## STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE Santa Fe, New Mexico

FINANCIAL STATEMENTS June 30, 2013

### TABLE OF CONTENTS

|   | PAGE |
|---|------|
| OFFICIAL ROSTER   | 1    |
| INDEPENDENT AUDITORS' REPORT  | 2    |
| MANAGEMENT'S DISCUSSION AND ANALYSIS  | 4    |
| BASIC FINANCIAL STATEMENTS  |      |
| Government-wide Financial Statements Statement of Net Position Statement of Activities  |      |
| Fund Financial Statements  Balance Sheet – Governmental Fund  Statement of Revenues, Expenditures and Changes in  Fund Balances – General Fund          |      |
| Statement of Revenues and Expenditures – Major Governmental Fund – Budget and Actual (Budgetary Basis)  | 12   |
| Notes to Financial Statements   | 13   |
| SUPPLEMENTARY INFORMATION   | 23   |
| Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements |      |
| Performed in Accordance with Government Auditing Standards  |      |
| Schedule of Findings and ResponsesSummary Schedule of Prior Year Audit Findings   |      |
| Exit Conference   |      |

### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE OFFICIAL ROSTER June 30, 2013

Monique Jacobson, Cabinet Secretary

Isabel Duran, ASD Deputy Director

Richard Pickering, ASD Director



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### Independent Auditors' Report

To the Board Members of State of New Mexico Intertribal Ceremonial Office Santa Fe, New Mexico and Mr. Hector H. Balderas New Mexico State Auditor

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the major fund, and the budgetary comparisons for the general fund of the State of New Mexico Intertribal Ceremonial Office (the Office), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Office's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the Office as of June 30, 2013, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 10, 2013 on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government *Auditing Standards* in considering the Office's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Albuquerque, New Mexico

Clifton Larson Allen LLF

December 10, 2013

The State of New Mexico Intertribal Ceremonial Office (the Office) Management's Discussion and Analysis (MD&A) is designed to assist the reader in focusing on significant financial issues, provide an overview of the Office's financial activity, identify changes in the Office's financial position (ability to address future year challenges), identify any material deviations from the financial plan and identify any fund issues of concern.

The MD&A is designed to focus on the past year's activities, resulting changes and currently known facts. Please read it in conjunction with the Office's financial statements and notes which follow this section.

#### Overview of the Financial Statements

This annual report consists of three parts: 1) management's discussion and analysis, 2) the basic financial statements and 3) notes to financial statements.

The basic financial statements include two kinds of statements that provide different views of the Office. The first two statements are government-wide financial statements that provide both long-term and short-term information about the Office's overall financial status. The remaining statements are fund financial statements that focus on individual parts of the Office's operations in more detail than the government-wide statements. Due to the nature of the Office, there were no differences between the government-wide and fund financial statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

The MD&A should provide an objective and easily readable analysis of the government's financial activities, based on currently known facts, decisions or conditions. It should provide an analysis of the government's overall financial position and results of operations to assist users in assessing whether the financial position has improved as a result of the year's activities. Additionally, it should provide an analysis of significant changes that occur in funds and significant budget variances.

Government-wide Financial Statements. The Statement of Net Position shows the Office's overall financial position as of June 30, 2013. This financial statement is comparable to the balance sheet in a private sector entity's set of financial statements. A Statement of Net Position differs from a balance sheet in several ways, but there is one main difference. The Office is a government agency and a trustee of public assets rather than a company with shareholders or owners. In a private sector balance sheet, the surplus (or deficit) of assets compared to liabilities is the owners' equity. In governmental financial statements, this excess is labeled net position.

The next government-wide statement is the Statement of Activities. This statement provides information about revenue and expenditure activity throughout the course of fiscal year 2013. The statement provides the net asset balance at the beginning of the year and the balance at the end of the year. The difference between revenue and expenditure amounts provides for the change in net position.

The remaining financial statements report the Office's operations in greater detail than the government-wide statements.

**Fund Financial Statements.** The fund financial statements provide more detailed information about the Office's most significant funds. Funds are accounting devices that are used to keep track of specific sources of funding and spending for particular purposes.

