NEW MEXICO

MILITARY BASE PLANNING

AND SUPPORT

Financial Statements

for the Year Ended

June 30, 2008,

and Independent

Auditors' Report



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Official Roster

Year Ended June 30, 2008

Board Members	1 itie
Lt. Governor Diane Denish	Chair
Rick Homans	Secretary
Senator Richard Romero (Bernalillo)	Member
Sherman McCorkle (Albuquerque)	Member
Leo Marquez (Albuquerque)	Member
Tony Strati (Albuquerque)	Member
Laura Bregler (Alamogordo)	Member
Bill Burt (Alamogordo)	Member
Ed Brabson (Alamogordo)	Member
Marshall Stinnet (Portales)	Member
Randy Harris (Clovis)	Member
Doc Stewart, Jr. (Clovis)	Member
Robert Chad Lydick (Clovis)	Member
John Hummer (Las Cruces)	Member
Lonnie Sumpter (Las Cruces)	Member

Administrative Services

Fred Mondragon	Cabinet Secretary
Hanson Scott	Director
Lisa Ortiz	ASD Director

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In Independent Member of the BDO Seidman Alliance

INDEPENDENT AUDITORS' REPORT

Board of Directors New Mexico Military Base Planning and Support and Mr. Hector H. Balderas New Mexico State Auditor

We have audited the accompanying financial statements of the governmental activities and the major fund (General Fund), which collectively comprise the basic financial statements of New Mexico Military Base Planning and Support (NMMBPS) as of and for the year ended June 30, 2008, as listed in the table of contents. These financial statements are the responsibility of NMMBPS's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of NMMBPS's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1, the financial statements of NMMBPS are intended to present the financial position and the changes in financial position of only that portion of the governmental activities and the major fund (General Fund) of the State of New Mexico that is attributable to the transactions of NMMBPS. They do not purport to, and do not, present fairly the financial position of the entire State of New Mexico as of June 30, 2008, and the changes in its financial position and budgetary comparison for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Board of Directors
New Mexico Military Base Planning and Support and
Mr. Hector H. Balderas
New Mexico State Auditor

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund (General Fund) of NMMBPS as of and for the year ended June 30, 2008, and the respective changes in financial position thereof, and the budgetary comparisons for the General Fund for the year then ended, in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated May 1, 2009, on our consideration of NMMBPS's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis presented on pages 4 through 9 is not a required part of the basic financial statements but is supplementary information required by the accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Mayners + Company, LLC May 1, 2009

Management's Discussion and Analysis Year Ended June 30, 2008

The New Mexico Military Base Planning and Support's (NMMBPS) discussion and analysis is designed to assist the reader in focusing on significant financial issues, provide an overview of NMMBPS's financial activity, identify changes in NMMBPS's financial position and identify any financial issues or concerns. The Management's Discussion and Analysis (MD&A) is designed to focus on the past year's activities and financial changes.

As management of NMMBPS, we offer readers this narrative overview and analysis of the financial activities of NMMBPS for the year ended June 30, 2008.

Authority Overview

NMMBPS is administratively attached to one of 16 cabinet level departments within the executive branch of the New Mexico State Government (New Mexico Economic Development Department). NMMBPS's mission is to provide advice to the governor and lieutenant governor on New Mexico's four military installations, to work with community support groups, to ensure that state initiatives are complementary of community actions, and to identify and address appropriate state-level issues that will contribute to the long-term viability of New Mexico military installations. NMMBPS began its operations on July 1, 2007.

Financial Highlights

- In the fiscal year ended June 30, 2008, the total liabilities of NMMBPS exceeded total assets by \$10,674.
- NMMBPS acquired no total capital assets greater than \$5,000.
- The total cost of NMMPBS programs was \$155,512, whereas the total Authority revenue was \$154,300.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to NMMBPS' basic financial statements. NMMBPS's basic financial statements comprise four components: 1) government-wide financial statements, 2) fund financial statements, 3) budget and actual comparisons, and 4) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide Financial Statements. The government-wide financial statements are designed to provide readers with a broad overview of NMMBPS's financial statements, in a manner similar to a private-sector business.

The statement of net assets presents information on all of NMMBPS's assets and liabilities, with the difference between the two reported as total net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of NMMBPS is improving or deteriorating.

Management's Discussion and Analysis - continued Year Ended June 30, 2008

Overview of the Financial Statements - continued

Government-wide Financial Statements - continued. The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of NMMBPS that are principally supported by taxes and intergovernmental revenues (government activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of NMMBPS include economic development, program support, technology commercialization and community development. Within NMMBPS, there are no business-type activities.

Fund Financial Statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. NMMBPS uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of NMMBPS can be divided into two categories: general funds and special revenue funds.

Governmental Funds

Governmental funds are used to account for the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

NMMBPS currently maintains one governmental fund. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund (General Fund 74800).

NMMBPS adopts an annual appropriated budget for its General Fund. The basic governmental fund financial statements can be found on pages 13 and 15 of this report.

