STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE

Financial Statements
June 30, 2010

(With Independent Auditor's Report Thereon)



STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE June 30, 2010

Table of Contents

INTRODUCTORY SECTION	<u>Page</u>
Title Page Table of Contents Official Roster	i ii iii
FINANCIAL SECTION	
Independent Auditor's Report	iv-v
Management's Discussion and Analysis	vi-viii
Basic Financial Statements: Exhibit	
Government-Wide Financial Statements	
Statement of Net Assets A	. 1
Statement of Activities	. 2
Fund Financial Statements	
Balance Sheet - Governmental Funds	. 3
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds	. 4
Budget Comparison Statement	
Statement of Revenues and Expenditures - Budget and Actual - General Fund E	5
Notes to Financial Statements	6-16
OTHER REPORTS	
Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with Government Auditing Standards	17-18
Schedule of Findings	19
Financial Statement Preparation and Exit Conference	20

STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE June 30, 2010

Legislative Education Study Committee

Senator Cynthia Nava	Chair
	Vice Chair
Senator Mary Jane M. García	Member
Senator Gay G. Kernan	Member
Senator Lynda M. Lovejoy	Member
Representative Roberto "Bobby" J. Gonzales	Member
	Member
Representative Dennis J. Roch	Member
Representative Mimi Stewart	Member
	Member
<u> </u>	d <u>visory</u>
Representative Andrew J. Barreras	Senator Vernon D. Asbill
Representative Ray Begaye	Senator Stephen H. Fischmann
Representative Eleanor Chávez	Senator Howie C. Morales
Representative Nathan P. Cote	Senator John Pinto

Representative Nathan P. Cote Representative Nora Espinoza Representative Mary Helen Garcia Representative Karen E. Giannini Representative John A. Heaton

Representative Sheryl M. Williams Stapleton

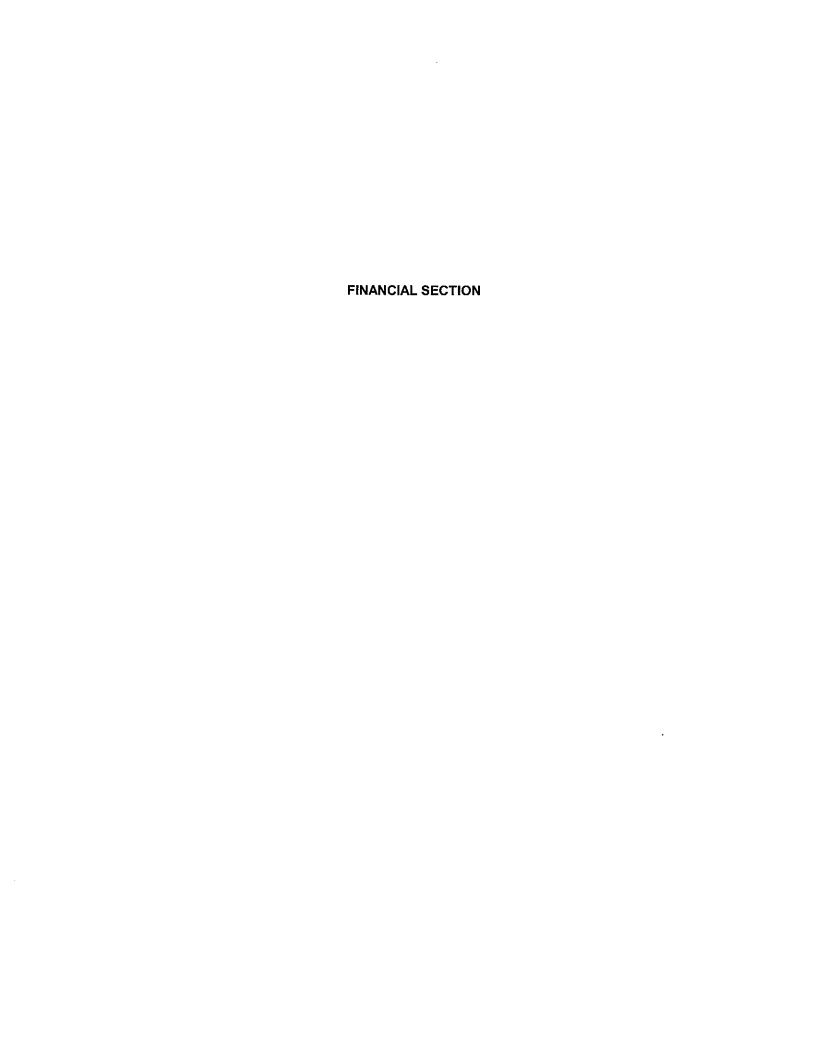
Representative Shirley A. Tyler

Senator John Pinto Senator Sander Rue

Senator William E. Sharer

Administrative Officials

Frances Ramírez-Maestas	Director
David Harrell, PhD Deputy	Director



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INDEPENDENT AUDITOR'S REPORT

Frances Ramírez-Maestas, Director Legislative Education Study Committee and Mr. Hector H. Balderas New Mexico State Auditor Santa Fe, New Mexico

We have audited the accompanying financial statements of the governmental activities, the major fund (general fund), and the budgetary comparison statement of the general fund of the State of New Mexico, Legislative Education Study Committee (Committee), a component unit of the State of New Mexico, as of and for the year ended June 30, 2010, which collectively comprise the State of New Mexico, Legislative Education Study Committee's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Committee's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the agency's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