The Office has one fund type:

Governmental Funds - Most of the Office's services are included in governmental funds, which focus on (a) how cash and other financial assets that can be readily converted to cash, flow in and out, and (b) the balances left at year-end that are available for spending. The governmental fund statements provide a detailed short-term view that help the user determine whether there are more or fewer financial resources that can be spent in the near future to finance the Office's programs. Since this information does not include the additional long-term focus of the government-wide statements, reconciliation between the government-wide statements and the fund financial statements is provided for governmental-type activities.

### Financial Analysis of the Office as a Whole

**Net Position:** Total Office net position for fiscal year ended June 30, 2013 is \$3,513. The assets are restricted as to the purposes they can be used for.

Table A-1
The Office's Net Position

|                                     | FY 2 | 2013         | F` | Y2012 |           | mount<br>hange | Total %<br>Change |
|-------------------------------------|------|--------------|----|-------|-----------|----------------|-------------------|
| Assets: Current and other assets    | \$   | 3,513        | \$ | 3,007 | \$        | 506            | 17%               |
| Total assets                        | \$   | 3,513        | \$ | 3,007 | \$        | 506            | 17%               |
| Liabilities:<br>Current liabilities | \$   |              | \$ | -     | \$        |                | 0%                |
| Total liabilities                   |      | -            |    | -     |           | -              | 0%                |
| Net position:<br>Restricted         |      | 3,513        |    | 3,007 |           | 506            | 17%               |
| Total net position                  |      | 3,513        |    | 3,007 |           | 506            | 17%               |
| Total liabilities and net position  | \$   | <u>3,513</u> | \$ | 3,007 | <u>\$</u> | 506            | 17%               |

The Office's total net position is comprised of \$3,513 in current and other assets. Total change in net position from the previous fiscal year was \$506. The Office did not carry any current or non-current liabilities as of June 30, 2013.

**Governmental Activities:** The table below summarizes the Office's activities for the fiscal years ended June 30, 2013 and 2012. There was no change in net position from the previous fiscal year.

Table A-2
The Office's Activities

|                                | <br>FY 2013   | FY2012       | <br>Amount<br>Change | Total %<br>Change |
|--------------------------------|---------------|--------------|----------------------|-------------------|
| General revenues and transfers | \$<br>105,000 | \$<br>30,000 | \$<br>75,000         | 250%              |
| Total revenues                 | 105,000       | 30,000       | 75,000               | 250%              |
| Expenses                       | <br>(104,494) | <br>(30,000) | <br>(74,494)         | 248%              |
| Change in net position         | 506           | -            | 506                  | 100%              |
| Net position, beginning        | <br>3,007     | 3,007        | <br>                 | 0%                |
| Net position, ending           | \$<br>3,513   | \$<br>3,007  | \$<br>506            | 17%               |

#### Information on Individual Fund

The Office is responsible for the management of one individual fund account, the General Fund.

### **Budgets, Revenue and Expenditures**

<u>General Fund</u>: For FY 2013, the Office received an appropriation in the amount of \$105,000 and had operating expenditures of \$104,494.

### **Capital Asset and Long-term Debt Activity**

Capital Assets: The Office did not hold any capital assets at June 30, 2013.

<u>Long-term Debt</u>: The Office does not hold any long-term debt and also had no long-term liabilities.

### **Anticipated Future Conditions and Changes**

The Office has entered into a Memorandum of Understanding with McKinley County to ensure the proper administration of the Gallup Intertribal Ceremonial.

### **Contacting the Office's Financial Management**

The Office's financial statements are designed to provide our constituents and stakeholders with a general overview of the Office's finances and to show accountability for the money it receives. If you have questions about this report or need additional information, contact the New Mexico Tourism Department, 491 Old Santa Fe Trail, Santa Fe, New Mexico 87501.

# STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE STATEMENT OF NET POSITION June 30, 2013

|                                    |    | rnmental<br>ivities |
|------------------------------------|----|---------------------|
| ASSETS                             |    |                     |
| Current:                           |    |                     |
| Investment in state general fund   |    |                     |
| investment pool                    | \$ | 3,513               |
|                                    |    |                     |
| TOTAL ASSETS                       | \$ | 3,513               |
|                                    |    |                     |
| LIABILITIES                        | \$ | _                   |
|                                    | Ψ  |                     |
| NET POSITION                       |    |                     |
| Restricted                         | \$ | 3,513               |
|                                    |    |                     |
| Total net position                 |    | 3,513               |
|                                    |    |                     |
| TOTAL LIABILITIES AND NET POSITION | \$ | 3,513               |

# STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE STATEMENT OF ACTIVITIES Year Ended June 30, 2013

|   | rnmental<br>ivities    |
|---|------------------------|
| EXPENSES  Culture and recreation Other expenses                 | \$<br>100,000<br>4,494 |
| Total program expenses  | <br>104,494            |
| GENERAL REVENUES AND TRANSFERS State general fund appropriation | <br>105,000            |
| Total general revenues and transfers                            | <br>105,000            |
| CHANGE IN NET POSITION  | 506                    |
| NET POSITION, BEGINNING OF YEAR                                 | <br>3,007              |
| NET POSITION, END OF YEAR                                       | \$<br>3,513            |

# STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE BALANCE SHEET - GOVERNMENTAL FUND Year Ended June 30, 2013

|                                     |    | eneral<br>Fund |
|-------------------------------------|----|----------------|
| ASSETS                              |    |                |
| Investment in state general fund    |    |                |
| investment pool                     | \$ | 3,513          |
| TOTAL ASSETS                        | \$ | 3,513          |
|                                     |    |                |
| LIABILITIES                         |    | _              |
|                                     |    |                |
| TOTAL LIABILITIES                   |    | 346            |
| FUND BALANCES                       |    |                |
| Restricted:                         |    |                |
| Culture and recreation              |    | 3,513          |
| Total fund balances                 |    | 3,513          |
| TOTAL LIABILITIES AND FUND DALAMORS | Φ. | 0.545          |
| TOTAL LIABILITIES AND FUND BALANCES | \$ | 3,513          |

# STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GENERAL FUND Year Ended June 30, 2013

|                                 | eneral<br>Fund |
|---------------------------------|----------------|
| REVENUES                        |                |
| Miscellaneous                   | \$<br>         |
| Total revenues                  | <br>           |
| EXPENDITURES                    |                |
| Culture and recreation          | 100,000        |
| Other expenses                  | <br>4,494      |
| Total expenditures              | <br>104,494    |
| OTHER FINANCING SOURCES (USES)  |                |
| General fund appropriation      | <br>105,000    |
|                                 |                |
| Total other financing sources   | <br>105,000    |
| CHANGE IN FUND BALANCE          | 506            |
| FUND BALANCE, BEGINNING OF YEAR | <br>3,007      |
| FUND BALANCE, END OF YEAR       | \$<br>3,513    |

# STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE STATEMENT OF REVENUES AND EXPENDITURES - MAJOR GOVERNMENTAL FUND BUDGET AND ACTUAL (BUDGETARY BASIS) Year Ended June 30, 2013

|  | GENERAL FUND     |           |                                 |                               |  |
|--|------------------|-----------|---------------------------------|-------------------------------|--|
|  | Budgeted Amounts |           | Actual<br>Amounts<br>(Budgetary | Variance From<br>Final Budget |  |
|  | Original         | Final     | Basis)                          | Positive (Negative)           |  |
| REVENUES<br>Miscellaneous              | \$ -             | \$        | \$ -                            | \$ -                          |  |
| Total revenues                         | _                |           |                                 | -                             |  |
| EXPENDITURES                           |                  |           |                                 |                               |  |
| Personal services/employee benefits    | -                | -         | -                               | -                             |  |
| Contractual services                   | 105,000          | 105,000   | 104,494                         | 506                           |  |
| Other Other financing uses             | -                | -         | <u>.</u>                        | -                             |  |
| Total expenditures                     | 105,000          | 105,000   | 104,494                         | 506                           |  |
| EXCESS OF REVENUES                     |                  |           |                                 |                               |  |
| OVER EXPENDITURES                      | (105,000)        | (105,000) | (104,494)                       | 506                           |  |
| OTHER FINANCING SOURCES (USES)         |                  |           |                                 |                               |  |
| State General Fund appropriations      | 105,000          | 105,000   | 105,000                         | _                             |  |
| Reversions (Non-budgeted item)         |                  |           |                                 | -                             |  |
| Total other financing sources and uses | 105,000          | 105,000   | 105,000                         |                               |  |
| NET CHANGE IN FUND BALANCE             | \$ -             | \$ -      | \$ 506                          | \$ 506                        |  |

