

# STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD

FINANCIAL STATEMENTS As of and for the Years Ended June 30, 2010 and 2009, and Independent Auditors' Report



Certified Public Accountants | Business Consultants

Acumen. Agility. Answers.

# STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD

Financial Statements and Other Supplementary Information June 30, 2010 and 2009

(With Independent Auditors' Report Thereon)

**Prepared By Board Staff** 

AUDITED BY: MOSS ADAMS LLP

# **INTRODUCTORY SECTION**

# **TABLE OF CONTENTS**

# STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD

### **INTRODUCTORY SECTION**

Table of Contents	2
Official Roster	4

# FINANCIAL SECTION

Independent Auditors' Report	6
Management's Discussion and Analysis	8
Statements of Plan Net Assets	16
Statements of Changes in Plan Net Assets	17
Notes to the Financial Statements	18

# **REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Funding Progress	
Schedule of Employer Contributions	53
Notes to Required Supplementary Information	54

#### OTHER SUPPLEMENTAL INFORMATION

Schedule of Revenues and Expenses – Budget and Actual (Non-GAAP Basis)
Schedule of Cash Accounts
Schedule of Accountability in Government Act – Performance Measures

# **TABLE OF CONTENTS**

#### STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD

# ADDITIONAL INFORMATION

Report on Internal Control Over Financial Reporting	
and on Compliance and Other Matters Based	
on an Audit of Financial Statements Performed in	
Accordance with Government Auditing Standards	60
Schedule of Status of Prior Year Audit Findings	62
Schedule of Findings and Responses	63
Exit Conference	68

# STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD

# *Official Roster As of June 30, 2010*

#### **BOARD OF DIRECTORS**

# NAME

# TITLE

Mr. Bruce Malott	Chairman
Ms. Mary Lou Cameron	Vice-Chairman
Dr. Beulah Woodfin	Secretary
Dr. Gautam Vora	Member
Mr. H. Russell Goff	Member
Dr. Veronica Garcia	Ex-officio Member
Mr. James B. Lewis	Ex-officio Member

#### **ADMINISTRATIVE STAFF**

Ms. Jan Goodwin	Executive Director
Mr. Jeffrey Riggs	Deputy Director
Mr. Bob Jacksha	Chief Investment Officer
Mr. Chris Schatzman	General Counsel
Mr. Robert Westervelt	Chief Financial Officer
Ms. Clara Mares	Administrative Services Manager
Mr. Greg Trujillo	Information Technology Manager
Mr. Vince Lujan	Member Services Manager
Ms. Karyn Lujan	Outreach/Branch Offices

# FINANCIAL SECTION



#### **Independent Auditors' Report**

To the Members of the State of New Mexico Educational Retirement Board and Mr. Hector H. Balderas New Mexico State Auditor

We have audited the accompanying Statements of Plan Net Assets and Statements of Changes in Plan Net Assets of the State of New Mexico Educational Retirement Board (the "ERB"), as of and for the years ended June 30, 2010 and 2009, as listed in the table of contents. We have also audited the Schedule of Revenues and Expenses – Budget and Actual (Non-GAAP Basis) shown as supplemental information for the year ended June 30, 2010, as listed in the table of contents. These financial statements and schedule are the responsibility of ERB's management. Our responsibility is to express an opinion on these financial statements based on our audits.

We conducted our audits in accordance with auditing standards generally accepted in the United States of America and with the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the ERB's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audits provide a reasonable basis for our opinions.

As discussed in Note 2, the financial statements of ERB are intended to present the net assets and changes in net assets of only that portion of the State of New Mexico which are attributable to the transactions of the Fund administered by ERB. They do not purport to, and do not present fairly, the financial position of the State of New Mexico as of June 30, 2010 and 2009, and the changes in its financial position, for the years then ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the plan net assets of ERB as of June 30, 2010 and 2009, and the respective changes in plan net assets for the year then ended in conformity with accounting



To the Members of the State of New Mexico Educational Retirement Board and Mr. Hector H. Balderas New Mexico State Auditor

principles generally accepted in the United States of America. Also, in our opinion, the Schedule of Revenues and Expenses - Budget and Actual, (Non-GAAP Basis) presents fairly the revenues and expenses on the basis of accounting as described in Note 1, for the year ended June 30, 2010.

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2010, on our consideration of the ERB's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages 8 to 15 and Required Supplementary Schedules of Funding Progress and of Employer Contributions on pages 52 to 54 are not a required part of the financial statements, but are supplementary information required by accounting principles generally accepted in the United States of America. The Schedule of Accountability in Government Act – Performance Measures on page 58 is also presented for purposes of additional analysis and is not a required part of the financial statements. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information and the supplemental information. However, we did not audit the information and express no opinion on them.

Our audit was conducted for the purpose of forming opinions on the financial statements of ERB taken as a whole. The Schedule of Cash Accounts, as listed in the table of contents, is presented for purposes of additional analysis and is not a required part of the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and, in our opinion, is fairly stated in all material respects in relation to the financial statements taken as a whole.

Mess adams LLP

Albuquerque, New Mexico December 13, 2010

Agency management prepared this Management's Discussion and Analysis ("MD&A") of the financial position of the State of New Mexico Educational Retirement Board ("Board") for the fiscal years ended June 30, 2010 ("FY10"), 2009 ("FY09") and 2008 ("FY08"). For more detailed information of the Board's FY10 and FY09 financial activities, the reader should review the financial statements, including the notes and required supplementary information.

# FINANCIAL REPORTING REQUIREMENTS

The financial statements include the Statements of Plan Net Assets and the Statements of Changes in Plan Net Assets. The financial statements also include notes, which explain the history and purpose of the Board, significant accounting policies, investment details, statutory disclosures, and other required supplementary information. These financial statements have been prepared in accordance with generally accepted accounting principles as promulgated by the Governmental Accounting Standards Board ("GASB").

# FINANCIAL HIGHLIGHTS

- Net assets held in trust for pension benefits increased \$1.1 billion, or 15.7%, in FY10 compared to a decrease of \$1.7 billion, or 18.9%, in FY09 and a decrease of \$686 million, or 7.25%, in FY08. A significant downward trend in financial markets in FY08 and the early part of FY09 reversed toward the end of FY09 and the Board experienced strong returns on its investment portfolio in FY10.
- Investment advisor and custodial fees increased \$15.0 million, or 89.6 %, in FY10 compared to a decrease of \$3.6 million, or 17.8% in FY09 and a decrease of \$0.5 million, or 2.1%, in FY08. These fees are based on investment returns and portfolio balance, so strong returns and an increasing portfolio balance naturally leads to increasing advisor and custody fees.
- Total cash and cash equivalents increased \$49.5 million in FY10 compared to a \$44 million decrease in FY09 and a \$23 million increase in FY08. It is normal for the cash balance as of a specific date to fluctuate somewhat as the Board adjusts holdings. Total cash and cash equivalents equaled \$357 million, or 4.4% of investments, at the end of FY10 compared to \$307 million, or 4.1% of investments, at the end of FY09, and \$351 million, or 3.7% of investments at the end of FY08. All three years were within the Board's investment policy that limits cash holdings to 5% or less.

- Investment holdings increased \$602 million, or 8.0%, in FY10 compared to a decrease of \$2.05 billion, or 21.4%, in FY09 and a decrease of \$723 million, or 7.0% in FY08, primarily due to the weak performance of domestic and foreign equity markets at the end of FY08 and continuing through FY09, then turning around and strengthening through FY10.
- Receivables decreased by just over \$30 million in FY10 compared to a decrease of \$161 million in FY09, and a decrease of \$594 million in FY08, with the majority of the changes showing in investment broker sales proceeds. A decrease indicates a smaller volume of investments were sold at or near fiscal year end, and remained outstanding on June 30. Securities sales and purchases are usually based on "trade date + 3 days," meaning that the transaction will settle three business days after it is initiated.
- Capital assets decreased by \$2.0 million, or 24.4%, in FY10 compared to a decrease of \$1.9 million, or 18.7%, in FY09 and an increase in FY08 of \$2.6 million, or 34.4%. The big increase in FY08 was due primarily to capitalization of development costs on the new pension administration system and the addition to the Santa Fe office building. The big decreases in FY10 and FY09 were mainly the result of large depreciation costs, mostly on the pension administration system capitalized in FY08 with a relatively short depreciation period, combined with minimal new asset additions during the year. See Notes two and seven for additional information on capital asset activity and depreciable life expectancies. The Board does not have any debt activity.
- Accounts payable increased \$5.3 million, or 127%, in FY10 compared to a decrease of \$1.3 million, or 24.1%, in FY09 and an increase of \$537 thousand, or 10.8% in FY08, primarily due to changes in the amount of investment advisor fees due at each respective year-end.
- Investment purchases payable-brokers decreased by \$27.9 million in FY10 compared to a decrease of \$143 million in FY09 and a decrease of \$419 million in FY08. A decrease is indicating that a smaller volume of investments were purchased at or near fiscal year end and remained outstanding on June 30. Securities sales and purchases are usually based on "trade date + 3 days," meaning that the transaction will settle three business days after it is initiated.

- Securities lending collateral decreased \$477 million, or 70.4%, in FY10 compared to a decrease of \$458 million, or 40.3%, in FY09, and a decrease of \$199 million, or 15.1% in FY08. This indicates a smaller amount from the Board's portfolio was being lent at the end of each year. Securities lending net income decreased \$3.1 million, or 64.2%, in FY10 compared to a decrease of \$1.1 million, or 18.6%, in FY09 and an increase of \$3.5, or 152%, in FY08. The decrease from FY08 to FY09 was due to a significant drop in interest rates. The decrease from FY09 to FY 10 was due to a significant decrease in activity as a result of a more conservative approach to securities lending.
- Employer and member contributions increased \$28.2 million, or 5.3%, in FY10 compared to an increase of \$42.9 million, or 8.7%, in FY09 and an increase of \$47.5 million, or 10.7% in FY08, due to an increase in active member contribution rates and salary increases. Benefit payments to retirees increased \$38.5 million, or 6.2%, in FY10 compared to an increase of \$38.9 million, or 6.7%, in FY09 and an increase of \$38.6 million, or 7.15% in FY08, due to the increase in the number of retirees each year, as well as the cost of living adjustments paid to retirees. Refunds and interest to terminated members decreased \$907 thousand, or 3.1%, in FY10 compared to an increase of \$211 thousand or 0.7%, in FY09 and an increase of \$1.9 million, or 7.1% in FY08. The Board's total membership increase of \$1.9 million, or 1.6%, to 128,883 members in FY10 compared to an increase of 2,023, or 1.6%, to 126,895 members in FY09 and an increase of 2,274, or 1.8%, to 124,872 members in FY08.

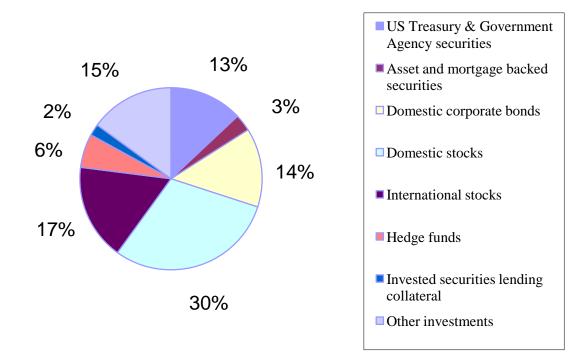
# **CONDENSED FINANCIAL INFORMATION**

#### **Statements of Plan Net Assets**

	FY10	FY09	FY08
Cash and short-term investments Receivables Investment in State General Fund	\$ 344,561,297 193,577,375	\$ 289,479,681 223,723,966	\$ 346,040,280 384,628,705
Investment Pool Investments—at fair value	12,081,842 8,125,244,790	17,627,763 7,523,202,286	4,990,356 9,575,761,825
Capital assets (net of accumulated depreciation)	6,217,017	8,226,741	10,121,468
Total assets	8,681,682,321	8,062,260,437	10,321,542,634
Current liabilities Long-term liabilities (compensated	448,957,805	948,409,876	1,551,286,681
absences)	201,082	198,861	211,914
Total liabilities	449,158,887	948,608,737	1,551,498,595
Net assets held in trust for pension benefits	\$8,232,523,434	\$7,113,651,700	\$8,770,044,039

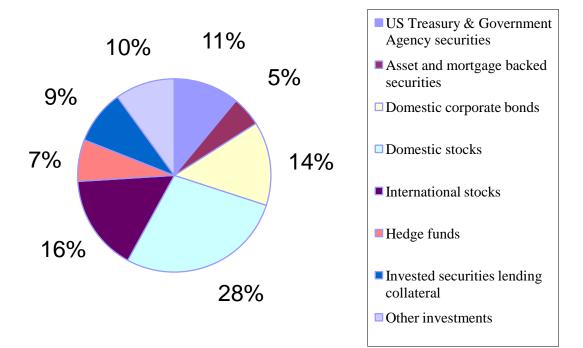
#### **Statements of Changes in Plan Net Assets**