Other Information. In addition to the basic statements and accompanying notes, this report also presents certain required supplementary information concerning NMMBPS's progress in funding its obligation to provide pension benefits to its employees. Required supplementary information can be found on pages 32 through 36 of this report.

Management's Discussion and Analysis - continued Year Ended June 30, 2008

Overview of the Financial Statements - continued

Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. In the case of NMMBPS, liabilities exceeded assets by \$10,674 at the close of the 2008 fiscal year.

At the end of the 2008 fiscal year, NMMBPS is unable to report positive balances in the category of net assets.

Governmental activities decreased NMMBPS's net assets by \$1,212.

Financial Analysis of Governmental Funds

The focus of NMMBPS's governmental fund is to provide information on near-term inflows, outflows and balances of spendable resources. Such information is useful in assessing NMMBPS's financial requirements.

As of the end of the 2008 fiscal year, NMMBPS's governmental fund reported an ending fund balance of \$1,942, a decrease of \$739 in comparison with the prior year. The majority of this amount is derived from New Mexico State General Fund appropriations, which will not revert to the general fund and is available for spending in the following fiscal year.

The general fund is the chief operating fund of NMMBPS. At the end of the 2008 fiscal year, unreserved fund balance of the general fund was (\$739).

Management's Discussion and Analysis - continued Year Ended June 30, 2008

Financial Analysis of NMMBPS as a Whole

Net Assets

Table A-1 summarizes NMMBPS's net assets as of June 30, 2008. Net assets for Governmental Activities were (\$7,993).

Table A-1 NMMBPS's Net Assets

YEARS ENDED JUNE 30,	2008	2007
Governmental Activities:		
Assets: Current and other assets	\$ <u>8,670</u>	60,342
Total Assets	\$ <u>8,670</u>	60,342
Liabilities: Current Liabilities	\$ <u>19,344</u>	69,804
Total Liabilities	19,344	69,804
Net Assets: Unrestricted – subsequent years' expenditures	(10,674)	(9,462)
Total Liabilities and Net Assets	\$ 8,670	60,342

Changes in Net Asset

NMMBPS's change in assets for fiscal year 2008 was a decrease of \$1,212 (Statement of Activities). Approximately 97 percent of NMMBPS's revenue comes from State General Fund Appropriations; the remaining funds are from other revenue.

Management's Discussion and Analysis - continued Year Ended June 30, 2008

Financial Analysis of NMMBPS as a Whole - continued

Changes in Net Asset - continued

Table A-2 Changes in NMMBPS's Net Assets

YEARS ENDED JUNE 30,	2008	2007
Governmental Activities:		
General Revenues: State General Fund appropriations (net) Other revenue	\$ 150,000 4,300	147,319
Total General Revenues	154,300	147,319
Expenses: NMMBPS development	<u>155,512</u>	<u>294,616</u>
Total Expenses	<u>155,512</u>	<u>294,616</u>
(Decrease) Increase in Net Assets	(1,212)	(147,297)
Net Assets, Beginning of Year	(9,462)	137,835
Restatement		
Net Assets, Beginning of Year, Restated	(9,462)	137,835
Net Assets, End of Year	\$ (10,674)	(9,462)

Financial Analysis of the Department's Funds

Capital Assets and Debt Administration

NMMBPS did not have any capital assets for the year ended June 30, 2008.

NMMBPS did not have any long-term debt for the year ended June 30, 2008.

Original and Final Budget

There were no significant variations between the original and final budget.

Management's Discussion and Analysis - continued Year Ended June 30, 2008

Currently Known Facts, Decisions or Conditions Expected to Have an Effect on Operations

Military Units Impacted by the Commission and the Office

We expect to have a major impact on the activities of several units on Ft. Bliss, particularly the Army Evaluation Task Force, which is the test element of the Future Combat System, as well as the lead elements of the Armored Division which is coming to Fr. Bliss. Additional units to be impact are White Sands Missile Range: The White Sands Test Center, the Center for Counter Measures and the Army Research Laboratory; Kirtland Air Force Base: the 377th Air Base Wing, the Space and Development Test Wing, and the 58th Special Operations Wing; and Holloman Air Force Base: the 49th Fighter Wing. At Cannon Air Force Base, we expect to have a significant impact on the activities and force structure of the 27th Special Operations Wing, which will be activated on October 1.

• Community Support Organizations Impacted by the Commission and the Office

We expect to have an impact on all five community support organizations in New Mexico: the Clovis Committee of 50, the Alamogordo Committee of 50; the Kirtland Partnership Committee; the Las Cruces Military Affairs Committee; and the Portales Military Affairs Committee.

Communities Assisted by the Commission and the Office

Las Cruces, Portales and Clovis; Alamogordo; and Albuquerque, including Bernalillo, Belen, Los Lunas and Rio Rancho.

