Independent Accountant's Report on Applying Agreed-Upon Procedures (TIER 5)

For the Fiscal Year Ended June 30, 2018

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Fiscal Year Ended June 30, 2018

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PENA BLANCA WATER AND SANITATION DISTRICT OFFICIAL ROSTER

Fiscal Year Ending June 30, 2018

Name	Title
Elaine Gilmartin	President/Director
Vacant	Vice-President/Director
John Compton	Treasurer/Director
Emily Hurtado	Member
John Gurule	Member
Flora Quintana	Member
Sandra Gutierrez	Office Administrator

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INDEPENDENT ACCOUNTANTS' REPORT ON APPLYING AGREED-UPON PROCEDURES (TIER 5)

Elaine Gilmartin, President
Pena Blanca Water and Sanitation District
and
Honorable Brian S. Colon
New Mexico State Auditor
Santa Fe, New Mexico

We have performed the procedures enumerated below which were agreed to by Pena Blanca Water and Sanitation District (District) and the New Mexico State Auditor (the specified parties), solely to assist users in evaluating the District's financial reporting relating to its compliance with Section 12-6-3 B (4) NMSA 1978, Section 2.2.2.16 NMAC as of and for the year ended June 30, 2018. The District's management is responsible for its financial reporting as described above. This agreed-upon procedures engagement was conducted in accordance with AICPA Statements on Standards for Attestation Engagements (Clarified), AT-C Section 215 for agreed-upon procedures engagements. The sufficiency of these procedures is solely the responsibility of those parties specified in the report. Consequently, we make no representation regarding the sufficiency of the procedures described below either for the purpose for which this report has been requested or for any other purpose.

Procedure to be Performed:

1. Verify the local public body's revenue calculation and tier determination documented on the form provided at www.osanm.org under "Tier System Reporting Main Page."

Results of Procedure 1:

We verified Pena Blanca Water & Sanitation District's revenue calculation and tier determination documented on the form provided at www.osanm.org under "Tier System Reporting Main Page" and it was determined that Pena Blanca Water and Sanitation District falls under the Tier 5 procedures. General revenues were \$89,992 and capital projects were started.

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Procedure to be Performed:

2. Cash

a) Determine whether bank reconciliations are being performed in a timely manner and whether all bank and investment statements for the fiscal year are complete and on-hand.

Results of Procedure 2(a):

We determined that all bank reconciliations were performed. The bank reconciliations were not performed in a timely manner. All bank statements and investment/savings statements were complete and on hand without exception. All monthly bank reconciliations for the operating account and the savings account were examined without exception. See Finding 2016-001.

Procedure to be Performed:

b) Test at least 30% of the bank reconciliations for accuracy. Also, trace ending balances to the general ledger, supporting documentation and the financial reports submitted to DFA-Local Government Division.

Results of Procedure 2(b):

We tested at least 30% of bank reconciliations for accuracy and traced the ending balances to the general ledger for all bank statements and savings accounts reconciliations. We noted that the checking account reconciliations for September 2017, and June 2018 were not accurate as there is a reconciliation variance of \$170 and \$133,788 between the book balance per reconciliation and book balance per the financial statements. See Finding 2016-001. The District did not submit the quarterly financial reports to DFA-LGD. See finding 2017-001.

Procedure to be Performed:

c) Determine whether the local public body's financial institutions have provided it with the 50% of pledged collateral on all uninsured deposits as required by Section 6-10-17 NMSA 1978, NM Public Money Act, if applicable.

Results of Procedure 2(c):

We determined that the balances of the operating account and the savings account at no time exceeded the insured limits provided by the FDIC of \$250,000. Therefore, pledged collateral by the financial institution was not required.

Procedure to be Performed:

3. Capital Assets

Verify that the local public body is performing a yearly inventory as required by Section 12-6-10 NMSA 1978.

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Results of Procedure 3:

We inquired as to whether or not Pena Blanca Water & Sanitation District is performing a yearly inventory as required by section 12-6-10 NMSA 1978. The majority of the district assets are included in the water system and water tank, most of which is underground. The system is inspected regularly and monitored to ensure that water pressure within the system is constant. Damage to the system such as water leaks, or broken mains, is determined from the monitoring system. The District maintains a written inventory of all equipment and furniture including tagging the items for positive identification. Sandra Gutierrez, Office Administrator performed the inventory listing and a copy was provided to the board for review and it was signed by the board President. We noted no exceptions.