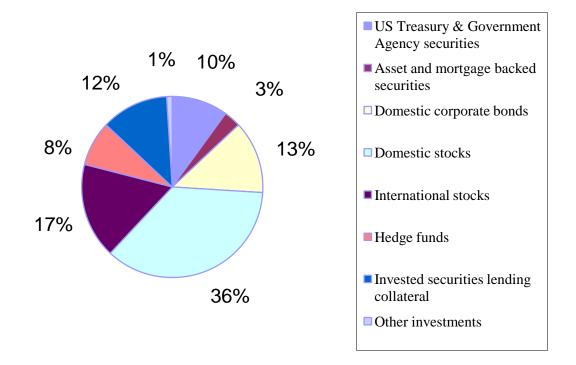
		FY10		FY09		FY08
Contributions	\$	563,942,946	\$	535,699,520	\$	492,762,295
Investment income less investment expenses		153,062,596		185,177,492		217,647,920
Net appreciation (depreciation) in th fair value of investments Other income	ie	1,095,257,890 3,108,550	(	1,724,901,896) 3,696,085		(785,485,191) 3,662,453
Total additions (deductions)		1,815,371,982	_(	1,000,328,799)		(71,412,523)
Benefit payments		656,232,670		617,705,038		578,775,611
Refunds		28,779,655		29,686,510		29,475,171
Administrative expenses		11,487,923		8,671,992		6,088,509
Total deductions		696,500,248		656,063,540		614,339,291
Increase (Decrease) in net assets		1,118,871,734	(	1,656,392,339)		(685,751,814)
Net assets held in trust for pension benefits:						
Beginning of year		7,113,651,700		8,770,044,039	Ģ	9,455,795,853
End of year	\$	8,232,523,434	\$	7,113,651,700	\$8	3,770,044,039



# FY10 Investments by Category

# FY09 Investments by Category





# FY08 Investments by Category

# **BUDGETARY HIGHLIGHTS**

A major portion of the Board's contractual services are based on market performance, and the budget is established to absorb all expenses that may be incurred during the period. These initial budget estimates may be adjusted throughout the year, based on market performance, to arrive at a final budget. In FY10, the budget was increased by \$20.5 million from \$28.6 million to \$49.1 million. In FY09, the Board's initial budget was increased by \$530 thousand from \$32.4 million to \$32.9 million. In FY08 the budget was not changed from the original \$30.1 million. Changes in the corpus of the fund generally drive changes in income and expenses. The Board had savings over budgeted amounts in the three expense categories totaling \$7.9 million during the 2010 fiscal year compared with savings of \$9.6 million in fiscal year 2009 and savings of \$3.9 million in fiscal year 2008.

# LONG-TERM DEBT

The only long-term liability activity relates to compensated absences reported in Note 9.

# INFRASTRUCTURE

ERB has no infrastructure assets to report.

# CAPITAL ASSETS

The net investment in Capital Assets at June 30, 2010, 2009 and 2008, is as follows:

Description	Cost	Accumulated Depreciation	Book Value
2010			
Land	\$ 248,172	\$ -	248,172
Depreciable land improvements	19,361	(3,623)	15,738
Integrated Retirement Information System	9,156,963	(5,617,473)	3,539,490
Building and building improvements	3,365,714	(1,264,065)	2,101,649
Furniture and equipment	1,134,761	(822,793)	311,968
Total	\$13,924,971	<u>\$(7,707,954)</u>	<u>\$ 6,217,017</u>
2009			
Land	\$ 248,172	\$ -	248,172
Depreciable land improvements	19,361	(3,111)	16,250
Integrated Retirement Information System	9,156,963	(3,786,081)	5,370,882
Building and building improvements	3,365,714	(1,126,826)	2,238,888
Furniture and equipment	1,139,019	(786,470)	352,549
Total	\$13,929,229	<u>\$(5,702,488)</u>	\$ 8,226,741
2008			
Land	\$ 248,172	\$ -	\$ 248,172
Depreciable land improvements	19,361	(2,412)	16,949
Capital assets in progress	1,176,211	-	1,176,211
Integrated Retirement Information System	9,156,963	(1,954,689)	7,202,274
Building and building improvements	2,151,067	(1,011,482)	1,139,585
Furniture and equipment	1,078,738	(740,461)	338,277
Total	\$13,830,512	<u>\$(3,709,044)</u>	\$10,121,468

# FINANCIAL CONTACT

Any questions regarding the financial statements of ERB should be directed to the ERB Chief Financial Officer at (505) 476-6132 or by mail at 701 Camino de los Marquez Santa Fe, New Mexico 87505.

# STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD STATEMENTS OF PLAN NET ASSETS June 30, 2010 and 2009

Assets Cash \$ Short term investments Receivables Contributions Investment sales proceeds-brokers Interest and dividends Other Total receivables Interest in State General Fund Investment Pool Investments, at fair value U. S. Treasury securities Government agency securities	2010		2009	
Short term investments Receivables Contributions Investment sales proceeds-brokers Interest and dividends Other Total receivables Interest in State General Fund Investment Pool Investments, at fair value U. S. Treasury securities				
Receivables Contributions Investment sales proceeds-brokers Interest and dividends Other Total receivables Interest in State General Fund Investment Pool Investments, at fair value U. S. Treasury securities	6,092	\$	907	
Contributions Investment sales proceeds-brokers Interest and dividends Other Total receivables Interest in State General Fund Investment Pool Investments, at fair value U. S. Treasury securities	344,555,205		289,478,774	
Investment sales proceeds-brokers Interest and dividends Other Total receivables Interest in State General Fund Investment Pool Investments, at fair value U. S. Treasury securities				
Interest and dividends Other Total receivables Interest in State General Fund Investment Pool Investments, at fair value U. S. Treasury securities	68,233,170		66,650,037	
Other Total receivables Interest in State General Fund Investment Pool Investments, at fair value U. S. Treasury securities	94,497,269		129,477,330	
Total receivables Interest in State General Fund Investment Pool Investments, at fair value U. S. Treasury securities	30,371,094		27,528,119	
Interest in State General Fund Investment Pool Investments, at fair value U. S. Treasury securities	475,842		68,480	
Investments, at fair value U. S. Treasury securities	193,577,375		223,723,966	
U. S. Treasury securities	12,081,842	1	17,627,763	
-				
Government agency securities	554,294,917		230,027,482	
	510,939,793		614,167,396	
Asset and mortgage backed securities	242,937,602		350,555,573	
Domestic corporate bonds	1,099,340,868		1,044,370,430	
Domestic stocks	2,423,224,608		2,080,792,320	
International stocks	1,367,105,988		1,238,816,417	
Private equity	241,336,795		138,357,638	
Hedge funds	499,102,188		537,791,270	
Private real estate	80,872,114		77,902,570	
Other investments	914,462,725		545,166,380	
Invested securities lending collateral	191,627,192		665,254,810	
Total investments	8,125,244,790		7,523,202,286	
Capital assets, at cost, net of accumulated depreciation of				
\$7,707,954 and \$5,702,488, respectively	6,217,017		8,226,741	
Total assets \$	8,681,682,321	\$	8,062,260,437	
Liabilities				
Accounts payable \$	9,470,796	\$	4,167,084	
Accounts payable school contributions	14,463		101,310	
Accrued payroll and employee benefits	179,210		154,292	
Accrued compensated absences	201,082		198,861	
Refunds payable	1,213,339		943,130	
Investment purchases payable	236,142,568		263,999,480	
Funds held for others	848,955		850,156	
Securities lending collateral	201,088,474		678,194,424	
Total liabilities	449,158,887		948,608,737	
Net assets held in trust for pension benefits	8,232,523,434	\$	7,113,651,700	

See Accompanying Notes to Financial Statements.

#### STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD STATEMENTS OF CHANGES IN PLAN NET ASSETS Years Ended June 30, 2010 and 2009

	2010	2009
Additions		
Contributions		
Employer	\$ 313,276,296	\$ 323,685,497
Member	250,666,650	212,014,023
Total contributions	563,942,946	535,699,520
Investment income from investing activities		
Net change in fair value of		
investments	1,095,257,890	(1,724,901,896)
Interest income	109,220,628	114,363,735
Dividend income	73,935,003	82,815,387
Total investing activity (loss)	1,278,413,521	(1,527,722,774)
Investing activity expenses:		
Investment advisor fees	(30,555,537)	(16,103,831)
Custody fees	(1,246,558)	(670,671)
Total investing activity expenses	(31,802,095)	(16,774,502)
Net gain (loss) from investing activities	1,246,611,426	(1,544,497,276)
From securities lending activities		
Securities lending income	1,798,532	19.017.334
Securities lending expenses:	1,790,332	19,017,334
Borrower rebates	(154,676)	13,564,740
Agent fees	244,148	679,722
Total securities lending expenses	89,472	14,244,462
Four securities fending expenses	0,472	14,244,402
Net income from securities lending activities	1,709,060	4,772,872
Total net investment gain (loss)	1,248,320,486	(1,539,724,404)
Miscellaneous income		
Penalties	5,673	3,568
Interest on restoration of service	2,900,360	3,093,720
Other	202,517	598,797
Total miscellaneous income	3,108,550	3,696,085
Total Iniscentificous meonie	3,100,550	3,070,003
Total additions (decrease)	1,815,371,982	(1,000,328,799)
Deductions		
Refunds to terminated members	24,573,831	24,051,878
Interest on refunds	4,205,824	5,634,632
Administrative expenses	11,487,923	8,671,992
Age and service benefit payments	648,962,031	610,664,371
Disability benefit payments	7,270,639	7,040,667
Total deductions	696,500,248	656,063,540
Net increase (decrease)	1,118,871,734	(1,656,392,339)
Net assets held in trust for pension benefits		
Beginning of the year	7,113,651,700	8,770,044,039
End of the year	\$ 8,232,523,434	\$ 7,113,651,700
-		

See Accompanying Notes to Financial Statements.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

**Basis of Accounting**—The Board's financial statements are prepared using the economic resource measurement focus and the accrual basis of accounting. The New Mexico General Appropriation Act establishes the modified accrual basis of accounting for governmental funds as the budgetary basis for the State. Prior-year encumbrances are not carried forward for single-year appropriations. Employer and member contributions are recognized as revenue in the period in which the member's services are performed. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

**Budgets and Budgetary Accounting**—Formal budgetary integration is used as a management control device by the Board in administering the Plan. The budget for this State Agency is adopted on the modified accrual basis of accounting, except for accounts payable accrued at the end of the fiscal year that do not get paid by the statutory deadline (Section 10-6-4 NMSA 1978), that must be paid out of the next year's budget.

Only administrative expenses and a small portion of interest income are budgeted, while significant revenues and non-administrative expenses are not. The budget is prepared on a non-GAAP basis, as it recognizes encumbrances and capital expenses as current expenses, excludes depreciation expense, and recognizes revenue when cash is received. Budgetary comparisons for the Plan are presented in the schedule of revenues and expenses—budget and actual (non-GAAP basis).

The Accountability in Government Act, Chapter 15, Laws of 1999, provides a general process for implementation of performance-based budgeting over a four-year period. The Board was included in performance-based budgeting for the first time in FY 2002. The Board developed performance measures which were approved by the State Budget Division ("SBD") and the Legislative Finance Committee ("LFC") and included in the General Appropriations Act. The Board is required to periodically report to the SBD and the LFC on these performance measures.

The original budget was amended during the fiscal year. One Budget Adjustment Request (BAR) was submitted and approved for the addition of \$19 million in the contractual services expense item. A second BAR was submitted and approved for the addition of \$1.5 million in other administrative expenses. The additional expenses were approved to be funded from earnings on invested fund balance.

The Board follows these procedures in establishing the annual budget:

- (1) By August 31, the Board prepares a Budget Appropriation Request to be presented to the next legislature. The Request includes proposed expenses and the means of financing them.
- (2) On September 1, the Budget Appropriation Request is submitted to the Department of Finance and Administration ("DFA") and the LFC.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

- (3) The DFA makes recommendations and adjustments to the Board's Budget Appropriation Request, which becomes the Governor's proposal to the Legislature.
- (4) The LFC holds hearings on the Budget Appropriation Request. Recommendations and adjustments are made prior to presenting the Budget Appropriation Request to the Legislature.
- (5) Both the DFA's and the LFC's recommended appropriation proposals are presented to the Legislature for approval of the final budget.
- (6) On May 1, the Board submits its Annual Operating Budget to the DFA and the LFC based on the final appropriation from the Legislature.
- (7) Budgetary control is exercised at the appropriation unit level (revenue source and expenditure category), and any changes between budget categories must be approved by the DFA and the LFC.

