OFFICE OF THE STATE AUDITOR Timothy M. Keller



Financial Statements Year ended June 30, 2015 (With Independent Auditor's Report Thereon)

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR June 30, 2015

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STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR June 30, 2015

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STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR

Official Roster June 30, 2015

<u>Name</u>

Timothy M. Keller

Sanjay Bhakta, CPA, CGFM, CFE, CGMA

Sunalei Stewart, Esq.

Sarita Nair, Esq.

Melissa Spangler, CPA, CGFM, CFE

Kathryn Neidigk, CPA

Kevin Sourisseau, CPA

Ruby Ann Esquibel

Jessica Lucero

Mary Martinez

<u>Title</u>

State Auditor

Deputy State Auditor

Chief of Staff

General Counsel

Financial Audit Director

Quality Control Director

Special Investigation Division Director

Government Accountability Officer

Chief Financial Officer/Audit Supervisor

Budget and Finance Director



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INDEPENDENT AUDITORS' REPORT

Honorable Timothy Keller New Mexico State Auditor Santa Fe, New Mexico

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the major fund and the budgetary comparison statement for the general fund of the State of New Mexico, Office of the State Auditor (Office) as of and for the year ended June 30, 2015, and the related notes to the financial statements which collectively comprise the Office's basic financial statements as listed in the table of contents. We also have audited the financial statements and budgetary comparisons of the individual SHARE accounts presented as supplementary information, as defined by the Governmental Accounting Standards Board in the accompanying combining and individual SHARE accounts financial statements as of and for the year ended June 30, 2015 as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant estimates made by management, as well as evaluating the overall presentation of the financial statements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, respective financial position of the governmental activities and major fund of the State of New Mexico, Office of the State Auditor as of June 30, 2015, and the respective changes in financial position and the respective budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America. In addition, in our opinion, the financial referred to above present fairly, in all material respects, the respective change in financial position thereof, and the respective budgetary comparisons for the year then ended in the respective change in financial position thereof, and the respective budgetary comparisons for the year then ended in conformity with accounting principles generally accepted in the United States of America America.

Emphasis of Matter

As discussed in Note 1, the financial statements of the State of New Mexico, Office of the State Auditor are intended to present the financial position, and the changes in financial position of only that portion of the governmental activities, the major fund and the budgetary comparison statement for the general fund that are attributable to the transactions of the Office. They do not purport to, and do not, present fairly the financial position of the State of New Mexico as of June 30, 2015, and the changes in its financial position thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages viii through xvii be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Office's basic financial statements. The Schedule of Performance Measure Results in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Office's basic financial statements. The Schedule of Vendor Information in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 23, 2015 on our consideration of the Office's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Office's internal control over financial reporting and compliance.

Maris, Buting & Co., CPAS, P.C.

Macias, Gutierrez & Co., CPAs, P.C. Espanola, New Mexico October 23, 2015

Management's Discussion and Analysis

The Office of the State Auditor's (Office's) discussion and analysis is provided as an overview of the financial activities of the Office for the fiscal year ended June 30, 2015.

The Basic Financial Statements

In compliance with requirements of accounting principles generally accepted in the United States of America (GAAP) the Office's basic financial statements include the:

- Government-wide financial statements;
- Fund financial statements;
- Budget comparison statement; and
- Notes to the financial statements.

In compliance with New Mexico Administrative Code (NMAC) Section 2.2.2.10(A)(2)(d) the audit opinion also covers additional information consisting of:

- Combining financial statements; and
- Individual SHARE account budget comparison statements.

The Management's Discussion & Analysis (MD&A) is included as required supplementary information (RSI).

A Schedule of Performance Measure Results and Next Year's Target is presented as supplemental information (SI).

Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Office's finances, in a manner similar to private-sector business reporting. The statement of net position presents financial information on all of the Office's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Office of the State Auditor is improving or deteriorating. The statement of activities presents information showing how the Office's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., earned but uncollected audit fee revenues and earned but unused vacation leave). The government-wide financial statements present the expenses of the Office by function. The only function of the Office is general government. The government-wide financial statements distinguish between governmental activities and business-type activities. The Office has only governmental activities, no business-type activities to report.

The Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Office, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Office has only one fund, the General Fund, and it is a "governmental fund" type.

"Governmental funds" are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on nearterm inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in assessing a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Office maintains two Statewide Human Resources Accounting and Management Reporting System (SHARE) accounts that are combined to create the Office's general fund. Information about the Office's general fund is presented in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances. Individual SHARE account data is provided in the form of combining statements in the combining and individual fund financial statement section of this report and is opined on by the auditors, as required by Section 2.2.2.12(A)(2) NMAC.

The Budget Comparison Statement

The Office general fund budget comparison statement presents the original and final appropriated budget for the reporting period as well as actual inflows and outflows stated on the budgetary basis. A separate column reports the variance between the final budget and actual amounts. In compliance with New Mexico Administrative Code (NMAC) Section 2.2.2.10.N.(1) through (3) the *Statement of Revenues and Expenditures – Budget and Actual*:

- Includes prior-year fund balance required to balance the budget;
- Has been included as part of the basic financial statements; and
- Has been included in the auditor's opinion.

Since the Office general fund consists of two individual Statewide Human Resources Accounting and Management Reporting System (SHARE) funds (or accounts), the two individual account budget comparison statements have been included following the combining statements in order to demonstrate budget compliance at the SHARE fund level, and to comply with the audit scope requirements of Section 2.2.2.10(A)(2)(d) of NMAC.

Notes to the Financial Statements

The notes provide additional information that is necessary to acquire a full understanding of the data provided in the government-wide and fund financial statements.

Supplemental Information

The report also includes supplementary information consisting of a Schedule of Performance Measure Results. This schedule provides information about the Office's FY15 performance measure targets that were part of the Office's appropriation for the fiscal year, and the related results. In addition, the performance measure targets for the upcoming year are included to show what the Office's future performance goals are.

Government-Wide Condensed Financial Information

Government-wide condensed financial information is displayed in the tables below. Comparative information from the previous fiscal year is included for the reader's information.

	FY 2015 FY 2014		Change
Petty Cash Investment in General Fund Investment	\$ 100	\$ 100	\$ -
Pool	1,449,760	1,205,419	244,341
Receivables	24,000	37,668	(13,668)
Capital assets net of depreciation	27,327	34,518	(7,191)
Total assets	\$ 1,501,187	\$ 1,277,705	\$ 223,482
Accounts payable	\$ 156,628	\$ 33,621	\$ 123,007
Accrued salary & employee benefits	81,297	59,189	22,108
Due to State General Fund	143,810	35,068	108,742
Compensated absences	127,808	105,654	22,154
Due to Other State Agencies	5,318	-	5,318
Total liabilities	514,861	233,532	281,329
Net position, investment in capital assets	27,327	34,518	(7,191)
Net position, unrestricted	958,999	1,009,655	(50,656)
Total net position	\$ 986,326	\$ 1,044,173	\$ (57,847)

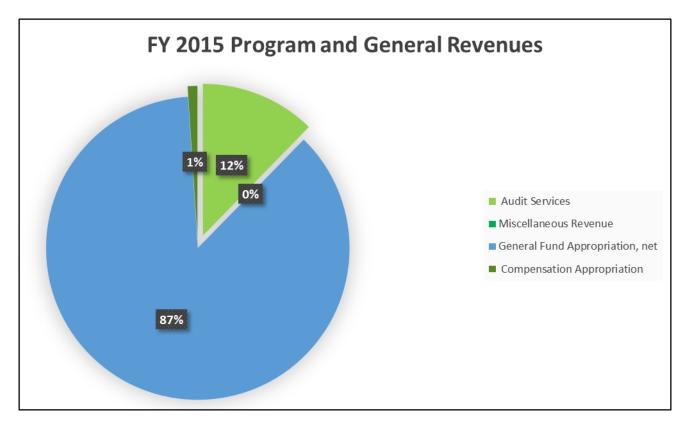
Office of the State Auditor's Net Position

The unrestricted net position amount of \$958,999 is available to be used to meet the Office's ongoing obligations to citizens and creditors.

