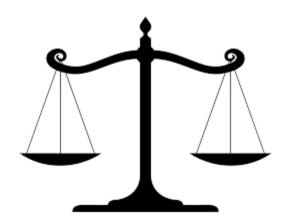
# **Ninth Judicial District Attorney**

Financial Statements
For the Year Ended June 30, 2019



# Financial Statements For the Year Ended June 30, 2019

# **TABLE OF CONTENTS**

INTRODUCTORY SECTION
Official Roster1
FINANCIAL SECTION
Independent Auditors Report
Government-Wide Statement of Net Position5
Government-Wide Statement of Activities6
Balance Sheet – Governmental Funds7
Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds8
Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) – General Fund 16000
Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) – Victim's Assistance Fund 26500
Notes to the Financial Statements11
SUPPLEMENTARY INFORMATION
Combining Balance Sheet - General Fund24
Combining Statement of Revenues, Expenditures, and Changes in Fund Balances - General Fund25
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - General Operating Fund - PZ5926
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - 2018 Special Prosecution Appropriation - ZC551827
Combining Statement of Revenues, Expenditures, and Changes in Fund Balance Budget and Actual - 2019 Special Appropriation for Operations - ZD901Z28
COMPLIANCE SECTION
Independent Auditors Report29

Exit Conference .......32

# Ninth Judicial District Attorney

# Official Roster As of June 30, 2019

Name	Title
Andrea Reeb	District Attorney
Brian Stover	Chief Deputy District Attorney
Jake Boazman	Deputy District Attorney
Steve North	Chief Financial Officer
Dennis Usery	Information Systems Manager





#### INDEPENDENT AUDITOR'S REPORT

Ms. Andrea Reeb , District Attorney
Ninth Judicial District Attorney
Clovis, New Mexico
and
Mr. Brian Colon, New Mexico State Auditor
Office of the State Auditor
Santa Fe, New Mexico

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the budgetary comparisons for the general fund and major special revenue fund of the State of New Mexico Office of the Ninth Judicial District Attorney (Office), as of and for the year ended June 30, 2019, and the related notes to the financial statements which collectively comprise the Office's basic financial statements as listed in the table of contents.

# **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatements, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion.

An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Office, as of June 30, 2019, and the respective changes in financial position and the respective budgetary comparisons for the general fund and major special revenue fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

# **Emphasis of Matter**

As discussed in Note 1, the financial statements of the Office are intended to present the financial position and changes in financial position, of only that portion of the governmental activities, each major fund and the aggregate remaining fund information of the State of New Mexico that is attributed to the transactions of the Ninth Judicial District Attorney. They do not purport to, and do not, present fairly the financial position of the State of New Mexico as of June 30, 2019 and the changes in financial position, for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to the matter.

### **Other Matters**

### Required Supplementary Information

The Office has omitted Management's Discussion and Analysis which is required to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by this missing information.

### **Other Information**

Our audit was conducted for the purpose of forming opinions on the office's financial statements, the individual fund financial statements, and the budgetary comparisons. The additional schedules listed as "supplementary information" in the table of contents, which includes schedules required by 2.2.2NMAC, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The additional schedules listed as "supplementary information" in the table of contents, which includes schedules required by 2.2.2. NMAC, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financials statement themselves, and other additional procedures in accordance with auditing

standards generally accepted in the United States of America. In our opinion, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

# Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated September 25, 2019 on our consideration of the Office's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Office's internal control over financial reporting and compliance.

21. Must financial fin

Zlotnick, Laws & Sandoval, P.C.

Santa Fe, New Mexico

September 25, 2019



# Government-Wide Statement of Net Position As of June 30, 2019

	Governmental Activities	
Assets		
Current Assets		
Cash	\$	100
State General Fund Investment Pool		277,214
Travel Advance		204
Total Current Assets		277,518
Capital assets, net		76,032
Total Assets	\$	353,550
Liabilities		
Current Liabilities		
Due to State General Fund	\$	240
Accounts payable		15,978
Payroll benefits payable		39,872
Payroll taxes payable		22,979
Accrued payroll		60,349
Compensated absences - short-term		103,173
Total Current Liabilities		242,591
Compensated absences - long-term		24,657
Total Liabilities		267,248
Net Position		
Net investment in capital assets		76,032
Unrestricted		10,270
Total Net Position		86,302
Total Liabilities and Net Position	\$	353,550



# Government-Wide Statement of Activities As of June 30, 2019

	Governmental Activities		
Expenses			
Public Safety			
Personal services and employee benefits	\$	3,048,480	
Contractual services		12,500	
Other		267,579	
Depreciation		32,110	
Total Program Expenses		3,360,669	
Revenue			
Program Revenue			
Federal grants		-	
Net Program Expenses		(3,360,669)	
General Revenues and Transfers			
State General Fund appropriation		3,431,200	
Reversion		(99,397)	
		3,331,803	
Change in Net Position		(28,866)	
Net Position, beginning		115,168	
Net Position, ending	\$	86,302	