*Investments*— Investments are recorded at fair value. The estimated fair value of investments is based on quoted market prices, except for certain alternative investments for which quoted market prices are not available. The estimated fair value of these alternative investments is based on the most recent valuations provided by the external investment managers, adjusted for cash receipts, cash disbursements, and securities distributions through June 30, 2010. The Board believes the carrying amount of these financial instruments is a reasonable estimate of the fair value. Because alternative investments are not readily marketable, their estimated value is subject to uncertainty and therefore may differ from the value that would have been used had a ready market for such investments existed.

There are certain market risks, credit risks, foreign exchange currency risks, or events that may subject the Plan's investment portfolio to economic changes occurring in certain industries, sectors, or geographies.

Purchases and sales of securities are recorded on a trade-date basis. Interest income is recorded on the accrual basis. Dividends are recorded on the ex-dividend date.

The Board's investments in limited partnerships are valued at estimated fair value based on their proportionate share of the partnerships' fair value as recorded in the partnerships' audited financial statements. The limited partnerships allocate gains, losses and expenses to the partners based on the ownership percentage as described in the partnership agreements. At June 30, 2010, the Board had commitments for additional future contributions to the limited partnerships totaling \$600.2 million.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Net investment income includes net appreciation (depreciation) in the fair value of investments, interest income, dividend income, securities lending income, and investment expense, which includes management and custodial fees, securities lending expense, and all other significant investment-related costs.

Other investments, as presented in the Statements of Plan Net Assets, include investments in swap agreements, distressed debt, option agreements, real estate investment trusts, and timber partnerships.

*Capital Assets*—Capital assets represent the cost of assets, net of accumulated depreciation, used for the administration of the Plan. Capital assets include the Board's administration building located in Santa Fe, New Mexico. The Board's capitalization policy, based on the requirements from Section 12-6-10 NMSA 1978, is to include all assets with a useful life of more than one year and costing \$5,000 and greater. Assets less than \$5,000 but categorized as sensitive, primarily IT equipment, are also capitalized for tracking and control purposes. All additions are capitalized at historical cost as of the date of acquisition, and depreciation is calculated on a straight-line basis over the asset's estimated useful life with no salvage value.

Estimated useful lives are as follows:

Building and building improvements	25 years
Depreciable land improvements	10 years
Furniture and equipment	10 years
Data processing equipment (including software)	5 years

*Funds Held for Others*—Payments from members pursuant to agreements to purchase service credits are recorded as funds held for others until the purchase agreements have been completed. Upon receipt of all payments necessary to complete the purchase agreement service credit is recorded in the member's individual account and revenue is recognized in the appropriate revenue accounts for contributions, return of interest previously withdrawn, or interest charged on restoration of service.

*Refunds Payable*—Refunds payable represents amounts due to terminated members who have submitted a valid claim for refund, but who have not been paid on or before the end of the fiscal year.

*Funding Policy*—Funding of the retirement plan is accomplished through member and employer contributions and the investment earnings on these contributions. The contribution rate is set by statute for both members and for the employers. The funding period is determined, as described below, using the Entry Age Normal actuarial cost method.

# NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The Entry Age Normal actuarial cost method assigns the plan's total unfunded liabilities (the actuarial present value of future benefits less the actuarial value of assets) to various periods. The unfunded actuarial accrued liability is assigned to years prior to the valuation, and the normal cost is assigned to the year following the valuation. The remaining costs are the normal costs for future years. Each year's contribution is composed of (i) that year's normal cost, plus (ii) a payment used to reduce the unfunded actuarial accrued liability.

The normal cost is the level (as a percentage of pay) contribution required to fund the benefits for a new member. This is determined based upon a hypothetical group of new entrants. This group is based on the age-pay-sex distribution at hire for members joining ERB during the five-year period ending June 30, 2004. Part of the normal cost is paid from the employees' own contributions. The employers pay the balance from their contributions. In the calculation of the normal cost, the benefit provisions applicable to future new members were used.

The actuarial accrued liability is the difference between the total present value of future benefits and the actuarial present value of future normal costs. The unfunded actuarial accrued liability is the excess of the actuarial accrued liability over the actuarial value of the assets.

The balance of the employers' contribution - the remainder after paying their share of the normal cost - is used to reduce the unfunded actuarial accrued liability. The funding period is the length of time required for the unfunded actuarial accrued liability to be completely amortized, assuming that the portion used to reduce the unfunded remains level as a percentage of total payroll, which is assumed to grow 3.75% per year. The 3.00% contribution made by employers to ERB on behalf of employees who elected to participate in the Alternative Retirement Plan is also used to amortize the unfunded actuarial accrued liability.

It is assumed that all contribution are made monthly at the end of the month.

Active member payroll was projected to increase 3.75% a year for the purpose of determining the funding period. This estimate is consistent with the base rate of increase in salaries used to calculate actuarial present values.

The valuation assets used for funding purposes is derived as follows: The actuarial value of assets is based on the market value of assets with a five-year phase-in of actual investment return in excess of or (less than) expected investment income. Expected investment income is determined using the assumed investment return rate and the market value of assets (adjusted for receipts and disbursements during the year). Returns are measured net of all investment and administrative expenses.

As required under GASB Statement Number 50, *Pension Disclosures (an amendment of GASB 25 and 27)*, the following is a Schedule of Funding Progress using the entry age normal funding method to illustrate the funding status of the retirement plan.

### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The funded status of the ERB plan at June 30, 2010 is as follows (dollar amounts in millions):

	Actuarial Accrued	Unfunded Actuarial	Funded	Covered	Unfunded Actuarial Accrued Liability as a Percentage of Covered
Actuarial Assets	Liability	Accrued Liability	Ratio	Payroll	Payroll
(a)	(b)	(b) - (a)	(a)/(b)	(c)	((b-a)/c)
\$9,431.3	\$14,353.5	\$4,922.2	65.7%	\$2,575.8	191.1%

The required Schedule of Funding Progress immediately following the notes to the financial statements presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

# NOTE 2. EDUCATIONAL RETIREMENT BOARD

*Plan Description*—The State of New Mexico Educational Retirement Board ("Board") ("ERB") was created by the Educational Retirement Act, Section 22-11-1 through 22-11-52, NMSA 1978, as amended, to administer and have the responsibility for operating the Educational Employees' Retirement Plan (the "Plan"). The Plan is a cost-sharing, multiple-employer plan established and administered by the Board to provide retirement, disability, and death benefits for all certified teachers and other employees of the State of New Mexico (the "State") educational institutions, junior colleges, and technical-vocational institutions.

Contributing employers to the Plan include the following:

Public schools Universities and colleges Charter schools Special schools	89 15 72 4
State agencies	4 
	191

*Reporting Entity*—The Board is an agency of the State. The Plan administered by the Board is considered part of the State financial reporting entity and is a pension trust fund of the State.

The Board has developed criteria to determine whether other state agencies, boards, or commissions that benefit the members of the Board should be included within its financial reporting entity as component units. The criteria include, but are not limited to, whether the Board exercises oversight responsibility; financial interdependency; selection of governing authority; designation of management; ability to significantly influence operations; and accountability for fiscal matters, scope of public service, and special financing relationships. Based on these criteria, management of the Board has determined that there are no component units that should be included in its financial reporting entity.

# NOTE 2. EDUCATIONAL RETIREMENT BOARD (CONTINUED)

*Participation*—Membership in the Plan is a condition of employment. Employees of public schools, universities, colleges, junior colleges, technical-vocational institutions, state special schools, charter schools, and state agencies providing an educational program, who are employed more than 25% of a full-time equivalency, are required to be members of the Plan.

The Board serves 191 employers in the State and has an active and inactive membership of 128,883 and 126,895 at June 30, 2010 and 2009, respectively. The status and number of all participants at June 30, 2010 and 2009 consisted of the following:

		2010	2009
(1)	Retirees and beneficiaries of deceased retirees currently		
	receiving benefits	33,749	32,497
(2)	Inactive members	31,837	30,576
(3)	Current active members	63,297	63,822
		128,883	126,895

**Benefit Provisions** - A member's retirement benefit is determined by a formula which includes three component parts: the member's final average salary ("FAS"), the number of years of service credit, and a 0.0235 constant factor. The FAS is the average of the member's salaries for the last five years of service or any other consecutive five-year period, whichever is greater.

A brief summary of Plan coverage provisions follows:

For members employed before July 1, 2010, a member is eligible to retire when one of the following events occurs:

- The member's age and earned service credit add up to the sum of 75 or more.
- The member is at least sixty-five years of age and has five or more years of earned service credit.
- The member has service credit totaling 25 years or more.

Chapter 288, Laws of 2009 changed the eligibility requirements for new members first employed on or after July 1, 2010. The eligibility for a member who either becomes a new member on or after July 1, 2010, or at any time prior to that date refunded all member contributions and then becomes reemployed after that date is as follows:

- The member's age and earned service credit add up to the sum of 80 or more.
- The member is at least sixty-seven years of age and has five or more years of earned service credit.
- The member has service credit totaling 30 years or more.

# NOTE 2. EDUCATIONAL RETIREMENT BOARD (CONTINUED)

- (1) A further requirement to be eligible to retire is that a member must have at least one year of employment after July 1, 1957, and at least five years of contributory employment. Eligible members who have one year of employment after July 1, 1957, but less than the required five years of contributory employment, may contribute to the fund for each year needed. The cost of such contributions is a sum equal to the prevailing combined contributions of the member and the local administrative unit in effect at the time the contributory employment is acquired, which was 20.3% as of June 30, 2010, times the average annual salary of the last five years, for each year of contributory employment needed, plus 3% compounded interest from July 1, 1957, to the date of payment.
- (2) *Forms of Payment* The benefit is paid as a monthly life annuity with a guarantee that, if the payments made do not exceed the member's accumulated contributions, determined as of the date of retirement, the balance will be paid in a lump sum to the member's surviving beneficiary.
- (3) *Normal Benefit* There are no reductions to the monthly benefit, and there is no continuing benefit due to a beneficiary or estate, except the balance, if any, of contributions less benefits paid.
- (4) *Optional Forms of Payment* There are two optional forms of payment available: Option B or Option C. The benefit reduction with an Option B or C form of payment depends on the age of the member and the age of the beneficiary at the time of retirement. The form of payment election and the beneficiary designated to receive a survivor's benefit are irrevocable. Details of Options B and C are as follows:

**Option B** - The normal monthly benefit is reduced to provide for a 100% survivor's benefit. The reduced benefit is payable during the life of the member, with the provision that, upon death, the same benefit is paid to the beneficiary for his or her lifetime. The named beneficiary may not be changed after the effective date of retirement. If the beneficiary predeceases the member, the member's benefit is adjusted by adding back the amount by which the benefit was reduced at retirement due to the election of Option B retroactively to the time of retirement.

**Option C** - The normal monthly benefit is reduced to provide for a 50% survivor's benefit. The reduced benefit is payable during the life of the member, with the provision that, upon death, the reduced 50% benefit is paid to the beneficiary for his or her lifetime. The named beneficiary may not be changed after the effective date of retirement. If the beneficiary predeceases the member, the member's benefit is adjusted by adding the amount by which the benefit was reduced at retirement due to the election of Option C retroactively to the time of retirement.

# NOTE 2. EDUCATIONAL RETIREMENT BOARD (CONTINUED)

(5) Cost of Living Adjustment - Retired members and surviving beneficiaries receiving benefits receive an automatic cost of living adjustment ("COLA") to their benefit each July 1, beginning in the year the member attains or would have attained age 65 or on July 1 of the year following the member's retirement date, whichever is later. The adjustment is equal to one-half the change in the Consumer Price Index ("CPI"), except that the COLA shall not exceed 4% nor be less than 2%, unless the change in CPI is less than 2%, in which case, the COLA would equal the change in CPI, but never less than zero. Members retired prior to July 1, 1984, are also entitled to an increase of the lesser of 3% or the increase in CPI for years prior to the attainment of age 65.

Members on disability retirement are entitled to a COLA commencing on July 1 of the third full year following disability retirement. A member on regular retirement who can prove retirement because of a disability may qualify for a COLA beginning July 1 in the third full year of retirement.

(6) *Disability Retirement*:

**Eligibility** - A member is eligible for a disability benefit provided (a) he or she has credit for at least 10 years of service, and (b) the disability is approved by the Board.