As discussed in Note 1.A to the financial statements, the financial statements of the Committee are intended to present the financial position and changes in financial position of only that portion of the governmental activities, the major fund (general fund), and the budgetary comparison statement of the State of New Mexico that is attributable to the transactions of the Committee. They do not purport to, and do not present fairly the financial position of the State of New Mexico as of June 30, 2010, and the changes in its financial position and its cash flows, where applicable, for the year ended in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund (general fund) of the State of New Mexico, Legislative Education Study Committee, as of June 30, 2010, and the respective changes in financial position, thereof, and the respective budgetary comparison for the general fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with **Government Auditing Standards**, we have also issued our report dated October 8, 2010, on our consideration of the Committee's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and



the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with **Government Auditing**Standards and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages vi through viii are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Robert J. Rivera, CPA, PC

Munt J. Riina, GA. PC

Santa Fe, New Mexico October 8, 2010

New Mexico Legislative Education Study Committee Management's Discussion and Analysis For Audited Year Ending June 30, 2010

Because the Legislative Education Study Committee is a single purpose government with only one fund, the accompanying government-wide financial statements differ from the fund financial statements by reporting capital assets, related depreciation and long-term debt. This is reflected in the fund financial statements in the accompanying Exhibits C and D, which indicates a narrower focus than that of the government-wide financial statements.

Government-Wide Financial Statements

The government-wide financial statements are designed to focus on the primary government as a whole. They are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange transactions and exchange like transactions recognized when the exchange takes place. The Statement of Net Assets is prepared on an asset less liabilities resulting in net assets format. The Statement of Activities is presented in an expense compared to revenues resulting in the change in net assets for the period format.

Fund Financial Statements

The fund financial statements are designed to focus on major functions of the primary government. They are prepared on the modified accrual basis of accounting (see notes to financial statements) and use the current financial resources measurement focus. Revenues are recognized in the accounting period in which they become available and measurable. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable. They reflect capital asset acquisitions as expenditures rather than assets of the acquiring fund. No depreciation is recognized. Similarly, long-term debt is not recognized in the fund financial statements.

Following is a narrative overview and analysis of the financial activities of the Legislative Education Study Committee's financial statements. The Legislative Education Study Committee is a single-purpose government entity with no component units.

Financial Highlights

Government-Wide Financial Statements:

		FY 2010		FY 2009		<u>Change</u>
Total assets	\$	500,215	\$	186,015	\$	314,200
Total Liabilities	_	513,829		191,785	-	322,044
Net assets	\$_	(13,614)	\$	(5,770)	\$ _	(7,844)
Revenues and Transfers:						
General Fund appropriation	\$	1,282,300	\$	1,260,900	\$	21,400
Reversions to the state general fund for FY10		(413,478)		(97,332)		(316,146)
Other financing sources		-		25,500		(25,500)
MIscellaneous revenue		965		-		965
Miscellaneous - donated capital assets		990		3,985		(2,995)
Loss on disposal of capital assets	-	<u>-</u>	-	(2,204)	_	2204
Total revenues and transfers	_	870,777	-	1,190,849	_	(320,072)

New Mexico Legislative Education Study Committee Management's Discussion and Analysis For Audited Year Ending June 30, 2010

Government-Wide Financial Statements: (Cont'd)

		FY 2010		FY 2009		<u>Change</u>
Expenses:						
Personal services & employee benefits		741,710		1,025,747		(284,037)
Contractual services		11,109		30,358		(19,249)
Other costs		112,542		99,588		12,954
Depreciation	_	13,260	_	14,777	-	(1,517)
Total expenses		878,621		1,170,470	_	(291,849)
Change in net assets		(7,844)	_	20,379	_	(28,223)
Net assets, beginning, as originally stated		(5,770)		(27,345)		21,575
Prior period adjustments	_		_	1,196	_	(1,196)
Net assets, beginning, as restated		(5,770)	_	(26,149)	_	20,379
Net assets, ending	\$ _	(13,614)	\$_	(5,770)	\$_	(7,844)
Fund Financial Statements:		FY 2010		FY 2009		<u>Change</u>
Total assets	\$	467,944	\$	148,378	\$	319,566
Total liabilities	_	460,174	_	137,083	_	323,091
Fund balance	\$	7,770	\$_	11,295	\$ _	(3,525)
		FY 2010		FY 2009		<u>Change</u>
Fund Balance:						
Reserved for petty cash	\$	60	\$	60	\$	-
Reserved for prepaid postage	_	7,710	_	11,235	_	(3,525)
Total fund balance	\$_	7,770	\$_	11,295	\$_	(3,525)

New Mexico Legislative Education Study Committee Management's Discussion and Analysis For Audited Year Ending June 30, 2010

The change in the government-wide total assets (increase \$314,200), is attributable to a \$323,091 increase in cash, and a decrease in property and equipment of \$5,366. There was an increase in liabilities of \$322,044 in the government-wide Statement of Net Assets, and an increase of \$319,566 in assets and an increase of \$323,091 in liabilities in the fund financial statements governmental funds balance sheet (see Exhibits A and C). The change in net assets reflects the results of operations. Appropriations decreased by \$4,100. The total fund balance decreased by \$3,525.

The Committee is in sound financial condition and is returning \$413,478 of unused appropriations to the state General Fund. The Committee was appropriated \$1,331,000 in Laws 2009, Chapter 1. The appropriation was reduced by \$22,500 in Laws 2009, Chapter 124 and further reduced by \$26,200 in Laws 2009, Chapter 4, 1st Special Session resulting in a final budget of \$1,282,300 for the year. There were no expenditure category budget adjustments from the final approved budget during the year.

The Committee has only one significant capital asset (a large copier). Total assets above included \$32,271 of net capital assets.

The only debt the Committee has is in compensated absences of which \$41,051 is considered current and \$12,604 is long-term.

There are no known facts, decisions, or conclusions that are expected to have a significant effect on financial positions, results of operations, or other changes. Two developments that may impact the LESC's operations for FY11 include: (1) three authorized, but vacant positions that have not been filled because of a lack of office space; and (2) anticipated FY11 budget reductions.