	FY 2015	FY 2014	Change
Program revenues Audit services Miscellaneous revenue	\$ 424,468 261	\$ 446,530 -	(\$22,062) 261
Total program revenues	424,729	446,530	(21,801)
General revenues			
General fund appropriation, net	2,990,801	2,847,473	143,328
Compensation appropriation	35,700	17,500	18,200
Total general revenues	3,026,501	2,864,973	161,528
Total program and general revenues	\$ 3,451,230	\$ 3,311,503	\$139,727

Office of the State Auditor's Changes in Net Position

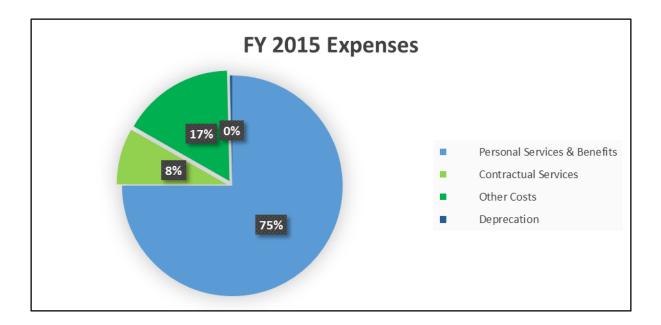
The Office's Program and General Revenues for fiscal year ended June 30, 2015 are depicted in the chart below.



	FY 2015	FY 2014	Change
Program expenses			
Personal services & benefits	\$ 2,631,923	\$ 2,449,295	\$182,628
Contractual services	288,428	51,063	237,365
Other costs	575,137	384,927	190,210
Depreciation	12,839	13,003	(164)
Total program expenses	3,508,327	2,898,288	610,039
Change in net position	(57,097)	413,215	(356,118)
Beginning net position	1,044,173	630,958	413,215
Restatement of beginning net position	(750)		(750)
Restated beginning net position	1,043,423	630,958	412,465
Ending net position	\$ 986,326	\$ 1,044,173	\$ (57,847)
- 1		i	

Office of the State Auditor's Changes in Net Position (Continued)

Office of the State Auditor expenses by category for the fiscal year ended June 30, 2015 appear in the chart that follows.



Financial Analysis of the Fund Financial Statements

As noted earlier, the Office uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements, providing useful information on near-term inflows, outflows, and balances of available resources (modified accrual basis). Unassigned and assigned fund balances serve as measures of net resources available for future appropriation. Because unexpended unencumbered balances in SHARE fund 11100 (Administrative Account) must revert to the State General Fund, the unassigned fund balance will be zero, except for the \$100 related to the petty cash. However, if there are accounts payable at year end that did not get paid within the 31 days after fiscal year end allowed by statute, there could be a resulting negative unassigned fund balance. There were no such accounts payable as of June 30, 2015, and therefore no negative fund balance. SHARE fund 11200 (IPA Account) is non-reverting. Therefore, the assigned fund balance is available for future appropriation. The committed fund balance in fund 11200 is not available because it has already been committed for expenditure in a subsequent fiscal year by statutes approved by the legislature and the governor.

Fund Balance	FY 2015 FY 2014		FY 2013
Committed for Subsequent years Assigned to Audit Expenses Unassigned	\$ 399,300 687,407 100	\$ 208,100 906,359 100	\$ 200,000 487,558 100
Total Fund Balance	\$ 1,086,807	\$ 1,114,559	\$ 687,658

The fund balance available for appropriation in future fiscal years, is presented as "Assigned to Audit Expenses." It was generated from audit fees earned by the Office. Changes have occurred in this available fund balance as follows:

- Increased from FY13 to FY14 by \$418,801; and
- Decreased from FY14 to FY15 by \$218,952.

The \$418,801 increase in assigned fund balance in FY14 was the result of \$426,901 excess actual revenues over actual expenditures, less the \$8,100 increase in the fund balance committed for FY15 Budget.

The \$218,952 decrease in assigned fund balance in FY 15 was the result of a decrease in revenue over expenditures of \$ \$27,752 less the \$191,200 increase in fund balance committed for FY 16 budget.

During the same period of time, audit fee revenue on the modified accrual basis decreased by (\$21,312) between FY14 and FY15 and (\$1,001,851) between FY13 and FY14. These big differences were caused by the anomaly of the \$1,094,555 that was collected from NMFA and paid out to a contractor for work on the NMFA special audit in FY13.

Audit Fee Revenue (Modified Accrual Basis)

	FY 2015	FY 2014	FY 2013
Audit Fee Revenue	\$ 424,468	\$ 445,780	\$ 1,447,631

In FY13 the Office earned the audit fees shown below from the following governmental entities, but then had to pay a contractor \$1,094,555 of the New Mexico Finance Authority (NMFA) revenues for performing work on the NMFA special audit. When this "pass through" payment received for the NMFA special audit contractor is excluded, the Office revenues for FY13 totaled <u>\$353,076</u>. This was a decrease from prior year revenues, caused by the numerous vacancies in the financial division.

NMFA	Special Audit	\$1,194,555
Human Services Department	Annual financial and compliance audit	13,815
NM Mortgage Finance Authority	Annual financial and compliance audit	77,402
CYFD	Annual financial and compliance audit	54,104
Corrections Department	Annual financial and compliance audit	107,755
	Total	\$1,447,631

In FY14 the Office earned \$445,780 of audit fees on the modified accrual basis, as shown below. This was an increase of \$92,704 over the prior year amount of **\$353,076**. However, that fact is hidden by the \$1,094,555 in FY13 that was collected from New Mexico Mortgage Finance Authority, and then paid out to a contractor for work performed on that special audit. Audit fees totaling \$750 from performing agreed-upon procedures engagements for small acequias, had to be shown as "deferred inflows of resources – unavailable revenue," because it was not collected within the period of availability after the end of the fiscal year.

Bernalillo County	Annual financial and compliance audit	\$ 56,130
NM Junior College	Annual financial and compliance audit	14,648
NM Dept. of Cultural Affairs	Annual financial and compliance audit	58,500
CYFD	Annual financial and compliance audit	54,274
Corrections Department	Annual financial and compliance audit	103,020
NM Mortgage Finance Authority	Annual financial and compliance audit	108,000
New Mexico State University	Annual financial and compliance audit	14,383
Various Acequias	Agreed-upon procedures	36,825
	Total	\$ 445,780

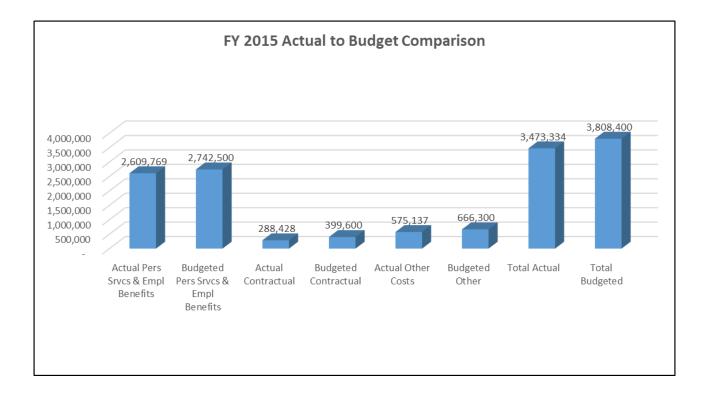
In FY 15 the Office earned \$424,468 of audit fees on the modified accrual basis, as shown below. This was a decrease of \$22,062 over the prior year amount of \$446,530. Audit fees

totaling \$750 from performing agreed-upon procedures engagements for small acequias, had to be shown as "deferred inflows of resources – unavailable revenue," because it was not collected within the period of availability after the end of the fiscal year. This was recognized in FY 2015.