#### **NOTE 1 - NATURE OF ORGANIZATION**

The State of New Mexico Intertribal Ceremonial Office (the Office) was created by Chapter 9 Article 15C NMSA 1978. The Office is administratively attached to the New Mexico Tourism Department. The purpose of the Office is to:

- Administer an annual intertribal ceremonial;
- Cooperate with and assist public and private entities that seek to promote recognition of ceremonies significant to Indian tribes and pueblos;
- Function as the coordinating office for all services and activities pertaining to the intertribal ceremonial:
- Adopt rules in accordance with the State Rules Act (14-4-1 NMSA 1978) to carry out the duties of the office;
- Accept gifts, grants, donations, bequests and devises from any source to be used to carry out its duties;
- Enter into contracts; and

The Intertribal Ceremonial Board (the Board) is created by NMSA Section 9-15C-3(E). The Board shall consist of eight members, including the director, who shall serve ex officio; the secretary of the New Mexico Tourism Department or the secretary's designated representative; and six members appointed by the Governor, who shall serve terms of five years each, provided that the Governor's first appointments shall be made of two board members for one year terms, two for two years terms, one for a three year term and one for a four year term. All intertribal ceremonial board members shall be bona fide residents of the state, and at least a majority of the members shall be Native Americans. A board member shall not be removed during the term of office except for cause, following notice and opportunity for a hearing.

The director of the Intertribal Ceremonial Office is appointed by the Governor of the State of New Mexico. The director serves at the pleasure of the Governor. The director shall hire and terminate other necessary employees, who shall be subject to the provisions of the Personnel Act 10-9-1 NMSA 1978. For the year ended June 30, 2013, the Office did not have a director or any employees.

The annual Intertribal Ceremonial event is administered, promoted and produced with the assistance of McKinley County, the Office, the Governor's Ceremonial Board and the New Mexico Tourism Department.

The accounting policies of the Office conform to generally accepted accounting principles as applicable to governmental units.

#### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### **Use of Estimates in Preparing Financial Statements**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### **Financial Reporting Entity**

The financial statements for the Office have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The Office did not have any business-type activities during the year ended June 30, 2013. The more significant accounting policies established in GAAP and used by the Office are described below.

GASB 14/39 defines the financial reporting entity as consisting of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. This definition of the reporting entity is based primarily on the notion of financial accountability as the "cornerstone of all financial reporting in government."

A primary government is any state government or general-purpose local government, consisting of all the organizations that make up its legal entity. All funds, organizations, institutions, agencies, departments and offices that are not legally separate are, for financial reporting purposes, part of the primary government.

The Audit Act, Sections 12-6-1 through 12-6-14, NMSA 1978, requires the financial affairs of every agency to be thoroughly examined and audited each year, and a complete written report to be made. Moreover, the New Mexico State Auditor requires that each agency shall prepare financial statements in accordance with accounting principles generally accepted in the United States of America. As a result, the Office has prepared and issued its own audited financial statements.

Included within the Office for this purpose are the following: all of the programs that are administered and/or controlled by the Office have been included.

No entities were noted that should be considered component units of the Office. No entities were specifically excluded from the Office because no entities were noted as meeting any of the criteria for potential inclusion. The Department has no component units.