Requests for Information

The financial report is designed to provide a general overview of the State of New Mexico, Legislative Education Study Committee finances for all those interested in the Committee's finances. If you have any questions about this report or need additional information, contact:

Frances Ramírez-Maestas, Director State of New Mexico, Legislative Education Study Committee State Capitol North, 325 Don Gaspar, Suite 200 Santa Fe, NM 87501 (505) 986-4591



STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE Statement of Net Assets June 30, 2010

	(Sovernmental Activities
ASSETS	_	
Investment in the State Treasurer General Fund investment Pool	\$	459,893
Petty cash		60
Prepaid postage		7,710
Due from other state agencies		281
Capital assets (net of accumulated depreciation)	_	32,271
Total assets	_	500,215
LIABILITIES		
Accounts payable		9,611
Payroll benefits payable		11,580
Payroll taxes payable		8,039
Accrued payroll payable		17,185
Due to State General Fund (note 5)		413,759
Compensated absences:		
Due within one year		41,051
Due after one year	-	12,604
Total liabilities		513,829
NET ASSETS		
Invested in capital assets		32,271
Restricted		-
Unrestricted	_	(45,885)
Total net assets	\$	(13,614)

STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE Statement of Activities For the Year Ended June 30, 2010

	_	Governmental Activities
Expenses:		
General government:		
Personal services and employee benefits	\$	741,710
Contractual services		11,109
Other costs		112,542
Depreciation	-	13,260
Total expenses	-	878,621
General revenues and transfers:		
Miscellaneous-donated capital assets		990
Miscellaneous revenue		965
Transfers in:		
State General Fund appropriation		1,282,300
Reversion to State General Fund - FY 2010	-	(413,478)
Total general revenues and transfers	-	870,777
Increase (decrease) in net assets		(7,844)
Net assets, beginning	-	(5,770)
Net assets, ending	\$_	(13,614)

STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE

Balance Sheet Governmental Funds June 30, 2010

		General Fund
ASSETS	-	-
Investment in State Treasurer General Fund Investment Pool	\$	459,893
Petty cash		60
Due from other state agencies		281
Prepaid postage	-	7,710
Total assets	\$	467,944
LIABILITIES AND FUND BALANCES		
LIABILITIES		
Accounts payable	\$	9,611
Payroll benefits payable		11,580
Payroli taxes payable		8,039
Accrued payroll payable		17,185
Due to State General Fund (note 5)	_	413,759
Total liabilities	_	460,174
FUND BALANCES		
Fund balances:		
Reserved for petty cash		60
Reserved for prepaid postage	_	7,710
Total fund balances	=	7,770
Total liabilities and fund balances	\$ <u>_</u>	467,944
Amounts reported in the Statement of Net Assets (Exhibit A) differ because:		
Total fund balances (Exhibit C)	\$	7,770
Capital assets reported in governmental activities are not financial		
resources and, therefore, are not reported in the funds		32,271
Compensated absences accrued in the government-wide financial		
statements are excluded from the governmental funds statement	_	(53,655)
Net assets per Statement of Net Assets (Exhibit A)	\$_	(13,614)
	_	

STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE

Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds

For the Year Ended June 30, 2010

	G	eneral Fund
Revenues: Other state funds:		
Miscellaneous	\$	965
Total revenues	т	965
Expenditures:		
General government:		
Current:		
Personal services and employee benefits		742,757
Contractual services Other costs		11,109
Capital outlay		111,942 7,504
Total expenditures		873,312
·		
Excess (deficiency) of revenues over expenditures		(872,347)
Other financing sources (uses):		
Transfers in:		
State General Fund appropriation Transfers out:		1,282,300
Reversion to State General Fund - FY 2010		(413,478)
Total other financing sources (uses)		868,822
Net change in fund balance		(3,525)
Fund balances:		
Fund balance, beginning		11,295
Fund balance, ending	e —	
i and balance, ending	\$	7,770
Amounts reported in the Statement of Activities (Exhibit B) are different because:		
Net change in fund balance (Exhibit D)	\$	(3,525)
Net change in long-term and current portions of compensated absences		1,047
Capital assets value of donated assets included in miscellaneous revenue in the Statement of Activities		990
Amount by which depreciation and loss on disposal of capital assets exceeds capital outlay expenditures for FY10		(6,356)
Change in net assets (Exhibit B) of governmental activities	\$	(7,844)
The accompanying notes are an integral part of the financial statements.		

STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE

Statement of Revenues and Expenditures - Budget and Actual General Fund

For the Year Ended June 30, 2010

	Budgeted Amounts			Actual		Variance		
Revenues:	_	Original	_	Final	_	Budget Basis		Favorable (Unfavorable)
State General Fund:								
General Fund appropriation Miscellaneous revenue	\$ _	1,308,500	\$ _	1,282,300	\$_	1,282,300 965	\$	- 965
Total revenues		1,308,500		1,282,300	\$_	1,283,265	\$	965
Cash balance budgeted				_				
Total resources	\$_	1,308,500	\$_	1,282,300				
Expenditures:								
General government:								
Personal services and								
employee benefits	\$	1,107,500	\$	1,107,500	\$	742,757	\$	364,743
Contractual services		50,000		23,800		11,110		12,690
Other costs		151,000	_	151,000	_	115,921	-	35,079
Total expenditures	\$ __	1,308,500	\$_	1,282,300	\$_	869,788	\$_	412,512

Reconciliation of GAAP basis to budget basis expenditures:	_	Revenues	-	Expenditures
GAAP basis	\$	1,283,265	\$	878,621
Adjustments:				•
Prepaid postage used		-		(3,525)
Depreciation expense		-		(13,260)
Capital outlay		-		6,904
Compensated absences		-		1,047
Rounding	_		_	1
Budget basis expenditures	\$_	1,283,265	\$_	869,788

The "actual" expenditures on the budget basis do not include any accounts payable that required a request to pay prior-year bills out of the FY 2011 budget.