Procedure to be Performed:

4. Revenue

Identify the nature and amount of revenue from sources by reviewing the budget, agreements, rate schedules, and underlying documentation.

a) Perform an analytical review; test actual revenue compared to budgeted revenue for the year for each type of revenue.

Results of Procedure 4(a):

We performed an analytical review of each type of revenue and compared each type of revenue to the budget. We noted no exceptions.

Procedure to be Performed:

Select a sample of revenues equal to at least 30% of the total dollar amount and test using the following attributes:

b) Amount recorded in the general ledger agrees to the supporting documentation and the bank statement.

Results of Procedure 4(b):

We randomly selected a sample of 25 receipts (81% of total receipts) and we traced the amounts recorded in the supporting documentation including deposit books to the general ledger and to the bank statements. We noted no exceptions.

Procedure to be Performed:

c) Proper recording of classification, amount, and period per review of supporting documentation and the general ledger. Perform this revenue work on the same accounting basis that the local public body keeps its accounting records on, cash basis, modified accrual basis, or accrual basis.

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Results of Procedure 4(c):

We randomly selected a sample of 25 receipts (81% of total receipts), and we traced the amounts recorded in the general ledger and comparing to the supporting documentation for proper coding and distribution. No exceptions were noted.

Procedure to be Performed:

5. Expenditures

Select a sample of cash disbursements equal to at least 30% of the total dollar amount and test using the following attributes:

a) Determine that amount recorded as disbursed agrees to adequate supporting documentation. Verify that amount, payee, date and description agree to the vendor's invoice, purchase order, contract and canceled check, as appropriate.

Results of Procedure 5(a):

We selected a sample of cash disbursements equal to 44% of the total dollar amount and determined that the District had adequate documentation for disbursements. In the testwork we checked that the amount recorded as disbursed agrees to adequate supporting documentation and that the amount, payee, date and description agreed to the purchase order, contract, vendor's invoice and canceled check as appropriate. On only one item we noted that the Quarterly Payroll tax form was incorrectly reported. The quarterly Form 941 form ending 06/30/2017 had tax underreported by \$598. See finding 2018-001. The district paid 4 disbursements to various vendors and incorrectly coded the disbursements to Account Payable resulting in understated expenses accounts and understated Account Payable for the period. The discrepancy amounted to 4,294.91. See finding 2018-001.

Procedure to be Performed:

b) Determine that disbursements were properly authorized and approved in compliance with the budget, legal requirements and established policies and procedures.

Results of Procedure 5(b):

We determined that the disbursements were properly authorized and approved in compliance with legal requirements and established policies and procedures. See budget finding 2018-002.

Procedure to be Performed:

c) Determine that the bid process (or request for proposal process if applicable), purchase orders, contracts and agreements were processed in accordance with the New Mexico Procurement Code (Section 13-1-28 through 13-1-199 NMSA 1978) and State Purchasing Regulations (1.4.1 NMAC) and Regulations Governing the Per Diem and Mileage Act (2.42.2 NMAC).

Note: The sample must be representative of the population.

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Results of Procedure 5(c):

The only project requiring bidding was on the Capital Outlay disbursement. The District provided the bidding documentation to show that other providers were considered. All mileage reimbursements selected for testing were disbursed according to the Mileage Act.

Procedure to be Performed:

6. Journal Entries

If non-routine journal entries, such as adjustments or reclassifications, are posted to the general ledger, test significant items for the following attributes:

a) Journal entries appear reasonable and have supporting documentation.

Results of Procedure 6(a):

Because there were no manual journal entries created during FY 2018, no testing was performed in this area.

Procedure to be Performed:

b) The local public body has policies procedures that require journal entries to be reviewed and there is evidence the reviews are being performed.

Results of Procedure 6(b):

Because there were no manual journal entries created during FY 2018, no testing was performed in this area.