### NOTE 2 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Basic Financial Statements – Government-wide Statements

The basic financial statements include both government-wide (based on the Office as a whole) and fund financial statements. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business type activities. In the government-wide Statement of Net Position, both the governmental and business-type activities columns are presented on a consolidated basis by column, and are reflected on a full accrual, economic resources basis, which incorporates long-term assets and receivables as well as long-term debt and obligations. The Office did not have any business-type activities during the year ended June 30, 2013.

The government-wide Statement of Activities reflects both the gross and net cost per functional category, which are otherwise being supported by general government revenues. The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. The program revenues must be directly associated with the function or a business-type activity. The Office includes only one function, culture and recreation.

The net cost (by function or business-type activity) is normally covered by general revenues (intergovernmental revenues or other revenue, etc.) The Office does not currently employ indirect cost allocation systems.

This government-wide focus is more on the sustainability of the Office as an entity and the change in aggregate financial net position resulting from the activities of the current fiscal period.

#### Basic Financial Statements - Fund Financial Statements

The emphasis in fund financial statements is on the major funds in either the governmental or business-type categories. Non-major funds (by category) or fund type are summarized into a single column. The General Fund is required to be a major fund, and the general fund is the only fund utilized by the Office. The Office has no fiduciary funds or component units similar to fiduciary funds, but if the Office did, they would not be included in the government-wide financial statements.

The governmental fund statements are presented on a current financial resources and modified accrual basis of accounting. This presentation is deemed appropriate to (a) demonstrate legal compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how the Office's actual experience conforms to the budget or fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, a reconciliation is presented on the page following each statement, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activities column on the governmental-wide presentation. For fiscal year ended June 30, 2013, the Office had no reconciling items; therefore, a reconciliation was not presented.

Interfund accounts, which are on the fund financial statements, would have been eliminated in the government-wide financial statements if there were any.

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Basis of Presentation

The financial transactions of the Office are maintained on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, expenditures or expenses and other financing sources or uses.

**Governmental Fund Types.** The focus of Governmental Fund measurement (in the Fund Financial Statements) is based upon determination of financial net position and changes in financial net position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the only Governmental Fund of the Office.

The Office reports the following major governmental fund:

General Fund (82900) - The General Fund (the fund) is the general operating fund of the Office and is used to account for all financial resources not accounted for and reported in another fund. The fund was created by New Mexico State Statute 9-15C-4. Money appropriated to the fund or accruing to it through sales, gifts, grants, fees, penalties, bequests or any other source shall be delivered to the state treasurer and deposited in the fund. Money in the fund is appropriated to the Office for the purpose of carrying out the intertribal ceremonial. Money in the fund at the end of any fiscal year shall not revert. Interest and earnings from the fund shall be credited to the fund. Disbursements from the fund shall be made on warrant drawn by the secretary of finance and administration pursuant to vouchers signed by the director or the director's authorized representative.

### **Basis of Accounting**

Basis of accounting refers to the point at which revenues or expenditure/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

The Government-wide Financial Statements are presented on an accrual basis of accounting. The Governmental Funds in the Fund Financial Statements are presented on a modified accrual basis. For fiscal year ended June 30, 2013, there were no differences between accrual and modified accrual.

**Modified Accrual.** All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which is considered within sixty days of year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general long-term debt, if any, is recognized when due.

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Budgets and Budgetary Accounting**

The State Legislature makes annual appropriations to the Office's General Fund. Legal compliance is monitored through the establishment of a budget and a financial control system that permits a budget to actual expenditure comparison.

Expenditures by category may not legally exceed appropriations. Budgeted line-item classifications may be amended upon approval from the State Budget Division. The basis of accounting for the budget, as appropriated by the State Legislature and approved by the State Budget Division, differs from the basis of accounting required by GAAP.

Per the General Appropriation Act, Laws of 2012, Chapter 19, Section 3, item M, "For the purpose of administering the General Appropriation Act of 2012 and approving operation budgets, the state of New Mexico shall follow the modified accrual basis of accounting for governmental funds in accordance with the manual of model accounting practices issued by the department of finance and administration." The budget is adopted on the modified accrual basis of accounting except for accounts payable accrued at the end of the fiscal year that do not get paid by statutory deadline per Section 6-10-4 NMSA 1978. Those accounts payable that do not get paid timely must be paid out of the next year's budget. Encumbrances related to single year appropriations lapse at the year end. Appropriation periods are sometimes for periods in excess of twelve months (multiple-year appropriations). When multiple-year appropriation periods lapse, the authority for the budget also lapses and encumbrances can no longer be charged to that budget. The legal level of budgetary control should be disclosed. There are no encumbrances outstanding at year-end.

