



KRIEGEL/GRAY/SHAW & CO., P.C.

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STATE OF NEW MEXICO

ELEPHANT BUTTE IRRIGATION DISTRICT

FINANCIAL STATEMENTS

AND SUPPLEMENTARY INFORMATION

OCTOBER 31, 2013

**STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT**

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STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT

OFFICIAL ROSTER
OCTOBER 31, 2013

Board of Directors

<u>Name</u>	<u>Title</u>
<i>James Salopek</i>	<i>President</i>
<i>Robert Faubion</i>	<i>Vice President</i>
<i>Willie Koenig</i>	<i>Secretary</i>
<i>Jerry Franzoy</i>	<i>Director</i>
<i>Scott Adams</i>	<i>Director</i>
<i>Robert Sloan</i>	<i>Director</i>
<i>Bobby Kuykendall</i>	<i>Director</i>
<i>Thomas C. Simpson</i>	<i>Director</i>
<i>Ramon Alvarez</i>	<i>Director</i>

District Officials

<i>Gary Esslinger</i>	<i>Treasurer/Manager</i>
<i>Gail Norvell</i>	<i>Controller</i>
<i>James Narvaez</i>	<i>Hydrology Director</i>
<i>Richard Bejarano</i>	<i>Water Master</i>
<i>Leo Barrett</i>	<i>Maintenance Director</i>
<i>Valerie Beversdorf</i>	<i>CGRS Director</i>
<i>Delyce Maciel</i>	<i>HR – Safety Director</i>

INDEPENDENT AUDITORS' REPORT

Mr. Hector H. Balderas, State Auditor and
The Board of Directors
Elephant Butte Irrigation District
Las Cruces, New Mexico

Report on Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, the aggregate remaining fund information of Elephant Butte Irrigation District, as of and for the year ended October 31, 2013, and the related notes to the financial statements which collectively comprise the District's basic financial statements as listed in the table of contents. We also have audited the financial statements of each of the District's nonmajor enterprise, and the budgetary comparisons for the major enterprise fund and all nonmajor funds presented as supplementary information, as defined by the Government Accounting Standards Board, in the accompanying combining and individual fund financial statements as of and for the year ended October 31, 2013, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

Mr. Hector H. Balderas, State Auditor and
The Board of Directors
Elephant Butte Irrigation District
Las Cruces, New Mexico
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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the District, as of October 31, 2013, and the respective changes in financial position and where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of each nonmajor governmental and nonmajor enterprise fund of the District as of October 31, 2013, and the respective changes in financial position and cash flows, where applicable, thereof and the respective budgetary comparisons for the major enterprise fund, and all nonmajor funds for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 5 and 11 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on Elephant Butte Irrigation District's financial statements, the combining and individual fund financial statements, and the budgetary comparisons. The schedules required by 2.2.2 NMAC are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The schedules required by 2.2.2 NMAC are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information or to the basis financial statements themselves, and other additional procedures in accordance with the auditing standards generally accepted in the United States of America. In our opinion, the other schedules required by 2.2.2 NMAC are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Mr. Hector H. Balderas, State Auditor and
The Board of Directors
Elephant Butte Irrigation District
Las Cruces, New Mexico
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Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated March 15, 2014 on our consideration of Elephant Butte Irrigation District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

Kriegel/Gray/Shaw & Co., P.C.

Kriegel/Gray/Shaw & Co., P.C.
Las Cruces, New Mexico
March 15, 2014

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
OCTOBER 31, 2013

As management of Elephant Butte Irrigation District, we offer the readers of Elephant Butte Irrigation District's financial statements this narrative overview and analysis of the financial activities of Elephant Butte Irrigation District for the fiscal year ended October 31, 2013. We encourage readers to consider the information presented here in conjunction with the financial statements of Elephant Butte Irrigation District and additional information provided.

Financial Highlights

- The assets of Elephant Butte Irrigation District exceeded its liabilities at the close of the most recent fiscal year by \$55,975,930 (*net position*). Of this amount, \$6,133,003 (*unrestricted net position*) may be used to meet the government's ongoing obligations to citizens and creditors.
- The government's total net position increased by \$1,579,594. The governmental activities increased by \$7,251 (1.3%); and the business-type activities increased by \$1,572,343 (2.9%).
- As of the close of the current fiscal year, Elephant Butte Irrigation District's governmental funds reported combined ending net position of \$571,654, an increase of \$7,251 or 1.3% in comparison with the prior year.

Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Elephant Butte Irrigation District's basic financial statements. Elephant Butte Irrigation District's basic financial statements comprise two components: 1) basic financial statements and 2) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements themselves.

Government-wide financial statements. The *government-wide financial statements* are designed to provide readers with a broad overview of Elephant Butte Irrigation District's finances, in a manner similar to a private-sector business.

The *statement of net position* represents information on all of Elephant Butte Irrigation District's assets and liabilities, with the difference between the two reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of Elephant Butte Irrigation District is improving or deteriorating.

The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements, distinguish functions of Elephant Butte Irrigation District that are principally supported by charges for services and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of Elephant Butte Irrigation District include local improvement district services. The business-type activities of Elephant Butte Irrigation District include water distribution and maintenance operations.

The government-wide financial statements can be found on pages 12 and 13 of this report.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
OCTOBER 31, 2013

Fund financial statements. A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated from specific activities or objectives. Elephant Butte Irrigation District, like other state, local governments and special districts, use fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of Elephant Butte Irrigation District can be divided into two categories: governmental funds and proprietary funds.

Governmental funds. *Governmental funds* are used to account for essentially the same functions reported as *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on *near-term inflows and outflows of spendable resources*, as well as on *balances of spendable resources* available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate the comparison between *governmental funds* and *governmental activities*.

Elephant Butte Irrigation District maintains one individual governmental fund. Information is presented separately in the governmental fund balance sheet and statement of revenues, expenditures, and changes in funds balances for the water operations fund, which is considered to be a nonmajor fund. Data from the governmental fund is combined into a single, aggregated presentation. Individual fund data for the nonmajor governmental fund is provided in the form of *individual statements* elsewhere in this report.

Elephant Butte Irrigation District adopts an annual appropriated budget for all funds. A budgetary comparison statement has been provided for the operations & maintenance fund and the local improvement district fund to demonstrate compliance with this budget.

The basic governmental fund financial statements can be found on pages 14 and 15 of this report.

Proprietary funds. Elephant Butte Irrigation District maintains one type of proprietary fund. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. The Elephant Butte Irrigation District uses enterprise funds to account for its water distribution operations and its water conservation reloan fund.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the water distribution operations, which is considered a major fund of Elephant Butte Irrigation District.

The basic proprietary fund financial statements can be found on pages 16 through 20 of this report.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements. The notes to the financial statements can be found on pages 21 through 38 of this report.

Other information. Individual fund statements and schedules can be found on pages 40 and 41 of this report.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
OCTOBER 31, 2013

Government-wide Financial Analysis

As noted earlier, net position may serve over time as a useful indicator of a government's financial position. In the case of Elephant Butte Irrigation District, assets exceeded liabilities by \$55,975,930 at the close of the most recent fiscal year.

By far the largest portion of Elephant Butte Irrigation District's net position (89 percent) reflect its net investment in capital assets (e.g., land, buildings, machinery, equipment, irrigation distribution system), less any related debt used to acquire those assets that is still outstanding. Elephant Butte Irrigation District uses these capital assets to provide services to land owners; consequently, these assets are *not* available for future spending. Although Elephant Butte Irrigation District's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

Elephant Butte Irrigation District
Summary of Net Position

	Governmental Activities		Business-type Activities		Total	
	2013	2012 Restated	2013	2012 Restated	2013	2012
Assets:						
Current assets and other assets	\$571,564	\$564,313	\$6,513,603	\$6,129,509	\$7,085,167	\$6,609,593
Capital assets, net	0	0	49,926,507	48,653,331	49,926,507	48,653,331
Total assets	\$571,564	\$564,313	\$56,440,110	\$54,782,840	\$57,011,674	\$55,262,924
Liabilities:						
Long-term liabilities outstanding	\$0	\$0	\$789,406	\$688,534	\$789,406	\$688,534
Other liabilities	0	0	246,338	262,283	246,338	262,283
Total liabilities	0	0	1,035,744	950,817	1,035,744	950,817
Net Position:						
Net investment in capital assets	0	0	49,842,927	48,346,567	49,842,927	48,346,567
Unrestricted	571,564	564,313	5,561,439	5,485,456	6,133,003	5,965,540
Total net position	571,564	564,313	55,404,366	53,832,023	55,975,930	54,312,107
Total liabilities and net position	\$571,564	\$564,313	\$56,440,110	\$54,782,840	\$57,011,674	\$55,262,924

The remaining balance of *unrestricted net position* \$6,133,003 may be used to meet the government's ongoing obligations to constituents and creditors.

At the end of the current fiscal year, Elephant Butte Irrigation District is able to report positive balances on both categories of net position, both for the government as a whole as well as for its separate governmental and business-type activities.

There was an increase of \$1,273,176 in capital assets reported in connection with Elephant Butte Irrigation District's business-type activities. The increase was due to the purchase of assets. Elephant Butte Irrigation District's governmental activities do not maintain capital assets.