Balance Sheet – Governmental Funds For the Year Ended June 30, 2019

			Major Funds			
			93100	94200		
		16300	Capital	Victim's		Total
	(	General	Outlay	Assistance	Gov	ernmental
		Fund	<u>Fund</u>	Fund		Funds
Assets						
Cash	\$	100	-	-	\$	100
State General Fund Investment Pool		142,018	90,000	45,196		277,214
Travel Advance		204				204
Total Assets	\$	142,322	90,000	45,196	\$	277,518
Liabilities						
Due to state general fund	\$	240	-	_	\$	240
Accounts payable	Ψ	15,978	_	_	Y	15,978
Payroll benefits payable		39,872	_	_		39,872
Payroll taxes payable		22,979	_	_		22,979
Accured payroll		60,349	_	_		60,349
Current Liabilities		139,418				139,418
Current Liabilities		133,410				133,410
Fund Balance						
Unassigned		(326)	-	-		(326)
Assigned to FY20 Budget		3,230	90,000	45,196		138,426
Total Fund Balance		2,904	90,000	45,196		138,100
Total Liabilities and Fund Balance	\$	142,322	90,000	45,196	\$	277,518
Total Liabilities and Fund Balance	<u>ب</u>	142,322	90,000	43,190	<del>ب</del>	277,318
Reconciliation of the Governmental Fu	ınd	Balance to	the Governmer	nt-Wide		
Statement of Net Position:						
Total fund balance governmental fund	S				\$	138,100
	l :.					
Capital assets (net of depreciation) use financial resources and, therefore, are		_		are not		76,032
Compensated absences are not due an		ayable in tl	ne current perio	d and,		(427.020)
therefore, are not reported in the fund	15					(127,830)
Net position of governmental activitie	S				\$	86,302



# Statement of Revenues, Expenditures and Changes in Fund Balance – Governmental Funds For the Year Ended June 30, 2019

		Major Funds		
		93100	94200	<del>_</del>
	16300	Capital	Victim's	Total
	General	Outlay	Assistance	Governmental
	Fund	Fund	Fund	Funds
Revenue				
Federal grants	\$ -			\$ -
Total Revenue				
Expenditures				
Personal services and benefits	3,033,813	-	-	3,033,813
Contractual services	12,500	-	-	12,500
Other costs	252,483	-	15,096	267,579
Capital outlay	39,777	-	-	39,777
Total Expenditures	3,338,573	-	15,096	3,353,669
F (Definion a) of many and a				
Excess (Deficiency) of revenues over	(2 220 E72)		(1E 006)	(2.252.660)
expenditures	(3,338,573)	<del>-</del>	(15,096)	(3,353,669)
Other Financing Sources (Uses)				
State general fund appropriations	3,178,400	90,000	-	3,268,400
Other financing sources	162,800	0	-	162,800
Reversion to State General Fund FY2019	(99,397)	-	-	(99,397)
Total Other Financing Sources (Uses)	3,241,803	90,000	_	3,331,803
Net change in Fund Balance	(96,770)	90,000	(15,096)	(21,866)
_				
Fund Balance, beginning	99,674	0	60,292	159,966
Fund Balance, ending	\$ 2,904	90,000	45,196	\$ 138,100
Reconciliation of the Statement of Revenue Balance of Governmental Funds to the Gov	=	_		
Net change fund balance in governmental f	funds			\$ (21,866)
Certain outlays are reported as expenditures in governmental funds. However, in the statement of activities, these costs are expensed as they are consumed or are				
allocated over their estimated useful lives. Capital Outlay Depreciation Expense	In the current po	eriod these am	ounts are:	39,777 (32,110)
Expenses recognized in the Statement of A Change in compensated absences	ctivities, not rep	orted in the fu	nds:	(14,667)
Change in net position - governmental activ	vities			\$ (28,866)



Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) – General Fund 16300 For the Year Ended June 30, 2019

	Budgeted /	Actual Amounts (Budgetary	Fin	iance with al Budget Positive	
	Original	Final	Basis)	(N	egative)
REVENUES					
State General Fund appropriations	\$ 3,178,400	3,178,400	3,178,400	\$	_
Other financing sources	162,800	162,800	162,800		_
Program Revenue					
Total Revenues	3,341,200	3,341,200	3,341,200	\$	_
Fund Balance	100,000	100,000			
	\$ 3,441,200	3,441,200			
EXPENDITURES					
Personnel services & employee benefits	\$ 3,136,500	3,044,500	3,033,813	\$	10,687
Contractual services	21,800	12,500	12,500		-
Other costs	282,900	384,200	292,260		91,940
Total Expenditures	\$ 3,441,200	3,441,200	3,338,573	\$	102,627





Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) – Victim's Assistance Fund 94200 For the Year Ended June 30, 2019

				Actual Amounts		ance with al Budget
		Budgeted A	Amounts	(Budgetary	P	ositive
	0	riginal	Final	Basis)	_(Ne	egative)
REVENUES						
State General Fund appropriations	\$	-	-	-	\$	-
Other financing sources		-	-	-		-
Program Revenue						
Total Revenues		-	-		\$	-
Fund Balance		65,622	65,622			
	\$	65,622	65,622			
EXPENDITURES						
Personnel services & employee benefits	\$	-	-	-	\$	-
Contractual services		-	-	-		-
Other costs		65,622	65,622	15,096		50,526
Total Expenditures	\$	65,622	65,622	15,096	\$	50,526