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- No later than September 1, the Office submits to the Legislative Finance Committee (LFC), and the Budget Division of the Department of Finance and Administration (DFA), an appropriation request for the fiscal year commencing the following July 1. The appropriation request includes proposed expenditures and the means of financing them.
- Budget hearings are scheduled before the New Mexico House Appropriations and Senate Finance Committees. The final outcome of those hearings is incorporated into the State's General Appropriation Act.
- The Act is signed into Law by the Governor of the State of New Mexico within the legally prescribed time limit, at which time the approved budget becomes a legally binding document.
- Not later than May 1, the Office submits to DFA an annual operating budget by appropriation unit and account based upon the appropriation made by the Legislature. The DFA-Budget Division reviews and approves the operating budget, which becomes effective on July 1.
- o Formal budgetary integration is employed as a management control device during the fiscal year for the General and Special Revenue funds.

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### Capital Assets

The Office has no capital assets.

GASB Statement 34 requires the recording and depreciation of infrastructure assets. Infrastructure assets include roads, bridges, traffic signals, etc. The Office does not own any infrastructure assets.

#### Governmental Fund Balances

In the governmental fund financial statements, fund balances are classified as follows:

<u>Nonspendable</u> – Amounts that cannot be spent either because they are in a nonspendable form or because they are legally or contractually required to be maintained intact.

<u>Restricted</u> – Amounts that can be spent only for specific purposes where constraints placed on the resources are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

<u>Committed</u> – Amounts that can be used only for specific purposes pursuant to constraints imposed by formal action of the Legislative and Executive branches of the State.

<u>Assigned</u> – Amounts that are constrained by the Legislature's and Executive Branch's intent to be used for specific purposes or, in some cases, by legislation.

Unassigned – All amounts not included in other spendable classifications.

As of June 30, 2013, the General Fund (82900) had a fund balance which has been classified as restricted. The purpose of the fund is to ensure the proper administration of the Gallup Intertribal Ceremonial.

#### **Use of Restricted Resources**

When an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the State's policy to use restricted resources first. When expenditures/expenses are incurred for purposes for which unrestricted (committed, assigned and unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the State's policy to spend committed resources first.

Expenditures are recognized when the related fund liability is incurred.

### NOTE 2 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. The Office did not have any items that qualified for reporting in this category as of June 30, 2013.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. The Office did not have any items that were required to be reported in this category as of June 30, 2013.

#### **Net Position**

In June 2011, GASB issued GASB Statement No. 63, Financial Reporting of Deferred Outflows of Resources, Deferred Inflows of Resources and Net Position (GASB 63), effective for the Office's fiscal year beginning July 1, 2012. GASB 63 modifies the presentation of deferred inflows and deferred outflows in the financial statements; it also limits the use of the term "deferred." Implementation of GASB 63 had no effect on the Office's net position or changes in net position for the fiscal year ended June 30, 2013.

The government-wide statements utilize a net position presentation categorized as follows:

<u>Net investment in capital assets</u> - This category reflects the portion of net position that are associated with capital assets less outstanding capital asset related debt.

<u>Restricted net position</u> - For the government-wide statement of net position, net position is reported as restricted when constraints placed on net position used are imposed by law through constitutional provisions or enabling legislation.

<u>Unrestricted net position</u> - This category reflects net position of the Office not restricted for any project or other purpose.

### **Subsequent Events**

Management evaluated subsequent events through December 10, 2013, the date the financial statements were available to be issued. Events or transactions occurring after June 30, 2013, but prior to December 10, 2013, that provided additional evidence about conditions that existed at June 30, 2013 have been recognized in the financial statements for the year ended June 30, 2013. Events or transactions that provided evidence about conditions that did not exist at June 30, 2013, but arose before the financial statements were available to be issued, have not been recognized in the financial statements for the year ended June 30, 2013.