Requests for Information

This financial report is designed to provide a general overview of NMMBPS's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Director of Administrative Services, New Mexico Economic Development Department, Joseph M. Montoya Building, 1100 Saint Francis Drive, Santa Fe, New Mexico 87505-4147.

FINANCIAL STATEMENTS

Statement of Net Assets

AS OF JUNE 30, 2008		
		PRIMARY GOVERNMENT
	•	Governmental
		Activities Total
ASSETS:		,
Investment in State Treasurer's Office	\$	(137,305)
Due from other State agencies		145,975
TOTAL ASSETS	\$	<u>8,670</u>
LIABILITIES:		
Accounts payable	\$	3,258
Accrued payroll and other liabilities		3,470
Compensated absences payable:		•
Expected to be paid within one year		9,935
Due to New Mexico State General Fund		<u>2,681</u>
TOTAL LIABILITIES		19,344
NET ASSETS:		
Unrestricted - subsequent years' expenditure		(10,674)
TOTAL NET ASSETS		(10,674)
TOTAL LIABILITIES AND NET ASSETS	\$	8,670

Statement of Activities

YEAR ENDED JUNE 30, 2008	
	PRIMARY
	GOVERNMENT Governmental
	Activities Total
EXPENSES:	
Military base planning and support	\$ <u>155,512</u>
TOTAL EXPENSES	155,512
NET (EXPENSE)/REVENUE	(155,512)
GENERAL REVENUES:	
General Fund appropriation	154,300
TOTAL GENERAL REVENUES	154,300
CHANGE IN NET ASSETS	(1,212)
BEGINNING NET ASSETS	(9,462)
ENDING NET ASSETS	\$ (10,674)

Balance Sheet - Governmental Funds

AS OF JUNE 30, 2008

		General Fund
ASSETS:	_	
Investment in State Treasurer's Office	\$	(137,305)
Due from other state agencies	_	1 <u>45,</u> 975
TOTAL ASSETS	\$ _	8,670
LIABILITIES:		
Accounts payable	\$	3,258
Accrued payroll		3,470
Due to State General Fund - FY07 reversions	_	2,681
TOTAL LIABILITIES		9,409
FUND BALANCES:		
Unreserved		(739)
TOTAL FUND BALANCES	_	(739)
TOTAL LIABILITIES AND FUND BALANCES	\$	_8,670

Reconciliation of the Balance Sheet - Governmental Funds to the Statement of Net Assets

YEAR ENDED JUNE 30, 2008	
Total Fund Balance - Governmental Funds (Governmental Fund Balance Sheet)	\$ (739)
Amounts reported for governmental activities in the Statement of Net Assets are different because:	
Compensated absences payable are recorded at the government-wide level but not at the fund level	(9,935)
Net assets of governmental activities (Statement of Net Assets)	\$ (10,674)

Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds

YEAR ENDED JUNE 30, 2008	
	General
	Fund
EXPENDITURES:	
Current:	* 400 740
	\$ 109,548
Contractual services	19,997
Other	<u>25,494</u>
TOTAL EXPENDITURES:	<u>155,039</u>
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	(155,039)
OTHER FINANCING SOURCES (USES):	
Transfers - State General Fund appropriation	154,300
Transfers State General Fund appropriation	154,500
NET OTHER FINANCING SOURCES (USES)	<u>154,300</u>
NET CHANGE IN FUND BALANCES	(739)
	,
BEGINNING FUND BALANCES	
ENDING FUND BALANCES	\$ (739)

Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds to the Statement of Activities

YEAR ENDED JUNE 30, 2008		
Net Changes in Fund Balances - Total Governmental Funds (Statement of Revenues, Expenditures, and Changes in Fund Balances)	\$	(739)
Amounts reported for governmental activities in the Statement of Activities are different because:		
In the Statement of Activities, certain operating expenses - compensated absences (sick and annual leave) - are measured by the amounts earned during the year. In the Governmental Funds, however, expenditures for these items		
are measured by the amounts of financial resources used (essentially, the amounts actually paid). The net increase in the liabilities for the year was:	_	(473)
Change in net assets of governmental activities		
(Statement of Activities)	\$	(1,212)

Statement of Revenues and Expenditures -

Major Governmental Funds -

Budget and Actual (Modified Accrual Basis)

YEAR ENDED JUNE 30, 2008

GENERAL FUND - MBP OPERATING FUND 74800

	_			Actual	Variance From
	_	Budgeted	Amounts	Amounts	Final Budget
		Original	Final	(Budgetary Basis)	Positive (Negative)
REVENUES:					
State General Fund appropriation	\$	150,000	150,000	150,000	-
Other revenue		4,300	4,300	4,300	
TOTAL REVENUES		154,300	154,300	154,300	-
BEGINNING FUND BALANCE		· . -	-	_	
TOTAL REVENUES AND					
BEGINNING FUND BALANCE	\$	154,300	154,300	<u>154,300</u>	
EXPENDITURES:					
Current:					
Personal services and benefits	\$	101,200	108,800	109,548	(748)
Contractual services		20,000	20,000	19,997	3
Other	•	33,100	25,500	25,494	6
TOTAL EXPENDITURES AND OTHER FINANCING					
SOURCES (USES)	\$	154,300	154,300	155,039	(739)

Notes to Financial Statements

NATURE OF ORGANIZATION

Reporting Entity

The reporting entity is New Mexico Military Base Planning and Support (NMMBPS). NMMBPS's mission is to provide advice to the governor and lieutenant governor on New Mexico's four military installations, to work with community support groups, to ensure that state initiatives are complementary of community actions, and to identify and address appropriate state-level issues that will contribute to the long-term viability of New Mexico military installations. NMMBPS began its operations on July 1, 2007.