Bernalillo County	Annual financial and compliance audit	\$56,130
NM Department of Corrections	Annual financial and compliance audit	51,750
NM Mortgage Finance Authority	Annual financial and compliance audit	108,000
New Mexico Junior College	Annual financial and compliance audit	14,648
Office of Superintendent of	Annual financial and compliance audit	46,000
Insurance		
NM State University	Annual financial and compliance audit	77,495
Hachita Mutual Domestic Water	Annual financial and compliance audit	10,500
Association		
Agua Fria Community Water	Annual financial and compliance audit	2,581
System Association		
McKinley County	Special Audit	24,000
Various Acequias	Agreed-upon procedures	32,615
Acequia de la Plaza de Dixon	Agreed-upon procedures	150
West Pecos Acequia	Agreed-upon procedures	600
	Total	\$424,468

General Fund Budgetary Highlights

The New Mexico Legislature appropriated the Office a total original FY15 budget of \$3,808,400 during the 2014 regular session. The Office had two category BARs transfers in FY15. The total final adjusted FY15 budget was \$3,808,400. For additional budget information see also Exhibit E in the financial statements section, Note 1 (D), and Statements 3 and 4 in the combining and individual fund financial statements section of the report. The following chart also reflects the actual-to-budget comparisons for the fiscal year.



Capital Assets

The Office's net investment in capital assets is \$27,327. There is no debt related to these capital assets. During FY15, the Office purchased a new Dell Power Edge server at a cost of \$5,648. Depreciation expense for the year was \$12,839. The Office disposed of various capital assets that originally cost \$31,645, with related accumulated depreciation of \$31,645. As a result of this activity, the investment in capital assets, net of accumulated depreciation changed from \$34,518 at June 30, 2014, to \$27,327 at June 30, 2015, for a net decrease of \$7,191.

Long-term Debt

The total compensated absences liability increased in FY15 by \$22,154, up from \$105,654 at June 30, 2014, to \$127,808 at June 30, 2015. The increase in the liability account balance is due mainly to a change in all exempt staff on January 1, 2015, after the November 2014 election. Commencing on January 1, 2015, positions that were held vacant were recruited and filled. As other positions became vacant, active recruitment resulted in a filling vacant positions as allowed within the means of the budget. The Office estimates that all of the \$127,808 balance is a current liability.

The Next Year's Budget

The FY16 Operating Budget reflects a decrease of 0.4% over the FY15 final budget. The FY15 Final Budget reflects an additional 7.8% increase over the FY14 final budget. The FY14 General Appropriation Act reflects an additional 11.5% increase over the FY13 final budget. The FY13 General Appropriations Act reflected a 12.8% increase over the FY12 final budget, also indicated below.

Combined Funds 11100 & 11200	FY 16 Operating Budget	FY15 Final Budget	FY14 Final Budget	FY13 Original Budget*	FY12 Final Budget	FY11 Final Budget	FY10 Final Budget
Pers Services & Employee Benefits	3,071,700	2,742,500	2,997,900	2,657,700	2,361,200	2,503,300	2,495,300
Contractual Services	237,200	399,600	75,700	65,700	78,300	155,600	200,900
Other	485,600	666,300	456,300	444,400	367,900	386,800	475,800
Total	3,794,500	3,808,400	3,529,900	3,167,800	2,807,400	3,045,700	3,172,000
Percentage Increase or Decrease	(0.4%)	7.8%	11.5%	12.8%	(7.8%)	(4 %)	

* The final FY13 budget was skewed by the \$1,250,000 due to revenue received from a special audit of NMFA. Original Budget amounts for FY13 are utilized for comparison.

Requests for Information

This financial report is designed to provide a general overview of the Office of the State Auditor finances for all those interested in the Office finances. If you have questions about this report or need additional information, contact:

The Office of the State Auditor 2540 Camino Edward Ortiz, Suite A Santa Fe, NM 87507

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR Statement of Net Position June 30, 2015

	Governmental Activities	
ASSETS		
Petty cash	\$	100
Investment in general fund investment pool (note 2)		1,449,760
Accounts receivable (note 3)		24,000
Due from other state agencies (note 3)		-
Capital assets, net of accumulated depreciation (note 4)		27,327
Total assets		1,501,187
LIABILITIES		
Accounts payable		156,628
Payroll benefits payable		27,159
Payroll taxes payable		16,622
Accrued salaries		37,516
Due to Other State Agencies (note 8)		5,318
Due to state general fund (note 7)		143,810
Compensated absences: (note 5)		
Due within one year		127,808
Total liabilities		514,861
NET POSITION		
Net Investment in capital assets (note 4)		27,327
Restricted		-
Unrestricted		958,999
Total net position	\$	986,326

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR Statement of Activities For the Year Ended June 30, 2015

	Governmental Activities
Expenses:	
General government - audit services	
Personal services & employee benefits	\$ 2,631,923
Contractual services	288,428
Other Costs	575,137
Depreciation	12,839
Total program expenses	3,508,327
Program revenues:	
Charges for audit services	424,468
Miscellaneous revenue	261
Total program revenues	424,729
Net program expense	(3,083,598)
General revenues:	
State general fund appropriation (note 9)	3,134,600
Reversions (note 7)	(143,799)
Compensation appropriation (note 9)	35,700
Total general revenues and special items	3,026,501
Change in net position	(57,097)
Net position, beginning	1,044,173
Restatement of beginning net position (note 15)	(750)
Net position beginning, as restated	1,043,423
Net position, ending	\$ 986,326

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR Balance Sheet Governmental Funds June 30, 2015

	Gen	
ASSETS		
Petty Cash	\$	100
Investment in General Fund Investment Pool (note 2)		1,449,760
Accounts Receivable (note 3)		24,000
Due from Other State Agencies (note 3)		-
Total assets	\$	1,473,860
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND	D FUND BALA	NCES
Liabilities:		
Accounts payable	\$	156,628
Payroll benefits payable		27,159
Payroll taxes payable		16,622
Accrued salaries		37,516
Due to Other State Agencies (note 8)		5,318
Due to State General Fund (note 7)		143,810
Total liabilities		387,053
Deferred Inflows of Resources:		
Unavailable Revenue		-
Fund balances:		
Committed to:		
Fiscal Year 2016 Budget		399,300
Assigned to:		
Audit Expenses		687,407
Unassigned:		100
		1,086,807
Total fund balances		

Amounts reported in the statement of net position differ because:	
Total fund balances	\$ 1,086,807
Capital assets reported in governmental activities are not financial	
resources and therefore are not reported in the funds	27,327
Revenue appears as Deferred inflow of resources in the fund financial	
statements because it is not available	-
Compensated absences accrued in the government-wide financial	
statements but not due and payable at fiscal year end	 (127,808)
Net position per Statement of Net Position	\$ 986,326