### NOTE 3 - STATE GENERAL FUND INVESTMENT POOL

For cash management and investment purposes, funds of various state agencies are deposited in the State General Fund Investment Pool (the Pool), which is managed by the Office of the New Mexico State Treasurer. Claims on the Pool are reported as assets by the various agencies investing in the Pool.

In June 2012, an independent diagnostic report revealed that Pool balances had not been reconciled at a "business unit by fund" level since the inception of the Statewide Human Resources, Accounting, and Management Reporting System (SHARE) system in July 2006. This report, entitled "Current State Diagnostic of Cash Control," also described a difference between Pool bank balances and the corresponding general ledger balances and indicated that the effect of reconciling items were unknown. The report, dated June 20, 2012, is available on the website of the New Mexico Department of Finance & Administration at: http://www.nmdfa.state.nm.us/Cash\_Control.aspx.

By state statute, the New Mexico Department of Finance and Administration (DFA) is responsible for the performance of monthly reconciliations with the balances and accounts kept by the State Treasurer. Therefore, under the direction of the State Controller / Financial Control Division Director, the Financial Control Division (FCD) of the New Mexico Department of Finance & Administration undertook action to address the situation. DFA/FCD initiated the Cash Management Remediation Project (Remediation Project) in partnership with the Office of the New Mexico State Treasurer, the New Mexico Department of Information Technology, and a contracted third party with expertise in the Enterprise System Software used by the State.

The Remediation Project objective was to design and implement changes necessary to ensure ongoing completion of timely, accurate and comprehensive reconciliation of the Pool. DFA has or is in the process of implementing all the recommendations resulting for the Remediation Project and has made changes to the State's SHARE system configuration, cash accounting policies and procedures, business practices, and banking structure. This has enabled DFA to complete timely and accurate reconciliation of bank to book balances at the State and Business Unit level on a post-implementation basis, however it did not resolve historical reconciling items. Additional changes recommended by the Project continue to be cascaded through DFA and state agencies to support the Business Unit by Fund accounting requirements.

A plan to address historical reconciling items is being assessed and a separate initiative will need to be undertaken to resolve the historical reconciling items. Management considers it unlikely that this separate initiative will be successful in allocating all historical reconciling items to the State entities invested in the Pool. As a result, any remaining differences post specific allocation to Pool participants will be reported in the State General Fund.

In FY 2012, Management of DFA recorded a loss contingency of \$101.7 million in the State General Fund based on its estimate of the effect of issues related to the reconciliation of the Pool, that estimate is still current. Because no specific loss amount is determinable, consistent with generally accepted accounting principles, the amount accrued is the minimum amount that management considers to be probable. Ultimately, the loss could exceed the amount accrued, perhaps by a substantial amount.

The Department has established daily and monthly procedures that mitigate the risk of misstatement of the Department's balances within the Pool.

#### NOTE 4 – INTEREST IN THE STATE GENERAL FUND INVESTMENT POOL

State law (Section 8-6-3 NMSA 1978) requires the Department's cash be managed by the New Mexico State Treasurer's Office. Accordingly, the investments of the Department consist of an interest in the State General Fund Investment Pool managed by the New Mexico State Treasurer's Office.

At June 30, 2013, the Office had the following invested in the State General Fund Investment Pool:

|                | SHARE Fund<br>Number | Balance,<br>June 30, 2013 |  |
|----------------|----------------------|---------------------------|--|
| Operating Fund | 82900                | <u>\$3,513</u>            |  |

### Interest Rate Risk

The New Mexico State Treasurer's Office has an investment policy that limits investment maturities to five years or less on allowable investments. This policy is a means of managing exposure to fair value losses arising from increasing interest rates. This policy is reviewed and approved annually by the New Mexico State Board of Finance.

#### Credit Risk

The New Mexico State Treasurer pools are not rated. For additional GASB 40 disclosure information regarding cash held by the New Mexico State Treasurer, the reader should see the separate audit report for the New Mexico State Treasurer's Office for the fiscal year ended June 30, 2013.