The government's net position increased \$1,579,594 during the current fiscal year. This increase represents an increase in cash and temporary investments as a result of a decrease in expenses.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
OCTOBER 31, 2013

Governmental activities. Governmental activities increased Elephant Butte Irrigation District net position by \$7,251; Governmental activities comprise an extremely limited function within Elephant Butte Irrigation District. Ongoing operating activities are primarily conducted as business-type activities.

- Charges for services remained unchanged as a result of maximum assessment rate of \$5.00 per acre currently assessed and the volume of acres subject to local improvement district assessment remained unchanged as compared to the prior fiscal year.

Elephant Butte Irrigation District
Statement of Activities

	Governmental Activities		Business-type Activities		Total	
	2013	2012	2013	2012	2013	2012
Revenues:						
<u>Program Revenues:</u>						
Charges for services	\$20,932	\$20,885	\$7,213,193	\$7,232,806	\$7,234,125	\$7,253,691
Operating grants and contributions	0	0	381,670	394,241	381,670	394,241
Capital grants and contributions	0	0	120,918	56,460	120,918	56,460
<u>General Revenues:</u>						
Unrestricted interest earnings	1,751	950	62,430	47,235	64,181	48,185
Other income	0	0	0	0	0	0
Gain (loss) on disposal of capital assets	0	0	(18,049)	19,807	(18,049)	19,807
<i>Total revenue</i>	22,683	21,835	7,760,162	7,750,549	7,782,845	7,772,384
Expenses:						
Local improvement district operations	15,432	10,854	0	0	15,432	10,854
Water system operations and maintenance	0	0	6,187,819	6,752,149	6,187,819	6,752,149
<i>Total expenses</i>	15,432	10,854	6,187,819	6,752,149	6,203,251	6,763,003
<i>Net increase (decrease) in net position</i>	\$7,251	\$10,981	\$1,572,343	\$998,400	\$1,579,594	\$1,009,381

For the most part, decreases in expenses were attributable to operating/maintenance expenses due to a reduction in expenditures resulting from reduced operations and personnel related to drought.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
OCTOBER 31, 2013

Business-type activities. Enterprise activities increased Elephant Butte Irrigation District net position by \$1,572,343 thereby accounting for the entire incline in the net position of the District. Key elements of this increase are as follows:

- Charges for services decreased \$19,613 (.2%) to \$7,213,193 during the year. This decrease is a result of fewer collections on assessments. Limited water released for irrigation resulted in fewer EBID members irrigating and is believed to be the reason EBID members fail to pay assessments.
- Grant awards increased \$51,887 (11.5%) to \$502,588 mainly due to an increase in capital grant.
- Total revenues increased \$8,613 (.1%) during the year. This change is the product of increased grant funds.
- Decreases in the District's operating and maintenance expenses were \$564,330 (8.4%). This decrease resulted from decreased operating/maintenance expenses due to the District's efforts to reduce expenditures related to drought, as well as the fiscal budget.

Operations and Maintenance Fund Budgetary Highlights

Elephant Butte Irrigation District's original budget was amended during the current period due to following:

Revenue:

- Increase in operating agreements and other income.
- Increase in interest income.
- Increase in right of use permit fees.
- Reduction in charges for services – assessments.

Ongoing drought conditions have decreased Elephant Butte Irrigation District's historical annual allotment from Bureau of Reclamation reservoir water resulting in reduced availability of water to landowner constituents. During the year however, as a result of reservoir water volume improvements, reservoir allocations on a per acre-foot water allocation to individual landowner-members were 3.5", 10", and 4" for fiscal years ending October 31, 2013, 2012 and 2011, respectively.

Expenditures:

- Reduction in capital outlay.
- Reduction in personnel costs.
- Reduction in operations and maintenance costs.
- Increase in contractual services expenses.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
OCTOBER 31, 2013

Capital Asset and Debt Administration

Capital assets. Elephant Butte Irrigation District's investment in capital assets for its business-type activities as of October 31, 2013, amounts to \$49,842,927 (net of accumulated depreciation). This investment in capital assets includes land and improvements, buildings, equipment and furnishings and the irrigation distribution system. The total increase in Elephant Butte Irrigation District's investment in capital assets for the current fiscal year was 2.6%.

Major capital asset events during the current fiscal year included the following:

- Water distribution system improvements were completed (or remain in process) totaling \$1,542,372, consisting of canals, laterals, drains and waste ways.
- Purchases of equipment and vehicles of \$357,682.

	Business-type Activities
Capital Assets:	October 31, 2013
Land	\$38,489,805
Buildings and system	745,182
Equipment and vehicles	6,632,965
Furniture and fixtures	260,858
Irrigation distribution system	23,661,857
Construction in process	99,001
Irrigation management software	300,742
	70,190,410
Accumulated depreciation	(20,263,904)
	\$49,926,506

Long-term debt. At the end of the current fiscal year, the Elephant Butte Irrigation District had total outstanding debt of \$83,580 (excluding compensated absences).

Elephant Butte Irrigation District's total debt decreased \$8,293 (1%) during the current fiscal year. The key factor in this change was the payment of principle on the New Mexico Finance Authority – Water Trust Board loans of \$8,293.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS
OCTOBER 31, 2013

Economic Factors

- Reservoir capacity and actual storage, in acre feet:

	Capacity	October 31, 2013	October 31, 2012
Elephant Butte	2,210,208	193,191	114,982
Caballo	343,990	38,584	5,907
	2,554,198	231,775	118,314

- Elephant Butte Irrigation District's boundaries include 90,640 total irrigable acres. Crop irrigation acres as of October 31, 2013 and 2012 are as follows:

Acres Irrigated	47,611	46,708
Acres Fallowed	43,029	35,948
Total Acres	90,640	82,656

- Elephant Butte Irrigation District's annual assessments remained the same for the 2013 budget year. The rates remain at \$75.00 per water righted acre.

During the current fiscal year, unrestricted net position in the Water Distribution Operations fund increased to \$5,561,439. Elephant Butte Irrigation District's unrestricted net position is available for expenditure in the 2013 fiscal year.

Requests for Information

This financial report is designed to provide a general overview of Elephant Butte Irrigation District's finances for all those with an interest in the District's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Controller, 530 S. Melendres, Las Cruces, New Mexico 88005.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
STATEMENT OF NET POSITION
OCTOBER 31, 2013

	Governmental Activities	Business-type Activities	Total
ASSETS			
Cash and temporary investments	\$563,268	\$5,594,603	\$6,157,871
Receivables, net	8,296	607,336	615,632
Inventories	0	183,982	183,982
Prepays	0	127,682	127,682
Capital assets, net	0	49,926,507	49,926,507
<i>Total assets</i>	571,564	56,440,110	57,011,674
LIABILITIES			
Accounts payable and other current liabilities	0	223,029	223,029
Deferred revenue - permits - land use	0	24,156	24,156
Due to others	0	15,000	15,000
Noncurrent liabilities:			
Due within one year	0	8,309	8,309
Due in more than one year	0	75,271	75,271
Deferred revenue - permits - land use	0	470,797	470,797
Compensated absences	0	219,182	219,182
<i>Total liabilities</i>	0	1,035,744	1,035,744
NET POSITION			
Net investment in capital assets	0	49,842,927	49,842,927
Unrestricted	571,564	5,561,439	6,133,003
<i>Total net position</i>	\$571,564	\$55,404,366	\$55,975,930

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
STATEMENT OF ACTIVITIES
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

Functions/Programs	Expenses	Program Revenues			Net (Expenses) Revenues and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Primary Government		Total
					Governmental Activities	Business-type Activities	
Irrigation District							
Governmental Activities:							
Operation and maintenance	\$15,432	\$20,932	\$0	\$0	\$5,500	\$0	\$5,500
<i>Total governmental activities</i>	15,432	20,932	0	0	5,500	0	5,500
Business-type Activities:							
Water distribution operations	6,187,819	7,213,193	381,670	120,918	0	1,527,962	1,527,962
<i>Total business-type activities</i>	6,187,819	7,213,193	381,670	120,918	0	1,527,962	1,527,962
Total irrigation district	\$6,203,251	\$7,234,125	\$381,670	\$120,918	\$5,500	\$1,527,962	\$1,533,462

General Revenues

Unrestricted interest income	\$1,751	\$62,430	\$64,181
Other income	0	0	0
Gain on sale of capital assets	0	(18,049)	(18,049)
<i>Total general revenues</i>	1,751	44,381	46,132

Change in net position

<i>Change in net position</i>	7,251	1,572,343	1,579,594
Net position, beginning of year, as previously stated	563,244	53,748,863	54,312,107
Restatements	1,069	83,160	84,229
Net position, beginning of year, as restated	564,313	53,832,023	54,396,336
Net position, end of year	\$571,564	\$55,404,366	\$55,975,930

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
 ELEPHANT BUTTE IRRIGATION DISTRICT
 NONMAJOR GOVERNMENTAL FUND
 BALANCE SHEET
 OCTOBER 31, 2013

	Local Improvement District
ASSETS	
Cash and temporary investments	\$563,268
Receivables:	
Accounts, net of allowance (\$524)	8,296
Total assets	\$571,564
LIABILITIES AND FUND BALANCE	
LIABILITIES	
Accounts payable	\$0
<i>Total liabilities</i>	0
FUND BALANCE	
Restricted for improvements	571,564
<i>Total fund balances</i>	571,564
Total liabilities and fund balance	\$571,564

The Notes to Financial Statements are an integral part of these statements.

**STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NONMAJOR GOVERNMENTAL FUND**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013**

	Local Improvement District
REVENUES	
Charges for services	\$20,932
Interest	1,751
<i>Total revenues</i>	22,683
EXPENDITURES	
Current:	
Operations and maintenance	15,432
Contractual services	0
<i>Total expenditures</i>	15,432
<i>Net change in fund balance</i>	7,251
Fund balance, beginning of year, as previously stated	563,244
Restatements	1,069
Fund balance, beginning of year, as restated	564,313
<i>Fund balance, end of year</i>	\$571,564

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
PROPRIETARY FUND
STATEMENT OF FUND NET POSITION
OCTOBER 31, 2013

	Business-type Activities - Enterprise Funds		
	Water Distribution Operations	Nonmajor Proprietary Funds	Total
ASSETS			
Current Assets:			
Cash and temporary investments	\$5,536,433	\$58,170	\$5,594,603
Accounts receivables, net of allowance (\$20,746)			
Accounts	451,416	0	451,416
Grant revenue receivable	80,000	0	80,000
Other	11,858	0	11,858
Interest	64,062	0	64,062
Inventory	183,982	0	183,982
Prepaid expenses	127,682	0	127,682
Due from other funds	0	0	0
<i>Total current assets</i>	<u>6,455,433</u>	<u>58,170</u>	<u>6,513,603</u>
Noncurrent Assets:			
Notes receivable - net of current maturities	0	0	0
Capital Assets:			
Land	38,489,805	0	38,489,805
Building and improvements	745,182	0	745,182
Equipment and vehicles	6,632,965	0	6,632,965
Furniture and fixtures	260,858	0	260,858
Irrigation distribution system	23,661,857	0	23,661,857
Irrigation management software	300,742	0	300,742
Construction in process	99,001	0	99,001
	<u>70,190,410</u>	<u>0</u>	<u>70,190,410</u>
Less: accumulated depreciation	(20,263,903)	0	(20,263,903)
<i>Total capital assets</i>	<u>49,926,507</u>	<u>0</u>	<u>49,926,507</u>
<i>Total noncurrent assets</i>	<u>49,926,507</u>	<u>0</u>	<u>49,926,507</u>
Total assets	<u>\$56,381,940</u>	<u>\$58,170</u>	<u>\$56,440,110</u>

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
PROPRIETARY FUND
STATEMENT OF FUND NET POSITION
OCTOBER 31, 2013

	Business-type Activities - Enterprise Funds		
	Water Distribution Operations	Nonmajor Proprietary Funds	Total
LIABILITIES AND FUND NET POSITION			
Current liabilities:			
Notes payable - current maturities	\$8,309	\$0	\$8,309
Accounts payable	129,757	0	129,757
Accrued expenses	93,272	0	93,272
Compensated absences - current portion	0	0	0
Deferred revenue - permits - land use	24,156	0	24,156
Due to others (funds held in trust)	15,000	0	15,000
Due to other funds	0	0	0
<i>Total current liabilities</i>	270,494	0	270,494
Noncurrent Liabilities:			
Notes payable - net of current maturities	75,271	0	75,271
Deferred revenue - permits - land use	470,797	0	470,797
Compensated absences	219,182	0	219,182
<i>Total noncurrent liabilities</i>	765,250	0	765,250
<i>Total liabilities</i>	1,035,744	0	1,035,744
Fund Net Position:			
Net investment in capital assets	49,842,927	0	49,842,927
Unrestricted	5,503,269	58,170	5,561,439
<i>Total fund net position</i>	55,346,196	58,170	55,404,366
<i>Total liabilities and fund net position</i>	\$56,876,893	\$58,170	\$56,935,063

The Notes to Financial Statements are an integral part of these statements.

**STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
PROPRIETARY FUND**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013**

	Business-type Activities - Enterprise Funds		
	Water Distribution Operations	Nonmajor Proprietary Funds	Total
OPERATING REVENUES:			
Charges for services	\$7,213,193	\$0	\$7,213,193
Operating agreements and other	381,670	0	381,670
<i>Total operating revenues</i>	7,594,863	0	7,594,863
OPERATING EXPENSES:			
Personnel services	2,477,866	0	2,477,866
Employee benefits	831,024	0	831,024
Contractual services	689,976	0	689,976
Operations and maintenance	709,364	0	709,364
Administration and other operating	864,526	0	864,526
Depreciation	614,622	0	614,622
<i>Total operating expenses</i>	6,187,378	0	6,187,378
<i>Operating income (loss)</i>	1,407,485	0	1,407,485
NON-OPERATING REVENUES (EXPENSES)			
Intergovernmental grants	120,918	0	120,918
Interest income	62,430	0	62,430
Gain/(Loss) from sale of assets	(18,049)	0	(18,049)
Insurance recovery	0	0	0
Interest expense	(441)	0	(441)
<i>Total non-operating revenues (expenses)</i>	164,858	0	164,858
<i>Change in fund net position</i>	1,572,343	0	1,572,343
Fund net position, beginning of year, as previously stated	53,690,693	58,170	53,748,863
Restatements	83,160	0	83,160
Fund net position, beginning of year, as restated	53,773,853	58,170	53,832,023
<i>Fund net position, end of year</i>	\$55,346,196	\$58,170	\$55,404,366

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
PROPRIETARY FUND
STATEMENT OF CASH FLOWS
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

	Business-type Activities - Enterprise Funds		
	Water Distribution Operations	Nonmajor Proprietary Funds	Total
CASH FLOWS FROM OPERATING ACTIVITIES			
Receipts from customers	\$7,743,083	\$0	\$7,743,083
Payment to vendors	(2,280,903)	0	(2,280,903)
Payments to and on behalf of employees	(3,297,240)	0	(3,297,240)
<i>Net cash provided (used) by operating activities</i>	2,164,940	0	2,164,940
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCIAL ACTIVITIES			
Repayments of advances to/from other funds	0	0	0
Receipts on notes receivable	0	0	0
Repayment of long-term debt	0	0	0
Interest paid on long-term debt	0	0	0
Interest income	0	0	0
<i>Net cash provided (used) by noncapital and related financial activities</i>	0	0	0
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES			
Intergovernmental capital grants	80,798	0	80,798
Repayment on long-term debt	(8,293)	0	(8,293)
Interest paid on long-term debt	(441)	0	(441)
Proceeds of long-term debt	0	0	0
<i>Net cash provided (used) by capital and related financial activities</i>	72,064	0	72,064
CASH FLOWS FROM INVESTING ACTIVITIES			
Interest income	62,430	0	62,430
Investment write-offs	0	0	0
Purchase of capital assets	(1,900,054)	0	(1,900,054)
Proceeds from sale of capital assets	20,000	0	20,000
<i>Net cash provided by investing activities</i>	(1,817,624)	0	(1,817,624)
<i>Net increase (decrease) in cash and temporary investments</i>	419,380	0	419,380
Cash and temporary investments, beginning of year	5,117,053	58,170	5,175,223
<i>Cash and temporary investments, end of year</i>	\$5,536,433	\$58,170	\$5,594,603

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
PROPRIETARY FUND
STATEMENT OF CASH FLOWS
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

	Business-type Activities - Enterprise Funds		
	Water Distribution Operations	Nonmajor Proprietary Funds	Total
Reconciliation of operating income (loss) to net cash provided (used) by operating activities:			
Operating income (loss)	\$1,407,485	\$0	\$1,407,485
<i>Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities:</i>			
Depreciation expense	614,622	0	614,622
Bad debt expense	(5,756)	0	(5,756)
(Increase) decrease in:			
Accounts receivable	68,629	0	68,629
Inventory	(13,674)	0	(13,674)
Deferred revenue	85,346	0	85,346
Prepaid expenses	414	0	414
Increase (decrease) in:			
Accounts payable	31,224	0	31,224
Accrued expenses	7,359	0	7,359
Accrued compensated absences	4,291	0	4,291
Funds held in trust	(35,000)	0	(35,000)
<i>Net cash provided (used) by operating activities</i>	\$2,164,940	\$0	\$2,164,940

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Elephant Butte Irrigation District (District) was organized on June 15, 1918, by agreement with the United States Bureau of Reclamation resulting in the contractual dissolution of Elephant Butte Water Users Association and the transfer of rights, benefits, privileges, liabilities and project revenues of the irrigation system. The statutory authority for the District is designated as Section 79-10-1 of the New Mexico Statutes Annotated (NMSA 1978).

The District was established as an agriculture irrigation district in cooperation with the United States Bureau of Reclamation. The District's governing body operates with a nine member board of directors elected from the landholders and water users within the boundaries of the District. The District is responsible for the operation and maintenance of the water distribution system and improvements of Percha, Leasburg and Mesilla diversion dams, including the canal and drainage system and structures. The physical boundaries begin approximately 1.5 miles south of Caballo Dam extending to the New Mexico-Texas state line. Currently, the District has 90,640 water righted acres available for irrigation.

The significant accounting policies and procedures of the District are more fully described below.

Financial Reporting Entity

The accompanying financial statements present the District, who is not a component unit to any governmental agencies. The District, itself, has no component unit entities as defined by applying the criteria set forth in GASB No.14, 34 and 61.

Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of changes in net position) report information on all of the activities of the primary government. All assets, all liabilities and deferred outflows and inflows of resources are included on the statement of net position. For the most part, the effect of interfund activity between governmental activities and business-type activities has been eliminated in these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support.