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR Statement of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended June 30, 2015

	Ge	eneral Fund
Revenues:		
Charges for audit services	\$	424,468
Miscellaneous revenue		261
Total revenues		424,729
Expenditures:		
General government:		
Current:		
Personal services & employee benefits		2,609,769
Contractual services		288,428
Other costs		575,137
Capital outlay		5,648
Total expenditures		3,478,982
Excess (deficiency) of revenues over expenditures		(3,054,253)
Other financing sources (uses):		
State general fund appropriation (note 9)		3,134,600
Compensation appropriation (note 9)		35,700
Reversions to State General Fund (note 7)		(143,799)
Total other financing sources (uses)		3,026,501
Net change in fund balances		(27,752)
Fund balance, beginning		1,114,559
Fund balance, ending	\$	1,086,807

Amounts reported in the Statement of Activities are different because:	•	
Net change in fund balances	\$	(27,752)
Governmental Funds report capital outlays as expenditures;		
however, in the Statement of Activites, the cost of those assets is		
allocated over their estimate useful lives as deprecation expense.		
In the current period, these amounts are:		
Capital Outlay		5,648
Depreciation Expense		(12,839)
Expenditures are recogninzed in the governmental funds when		
paid or due for items normalled paid with avaliable financial		
resources; however, the Statement of Activites is presented on the		
accrual basis and expenses and liabilities are reported when		
incurred, regardless of when financial resources are avaliable or		
expenditures are paid or due. This adjustment combines the net		
change of the following balances:		
Compensated Absences Expense		(22,154)
Change in net position of governmental activities	\$	(57,097)

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR All General Fund Accounts Statement of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2015

		Budgete	ed Amou	nts			⁷ ariance avorable
	_	Original	_	Final	_	Actual	 favorable)
Revenues:							
State General Fund:							
General fund appropriation	\$	3,134,600	\$	3,134,600	\$	3,134,600	\$ -
Compensation appropriation		35,700		35,700		35,700	-
Charges for audit services		430,000		430,000		424,468	(5,532)
Miscellaneous revenue		-				261	 261
Total revenues		3,600,300		3,600,300		3,595,029	(5,271)
Fund Balance Budgeted:							
Fund 11200 Fund Balance		208,100		208,100		208,100	-
Total budgeted fund balance		208,100		208,100		208,100	 -
Total budgeted revenue and fund balance	\$	3,808,400	\$	3,808,400	\$	3,803,129	\$ (5,271)
Expenditures and other uses:							
General government:							
Personal services & employee benefits	\$	3,077,500	\$	2,742,500	\$	2,609,769	\$ 132,731
Contractual services		249,600		399,600		288,428	111,172
Other		481,300		666,300		580,785	 85,515
Total expenditures and other uses	\$	3,808,400	\$	3,808,400	\$	3,478,982	\$ 329,418

1. <u>Summary of Significant Accounting Policies</u>

The financial statements of the Office of the State Auditor (Office) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the Office's accounting policies are described below:

A. Financial Reporting Entity

The Office is an elective office established by the Constitution of the State of New Mexico, Article V, Section 1, as adopted in 1912 as part of a plural executive. The State Auditor is elected to a four-year term and can serve two terms in office. After an intervening term, the State Auditor could serve again. The functions of the State Auditor are defined in Section 12-6-1 through 12-6-14 NMSA, 1978 as amended, also known as the Audit Act. The Audit Act requires the State Auditor to conduct financial and compliance audits of every agency in accordance with governmental auditing, accounting and financial reporting standards, and local, state and federal laws, rules and regulations. The Audit Act further establishes a tiered system of financial reporting for local public bodies in which the amount of a local public body's annual revenue determines whether the local public body is subject to an agreed upon procedures engagement. The Audit Act also gives the State Auditor the authority to cause the financial affairs and transactions of an agency to be audited in whole or in part, in addition to the annual audit.

The Office is a department of the primary government, the State of New Mexico. These financial statements present the financial position and results of operation of only those Statewide Human Resources Accounting and Management Reporting System (SHARE) funds for which the State Auditor has oversight responsibility. The Office does not have any component units.

The State Auditor has decision making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters.

B. Government-wide and fund financial statements

In the **government-wide financial statements**, the statement of net position and the statement of activities, report information on all of the nonfiduciary activities of an agency. The Office does not have any fiduciary activities. When applicable, the

effect of interfund activity between the two SHARE accounts that make up the general fund (administrative account fund 11100 and independent public accounting fund 11200) is removed from the statement of net position in order to avoid a grossing-up effect on assets and liabilities within the statement. The Office does not have any business-type activities, therefore only governmental activities are shown. Governmental activities are normally supported by taxes and intergovernmental revenues.

The **Fund financial statements,** the balance sheet and the statement of revenues, expenditures, and changes in fund balances, are presented to report additional and detailed information about the Office. The Office has only one type of fund financial statement, a governmental fund; and it has only one type of governmental fund, the general fund, which is presented as a major fund. The general fund is the Office operating fund. It includes all the financial transactions conducted to fulfill the general government function of complying with the Audit Act. It accounts for all financial resources of the Office.

C. Measurement focus, basis of accounting, and financial statement presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources or economic resources. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The **government-wide financial statements** are reported using the economic resources measurement focus and the accrual basis of accounting. In exchange transactions, revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. In nonexchanges transactions, revenues and expenses are recognized in accordance with the requirements of GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, as amended. Program revenues consist of audit fees earned from audit services provided by the Office. Capital assets are reported at historical cost and depreciated over their estimated useful lives. Depreciation expense is reported in the statement of activities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this

purpose, the Office considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, expenditures related to compensated absences and claims and judgments are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Only the portion of current compensated absences related to payments due to retired or terminated employees as of June 30, 2015, but not paid until after the end of the fiscal year, is included in the fund financial statements.

D. Budgets and Budgetary Accounting

The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. No later than September 1st, the Office prepares a budget request by appropriation unit to be presented to the next legislature.
- 2. The appropriation request is submitted to the Department of Finance and Administration's Budget Division (DFA) and to the Legislative Finance Committee (LFC).
- 3. DFA makes recommendations and adjustments to the appropriation request which becomes the Governor's proposal to the Legislature.
- 4. LFC holds hearings on the appropriation request, also submitting recommendations and adjustments before presentation to the Legislature.
- 5. Both the DFA and LFC recommended appropriation proposals are presented to the Legislature for approval of the final budget plan.
- 6. The legal level of budgetary control is at the appropriation program level (P-Code level). Subsection C of Section 10 of the General Appropriation Act of 2014, allows all agencies to request category transfers among personal services and employee benefits, contractual services and other. Budget Adjustment Requests (BARs) are approved by the DFA Budget Division.
- 7. According to subsection L of Section 3 of the General Appropriation Act of 2014 "for the purpose of administering the General Appropriation Act of 2014, the state of New Mexico shall follow the modified accrual basis of accounting for governmental funds in accordance with the manual of model accounting practices issued by the department of finance and administration." Pursuant to Section

2.2.2.12(A)(3) NMAC, the only exception would be an amount payable at June 30, 2015, that did not get paid by the statutory deadline after the end of the fiscal year. The cash to pay such a payable is reverted to the State General Fund on September 30, 2015, creating a negative fund balance. Such payables must be paid out of the following year's budget after a request to pay prior year bills out of the current year budget has been approved by DFA. The Office did not have any such exceptions at June 30, 2015.

