

STATE OF NEW MEXICO NORTHERN AREA LOCAL WORKFORCE DEVELOPMENT BOARD TABLE OF CONTENTS FOR THE FISCAL YEAR ENDED JUNE 30, 2009

Official Roster	Page
Independent Auditors' Report	2-3
Financial Statements	
Statement of Net Assets	4
Statement of Activities	5
Balance Sheet – Governmental Funds	6
Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Fund	7
Statement of Revenue, Expenditures, and Changes in Fund	/
Balances WIA Fund – Budget (GAAP Basis) and Actual	8
Notes to Financial Statements	9-18
Schedule of Expenditures of Federal Awards	19
Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with <i>Government Auditing Standards</i>	20-21
Report on Compliance with Requirements Applicable to Each Major Program and on Internal Control Over Compliance in Accordance with OMB Circular A-133	22-24
Schedule of Findings and Questioned Costs:	
Summary of Auditors' Results	25
Findings Related to the Financial Statements Which are Required to be Reported in Accordance With Generally Accepted Government Auditing Standards Findings and Questioned Costs for Federal Awards	26-31
Exit Conference	32

STATE OF NEW MEXICO NORTHERN AREA LOCAL WORKFORCE DEVELOPMENT BOARD OFFICIAL ROSTER As of June 30, 2009

DIRECTORS	POSITION
Robert Anaya	Chairman
Floyd Archuleta	Board Member
Lou Baker	Board Member
Mary Jean Christensen	Board Member
Bennie Cohoe	Board Member
Dennis Cruz	Board Member
Albert Delgado	Board Member
Emerson Farley	Board Member
Carlos Gonzales	Board Member
Star Gonzales	Board Member
Vincent Howell	Board Member
Sondra Match	Board Member
Moise Medina	Board Member
Harry Montoya	Board Member
Jolene Nelson	Board Member
Charles Pacheco	Board Member
Luis Padilla	Board Member
Ralph Richards	Board Member
Joseph J. Rodman	Board Member
Sandy Sandoval	Board Member
Patrick Sullivan	Board Member
Stephanie Garduno	Board Member
Louise Williams	Board Member
Jerry Guassoin	Executive Director

2500 9th Street NW Albuquerque, NM 87102 Tel (505) 883-8788 Fax (505) 883-8797

INDEPENDENT AUDITORS' REPORT

To the Board of Directors Northern Area Local Workforce Development Board and Mr. Hector H. Balderas, State Auditor Santa Fe, New Mexico

We have audited the accompanying financial statements of the governmental activities, the major fund and the major fund budgetary comparison of the Northern Area Local Workforce Development Board (NALWDB) for the year ended June 30, 2009, which collectively comprises the NALWDB's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the NALWDB's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and with the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the basic financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides reasonable basis for our opinions.

In our opinion the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the NALWDB, as of June 30, 2009, and the respective changes in financial position thereof and the respective budgetary comparison for the major fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

For the year ended June 30, 2009, NALWDB has not presented the Management's Discussion and Analysis that accounting principles generally accepted in the United States of America has determined is necessary to supplement, although not required to be part of the basic financial statements.

In accordance with <u>Government Auditing Standards</u>, we have also issued a report dated November 23, 2009 on our consideration of the NALWDB's internal control over financial reporting and its compliance with certain provisions of laws, regulations, contracts and grant

2

agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in assessing the results of our audit.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the NALWDB's basic financial statements. The accompanying schedule of expenditures of federal awards is presented for purposes of additional analysis required by US Office of Management and Budget Circular A-133, *Audit of States, Local Governments, and Non-Profit Organizations,* and is not a required part of the financial statements. The schedule of expenditures of federal awards has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly stated in all material respects, in relation to the basic financial statements taken as a whole.

November 23, 2009

Hinkle & Landers, PC

linkle & Landers, P.C.