1. Summary of Significant Accounting Policies

The financial statements of the State of New Mexico, Legislative Education Study Committee (Committee) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. In addition, applicable Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989 apply, unless they conflict with GASB pronouncements. The more significant of the Committee's accounting policies are described below:

A. Reporting Entity and Component Units

The State of New Mexico, Legislative Education Study Committee is a permanent joint interim committee of the legislature composed of ten members, four from the senate and six from the house of representatives. The house education committee and the senate education committee shall be represented. The Committee members shall be appointed for two-year terms which shall expire on the first day of each odd-year session. The Legislative Education Study Committee is governed by Sections 2-10-1 through 2-10-5 NMSA 1978. That section provides that the Committee shall:

- 1. direct the director in his/her work for the committee;
- conduct a continuing study of all education in New Mexico, the laws governing such education
 and the policies and costs of the New Mexico educational system; provided that such studies
 shall not duplicate studies of the board of educational finance, nor shall such studies, related to
 higher education, deal with any subject other than the training of certified teaching personnel in
 post-secondary institutions;
- 3. recommend changes in laws relating to education, if any are deemed desirable, and draft and present to the legislature any legislation necessary; and
- 4. make a full report of its findings and recommendation for the consideration of each odd-year session on or before the tenth day thereof, and make additional reports as it deems necessary.

The Committee is a component unit of the primary government, the State of New Mexico. The Committee has no component units. These financial statements present the financial position and results of operation of only those Statewide Human Resources, Accounting and Management Reporting System (SHARE) funds over which the Committee has oversight responsibility. The Committee has decision-making authority, the power to designate management, the responsibility to significantly influence operations and primary accountability for fiscal matters. The Committee is a user organization of the SHARE system. The service organization is the Department of Finance and Administration (DFA). The SHARE system was implemented July 1, 2006.

B. Government-Wide and Fund Financial Statements

The **government-wide financial statements**, the statement of net assets and the statement of activities, report information on all of the non-fiduciary activities. The Committee does not have any fiduciary activities. The Committee does not have any business-type activities; therefore, only governmental activities are shown. Governmental activities are normally supported by taxes and intergovernmental revenues.

Notes to Financial Statements June 30, 2010

1. Summary of Significant Accounting Policies (Cont'd)

B. Government-Wide and Fund Financial Statements (Cont'd)

The **fund financial statements**, the balance sheet and the statement of revenues, expenditures and changes in fund balances, are presented to report additional and detailed information about the Committee. The Committee has only one type of fund financial statements, a governmental fund; and it has only one type of governmental funds, its general fund (Share Fund #13100). The general fund is the Committee's operating fund and includes all financial transactions conducted to fulfill its general government function. It accounts for all financial resources of the Committee.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting is related to the timing of the measurements made, regardless of the measurement focus applied.

The **government-wide financial statements** are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement No. 33, *Accounting and Financial Reporting for Nonexchange Transactions*, which was adopted by the Committee as of July 1, 2000. The Committee has no program revenue and the Committee has no indirect costs which would need to be allocated to an expenditure function in the Statement of Activities. Capital assets are reported at historical cost and depreciated over their estimated useful lives. Depreciation expense is reported in the statement of activities.

When an expense is incurred for purposes for which both unrestricted and restricted net assets are available, the Committee first uses restricted resources, then unrestricted resources.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Only current assets and current liabilities are included on the balance sheet. The reported fund balance is considered a measure of available spendable resources.

Governmental fund operating statements present increases (revenues and other financing sources) and decreases (expenditures and other financing uses) in fund balance. Accordingly, they are said to present a summary of sources and uses of available spendable resources during a period. Revenues are recognized as soon as they are both measurable and available. Revenues are available if collectible within the current period or soon enough afterwards to pay liabilities of the current period. The Committee considers revenues to be available if collected within sixty days of the end of the fiscal year. Expenditures are recorded when a liability is incurred, as under accrual accounting. The Committee does not have any debt service expenditures. The current portion of the compensated absences liability is not included in the fund financial statements because the State of New Mexico does not budget for any compensated absences in the current year.

1. Summary of Significant Accounting Policies (Cont'd)

D. Receivables and Payables

Any amounts "due to/from other state agencies" shown in the general fund reflect outstanding balances of the receivables and payables between the Committee and other departments of the State of New Mexico. Amounts shown as "due to the state general fund" reflect current year reversions for unexpended and unencumbered appropriations and stale dated warrant amounts for the current fiscal year.

E. Capital Assets

Capital assets of the Committee include furniture and fixtures, and equipment. The Committee does not have any infrastructure. Capital assets are defined in Section 12-6-10 NMSA 1978. Section 12-6-10 NMSA 1978, was amended effective June 19, 2005, changing the capitalization threshold of movable chattels and equipment from items costing more than \$1,000 to items costing more than \$5,000. The Department has adopted this change in an accounting estimate, per Accounting Principles Board (APB) 20. Old inventory items that do not meet the new capitalization threshold will remain on the inventory list and continue to be depreciated. Any items received after July 1, 2005, will be added to the inventory only if they meet the new capitalization policy. Such assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. Computer software which is purchased with data processing computer equipment is included as part of the capitalized computer equipment data processing in accordance with 2.20.1.9 C (5). The cost of maintenance and repairs that do not add to the asset value or materially extend assets lives are not capitalized. The Committee does not undertake major capital projects involving interest costs during the construction phase. There is no debt related to the capital assets. Capital assets of the Committee are depreciated using zero salvage value and the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Furniture and fixtures	7
Data processing equipment	4
Equipment	5

F. Budget and Budgetary Accounting

The Committee prepares and submits an annual budget for the General Fund to the Department of Finance and Administration (DFA) for approval based upon the appropriations made by the State Legislature. This budget must be submitted by September 1 for the fiscal year commencing the following July 1. The operating budget includes proposed expenditures and the means of financing them and is approved by the Legislature of the State of New Mexico. Subsequent amendments affecting a category must be approved by the Director of the State Budget Division of DFA. There were changes made during the fiscal year ended June 30, 2010.