The government-wide statement of activities demonstrates the degree to which the direct expenses of the various functional activities and segments of the District are offset by program revenue. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include charges to customers or applicants who directly benefit from goods, services or privileges provided by a given function or segment. Program revenues also include grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment, including special assessments. Taxes and other items not properly included as program revenues are reported as general revenues. The general revenues support the net costs of the functions and segments not covered by program revenues.

Separate financial statements are provided for governmental and proprietary funds. There were no major individual governmental funds with one major and one nonmajor individual enterprise funds which are reported as separate columns in the fund financial statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when the liability is incurred, regardless of the timing of related cash flows. Water assessments are recognized as revenues in the year for which the assessment is billed. Grants and similar items are recognized as revenues as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus and modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities in the current period. For this purpose, the District considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting.

Only the portion of special assessments receivable due within the current fiscal year is considered to be susceptible to accrual as revenue of the current period and have been recognized as revenues of the current fiscal period. As under accrual accounting, grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. All other revenue items are considered to be measurable and available only when cash is received by the government.

The District reports the following nonmajor governmental fund:

The *local improvement district* special revenue fund accounts for special assessments levied on properties within the District.

The District reports the following proprietary funds:

Major Proprietary Fund:

The *Water Distribution Operations Fund* is the District's primary operating fund. It accounts for all financial resources of the District, except those required to be accounted for in another fund.

Nonmajor Proprietary Funds:

The *Water Conservation Reloan Fund* accounts for funds advanced from the New Mexico Interstate Stream Commission and loaned to individual landowners for water conservation projects.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues.

Financial statements for proprietary funds use the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recognized when incurred.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operation. The principal operating revenues of the *water distribution operations* fund are the water righted assessments and charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed.

Assets, Liabilities and Net Position

Deposits and Investments

The District is authorized under the provision of 6-10-10 NMSA 1978, as amended, to deposit its money in banks, savings and loan associations and/or credit unions whose accounts are insured by an agency of the United States. The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

All money not immediately necessary for the public uses of the District may be invested in:

- a. bonds or negotiable securities of the United States, the State or any county, municipality or school district which has taxable valuation of real property for the last preceding year of at least one million dollars (\$1,000,000) and has not defaulted in the payment of any interest or sinking fund obligation or failed to meet any bond maturities at any time within the preceding five years; or
- b. securities that are issued by the United States Government or by its agencies or instrumentalities that are either direct obligations of the United States or are backed by the full faith and credit of the United States Governments or agencies guaranteed by the United States Government; and
- c. contracts with banks, savings and loan associations or credit unions for the present purchase and resale at a specified time in the future of specific securities at specified prices as a price differential representing the interest income to be earned by the investor. The contract shall be on the books of the financial institution as being the property of the investor and designation shall be contemporaneous with the investment. The contract shall be fully secured by obligations of the United States having a market value of at least one hundred two percent of the contract. The contract required for investment in the contracts provided for in the subsection shall be shown on the books of the financial institution as being the property of the investor and the designation shall be contemporaneous with the investment. State statutes authorize the investment of District funds in a wide variety of instruments including certificates of deposit and other similar obligations, state investment pool, money market accounts, and United States Government obligations.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Pursuant to Section 6-10-10.1 NMSA 1978, as amended, if the District is unable to receive payment on public money at the rate of interest as set forth in Section 6-10-36 NMSA 1978 from financial institutions within the geographic boundaries of the governmental unit, then a local public finance official having money of that local public body in custody not required for expenditure within thirty days or less may, with the consent of the appropriate local board of finance, if any, remit some or all of such money to the state treasurer, banks, savings and loan associations or credit unions for deposit for the purpose of short-term investment as allowed by law.

Before any local funds are invested or reinvested for the purpose of short-term investment pursuant to Section 6-10-10.1 NMSA 1978, as amended, the local public body finance official shall notify and make such funds available to banks, savings and loan associations and credit unions located within the geographical boundaries of their respective governmental unit, subject to the limitation on credit union accounts. To be eligible for such funds, the financial institution shall pay to the local public body the rate established by the state treasurer pursuant to a policy adopted by the state board of finance for such short-term investments.

State regulations require that uninsured demand deposits and deposit-type investments such as certificates of deposit, be collateralized by the depository thrift or banking institution. Currently, state statutes require that a minimum of fifty percent (50%) of uninsured balances on deposit with any one institution must be collateralized, with higher requirements up to one hundred percent (100%) for financially troubled institutions. If the securities pledged are United States government securities, they are pledged at market value, if they are New Mexico municipal bonds, they are pledged at par value.

In accordance with Federal Deposit Insurance Authority, public unit deposits are funds owned by the District. All time and savings accounts of a public unit in an institution in the same state will be insured up to \$250,000. Separately, all demand deposits of a public unit in an institution in the same state will be insured up to \$250,000.

The District's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition. Cash and temporary investments for the District are reported at fair value.

Receivables

The District recognizes water assessment receivables net of any allowance for uncollectible accounts, when applicable. The related assessment revenues are recognized when levied, in conjunction with the receivables, net of estimated refunds. All other receivables are reported at their gross value and, where appropriate, are reduced by the estimated portion that is expected to be uncollectible. Delinquent accounts accrue interest at 6% until paid in full.

Water assessments are levied on November 1 based on the landowner's water righted acres contained in the landowner's property deed records. Water assessments uncollected after February 1 are considered delinquent. District assessments attach as an enforceable lien on the property as of February 1.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Inventories and Prepaid Items

Inventories are recorded at the lower of cost or market on a FIFO basis, and consist of operating parts; materials and supplies held for use in operations and are recorded as inventory when purchased. Inventory issuance is accomplished with departmental procurement supply requisitions initiating the recognition of materials and supplies expense.

Certain payments to vendors for items that include insurance and water irrigation system maintenance agreements with the New Mexico Interstate Stream Commission reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements.

Notes Receivable

Notes receivable are comprised of the District's administration of loans advanced from the New Mexico Interstate Stream Commission on behalf of landowners for the construction and/or renovation of landowner irrigation structures. Repayment terms for the District's reloan fund are generally for five (5) years with interest payable at two and one half percent (2.5%), due semi-annually. Repayment terms for loans advanced to landowners from the District's operations and maintenance fund for similar construction and renovation projects are payable annually and are non-interest bearing. The above notes are secured by deed and mortgage agreements.

Capital Assets

Capital assets, which include property, plant, equipment, and water irrigation system assets (e.g., dams, canals, diversions, laterals, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Pursuant to the implementation of GASB No. 34, the historical costs of infrastructure assets, (retroactive to 1979) are included as part of the governmental capital assets reported in the government-wide financial statements. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. No interest was included as part of the cost of capital assets placed in service or under construction during the current fiscal year.

Property, plant, and equipment of the District are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Land improvements	40
Buildings and system	40
Machinery and equipment	3 – 10
Furniture and fixtures	5 – 10
Irrigation distribution system	25 – 50

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Interfund Transactions

There are transactions that constitute reimbursements to a fund for expenditures initially expended from one fund that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditure in the fund that is reimbursed.

Interfund payables and receivables are reflected in the appropriate fund.

There are no due from/to between funds at October 31, 2013.

<u>Interfund Transfers In (Out)</u>	<u>Transfers Out</u>
Transfer In:	<u>Nonmajor Proprietary Funds</u>
Nonmajor proprietary funds	\$0

Compensated Absences

District employees are entitled to certain compensated absences based on length of employment. With minor exceptions, the District allows full-time employees to accumulate unused sick leave to a maximum of 600 hours. Full-time employees accrue 3.08 hours of sick leave in each pay period of eighty (80) hours of regular paid time. However, accumulated sick leave is not eligible for payment to terminating employees. Earned vacation, up to the amount the employee accrues each year, is allowed to be carried over from one calendar year to the next. Upon termination, employees shall receive payment for unused, accrued vacation. All vacation pay is accrued when incurred in the operations and maintenance proprietary fund financial statement. A liability for these amounts is reported in accrued expenses for amounts that will be used or have matured, for example, as a result of employee resignations and retirements. The noncurrent balance is reported as long-term debt.

<u>Service Years</u>	<u>Vacation Hours Earned</u>
1 – 3	3.08
4 – 6	3.69
7 – 9	4.31
10 – 12	4.62 to 5.23
13 – 14	5.45 to 5.85
15+	6.15

Long-Term Obligations

In the government-wide financial statements, and the proprietary fund types in the fund financial statements, long-term debt and other long-term obligations including compensated absences, are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net Position and Fund Equity

In the government wide financial statements, fund equity represents the following:

- Net investment in capital assets - This component of net position consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- Restricted - This component of net position consists of constraints placed on net asset use through external constraints imposed by creditors (such as through debt covenants), grantors, contributors, or law or regulations of other governments. It also pertains to constraints imposed by law or constitutional provisions or enabling legislation.
- Unrestricted - This component of net position consists of net position that do not meet the definition of "restricted" or "net investment in capital assets."

Governmental fund balances (special revenue funds) are classified as restricted. Restricted fund balance has limitations imposed by third parties such as creditors, grantors or contributors.

Restricted and Unrestricted Revenue

Amounts reported as program revenues include 1) charges to customers for services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations.

The principal operating revenues of the proprietary funds are special assessment charges to landowners for irrigation water services. When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources, as they are needed. The governmental fund's primary source of revenue is a special assessment for District use to maintain and repair certain watershed structures and drainage systems with the geographic boundaries of the District.

Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013**

NOTE 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

Budgetary Information

The District's Treasurer/Manager and Controller submit to the District's Board of Directors on or before August 31st, a proposed operating budget for the fiscal year commencing the following November 1. The operating budget includes proposed expenditures and the means of financing them. Budget meetings are conducted from June to September to formulate the proposed operating budgets. Upon approval by the State of New Mexico Department of Finance and Administration (DFA), the budget is legally enacted through passage of the budget resolution. The District's Board of Directors is authorized to transfer budgeted amounts within departments within any fund; however, any revisions that alter the total expenditures of any fund must be approved by the DFA.

Formal budgetary integration is employed as a management control device during the year for the Special Revenue Fund. Budgets for the District's governmental activities are adopted on a basis that is not in accordance with accounting principles generally accepted in the United States of America (GAAP). The budgets secure appropriations for only one year. All annual appropriations lapse at fiscal year end. Budgeted amounts are as originally adopted, or as amended by the District's Board of Directors. Budgets adopted for business-type activities or proprietary fund types represent financial plans based on the accrual basis of accounting and are amended as financial information becomes available.

Encumbrance accounting, under which purchase orders, contracts and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed as an extension of formal budgetary integration in the District's governmental and business-type activity funds.

NOTE 3. DEPOSITS AND TEMPORARY INVESTMENTS

Cash and temporary investments as of October 31, 2013, are classified as and comprised of in the accompanying financial statements as follows:

<u>Cash and cash equivalents – unrestricted</u>	<u>\$6,157,871</u>
Cash on hand	\$1,500
Deposits held with financial institutions	954,914
Deposits held with NM State Treasurer	4,808,819
Deposits held by NMFA	377,638
Cash held for others	15,000
	<u>\$6,157,871</u>

Authorized Deposits and Investments

Under provisions of New Mexico Statutes Annotated, the District may invest in certain types of deposit and investment accounts as listed in Note 1 (c)(1) to the financial statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 3. DEPOSITS AND TEMPORARY INVESTMENTS (CONTINUED)

Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. The District has not adopted a deposit and investment policy with policy requirements that would limit the exposure to custodial credit risk for deposits, other than the following provision for deposits: Statutes require collateral pledged for deposits in excess of the federal deposit insurance to be delivered, or a joint safekeeping receipt be issued, to the District for at least one half (50 percent) of the amount on deposit with the institution.

At October 31, 2013, of the District's bank balance of \$1,116,119, \$219,846 was exposed to custodial credit risk because it was fully insured. At October 31, 2013, the carrying amount or book balance of these deposits was \$954,914.

The schedule below discloses the insured portion of the District's deposits:

	Bank of The West
Total of deposit in bank (Schedule I)	\$1,116,119
Less: FDIC coverage	(250,000)
Total uninsured public funds	\$866,119
Pledged collateral held by the pledging bank's agent not in the District's name	\$646,274
Uninsured and uncollateralized	\$219,845
50% Pledged collateral requirement per statute	\$433,059
Securities pledged (Schedule II)	646,274
Pledged collateral (over) under the requirement	(\$213,215)

Investment Type	Cost Basis	Market Value	Credit Risk- Rating	Weighted Average Maturity Days
State Investment Pool** - LGIP	\$4,808,818	\$4,808,818	AAAm	59
State Investment Pool - Reserve Contingency Fund	0	0		♦
<i>Less investments reported as cash equivalents</i>	4,808,818	4,808,818		
	\$0	\$0		

**STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013**

NOTE 3. DEPOSITS AND TEMPORARY INVESTMENTS (CONTINUED)

** The District's investment in the State Investment Pool was not rated, although the securities within the pool are rated.

- a. The investments are valued at fair value based on quoted market prices as of the valuation date;
- b. The State Treasurer Local Government Investment Pool is not SEC registered. The State Treasurer is authorized to invest the short-term investment funds with the advice and consent of the State Board of Finance in accordance with Sections 6-10-10 I through 6-10-10 P and Sections 6-10-10 1A and E, NMSA 1978.
- c. The pool does not have unit shares. Per Section 6-10-10.1F, NMSA 1978, at the end of each month all interest earned is distributed by the State Treasurer to the contributing entities in amounts directly proportionate to the respective amounts deposited in the fund and the length of time the amounts fund were invested; and
- d. Participation in the local government investment pool is voluntary.
- e. Separately issued financial statements are available from the New Mexico State Treasurer that does disclose the collateral pledged to secure State Treasurer cash and investments.

◆ The Reserve Contingency Fund was established from the State Investment Pool LGIP's remaining position in the Reserve Primary Fund. The Reserve Contingency Fund, which is not rated, is a non-performing asset and, as such, a WAM cannot be calculated. The remaining balance of the fund has been written down 100% based on the estimated recoverable amount.

NOTE 4. RECEIVABLES

Receivables as of October 31, 2013, for the District's individual major funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	Water Distribution Operations	Nonmajor Governmental Fund	Totals
Receivables:			
Accounts	\$472,162	\$6,746	\$478,908
Grant revenue	80,000	0	80,000
Interest	64,062	2,074	66,136
Other – Dona Ana County	11,858	0	11,858
Gross receivables	628,082	8,820	636,902
Less: allowance for uncollectible accounts	(20,746)	(524)	(21,270)
Net receivables	\$607,336	\$8,296	\$615,632

The District retains the authority to enforce lien rights on delinquent landowner accounts when nonpayment of water assessments occurs. However, an allowance for uncollectible accounts is established based on historical trends in actual account collections on assessments reflecting the net realizable value of amounts due for fiscal year ending October 31, 2013.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 5. CAPITAL ASSETS

Capital asset activity for the District's enterprise water distribution operations fund consists of the following at October 31, 2013:

	Balance October 31, 2012	Restate- ments	Additions	Retirements	Transfers	Balance October 31, 2013
Business-type activities:						
Water Distribution Operations						
Capital assets not being depreciated:						
Land	\$38,489,805	\$0	\$0	\$0	\$0	\$38,489,805
Construction in progress	120,460	25,792	1,542,372	0	(1,589,623)	99,001
Total capital assets not being depreciated	38,610,265	25,792	1,542,372	0	(1,589,623)	38,588,806
Capital assets being depreciated:						
Buildings and system	745,628	0	0	(446)	0	745,182
Equipment and vehicles	6,656,276	0	357,682	(380,993)	0	6,632,965
Furniture and fixtures	276,502	0	0	(28,746)	13,102	260,858
Irrigation distribution system	22,446,699	0	0	(60,621)	1,275,779	23,661,857
Irrigation management software	0	0	0	0	300,742	300,742
Total capital assets being depreciated	30,125,105	0	357,682	(470,806)	1,589,623	31,601,604
Total capital assets	68,735,370	25,792	1,900,054	(470,806)	0	70,190,410
Less: accumulated depreciation						
Buildings and system	(564,336)	0	(10,166)	446	0	(574,056)
Machinery and equipment	(5,788,972)	0	(263,630)	380,993	0	(5,671,609)
Furniture and fixtures	(225,793)	0	(10,154)	28,746	0	(207,201)
Irrigation distribution system	(13,502,938)	0	(328,166)	22,572	0	(13,808,532)
Irrigation management software	0	0	(2,506)	0	0	(2,506)
Total accumulated depreciation	(20,082,039)	0	(614,622)	432,757	0	(20,263,904)
Total capital assets, net	\$48,653,331	\$25,792	\$1,285,432	(\$38,049)	\$0	\$49,926,506

Depreciation expense of \$614,622 was charged in the District's water distribution operations fund for the fiscal year ended October 31, 2013.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 6. ACCOUNTS PAYABLE AND ACCRUED EXPENSES

Accounts payable and other current liabilities as of October 31, 2013 for the District's funds are as follows:

	Water Distribution System	Nonmajor Enterprise Fund	Totals
Accounts payable	\$129,762	\$0	\$129,762
Deferred revenue – permits – land use	24,156	0	24,156
Accrued payroll	93,272	0	93,272
Total accounts payable and other current liabilities	\$247,190	\$0	\$247,190

NOTE 7. DEFERRED REVENUE – PERMITS – LAND USE

The District charges various utilities land use fees for access and use of the District's land. These permits entered into by contract have a definite term (five to twenty-five years). Therefore, the District has recorded deferred revenue for these permits that relate to future years. The deferred revenue is amortized into income ratably over the life of the contract. At October 31, 2013 deferred revenue for permits for land use was \$494,953.