STATE OF NEW MEXICO NORTHERN AREA LOCAL WORKFORCE DEVELOPMENT BOARD (GOVERNMENT-WIDE) STATEMENT OF NET ASSETS AS OF JUNE 30, 2009

	(Governmental Activities
ASSETS		
Current		
Cash and cash equivalents	\$	9,833
Grant receivables		376,900
Other receivables		70,670
Prepaid expenses		3,000
Total current assets		460,403
Noncurrent		
Capital assets, net		
Total assets	\$	460,403
LIABILITIES		
Current		
Accounts payable	\$	442,090
Accrued payroll liabilities		11,898
Accrued compensated absences-due within one year		5,193
Total current liabilities	_	459,181
Noncurrent		
Compensated absences	_	15,580
Total liabilities		474,761
NET ASSETS		
Invested in capital assets		-
Unrestricted		(14,358)
Total net assets	_	(14,358)
Total liabilities and net assets	\$	460,403

STATE OF NEW MEXICO NORTHERN AREA LOCAL WORKFORCE DEVELOPMENT BOARD (GOVERNMENT-WIDE) STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2009

Functions/Programs	_	Expenses	Program Operating Grants and Contributions	Net (Expense) Revenue and Changes in Net Assets for Governmental Activities
Governmental activities				
Workforce Investment Act Program:				
Adult	\$	1,208,962	1,208,962	-
Dislocated Worker		421,435	421,435	-
Youth		984,145	984,145	-
Administration		307,112	309,798	2,686
10% state set aside		-	-	-
	\$	2,921,654	2,924,340	2,686
Miscellaneous local revenue:				
Change in net assets				2,686
Net assets, beginning of year				(17,044)
Net assets, end of year				\$ (14,358)

STATE OF NEW MEXICO NORTHERN AREA LOCAL WORKFORCE DEVELOPMENT BOARD BALANCE SHEET - GOVERNMENTAL FUND AS OF JUNE 30, 2009

		WIA
ASSETS		
Cash and cash equivalents	\$	9,833
Grant receivables		376,900
Other receivables		70,670
Prepaid expense		3,000
Total assets	\$	460,403
LIABILITIES		
Accounts payable	\$	442,090
Accrued payroll liabilities		11,898
Total liabilities		453,988
FUND BALANCE		
Unreserved		6,415
Total fund balance-governmental funds		6,415
Total liabilities and fund balance	\$	460,403
Amounts reported for governmental activities in the statement of net assets are different because	: :	
Total fund balances - Governmental Fund	\$	6,415
Some liabilities are not due and payable in the current period and therefore are not reported in the governmental fund:		(20.772)
Compensated absences		(20,773)
Net assets (deficit) of governmental activities		
(Statement of Net Assets)	\$	(14,358)

STATE OF NEW MEXICO

NORTHERN AREA LOCAL WORKFORCE DEVELOPMENT BOARD STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUND FOR THE YEAR ENDED JUNE 30, 2009

		WIA
Revenues	Ф	2 024 240
Intergovernmental - federal	\$	2,924,340
Total revenues		2,924,340
Expenditures		
Current:		
Employment services:		
American Recovery and Reinvestment Act		
Youth		404,628
Administration		90,267
Formula Program Year funds		ŕ
Adult		1,208,962
Dislocated Worker		421,435
Youth		579,517
Administration		219,531
Total expenditures		2,924,340
Net change in fund balance		<u>-</u>
Fund balance, beginning of year		6,415
Fund balance, end of year	\$	6,415
Amounts reported for governmental activities in the statement of activities are different	nt beca	ause:
Net change fund balance in governmental funds	\$	-
Some items reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds. These activities consist of:		
(Increase) decrease in compensated absences		2,686
Change in net assets of governmental activities	\$	2,686

STATE OF NEW MEXICO NORTHERN AREA LOCAL WORKFORCE DEVELOPMENT BOARD WORKFORCE INVESTMENT ACT FUND - MAJOR FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE-WIA- BUDGET (GAAP BASIS) AND ACTUAL FOR THE YEAR ENDED JUNE 30, 2009