Procedure to be Performed:

7. Budget

Obtain the original fiscal year budget and all budget adjustments made throughout the fiscal year and perform the following test work:

a) Verify, through a review of the minutes and correspondence, that the original budget and subsequent budget adjustments were approved by the local public body's governing body and DFA-LGD.

Results of Procedure 7(a):

The District did not prepare or approve their FY 2018 operating budget and they could not provide minutes to show that the Board reviewed and approved the budget. The District's budget was not approved by DFA-LGD. See finding 2018-002

Procedure to be Performed:

b) Determine whether the total actual expenditures exceeded the final budget at the legal level of budgetary control; if the answer is yes, report a compliance finding.

Results of Procedure 7(b):

The District did not submit an original or amended budget for approval to NM DFA LGD See finding 2018-002.

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Procedure to be Performed:

c) From the original and final approved budgets and general ledger, prepare a schedule of revenues and expenditures – budget and actual on the budgetary basis used by the local public body (cash, accrual or modified accrual basis) for each individual fund.

Results of Procedure 7(c):

See Attached Statement of Revenues and Expenditures – Budget and Actual.

Procedure to be Performed:

8. Capital Outlay Appropriations

Request and review all state-funded capital outlay awards, joint powers agreements, correspondence and other relevant documentation for any capital outlay award funds expended by the recipient during the fiscal year and perform the following:

Test all capital outlay expenditures during the fiscal year to:

a) Determine that the amount recorded as disbursed agrees to adequate supporting documentation. Verify that amount, payee, date and description agree to the purchase order, contract, vendor's invoice and cancelled check, as appropriate.

Results of Procedure 8(a):

We determined that amount recorded as disbursed agreed to adequate supporting documentation and we verified that amounts, payees, dates and descriptions agreed to the vendor's invoice and cancelled check copies, as appropriate. The District does not use purchase order forms.

Procedure to be Performed:

b) Determine that the cash disbursements were properly authorized and approved in accordance with the budget, legal requirements and established policies and procedures.

Results of Procedure 8(b):

We looked at the District's request for reimbursement form and observed the chairman approval of the disbursement, therefore we determined that disbursement was properly authorized but not approved in compliance with the budget, legal requirements and established policies and procedures. See finding 2018-002.

Procedure to be Performed:

c) Determine that the bid process (or request for proposal process if applicable), purchase orders, contracts and agreements were processed in accordance with the New Mexico Procurement Code and State Purchasing Regulations (Section 13-1-28 through 13-1-199 NMSA 1978 and 1.4.1 NMAC).

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Results of Procedure 8(c):

The District provided the bidding documentation to show that other providers were considered.

Procedure to be Performed:

d) Determine the physical existence (by observation) of the capital asset based on expenditures to date.

Results of Procedure 8(d):

No physical capital asset was provided, only Engineering Report was generated and it was inspected and determined to be complete.

Procedure to be Performed:

e) Verify that status reports were submitted to the state agency per terms of agreement and amounts in the status report agree with the general ledger and other supporting documentation.

Results of Procedure 8(e):

Capital Project Agreement did not require status reports to be submitted to the state agency. No work was performed in this area.

Procedure to be Performed:

f) If the project was funded in advance, determine if the award balance (and cash balance) appropriately reflects the percentage of completion based on the project schedule and expenditures to date.

Results of Procedure 8(f):

The District had three state-funded capital outlay expenditures of \$6,202 on 4/24/2018, \$62,224 on 6/30/2018 and \$67,660 on 6/30/2018 during the audit period. The project was not intended to be funded in advance but on a reimbursement basis. For the \$136,088 reimbursement, the project was invoiced on 2/12/2018, 5/22/2018 and 6/11/2018 and payment to the vendor was completed on 6/30/2018.

Procedure to be Performed:

g) If the project is complete, determine if there is an unexpended balance and whether it was reverted per statute and agreement with the grantor.

Results of Procedure 8(g):

Pena Blanca Water & Sanitation District was awarded a \$155,000 state-funded Capital Appropriation, and for the FY2016 audit period there was only one capital outlay expenditure of \$11,385, and for the current audit period there were three capital outlay expenditures amounting to \$136,088. The unexpended balance for the Capital Appropriation is \$7,527. The Reversion Date is 06/30/2018.