NMMBPS shall consist of seven voting and two nonvoting members, six of whom shall be appointed by the Governor with the consent of the senate; provided that one of the appointed members shall be a resident of Sierra County. No more than three appointed members shall belong to the same political party. The seventh member shall be the secretary of Economic Development or the Secretary's designee. The Lieutenant Governor shall serve as a nonvoting ex-officio member. The Executive Director of NMMBPS shall serve as a nonvoting member. The Chair may appoint a nonvoting advisory committee to provide advice and recommendations on Authority matters. The members appointed by the Governor shall be residents of the State and shall serve for terms of four years, except for the initial appointees who shall be appointed so that the terms are staggered after initial appointment. Initial appointees shall serve terms as follows: two members for two years, two members for three years and two members for four years. The Secretary of Economic Development or the Secretary's designee shall serve as the Chair of NMMBPS.

NMMBPS is a governmental entity in accordance with Governmental Accounting Standards Board (GASB) Statement No. 39. NMMBPS is a governmental entity because it was established by statute; its relationship with other governmental entities; the governmental make-up of NMMBPS's governing board; sources of tax revenue; and its ability to issue tax-exempt debt.

The financial reporting entity as defined by GASB No. 39 consists of the primary government, organizations for which the primary government is financially accountable, and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. This definition of the reporting entity is based primarily on the notion of financial accountability as the "cornerstone of all financial reporting in government."

NATURE OF ORGANIZATION - continued

Office of the Executive Director

The Executive Director is empowered to organize NMMBPS and its divisions and may transfer or merge functions between divisions in the interest of efficiency and economy. The Administrative Services Division of the New Mexico Economic Development Department provides overall support.

Administrative Services Division

The Director of the Administrative Services Division of the Economic Development Department is responsible to the Executive Director to provide administrative support to all divisions and top-level managers. This division is responsible for the data processing, financial systems, budget, accounting, purchasing, personnel, financial reporting and federal grant functions of NMMBPS.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements for NMMBPS have been prepared in accordance with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the standard-setting body for governmental accounting and financial reporting. Pronouncements of the Financial Accounting Standard Board (FASB) issued after November 30, 1989 are not applied in the preparation of the financial statements of the proprietary fund type in accordance with GASB No. 20. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards, which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The more significant of these accounting policies are described below.

NMMBPS implemented the provisions of GASB No. 34 effective July 1, 2001. As a part of this statement, there is a new reporting requirement regarding the local government's infrastructure (roads, bridges, etc.). NMMBPS does not own any infrastructure assets and, therefore, is unaffected by this requirement.

• Financial Reporting Entity

The chief executive of NMMBPS is the Executive Director, who is appointed by the NMMBPS Commission. NMMBPS, by statute, is administratively attached to a component unit of the executive branch, New Mexico Economic Development Department, and these financial statements include all funds and activities over which NMMBPS Executive Director has oversight responsibility. Even though NMMBPS appoints the Executive Director, that person has decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

Financial Reporting Entity - continued

NMMBPS is a "department" of the State of New Mexico and will be included in any statewide Comprehensive Annual Financial Report. In accordance with the criteria set forth in GASBS 39 for determining component units, NMMBPS does not have any component units.

• Basic Financial Statements

The basic financial statements include both government-wide (based on NMMBPS as a whole) and fund financial statements. The new reporting model focus is on either NMMBPS as a whole, or major individual funds (within the fund financial statements). In the government-wide Statement of Net Assets, both the governmental and business-type activities columns are presented on a consolidated basis by column, and are reflected on a full accrual, economic resources basis, which incorporates long-term assets and receivables as well as long-term debt and obligations.

• Government-wide and Fund Financial Statements

The basic financial statements include both government-wide (based on NMMBPS as a whole) and fund financial statements. Both the government-wide and fund financial statements (within the basic financial statements) categorize primary activities as either governmental or business type. The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the non-fiduciary activities of the primary government and its component units, if any. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable. NMMBPS has no business-type activities, fiduciary activities or component units.

The government-wide Statement of Activities reflects both the gross and net costs that are being supported by general government revenues. The Statement of Activities reduces gross expenses (including depreciation, if any) by related program revenues, operating and capital grants. The program revenues must be directly associated with the function or a business-type activity. The primary function of NMMBPS is to employ, under the authorization of the governor's homeland security advisor, the staff necessary to carry out the work of the Office of Military Base Planning and support the Military Base Planning Commission.