		Original	Final		Variance Favorable
		Budget	Budget	Actual	(Unfavorable)
Revenues	_				
Intergovernmental-federal	\$	2,535,136	4,865,912	2,924,340	1,941,572
Total Revenues	\$	2,535,136	4,865,912	2,924,340	1,941,572
Expenditures					
Employment services:					
American Recovery and Reinvestment Act					
Youth		-	1,058,827	404,628	654,199
Administration		-	107,240	90,267	16,973
Formula Program Year funds					
Adult		1,035,799	1,279,176	1,208,962	70,214
Dislocated Worker		498,546	455,169	421,435	33,734
Youth		777,133	1,635,960	579,517	1,056,443
Administration		223,658	329,540	219,531	110,009
10% state set aside	-	-			
Total general governmental	_	2,535,136	4,865,912	2,924,340	1,941,572
Excess (deficiency) of revenues over					
expenditures		-	-	-	-
Fund balance, beginning of year	_				
Fund balance, end of year	\$				

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. <u>Description of Entity</u>

The Northern Area Local Workforce Development Board (NALWDB) was organized pursuant to Section 117 of Public Law 105-220 (Workforce Investment Act of 1998) and New Mexico State Legislative Law, Chapter 260, dated April 7, 1999, to set policy for the portion of the statewide workforce investment system within the local area serviced by the Board. NALWDB sets policy for Santa Fe, Mora, Colfax, Los Alamos, San Miguel, San Juan, McKinley, and Cibola counties in the State of New Mexico.

During the year ended June 30, 2009, NALWDB contracted with Zlotnick, Laws and Sandoval, P.C. for its fiscal agent services. NALWDB also contracted with the SER Jobs for Progress, Inc. to manage and operate the local area One-Stop Centers. The NALWDB also contracted with various other vendors to provide youth program services.

The basic activities authorized by the State of New Mexico (50-14-5, NMSA, 1978) to be carried out by the local board are as follows:

- a. Advise the State Board on issues relating to regional and local workforce development needs;
- b. Develop and submit to the State Board and Governor a local five-year workforce plan that shall be updated and revised annually in accordance with the requirements of the federal Workforce Investment Act of 1998;
- c. Designate or certify one-stop program operators in accordance with the federal Workforce Investment Act of 1998;
- d. Terminate, for cause, the eligibility of the one-stop operator;
- e. Select and provide grants to youth activity providers in accordance with the Workforce Investment Act of 1998:
- f. Identify eligible training and intensive service providers in accordance with Workforce Investment Act of 1998:
- g. Develop a budget subject to approval of the Chief Elected Official;
- h. Develop and negotiate local performance measurements as described in the Workforce Investment Act of 1998 with the Chief Elected Official and the Governor;
- i. Assist in development of an employment statistics system;
- j. Ensure linkages with economic development activities;
- k. Encourage employer participation and assist employers in meeting hiring needs;
- In partnership with the Chief Elected Officials, conduct oversight of local programs of youth activities authorized pursuant to the federal Workforce Investment Act of 1998 and employment and training activities authorized pursuant to that act, and conduct oversight of the one-stop delivery system in the local area;
- m. Establish as a subgroup, a youth council, appointed by the local board in cooperation with the Chief Elected Official, and
- n. Prior to submission of the local plan, provide information regarding the following:

- i. the local plan
- ii. membership
- iii. designation and certification of one-stop operators and
- iv. the award of grants or contracts to eligible providers of youth activities

The local board shall be appointed in accordance with criteria established by the governor. The NALWDB's board is required to be made up of at least fifty-one percent of its members coming from the private sector and shall include representation of education, labor, government, economic development and community-based organizations, and others as appropriate and shall be appointed or ratified by the local chief public official.