Budgets are controlled at the "appropriation unit" level. Appropriations lapse at the end of the fiscal year except for those goods and services provided to the Committee by June 30th. The accounting records are held open for approximately two additional months, per DFA directive, in order to record the transactions in the fiscal year ended June 30th. These transactions amounting to \$9,611 were recorded as accounts payable at June 30, 2010.

1. Summary of Significant Accounting Policies (Cont'd)

F. Budget and Budgetary Accounting (Cont'd)

The budget for the General Fund is adopted on a modified accrual basis of accounting. Per the General Appropriation Act, Chapter 3, Laws of 200, Section 3, Paragraph O, the budgetary basis is modified accrual. However, there is statutory exception. The budget is adopted on the modified accrual basis of accounting except for accounts payable accrued at the end of the fiscal year that do not get paid by the statutory deadline per Section 6-10-4 NMSA 1978. Those accounts payable require approval to pay prior year bills out of the FY 2011 budget. At June 30, 2010, there were none.

In accordance with the requirements of Section 2.2.2 10.A (2) (b) of 2.2.2 NMAC Requirements for Contracting and Conducting Audits of Agencies and the allowance made by GASB 34 footnote 53, the budgetary comparison statement has been included as part of the basic financial statements.

G. Accrued Compensated Absences

Annual leave and other compensated absences with similar characteristics are accrued as a liability as benefits are earned by employees if: the employees' right to receive compensation is attributable to services already rendered; and, it is probable that the employer will compensate employees for benefits through paid time off or some other means, such as cash payments at termination or retirement.

Where applicable, the compensated absence liability is presented in two parts in the government-wide financial statements, a current portion and long-term portion. The current portion is the amount expected to be expended during fiscal year 2010. It is an estimate management determined by applying a percentage to the June 30, 2010 liability. The percentage used was determined by comparing the amount actually paid out during fiscal year 2010 compared to the liability balance at June 30, 2010.

Employees accumulate annual leave at a rate based on appointment date and length of continuous service. There is no limit to the amount of annual leave that a staff member may accrue. In addition, 1) upon termination or retirement, a staff member will receive up to thirty days of compensation for unused annual leave at the employee's hourly wage; 2) upon retirement a staff member may also receive compensation for unused annual leave in excess of thirty days at the employee's hourly wage; and 3) if there are sufficient funds in the budget at the end of a fiscal year, a supervisor may sell up to 120 hours of annual leave accrued in excess of 600 hours, at the supervisor's hourly wage. For the deputy director and the office manager, this payment is at the discretion and approval of the Committee.

Employees accumulate sick leave at a rate of 8 hours per month. There is no limit to the amount of sick leave that an employee may accumulate. State agencies are allowed to pay fifty percent of each employees hourly rate for accumulated sick leave over 600 hours, up to 120 hours. Payment may be made only once per fiscal year at a specified pay period in either January or July. Additionally, upon retirement, those employees with over 600 hours of accumulated sick leave have the option to convert 400 hours of such leave to cash, at one half of their hourly rate.

Fair Labor Standards Act (FLSA) states that nonexempt employees accumulate compensation time at a rate of 1.5 times the number of hours worked, in excess of forty hours per week, based on their regular hourly rate. Exempt and classified employees who are FLSA exempt accumulate compensation time at the same rate as the number of hours worked. Exempt employees could not carry forward unused compensation time into January of the 2010 calendar year. Overtime must be preapproved by

Summary of Significant Accounting Policies (Cont'd)

G. Accrued Compensated Absences (Cont'd)

management. Payment of this liability can be made by compensated leave time or cash payment. At June 30, 2010, there was no compensation time owed to any employees.

In accordance with GASB 16, accrued compensated absences consist of accumulated annual leave. sick leave between 600 and 720 hours, compensatory leave for employees, including the related employers' matching FICA and Medicare payroll taxes.

Н. Reversions

The Committee's State General Fund appropriation was authorized by Laws of 2009, Ch. 1, Sec. 5 and reduced by Laws 2009, Ch. 124, Sec. 10 and further reduced by Laws 2009, Ch. 4, 1st Special Session. The laws do not contain language pertaining to the reversion of any unexpended funds. However, pursuant to Chapter 24, Laws of 2009, unexpended balances in agency accounts remaining at the end of fiscal year 2010 shall revert to the State General Fund by October 1, 2010, unless otherwise indicated in the General Appropriation Act of 2009 or otherwise provided by law. Accordingly, FY 2010 reversions due to the State General Fund of \$413,478 are included in the amount due to the state general fund at June 30, 2010, totaling \$413,759.

Net Assets/Fund Equity

In the government-wide financial statements, net assets consist of three components; invested in capital assets, restricted, and unrestricted. The Committee's Net Assets-Invested in Capital Assets equals the capital assets, net of related accumulated depreciation. The Committee's financial statement does not show any net assets restricted because it does not have any resources remaining in the net assets that were received or earned with the explicit understanding between the Committee and the resource provider (grantor, contributor, other government, or enabling legislation) that the funds would be used for a specific purpose. Therefore, all remaining net assets that are not related to capital assets are shown as unrestricted. This was a deficit of \$45,885 at June 30, 2010.