Non-exchange transactions, in which NMMBPS gives (or receives) value without directly receiving (or giving) equal value in exchange, include severance tax bond proceeds, grants and appropriations. On an accrual basis, revenue from severance tax bond proceeds, if any, is recognized when the underlying transaction has occurred. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

• Government-wide and Fund Financial Statements - continued

The net cost (by function or business-type activity) is normally covered by general revenues (taxes, intergovernmental revenues, interest income, etc.). Historically, the previous model did not summarize or present net cost by function or activity. NMMBPS does not currently employ indirect cost allocation systems.

This government-wide focus is more on the sustainability of NMMBPS as an entity and the change in aggregate financial position resulting from the activities of the fiscal period.

The fund financial statements are similar to the financial statements presented in the previous accounting model. Emphasis here is on the major funds in either the governmental or business-type categories. Non-major funds (by category) or fund type are summarized into a single column.

The governmental fund statements are presented on a current financial resource and modified accrual basis of accounting. This presentation is deemed appropriate to (a) demonstrate legal compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how NMMBPS's actual experience conforms to the budget or fiscal plan. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental column, reconciliation is presented on the page following each statement, which briefly explains the adjustment necessary to transform the fund-based financial statements into the governmental column on the governmental-wide presentation.

The Government-wide financial statements are prepared using the economic resources measurement focus and the accrued basis of accounting. The fund financial statements should be presented using the current financial resources measurement focus and the modified accrual basis of accounting.

NMMBPS does not have any fiduciary funds. By definition, assets in a fiduciary fund are held for the benefit of a third party and cannot be used to address activities or obligations of the government. These funds would not be incorporated into the government-wide statements.

There was no short-term debt activity in FY2008.

Basis of Presentation

The financial transactions of NMMBPS are maintained on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund balance, revenues, expenditures or expenses and other financing sources or uses. Government resources are allocated to, and accounted for, in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The various funds are summarized by type in the accompanying

Basis of Presentation - continued

financial statements. The various funds are reported by generic classification within the financial statements. GASB No. 34 sets forth minimum criteria for the determination of major funds based on a percentage of the assets, liabilities, revenues or expenditures/expenses of either fund category or governmental and enterprise combined.

NMMBPS uses the following fund types:

General Fund. The General Fund (Statewide Human Resource, Accounting and Management Reporting System (SHARE) Fund 74800) is the general operating fund of NMMBPS and is used to account for all financial resources. The General Fund is funded primarily through appropriations from the State of New Mexico General Fund.

Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditure/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

The Government-wide Financial Statements are presented on the accrual basis of accounting. The Governmental Funds in the Fund Financial Statements are presented on the modified accrual basis.

In applying the "susceptible to accrual" concept to intergovernmental revenues pursuant to Governmental Accounting Standards Board Statement No. 33 (GASB 33), Accounting and Financial Reporting for Nonexchange Transactions, the provider should recognize liabilities and expenses and the recipient should recognize receivables and revenues when the applicable eligibility requirements, including time requirements, are met. Resources transmitted before the eligibility requirements are met, under most circumstances, should be reported as advances by the provider and deferred revenue by the recipient.

Accrual

Revenues are recognized when earned and expenses are recognized when incurred.

Modified Accrual

All governmental funds are accounted for using the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual (i.e., both measurable and available). "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. NMMBPS considers funds available if received within "60 days" after year end. Expenditures are generally recognized under the modified

Modified Accrual - continued

accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general long-term debt, if any, is recognized when due.

In applying the "susceptible to accrual" concept to intergovernmental revenues pursuant to GASB No. 33 (as it relates to non-exchange and exchange transactions), the provider should recognize liabilities and expenses and the recipient should recognize receivables and revenues when the applicable eligibility requirements, including time requirements, are met. Resources transmitted before the eligibility requirements are met, under most circumstances, should be reported as advances by the provider and deferred revenue by the recipient.

Budgets and Budgetary Accounting

Per the General Appropriation Act, Laws of 2007, Chapter 28, Section 4, Subsections O and N, the budgetary basis is modified accrual. However, there is a statutory exception. The budget is adopted on the modified accrual basis of accounting except for accounts payable accrued at the end of the fiscal year that do not get paid by the statutory deadline per Section 6-10-4 NMSA 1978. Those accounts payable that do not get paid timely must be paid out of the next year's budget.

Each year the Legislature approves multiple year appropriations, which the State considers as continuing appropriations. The Legislature authorizes these appropriations for two to five years; however, it does not identify the authorized amount by fiscal year. Consequently, the appropriation is budgeted in its entirety the first year the Legislature authorizes it. The unexpended portion of the budget is carried forward as the next year's beginning budget balance until either the project period has expired or the appropriation has been fully expended. The budget presentations in these financial statements are consistent with this budgeting methodology.