In evaluating how to define the Board, for financial reporting purposes, management has considered all potential component units. The decision to include a potential component unit in the reporting entity was made by applying the criteria set forth in GAAP. The basic, but not the only, criterion for including a potential component unit within the reporting entity is the governing body's ability to exercise oversight responsibility. The most significant manifestation of this ability is financial interdependency. Other manifestations of the ability to exercise oversight responsibility include, but are not limited to, the election of governing authority, the designation of management, the ability to significantly influence operations, and accountability for fiscal matters. A second criterion used in evaluating potential component units is the scope of public service. Application of this criterion involves considering whether the activity is conducted within the geographic boundaries of the NALWDB and is generally available to its citizens. A third criterion used to evaluate potential component units for inclusion or exclusion from the reporting entity is the existence of special financing relationships, regardless of whether the Board is able to exercise oversight responsibility. Based on the application of these criteria, there are no component units included in the reporting entity.

B. Basis of Accounting

1. Government-Wide Financial Statements

The government-wide financial statements (i.e., the Statement of Net Assets and the Statement of Activities) are prepared using the economic resources measurement focus and the accrual basis of accounting. This is the same approach used in preparation of proprietary fund financial statements, but differs from the manner in which governmental fund financial statements are prepared. Therefore, governmental fund financial statements include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds. The government-wide financial statements do not include any fiduciary funds or component units the entity may have.

Net assets on the Statement of Net Assets include the following:

Invested in Capital Assets – the component of net assets that reports the difference between capital assets less both the accumulated depreciation and the outstanding balance of debt, excluding unspent proceeds, that is directly attributable to the acquisition, construction or improvement of these capital assets.

Restricted – Net assets should be reported as restricted when constraints placed on net assets' use is either externally imposed by law through constitutional provisions or enabling legislation. The NALWDB had no restricted net assets as of June 30, 2009.

Unrestricted – the difference between the assets and liabilities that is not reported in net assets invested in capital assets or restricted net assets.

In the fund level financial statements, fund balance reserves represent those portions of fund equity not available for appropriation or expenditure or legally segregated for a specific future use. Designated fund balances represent tentative plans for future use of financial resources. Portions of the fund balances have been reserved for subsequent year's expenditures. The reservation represents the amount of cash appropriated in subsequent year's budget.

Program Revenues:

NALWDB received program specific operating grants from the U.S. Department of Labor passed through the New Mexico Department of Workforce Solutions during the year ended June 30, 2009. These revenues are program revenues for the carrying out of program activities of the Workforce Investment Act grant cluster.

GAAP Presentation

The financial statements of the NALWDB are prepared in accordance with Generally Accepted Accounting Principles (GAAP) generally accepted in the United States of America. The NALWDB's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements. Proprietary funds and similar component units apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements, in which case, GASB prevails. The NALWDB has no proprietary funds or component units.

2. Fund Financial Statements

Fund financial statements report detailed information about NALWDB. NALWDB has one major fund and no non-major funds for the year ended June 30, 2009. See item 6 for more detail.

3. Governmental Funds-Method of Accounting

All governmental funds are accounted for using modified accrual basis of accounting and the current financial resources measurement focus. Under this basis, revenues are recognized in the accounting period in which they become measurable and available. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable.

4. Revenue Recognition

The governmental fund types for financial statement purposes follow the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues and other governmental fund financial resources are recognized in the accounting period in which they become susceptible to accrual; then they become both measurable and available to finance expenditures of the fiscal period. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. The government considers property taxes and other taxes as available if they are collected within sixty days after year end. NALWDB does not receive any tax revenues. A one-year availability period is used for revenue recognition for all other governmental fund revenues.

NALWDB is implementing GASB Statement No. 33 on any non-exchange transaction. A non-exchange transaction occurs when a government either gives value to another party without directly receiving equal value in exchange or receives value from another party without directly giving equal value in exchange. The NALWDB has two types of non-exchange transactions: government-mandated non-exchange transaction revenues (federal programs that state or local governments are mandated to perform), and voluntary non-exchange transactions (grants, entitlements, and donations by non-governmental entities, including private donations). NALWDB recognizes non-exchange transactions in the financial statements as income unless it is not measurable (reasonably estimate), if any.