8. Single-year appropriations lapse at the end of the fiscal year. Accounts payable amounts related to goods and services received by June 30th that were paid within the 31 day statutory period are accrued as accounts payable in the budget basis expenditures. Accounts payable that were not paid within the 31 day statutory time period that require a request for approval to pay prior year bills with current year funds, are paid out of the next year's budget. The Office did not have any accounts payables at June 30, 2015 that were not paid within the required time period.

In accordance with the requirements of Section 2.2.2.10(A)(2)(b) NMAC, *Requirements for Contracting and Conducting Audits of Agencies*, and the allowance made by GASBS 34 footnote 53, the budgetary comparison statement has been included as part of the basic financial statements.

E. Assets, liabilities, deferred outflows/inflows of resources, and net position/fund balance

1. Investments

Office investments are deposited in the New Mexico State Treasurer's General Fund Investment Pool (GFIP).

2. Receivables and payables between SHARE accounts

When applicable, amounts "due to/from other general fund accounts" between the two SHARE accounts 11100 and 11200, are netted for financial statement presentation when the funds are combined into the general fund. Any amounts "due to/from other state agencies" shown in the general fund reflect outstanding balances of receivables and payables between the Office and other departments of the State of New Mexico. Amounts shown as "Due to the State General Fund" generally reflect reversions for unexpended unencumbered appropriations that must be paid to the State General Fund.

3. Capital assets

Capital assets of the Office include furniture and fixtures, information technology equipment (computers and peripherals, all equipment related to electronic communications), and software. The Office does not have any infrastructure. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The cost of maintenance and repairs that do not add to the asset value or materially extend assets lives are not capitalized. The Office does not undertake major capital projects involving interest costs during the construction phase. There is no debt related to the Office's capital assets. Pursuant to Section 12-6-10 NMSA 1978, movable chattels and equipment costing more than \$5,000 are capitalized. Capital assets of the Office are depreciated using zero salvage value and the straight line method over the following estimated useful lives:

Assets	Years
Furniture and fixtures	10
Information technology equipment	5
Software	3

4. Reversions

Fund 11200 is non-reverting per Section 12-6-13 B, NMSA 1978. Any remaining SHARE fund 11100 fund balance not reserved for petty cash or unexpended special or capital outlay appropriations, reverts to the State General fund by September 30, 2015, in accordance with Section 6-5-10, NMSA 1978. The compensation appropriation amount of \$35,700 was appropriated to the Office in Laws of 2014, HB 2 Section 8, and was deposited into fund 11100. Any remaining portion of the compensation appropriation statute. The reversion amount for the current fiscal year is shown as an "Other financing use" in the Statement of Revenues, Expenditures, and Changes in Fund Balances, and as a reduction of the State general fund appropriation in the Statement of Activities.

5. Deferred outflows/inflows of resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an

outflow of resources (expense/expenditure) until then. The Office did not have any items that qualified for reporting in this category as of June 30, 2015.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that time. When applicable, the Office reports audit fee revenues as deferred inflows of resources when they are not collected within the 60 day period of availability after the end of the fiscal year.

6. Net position flow assumption

The Office does not have any "restricted" net position because the state legislature could potentially "re-appropriate" the SHARE account 11200 fund balance that is restricted by Section 12-6-13 NMSA 1978, for payments for salaries and expenses of the state auditor. Therefore, the Office net position flow assumption is that unrestricted net position is always being used to pay Office expenses.

7. Fund balance flow assumptions

The Office has no fund balance in SHARE account 11100 except for the \$100 of unassigned fund balance related to the Office petty cash fund. In SHARE account 11200, the Office has: 1) committed fund balance related the next fiscal year's budget; and 2) assigned fund balance that the Office does not have the budget authority to expend until future periods, when and if the Legislature includes some of those assigned funds in an appropriation. When the fiscal year begins for which SHARE account 11200 cash balance has been appropriated, then the Office is authorized to expend those funds. However, it is generally Office policy to expend the funds in the following order: (1) first, the general fund appropriation deposited in the SHARE account 11100, (2) then the funds that the Office earned as audit fees in the current year; and (3) lastly, the SHARE account 11200 cash balance funds budgeted for the current year.

8. Fund balance policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The Legislature and the Governor are the highest level of decision-making authority for the Office that can, by the annual adoption of the House Bill 2 (HB2) statute, commit fund balance. Once adopted, the limitation imposed by the statute remains in place until a similar action is taken (the adoption of the HB2 in the following year) to remove or revise the limitation.

Pursuant to Section 12-6-13 NMSA 1978, the Office intends to use the amounts presented as assigned fund balance in future years for audit expenditures. However, recent history has demonstrated that at a future date, the Legislature and Governor could decide to appropriate the remaining fund balance in SHARE account 11200 for some purpose other than audit expenditures. Therefore, the fund balance amount in SHARE account 11200 that has not been formally appropriated for use in the next fiscal year is presented as assigned fund balance.

F. Revenues and expenditures/expenses

1. Program revenues

Amounts reported as charges for audit services include: (1) charges to Office audit clients for financial audit services; (2) charges to Office clients for special audit services in response to fraud issues; and (3) charges to local public body clients for agreed-upon procedures engagements performed. The annual general fund appropriation is not program revenue; it is general revenue.

2. Compensated absences

The liability for the types of compensated absences listed below includes the applicable employer match for the Federal Insurance Contributions Act (FICA) and Medicare payroll taxes. The liability for such leave is reported as incurred in the government-wide statements. When applicable, the compensated absence liability is presented in two parts in the government-wide financial statements, a current portion and long-term portion. The current portion is the amount expected to be expended during the upcoming fiscal year. A liability for these compensated absences is recorded in the governmental funds only if the liability has matured as a result of employee resignations or retirements as of the end of the fiscal year.

<u>Vacation Leave</u> - Employees accumulate annual leave at a rate based on appointment date and length of continuous service. A maximum of 240 hours of annual leave may be carried forward each year after the pay period beginning in December and ending in January. When employees terminate their employment with the Office, they receive compensation at their current hourly rate for accumulated unpaid annual leave as of the date of termination, up to a maximum of 240 hours.

<u>Compensatory Time</u> - FLSA non-exempt employees are compensated at one and one-half times their regular rate of pay in cash or comp time for all preapproved overtime worked. FLSA non-exempt employees are paid for all accrued compensatory time upon separation from the Office. FLSA exempt employees are eligible for hour-for-hour comp-time, with advance approval from the State Auditor. FLSA exempt employees shall not accumulate compensatory time off in excess of 100 hours. Compensatory time must be taken before annual leave is used. Upon separation or transfer from the Office, FLSA exempt employees may use accumulated compensatory time, with the approval of the State Auditor, or it will be forfeited. Therefore, the June 30, 2015 compensatory time balance is for only FLSA non-exempt employees.

<u>Sick Leave</u> - In general, employees accrue sick leave at the rate of 3.69 hours per pay period. State agencies are allowed to pay fifty percent of each employee's hourly rate for accumulated sick leave over 600 hours, up to 120 hours. Payment may be made at a specified pay period in either January or July. Additionally, upon retirement, those employees with over 600 hours of accumulated sick leave have the option to convert 400 hours of such leave to cash at one half of their hourly rate.