**Monthly Benefit** - The monthly benefit is equal to 2% of FAS times years of service, but not less than the smaller of (a) one-third of FAS or (b) 2% of FAS times years of service projected to age 60.

**Form of Payment** - The disability benefit commences immediately upon the member's retirement. Disability benefits are payable as a monthly life annuity, with a guarantee that, if the payments made do not exceed the member's accumulated contributions, determined as of the date of retirement, the balance will be paid in a lump sum to the member's surviving beneficiary. If the disabled member survives to age 60, the regular optional forms of payment are available.

- (7) *Deferred Retirement* A member with five or more years of earned service credit on deferred status may retire when eligible under the Rule of 75 or when the member attains age 65.
- (8) The Educational Retirement Act, Section 22-11-1 to 22-11-53, NMSA 1978, assigns the authority to establish and amend benefit provisions to the Board.

# NOTE 2. EDUCATIONAL RETIREMENT BOARD (CONTINUED)

**Refund of Contributions** - Members may withdraw their contributions only when they terminate covered employment in the State and certification of termination has been provided by their former employers. Interest paid to members when they withdraw their contributions following termination of employment is at a rate set by the Board. Interest is not earned on contributions credited to accounts prior to July 1, 1971, or those on deposit for less than one year.

Alternative Retirement Plan - The New Mexico legislature established the Alternative Retirement Plan ("ARP") through the enactment of NMSA 1978, Sections 22-11- 47 through 52. In contrast to the regular defined benefit plan administered by the Educational Retirement Board ("ERB"), the ARP is a defined contribution plan. Beginning on July 1, 1991 at the State's six institutions of higher education, and July 1, 1999 at the State's eight community colleges (the colleges and universities are referred to as the "qualifying state educational institutions"), certain faculty and professional employees in eligible positions have the option of electing to participate in the ARP in lieu of participating in the regular defined benefit plan. Information about the ARP is provided to eligible employees by their employers. Employees must make the election to participate in the ARP within 90 days of employment; those who do not elect to participate in the plan become members of the regular defined benefit plan. Pursuant to statute, ARP retirement benefits may be only in the form of a lifetime annuity, except in the case of death, when single sum cash payments are allowed.

Two carriers have been approved to offer annuities to the participants: Teachers Insurance and Annuity Association/College Retirement Equities Fund ("TIAA-CREF"), and Variable Annuity Life Insurance Company ("VALIC" or "AIG VALIC," now known as "AIG Retirement"). Employees are allowed to transfer between carriers once each year.

For the year ended June 30, 2010, employees under the ARP contribute 7.90% of their gross salaries. The colleges and universities are required to contribute 9.4% to the carrier on behalf of the participant and 3% to the regular defined benefit plan to help fund the unfunded accrued actuarial liability. The 3% fee remitted to ERB for the years ended June 30, 2010 and 2009 was \$4,252,523 and \$4,726,836, respectively.

The 3% fee does not provide retirement benefits. The colleges and universities are responsible for submitting the employers' and the employees' contributions directly to the annuity carriers. Vesting is immediate for all contributions.

As noted above, the ARP is a defined contribution plan; benefits are determined strictly by contributions made and earnings on contributions. Participating employees are responsible for, and accept the risks of, selecting investments from those offered by the carriers and for managing their investments. Retirement benefits are computed and paid by the annuity carriers; the ERB does not compute or pay the retirement benefits. If a participant seeks to retire due to disability, the annuity carrier determines the disability and computes the lifetime annuity.

# NOTE 2. EDUCATIONAL RETIREMENT BOARD (CONTINUED)

Chapter 9 Laws of 2009 established certain changes to the Alternative Retirement Plan, including authorizing additional carriers, allowing plan members to take withdrawals for rollover to other qualified plans, and allowing a one time option for members with seven years of contributory service to switch to the defined benefit plan going forward, but the member's previous contributions to the ARP plan remain in that plan and the five year service requirement and benefit calculation in the regular ERB Defined Benefit plan are effective as of the first day of the month following the month in which a valid election to switch is made.

# NOTE 3. INTEREST IN STATE GENERAL FUND INVESTMENT POOL AND CASH DEPOSITS

### **Investment in State General Fund Investment Pool**

The Board is required by statute to remit any money received for or on behalf of the Plan into its own account at the New Mexico State Treasury. Excess money at the end of the day in the Board's account at the New Mexico State Treasury is pooled and invested by the Office of the New Mexico State Treasurer in overnight repurchase agreements. Accordingly, the investments of the Department consist of an interest in the investment pools managed by the New Mexico State Treasurer's Office.

All repurchase agreements are collateralized by the U.S. Treasury securities held by the New Mexico State Treasurer's custodian bank. The amount deposited as of June 30, 2010 and 2009 with the New Mexico State Treasurer's Office was \$12,081,842 and \$17,627,763, respectively.

*Interest Rate Risk* - The State Investment Pool does not have an investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit Risk* - The New Mexico State Treasurer pools are not rated. For additional GASB 40 disclosure information regarding cash held by the State Treasurer, the reader should see the separate audit report for the State Treasurer's Office for the fiscal year ended June 30, 2010.

### **Cash Deposits**

In addition to the overnight investment at the New Mexico State Treasury, the Board invests in the Short-Term Investment Fund ("STIF"), held by Northern Trust. The STIF is used to facilitate more efficient trade procedures with the Board's external money managers. Net cash balances in each internal and external investment manager's portfolio are swept into the STIF at the end of each day. STIF investments and cash of \$344,561,297 and \$289,479,681 as of June 30, 2010 and 2009, respectively, are considered cash equivalents and are reported as cash and short term investments balances in the statements of plan net assets.

# NOTE 3. INTEREST IN STATE GENERAL FUND INVESTMENT POOL AND CASH DEPOSITS (CONTINUED)

*Custodial Credit Risk* - Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Board will not be able to recover deposits or will not be able to recover collateral securities that are in the possession of an outside party. The Board does not have a deposit policy for custodial credit risk. As of June 30, 2010 and 2009, there were no cash balances exposed to custodial credit risk. All cash is invested in a mutual fund consisting of 100% U.S. Treasury securities.

# NOTE 4. INVESTMENTS

The Board is authorized to invest or reinvest the fund in accordance with the Uniform Prudent Investor Act (45-7-601 NMSA 1978).

The Uniform Prudent Investor Act does the following:

- A. Sets a higher standard of care and prudence for investments, above and beyond the previous standard and guiding principles of law
- B. Applies to the trust as a whole, rather than individual investments
- C. Requires investment strategy to be based on suitable risk and reward strategies
- D. Requires diversification unless the trustees reasonably determine it is not in the best interest of the fund/trustees

# NOTE 4. INVESTMENTS (CONTINUED)

Investments of the Board as of June 30, is as follows:

Investment Description	2010		2009	
Investments:				
(held by the Board's agent in the Board's name)				
U.S. government and agency securities	\$	1,055,613,784	\$	582,853,782
Asset- and mortgage-backed securities		242,937,602		350,555,573
Domestic corporate bonds		1,098,504,281		1,035,469,814
Domestic stocks		2,241,803,445		1,702,981,085
International stocks		1,365,737,297		1,236,942,856
Hedge fund of funds		499,102,188		537,791,270
Private equity		241,336,795		138,357,638
Private real estate		80,872,114		77,902,570
Infrastructure		49,560,584		-
Timber		11,793,471		-
Distressed senior credit		412,386,606		-
Other investments		440,722,064		545,166,380
Total	\$	7,740,370,231	\$	6,208,020,968

Investments held by broker/dealers under securities loans with cash collateral:					
U.S. government and agencies securities	\$	9,620,926	\$	261,341,096	
Domestic corporate bonds		836,587		8,900,616	
Domestic stocks		181,421,163		377,811,235	
International equities		1,368,691		1,873,561	
Securities lending collateral investments		191,627,192		665,254,810	
Total		384,874,559		1,315,181,318	
Total Investments	\$	8,125,244,790	\$	7,523,202,286	

### NOTE 4. INVESTMENTS (CONTINUED)

*Foreign Currency Risk*—Foreign currency risk for investments is the risk that changes in exchange rates will adversely affect the investments. Foreign currency risk is present in the Board's investment in foreign equity securities. Managers of these assets are given discretion to hedge this risk. The Board's exposure to foreign currency risk as of June 30, 2010 was \$1,431,175,890. The Board's exposure to foreign currency risk as June 30, 2009 was \$945,421,720.

Exposure to foreign currency risk as of June 30, 2010 is as follows:

Currency	Eq	uity Securities	С	ash (overdraft)
Australian Dollar	\$	27,034,136	\$	20,149
Brazilian Real		82,138,510		(188,975)
British Pound Sterling		119,497,770		242,078
Canadian Dollar		7,753,122		30,785
Czech Koruna		-		96,832
Denmark Krone		6,623,703		148,131
Egyptian Pound		6,796,161		(299,458)
Euro		133,563,733		(381,224)
Hong Kong Dollar		187,888,163		(440,499)
Hungarian Forint		1,076,936		25,815
Indian Rupee		38,606,488		226,385
Indonesian Rupiah		25,143,767		(280,740)
Japanese Yen		102,454,646		78,643
Malaysian Ringgit		12,399,003		-
Mexican Peso		8,486,046		892,061
New Israeli Sheket		4,628,130		124,488
New Taiwan Dollar		52,138,107		52,049
Norwegian Krone		5,239,514		19,968
Polish Zloty		6,424,761		113,618
Singapore Dollar		12,849,717		95,458
South African Rand		55,575,920		(630,135)
South Korean Won		147,140,198		475,714
Swedish Krona		3,807,732		23,164
Swiss Franc		27,866,177		45,328
Thai Baht		10,655,188		7
Turkish Lira USD		26,937,749		960,586
US Dollar		295,602,254		21,398,031
Total foreign exposure	\$	1,408,327,631	\$	22,848,259
Investments not subject to foreign				
currency risk		6,716,917,159		321,706,946
Total Investments	\$	8,125,244,790	\$	344,555,205

# NOTE 4. INVESTMENTS (CONTINUED)

Exposure to foreign currency risk as of June 30, 2009 is as follows:

Currency	Eq	uity Securities	Cas	h (overdraft)
Australian Dollar	\$	21,084,409	\$	14,044
Brazilian Real		73,186,580		(741,683)
British Pound Sterling		107,685,900		3,851,363
Canadian Dollar		5,387,970		141,321
Czech Koruna		4,368,479		28,868
Denmark Krone		4,045,715		-
Egyptian Pound		4,470,278		-
Euro		221,052,583		(21,143,183)
Hong Kong Dollar		128,699,369		5,480,351
Hungarian Forint		2,525,284		29,975
Indonesian Rupiah		8,147,300		117,280
Japanese Yen		89,208,170		10,793
Malaysian Ringgit		6,824,706		-
Mexican Peso		8,033,724		105,401
New Israeli Sheket		16,694,192		100,854
Norwegian Krone		8,288,339		89,184
Philippine Peso		717,997		29,668
Polish Zloty		1,030,639		425
Singapore Dollar		5,621,811		35,929
South African Rand		58,268,382		442,357
South Korean Won		107,219,675		(75,302)
Swedish Krona		4,744,644		10,805
Swiss Franc		27,716,692		41,515
Thai Baht		12,185,324		(62,273)
Turkish Lira USD		29,954,917		(249,051)
Total foreign exposure		957,163,079		(11,741,359)
Investments not subject to foreign				
currency risk		6,566,039,207		301,220,133
Total Investments	\$	7,523,202,286	\$	289,478,774

# NOTE 4. INVESTMENTS (CONTINUED)

*Custodial Credit Risk*—Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty, the Board will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Board's investment policy limits holding of securities by counterparties to those involved with securities lending.

In the event of the failure of the counterparty to deliver back the borrowed securities, the Board will sell the collateral securities and offset any gains or losses with the counterparty.

All investments except securities lending collateral are held by Northern Trust (Chicago, Illinois). Investments in securities lending collateral are held by Wachovia Bank (Los Angeles, California).

*Interest Rate Risk*—Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Board does not have a policy for interest rate risk management. However, interest rate risk is managed through duration, by operating within defined risk parameters versus a benchmark index.

Investment Type		Amount		Amount	<b>Duration</b> (In Years)	
		2010		2009	<u>2010</u>	<u>2009</u>
U.S. Treasury Securities	\$	457,392,402	\$	230,027,482	6.91	5.67
U.S. Government & Agency Obligations		402,735,873		611,162,262	3.58	3.66
Corporate Obligations		823,419,995		788,727,916	4.07	4.76
Asset & Mortgage-Backed Securities		224,248,227		187,690,938	3.01	3.16
Guaranteed Fixed Income		5,823,295		8,866,119	1.96	2.45
Short-Term Investments		344,561,296		289,479,681	0.45	0.45
Overall	\$	2,258,181,088	\$	2,115,954,398	4.53	4.37

As of June 30, the Board's exposure to interest rate risk is summarized as:

The Board uses the weighted average method to determine the duration of its investments.