Revenues from grants that are restricted for specific uses are recognized as revenues when the related costs are incurred. All other revenues are recognized when they are received and are not susceptible to accrual. Restricted revenues are applied to expenditures first before non-restricted revenues are applied.

5. Expenditure Recognition

The measurement focus of governmental fund accounting is based on decreases in net financial resources (expenditures) rather than expenses. Most expenditures are measurable and are recorded when the related fund liability is incurred. However, principal and interest on general long-term debt, which has not matured, are recognized when paid. NALWDB did not have any general long-term debt as of June 30, 2009. Expenditures, other than vacation and sick pay, are recorded when the related fund liability is incurred. Expenditures charged to federal programs are recorded utilizing the cost principles prescribed or permitted by the various funding sources.

6. Fund Accounting

The accounts of NALWDB are organized on a basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, fund equity, revenue and expenditures. The funds are governmental fund types and are grouped as General Fund and Special Revenue Funds.

The General Fund is the general operating fund; however, the NALWDB has no General Fund. It is used to account for all financial resources except those required to be accounted for in another fund.

The Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Board of Directors authorizes the establishment of Special Revenue Funds.

The following is the special revenue fund that was created by Federal and State specific contractual authority, active in the fiscal year ended June 30, 2009:

<u>Workforce Investment Act General Fund</u> – Provides employment services at three levels: which are core, intensive and training services, to adults, dislocated workers and youth.

7. Compensated Absences

Accumulated vacation leave that is expected to be liquidated with expendable available financial resources is reported as an expense and a fund liability of the governmental fund that will pay it. Amounts of accumulated vacation leave that are not expected to be liquidated with expendable available financial resources are reported as long term liabilities in the Statement of Net Assets. The expenditure is reported for these amounts in the Statement of Activities. In accordance with the provisions of Statement of Financial Accounting Standards No. 43, Accounting for Compensated Absences, no liability is recorded for nonvesting accumulating rights to receive sick pay benefits.

C. Capital Assets and Depreciation

The accounting and reporting treatment applied to the capital assets associated with a fund are determined by its measurement focus. General capital assets are long-lived assets of the NALWDB as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and are capitalized on the government-wide financial statements. The valuation bases for general capital assets is historical cost, or where historical cost is not available, estimated historical cost based on replacement cost. Sub-grantees purchasing equipment by sub-grant made by the NALWDB to other agencies is accounted for in capital assets. Purchased capital assets are valued at historical cost. Donated capital assets are valued at their estimated fair value on the date of donation. The minimum capitalization threshold is any individual item with a total cost greater than \$5,000.

Depreciation of capital assets is computed and recorded by the straight-line method. Estimated useful lives of the various classes of depreciable capital assets are as follows:

Estimated
Useful Life years
3-10

Furniture, fixtures, software and equipment

However, assets over the past years have been purchased by contractors and sub-recipients as budgeted in their contracts and award agreements. These assets have been recorded on the contractors' and sub-recipients' books as depreciation has been recorded on their books accordingly. The contractors and sub-recipients are under the understanding that should the program end or their agreements with NALWDB end, those assets will need to be returned to NALWDB's WIA program.

D. Budgets

NALWDB prepares a budget by funding stream based upon the allocation by the State Workforce Development Board to be approved by NALWDB's Board. The State Workforce Development Board provides NALWDB with a breakdown of the funds allocated to that region each year for adult, dislocated worker, state set aside, youth and administration activities. Those allocations are based upon the State Workforce Development Board's approved state plan. The NALWDB cannot exceed expenditures by adult, dislocated worker, youth, state set aside, or administration funding streams. Allocated funds not drawn in the first year may be drawn in the next year. Budgets are prepared on the modified accrual basis of accounting. Any adjustments to the State Board's allocations made by NALWDB must be first approved by the State Workforce Development Board. Any adjustments to NALWDB's budget must be approved by NALWDB's Board.