### Pledged Collateral (Custodial Credit Risk)

In accordance with Section 6-10-7 NMSA 1978, deposits of public monies are to be collateralized in an aggregate equal to 50% of deposits in excess of Federal Deposit Insurance Corporation (FDIC) insurance coverage. Deposits are exposed to custodial risks if they are not covered by depository insurance.

Detail of pledged collateral specific to this agency is unavailable because the bank commingles pledged collateral for all state funds it holds. However, the New Mexico State Treasurer's Office collateral bureau monitors pledged collateral for all state funds held by state agencies in such "authorized" bank accounts.

The New Mexico State Treasurer's Office is responsible to ensure that all accounts have collateral at the required level for amounts in excess of FDIC coverage. The New Mexico State Treasurer's Office issues separate financial statements, which disclose the collateral pledged to secure these deposits, the categories of risk involved, and the market value of purchased investments, which may differ from the cash deposited by the Office.

#### NOTE 5 - RISK MANAGEMENT

The Office obtains coverage through the Risk Management Division of the State of New Mexico General Services Department. This coverage includes public liability, property, workers' compensation, surety bond unemployment compensation and group health insurance. These coverages are designed to satisfy the requirements of the State Tort Claims Act. The maximum limits provided by the Tort Claims Act are \$1,050,000 per occurrence.

The Office had no significant reductions in insurance coverage from coverage in the prior year. In the fiscal years ended June 30, 2013, 2012 and 2011, there were no settlements that exceeded insurance coverage.

### NOTE 6 - MEMORANDUM OF UNDERSTANDING

A memorandum of understanding (MOU) was entered into on July 30, 2012 and expired on June 30, 2013 by the New Mexico Tourism Department (MNTD) and McKinley County (County) to ensure the proper administration of the Ceremonial and to establish the roles of the NMTD and the County with regard to the Ceremonial. The NMTD transferred \$100,000 from the Office fund to the County per the MOU to fund activities supporting the 2012 Ceremonial. The County is the designated fiscal agent and the NMTD is the administering agency.

This information is an integral part of the accompanying financial statements.

SUPPLEMENTARY INFORMATION



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Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

To the Board Members of State of New Mexico Intertribal Ceremonial Office Santa Fe, New Mexico and Mr. Hector H. Balderas New Mexico State Auditor

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the major fund, and the budgetary comparison of the general fund of State of New Mexico Intertribal Ceremonial Office (the Office), as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Office's basic financial statements of the Office, and have issued our report thereon dated December 10, 2013.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Office's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Albuquerque, New Mexico

ifton Larson Allen LLP

December 10, 2013

### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE SCHEDULE OF FINDINGS AND RESPONSES June 30, 2013

### **Section I – Financial Statement Findings**

There were no findings for the year ended June 30, 2013.

### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE SUMMARY SCHEDULE OF PRIOR YEAR AUDIT FINDINGS June 30, 2013

### Section I - Financial Statement Findings

There were no findings for the year ended June 30, 2012.

### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE EXIT CONFERENCE June 30, 2013

An exit conference was held with the Office on December 10, 2013. The conference was held in Santa Fe, New Mexico. The conference was held in a closed meeting to preserve the confidentiality of the audit information prior to the official release of the financial statements by the State Auditor. In attendance were:

#### STATE OF NEW MEXICO INTERTRIBAL CEREMONIAL OFFICE

Monique Jacobson, Cabinet Secretary, NMTD Richard Pickering, Director, Administrative Services Division, NMTD Isabel Duran, Deputy Director, Administrative Services Division, NMTD Lancing Adams, Financial Manager, NMTD Annie Knight, Accountant and Auditor

### CLIFTONLARSONALLEN LLP

Raul J. Anaya, CPA, CGFM, CFE, Senior Manager Carson Townsend, Senior Associate Haley Cox, Associate

The financial statements presented in this report have been prepared by the independent auditor. However, they are the responsibility of management, as addressed in the Independent Auditor's Report. Management reviewed and approved the financial statements.