NMMBPS follows these procedures in establishing the budgetary data reflected in the financial statements:

- O No later than September 1, NMMBPS submits to the Legislative Finance Committee (LFC), and the Budget Division of the Department of Finance and Administration (DFA), an appropriation request for the fiscal year commencing the following July 1. The appropriation request includes proposed expenditures and the means of financing them.
- O Budget hearings are scheduled before the New Mexico House Appropriations and Senate Finance Committees. The final outcome of those hearings is incorporated into the State's General Appropriation Act.

Budgets and Budgetary Accounting – continued

- O The Act is signed into Law by the Governor of the State of New Mexico within the legally prescribed time limit, at which time the approved budget becomes a legally binding document.
- O Not later than May 1, NMMBPS submits to DFA an annual operating budget by appropriation unit and object code based upon the appropriation made by the Legislature. The DFA-Budget Division reviews and approves the operating budget, which becomes effective on July 1.
- o Formal budgetary integration is employed as a management control device during the fiscal year for the General and Special Revenue funds.

• Cash and Cash Equivalents – Investment in State Treasurer's Pool

NMMBPS has defined cash and cash equivalents to include investments with the State Treasurer in the General Fund Investment Pool. All cash is deposited with and monitored by the State Treasurer. See Note 2 for additional cash disclosure.

• Deferred Revenues

Deferred revenues represent a liability for the Governmental Funds. Deferred revenues are used to account for (1) amounts received from federal grants prior to expenditures occurring, or (2) amounts identified as accounts receivable that have not been received within 60 days of the end of the fiscal year, and are accounted for on the modified accrual basis in the fund financial statements.

• Due To/From Other Funds

Internal balances due to/from in the governmental funds are netted as part of the reconciliation to the government-wide columnar presentation, as such eliminating internal activity in the Statement of Activities. There were no internal balances.

• **General Fund (74800)**

The General Fund of NMMBPS is a reverting fund. The General Fund is funded through New Mexico State General Fund appropriations and any fees or other charges imposed and collected by NMMBPS.

Reservations of Fund Balances

Reservations of fund balances on the Governmental Funds are created to either (1) satisfy legal covenants that require that a portion of the fund balance be segregated, or (2) identify the portion of the fund balance that is not appropriated for future expenditures. For fiscal year ended June 30, 2008, NMMBPS does not have any reservations of fund balances.

Revenues, Expenditures and Expenses

Substantially all governmental fund revenues are accrued.

Expenditures are recognized when the related fund liability is incurred, except for the following permitted by accounting principles generally accepted in the United States of America:

Prepaid items and inventory costs are reported in the period when inventory items are consumed, rather than in the period purchased.

When an expense is incurred that meets the requirements of both restricted and unrestricted resources, NMMBPS will first apply it to available restricted net assets.

• Program Revenues

Program revenues are revenues that (1) originate from the program or from parties other than the government's taxpayers or citizens as a whole, and (2) reduce the expenses of the function that has to be financed by general revenues. Revenues of this type can originate from a governmental source, but the proceeds are a charge for services or products produced by a government agency, where that agency is considered a vendor within the market place. Additionally, program revenues are fees charged by the government agency that are used to support a specific operation of that governmental unit.

• Net Assets

The government-wide and business-type fund financial statements utilize a net asset presentation. Net assets are categorized as investment in fixed assets (net of related debt), restricted and unrestricted.

Investment in Capital Assets (net of related debt) is intended to reflect the portion of net assets which are associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost.

Restricted Assets are liquid assets (generated from revenues and not bond proceeds), which have third-party (statutory, bond covenant or granting agency) limitations on their use.

Unrestricted Assets represent unrestricted liquid assets.

Net Assets - continued

NMMBPS applies unrestricted resources first for payment of expenditures.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

2. CASH (INVESTMENT IN STATE TREASURER'S OFFICE (STO))

Fund	SHARE Fund	Investment	Maturities	 Fair Value June 30, 2008
General Fund: Operating	74800	NM STO General Fund Investment Pool	1 day to 3 years	\$ (137,305)
Total investments				\$ (137,305)

• Interest Rate Risk

NMMBPS does not have an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

• Credit Risk

The New Mexico State Treasurer's Office Pool is not rated.

For additional GASB 40 disclosure information related to the above investment pool, the reader should refer to the separate audit report for the State Treasurer's Office for the fiscal year ended June 30, 2008.

3. COMPENSATED ABSENCES

Qualified employees are entitled to accumulate annual leave as follows: A maximum of 240 hours of such accumulated annual leave may be carried forward into the beginning of the calendar year and any excess is lost. When employees terminate, they are compensated for accumulated unpaid annual leave as of the date of termination, up to a maximum of 240 hours.

Qualified employees are entitled to accumulate sick leave at the rate of 3.69 hours per pay period.