In the fund financial statements, reservations of fund balance are created to either (1) satisfy legal covenants that require that a portion of the fund balance be segregated, or (2) identify the portion of the fund balance that is not appropriable for future expenditures. Specific reservations of the fund balance account are summarized below:

\$ 7,710

Reserve for petty cash \$ 60 Reserve for prepaid postage

Investment in the State Treasurer General Fund Investment Pool

Name of Depository	Account <u>Name</u>	Agency Number	SHARE Fund#	Balance per Depository Investment Pool	Balance per <u>Books</u>
State Treasurer	State of NM Legislative Education Study Committee	11700	13100	\$459,893	\$459,893

2. <u>Investment in the State Treasurer General Fund Investment Pool</u> (Cont'd)

All cash of the Committee, except for petty cash, is held in the State Treasurer General Fund Investment Pool. The State Treasurer has the power to invest money held in demand deposits and not immediately needed for the operation of state government in securities in accordance with Section 6-10-10, I through O, NMSA 1978 as amended. The State Treasurer with the advice and consent of the State Board of Finance can invest money held in demand deposits and investments not immediately needed for the operation of state government in:

- (a) Securities issued by the United States (U.S.) government or by its departments or agencies and direct obligations of the U.S. or are backed by the full faith and credit of the U.S. government or agencies sponsored by the U.S. government;
- (b) Contracts for the present purchase and resale at a specified time in the future, not to exceed one year or, in the case of bond proceeds, not to exceed three years, of specific securities at specified prices at a price differential representing the interest income to be earned by the state. No such contract shall be invested in unless the contract is fully secured by obligations of the United States of other securities backed by the United States having a market value of at least one hundred two percent of the amount of the contract:
- (c) Contracts for the temporary exchange of state-owned securities for the use of broker-dealers, banks or other recognized institutional investors in securities, for periods not to exceed one year for a specified fee rate. No such contract shall be invested in unless the contract is fully secured by exchange of an irrevocable letter of credit running to the state, cash or equivalent collateral of at least one hundred two percent of the market value of the securities plus accrued interest temporarily exchanged. The collateral required for either of the forms of investment in sections (b) and (c) shall be delivered to the fiscal agent of New Mexico or its designee contemporaneously with the transfer of funds or delivery of the securities at the earliest time industry practice permits, but in all cases, settlement shall be on the same-day basis. Neither of the contracts in (b) or (c) shall be invested in unless the contracting bank, brokerage firm or recognized institutional investor has a net worth in excess of five hundred million dollars;
- (d) Any of the following investments in an amount not to exceed forty percent of any fund that the state treasurer invests: (1) commercial paper rated "prime" quality by a national rating service, issued by corporations organized and operating within the U.S.; (2) medium-term notes and corporate notes with a maturity not exceeding five years that are rated A or its equivalent or better by a nationally recognized rating service and that are issued by a corporation organized and operating in the U.S.; or (3) an assetbacked obligation with a maturity not exceeding five years that is rated AAA or its equivalent by a nationally recognized rating service;
- (e) Shares of a diversified investment company registered pursuant to the federal Investment Company Act of 1940 that invests in U.S. fixed income securities or debt instruments authorized pursuant to (a), (b) and (d) above provided that the investment company has total assets under management of at least one billion dollars and the investments made by the State Treasurer pursuant to this paragraph are less than five percent of the assets of the investment company; or
- (f) Individual, common or collective trust funds of banks or trust companies that invest in U.S. fixed income securities or debt instruments authorized pursuant to (a), (b) and (d) above provided that the investment manager has assets under management of at least one billion dollars and the investments made by the state treasurer pursuant to this paragraph are less than five percent of the assets of the individual, common or collective trust fund.

2. <u>Investment in the State Treasurer General Fund Investment Pool</u> (Cont'd)

No public funds can be invested in negotiable securities or loans to financial institutions fully secured by negotiable securities at current market value shall be paid out unless there is a **contemporaneous transfer of the securities** at the earliest time industry practice permits, but in all cases, settlement shall be on a same-day basis either by physical delivery or, in the case of uncertificated securities, by appropriate book entry on the books of the issuer, to the purchaser or to a reputable third-party safekeeping financial institution acting as agent or trustee for the purchaser, which agent or trustee shall furnish timely confirmation to the purchaser.

The Committee is not subject to interest rate risk, credit risk, or the involuntary participation in the pool.

For additional GASB 40 disclosure information regarding cash held by the State Treasurer, the reader should see the separate audit report for the State Treasurer's Office for the fiscal year ended June 30, 2010.

3. Changes in Capital Assets

Capital Assets:		Balance 6/30/09	-	Adjust.		Adjusted Balance 6/30/09		Additions	Deletions	-	Balance 6/30/10
Furniture and fixtures Data processing equipment Equipment	\$	24,505 60,290 54,053	\$	2,309 (14,171) 11,862	\$	26,814 46,119 65,915	\$	- 990 6,904	\$ - - (5,996)	\$	26,814 47,109 66,823
Total capital assets	\$	138,848	\$ _	-	\$	138,848	\$	7,894	\$ (5,996)	\$_	140,746
Accumulated Depreciation	:										
Furniture and fixtures Data processing equipment Equipment	\$	(22,198) (56,902) (22,111)	\$	(2,309) 25,728 (23,419)	\$	(24,507) (31,174) (45,530)	\$	(345) (6,053) (6,862)	\$ - - 5,996	\$	(24,852) (37,227) (46,396)
Total accum. depreciation	\$_	(101,211)	\$_	h	\$	(101,210)	\$	(13,260)	\$ 5,996	\$_	(108,474)
Net Capital Assets:											
Furniture and fixtures Data processing equipment Equipment	\$	2,307 3,387 31,943	\$_	- 11,557 (11,557)	\$	2,307 14,944 20,386	\$	(345) (5,063) 42	\$ - - -	\$_	1,962 9,881 20,428
Net capital assets	\$_	37,637	\$_	-	\$_	37,638	\$	(5,366)	\$ 	\$_	32,271

Current year depreciation expense was \$13,260.