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Procedure to be Performed:

h) Determine whether cash received for the award was accounted for in a separate fund or separate bank account that is no-interest bearing if no required by the capital outlay award agreement.

Results of Procedure 8(h):

The check received from the NM Environment Department was deposited in the District's checking account at Los Alamos National Bank. When the funds were received from the NMED, the disbursement to the vendor was completed.

Procedure to be Performed:

 Determine whether reimbursement requests were properly supported by costs incurred by the recipient. Determine whether the costs were paid by the local public body prior to the request for reimbursement.

Results of Procedure 8(i):

The District filed Requests for Reimbursement Forms with the NM Environment Department when invoiced by the provider of study that was completed in the current fiscal year. The request was supported by invoice submitted to the District for work done on the Engineering work. The cost was not paid by the District prior to the request for reimbursement. The District paid for its project expenditures after the payment was received from the NM Environment Department. A finding was not considered necessary since the District complied with the reimbursement procedures.

Procedure to be Performed:

9. If information comes to the IPA's attention (regardless of materiality) indicating any fraud, illegal acts, noncompliance, or any internal control deficiencies, such instances must be disclosed in the report as required by Section 12-6-6 NMSA 1978. The findings must include all the required content detail in Section 2.2.2.10(L) NMAC.

Results of Procedure 9:

The District did not submit their FY 2018 agreed-upon procedures report to the Office of the State Auditor by December 15, 2018, the due date of the report. See Finding 2018-003.

We were not engaged to, and did not conduct an examination or review, the objective of which would be the expression of an opinion or conclusion on the Pena Blanca Water and Sanitation District's financial reporting to the State Auditor as described above. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you.

This report is intended solely for the information and use of the Pena Blanca Water and Sanitation District, the New Mexico Office of the State Auditor, the New Mexico Office

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Legislature, the New Mexico Department of Finance and Administration and is not intended to be and should not be used by anyone other than those specified parties.

Assurance Tax Accounting P.C.
Assurance Tax Accounting P.C.

Albuquerque, New Mexico

January 18, 2019

STATE OF NEW MEXICO
PENA BLANCA WATER AND SANITATION DISTRICT
PROPRIETARY FUNDS
STATEMENT OF REVENUES AND EXPENDITURES
BUDGET AND ACTUAL (Cash Basis)
For the year ended June 30, 2018

		Budgeted Amount			Actual		Variance	
				Favorable				
		Original		Final		Budget Basis		(Unfavorable)
Revenue			_					, ,
Septic Tank Cleanout	\$	30,000	\$	-	\$	30,364	\$	364
Water Sales		60,000		-		59,529		(471)
Meter Installation		-		-		100		100
		90,000	_	-	_	89,993		(7)
Expenses								
Personnel Services	\$	38,772	\$	-	\$	57,200	\$	(18,428)
Operating Expenses		25,668		-		20,242		5,426
System Maintenance / utilities		3,240		-		2,929		311
Insurance		2,952		-		3,723		(771)
Utilities		1,440		-		892		548
Water Lease / test		17,796		-		3,919		13,877
	_	89,868	_	-		88,905		963
Revenues over (under) expenditures	\$_	132	\$_	-	\$_	1,088	\$	956
Other financing sources (uses):								
Capital Appropriation	\$	-	\$	-	\$	136,088	\$	136,088
Capital Appropriation Expenditu	ire	-		-		(136,088)		(136,088)
Interest earned		15				17		(2)
	\$	15	\$	-	\$	17	\$	(2)
Revenues and other financing sources					_		-	
over (under) expenditures and o	othe	er						
financing uses	\$_	147	\$_	_	\$	1,104	\$	953

SCHEDULE OF FINDINGS AND RESPONSES YEAR ENDED JUNE 30, 2018

Prior Year Findings:

Finding 2016-001 –Bank Reconciliations Repeated

Finding 2015-001 – Per Diem and Mileage Act Resolved

Finding 2017-001 – Quarterly Reporting to DFA Repeated

Current Year Findings

Finding 2016-001 – Bank Reconciliations Findings that do not rise to the level of

significant deficiency

Finding 2017-001 –Quarterly Reporting to DFA Findings that do not rise to the level of

significant deficiency

Finding 2018-001 – Payroll miscalculation and Other Non-Compliance

incorrectly coding disbursements

Finding 2018-002 – Budget were not approved and Findings that do not rise to the level

Exceeded Budget authority of significant deficiency

Finding 2018-003 – Late Agreed-Upon Procedures Other Non-Compliance

Report

SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED YEAR ENDED JUNE 30, 2018

Finding 2016-001 - Bank Reconciliations (Findings that do not rise to the level of significant deficiency)

Condition:

While applying the agreed upon procedures over timeliness and accuracy of cash reconciliations, we noted that the months of July, August and September of 2017 for checking and savings accounts were performed late. We also noted that the checking account reconciliations for September 2017, and June 2018 were not accurate as there is a reconciliation variance of \$170 and \$133,788 between the book balance per reconciliation and book balance per the financial statements. Management did not make any progress towards implementing the prior year corrective action plan.

Criteria:

In accordance with Subsection H of 2.2.2.16 NMAC, all agreed upon procedures engagements should report as findings and fraud, illegal acts, noncompliance, or internal control deficiencies, consistent with Section 12-6-5 NMSA 1978 which states any violation of good accounting practices shall be set out in detail in a written report. Good accounting practices dictate that reconciliation of bank balances should be completed on a timely basis, to provide assurance that all transactions have been entered by the bank and recorded in the financial statements properly. If bank reconciliations are to serve as an effective control over the cash accounts, they must be prepared on a timely basis and all reconciling items should be investigated and resolved properly. Ideally all bank accounts should be reconciled prior to the close of the bank statement for the following month.

Cause:

The District was not aware of the requirement to reconcile the bank accounts within 30 days after the statement end date. Because of the length of time between the transaction and reconciliation, accurate documentation could not be located.

Effect:

Bank reconciliations that are not reconciled on a timely basis could lead to inaccurate interim financial reporting. In addition, errors and misappropriation of assets could be more difficult to detect if not identified in a timely manner or if historical bank reconciliations do not tie to the current records.

Recommendation:

The District should establish a policy by which bank reconciliations are required to be performed within thirty days of the statement end date for all bank accounts.

SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED YEAR ENDED JUNE 30, 2018

Management's Response:

The District will begin reconciling the bank statements on a timely basis effective immediately. The Office Administrator will ensure that these reconciliations are being performed within thirty days after the statement end date.

SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED YEAR ENDED JUNE 30, 2018

Finding 2017-001 - Quarterly Reporting to DFA (Findings that do not rise to the level of Significant deficiency)

Condition:

The District did not prepare or submit their operating results quarterly to DFA. Management did not make any progress towards implementing the prior year corrective action plan.

Criteria:

Section 6-6-2 NMSA 1978 requires all local public bodies to submit their operating budget annually to DFA Local Government Division for certification. DFA also requires quarterly reporting by all agencies on prescribed forms.

Cause:

The District was not aware of the reporting requirement imposed by statute and DFA.

Effect:

DFA – Local Government Division lacked the necessary information to perform their oversight duties required by state statute.

Recommendation:

We recommend the District establish contact with their DFA budget analyst to determine what reports are required and whether retroactive reporting will be required. The District should also institute policies to ensure compliance with all reporting requirements imposed by DFA and state statute.

Management's Response:

Effective immediately, Office Administrator will contact a DFA budget analyst to determine which reports need to be reported and by what deadline these reports need to be reported. The District's Board will then determine a policy to ensure compliance with reporting to DFA. Once contact with a DFA analyst has been established, the Office Administrator will also ensure that the reporting is conducted in a timely manner.

SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED YEAR ENDED JUNE 30, 2016

Finding 2018-001 - Payroll miscalculation and incorrectly coding disbursements (Other Non-Compliance)

Condition:

We noted that one of the Quarterly Payroll tax form 941 was incorrectly reported. The quarterly 941 ending 06/30/2017 was underreported and underpaid by \$598. The district also paid 4 disbursements to various vendors and incorrectly coded the disbursements to Account Payable resulting in understated expense accounts and understated Account Payable for the period. The discrepancy amounted to 4,294.91.