Any federal funds that have been used for any purpose not within the purposes of the Workforce Investment Act shall be reimbursed to the State Workforce Investment Board. Also any funds allocated not used within two years of the original allocation date revert back and are not allowed to be drawn down after that period.

E. <u>Use of Estimates</u>

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

F. Cash and Cash Equivalents

Cash and cash equivalents consist of short-term highly liquid investments, which are readily convertible into cash within ninety (90) days of purchase.

G. Allowances

NALWDB expects to receive the full amount of grants receivables for funds requested from the Office of Workforce Development and Training and others and, therefore, had not set up any allowance for any uncollectible receivables.

2. <u>DEPOSIT AND INVESTMENTS</u>

In accordance with Section 6-10-17, NMSA, 1978 Compilation, deposits of public money are required to be collateralized. Pledged collateral is required in amounts in an aggregated equal to one half of the amount of public money in each account. Securities, which are obligations of the United States, State of New Mexico, its agencies, institutions, counties, municipalities or other subdivisions are accepted as security at market value. No security is required for the deposit of public money that is insured by the Federal Deposit Insurance Corporation, or the National Credit Union Administration.

The Governmental Accounting Standards Board has issued its Statement #40 which requires information on custodial risk be disclosed. Custodial credit risk is risk that in the event of bank failure, NALWDB's deposits may not be returned to it. NALWDB's deposit policy is to collateralize one half of the uninsured public money in each account.

Deposits as of June 30, 2009 were held in The First National Bank. Deposits (cash or cash equivalents) are carried at cost, which approximates market value. As of June 30, 2009, the carrying amount of the NALWDB's deposits was \$9,833.

The following is a listing of deposits of public money and collateral pledged at values acceptable per state statute, by the depositing financial institutions as of June 30, 2008:

		Bank	Book
Account Name	Type	Balance	Balance
Government Checking Account	Demand Deposit \$	144,828	9,833
Less FDIC coverage		(250,000)	
Uninsured balance		-	
50% collateral requirement	•		

There were no remaining uninsured and collateralized deposits exposed to custodial credit risk. As of June 30, 2009, the amount of the NALWDB's bank balance of that was exposed to custodial credit risk was as follows:

Uninsured and collateral held by the pledging Bank's trust dept. not in NALWDB's name

The following schedule is presented to comply with the requirements of New Mexico State Statute 12-6-5 NMSA, 1978 as interpreted by the New Mexico State Auditor's Rule 2 NMAC 2.2.

\$ -

				Out-	
Bank		Bank	Deposits	Standing	Financial
Name	_	Balance	In Transit	Checks	Statements
First National Bank	\$	144,828		(134,995)	9,833

Due to restriction on Workforce Investment Act funds by the granting agency monies deposited into the account of NALWDB and any program revenue earned by NALWDB are not allowed to be invested.

3. <u>RECEIVABLES</u>

NALWDB had a receivable from sub recipients in the amount of \$70,670. The NALWDB had grant receivables from the Department of Workforce Solutions in the amount of \$376,900 as of June 30, 2009.

4. DEFERRED REVENUE

During the fiscal year ending June 30, 2009, the NALWDB did not have any deferred revenues.

5. RECONCILIATION BETWEEN BUDGETARY BASIS AND GAAP BASIS

Because the NALWDB kept its budgets on the modified accrual basis of accounting during the year ending June 30, 2009, there was no need to reconcile the budget financial statements to fund financial statements.

6. CAPITAL ASSETS AND DEPRECIATION

The following is a summary of changes in capital assets for the fiscal year ended June 30:

_	2008	Additions	Deletions	2009
Capital Assets:				
Furniture, fixtures and equipment \$	3,048	-	-	3,048
Accumulated Depreciation:				
Furniture, fixtures and equipment	(3,048)			(3,048)
Total net capital assets \$	-	_	-	_

There was no current year depreciation expense for the year ended June 30, 2009, all items were fully depreciated and no additions were purchased. All depreciation for the year has been allocated to the Workforce Investment Act Program-Administration. All of NALWDB's equipment have been purchased under government contracts and are restricted as to their use as designated by granting agencies.