4. Changes in Compensated Absences

A summary of changes in the current and long-term portion of compensated absences follows:

	Balance July 1, 2009	<u>Increase</u>	(Decrease)	Balance <u>June 30, 2010</u>
Current compensated absences payable	\$42,183	\$33,912	\$(35,044)	\$41,051
Long-term compensated absences payable	<u>12,519</u>	<u>10,412</u>	(10,327)	12,604
Total compensated absences payable	\$ <u>54,702</u>	\$ <u>44,324</u>	\$ <u>(45,371</u>)	\$ <u>53,655</u>

Compensated absences are paid with General Fund appropriations out of the SHARE Fund 13100.

5. <u>Due to State General Fund - Reversions</u>

The following is a summary of the amount due to the State General Fund at June 30, 2010, from the General Operating Account (Fund 13100):

Cash Balance - June 30, 2010 (Fund 13100)	\$459,893
Add:	
Due from other state agencies	281
Less:	
Accounts payable, June 30, 2010	(9,611)
Payroll taxes payable, June 30, 2010	(8,039)
Accrued payroll, June 30, 2010	(17,185)
Payroll benefits, June 30, 2010	(11,580)
Due to State General Fund, June 30, 2010	\$ <u>413,759</u>
Source of reversion amounts by budget fiscal years are:	
FY 2010 - Unexpended budget balance	\$412,513
FY 2010 - Miscellaneous revenue	<u>965</u>
	413,478
FY 2009 - Miscellaneous revenue-amount due from	
other state agencies	<u>281</u>
Total reversion due to the State General Fund, June 30, 2010	\$ <u>413,759</u>

6. Operating Transfers

Following is a schedule of non-exchange operating transfers occurring during the year.

	Agency	Fund	Transfers			
Purpose of Transfer	<u>Number</u>	<u>Number</u>	<u>To</u>	<u>From</u>		
General Fund appropriation (Laws 2009, Ch. 1., Laws 2009, Ch. 124,	11700	13100	\$1,282,300			
Laws 2009, Ch. 4 SS)	34100	85300		\$1,282,300		
Reversion of unused FY 09	34100	85300	97,332			
General Fund appropriation	11700	13100		97,332		

7. Pension Plan - Public Employees Retirement Association

Plan Description. Substantially all of the Legislative Education Study Committee's full-time employees participate in a public employee retirement system authorized under the Public Employees Retirement Act (Chapter 10, Article 11, NMSA 1978). The Public Employees Retirement Association (PERA) is the administrator of the plan, which is a cost-sharing multiple-employer defined benefit retirement plan. The plan provides for retirement benefits, disability benefits, survivor benefits and cost-of-living adjustments to plan members and beneficiaries. PERA issues a separate, publicly available financial report that includes financial statements and required supplementary information for the plan. That report may be obtained by writing to PERA, P.O. Box 2123, Santa Fe, NM 87504-2123. The report is also available on PERA's website at www.pera.state.nm.us.

Funding Policy. Plan members are required to contribute 8.92% (ranges from 3.83% to 16.65% depending upon the plan, i.e., state general, municipal police, municipal fire, municipal detention officer) of their gross salary. The Committee is required to contribute 15.09% (ranges from 7.0% to 25.72% depending upon the plan) of the gross covered salary. The contribution requirements of plan members and the Committee are established in State statute under Chapter 10, Article 11, NMSA 1978. The requirements may be amended by acts of the legislature. The Committee's contributions to PERA for the fiscal years ending June 30, 2010, 2009, and 2008 were \$83,306, \$115,910, and \$123,549, respectively, which equal the amount of the required contributions for each fiscal year.

8. Post Employment Benefits - State Retiree Health Care Plan

Plan Description. The Legislative Education Study Committee contributes to the New Mexico Retiree Health Care Fund, a cost-sharing multiple-employer defined benefit postemployment healthcare plan administered by the New Mexico Retiree Health Care Authority (RHCA). The RHCA provides health care insurance and prescription drug benefits to retired employees of participating New Mexico government agencies, their spouses, dependents, and surviving spouses and dependents. The RHCA Board was established by the Retiree Health Care Act (Chapter 10, Article 7C, NMSA 1978). The Board is responsible for establishing and amending benefit provisions of the healthcare plan and is also authorized to designate optional and/or voluntary benefits like dental, vision, supplemental life insurance, and long-term care policies.

STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE

Notes to Financial Statements
June 30, 2010

8. Post Employment Benefits - State Retiree Health Care Plan (Cont'd)

Eligible retirees are: 1) retirees who make contributions to the fund for at least five years prior to retirement and whose eligible employer during that period of time made contributions as a participant in the RHCA plan on the person's behalf unless that person retires before the employer's RHCA effective date, in which event the time period required for employee and employer contributions shall become the period of time between the employer's effective date and the date of retirement; 2) retirees defined by the Act who retired prior to July 1, 1990; 3) former legislators who served at least two years; and 4) former governing authority members who served at least four years.

The RHCA issues a publicly available stand-alone financial report that includes financial statements and required supplementary information for the postemployment healthcare plan. That report and further information can be obtained by writing to the Retiree Health Care Authority at 4308 Carlisle NE, Suite 104, Albuquerque, NM 87107.