#### NATURE OF BUSINESS AND REPORTING ENTITY

The Ninth Judicial District Attorney (the Office) is an elective office established by the Constitution of the State of New Mexico, Article VI, Section 24. The District Attorney is elected to a four-year term. Functions of the Office are defined in Section 36-1-1 through 36-1-26 NMSA 1978 as amended. The Office serves all of Curry and Roosevelt Counties. It is the duty of the Office to prosecute and defend for the state in all courts of record of the counties of the district, all cases, criminal and civil, in which the state or any county in the district may be a party or may be interested. The Office also fulfills various other duties as called upon by statute. Section 36-1A-1 through Section 36-1A-15 cited as the "District Attorney's Personnel and Compensation Act" established for all District Attorneys a uniform equitable and binding system of personnel administration.

The District Attorney's basic financial statements include all activities and accounts of the District Attorney's "financial reporting entity." The financial reporting entity consists of the primary government, and any other organization for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

The definition of the reporting entity is based primarily on the notion of financial accountability. A primary government is financially accountable for the organizations that make up its legal entity. It is also financially accountable for legally separate organizations if its officials appoint a voting majority of an organization's governing body, and either is able to impose its will on that organization, or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens, on the primary government. A primary government may also be financially accountable for governmental organizations that are fiscally dependent on it.

A primary government has the ability to impose its will on an organization, if it can significantly influence the programs, projects, activities, or level of services performed or provided by the organization. A financial benefit or burden relationship exists if the primary government (a) is entitled to the organization's resources; (b) is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization; or (c) is obligated in some manner for the debt of the organization.

The Ninth Judicial District Attorney has no component units.

The Ninth Judicial District Attorney is a part of the Judicial Branch of the State of New Mexico. These financial statements include only those funds and activities over which the Ninth Judicial District Attorney has oversight responsibility. The Ninth Judicial District Attorney is not included in any other government "reporting entity" as described in Section 2100, "Codification of Governmental Accounting and Financial Reporting Standards."



### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Basic Financial Statements

The financial statements of the Office have been prepared in conformity with accounting principles generally accepted (GAAP) in the United States of America as applied to governmental units. The Governmental Account Standards Board (GASB) is the accepted Standard-setting body for establishing governmental accounting and financial reporting principles. The GASB periodically updates its codification of the existing Governmental Accounting and Financial Reporting Standards, which, along with subsequent GASB pronouncements (Statements and Interpretations), constitutes GAAP for governmental units. The more significant of the Office's accounting policies are described below.

The government-wide financial statements (i.e., the statement of net position and the statement of activities and changes in net position) report information on all non-fiduciary activities of the primary government. For the most part, the effect of inter fund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support. The District Attorney does not have any business-type activities.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function, or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function, or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

The government-wide focus is more on the sustainability of the Office as an entity and the change in aggregate financial position resulting from the activities of the fiscal period. The fund financial statements differ from the government-wide financial statements. The focus of fund financial statements is on the major governmental funds.

The governmental fund statements are presented on a current financial resource and modified accrual basis of accounting. This presentation is deemed appropriate to (a) demonstrate legal compliance, (b) demonstrate the source and use of liquid resources, and (c) demonstrate how the Office's actual experience conforms to the budget or fiscal plan. Since the governmental fund statements are presented on a different focus and basis of accounting than the government-wide statements' governmental column, a reconciliation accompanies each statement, which briefly explains the adjustment necessary to transform the fund based financial statements to the governmental column on the government-wide presentation.



### **B.** Basis of Presentation

The financial transactions of the Office are maintained on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows, liabilities, deferred inflows, fund balance, revenues, expenditures and other financing sources or uses.

Government resources are allocated to, and accounted for, in individual funds based upon the purpose for which they are to be spent and the means by which spending activities are controlled. The various funds are summarized by type and reported by generic classification in the accompanying financial statements.

The reporting model, GASB Statement No. 34, sets forth minimum criteria for the determination of major funds based on a percentage of the assets, liabilities, revenues or expenditures. The general fund is always considered a major fund. The Office has elected to consider all special revenue funds as major funds regardless of size. Major individual governmental funds are reported as separate columns in the fund financial statements.

The following are the Office's major funds:

#### **Governmental Funds:**

**General Fund (16300)** – The general fund is the operating fund of the Office. It is used to account for all financial resources except those required to be accounted for in another fund. All appropriations received in this fund are revertible funds if not expended in the appropriate time frame.

The Office receives all State of New Mexico appropriations in their General Fund. The Office's Special Revenue Funds, as noted below, receive funds from various grants and contracts.

Capital Outlay (93100) – The Capital Outlay fund was created by DFA to account for the appropriation and expenditure of special appropriations with multi-year availability. The authority for the creation and maintenance of the fund is the requirement of DFA to separate multi-year capital outlay appropriations into a special revenue fund. The only money currently in the fund is an appropriation under Laws of 2019, Chapter 277, Section 25 to purchase and equip vehicles and to purchase, install and improve information technology, including related equipment, furniture and infrastructure. This appropriation is available until June 30, 2023, at which time any unspent amount will revert to the State of New Mexico.