2. <u>Investment in State Treasurer's General Fund Investment Pool</u>

Office investments in the State Treasurer's General Fund Investment Pool (GFIP) at June 30, 2015 were:

Balance

Name of Account	SHARE Fund Name	SHARE Fund #	Per Books
Investment in General Fund Investment Pool	State Auditor Administration	11100	\$ 306,872
Investment in General Fund Investment Pool	State Auditor IPA- Audits	11200	1,142,888
Subtotal of Investments			1,449,760

Petty Cash

Total Investments and Petty Cash

100 \$ 1,449,860

Section 8-6-3 NMSA 1978 NMSA, requires that all money of the state except when otherwise specially provided, be kept by the State Treasurer. Therefore, all Office cash is maintained on deposit with State Treasurer in the State General Fund Investment Pool (SGFIP), except the \$100 petty cash fund that is administered by the Office budget and finance director. The State Treasurer, with the advice and consent of the state board of finance, may invest money held in demand deposits and not immediately needed for operations, in securities in accordance with Sections 6-10-10 I through O, NMSA 1978 as amended.

For additional disclosure information regarding the investment in the State Treasurer's SGFIP, the reader should see the separate audit report for the State Treasurer's Office for the fiscal year ended June 30, 2015, review the State Treasurer's Investment Policy at http://www.nmsto.gov/investment_policy_1 and review Sections 2.60.4.1 through 2.60.4.15 of the New Mexico Administrative Code, regarding Investment of Deposits of Public Funds Depository Bank Requirements, Collateral Level Requirements, and Custodial Bank Requirements.

3. <u>Receivables</u>

Article IV Section 32 of the New Mexico Constitution states that "No obligation or liability of any person, association or corporation held or owned by or owing to the state, or any municipal corporation therein, shall ever be exchanged, transferred, remitted, released, postponed or in any way diminished by the legislature, nor shall any such obligation or liability be extinguished except by the payment thereof into the proper treasury, or by proper proceeding in court." When applicable, the Office works with agencies that owe the Office money for services provided in previous fiscal years, to facilitate the eventual payment of amounts due to the Office. In the meantime, old account receivable amounts are offset by an allowance for doubtful receivables in the Office financial statements. The Office has not written off any old receivables during the current fiscal year or during previous fiscal years. As of June 30, 2015, the Office had the following outstanding receivable amounts.

Accounts Receivable:

McKinley County	\$ 24,000
Total Accounts Receivable	\$ 24,000
Total Accounts Receivable	\$ 24,000

4. <u>Changes in Capital Assets</u>

Summaries of changes in capital assets and related depreciation follow:

Historical Cost	Balance			Balance
	6/30/14	Additions	Deletions	6/30/15
Furniture and fixtures	\$ 14,363	\$ -	\$ (1,095)	\$ 13,268
Info Technology Equipment	95,526	5,648	(30,550)	70,624
Software	25,876	-	-	25,876
Totals	\$ 135,765	\$ 5,648	(\$31,645)	\$ 109,768
Related Depreciation	Balance			Balance
•	6/30/14	Additions	Deletions	6/30/15
Furniture and fixtures	\$ 10,783	\$ 707	\$ (1,095)	\$ 10,395
Info Technology Equipment	67,972	8,748	(30,550)	46,170
Software	22,492	3,384	-	25,876
Totals	\$ 101,247	\$ 12,839	(\$31,645)	\$ 82,441
Assets, net of Depreciation	Balance			Balance
· •	6/30/14	Additions	Deletions	6/30/15
Furniture and fixtures	\$ 3,580	\$ (707)	\$ -	\$ 2,873
Info Technology Equipment	27,554	(3,100)	-	24,454
Software	3,384	(3,384)	-	-
Totals	\$ 34,518	\$ (7,191)	-	\$ 27,327

5. Changes in Compensated Absences

A summary of changes in the compensated absences liabilities follows:

5	Balance 6/30/14	Increase	(Decrease)	Balance 6/30/15	Amount Due in 1 Year
Annual Leave Sick Leave Comp-Time	\$ 104,792 765 97	\$151,899 957 387	\$(130,227) (765) (97)	\$126,464 957 387	\$126,464 957 387
Total Compensated Absences	\$105,654	\$153,243	\$(131,089)	\$127,808	\$127,808

Compensated absences are usually paid with general fund appropriations out of the administrative account, SHARE fund 11100.

6. **Operating Leases**

The Office had the following seven operating leases during the fiscal year ended June 30, 2015, with the related total expenditures:

- a Pitney Bowes postage meter, \$542;
- one Xerox photocopier with Scanflowstore, \$11,258;
- four leased vehicles, \$16,020; and
- one Santa Fe office building, \$204,836.

The small postage meter was originally leased in FY10, for four years. The Office signed the lease for the current Xerox copier in October 2012, and started using the machine about January 2013. The copier lease is for four years. The Office made lease payments during FY15, for four vehicles that are leased from the New Mexico General Services Department (GSD): a Dodge Durango; Dodge Caravan; Nissan Altima; and Ford Fusion. In October of 2008, the Office entered into a lease agreement for the current Santa Fe office space at 2540 Camino Edward Ortiz, Suite A. The Office began occupying that space in August 2009. The original term of the lease was from March 1, 2009 through February 29, 2019. The lease was amended. The new term of the lease is from August 14, 2009 through August 14, 2019.

All of the Office leases include a standard cancellation clause in case the Legislature does not appropriate sufficient appropriations for the Office to carry out the terms and conditions of its leases. In the current economic climate it is not a remote possibility that the Office leases could be cancelled. Therefore, no disclosure of future minimum lease payments is necessary since the leases are considered cancellable.

7. Due to State General Fund

The following is a summary of the determination of the amount Due to the State General Fund at June 30, 2015, from the General Administration Account (Fund 11100) to DFA SHARE Fund 85300:

Petty cash and investment in general fund investment pool, June	\$ 306,972
30, 2015 (Administration Account, Fund 11100)	
Less: Accounts payable, June 30, 2015	(156,628)
Accrued salaries and related liabilities, June 30, 2015	(6,434)
Fund balance for petty cash, June 30, 2015	(100)
Due to State General Fund, June 30, 2015	\$ 143,810

The sources of the amounts due to the state general fund by budget fiscal year and appropriation are:

FY15 unencumbered unexpended general fund appropriation	\$ 143,799
FY15 Refund from prior year expenditure	11
Total Reversions	\$ 143,810

8. <u>Due to Other State Agencies</u>

Agency	SHARE Fund	Purpose	Amount
NM Attorney General Office	17000	To adjust payroll taxes payable for annual leave payout of a transfer employee for Pay Period Ending January 16, 2015.	\$ 5,303
NM Dept. of Public Safety	12805	For services rendered by the NM Dept of Public Safety for Background checks.	15
Total Due to Other State Agence	cies	-	\$ 5,318

9. Transfers

The Office received twelve monthly operating transfers from the Department of Finance and Administration (DFA) Appropriations account totaling the amount shown below. The Office also received one Compensation Appropriation operating transfer from DFA in January 2015 for \$35,700.

Agency	SHARE Fund (To/From)	Purpose	Amount
State General Fund - Department of Finance and	85300/11100	Appropriation allotments	\$ 3,134,600
Administration Department of Finance and Administration	62000/11100	Compensation appropriation	\$ 35,700
Total Transfers			\$ 3,170,300

The Office made the payment shown below to the State General Fund (85300) during FY14, for the reversion related to the FY14 appropriation.

Date	SHARE fund from/to	Amount	Purpose of the Payments
9/11/2014	11100/85300	\$34,927	Reversions to the State General Fund

10. <u>Pension Plan – Public Employees Retirement Association</u>

Plan Description. All of the Office of the State Auditor's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11 NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multipleemployer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, New Mexico 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

11. Post-Employment Benefits – State Retiree Health Care Plan

Plan Description. The Office contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time, made contributions as a participant in the RHCA plan on the person's behalf, unless that person retires before the employer's RHCA effective date, in which event the time period for

employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy. The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at <u>www.nmrhca.state.nm.us</u>.