Funding Policy. The Retiree Health Care Act (Section 10-7C-13 NMSA 1978) authorizes the RHCA Board to establish the monthly premium contributions that retirees are required to pay for healthcare benefits. Each participating retiree pays a monthly premium according to a service based subsidy rate schedule for the medical plus basic life plan plus an additional participation fee of five dollars if the eligible participant retired prior to the employer's RHCA effective date or is a former legislator or former governing authority member. Former legislators and governing authority members are required to pay 100% of the insurance premium to cover their claims and the administrative expenses of the plan. The monthly premium rate schedule can be obtained from the RHCA or viewed on their website at www.nmrhca.state.nm.us.

The Retiree Health Care Act (Section 10-7C-15 NMSA 1978) is the statutory authority that establishes the required contributions of participating employers and their employees. During the fiscal year ended June 30, 2010, the statute required each participating employer to contribute 1.3% of each participating employee's annual salary; each participating employee was required to contribute .65% of their salary. In the fiscal years ending June 30, 2011 through June 30, 2013 the contribution rates for employees and employers will rise as follows:

For employees who are not members of an enhanced retirement plan the contribution rates will be:

Fiscal Year	Employer Contribution Rate	Employee Contribution Rate
FY11	1.666%	.833%
FY12	1.834%	.917%
FY13	2.000%	1.000%

For employees who are members of an enhanced retirement plan (state police and adult correctional officer coverage plan 1; municipal police member coverage plans 3, 4 and 5; municipal fire member coverage plan 3, 4 and 5; municipal detention officer member coverage plan 1; and members pursuant to the Judicial Retirement Act [10-12B-1 NMSA 1978]) the contribution rates will be:

Fiscal Year	Employer Contribution Rate	Employee Contribution Rate
FY11	2.084%	1.042%
FY12	2.292%	1.146%
FY13	2.500%	1.250%

Also, employers joining the program after January 1, 1998, are required to make a surplus-amount contribution to the RHCA based on one of two formulas at agreed-upon intervals.

STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE

Notes to Financial Statements
June 30, 2010

8. Post Employment Benefits - State Retiree Health Care Plan (Cont'd)

The RHCA plan is financed on a pay-as-you-go basis. The employer, employee and retiree contributions are required to be remitted to the RHCA on a monthly basis. The statutory requirements for the contributions can be changed by the New Mexico State Legislature.

The Legislative Education Study Committee's contributions to the RHCA for the years ended June 30, 2010, 2009, and 2008 were \$7,153, \$13,623, and \$14,522, respectively, which equal the required contributions for each year.

9. Risk Management and Litigation

The Committee is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees, and, natural disasters. Section 15-7-2, NMSA 1978 requires the General Services Department, Risk Management Division (RMD) to be responsible for the acquisition and administration of all insurance purchased by the state. Since 1977, various state statutes have been passed which allow RMD to insure, self-insure or use a combination of both. For the past several years, the RMD has elected to self-insure, and has not obtained liability coverage from commercial insurance companies. The RMD has effectively managed risk through various employee education and prevention programs. Risk management expenditures for the Committee are accounted for in the General Fund. Any claims are processed through RMD.

There are no pending or known threatened legal proceedings involving material matters to which the Committee is a party.

10. Due To/Due From Other State Agencies

Fund 13100-General Fund	<u>Purpose</u>	<u>Due From</u>	<u>Due To</u>	
Due from Department of Finance and Administration (Central Payroll Account)	Payroll tax and payroll benefit liability errors - SHARE	\$ 281	\$ -	
Due to State General Fund	FY 2010 reversion of unused appropriation and misc. revenue	-	413,759	



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REPORT ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE
WITH GOVERNMENT AUDITING STANDARDS

Frances Ramírez-Maestas, Director Legislative Education Study Committee and Mr. Hector H. Balderas New Mexico State Auditor Santa Fe, New Mexico

We have audited the financial statements of the governmental activities, the major fund (general fund), and the budgetary comparison statement for the general fund of the State of New Mexico, Legislative Education Study Committee (Committee), a component unit of the State of New Mexico, as of and for the year ended June 30, 2010, which collectively comprise the State of New Mexico, Legislative Education Study Committee's basic financial statements, and have issued our report thereon dated October 8, 2010. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the Committee's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Committee's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Committee's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies in internal controls, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in the internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Committee's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations,



contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under **Government Auditing Standards**.

This report in intended solely for the information and use of the Committee's management, others within the Committee, the State Auditor, the New Mexico Department of Finance and Administration, and the New Mexico Legislature, and is not intended to be and should not be used by anyone other than these specified parties.

Runto, Ruin, CA, PC Robert J. Rivera, CPA, PC

Santa Fe, New Mexico

STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE June 30, 2010

Schedule of Findings

I. PRIOR-YEAR AUDIT FINDINGS

None

II. CURRENT-YEAR FINDINGS PERTAINING TO THE FINANCIAL STATEMENTS WHICH ARE REQUIRED TO BE REPORTED

None

STATE OF NEW MEXICO LEGISLATIVE EDUCATION STUDY COMMITTEE June 30, 2010

Financial Statement Preparation

The financial statements were prepared by the independent certified public accountants, with the assistance of the Committee staff. Management is responsible for ensuring that the books and records adequately support the preparation of financial statements in accordance with generally accepted accounting principles and that records are current and in balance. Management has reviewed and approved the financial statements.

Exit Conference

An exit conference was held on November 18, 2010, to discuss the audit. The following individuals were in attendance:

State of New Mexico - Legislative Education Study Committee

Senator Cynthia Nava Frances Ramírez-Maestas, Director Alice S. Madrid, Office Manager

Audit Firm - Robert J. Rivera, CPA, PC

Robert J. Rivera, CPA