Victims' Assistance Program Fund (94200) – The Victims' Assistance fund was created to account for the grant proceeds from the Victims of Crime Act (VOCA) and a Southwest Border grant to provide assistance to victims of crime. The authority for the creation and maintenance of the fund is the requirement of the state of New Mexico Crime Victims Reparation Commission to maintain a separate fund. The only money currently in the fund is the remainder of the Southwest Border grant that has not been used to this point. The fund balance will not revert to the state of New Mexico's general fund, as the source of revenues is the federal government.



### C. Basis of Accounting

Basis of accounting refers to the point at which revenues or expenditures or expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made, regardless of the measurement focus applied.

The government-wide and the fiduciary financial statements are presented on an accrual basis of accounting. The governmental funds in the fund financial statements are presented on a modified accrual basis.

The statement of net position and the statement of activities are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred regardless of the timing of the related cash flows. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. By definition the resources of fiduciary funds are not available to support the Office's programs. Therefore, fiduciary funds are excluded from the government-wide financial statements.

All governmental funds are accounted for using the modified accrual basis of accounting and the current financial resources measurement focus. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. "Available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which is considered to be within sixty days of year-end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general long-term debt, if any, is recognized when due.

In applying the "susceptible to accrual" concept to intergovernmental revenues the provider should recognize liabilities and expenses and the recipient should recognize receivables and revenues when the applicable eligibility requirements including time requirements, are met. Resources transmitted before the eligibility requirements are met, under most circumstances, should be reported as advances by the provider and deferred revenue by the recipient.

As a general rule, the effect of interfund activity has been eliminated from government—wide financial statements. Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "transfers in or out from other funds."

# D. Budgetary data

The New Mexico State Legislature makes annual appropriations to the Office. Legal compliance is monitored through the establishment of a budget (modified-accrual basis) and a financial control system, which permits a budget to actual expenditure comparison. Expenditures may not legally exceed appropriations for each budget at the appropriation unit level.

Budgeted appropriation unit amounts may be amended upon approval from the Budget Division of the State of New Mexico Department of Finance and Administration within the limitation as specified in the General Appropriation Act. The budget amounts shown in the financial statements are both the original appropriation and the final authorized amounts as legally revised during the year.



The Office follows these procedures in establishing the budgetary data reflected in the financial statements:

- 1. By September 1st, the Office prepares a budget request by appropriation unit to be presented to the next Legislature.
- 2. The appropriation request is submitted to the Department of Finance and Administration's Budget Division (DFA) and to the Legislature.
- 3. DFA makes recommendations and adjustments to the appropriation request, which become the Governor's proposal to the Legislature.
- 4. Legislative Finance Committee (LFC) holds hearings on the appropriation request, also submitting recommendations and adjustments before presentation to the Legislature.
- 5. Both the DFA's and LFC's recommended appropriation proposals are presented to the Legislature for approval of the final budget plan.
- 6. Budget hearings are scheduled before the New Mexico House Appropriations and Senate Finance Committees. The final outcomes of these hearings are incorporated into the General Appropriations Act.
- 7. The Act is signed into law by the Governor of the State of New Mexico within the legally prescribed time limit. The-Office submits, no later than May 1st, to DFA an annual operating budget by category and line item based on the appropriations made by the Legislature. The DFA -Budget Division reviews and approves the operating budget which becomes effective on July 1.
- 8. All subsequent budget adjustments must be approved by the Office and the Director of the DFA Budget Division. The budget for the current year was properly amended.
- 9. The Office's budget for the fiscal year ending June 30, 2019 was amended in a legally permissible manner by increasing or reallocating appropriation unit totals as the need arose during the fiscal year. Individual amendments were not material in relation to the original budget.
- 10. Formal budgetary integration is employed as a management control device during the fiscal year for the General Fund and the Special Revenue Fund.
- 11. Appropriations lapse at the end of the fiscal year. The Office's General Fund is a reverting fund (funds revert back to the State General Fund).
- 12. Appropriations lapse at the end of the year except for those amounts properly classified as accounts payable.
- 13. Budgets for the General Fund and Special Revenue Fund are presented on the modified accrual basis of accounting. Encumbrances related to single year appropriations lapse at year end. The portion of an encumbrance representing goods and services received by the last day of the fiscal year should be reclassified as accounts payable.
- 14. The legal level of budgetary control is at the appropriation program level.



#### E. Encumbrances

Any encumbrances outstanding at year-end related to single year appropriations are classified as a liability to recognize amounts subject to reversion to the State General Fund. If the New Mexico State Legislature provides a new appropriation for a specific encumbrance, it is carried forward to a new appropriation period to be charged against the new budget. If the Legislature does not provide a new appropriation for an encumbrance, the encumbrance is no longer authorized.

#### F. Net Position

The government-wide financial statements utilize a net position presentation. Net position is categorized as investment in capital assets (net of related debt), restricted and unrestricted.