*Credit Risk*—Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The general investment policies of the Board require that noncash, interest-paying securities in the high-yield bond portfolios may not exceed 5% of the market value of the portfolio and that investments in cash may represent no more than 5% of each individual fund. Credit risk is managed through diversification and by operating within defined parameters versus a benchmark index. Excluding those investments issued by or explicitly guaranteed by the U.S. government, which are not considered to have credit risk, the Board's credit quality distribution for investments with credit risk exposure at of June 30, 2010 and 2009, is summarized below. The investments were rated and categorized according to Standard & Poor's rating standards.

# NOTE 4. INVESTMENTS (CONTINUED)

Investment Type	Rating	Fair Market Value
Short Term Investment Funds	А	\$ 4,752,608
	N/R	156,471,219
<b>Total Short Term Investment Funds</b>		161,223,827
Asset Backed Securities	А	238,643
	A-	68,599
	AA-	1,162,339
	AAA	2,683,142
	AAA	10,310,584
	B-	662,931
	$\mathbf{B}+$	415,144
	BB	991,120
	BB-	884,985
	BBB	85,524
	BBB-	594,472
	BBB+	2,814,367
	CC	13,515
	CCC	217,500
	CCC	3,779,800
	CCC+	117,141
Commercial Mortgage-Backed	A	1,713,996
Commercial Mortgage Ducked	A	4,740,384
	A-	8,303,594
	A+	7,943,475
	A+ AA	1,083,706
	AA AA-	6,592,879
	AA- AA+	257,057
	AA+ AAA	16,500,382
	AAA	
	B-	74,086,802 452,653
	в- В+	
	B+ BB-	143,227
	BBB BBB	1,062,411
		861,236
	BBB-	2,634,898
	BBB+	4,165,049
Non-Government Backed C.M.O.s	D	1,537,890
Non-Government Backed C.WI.O.S	A	2,899,910
	A- A+	339,455
	A+ AA	433,147
	AA AA	781,700
	AA AA+	631,401 97,718
	AA+ AAA	6,082,775
		2 1 2 1 2 2
	В	349,438
	B-	1,667,298
	BB	437,723
	BBB	98,608
	BBB+	3,672,363
	CC	935,408
	CC	5,658,433
	CCC	136,049
	CCC	14,407,957
	D N/D	537,588
Total A most & Manton on Dealer J Committee	N/R	1,463,564
Total Asset & Mortgage Backed Securities		197,749,980

#### Summary of Investment by Rating - Credit Risk as of 06/30/10

# NOTE 4. INVESTMENTS (CONTINUED)

Investment Type	Rating	Fair Market Value
Collateralized Debt/Loan Obligations	А	2,093,091
	A-	5,055,773
	A+	3,106,389
	AA	2,143,820
	AA-	3,437,454
	B-	577,013
	$\mathbf{B}+$	612,915
	BB	1,505,500
	BB-	227,030
	BB+	9,814,855
	BBB	82,681
	BBB-	62,384
	BBB	792,515
	BBB-	6,771,020
	BBB+	8,434,429
	CCC-	225,000
	D	245,757
Collateralized Bonds	BBB+	790,629
Total Collateralized Debt Obligations		45,978,255
Bank Loans	В	18,045,783
	B-	3,325,000
	В	40,581,842
	B-	18,250,438
	$\mathbf{B}+$	13,203,418
	$\mathbf{B}+$	24,624,461
	BB	307,485
	BB+	638,675
	BB+	275,115
	BBB-	2,947,457
	BBB-	2,928,251
	С	5,526,418
	CCC+	1,095,875
	CCC+	18,656,366
	D	1,411,850
	D	10,057,393
	N/R	20,628,380
Total Bank Loans		182,504,207
Government Agencies	А	748,046
	AA	2,549,142
	AAA	7,370,673
	AAA	42,134,032
	BBB	4,114,228
Government Mortgage Backed Securities	AAA	351,063,282
Municipal/Provincial Bonds	A-	3,012,945
	A+	1,009,758
	AAA	3,272,188
	AAA	1,808,550
Total Government Agencies		417,082,844

# NOTE 4. INVESTMENTS (CONTINUED)

Summary of Investment by Rating - Credit Risk as of 06/30/10 (continued)

Investment Type	Rating	Fair Market Value
Corporate Bonds	А	95,935,953
	A-	53,249,505
	A+	23,750,793
	AA	12,365,267
	AA-	18,884,797
	AA+	18,437,957
	AAA	2,074,647
	В	73,301,298
	B-	30,897,572
	$\mathbf{B}+$	55,727,679
	Ba3	1,659,561
	BB	22,308,134
	BB-	28,309,654
	BB+	10,244,369
	BBB	1,264,360
	BBB	82,362,403
	BBB-	68,065,982
	BBB+	77,092,551
	С	880,884
	С	5,590,700
	C2	64,839
	Caa1	580,500
	CC	185,625
	CCC	8,203,175
	CCC	9,490,425
	CCC+	2,801,750
	CCC+	29,456,196
	D	2,911,078
	D	8,264,518
	N/R	22,813,126
Corporate Convertible Bonds	N/R	4,168,688
Guaranteed Fixed Income	AAA	5,823,295
Common Stock	$\mathbf{B}+$	3,305,281
Preferred Stock	BB-	798,431
	С	39,890
Other Fixed Income	Not Rated	59,610
Total Domestic Corporate Securities		781,370,493
Government Bonds	AAA	430,307,061
	BBB	3,885,907
Index Linked Government Bonds	AAA	23,199,434
<b>Total US Government Securities</b>		457,392,402
Other Investments Not Rated		183,042,568
Other Investments Not Subject to Credit Risk		5,698,900,214
TOTAL		\$ 8,125,244,790

# NOTE 4. INVESTMENTS (CONTINUED)

Investment Type	Rating	Fair Market Value
Asset Backed Securities	А	\$ 1,532,447
Asset Dackeu Securities	AA	<sup>\$</sup> 1,332,447 1,461,451
	AAA	12,739,412
	B	70,520
	B-	2,435,661
	B- B+	105,403
	B1 B2	218,750
	B2 B3	483,087
	BB	657,323
	BBB	2,713,896
	BBB-	1,195,171
	BBB+	
	CCC	1,103,773 1,754,719
Commercial Montanas Realed	A	
Commercial Mortgage-Backed	A A-	81,810
	A- A+	1,525,767
	A+ A3	907,741 1,315,938
	AS AA	
	AA AA-	566,654
		2,985,161
	AAA	106,786,241
	BB-	301,148
	BB+	1,014,843
	BBB-	392,948
Non-Communet Booled CMO	BBB+	1,853,807
Non-Government Backed C.M.O.s	A	95,400
	A-	395,775
	A+	352,488
	AA	3,879,887
	AA- AAA	118,355
		14,469,377
	B-	743,436
	B+	54,117
	B1	381,277
	BB BBB	449,432
		171,404
	Caa1 Caa2	1,288,910 521,701
	CCC	17,565,708
Total Asset and Mortgage Backed Securities	ccc	184,690,938
Total Asset and Moltgage Dacked Securities		104,000,000
Bank Loans	В	13,964,391
	B-	23,031,044
	B+	28,586,372
	BB	8,821,880
	BB-	23,140,331
	CC	5,270,168
	CCC	1,244,532
	CCC+	26,276,555
	D	21,971,458
	Not Rated	13,557,904
Total Bank Loans		165,864,635

#### Summary of Investment by Rating - Credit Risk as of 06/30/09

# NOTE 4. INVESTMENTS (CONTINUED)

Summary of Investment by Rating - Credit Risk as of 06/30/09 (continued)

Investment Type	Rating	Fair Market Value
Corporate Bonds	А	\$ 125,070,298
<b>F</b>	A-	66,108,140
	A+	35,254,266
	AA	3,652,752
	AA-	16,485,177
	AA+	15,941,605
	AAA	3,784,391
	B	37,882,614
	B-	25,808,384
	В- В+	35,549,425
	B+ B1	2,095,200
		, ,
	Ba3	1,580,033
	Baa1	1,161,000
	Baa2	638,995
	BB	18,437,098
	BB-	35,888,395
	BB+	28,290,263
	BBB	106,228,185
	BBB-	61,814,215
	BBB+	86,531,730
	С	4,853,393
	CC	3,616,895
	CCC	15,411,339
	CCC-	4,032,520
	CCC+	18,464,994
	D	14,420,911
	Not Rated	13,350,934
Corporate Convertible Bonds	B-	5,023,788
Corporate Convertible Donas	CCC	518,788
	CCC-	668,188
	Not Rated	164,000
Guaranteed Fixed Income	AAA	8,866,120
Common Stock	B+	2,317,290
Preferred Stock	C	535,411
Other Fixed Income	Not Rated	243,923,693
Total Domestic Corporate Securities	Not Kaleu	1,044,370,430
Total Domestic Corporate Securities		1,044,570,450
Government Agencies	А	3,024,252
Soveriment rigenetes	AAA	147,498,046
	BBB+	3,677,402
Government Mortgage Backed Securities	AAA	456,962,561
Municipal/Provincial Bonds	A	2,543,884
Winicipal/110vincial Bolius	AA	461,251
Total Government Agencies	AA	614,167,396
Total Government Agencies		014,107,390
U.S. Treasury Bonds	AAA	155,046,599
	BBB+	3,807,000
Index Linked Government Bonds	AAA	71,173,883
Total U.S. Treasury Securities		230,027,482
Town 0.0. Heasting becultures		230,027,402
Other Investments Not Subject to Credit Risk		5,284,081,405
TOTAL		\$ 7,523,202,286

# NOTE 4. INVESTMENTS (CONTINUED)

*Cash Balances* —The Board earns interest on all monies held at the custodial agent bank. When a security purchase transaction fails to be completed due to the broker not delivering the purchased security on settlement date the cash remains with custodial agent bank. When this occurs, the Board's money is invested overnight in a Short-Term Investment Fund (STIF).

*Concentration Risk*—Concentration risk is identified by the amount of investment in any one issuer that represents 2% or more of plan net assets. As of June 30 2010 and 2009, with the exception of U.S. Government and Agency securities, the Board was not exposed to any concentration risk greater than 2%.

### NOTE 5. DERIVATIVE INSTRUMENTS

Derivatives are generally defined as contracts or securities whose value depend on, or derive from, the value of an underlying asset, reference rate, or index.

The Board has adopted GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments*, which addresses the recognition, measurement, and disclosure of derivative instruments. This note describes the Board's investment derivative instruments measured at fair value in the Statements of Net Assets and Statements of Changes in Net Assets.

The Board's investment policies do allow for certain portfolio managers to trade in certain derivatives for hedging purposes. Only Golden Tree Asset Management did so in fiscal year 2010. The amounts held in hedging derivatives were not material during the year and at year end.

The notional or contractual amounts of derivatives indicate the extent of the Board's involvement in the various types and uses of derivative financial instruments and do not measure the Board's exposure to credit or market risks and do not necessarily represent amounts exchanged by the parties. The amounts exchanged are determined by reference to the notional amounts and other terms of the derivatives.

# NOTE 5. DERIVATIVE INSTRUMENTS (CONTINUED)

The following table summarizes the aggregate notional or contractual amounts for the Board's derivative financial instruments as of June 30, 2010 and 2009.

	(Dollar amounts in Thousands)	
	2010	2009
Futures Contracts - long:	32,039	231,561
Futures contracts-short:	(44,287)	(5,918)
Foreign exchange forward and spot contracts, net	(17,738)	-
Options - call purchased	187	-
Options - calls sold	(169)	(137)
Options - puts sold	(3)	(133)
Swaps - Credit Default Swap	8,514	36,015
Swaps - Interst Rate Swap	19,285	-

The fair values of derivative instruments outstanding as of June 30, 2010 and 2009 are classified by type and by the changes in fair value of the derivative instrument in the following table.