7. <u>RETIREMENT 401K PLAN AND POST EMPLOYMENT BENEFITS</u>

During the fiscal year ended June 30, 2009, the NALWDB had no employees eligible for PERA retirement benefits and, therefore, had no contributions to the PERA. However, in January 2003, the Board started a 401(K) retirement plan to which it can make voluntary contributions. Any employee who has completed one year of service and is at least 21 years of age is entitled to participate in the plan. During the years ended June 30, 2009 and 2008 the NALWDB contributed \$ - and \$30,288 respectively.

8. RISK MANAGEMENT

The NALWDB is exposed to various risks of loss related to torts, theft of, damage to and destruction of assets, errors and omissions and natural disasters for which it carried commercial insurance in the name of NALWDB.

Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. As of June 30, 2009, the NALWDB did not have any probable risk of loss.

9. COMPENSATED ABSENCES

Qualified employees are entitled to accumulate personal leave at the rate of 4 hours per pay period for annual and sick during the first year of employment. For employees with over one year employment annual leave will be accrued at the rate of 6 hours per pay period and 4 hours per pay period for sick leave. A maximum of 240 hours of such accumulated annual

leave may be carried forward into the beginning of the fiscal year and any excess is lost. When employees terminate, they are compensated for accumulated unpaid leave as of the date of termination, up to a maximum of 240 hours.

The following is a summary of changes in long-term debt for the year ended June 30, 2009:

					Current
	 2008	Increases	Decreases	2009	Portion
Compensated absences payable	\$ 23,459	24,814	(27,500)	20,773	5,193

The WIA General fund has been used to liquidate accrued compensated absences in the past.

STATE OF NEW MEXICO NORTHERN AREA LOCAL WORKFORCE DEVELOPMENT BOARD SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS FOR THE YEAR ENDED JUNE 30, 2009

Federal Grantor/Program Title	Federal CFDA Number	Identifying Grant No.	_	Grant Award Expended
U.S. Department of Labor passed through the New Mexico Department of Workforce Solutions				
Major programs:				
WIA Adult Program:	17.258	08-003-PY07 & PY 08	\$	1,329,059
WIA Youth Activities:	17.259	08-003-PY07 & PY 08		1,116,277
WIA Dislocated Workers:	17.260	08-003-PY07 & PY 08		479,004
Total expenditures			\$	2,924,340

Selected Disclosures

1. Basis of Accounting

The accompanying schedule of expenditures of federal awards includes the federal grant activity of the Northern Area Local Workforce Development Board, and is presented on the modified accrual basis of accounting. The information in this schedule is presented in accordance with the requirements of OMB Circular A-133, Audits of States, Local Governments, and Non-Profit Organizations.

2. Non-Cash Assistance

The Northern Area Local Workforce Development Board did not receive any noncash assistance.

3. Payments To Sub-recipients	Federal	
	CFDA	
Organization	Number	Amount
SER Jobs for Progress, Inc.	17.258,17.260 \$	1,288,627
SER Jobs for Progress, Inc.	17.259	354,338
HELP NM	17.259	239,328
Total	\$	1,882,293

2500 9th Street NW Albuquerque, NM 87102 Tel (505) 883-8788 Fax (505) 883-8797

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

The Board of Directors
Northern Area Local Workforce Development Board
Santa Fe, New Mexico and
Mr. Hector Balderas, State Auditor
Santa Fe, New Mexico

We have audited the financial statements of the governmental activities, the major fund, and the major fund budgetary comparison of the Northern Area Local Workforce Development Board (NALWDB), as of and for the year ended June 30, 2009, and have issued our report thereon dated October 16, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the NALWDB's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the NALWDB's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the NALWDB's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or a combination of control deficiencies, that adversely affects the NALWDB's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the NALWDB's financial statements that is more than inconsequential will not be prevented or detected by the NALWDB's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the NALWDB's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the NALWDB's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance and other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying Schedule of Findings and Questioned costs as items 07-01, 07-02, 08-01, and 08-03.