Investment in Capital Assets, net of related debt — is intended to reflect the portion of net position which is associated with non-liquid, capital assets less outstanding capital asset related debt. The net related debt is the debt less the outstanding liquid assets and any associated unamortized cost.

Restricted — net position is considered restricted by enabling legislation that has been determined to be legally enforceable. Legal enforceability means that a government can be compelled by an external party-such as citizens, public interest groups, or the judiciary-to use resources created by enabling legislation only for the purposes specified by the legislation. Generally, the enforceability of an enabling legislation restriction is determined by professional judgment, which may be based on actions such as analyzing the legislation to determine if it meets the qualifying criteria for enabling legislation, reviewing determinations made for similar legislation of the government or other governments, or obtaining the opinion of legal counsel. However, enforceability cannot ultimately be proven unless tested through the judicial process, which may never occur. The determination of legal enforceability should be based on the underlying facts and circumstances surrounding each individual restriction. The determination that a particular restriction is not legally enforceable may lead a government to reevaluate the legal enforceability of similar enabling legislation restrictions but should not necessarily lead a government to conclude that all enabling legislation restrictions are unenforceable.

Deferred Outflows/Inflows of Resources – In addition to assets, the statement of net position and/or the balance sheet for the governmental funds will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, Deferred Outflows of Resources, represents a consumption of net position/fund balance that applies to a future period and so will not be recognized as an expense or expenditure until then. The Office has no deferred outflows of resources during fiscal year 2019 on the government wide or fund financials.

In addition to liabilities, the statement of net position and/or the balance sheet for the governmental funds will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, Deferred Inflows of Resources, represents an acquisition of net position/fund balance that applies to a future period and so will not be recognized until then.

*Unrestricted* – This category reflects the net position of the Office, not restricted for any project or other purpose.



#### **G.** Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenue and expenses during the reporting period. Accordingly, actual results could differ from those estimates.

# **H. Spending Policy**

When an expenditure/expense is incurred for purposes for which both restricted and unrestricted resources are available, it is the State's policy to use restricted resources first. When expenditures/expenses are incurred for purposes for which unrestricted (committed, assigned and unassigned) resources are available, and amounts in any of these unrestricted classifications could be used, it is the State's policy to spend committed resources first.

# I. Cash and Cash Equivalents

The Office has defined cash to include cash on hand and demand deposits.

# J. Receivables and Payables

Receivables consist of amounts due from federal, state and local governments. No allowance for doubtful accounts is established, since all amounts are considered collectible in the subsequent fiscal year.

# **K. Capital Assets**

Property, plant and equipment including software, purchased or acquired is carried at historical cost or estimated historical cost. Contributed assets are recorded at the fair market values as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred. The State's capitalization policy, i.e., the dollar value above which asset acquisitions including software are added to the capital accounts, is \$5,000. However, all capital outlay purchases may not necessarily be capitalized. Computer software which has been developed for internal use and which meets the capitalization minimum of \$5,000 is capitalized and depreciated in accordance with the Office's depreciation guidelines.

Depreciation on all exhaustible assets is provided on the straight-line basis with no salvage value. The estimated useful life for capital assets is as follows:

Туре	Life
Furniture and fixtures	7 years
Equipment and Machinery	6 years
Vehicles	5 years
Data processing	3 years



# L. Accrued Compensated Absences

Qualified employees accumulate annual leave as follows:

	Hours Earned	
Years of Service	Per Pay Period	Accrual
1 pay period - 4 years	4.62	240
Over 4 years - 8 years	5.08	240
Over 8 years - 12 years	5.54	240
Over 12 Years - 16 years	6.00	240
Over 16 years and beyond	6.46	240

The maximum accrued annual leave may be carried forward into the beginning of the next calendar year and any excess is lost. When employees terminate, they are compensated for accumulated unpaid annual leave as of the date of termination, up to the maximum amounts shown above, at their current hourly rate.

### M. Accrued Sick Leave

Chapter 150 Laws of 1983, provides for the payment to employees for accumulated sick leave under certain conditions. Employees who have over 600 hours of accumulated sick leave can receive payment for the hours over 600 up to 120 hours on July 1st and January 1st of each year. However, the sick leave will be paid at fifty percent of the employee's regular hourly wage. At retirement, employees can receive fifty percent payment for up to 400 hours for the hours over 600 hours of accumulated sick leave. Employees who terminate receive no payment for accumulated sick leave; therefore, the only sick leave which has been accrued represents the hours earned at June 30, 2019 over 600 hours. In accordance with GASB 16, accrued compensated absences consisted of accumulated annual leave and related salary payments (employers' matching FICA and Medicare payroll taxes). Expenditures for accumulated sick pay for hours under 600 hours will be recognized as employees take such absences. Accrued vested sick pay is recorded as a liability in the Governmental Activities Funds.

# N. Interfund Activity

Interfund transactions are treated as transfers. Transfers between governmental funds are netted as part of the reconciliation to the government-wide financial statements.

#### O. Program Revenues

Program revenues include federal and state grants.