NOTE 8. LONG-TERM DEBT

The following summarizes long-term debt and related changes during the year ended October 31, 2013:

Business-type Activities

New Mexico Finance Authority – Water Trust Board:

<u>Water Distribution Operations:</u>	0149	\$37,000	0%	08/20/2010	06/01/2030	\$31,450
		Current maturities				(1,850)
						\$29,600
<u>Water Distribution Operations:</u>	0191	\$65,000	0%	10/21/2011	06/01/2021	\$52,130
		Current maturities				(6,459)
						\$45,671

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 8. LONG-TERM DEBT (CONTINUED)

<u>Business-type Activities</u>	Balance October 31, 2012	Additions	Retirements	Balance October 31, 2013	Amount Due Within One Year
Water Distribution Operations:					
Notes payable	\$91,873	\$0	(\$8,293)	\$83,580	\$8,309
Water Distribution Operations:					
Compensated absences	214,891	126,379	(122,088)	219,182	0
	\$306,764	\$126,379	(\$130,381)	\$302,762	\$0

Notes payable debt service requirements to maturity are as follows:

<u>Business-type Activities</u>	<u>Operations and Maintenance</u>	
<u>Year Ended October 31,</u>	<u>Principal</u>	<u>Interest</u>
2014	\$8,309	\$209
2015	8,326	188
2016	8,342	167
2017	8,358	146
2018	8,374	126
2019 – 2023	28,921	329
2024 – 2028	9,250	116
2029 – 2030	3,700	14
	\$83,580	\$1,295

Interest charged to expense for the year ended October 31, 2013 was:

<u>Business-type Activities</u>	<u>Water Distribution System</u>
Interest expense	\$441

Interest expense is charged as a direct expense since it relates only to water distribution operations.

The New Mexico Finance Authority loan (#WTB-0149) was borrowed in fiscal year 2010 as part of a condition of a grant agreement. The loan has a zero interest rate but charges an administrative fee of .25% over the life of the loan. The balance of the loan as of October 31, 2013 was \$31,450. Interest has not been imputed as the loan is between government entities, which are deemed to set the market and therefore, 0% is the market.

The New Mexico Finance Authority loan (#WTB-0191) was borrowed in fiscal year 2011 as part of a condition of a grant agreement. The loan has a zero interest rate but charges an administrative fee of .25% over the life of the loan. The balance of the loan as of October 31, 2013 was \$52,130. Interest has not been imputed as the loan is between government entities, which are deemed to set the market and therefore, 0% is the market.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
 NOTES TO FINANCIAL STATEMENTS
 OCTOBER 31, 2013

NOTE 9. FUND BALANCE CLASSIFICATIONS

The District has only one governmental fund, which is a special revenue fund and therefore, has defined the following fund balance classification:

Restricted Fund Balance – includes amounts that have constraints placed on their use which are:

externally imposed by:

- Creditors (such as debt covenants)
- Grantors
- Contributors
- Laws or regulations of other governments (state and federal)

OR

imposed by law through constitutional provisions or enabling legislation.

Enabling legislation authorizes the District to assess, levy, charge, or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement that those resources be used only for the specific purpose stipulated in the legislation. Legal enforceability means that a government can be compelled by an external party – such as citizens, public interest groups, or the judiciary - to use resources created by enabling legislation only for the purposes specified by the legislation.

NOTE 10. RESTATEMENTS OF BEGINNING NET POSITION

Net position of the Water Distribution Operations fund and Business-type Activities were restated for the following error corrections:

Interest Receivable:	
Interest assessed on delinquent accounts	\$57,368
Software:	
Capitalization of prior costs for software customization	25,792
	\$83,160

Net position of the Local Improvement District fund and Governmental Activities were restated for the following error correction:

Interest Receivable:	
Interest assessed on delinquent accounts	\$1,069

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 11. PENSION PLAN

The District contributes to a defined contribution pension plan adopted under the provision of Internal Revenue Code Section 401.

A defined contribution pension plan provides pension benefits in return for services rendered, provides an individual account for each participant, and specifies how contributions to the individual's account are to be determined instead of specifying the amount of benefits the individual is to receive. Under a defined contribution pension plan, the benefits a participant will receive depend solely on the amount contributed to the participant's account and the returns earned on investments on those contributions.

As established on May 12, 1999, the Board of directors approved a resolution establishing the plan and on July 26, 1999, entered in an Agreement with the International City Management Association Retirement Corporation (ICMA) to administer the plan for District employees. The International Management Association Retirement Trust, common law trust, is governed by an elected board of trustees overseeing retirement funds held by state and local governmental entities and their employees. ICMA acts as the investment advisor to the Trust.

Employees of the District participating in the Deferred Compensation Plan before PERA was adopted are eligible to participate. The District is required to contribute 7% of the employee's gross earnings. Contributions by the District belong to the participant upon retirement or termination, provided the vesting requirements have been satisfied.

The vesting provision for all employees is as follows:

- 0% after 1 years of completed service
- 0% after 2 years of completed service
- 100% after 3 years of completed service

During the year ended October 31, 2013, the District's required and actual contribution amount of \$2,883 was 7% of its current and 7% of its prior year covered payroll.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 12. DEFERRED COMPENSATION PLANS

Eligible employees of the District may participate, in conjunction with the Pension Plan above, in a deferred compensation plan adopted under the provision of Internal Revenue Code Section 457 (Deferred Compensation Plans with Respect to Service for State and Local Governments). The deferred compensation plan is available to all employees of the District. Under the plan, employees defer a portion of their salaries and delay paying taxes on the deferred portion until the withdrawal date. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, death, or unforeseeable emergency.

All contributions withheld from employee/participant's wages by the District have been paid to the Plan Administrator. Employee contributions withheld and remitted to the plan were \$7,646, for the year ended October 31, 2013.

In addition, the District offers another Internal Revenue Service Code Section 457 (Deferred Compensation) plan with Nationwide Retirement Solutions. Under this plan, employees may elect to defer a portion of salary and delay paying tax on this amount until withdrawal. The deferred compensation amount is not available for withdrawal by employees until termination, retirement, or death.

All contributions withheld from employee/participant's wages by the District have been paid to the Plan Administrator. Employee contributions withheld and remitted to the plan were \$57,029 for the year ended October 31, 2013.

NOTE 13. PERA PENSION PLAN

The District elected to participate in New Mexico Public Employee Retirement Association effective November 13, 2005, under Municipal Plan I.

Plan Description. Substantially all of the Elephant Butte Irrigation District's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11 NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement, disability benefits, survivor benefits, and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, New Mexico 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

Funding Policy. Up until July 1, 2013, plan members were required to contribute 9.15% of their gross salary. Beginning July 1, 2013, plan members with an annual salary of \$20,000 or less are required to contribute 9.15% of their gross salary. Members with an annual salary of \$20,000 or more are required to contribute 10.65% of their gross salary. The Elephant Butte Irrigation District is required to contribute 9.15% of the gross covered salary. The contribution requirements of plan members and the Elephant Butte Irrigation District are established under Chapter 10, Article 11 NMSA 1978. The requirements may be amended by acts of the legislature. The Elephant Butte Irrigation District contributions to PERA for the years ending October 31, 2013, 2012 and 2011 were \$233,241, \$245,808, and \$198,613, respectively, which equal the amount of the required contributions for each fiscal year.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 14. RETIREE HEALTH CARE ACT

The District has not elected to participate in New Mexico Public Employee Health Care Act plan.

NOTE 15. CONCENTRATIONS

Approximately 95% of the District's operating revenues are derived from special assessments and services to landowners. Reduction or interruption of these revenue sources is not expected, however, if reduction or interruption occurred, it would have a material impact on the operations of the District.

NOTE 16. RISK MANAGEMENT

The District maintains insurance coverage for all anticipated risks excluding flood and earthquake. A summary of the more significant policies and provisions are as follows:

<u>Policy Type</u>	<u>Liability Limits</u>		<u>Deductible</u>
	<u>Aggregate</u>	<u>Per Occurrence</u>	
Commercial Liability	\$4,000,000	Varies per type	\$0
Auto Liability	Varies per type	Varies per type	\$0
Public Officials errors & omissions	\$2,000,000	\$1,000,000	\$5,000
Foreign Jurisdiction	\$1,000,000	\$1,000,000	\$0
Emergency Medical Malpractice	N/A	N/A	\$0
Property	\$11,096,641	\$2,000,000	\$2,500 - \$100,000
Inland Marine	\$3,279,154	\$3,279,154	\$2,500
Electronic Data Processing Equipment (EDP)	\$554,297	\$554,297	\$2,500
Boiler & Machinery	Varies per type	Varies per type	\$2,500
Crime			\$10,000
-Employee Dishonesty	\$500,000	\$500,000	
-Depository Forgery	\$50,000	\$50,000	
-Theft of money	\$50,000	\$50,000	
Director and Officer E & O	\$1,000,000	\$1,000,000	\$10,000
Business Auto	\$2,000,000	\$100,000	\$2,500
Workers Compensation	\$500,000	\$500,000	\$0

Total premiums expensed for the year were \$190,373.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NOTES TO FINANCIAL STATEMENTS
OCTOBER 31, 2013

NOTE 17. CONTINGENT LIABILITIES

The District participates in a number of programs that are fully or partially funded by grants received from other governmental agencies. Expenditures financed by grants are subject to audit by the appropriate grantor agency(s). If expenditures are disallowed due to noncompliance with grant program regulations, the District may be required to reimburse the grantor agency. As of October 31, 2013, significant amounts of grant expenditures have not been audited by grantor agencies. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures that may be discovered in subsequent grantor audits may be disallowed by the grantor. Amounts of disallowed grant expenditures, if any, cannot be determined at this time. The District expects such amounts, if any, will not have a material effect on any of the individual funds or the overall financial position of the District.

The District is the plaintiff and defendant in various lawsuits. Although the outcome of these lawsuits is not presently determinable, it is the opinion of the District's management and legal counsel that the resolution of these matters will not have a material adverse effect on the financial condition of the District.

NOTE 18. SUBSEQUENT EVENTS

Subsequent events were evaluated through March 15, 2014, which is the date the financial statements were available to be issued.