The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the employer and employee contributions can be changed by the New Mexico State Legislature. Employers that choose to become participating employers after January 1, 1998, are required to make contributions to the RHCA fund in the amount determined to be appropriate by the board.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. For employees that were members of an enhanced retirement plan (state police and adult correctional officer member coverage plan 1; municipal police member coverage plans 3, 4 or 5; municipal fire member coverage plan 3, 4 or 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act) during the fiscal year ended June 30, 2015, the state required each participating employee to contribute 2.5% of each participating employees annual salary; and each participating employee was required to contribute 1.25% of their salary. For employees that were not members of an enhanced retirement plan during the fiscal year ended June 30, 2015, the statute required each participating employee was required to contribute 1.25% of their salary. For employees that were not members of an enhanced retirement plan during the fiscal year ended June 30, 2015, the statute required each participating employee was required to contribute 1.0% of their salary. In addition, pursuant to Section 10-7C-15(G) NMSA 1978, at the first session of the Legislature following July 1, 2013, the legislature shall

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR Notes to Financial Statements June 30, 2015

review and adjust the distributions pursuant to Section 7-1-6.1 NMSA 1978 and the employer and employee contributions to the authority in order to ensure the actuarial soundness of the benefits provided under the Retiree Health Care Act.

The Office contributions to the RHCA for the years ended June 30, 2015, 2014, and 2013 were \$37,645, \$35,466, and \$32,257 respectively, which equal the required contributions for each year.

12. <u>Risk Management and Litigation</u>

The Office is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Section 15-7-2 NMSA 1978 requires the General Services Department, Risk Management Division (RMD) to be responsible for the acquisition and administration of all insurance purchased by the state. Since 1977, various state statutes have been created which allow RMD to insure, self-insure or use a combination of both. The Office's risk management expenditures paid to RMD are accounted for in SHARE account 11100. Any claims are processed through RMD. There are no pending or known threatened legal proceedings involving material matters to which the Office is a party.

13. <u>Statewide Cash Reconciliation Issue</u>

In June 2012, a diagnostic report revealed that the State General Fund Investment Pool (LGIP) balances had not been reconciled at the business unit/fund level since the inception of the SHARE system in July of 2006. The diagnostic report is available in the Resources section of the Cash Control page of the New Mexico Department of Finance & Administration's website at: <u>http://www.nmdfa.state.nm.us/Cash_Control.aspx</u>. The document title is "Current State Diagnostic of Cash Control – June 2012." The General Fund Investment Pool (GFIP) is the State Treasurer fund where the Office cash is invested pursuant to Section 8-6-3 NMSA 1978.

The Department of Finance Administration (DFA), in partnership with the New Mexico State Treasurer's Office, the New Mexico Department of Information Technology and a contracted third party PeopleSoft Treasury expert, conducted a Cash Management Remediation Project (Remediation Project) with a goal of achieving "a point forward" reconciliation of cash, as of February 2013. However, as of June 30, 2015, the old unreconciled items that occurred from July 1, 2006 through February 2013, remained unreconciled. For current status on Cash Management Remediation Project please refer

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR Notes to Financial Statements June 30, 2015

to Department of Finance and Administration's website at: <u>http://www.nmdfa.state.nm.us/Cash_Control.aspx</u>.

The Office of the State Auditor has the following internal control procedures in place to monitor the monthly change in the Office investment in GFIP accounts related to each of the areas of risk noted in the first report referenced above: deposits; disbursements; and journal entries posted to the General Fund Investment Pool accounts in SHARE. These internal control procedures have been in effect for the most part since the conversion to SHARE in FY07. The Office inputs into an Excel spreadsheet all monthly changes in every account from the SHARE A611 trial balance report, and then the Office ties the changes in these various account balances back to the monthly change in the Office investment in GFIP accounts. In addition, the monthly deposits per the general ledger are tied back to the original deposit documentation, or in the case of an appropriation, the deposits are tied back to the original law. The changes in the payroll liabilities that are posted to the Office general ledger by DFA are scheduled out on an Excel spreadsheet by the Office for the entire year, and reviewed for consistency and reasonableness. Expenditures recorded for each month, and the related change in the accounts payable balances are included in the overall reconciliation back to the monthly change in Office investment in GFIP accounts. The Office chief financial officer, reviews the posting of Office journal entries to ensure that the resulting effect on investment in GFIP, and other accounts, is the intended result. These processes that have been put into place by the Office of the State Auditor are the reasons that the Office believes the risk of misstatement of the Office investment in GFIP accounts has been mitigated to a low level of risk, even though there are the significant problems with the statewide cash reconciliation process described above.

14. <u>Financial Reporting and Disclosure for Multiple-Employer Cost Sharing Pensions</u> <u>Plans by Employers (GASB 68)</u>

Compliant with the requirements of Government Accounting Standards Board No. 68, *Accounting and Financial Reporting for Pensions*, the State of New Mexico has implemented the standard for the fiscal year ending June 30, 2015.

The Office of the State Auditor, as part of the primary government of the State of New Mexico, is a contributing employer to the cost-sharing multiple employer defined benefit pension plan administered by the Public Employees Retirement Association (PERA). Disclosure requirements for governmental funds apply to the primary government as a whole, and as such, this information will be presented in the Component Appropriation Funds Annual Financial Report (General Fund) and Comprehensive Annual Financial Report (CAFR) of the State of New Mexico.

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR Notes to Financial Statements June 30, 2015

Information concerning the net pension liability, pension expense, and pension-related deferred inflows and outflows of resources of the primary government will be contained in the General Fund and the CAFR and will be available, when issued, from the Office of State Controller, Room 166, Bataan Memorial Building, 407 Galisteo Street, Santa Fe, NM 87501.

15. <u>Restatement</u>

The Office realized revenue of \$750 from deferred revenue in FY 2014. Revenue was collected in FY 2015 and offset Accounts Receivable. An adjustment to the Net position beginning amount reflects the correction of the error. The total amount of correction to error amounts to \$750 and presented as net position beginning as restated.

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR Combining Balance Sheet - General Fund Accounts June 30, 2015

	~	ARE FUND 11100 n. Account	 ARE FUND 11200 A Account	TOTAL GENERAL FUND		
ASSETS						
Petty Cash	\$	100	\$ -	\$	100	
Investment in General Fund Investment Pool		306,872	1,142,888		1,449,760	
Accounts Receivable		-	24,000		24,000	
Due from Other State Agencies		-	 		-	
Total assets	\$	306,972	\$ 1,166,888	\$	1,473,860	

LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES

Accounts payable\$156,628\$-Payroll benefits payable22926,930Payroll taxes payable35016,272Accrued salaries53736,979Due to Other State Agencies5,318-Due to State General Fund143,810-Total liabilities306,87280,181	
Payroll taxes payable35016,272Accrued salaries53736,979Due to Other State Agencies5,318-Due to State General Fund143,810-	\$ 156,628
Accrued salaries53736,979Due to Other State Agencies5,318-Due to State General Fund143,810-	27,159
Due to Other State Agencies5,318Due to State General Fund143,810	16,622
Due to State General Fund 143,810 -	37,516
	5,318
Total liabilities 306,872 80,181	143,810
	387,053
Deferred Inflows of Resources:	
Unavailble revenue	
Fund balances:	
Committed to:	
Fiscal Year 2016 Budget - 399,300	399,300
Assigned to:	
Audit Expenses - 687,407	687,407
Unassigned: 100	100
Total fund balances 100 1,086,707	1,086,807
Total liabilities, deferred inflows of resources and fund balances\$ 306,972\$ 1,166,888	\$ 1,473,860

The accompanying notes are an integral part of the financial statements.