#### 2. INTEREST IN STATE GENERAL FUND INVESTMENT POOL

State law (Section 8-6-3 NMSA 1978) requires the Office's cash be managed by the New Mexico State Treasurer's Office. Accordingly, the investments of the Office consist of an interest in the General Fund Investment Pool managed by the New Mexico State Treasurer's Office.

At June 30, 2019 the Department had the following invested in the General Fund Investment Pool:

	Bank	Book
	Balance	Balance
Governmental Funds: Investment in the State General Fund Investment Pool, fund 16300	\$ 142,018	\$ 142,018
Investment in the State General fund Investment Pool, fund 93100	90,000	90,000
Investment in the State General Fund Investment Pool, fund 94200	45,196	45,196
	\$ 277,214	\$ 277,214

Interest Rate Risk - The New Mexico State Treasurer's Office has an investment policy that limits investment maturities to five years or less on allowable investments. This policy is a means of managing exposure to fair value losses arising from increasing interest rates. This policy is reviewed and approved annually by the New Mexico State Board of Finance.

Credit risk - The New Mexico State Treasurer pools are not rated.

For additional GASB 40 disclosure information regarding cash held by the New Mexico State Treasurer, the reader should see the separate audit report for the New Mexico State Treasurer's Office for the fiscal year ended June 30, 2019.

# 3. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2019 was as follows:

	Balance					Balance		
	2018		2018		Additions	Deletions		2019
Capital assets depreciated:		_						
Information Tech Equipment	\$	61,806	-	-	\$	61,806		
Vehicles		261,933	39,777	25,426		276,284		
Total Capital assets depreciated	\$	323,739	39,777	25,426	\$	338,090		
Less accumulated depreciation for:								
Information tech equipment	\$	49,184	4,798	-	\$	53,982		
Vehicles		206,190	27,312	25,426		208,076		
Total accumulated Depreciation		255,374	32,110	25,426		262,058		
Total capital assets, net	\$	68,365	7,667		\$	76,032		

The Office recorded depreciation expense of \$32,110 for the year ended June 30, 2019. The depreciation expense is a direct expense of the public safety function.

# **4. COMPENSATED ABSENCES**

The amount recorded as a long-term liability in the government-wide statements for compensated absences consist of accrued annual leave and accrued sick leave as follows:

Balance			Balance	Due in one
2018	Additions	Deletions	2019	year
\$ 113,163	135,342	120,675	\$ 127,830	\$ 103,173



#### **5. INTERAGENCY TRANSFERS**

Transfers in or out of the Agency (Fund #16300) are as follows:

	Affiliate (BU)	Share Fund	<u>Title</u>		ransfer In	<u>Transfer Out</u>	
(1)	34101	85300	Department of Finance and Administration	\$	3,128,400	\$	-
(2)	34100	62000	Department of Finance and Administration		162,800		-
(3)	34101	85300	Department of Finance and Administration		50,000		-
(4)	34101	85300	Department of Finance and Administration		90,000		-
(1)	34101	85300	FY 2019 Reversion				99,397
				\$	3,431,200	\$	99,397

- (1) Laws of 2018, 53rd Legislature, Second Session, Chapter 73
- (2) Laws of 2018, 2<sup>nd</sup> Session, Chapter 23, Section 8 A-2
- (3) Laws of 2019, First Session, Chapter 279 Section 5-A
- (4) Laws of 2019, First Session, Chapter 277, Section 15

#### 6. SPECIAL APPROPRIATION

The Office received a special appropriation of \$100,000 during FY 2018 to aid with the prosecution of a defendant in what was expected to be a very prolonged trial. The money was restricted for the purposes of this trial and was available to use until June 30, 2019. The defendant made a plea deal, the trial did not take place and \$86,586 of the special appropriation is now being reverted.

As shown in the above schedule at Note 5 the office received 2 special appropriations during FY 2019. The appropriation of \$50,000 is for operations and is available to use until June 30, 2020. The appropriation of \$90,000 is for the purchase of vehicles and information technology equipment and is available until June 30, 2023.

# 7. FUND BALANCE DEFICIT

The Office has an Unassigned deficit fund balance in the General Fund of \$326. This amount is carried forward from previous years.

### 8. CONTINGENCIES

The Office is a party to various claims and other legal matters coming about in their normal course of business. The Office does not believe that the results of all claims and other legal matters, individually or in the aggregate will have a material adverse effect on its operations or financial positions.



Risk of loss – The Office is insured through the Risk Management Division of the General Services Department, which is accounted for as an internal service fund of the State of New Mexico. In general, Risk Management Division responds to suits against the State and state agencies, manages funds to provide unemployment compensation, tort liability insurance, workers' compensation and general and property insurance, and attempts to reduce the number of suits against the State and state agencies through the risk management process. The actuarial gains and losses of Risk Management Division were not available and were not included in this report. However, the Office is not liable for more than the premiums paid.

#### 9. FUND BALANCE

Governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the government is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. The classifications used in the governmental fund financial statements are as follows:

Non-spendable: Consists of amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact.

Restricted: Consists of amounts that are restricted to specific purposes as a result of a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed: Consist of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the government removes or changes the specified use by taking the same type of action (for example, legislation, resolution, ordinance) it employed to previously commit those amounts.