SUPPLEMENTARY INFORMATION

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
OCTOBER 31, 2013

SPECIAL REVENUE FUND

The Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditure for particular purposes.

Local Improvement District (NMSA, 4-50-1 to 4-50-9) – To account for special assessment levied on properties to keep lands irrigable with costs estimated and assessments based on proportionate share, i.e., per acre water right.

PROPRIETARY FUNDS

The Proprietary Funds are used to account for fees charged to external users for goods and services to ensure sound financial management.

Water Distribution Operations (NMSA, 73-9-1 to 73-9-62) – To account for all financial resources of the District, except those required to be accounted for in another fund and represent the District's primary operating fund.

Water Conservation Reloan (NMSA, 72-14-29) – To account for funds advanced from the State of New Mexico Interstate Stream Commission loaned to individual landowners for water conservation projects.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
 NONMAJOR PROPRIETARY FUNDS
 STATEMENT OF NET POSITION
 OCTOBER 31, 2013

	Water Conservation Reloan
ASSETS	
Current Assets:	
Cash and temporary investments	\$58,170
Notes receivable - current maturities	0
<i>Total current assets</i>	58,170
Noncurrent Assets:	
Notes receivable - net of current maturities	0
<i>Total noncurrent assets</i>	0
Total assets	\$58,170
 LIABILITIES AND NET POSITION	
Current liabilities:	
Accounts payable	\$0
Accrued expenses	0
<i>Total current liabilities</i>	0
Noncurrent Liabilities:	
Notes payable - net of current maturities	0
<i>Total noncurrent liabilities</i>	0
<i>Total liabilities</i>	
Net Position:	
Net investment in capital assets	0
Unrestricted	58,170
<i>Total net position</i>	58,170
Total liabilities and net position	\$58,170

The Notes to Financial Statements are an integral part of these statements.

**STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NONMAJOR PROPRIETARY FUNDS**

**STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET POSITION
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013**

	Water Conservation Reloan
OPERATING REVENUES:	
Charges for services	\$0
Operating agreements and other	0
<i>Total operating revenues</i>	0
OPERATING EXPENSES:	
Personnel services	0
Employee benefits	0
Contractual services	0
Operations and maintenance	0
Administration and other operating	0
Depreciation	0
<i>Total operating expenses</i>	0
<i>Operating income (loss)</i>	0
NON-OPERATING REVENUES (EXPENSES)	
Interest income	0
Interest expense	0
<i>Total non-operating revenues (expenses)</i>	0
Transfers in (out)	0
<i>Change in net position</i>	0
Net position, beginning of year	58,170
<i>Net position, end of year</i>	58,170

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
NONMAJOR PROPRIETARY FUNDS
STATEMENT OF CASH FLOWS
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

	Water Conservation Reloan
CASH FLOWS FROM OPERATING ACTIVITIES	
Receipts from customers	\$0
Payment to vendors	0
Payments to and on behalf of employees	0
<i>Net cash provided (used) by operating activities</i>	0
CASH FLOWS FROM NONCAPITAL AND RELATED FINANCIAL ACTIVITIES	
Repayments of advances to/from other funds	0
Receipts on notes receivable	0
Repayment of long-term debt	0
Interest paid on long-term debt	0
Interest income	0
Transfers to/from other funds	0
<i>Net cash provided (used) by noncapital and related financial activities</i>	0
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
Intergovernmental capital grants	0
Repayment a long-term debt	0
Interest paid on long-term debt	0
Proceeds of long-term debt	0
<i>Net cash provided (used) by capital and related financial activities</i>	0
CASH FLOWS FROM INVESTING ACTIVITIES	
Cash from sale of Investments	0
Interest income	0
Gain on disposal	0
Purchase of capital assets	0
<i>Net cash provided by investing activities</i>	0
<i>Net increase (decrease) in cash and temporary investments</i>	0
Cash and temporary investments, beginning of year	58,170
<i>Cash and temporary investments, end of year</i>	<i>\$58,170</i>

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
 NONMAJOR PROPRIETARY FUNDS
 STATEMENT OF CASH FLOWS
 FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

	<u>Water Conservation Reloan</u>
Reconciliation of operating income (loss)	
to net cash provided (used) by operating activities:	
Operating income (loss)	\$0
<i>Adjustments to reconcile operating income (loss)</i>	
<i>to net cash provided (used) by operating activities:</i>	
Depreciation expense	0
Bad debt expense	0
(Increase) decrease in:	
Accounts receivable	0
Inventory	0
Deferred revenue	0
Prepaid expenses	0
Increase (decrease) in:	
Accounts payable	0
Accrued expenses	0
Accrued compensated absences	0
Net cash provided (used) by operating activities	\$0

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
LOCAL IMPROVEMENT DISTRICT

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE
 BUDGETARY BASIS AND ACTUAL
 FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

	Budget Original	Budget Final	Actual	Variance Favorable (Unfavorable)
REVENUES:				
Charges for services	\$20,884	\$20,884	\$22,683	\$1,799
Interest	0	0	0	0
<i>Total revenues</i>	20,884	20,884	22,683	1,799
EXPENDITURES:				
Current:				
Operations and maintenance	20,884	20,884	15,432	5,452
<i>Total expenditures</i>	20,884	20,884	15,432	5,452
<i>Net change in fund balance</i>	\$0	\$0	\$7,251	\$7,251

Reconciliation of the District's governmental special revenue fund between the Non-GAAP budgetary (cash) basis and the financials on the GAAP basis:

Net change in fund balance (Budgetary Basis)	\$7,251
Non budgeted expenses - bad debt expense	<u>0</u>
Net change in fund balance (GAAP Basis)	<u><u>\$7,251</u></u>

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
 WATER DISTRIBUTION OPERATIONS

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET ASSETS
 BUDGETARY BASIS AND ACTUAL
 FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

	Budget Original	Budget Final	Actual	Variance Favorable (Unfavorable)
OPERATING REVENUES:				
Charges for services	\$7,407,725	\$7,250,000	\$7,213,193	(\$36,807)
Operating agreements and other	130,500	300,000	381,670	81,670
<i>Total operating revenues</i>	<u>7,538,225</u>	<u>7,550,000</u>	<u>7,594,863</u>	<u>44,863</u>
OPERATING EXPENSES:				
Personnel services and employee benefits	4,250,000	4,000,000	3,308,890	691,110
Contractual services	791,110	1,091,125	689,976	401,149
Operations and maintenance	1,900,115	1,881,875	1,573,890	307,985
Capital outlay	1,826,048	1,646,048	1,900,054	(254,006)
Debt service	0	0	8,293	(8,293)
<i>Total operating expenses</i>	<u>8,767,273</u>	<u>8,619,048</u>	<u>7,481,103</u>	<u>1,137,945</u>
<i>Operating income (loss)</i>	<u>(1,229,048)</u>	<u>(1,069,048)</u>	<u>113,760</u>	<u>(1,093,082)</u>
Non-Operating Revenues (Expenses)				
Intergovernmental	794,048	794,048	120,918	(673,130)
Interest income	45,000	50,000	62,430	12,430
Gain/loss on sale of fixed assets	0	0	(18,049)	(18,049)
Interest expense	(10,000)	0	(441)	(441)
<i>Total non-operating revenues (expenses)</i>	<u>829,048</u>	<u>844,048</u>	<u>164,858</u>	<u>(679,190)</u>
<i>Operating transfers in</i>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
<i>Change in net assets</i>	<u>(400,000)</u>	<u>(225,000)</u>	<u>278,618</u>	<u><u>(\$503,618)</u></u>
<i>Budgeted cash carryover</i>	<u>400,000</u>	<u>225,000</u>		
	<u>\$0</u>	<u>\$0</u>		
Reconciling Items:				
Depreciation			(614,622)	
Capital additions			1,900,054	
Debt principal payments			8,293	
<i>Change in net assets (GAAP basis)</i>			<u>\$1,572,343</u>	

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
 WATER CONSERVATION RELOAN
 SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND NET ASSETS
 BUDGETARY BASIS AND ACTUAL
 FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

	Budget Original	Budget Final	Actual	Variance Favorable (Unfavorable)
REVENUES:				
Miscellaneous	\$0	\$0	\$0	\$0
<i>Total revenues</i>	0	0	0	0
EXPENSES:				
Current:				
Operations and maintenance	0	0	0	0
<i>Total expenditures</i>	0	0	0	0
NON-OPERATING REVENUES (EXPENSES):				
Interest income	0	0	0	0
Interest expense	0	0	0	0
<i>Total non-operating revenues (expenses)</i>	0	0	0	0
Operating transfers (out)	0	0	0	0
<i>Change in net assets</i>	\$0	\$0	\$0	\$0

The Notes to Financial Statements are an integral part of these statements.

OTHER SUPPLEMENTARY INFORMATION

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
SCHEDULE OF DEPOSITS AND TEMPORARY INVESTMENTS
BY DEPOSITORY FOR PUBLIC FUNDS
OCTOBER 31, 2013

Name of Depository		Type of Account	Bank Balance October 31, 2013	Reconciling Items	Reconciled Balance October 31, 2013
Depository Accounts:					
<u>Bank of The West</u>					
Operating		Non interest bearing Checking	\$1,042,674	(\$146,205)	\$896,469
Operating		Non interest bearing Checking	275	0	275
Operating		Non interest bearing Checking	58,170	0	58,170
Operating		Non interest bearing Checking	15,000	0	15,000
<i>Total</i>			\$1,116,119	(\$146,205)	969,914
Cash held by NMFA					377,638
Cash on Hand:					
Petty and till cash					1,500
Temporary Investments:					
<u>NM State Treasurer</u>					
Investment Pool					4,808,819
					\$6,157,871
Total Cash and Temporary Investments as of October 31, 2011:					
Cash and temporary investments - Governmental activities					\$563,268
Cash and temporary investments - Business-type activities					5,594,603
					\$6,157,871

The Notes to Financial Statements are an integral part of these statements.

**STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT**

SCHEDULE OF COLLATERAL PLEDGED

BY DEPOSITORY FOR PUBLIC FUNDS

OCTOBER 31, 2013

<u>Name of Depository</u>	<u>Description of Pledged Collateral</u>	<u>Type</u>	<u>Cusip</u>	<u>Maturity Date</u>	<u>Name and Location of Safekeeper</u>	<u>Current PV - Fair Market Value October 31, 2013</u>
Bank of The West	FHLMC GOLD 30YR	Note	3132HM3Y5	10/1/2042	Wells Fargo Brokerage	\$183,535
	FNMA CONVO 30YR SF	Note	3138MAKS6	9/1/2042	Services Minneapolis, MN	462,739
						\$646,274

The Notes to Financial Statements are an integral part of these statements.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
SCHEDULE OF SPECIAL ASSESSMENT RECEIVABLES
FOR PUBLIC FUNDS
OCTOBER 31, 2013

Assessment Year	Business-type Activities	Governmental Activities
2012	\$236,561	\$1,620
2011	107,128	1,049
2010	40,729	809
2009	23,114	534
2008	14,324	397
2007	12,420	318
2006	9,324	291
2005	7,078	284
2004	5,143	198
2003	3,785	196
2002	3,116	162
2001 and prior	9,440	888
	472,162	6,746
Less allowance for doubtful accounts	(20,746)	(524)
	\$451,416	\$6,222

The Notes to Financial Statements are an integral part of these statements.

**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED
IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS***

Independent Auditor's Report

Mr. Hector H. Balderas, State Auditor and
The Board of Directors
Elephant Butte Irrigation District
Las Cruces, New Mexico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information, of Elephant Butte Irrigation District as of and for the year ended October 31, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and the individual funds and related budgetary comparisons of the District, presented as supplemental information, and have issued our report thereon dated March 15, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit, of the financial statements, we considered Elephant Butte Irrigation District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified. We did identify certain deficiencies in internal control, described in the accompanying schedule of findings and responses that we consider to be significant deficiencies. 2013-02 and 2013-03

Mr. Hector H. Balderas, State Auditor and
The Board of Directors
Elephant Butte Irrigation District
Las Cruces, New Mexico
Page Two

Compliance and Other Matters

As part of obtaining reasonable assurance about whether Elephant Butte Irrigation District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items 2013-01, 2013-03 and 2013-04.

Elephant Butte Irrigation District's Responses to Findings

Elephant Butte Irrigation District's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. The District's responses were not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on them.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Kriegel/Gray/Shaw & Co., P.C.

Kriegel/Gray/Shaw & Co., P.C.
Las Cruces, New Mexico
March 15, 2014

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

SECTION II – FINANCIAL STATEMENT FINDINGS

CURRENT YEAR SIGNIFICANT DEFICIENCIES:

2013-01 Procurement Law Violation - Compliance

Statement of Condition – During test work, we concluded that one out of 21 items tested did not follow state procurement law when hiring additional Legal Services. The additional legal services provided by a single professional exceeded the \$50,000 threshold (Total compensation was approx. \$63,000) which did not go out for proposal.

Criteria – Under New Mexico statute, the District is required to follow the competitive sealed proposal process for Professional Service Contracts over \$50,000 (NMAC 1.4.1).

Cause – Lack of clear understanding of the service agreement. Board Minutes stated that Best, Best, & Krieger was approved for a subcontract under the Law Office of Steven Hernandez, not EBID. EBID was compensating BBK directly when The Law Office of Steven Hernandez should have been doing so.

Effect – Potential for circumvention of procurement requirements.

Recommendation – Management should carefully review each service request and agreement to determine the applicability of state of New Mexico procurement requirements.

Management's Response – EBID will follow procurement rules and regulations pertaining to contracting professional services.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

SECTION II – FINANCIAL STATEMENT FINDINGS

CURRENT YEAR SIGNIFICANT DEFICIENCIES (CONTINUED):

2013-02 Personal Use of Company Credit Card – Significant Deficiency

Statement of Condition – The District Manager is using the (one and only) company credit card for personal expenditures. EBID controller is creating an invoice to bill the manager after reviewing credit card statements. The balance that the manager owes has been as high as \$4,000 and as low as \$2,500 for FY13. There is no fixed/required minimum payment agreement. There is also no interest charged on the balance.

Criteria – Public funds are not to be used as a line of credit or as a loan for personal use.

Cause – Lack of clear internal policies and procedures regarding credit card use.

Effect – Personal benefit from use of public funds.

Recommendation – The District’s credit card should only be used for business expenditures.

Managements Response – EBID District Manager will not use EBID credit card for personal expenditures. If inadvertently used by mistake, repayment to EBID will be immediate. District Manager and Controller will timely review credit card charges.

**STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013**

SECTION II – FINANCIAL STATEMENT FINDINGS

CURRENT YEAR SIGNIFICANT DEFICIENCIES (CONTINUED):

2013-03 Lack of Controls over Travel and Per Diem – Significant Deficiency and Compliance

Statement of Condition –

- There were three out of seven transactions tested in which the reimbursement of actual expenses exceeded per diem rates. Two of the instances involved meals of \$33.79 and \$31.95 which exceeded the \$30 Per Diem Rate.
- Board Member travel expenses are currently handled by the use of the EBID credit card. EBID is unable to identify expenses related to individual Board Members which causes EBID to not effectively apply the regulations within NMAC 2.42.2.

Criteria – Reimbursement of travel expenses to employees and Non-salaried public officials of all state agencies and local public bodies must comply with the New Mexico Mileage and Per Diem Act (NMAC 2.42.2).

Cause – Misinterpretation of NMAC 2.42.2 Per Diem limitations on direct reimbursements.

Effect – Potential for abuse and excessive travel costs.

Recommendation – Revise travel expense report to clearly provide limits and rules as stated in NMAC 2.42.2 to document and determine each reimbursement. Board Members should complete travel expense reports and be reimbursed for costs incurred in accordance with the New Mexico Mileage and Per Diem Act.

Management's Response – EBID travel and per diem expenditures and reimbursements will comply with NMAC 2.42.2 for all employees and Board of Directors in accordance with New Mexico Mileage and Per Diem Act.

**STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013**

SECTION II – FINANCIAL STATEMENT FINDINGS

CURRENT YEAR SIGNIFICANT DEFICIENCIES (CONTINUED):

2013-04 Disposition of Fixed Assets Violation – Compliance

Statement of Condition – During FY13, the District did not send written notifications to the State Auditor of any fixed assets that were disposed and deleted from the agency capital asset inventory list. The total cost and accumulated depreciation amount disposed of was:

<u>Cost</u>	<u>Accumulated Depreciation</u>
\$470,805	\$432,757

Criteria – Disposition of property owned by state agencies, local public bodies, school districts and educational institutions must comply with Sections 13-6-1 and 13-6-2.

Cause – Unaware of state law requiring 30 day notice to state auditor regarding any deletions to entity capital asset inventory list.

Effect – Violation of state law (NMSA 13-6-1 and 13-6-2) and possible misappropriation of government agency capital assets.

Recommendation – Review NMSA 13-6-1 and 13-6-2 and report all future dispositions in accordance with these requirements.

Management's Response – EBID will comply with NMSA Sections 13-6-1 and 13-6-2 regarding 30 day notice to state auditor regarding deletions to entity capital assets inventory list.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
SCHEDULE OF FINDINGS AND RESPONSES
FOR THE FISCAL YEAR ENDED OCTOBER 31, 2013

SECTION II – FINANCIAL STATEMENT FINDINGS

CURRENT STATUS ON PRIOR YEAR FINDINGS:

2012-01 No I-9 Forms Filled Out By Board Members – Significant Deficiency-compliance

Resolved and not repeated.

2012-02 Sole Source Procurement Requirements Not Met – Significant Deficiency-compliance

Resolved and not repeated.

2012-03 Annual Capital Asset Inventory – Significant Deficiency-compliance

Resolved and not repeated.

STATE OF NEW MEXICO
ELEPHANT BUTTE IRRIGATION DISTRICT
EXIT CONFERENCE
OCTOBER 31, 2013

EXIT CONFERENCE:

The exit conference was held March 24, 2014 and was attended by the following:

From Elephant Butte Irrigation District:

James Salopek, President
Gary Esslinger, Treasurer/Manager
Gail Norvell, Controller

From Kriegel/Gray/Shaw & Co., P.C.:

Debbie Gray, CPA/Shareholder
Thomas Baker, Auditor – In Charge
Lucio Luttrell, Auditor

FINANCIAL STATEMENT PREPARATION

The financial statements of Elephant Butte Irrigation District were prepared from original books and records provided by and with assistance from the management of the District and Kriegel/Gray/Shaw & Co., P.C. as of and for the year ended October 31, 2013.