STATE OF NEW MEXICO OFFICE OF THE STATE AUDTIOR Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - General Fund Accounts For the Year Ended June 30, 2015

	SHARE FUND 11100 Adm. Account	SHARE FUND 11200 IPA Account	TOTAL GENERAL FUND
Revenues:			
Charges for audit services	\$ -	\$ 424,468	\$ 424,468
Miscellaneous revenue	261		261
Total revenues	261	424,468	424,729
Expenditures			
General government:			
Current:			
Personal services & employee benefits	2,157,549	452,220	2,609,769
Contractural services	288,428	-	288,428
Other costs	575,137	-	575,137
Capital outlay	5,648		5,648
Total expenditures	3,026,762	452,220	3,478,982
Excess (deficiency) of revenues over expenditures	(3,026,501)	(27,752)	(3,054,253)
Other financing sources (uses):			
State General Fund Appropriation	3,134,600	-	3,134,600
Compensation Appropriation	35,700	-	35,700
Reversion to State General Fund	(143,799)		(143,799)
Total other financing sources (uses)	3,026,501		3,026,501
Net change in fund balances	-	(27,752)	(27,752)
Fund balance, beginning	100	1,114,459	1,114,559
Fund balance, ending	\$ 100	\$ 1,086,707	\$ 1,086,807

The accompanying notes are an integral part of the financial statements.

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR General Fund - Administration Account (Fund 11100) Statement of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2015

	Budgeted Amounts					Variance	
		Original		Final	 Actual		avorable favorable)
Revenues:							
State General Fund:							
General fund appropriation	\$	3,134,600	\$	3,134,600	\$ 3,134,600	\$	-
Compensation allocation		35,700		35,700	35,700		-
Miscellaneous revenue		-		-	 261		261
Total budgeted revenues	\$	3,170,300	\$	3,170,300	\$ 3,170,561	\$	261
Expenditures and other uses:							
General government:							
Personal services & employee benefits	\$	2,493,400	\$	2,158,400	\$ 2,157,549	\$	851
Contractual services		249,600		399,600	288,428		111,172
Other		427,300		612,300	 580,785		31,515
Total expenditures and other uses	\$	3,170,300	\$	3,170,300	\$ 3,026,762	\$	143,538

The accompanying notes are an integral part of the financial statements

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR General Fund - IPA Account (Fund 11200) Statement of Revenues and Expenditures - Budget and Actual For the Year Ended June 30, 2015

	Budgeted Amounts							ariance
	Original		Final		Actual		Favorable (Unfavorable)	
Revenues:								
Charges for audit services Miscellaneous revenue	\$	430,000	\$	430,000	\$	424,468	\$	(5,532)
Total revenues		430,000		430,000		424,468		(5,532)
Prior-year funds re-budgeted		208,100		208,100		208,100		
Total budgeted revenues and fund balance	\$	638,100	\$	638,100	\$	632,568	\$	(5,532)
Expenditures:								
General government:								
Personal services & employee benefits Contractual services	\$	584,100	\$	584,100	\$	452,220	\$	131,880
Other		54,000		54,000		-		54,000
Total expenditures	\$	638,100	\$	638,100	\$	452,220	\$	185,880

The accompanying notes are an integral part of the financial statements

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR Schedule of Performance Measure Results Year Ended June 30, 2015

Due to implementation of the Accountability in Government Act (AGA), Chapter 15, Laws of 1999, six performance measurements were incorporated into the appropriation for the Office for the first time in fiscal year 2003, and every year since then. The target measures and related results for fiscal year 2015 are shown below. Fiscal year 2016 target measures are reflected in the column at the far right.

Performance Measure	FY15 Target Measures	FY15 Results	FY16 Target Measures
Output: Total audit fees generated	\$430,000	\$423,719	\$430,000
Explanatory: Percent of audits completed by regulatory due date	80%	81%	80%
Output: Number of training sessions performed	16	19	16
Outcome: Percent of statutory reviews of audit reports completed within ten days	75%	96%	88%
Outcome: Percent of agency auditor selection requests processed within five days of receipt	95%	98%	100%
Output: Number of working paper reviews of independent public accountants	45	45	45

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR SCHEDULE OF VENDOR INFORMATION for Purchases Exceeding \$60,000 (excluding GRT) For the Year Ended June 30, 2015 Prepared by Agency Staff Name: Jessica Lucero, CFO/Audit Supervisor

			\$ Amount of	\$ Amount	Name and Physical Address per the procurement documentation, of <u>ALL</u>	In-State/ Out- of-State Vendor (Y or N) (Based on	Was the vendor in- state and chose Veteran's preference (Y or N) For federal	
<i>RFB#/</i>	Type of	Awarded	Awarded	of Amended	Vendor(s) that	Statutory	funds	Brief Description of
RFP#	Procurement	Vendor	Contract	Contract	responded	Definition)	answer N/A	Scope of Work

During FY 2015, the Office had no purchases to one vendor above \$60,000 (excluding gross receipt tax). The only expenditure above \$60,000 to a vendor was related to a multi-year lease agreement for office space. The lease for office space was executed during FY 2010. Further information on all leases can be found in the Notes to the Financial Statements - Note 6: Operating Lease



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INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Independent Auditors' Report

Honorable Timothy Keller New Mexico State Auditor Santa Fe, New Mexico

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities and major fund and the budgetary comparison of the general fund, of the State of New Mexico, Office of the State Auditor (Office) as of and for the year ended June 30, 2015 and the related notes to the financial statements, which collectively comprise the Office's basic financial statements, and the combining and individual SHARE accounts and related budgetary comparisons of the Office, presented as supplementary information and have issued our report thereon dated October 23, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect, and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis.

A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Office's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Marins, Buting & Co., CPAS, P.C.

Macias, Gutierrez & Co., CPAs, P.C. Espanola, New Mexico October 23, 2015

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR

Schedule of Findings and Responses June 30, 2015

	Type of Finding *	Prior Year Finding Number	Current Year Finding Number
Current Year Findings: None	N/A	N/A	N/A
Follow-up on Prior Year Findings: None	N/A	N/A	N/A

* Legend for Findings:

A. Material Weakness in Internal Control Over Financial Reporting

B. Significant Deficiency in Internal Control Over Financial Reporting

C. Other Matters involving Internal Control Over Financial Reporting

D. Material Instance of Noncompliance

E. Immaterial Instance of Noncompliance

STATE OF NEW MEXICO OFFICE OF THE STATE AUDITOR

Exit Conference June 30, 2015

Financial Statement Preparation

The financial statements and notes to the financial statements were prepared by the Office of the State Auditor staff.

* * * * *

EXIT CONFERENCE

The financial statements and the auditors' reports were discussed at an exit conference held on October 27, 2015 with the following in attendance:

Office of the State Auditor

The Honorable Timothy Keller, New Mexico State Auditor (by telephone) Sanjay Bhakta, CPA, CGFM, CFE, CGMA, Deputy State Auditor Sunalei Stewart, Esq., Chief of Staff Jessica Lucero, CFO Mary Martinez, Director of Budget and Finance

<u>Audit Firm</u>

James R. (Jim) Macias, CPA