Assigned: Consist of amounts that are constrained by the government's intent, to be used for specific purposes, but are neither restricted nor committed. Intent should be expressed by (a) the governing body itself or (b) a body (a budget or finance committee, for example) or official to which the governing body has delegated the authority to assign amounts to be used for specific purposes.

Unassigned: Represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund.

The Office would typically use restricted fund balances first, followed by committed resources, and then assigned resources, as appropriate opportunities arise, but reserves the right to selectively spend unassigned resources first to defer the use of these other classified funds.



#### 10. PERA PENSION PLAN

Compliant with the requirements of Government Accounting Standards Board Statement No. 68, Accounting and Financial Reporting for Pensions, the State of New Mexico has implemented the standard for the fiscal year ending June 30, 2017.

The Office, as part of the primary government of the State of New Mexico, is a contributing employer to a cost-sharing multiple employer defined benefit pension plan administered by the Public Employees Retirement Association (PERA). Disclosure requirements for governmental funds apply to the primary government as a whole, and as such, this information will be presented in the Component Appropriation Funds Annual Financial Report (General Fund) and the Comprehensive Annual Financial Report (CAFR) of the State of New Mexico.

Information concerning the net pension liability, pension expense, and pension-related deferred inflows and outflows of resources of the primary government will be contained in the General Fund and the CAFR and will be available, when issued, from the Office of State Controller, Room 166, Bataan Memorial Building, 407 Galisteo Street, Santa Fe, New Mexico, 87501.

### 11. POST-EMPLOYMENT BENEFITS—STATE RETIREE HEALTH CARE PLAN

Plan Description. Compliant with the requirements of Government Accounting Standards Board Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the State of New Mexico has implemented this standard for the fiscal year ended June 30, 2019.

The (Department, Agency, Commission, etc.), as part of the primary government of the State of New Mexico, is a contributing employer to a cost-sharing multiple-employer defined benefit postemployment health care plan that provided comprehensive group health insurance for persons who have retired from certain public service positions in New Mexico. The other postemployment benefits (OPEB) Plan is administered by the Retiree Health Care Authority of the State of New Mexico. Overall, total OPEB liability exceeds OPEB Plan net position resulting in a net OPEB liability. The State has determined the State's share of the net OPEB liability to be a liability of the State as a whole, rather than any agency or department of the State and the liability will not be reported in the department or agency level financial statements of the State. All required disclosures will be presented in the Comprehensive Annual Financial Report (CAFR) of the State of New Mexico.

Information concerning the net liability, benefit expense, and benefit-related deferred inflows and deferred outflows of resources of the primary government will be contained in the State of New Mexico Comprehensive Annual Financial Report (CARF) for the year ended June 30, 2019 and will be available, when issued, from the Office of the State Controller, Room 166, Bataan Memorial Building, 407 Galisteo Street, Santa Fe, New Mexico, 87501.

### 12. EVALUATION OF SUBSEQUENT EVENTS

The Office has evaluated subsequent events through September 27, 2019, which is the date the financial statements were available to be issued.

# Combining Balance Sheet – General Fund For the Year Ended June 30, 2019

	P259 General		ZC5518 Special	ZD9012 Operations	Total General	
		Fund	Prosecution	<b>Appropriation</b>		Funds
Assets						
Cash	\$	100	-	-	\$	100
State General Fund Investment Pool		138,548	-	3,230		141,778
Travel Advance		204				204
Total Assets	\$	138,852		3,230	\$	142,082
Liabilities						
Accounts payable	\$	15,978	-	-	\$	15,978
Payroll benefits payable		39,872	-	-		39,872
Payroll taxes payable		22,979	-	-		22,979
Accured payroll		60,349	-	-		60,349
Current Liabilities		139,178		-		139,178
Fund Balance						
Unassigned		(326)	-	-		(326)
Assigned to FY20 Budget				3,230		3,230
Total Fund Balance		(326)		3,230		2,904
Total Liabilities and Fund Balance	\$	138,852		3,230	\$	142,082



# Combining Statement of Revenues, Expenditures and Changes in Fund Balances - General Fund For the Year Ended June 30, 2019

	P259 General Fund	ZC5518 Special Prosecution	ZD901Z Operations Appropriation	Total General Funds
Revenue				1
Federal grants	\$ -			\$ -
Total Revenue	-			
Expenditures				
Personal services and benefits	3,033,813	-	-	3,033,813
Contractual services	12,500	-	-	12,500
Other costs	192,299	13,414	46,770	252,483
Capital outlay	39,777			39,777
Total Expenditures	3,278,389	13,414	46,770	3,338,573
Excess (Deficiency) of revenues over				
expenditures	(3,278,389)	(13,414)	(46,770)	(3,338,573)
Other Financing Sources (Uses)				
State general fund appropriations	3,291,200	-	50,000	3,341,200
Reversion to State General Fund FY2019	(12,811)	(86,586)	-	(99,397)
Total Other Financing Sources (Uses)	3,278,389	(86,586)	50,000	3,241,803
Net change in Fund Balance	-	(100,000)	3,230	(96,770)
Fund Balance, beginning	(326)	100,000	-	99,674
Fund Balance, ending	\$ (326)		3,230	\$ 2,904