Dollar Amounts in Thousands						
	Change in Fair Va	alue FY2010	Fair Value at Ju	une 30, 2010		
Derivative Type	Classification	(Gain)/Loss	Classification	Amount		
Futures	Investment Income	\$(1,512,994)	Investment \$	(1,512,994)		
Total return type swaps	Investment Income	575,542	Investment	575,542		
Swaps - Credit Default Swap Index	Investment Income	57,667	Investment	57,667		
Swaps - Loan Default Swap Index	Investment Income	(10,133)	Investment	(10,133)		
Options	Investment Income	67,226	Investment	67,226		
Foreign exchange contracts	Investment Income	(214,722)	Investment	(214,722)		

	Change in Fair Va	alue FY2009	Fair Value at June 30, 2009		
	Classification (Gain)/Loss		Classification Amount		
Futures	Investment Income	\$ 884,846	Investment \$	884,846	
Total return type swaps	Investment Income	(718,920)	Investment	(718,920)	
Swaptions	Investment Income	(8,458)	Investment	(8,458)	
Options	Investment Income	(18,881)	Investment	(18,881)	

# NOTE 5. DERIVATIVE INSTRUMENTS (CONTINUED)

**Risks** — There are certain risks inherent in investments in derivatives. The Board is exposed to credit risk in the event of non performance by counterparties to financial instruments. The fund managers that are authorized to invest in derivatives are given specific parameters as to the types of derivatives invested in and ratings of the counterparties they are allowed to enter into contracts with to ensure transactions are entered into with only high quality institutions. The board is exposed to market risk; the risk that changes in market conditions may make an investment less valuable. Exposure to market risk is managed within risk limits set by management through buying and selling of specific instruments or by entering into offsetting positions. As discussed in note 4, foreign currency risk for investments is the risk that changes in exchange rates will adversely affect the investments. Managers of these assets are given discretion to hedge this risk.

### The Plan invests in the following types of Derivative Instruments.

Asset Backed Securities—In accordance with investment policy and fiduciary principles, the Plan invests in various forms of asset backed securities that fit the previous definition of derivative securities. These securities are held for investment purposes. The assets are as follows:

	<u>2010</u>	<u>2009</u>
Asset Backed Securities	\$ 25,039,803	26,471,613
CMO's	46,900,978	65,952,539
Commercial Mortgage Backed securities	132,079,638	117,732,059
Collateralized Debt/Loan Obligations	45,978,255	-

*Foreign Currency Exchange Contracts*—The Board may enter into forward contracts to purchase and sell foreign currencies in the normal course of its investing activities to manage the currency exposure associated with the Board's foreign equity and fixed income investments. The terms of these contracts generally do not exceed one year. The credit risk associated with these contracts is minimal as they are entered into with a limited number of highly rated counterparties.

The following tables summarize the System's foreign exchange contracts by currency as of June 30, 2010. The Board held no Foreign Currency Exchange Contracts as of June 30, 2009.

(Dollar Amounts in Thousands)						
Fiscal Year Ending 6/30/2010						
Unrealized Unrea						
Currency	Buys	Buys Gain/(Loss) Sells				
British pound sterling	2,923	1	(4,355)	(31)		
Euro	32,854	(18)	(49,159)	(166)		
Total	35,777	(17)	(53,514)	(197)		

### NOTE 5. DERIVATIVE INSTRUMENTS (CONTINUED)

*Futures Contracts*—The Board enters into futures contracts in the normal course of its investing activities to manage market risk associated with the Plan's equity and fixed income investments and to achieve overall investment portfolio objectives. These contracts involve elements of market risk in excess of amounts recognized in the Statements of Plan Net Assets. The credit risk associated with these contracts is minimal as they are traded on organized exchanges and settled daily.

During 2010, the Board was a party to futures contracts held for trading purposes for U.S. Treasury bonds and 90 day Euro dollar fixed income futures. Upon entering into a futures contract, the Board is required to deposit either in cash or securities an amount ("initial margin") equal to a certain percentage of the nominal value of the contract. Subsequent payments are then made or received by the Board, depending on the daily fluctuation in the value of the underlying contracts. U.S. Treasury Securities owned and included in the investments of the Board, with a value of approximately \$564,000 as of June 30, 2010 were held by the Plan's broker as performance security on futures contracts. FNMA Discount Notes in the amount of \$1,399,387 were owned by the Plan at June 30, 2009 for the same purpose.

Summary of O	FY 10 Putstanding Futures Con	tracts						
No. of Contracts Notional Amount								
Futures Contracts - Long	129	\$	129,000,000					
Futures Contracts - Short	358	\$	44,287,461					
			Fair Value					
Margin Deposit		\$	564,000					
	FY 09							
Summary of O	utstanding Futures Con	tracts						
	No. of Contracts		otional Amount					
Futures Contracts - Long	1115	\$	762,413,750					
Futures Contracts - Short	-	\$	-					
			Fair Value					
Margin Deposit		\$	1,339,387					

*Options* – An option contract is a contract in which the writer of the option grants the buyer of the option the right to purchase from ("call option"), or sell to ("put option"), the writer a designated instrument at a specified price within a specified period of time. Both written and purchased options were used by the Board during 2010. When the Board purchases or writes an option, an amount equal to the premium paid or received by the plan is recorded as an asset or liability and is subsequently adjusted to the current market value of the option purchased or written. Gain or loss is recognized when the option contract expires or is closed. As of June 30, 2010, the value of open written and purchased options was approximately \$172,306 and \$187,109, respectively. As of June 30, 2009, the value of open written and purchased options was approximately \$136,000, and \$132,825, respectively.

# NOTE 5. DERIVATIVE INSTRUMENTS (CONTINUED)

*Swap Contracts* — Swap contracts are executed on a number of different bases. The two types employed by the Board on June 30, 2010, were interest rate swap contracts and credit default swap contracts. An interest rate swap contract is an agreement between two parties to exchange periodic interest payments. One party agrees to make payments to the other based on a fixed rate of interest in exchange for payments based on a variable rate. The Board employs interest rate swap contracts to adjust fixed income portfolio durations. A credit default swap contract is similar to an insurance policy, with the credit risk of an individual issuer or a basket of issuers (the "reference asset") the insured factor. Under such a contract, two parties enter into an agreement whereby the first party pays the second party a fixed periodic payment for the specified life of the contract (analogous to an insurance premium). The other party makes no payment unless a credit event related to the reference asset occurs. If such an event takes place, the second party is obligated to make a payment to the first party. The size of the payment is linked to the decline in the reference asset's market value following determination of the occurrence of a credit event.

*Hedge Funds* — The use of other derivatives is allowed under the Hedge Fund Investment Policy. These investments are under the management of the Hedge Fund managers and are included in the classification "Hedge Funds" on the Statements of Plan Net Assets.

# NOTE 6. SECURITIES LENDING

The Board or its designated agent may enter into contracts for the temporary exchange of securities for the use by brokers/dealers, banks, and other recognized institutional investors for periods not to exceed one year, for a specified fee or consideration. Securities lent include fixed income securities and domestic equities. No such contract shall be entered into unless the contract is fully secured by a collateralized, irrevocable letter of credit running to the Board; cash; or equivalent collateral of at least 102% of the market value of the securities plus accrued interest temporarily exchanged. This collateral shall be delivered to the State fiscal agent or its designee contemporaneously with the transfer of funds or delivery of the securities. Such contract may authorize the Board to invest cash collateral in instruments or securities that are authorized fund investments and may authorize payment of a fee from the Plan or from income generated by the investment of cash collateral to the borrower of securities providing cash as collateral. The Board may apportion income derived from the investment of cash collateral to pay its agent in securities lending transactions.

At year-end, the Board has no net credit risk exposure to borrowers, because the amounts the Board owes the borrowers exceed the amount the borrowers owe the Board. The contract with the Board's agent requires it to indemnify the Board fully if the borrowers fail to return the securities (and if the collateral is inadequate to replace the securities lent) or fail to pay the Board for income distributions by the securities' issuers while the securities are on loan. The Board has not experienced any losses due to credit or market risk on securities lending activities since the implementation of this program. The Board received net securities lending

### NOTE 6. SECURITIES LENDING (CONTINUED)

income totaling \$1,709,060 and \$4,772,872 for the fiscal years ended June 30, 2010 and 2009, respectively. The collateral information as of June 30, 2010 and 2009 is summarized as follows:

Securities On Loan	Underlying Securities	Collateral Received	Collateral Investment Value
2010:	Securities	Received	Vulue
Lent for cash collateral:			
U.S. Government & Agency Sec.	\$ 9,620,926	\$ 9,848,835	\$ -
U.S. Equities	181,421,163	188,935,639	-
Int'l Equities	1,368,691	1,440,000	-
U.S. Corporate Obligations			
with Variable Rates	836,587	864,000	162,703,152
Asset-Backed Sec.			
with Variable Rates	-	-	28,924,040
Repurchase Agreements	 -	 -	 -
	\$ 193,247,367	\$ 201,088,474	\$ 191,627,192

Securities On Loan	Underlying Securities	Collateral Received	Collateral Investment Value
2009:			
Lent for cash collateral:			
U.S. Government & Agency Sec.	\$ 261,341,096	\$ 266,189,046	\$ -
U.S. Equities	377,811,235	396,787,461	-
Int'l Equities	1,873,561	6,162,167	-
U.S. Corporate Obligations			
with Variable Rates	8,900,616	9,055,750	302,480,751
Asset-Backed Sec.			
with Variable Rates	-	-	209,774,059
Repurchase Agreements	-	-	153,000,000
	\$ 649,926,508	\$ 678,194,424	\$ 665,254,810

The Board is permitted to loan securities under (1) open loans, which are generally overnight loans, and (2) term loans with specified expected termination dates. Cash collateral is invested in traditional money market instruments. The policy is to match the maturities of investments made with the cash collateral to the maturities of the loan agreements. The Board cannot pledge or sell collateral securities received unless the borrower defaults, and therefore, the Board does not establish an asset and a corresponding liability in the balance sheet for the collateral value of securities received. There were no significant violations of legal or contractual provisions and no borrower or lending agent default losses.

# NOTE 7. CAPITAL ASSETS

Capital assets relate to all assets of the Board that are used in operations and have useful lives extending beyond a single reporting period. Depreciation expense was \$2,083,713 and \$2,050,969 for the years ended 2010 and 2009, respectively. Capital asset activity for the years ended June 30, 2010 and 2009 is as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
2010:				
Land	\$ 248,172	\$ - \$	-	\$ 248,172
Depreciable land improvements	19,361	-	-	19,361
Building and building improvements	3,365,714	-	-	3,365,714
Furniture and equipment	1,108,519	75,894	80,152	1,104,261
Other Assets (Art in Public Places)	30,500	-	-	30,500
Integrated Retirement Information System (IRIS)	 9,156,963	-	-	9,156,963
Total	 13,929,229	75,894	80,152	13,924,971
Accumulated depreciation:				
Depreciable land improvements	3,111	699	187	3,623
Building and building improvements	1,126,826	137,052	(187)	1,264,065
Furniture and equipment	786,470	114,570	78,247	822,793
Integrated Retirement Information System (IRIS)	 3,786,081	1,831,392	-	5,617,473
Total	 5,702,488	2,083,713	78,247	7,707,954
Capital assets—net	\$ 8,226,741	\$ (2,007,819) \$	1,905	\$ 6,217,017

	Beginning Balance	Additions	Deletions	Ending Balance
2009:				
Land	\$ 248,172	\$ -	\$-	\$ 248,172
Capital assets in progress	1,176,211	-	1,176,211	-
Depreciable land improvements	19,361	-	-	19,361
Building and building improvements	2,151,067	1,214,647	-	3,365,714
Furniture and equipment	1,078,738	88,733	58,952	1,108,519
Other Assets (Art in Public Places)	-	30,500	-	30,500
Integrated Retirement Information System (IRIS)	 9,156,963	-	-	9,156,963
Total	 13,830,512	1,333,880	1,235,163	13,929,229
Accumulated depreciation:				
Depreciable land improvements	2,412	699	-	3,111
Building and building improvements	1,011,482	115,344	-	1,126,826
Furniture and equipment	740,461	103,534	57,525	786,470
Integrated Retirement Information System (IRIS)	 1,954,689	1,831,392	-	3,786,081
Total	 3,709,044	2,050,969	57,525	5,702,488
Capital assets—net	\$ 10,121,468	\$ (717,089)	\$ 1,177,638	\$ 8,226,741

### NOTE 8. DUE TO EMPLOYERS AND OTHER STATE AGENCIES

This account represents the amount due to various participating public employers for over remittances of employer contributions during the fiscal years ended June 30, 2010 and 2009. Over remittances can be applied to future reporting periods or refunded, at the option of the administrative unit, in the next fiscal year. There were no amounts due to other state agencies as of June 30, 2010 or 2009.

### NOTE 9. ACCRUED COMPENSATED ABSENCES

Qualified employees are entitled to accumulate vacation leave according to a graduated leave schedule of 80 to 160 hours per year, depending upon the length of service and the employee's hire date. A maximum of 30 working days (equivalent to 240 hours) of such accumulated vacation leave can be carried forward into the beginning of the next calendar year. Any excess accumulated vacation leave is forfeited.