Criteria:

In accordance with Subsection H of 2.2.2.16 NMAC, all agreed upon procedures engagements should report as findings and fraud, illegal acts, noncompliance, or internal control deficiencies, consistent with Section 12-6-5 NMSA 1978 which states any violation of good accounting practices shall be set out in detail in a written report. Good accounting practices dictate that payroll tax forms should be calculated and paid accurately and timely.

Cause:

The District did not calculate and pay payroll tax forms accurately. The District used incorrect coding for 4 disbursements.

Effect:

Incorrectly calculating and paying payroll tax forms can result in significant penalties. The entity could be adversely affected in the eyes of the stakeholders.

Recommendation:

The District should adopt a policy of calculating and paying tax forms accurately and timely and to use correct coding for disbursements. Incorrect and underreported payroll tax forms should be filed as amended.

Management's Response:

The District's President will ensure effective immediately that every Board member receive a copy of the financial statements showing all transactions including all deposits and disbursements. Along with every disbursement going forward the District's Office Administrator will ensure that there will be supporting documentation for the transactions and payroll is calculated and reported correctly and also using correct coding disbursement.

SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED YEAR ENDED JUNE 30, 2018

Finding 2018-002. - Budget was not approved by the Board and DFA-LGD and Exceeded Budget Authority (Findings that do not rise to the level of significant deficiency)

Condition:

Supporting documentation was not provided to show that the budget was approved by the board and DFA-LGD. The District did not submit an amended budget for approval to NM DFA LGD resulting in expenses exceeding budget authority.

Criteria:

Section 6-6-2 NMSA 1978 requires all local public bodies to submit their original operating budget annually to DFA Local Government Division for certification, and any budget amendments to maintain budget authority.

Cause:

The District was not aware that supporting documentation of the budget must be approved by DFA-LGD, and retained by the entity.

Effect:

If the budget is not being approved by DFA-LGD, the District is not in compliance with regulations. The District would not have authority to spend funds, and/or the financial statements could be manipulated or misstated.

Recommendation:

The District should prepare and retain the supporting documentation of original budget and subsequent budget adjustments being approved by DFA-LGD.

Management's Response:

Effective immediately, the District President will contact a DFA budget analyst to determine which reports need to be reported and by what deadline these reports need to be reported. The District Board will then determine a policy to ensure compliance with reporting to DFA. Once contact with a DFA analyst has been established, the President will also ensure that the reporting is conducted in a timely manner.

SCHEDULE OF FINDINGS AND RESPONSES - CONTINUED Fiscal Year Ended June 30, 2018

Finding 2018-003 - Late Agreed-Upon Procedures Report (Other Non-Compliance)

Condition:

The District did not submit their FY 2018 agreed-upon procedures report to the Office of the State Auditor by December 15, 2018, the due date of the report

Criteria:

2.2.2 NMAC (State Audit Rule) requires submission of the IPA recommendation by July 1, 2018. 2.2.2 NMAC also requires submission of audit reports within five and a half months after yearend, or December 15, 2018.

Cause:

The District was not aware of the State Audit Rule requirements to contract with an audit firm.

Effect:

The District was not in compliance with the State Audit Rule, which could impact their ability to receive grants from federal and state sources.

Recommendation:

The District should prepare the annual auditor recommendation by July 1, of each year and submit it to the Office of the State Auditor. The District should also institute policies and procedures that will enable it to complete their annual audit five and a half months after yearend.

Management's Response:

The District President and Board will create a policy and procedure to submit the IPA recommendation to the State Auditor Office before July 1 and complete the audit requirements within the five and a half months after year-end. The District President is responsible for meeting the deadline as required.

EXIT CONFERENCE YEAR ENDED JUNE 30, 2018

The report contents were discussed at an exit conference held on January 18, 2019 with the following in attendance:

Pena Blanca Water and Sanitation District

Sandra Gutierrez Office Administrator

Assurance Tax Accounting PC

Johnny Mangu, MBA, CPA, CGFM, CGMA Principal