Combining Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) – General Operating Fund – PZ59

For the Year Ended June 30, 2019

		Actual Amounts	Variance with Final Budget		
	Budgeted A	Amounts	(Budgetary	Positive	
	Original	Basis)	(Ne	egative)	
REVENUES					
State General Fund appropriations	\$ 3,128,400	3,128,400	3,128,400	\$	-
Other financing sources	162,800	162,800	162,800		-
Program Revenue					
Total Revenues	3,291,200	3,291,200	3,291,200	\$	
Fund Balance	<u>-</u>				
	\$ 3,291,200	3,291,200			
EXPENDITURES					
Personnel services & employee benefits	\$ 3,136,500	3,044,500	3,033,813	\$	10,687
Contractual services	21,800	12,500	12,500		-
Other costs	132,900	234,200	232,076		2,124
Total Expenditures	\$ 3,291,200	3,291,200	3,278,389	\$	12,811

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) – 2018 Special Prosecution Appropriation – ZC5518 For the Year Ended June 30, 2019

	Budgeted Amounts Original Final			Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)	
REVENUES						
State General Fund appropriations	\$	-	-	-	\$	-
Other financing sources		-	-	-		-
Program Revenue		-				
Total Revenues		-	-		\$	
Fund Balance		100,000	100,000			
	\$	100,000	100,000			
EXPENDITURES						
Personnel services & employee benefits	\$	-	-	-	\$	-
Contractual services		-	-	-		-
Other costs		100,000	100,000	13,414		86,586
Total Expenditures	\$	100,000	100,000	13,414	\$	86,586

This appropriation was received in 2018 to aid with the prosecution of a defendant in what was expected to be a very prolonged trial. All of the above expenditures were incurred in FY 2019 and the balance of \$86,586 was reverted as part of the FY 2019 reversion.

Combining Statement of Revenues, Expenditures and Changes in Fund Balance Budget and Actual (Budgetary Basis) –2019 Special Appropriation for Operations – ZD901Z For the Year Ended June 30, 2019

	Budgeted Amounts Original Final			Actual Amounts (Budgetary Basis)	Variance with Final Budget Positive (Negative)	
REVENUES						
State General Fund appropriations	\$	50,000	50,000	50,000	\$	-
Other financing sources		-	-	-		-
Program Revenue						
Total Revenues		50,000	50,000	50,000	\$	
Fund Balance						
	\$	50,000	50,000			
EXPENDITURES						
Personnel services & employee benefits	\$	-	-	-	\$	-
Contractual services		-	-	-		-
Other costs		50,000	50,000	46,770		3,230
Total Expenditures	\$	50,000	50,000	46,770	\$	3,230

This special appropriation was received in FY 2019 for operations of the Attorney's Office and is available until June 30, 2020. All of the expenditures shown above were incurred in FY 2019. The remaining budget balance of \$3,230 is shown in the Balance Sheet –Governmental Funds – as Fund Balance Assigned to FY20 Budget.





# Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards

Ms. Andrea Reeb, District Attorney
Ninth Judicial District Attorney
Clovis, New Mexico
and
Mr. Brian Colon, New Mexico State Auditor
Office of the State Auditor
Santa Fe, New Mexico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, the aggregate remaining fund information, the budgetary comparisons of the general fund and major special revenue funds, of the State of New Mexico Office of the Ninth Judicial District Attorney (Office) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Office's basic financial statements, and have issued our report thereon dated September 25, 2019.

### **Internal Control over Financial Reporting**

In planning and performing our audit, of the financial statements, we considered the Office's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Office's internal control. Accordingly, we do not express an opinion on the effectiveness of the Office's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.



Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did not identify any deficiencies in internal control that we consider to be significant deficiencies.

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Office's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests did not disclose any instances of noncompliance or other matters that are required to be reported under Government Auditing Standards.

## **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the result of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Zlotnick, Laws & Sandoval, P.C.

Zlohick fuz & Sudoval, P.C

Santa Fe, New Mexico

September 25, 2019



Prior Year – NM 2018-001 Travel and Per Diem – Other Compliance

# Schedule of Findings and Responses For the Year ended June 30, 2019

Summary of Audit Results

Type of auditor's report issued

Unmodified

Internal control over financial reporting:

• Material weakness(es) identified?

No

Noncompliance material to financial statements noted?

material weaknesses?

• Significant deficiency(ies) identified

that are not considered to be

No

No

Resolved

# **Exit Conference**

An exit conference was held in a closed session on September 25, 2019. In attendance were the following:

Representing the Ninth Judicial District Attorney:

Andrea Reeb, District Attorney
Steve North, Chief Financial Officer

Representing Zlotnick, Laws & Sandoval, P.C.

Asa Laws, CPA

# **FINANCIAL STATEMENTS**

The accompanying financial statements of the Office have been prepared by Zlotnick, Laws & Sandoval, P.C., the Office's independent public auditors; however, the financial statements are the responsibility of management.