When employees terminate employment with the State, they are compensated for accumulated vacation leave as of the termination date, up to a maximum of 240 hours. All balances up to 240 hours for each employee have been recorded at their current pay rate as of June 30, 2010 and 2009.

Qualified employees are entitled to accumulate sick leave at the rate of one day for each calendar month of service. There is no limit to the amount of sick leave an employee can accumulate. Once per fiscal year, in either January or July, employees may elect to be paid for accrued sick leave in excess of 600 hours but less than 720 hours at 50% of their current hourly rate.

In the case of retiring employees, they may be paid for accrued sick leave in excess of 600 hours but less than 1,000 hours at 50% of their current hourly rate. All sick leave balances in excess of 600 hours but less than 720 hours for each employee have been recorded as a liability at 50% of their current hourly rate.

The following table provides a summary for the fiscal years ended June 30, of the change in accrued compensated absences:

	2010	2009
Balance payable—beginning of fiscal year Additions Deletions	\$ 198,861 273,482 (271,261)	\$ 211,914 398,226 (411,279)
Balance payable—end of fiscal year	\$ 201,082	\$ 198,861
Amount due within one year, estimated at 97%	<u>\$ 195,050</u>	\$ 192,895

Funds used to liquidate this liability will come from the ERB Retirement Plan.

### NOTE 10. LEASES

The Board leases mailing and copier equipment, office space, and storage space under operating leases. Operating leases do not give rise to property rights or leases obligations; therefore, the amounts of the Board's lease agreements are not reflected on the Statements of Plan Net Assets. Leases are subject to future appropriations and are cancelable by the Board at the end of each fiscal year with 30 days' written notice to the lessor. The following table summarizes the Board's future minimum lease payments:

#### Years Ending June 30,

2012       69,609         2013       12,480         2014       10,905	
2014 10,905	
2015 725	
Total \$175,163	_

Lease expense was \$80,436 and \$78,302 for the fiscal years ended June 30, 2010 and 2009, respectively.

# NOTE 11. RETIREMENT PLANS

Employees of the Board who do not possess a teaching or administrative certificate have the option of participating in the Educational Employees Retirement Plan or the Public Employees Retirement Plan. Some employees of the Board have elected to participate in the Educational Employees' Retirement Plan ("the ERB plan") through the Educational Retirement Act , while others have elected to participate in the Public Employees Retirement Plan ("the PERA Plan") through the Public Employees Retirement Act ("PERA") of the State.

**Public Employees Retirement Association (PERA).** Certain full-time employees elect to participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, NM 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

### NOTE 11. RETIREMENT PLANS (CONTINUED)

*Funding Policy.* Plan members are required to contribute 7.42% of their gross salary. The Board is required to contribute 16.59% of the gross covered salary. The contribution requirements of plan members and the Board are established in State statute under Chapter 10, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. The plan members and Board's contributions to PERA for the fiscal years ending June 30, 2010, 2009 and 2008 were \$568,722, \$590,423, and \$585,163, respectively, which equal the amount of the required contributions for each fiscal year.

*Educational Retirement Board.* Certain full-time employees elect to participate in a public employee retirement system authorized under the Educational Retirement Act (Chapter 22, Article 11, NMSA 1978). The Educational Retirement Board (ERB) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members (certified teachers, and other employees of State public school districts, colleges and universities) and beneficiaries. ERB issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to ERB, P.O. Box 26129, Santa Fe, NM 87502. The report is also available on ERB's website at <u>www.nmerb.org</u>.

*Funding Policy*. Effective July 1, 2009, plan members were required by statute to contribute 7.9% of their gross salary if they earned \$20,000 or less annually, and plan members earning more than \$20,000 annually were required to contribute 9.4% of their gross salary. The Board was required to contribute 12.4% of the gross covered salary for employees earning \$20,000 or less, and 10.9% of the gross covered salary of employees earning more than \$20,000 annually. The employer contribution is increasing by .75% each year until effective July 1, 2011, the employer contribution will be 13.9% of the gross covered salary. The contribution requirements of plan members and the Board are established in State statute under Chapter 22, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. The Board's contributions to ERB for the fiscal years ending June 30, 2010, 2009, and 2008, were \$23,741, \$13,915, and \$2,590, respectively, which equal the amount of the required contributions for each fiscal year.

### NOTE 12. POST-EMPLOYMENT BENEFITS – STATE RETIREE HEALTH CARE PLAN

*Plan Description*: The Board contributes to the New Mexico Retiree Health Care Fund, a costsharing multiple-employer defined benefit post employment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

# NOTE 12. POST-EMPLOYMENT BENEFITS – STATE RETIREE HEALTH CARE PLAN (CONTINUED)

Eligible retirees are: (1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf, unless that person retires before the employer's RHCA effective date, in which the event the time period required for employee and employer contributions shall become the period of time between the employee's effective date, and the date of retirement; (2) retirees defined by the Act who retired prior to July 1, 1990; (3) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the post employment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

*Funding Policy.* The Retiree Health Care Act (Section 10-7C-13, NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or a former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The Retiree Health Care Act (Section 10-7C-15, NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. During the fiscal year ended June 30, 2010, the statute required each participating employer to contribute 1.3% of each participating employee's annual salary; each participating employee was required to contribute .65% of their salary. In the fiscal years ending June 30, 2011 through June 30, 2013 the contribution rates for employees and employers will rise as follows:

Fiscal Year	Employer Contribution Rate	Employee Contribution Rate
FY11	1.666%	.833%
FY12	1.834%	.917%
FY13	2.000%	1.000%

Employers joining the program after 1/1/1998 are also required to make a surplus-amount contribution to the RHCA based on one of two formulas at agreed-upon intervals.

The RHCA plan is financed on pay-as-you-go basis. The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the contributions can be changed by the New Mexico State Legislature.

# NOTE 12. POST-EMPLOYMENT BENEFITS – STATE RETIREE HEALTH CARE PLAN (CONTINUED)

The Board's contributions to the RHCA for the years ending June 30, 2010, 2009 and 2008 were \$32,476, \$31,468, and \$30,180, for employer contributions and \$16,238, \$15,734, and \$15,090, in employee contributions, respectively, which equal the required contributions for each year.

### NOTE 13. RISK MANAGEMENT

With the exception of investment losses, the Board is exposed to various business risks of loss for which it carries insurance through the Risk Management Division of the New Mexico General Services Department. In the event of a claim being filed, the Board is responsible for only a small deductible payment in amounts that vary according to the type of claim.

# NOTE 14. STATUTORY DISCLOSURES

Section 2.2.2.10P(2) of the Audit Rule 2010, 2.2.2 NMAC entitled, "Requirements for Contracting and Conducting Audits of Agencies" requires that state agencies disclose all special, deficiency, and specific appropriations. The Board received the following specific appropriations:

### **ERB LAND & BUILDING PROJECT**

Laws of 2009, Chapter 125, Section 41	\$ 2,500,000
Expended in FY 2010	(17,936)
Encumbered in FY 2010	(75,972)
Rebudgeted in FY 2011	<u>\$ 2,406,092</u>

### NOTE 15. INVESTMENT PLACEMENT AGENTS

Placement agents act as intermediaries on behalf of investment managers to solicit investments in a fund. Other terms used to describe the function performed by placement agents include finder, solicitor, marketer, consultant, and broker. Large investment managers may have inhouse marketing or placement agent groups, while smaller investment managers may forgo the overhead associated with maintaining such operations and retain independent firms or individuals as placement agents as needed. Some placement agents are part of a large corporation and represent that corporation's investment managers, as well as independent managers. Other placement agents are independent firms or individuals.

### NOTE 15. INVESTMENT PLACEMENT AGENTS (CONTINUED)

NMSA 1978, Section 22-11-54 requires recipients of investments by the ERB to disclose the identity of, and the fee, commission, or retainer paid to, any third-party marketer or placement agent who rendered services on behalf of the recipient in obtaining the investment. The disclosure requirements do not apply to investments in publicly traded equities or fixed-income securities. Any person who knowingly withholds the required disclosure is guilty of a fourth degree felony, punishable by a fine of not more than \$20,000, imprisonment for a definite term not to exceed eighteen months, or both. The ERB informs all investment managers and placement agents soliciting investments of the disclosure requirement and the penalty for failing to disclosure. The ERB also is revising its policies regarding the use of placement agents.

The ERB does not have any direct relationships with placement agents and has not directly paid fees for such services. In addition, the ERB's investment consultants and advisors do not receive any compensation other than advisory fees paid by the ERB and do not accept compensation from investment fund managers or their placement agents. The ERB is reviewing prior investments by the Fund in which placement agent fees were paid to determine whether complete disclosure was made and whether legal action is warranted.

**REQUIRED SUPPLEMENTARY INFORMATION** 

### STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD SCHEDULE OF FUNDING PROGRESS

# (Unaudited)

Valuation Date June 30	(1) Actuarial Value of Assets (AVA)	(2) Actuarial Accrued Liability (AAL)	(3) Unfunded Actuarial Accrued Liability (2) - (1)	(4) Funded Ratio (1)/(2)	(5) Annual Covered Payroll	(6) Unfunded Liability Actuarial as a Percentage of Covered Payroll (3)/(5)
2005	\$ 7,457.5	\$ 10,591.8	\$ 3,134.3	70.4%	\$ 2,209.1	141.9%
2006	7,813.9	11,436.3	3,622.4	68.3%	2,219.4	163.2%
2007	8,591.4	12,190.1	3,598.7	70.5%	2,341.1	153.7%
2008	9,272.8	12,967.0	3,694.2	71.5%	2,491.7	148.3%
2009	9,366.3	13,883.3	4,517.0	67.5%	2,585.7	174.7%
2010	9,431.3	14,353.5	4,922.2	65.7%	2,575.8	191.1%

Note: Dollar amounts are in millions.

# STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD SCHEDULE OF EMPLOYER CONTRIBUTIONS

# (Unaudited)

Fiscal Year Ended June 30	Annual Required Contribution	Percentage Contributed
2005	\$ 243,237,303	81.3%
2006	299,967,996	75.5%
2007	364,128,448	70.3%
2008	368,196,682	79.0%
2009	375,430,722	86.2%
2010	357,220,043	87.7%

### STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD NOTES TO REQUIRED SUPPLEMENTARY INFORMATION For the Years Ended June 30, 2010 and 2009 (Unaudited)

### ACTUARIAL METHODS AND SIGNIFICANT ASSUMPTIONS

The information presented in the required supplementary schedules was determined as part of the actuarial valuations at the dates indicated. Additional information as of the latest actuarial valuation follows:

	2010	2009
Valuation date	June 30, 2010	June 30, 2009
Actuarial cost method	Entry age normal	Entry age normal
Amortization method	Level payment, open	Level payment, open
Amortization period for GASB 25 ARC**	30 years	30 years
Asset valuation method	5-year smoothed market	5-year smoothed market
Actuarial assumptions:		
Investment rate of return*	8.00%	8.00%
Projected salary increases*	5.00% to 13.50%	5.00% to 13.50%
* Includes inflation calculated at	3.00%	3.00%
Cost of living adjustments	2.00%	2.00%

\*\*The Governmental Accounting Standards Board ("GASB") Annual Required Contribution ("ARC") for this Plan is defined as the larger of (a) the employer normal cost plus a 30-year amortization of the Unfunded Actuarial Accrued Liability ("UAAL"), and (b) the statutory employer contribution rate, plus the 3.00% contribution on behalf of ARP members. Under GASB 25, the maximum allowable amortization period is 30 years.

.

**OTHER SUPPLEMENTAL INFORMATION** 

### STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD SCHEDULE OF REVENUES AND EXPENSES—BUDGET AND ACTUAL (NON-GAAP BASIS) For the Year Ended June 30, 2010

	Original Budget	Final Budget	Actual Budgetary Basis	Variance— Final Budget Favorable (Unfavorable)
REVENUES:				
Other state funds	\$ 28,551,300	49,051,300	49,051,300	-
TOTAL BUDGETED REVENUE	\$ 28,551,300	49,051,300	49,051,300	-
EXPENSES: Personal services and employee				
benefits	\$ 4,346,900	4,346,900	3,626,679	720,221
Contractual services	23,329,600	42,329,600	36,380,668	5,948,932
Other costs	 874,800	2,374,800	1,123,063	1,251,737
TOTAL EXPENSES	\$ 28,551,300	49,051,300	41,130,410	7,920,890

#### RECONCILIATION OF GAAP BASIS TO BUDGETARY BASIS:

Revenue GAAP basis Net appreciation in investment value Investment advisor and custody fees Current-year revenue not needed for budgeted expenses	\$ (1,815,371,982) (1,095,257,890) 31,802,095 2,927,879,077
Revenue (non-GAAP) budgetary basis	\$ 49,051,300
Expenses GAAP basis—administrative* Capital outlay Depreciation expense Investment advisor and custody fees	\$ 11,487,923 (75,895) (2,083,713) 31,802,095
Expenses (non-GAAP) budgetary basis	\$ 41,130,410

\*Significant revenues and non-administrative expenses are not budgeted (see Note 1).

### STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD SCHEDULE OF CASH ACCOUNTS As of June 30, 2010 and 2009

### Educational Employees' Retirement Fund Pension Trust Account Funds 605 and 629

		2010		2009
Petty cash	\$	100	\$	100
Qualified Excess Benefit Arrangement Trust Checking Account at Wells Fargo Bank Short-term investment accounts:		5,992		807
Overnight repurchase agreement pool—State Treasurer	1	2,081,842	17,627,763	
Short-Term Investment Fund—STIF	•		289,478,774	
Balance per financial statements	\$ 356,643,139		\$ 307,107,444	
Pledged collateral for Wells Fargo demand deposit account: Total amount on deposit at June 30 Less Federal Deposit Insurance Corporation coverage	\$	5,992 (5,992)	\$	807 (807)
Total uninsured public funds	\$	-	\$	_

### STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD SCHEDULE OF ACCOUNTABILITY IN GOVERNMENT ACT— PERFORMANCE MEASURES As of June 30, 2010 (Unaudited)

Туре	Description	Target	Actual
Outcome	Average number of days to process refund requests	15	15
Output	Average number of days to respond to requests for benefits estimates and purchase of service requests	20	18
Outcome	Percentage of member satisfaction with seminars and trainings	96%	95%
Outcome	Average rate of return over a cumulative five-year period	8.00 %	4.00 %
Output	Percent of retirement applications processed within 60 days	95%	95%
Output	Number of benefit estimates and purchase of service requests computed annually	6,250	6,500
Output	Number of member workshops conducted	35	30
Quality	Percent of accurately computed retirements	99.5%	99.5%
Output	Percent completion of the new pension system	n/a	100%
Outcome	Funding period of UAAL in years	$\leq$ 30	62.5

# ADDITIONAL INFORMATION

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With *Governmental Auditing Standards* 

To the Members of the State of New Mexico Educational Retirement Board and Mr. Hector H. Balderas New Mexico State Auditor

MOSS ADAMS LLP Certified Public Accountants | Business Consultants

We have audited the Statement of Plan Net Assets and Statement of Changes in Plan Net Assets of the State of New Mexico Educational Retirement Board (ERB) as of and for the year ended June 30, 2010, and have issued our report thereon dated December 13, 2010. We have also audited the Statement of Revenues and Expenses – Budget and Actual (Non-GAAP) for ERB presented as supplemental information for the year ended June 30, 2010, as listed in the table of contents. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered ERB's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the ERB's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the effectiveness of the entity's internal control over financial reporting.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as



To the Members of the State of New Mexico Educational Retirement Board and Mr. Hector H. Balderas New Mexico State Auditor

defined above. However, we identified a deficiency in internal control over financial reporting, described in the accompanying schedule of findings and responses that we consider to be a significant deficiency in internal control over financial reporting as item 2010-1. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

**Compliance and Other Matters** 

As part of obtaining reasonable assurance about whether ERB's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed one instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of current year findings and responses as item 2009-1.

We noted a matter that is required to be reported under section 12-6-5 NMSA 1978 and is described in the accompanying schedule of findings and responses as item 2010-2.

ERB's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit ERB's responses and, accordingly, we express no opinion on them.

This report is intended solely for the information and use of the Members of ERB's Retirement Board, the Audit Committee, management, the Department of Finance and Administration, the Legislative Finance Committee, and the State Auditor, and is not intended to be, and should not be used by anyone other than these specified parties.

Mess adams LLP

Albuquerque, New Mexico December 13, 2010

# STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD SCHEDULE OF STATUS OF PRIOR YEAR AUDIT FINDINGS Year Ended June 30, 2010

2008-5 Alternative Retirement Plan Documentation	Resolved
2009-1 Unfunded Accrued Actuarial Liability	Repeated

# A. FINANCIAL STATEMENT FINDINGS

### 2009-1 Unfunded Actuarial Accrued Liability

### CONDITION

At June 30, 2010, utilizing the current rates of member and employer contributions, asset experience, benefit changes, interest on the unfunded liability and retiree payments, it will take approximately sixty-two and one-half years to eliminate the unfunded amount of the actuarial accrued liability. The unfunded actuarial accrued liability increased from approximately \$4.5 billion at June 30, 2009 to approximately \$4.9 billion at June 30, 2010.

### CRITERIA

The Governmental Accounting Standards Board (GASB) No. 25, *Financial Reporting for Defined Benefit Pension Plans and Note Disclosures for Defined Contribution Plans* defines, for accounting purposes, the maximum acceptable period for the unfunded actuarial liability.

Per GASB No. 25, Paragraph 36, f, 1. "Maximum amortization period -- The maximum acceptable amortization period for the total unfunded actuarial liability is 30 years."

In addition, internal ERB policy requires the amortization period for the unfunded actuarial accrued liability to be less than thirty years.

### EFFECT

The maximum acceptable amortization period for the unfunded actuarial accrued liability of thirty years was exceeded at June 30, 2010.

### CAUSE

There are two primary causes of the unfunded actuarial liability in excess of thirty years. First, ERB has incurred net investment losses of approximately \$1.4 billion over the last three fiscal years. Second, ERB has not been able to achieve funding of required contributions at the 100% level in recent years.

### RECOMMENDATION

We recommend that ERB continue to monitor the unfunded actuarial liability and the related amortization period. We also recommend that legislation be enacted providing for 100% of the annual required contribution to be made every year.

# A. FINANCIAL STATEMENT FINDINGS

### 2009-1 Unfunded Actuarial Accrued Liability (Continued)

### MANAGEMENT RESPONSE

ERB has little ability to control the UAAL or the funding period. Both the benefits and contributions are set by the legislature, and without further changes in one or the other or both, and without a major market recovery, the funding period is projected to increase significantly over the next few years, as the rest of the FY 2008 and FY 2009 losses are phased into the actuarial value of assets. However, the Board and ERB Management will continue looking at modifications to plan design and opportunities to increase contribution rates in order to decrease the Unfunded Actuarial Accrued Liability (UAAL) and the funding period. Reducing the funding period to the GASB 25 limit of 30 years is a goal that our most reasonable projections and estimates indicate will be several years in the future.

The Board has been working to address the funding status for several years. In 2005 the State Legislature passed Senate Bill 181, which gradually increased both employer and employee contribution rates over a period of time. Originally scheduled for full implementation in 2012, the scheduled FY 2011 increase in employer contributions was postponed by the legislature. When fully implemented the total combined contribution rate will be 21.8% of payroll. In the 2009 Legislative session, several changes to plan design were adopted that have significantly reduced the Normal Cost Percentage. These included changing retirement eligibility from either 25 years of service or age plus years of service equaling 75 (rule of 75), to 30 years of service or age plus years of service A lower Normal Cost Percentage means less of the equaling 80 (rule of 80). contributions received will be needed to fund current Normal Costs and more will work toward reducing the UAAL. A change affecting funding was also implemented, requiring employers of ERB retirees working under the Return to Work program to contribute to the fund an amount equal to both the employer share plus the employee share, although no additional retirement benefits will accrue to that member for the additional contributions. Previously employers of such employees only remitted an amount equal to the employer's share. This change will also help improve our funding. Further, a Retirement System Solvency Task Force was established by the 2009 Legislature and the Board is developing recommendations for consideration by the 2011 Legislature with the objective of achieving 80% funding within 30 years.

### A. FINANCIAL STATEMENT FINDINGS

#### **2010-1 Retiree Disbursements**

### CONDITION

Upon commencement of a certain retired member being set up within the retirement payment system to receive monthly retirement payments, a single overpayment of \$132,632 (which was equal to 45 months of payment) was erroneously made and deposited to the retired member's bank account.

Upon reversal of the above direct deposit, the cash was returned to a State Treasurer suspense account rather than to an ERB cash account. The \$132,632 sat as an unidentified deposit until Moss Adams LLP inquired as to the disposition of the overpayment in September 2010. An audit adjusting entry was required to record a receivable of cash from the State Treasurer's suspense account.

### CRITERIA

Internal control structures over the retiree disbursements process should be designed to the extent necessary to prevent or detect erroneous payments to retired members and returned cash should be immediately identified and placed into ERB's cash account at the State Treasurer.

#### EFFECT

Errors within the retiree disbursements process have the potential to reduce the amount of available cash that could be invested within the fund which ultimately reduces the amount of potential income generated on investment activity.

#### CAUSE

Through inquiry and examination of the issue, it was noted that the retiree payment system paid the member's retirement payment for 45 months equivalent of retirement payments due to error in the system considering retroactive payments that were not warranted in the member's specific situation.

Additionally, when the direct deposit was reversed by ERB's Refund Department, ERB's Accounting Department did not follow up and indentify the reversed direct deposit placed in the State Treasurer's suspense account.

### A. FINANCIAL STATEMENT FINDINGS

#### **2010-1 Retiree Disbursements (Continued)**

#### RECOMMENDATION

We recommend that management continue to monitor its subsequent changes to its control structures to ensure that they are in place sufficient enough to detect future erroneous overpayments.

We also recommend that management have sufficient controls in place to ensure that the ERB Refunds Department notify accounting when reversals of funds occur on a timely basis so that ERB Accounting can submit a request to transfer the amount out of the State Treasurer suspense account and into ERB's cash account.

### MANAGEMENT RESPONSE

The cause of the initial overpayment was a programming error which caused the system to generate payments back to the original retirement date instead of the proper date which was when an adjustment to the QDRO payment was done. Normal procedures were to visually scan the payroll roster looking for anomalous payments. We since have developed a much more effective control designed specifically to identify multiple payments to a single payee for staff review and correction if necessary. ERB management concurs with the recommendation that management monitor to ensure these additional controls are being followed and remain effective.

As to the second recommendation, the Refunds Department did advise Accounting that they had notified the bank to reverse the payments, but the normal procedure was for Accounting to wait for notification from the State Treasurer's Office that funds had come in. We have adjusted procedures so when we are anticipating a payment or return we will contact the State Treasurer's Office and inquire if notification of an incoming payment is not received when expected.

# **B. OTHER COMMENTS**

### 2010-2 Financial Close and Reporting –Adjusting Journal Entries

### CONDITION

In order to close ERB's general ledger as of June 30, 2010, a total of twenty-one client adjusting entries were required to be posted as audit adjusting journal entries after the August 20, 2010 cut-off date mandated by the New Mexico Department of Finance and Administration (DFA).

### CRITERIA

Financial close and reporting procedures should be adapted for current year changes in State mandated deadlines.

### EFFECT

Without adapting the financial close and reporting procedures the required financial closing entries could be rejected by the Statewide Human Resource, Accounting, and Management Reporting System.

### CAUSE

Due to staffing shortfalls during the year and after year-end, ERB was unable to comply with the deadline mandated by the DFA Financial Control Division for agencies to submit journal entries to August 20, 2010.

### RECOMMENDATION

We recommend ERB adapt its financial close and reporting procedures to allow for ample time to meet all deadlines.

### MANAGEMENT RESPONSE

This fiscal year DFA moved the normal closing deadline up by an entire month. The Accounting Division was further constrained because of the statewide hiring freeze. We were able to utilize existing staff to cover vacancies as they occurred during the extended time it took to receive approval for and fill the vacancies, but at the expense of timeliness in some areas. The Accounting Division is currently fully staffed and training of new staff is ongoing, so we do not expect to have difficulty with timely closing in the coming or future periods.

# STATE OF NEW MEXICO EDUCATIONAL RETIREMENT BOARD EXIT CONFERENCE Year Ended June 30, 2010

Board staff prepared the Management's Discussion & Analysis ("MD&A"), financial statements, statements, schedules, and notes for the fiscal years ended June 30, 2010 and 2009. The contents of this report were discussed during an exit conference with the Audit Committee of the Board of Directors and management of ERB on December 3, 2010. The following individuals attended this exit conference:

### **Educational Retirement Board**

Members of the Audit Committee – Mary Lou Cameron, Audit Committee Chairperson Russell Goff, Audit Committee Member

> Agency Management – Jan Goodwin, Executive Director Jeffrey M. Riggs, Deputy Director Bob Westervelt, Chief Financial Officer Steve Vigil, Internal Auditor

### Moss Adams LLP

Scott Eliason, Partner Jim Cox, Senior

The contents of this report will be presented to the ERB Board of Directors as part of the regular board meeting.