NMSA 1978, the Intertribal Ceremonial Board (the Board) was created and was required to consist of eight members, including the director who shall serve ex officio, the Secretary of the New Mexico Tourism Department or the Secretary's designated representative; and six members appointed by the governor, who shall serve terms of five years each, provided that the Governor's first appointments shall be made of two board members for one-year terms, two for two-year terms, one for a three-year term and one for a four-year term. All Board members shall be bona fide residents of the state, and at least a majority of the members shall be Native American.

Cause: The Office does not have any employees. The current structure of the Office differs from the intent set forth in the legislation, and a memorandum of understanding has transferred operations and much of the administration of the annual Intertribal Ceremonial event to McKinley County.

Effect: Non-compliance with Section 9-15C-3 NMSA 1978.

**Recommendation:** We recommend that management of the New Mexico Tourism Department, to which the Office is administratively attached, work closely with the Governor's staff and members of the State Legislature to determine whether the Board should be reinstated or whether future legislation should be written to no longer require that the Board exist.

Management's Response: Management acknowledges the recommendation and is proactively seeking a resolution.

## STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS June 30, 2014

### Section I - Financial Statement Findings

There were no findings for the year ended June 30, 2013.

#### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE EXIT CONFERENCE June 30, 2014

An exit conference was held with the Office on December 9, 2014. The conference was held in Santa Fe, New Mexico. The conference was held in a closed meeting to preserve the confidentiality of the audit information prior to the official release of the financial statements by the State Auditor. In attendance were:

#### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE

Monique Jacobson, Cabinet Secretary, NMTD Richard Pickering, Director, Administrative Services Division, NMTD Isabel Duran, Deputy Director, Administrative Services Division, NMTD Lancing Adams, Financial Manager, NMTD

#### CLIFTONLARSONALLEN LLP

Georgie Ortiz, CPA, CGFM, Managing Principal Ryan W. Jones, CPA, Engagement Director Haley Cox, CPA, Associate

The financial statements presented in this report have been prepared by the independent auditor. However, they are the responsibility of management, as addressed in the Independent Auditor's Report. Management reviewed and approved the financial statements.