Employees who have accumulated 600 hours of unused sick leave are entitled to be paid for additional unused sick leave at a rate equal to 50 percent of their hourly rate of pay for up to 120 hours of sick leave. Payment for unused sick leave may be made only once per fiscal year on either the payday immediately following the first full pay period in January or the first full pay period in July. Immediately prior to retirement from the service, employees who have accumulated 600 hours of unused sick leave are entitled to be paid for additional unused sick leave at a rate equal to 50 percent of their hourly rate for up to 400 hours of sick leave.

All sick leave balances from 600 to 1,000 hours have been recorded at 50 percent of the employee's current hourly rate, including those amounts paid in July of the subsequent fiscal year, because no expendable financial resources are available as of the balance sheet date to liquidate the liability. The current portion of compensated absences payable expected to be paid within one year is \$22,787.

The changes in compensated absences for government type activities are as follows:

	-	Balance, June 30, 2007	Increase	Decrease	Balance, June 30, 2008	Due Within One Year
Annual leave Sick leave Comp time	\$	9,462 - 	7,426 - 	(6,953)	9,935 - 	9,935 -
	\$	<u>9,462</u>	<u> 7,426</u>	(6,953)	9,935	<u>9,935</u>

The General Fund will be used to liquidate long-term liabilities.

4. PENSION PLAN - PUBLIC EMPLOYEES RETIREMENT ASSOCIATION

Plan Description

Substantially all of NMMBPS's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, NM 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

• Funding Policy

Plan members are required to contribute 7.42% of their gross salary. NMMBPS is required to contribute 16.59% of the gross covered salary. The contribution requirements of plan members and NMMBPS are established in State statute under Chapter 10, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. NMMBPS's contributions to PERA for the fiscal years ending June 30, 2008 and 2007 were \$14,368 and \$15,217, respectively, which equal the amount of the required contributions for each fiscal year.

5. POST-EMPLOYMENT BENEFITS – STATE RETIREE HEALTH CARE PLAN

Plan Description

NMMBPS contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which the event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

5. POST-EMPLOYMENT BENEFITS – STATE RETIREE HEALTH CARE PLAN - continued

• Plan Description - continued

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy

The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. The statute requires each participating employer to contribute 1.3% of each participating employee's annual salary; each participating employee is required to contribute .65% of their salary. Employers joining the program after 1/1/98 are also required to make a surplus-amount contribution to the RHCA based on one of two formulas at agreed-upon intervals.

The RHCA plan is financed on a pay-as-you-go basis. The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the contributions can be changed by the New Mexico State Legislature.

NMMBPS's contributions to the RHCA for the years ended June 30, 2008 and 2007 were \$1,126 and \$1,036, respectively, which equal the required contributions for each year.

6. CONTINGENT LIABILITIES (CLAIMS AND JUDGMENTS)

NMMBPS as a State Agency defined in the New Mexico Tort Claims Act, is insured through the Risk Management Division of the General Services Department of the State of New Mexico. The Office of Risk Management Division pays annual premiums for coverage provided in the following areas:

6. CONTINGENT LIABILITIES (CLAIMS AND JUDGMENTS) - continued

- Liability and civil rights protection for claims made by others against the State of New Mexico;
- Coverage to protect the State of New Mexico's property and assets; and
- Fringe benefit coverage for State of New Mexico employees.

In the case of civil actions or claims against NMMBPS for financial damages, NMMBPS's certificate of insurance with Risk Management does not cover claims for back wages but does cover civil rights claims for other compensatory damages.

7. OPERATING TRANSFERS

During the fiscal year, NMMBPS received funds that were recorded as "Other Financing Sources" in the financial records. These amounts include \$150,000 that was appropriated to Department of Finance and Administration (DFA) for distribution to NMMBPS for the State General Fund appropriation.

	SHARE Agency/Fund	Transfers In	Transfers Out
General Fund: SHARE System Fund 74800	49100-74800 \$	154,300	-
,	\$	<u> 154,300</u>	_

8. BUDGETED VERSUS ACTUAL EXPENDITURES

The Department exceeded budgeted expenditures for Personal Services and Benefits category in the amount of \$748 as of June 30, 2008.

9. REVERSIONS

The General Fund of NMMBPS is a reverting fund. The following amounts were not expended during the appropriation period and are therefore due to the New Mexico State General Fund for fiscal years 2007 and 2008:

FY07	Reversions Payable	\$ 2,681
FY08	Reversions Payable	\$ -



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REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors New Mexico Military Base Planning and Support and Mr. Hector H. Balderas New Mexico State Auditor

We have audited the financial statements of the governmental activities, the major fund and the budgetary comparison of the New Mexico Military Base Planning and Support (NMMBPS), as of and for the year ended June 30, 2008, and have issued our report thereon dated May 1, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered NMMBPS's internal control over financial reporting as a basis for designing our audit procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of NMMBPS's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of NMMBPS's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects NMMBPS's ability to initiate, authorize, record, process or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of NMMBPS's financial statements that is more than inconsequential will not be prevented or detected by NMMBPS's internal control. We consider the deficiency described in the accompanying schedule of findings and responses (07-01) to be a significant deficiency in internal control over financial reporting.

Board of Directors New Mexico Military Base Planning and Support and Mr. Hector H. Balderas New Mexico State Auditor

Internal Control Over Financial Reporting - continued

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by NMMBPS's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section, and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we considered to be a material weakness, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether NMMBPS's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*, and which are described in the accompanying schedule of findings and responses as items 07-01, 07-02 and 07-03.

This report is intended solely for the information and use of the Board of Directors, management, the Office of the State Auditor, the New Mexico Department of Finance and Administration, and the New Mexico Legislature and is not intended to be and should not be used by anyone other than these specified parties.

Meyners + Company, LLC May 1, 2009

YEAR ENDED JUNE 30, 2008

A. SUMMARY OF AUDITORS' RESULTS

- 1. The auditors' report expresses an unqualified opinion on the basic financial statements of New Mexico Military Base Planning and Support (NMMBPS).
- 2. There was one significant deficiency (07-01) disclosed during the audit of the financial statements.
- 3. There were no instances of noncompliance material to the financial statements of NMMBPS disclosed during the audit.

B. FINDINGS - FINANCIAL STATEMENT AUDIT

07-01 EXPENDITURES IN EXCESS OF BUDGETED AMOUNTS

Statement of Condition: NMMBPS overspent budgeted expenditures in the General Fund by \$748.

Criteria: According to State Auditor Rule 2.2.2.10, if an agency's expenditures exceed its budget in any category, this fact must be disclosed in a finding.

Cause: NMMBPS had a positive budget variance in revenues and spent the excess revenues without processing a budget adjustment resolution for the expenditures.

Effect: NMMBPS is not in compliance with statutory requirements to obtain approval prior to making expenditures.

Recommendation: NMMBPS should establish procedures by which actual vs. budgeted expenditures are monitored on a monthly basis.

Management's Response: Personal services were overspent by \$748 and a Budget Adjustment Request should have been submitted.

07-02 UNTIMELY REVERSION TO STATE GENERAL FUND

Statement of Condition: NMMBPS did not revert the FY07 reversion of \$2,681 on a timely basis to the New Mexico State General Fund.

Criteria: Section 6-5-10(A) NMSA 1978 requires all unreserved, undesignated fund balances in reverting funds as of June 30 to be reverted to the New Mexico State General Fund by September 30. The FY07 reversion was due on September 30, 2007.

YEAR ENDED JUNE 30, 2008

B. FINDINGS - FINANCIAL STATEMENT AUDIT - continued

07-02 UNTIMELY REVERSION TO STATE GENERAL FUND - continued

Cause: NMMBPS did not calculate reversions until the FY07 audit was completed on April 13, 2009.

Effect: NMMBPS is not in compliance with Section 6-5-10(A) NMSA 1978.

Recommendation: NMMBPS should establish procedures to ensure timely calculation and submission of reversions to the New Mexico State General Fund.

Management's Response: Management concurs and will be calculating reversions after year-end close in the future.

07-03 LATE AUDIT REPORT

Condition: NMMBPS did not obtain the audit contract until March 2009; therefore, the audit report was not completed by the final extended deadline of December 15, 2007.

Criteria: Section 12-6-3, NMSA 1978, as amended by House Bill 219, and 2.2.2.9 NMAC require the audit report to be filed with the State Auditor's Office by December 15, 2007.

Cause: NMMBPS was late in obtaining an audit contract to commence audit fieldwork.

Effect: NMMBPS' audited financial statements were not completed timely. The audited results for FYE June 30, 2007, were not available for review by management or other users of the financial statements.

Recommendation: We recommend that NMMBPS follow the applicable statutory requirements.

Management's Response: Management concurs and will be obtaining the audit contract on a timely basis for future audits.

Summary Schedule of Prior Year Audit Findings

- 07-01 Expenditures in Excess of Budgeted Amounts Repeated and Revised
- 07-02 Untimely Reversion to State General Fund Repeated and Revised
- 07-03 Late Audit Report Repeated and Revised

Exit Conference

An exit conference was held with NMMBPS on May 6, 2009, at the New Mexico Economic Development Department's offices in Albuquerque, New Mexico. In attendance were:

NEW MEXICO MILITARY BASE PLANNING AND SUPPORT

Fred Mondragon, Secretary, Economic Development Department Lisa Ortiz, ASD Director

MEYNERS + COMPANY, LLC

Patrick J. Wilkins, CPA, Partner Janet Pacheco-Morton, CPA, CGFM, Senior Manager Mury Sutherlin, CPA, In Charge

PREPARATION OF FINANCIAL STATEMENTS

The financial statements presented in this report have been prepared by the independent auditor with the assistance of NMMBPS. However, they are the responsibility of management, as addressed in the Independent Auditors' Report.