We noted a certain matter that is required to be reported under *Government Auditing Standards* paragraph 5.14 and 5.16, and Section 12-6-5 NMSA 1978, which is described in the accompanying schedule of findings and questioned costs as finding 09-01.

The NALWDB's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the NALWDB's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Northern Area Local Workforce Development Board's Board of Directors, the NM Department of Finance and Administration, the NM Legislature, management, others within the organization, federal awarding agencies and pass-through entities and the Office of the New Mexico State Auditor and is not intended to be and should not be used by anyone other than these specified parties.

Hinkle & Landers, P.C. November 23, 2009

Hinkle & Landers, P.C.

2500 9th Street NW Albuquerque, NM 87102 Tel (505) 883-8788 Fax (505) 883-8797

REPORT ON COMPLIANCE WITH REQUIREMENTS APPLICABLE TO EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE IN ACCORDANCE WITH OMB CIRCULAR A-133

The Board of Directors

Northern Area Local Workforce Development Board
Santa Fe, New Mexico and
Mr. Hector Balderas, State Auditor
Santa Fe, New Mexico

Compliance

We have audited the compliance of Northern Area Local Workforce Development Board (NALWDB) with the types of compliance requirements described in "U.S. Office of Management and Budget (OMB) Circular A-133 Compliance Supplement" that are applicable to its major federal program for the year ended June 30, 2009. NALWDB's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs. Compliance with the requirements of laws, regulations, contracts and grant applicable to its major federal program is the responsibility of NALWDB's management. Our responsibility is to express an opinion on NALWDB's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and OMB Circular A-133, "Audit of States, Local Governments, and Non-Profit Organizations." Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether non-compliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about NALWDB's compliance with those requirements and performing such other procedures, as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination on the NALWDB's compliance with those requirements.

In our opinion, NALWDB complied, in all material respects, with the requirements referred to above that are applicable to its major federal program for the year ended June 30, 2009. However, the results of our auditing procedures disclosed instances of noncompliance with those requirements that are required to be reported in accordance with OMB Circular A-133 and which are described in the accompanying schedule of findings and questioned costs as items 07-01, 07-02, 08-01 and 08-03.

Internal Control Over Compliance

The management of the NALWDB is responsible for establishing and maintaining effective internal control over compliance with requirements of laws, regulations, contracts and grants applicable to federal programs. In planning and performing our audit, we considered the NALWDB's internal control over compliance with requirements that could have a direct and material effect on a major federal program in order to determine our auditing procedures for the purpose of expressing our opinion on compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the NALWDB's internal control over compliance.

A control deficiency in an entity's internal control over compliance exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect noncompliance with a type of compliance requirement of a federal program on a timely basis. A significant deficiency is a control deficiency or combination of control deficiencies, that adversely affects the entity's ability to administer a federal program such that there is more than a remote likelihood that noncompliance with a type of compliance requirement of a federal program that is more than inconsequential will not be prevented or detected by the entity's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the NALWDB's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

The NALWDB's responses to the findings identified in our audit are described in the accompanying schedule of findings and questioned costs. We did not audit the NALWDB's response and, accordingly, we express no opinion on it.

This report is intended solely for the information and use of the Northern Area Local Workforce Development Board's Board of Directors, the NM Department of Finance and Administration, the NM Legislature, management, others within the organization, federal awarding agencies and pass-through entities and the Office of the New Mexico State Auditor and is not intended to be and should not be used by anyone other than these specified parties.

Hinkle & Landers, P.C.

Hinkle & Landers, P.C.

November 23, 2009

SECTION I – SUMMARY OF AUDITORS' RESULTS

Financial Statements:			
Type of auditors' report issu	Unqualified		
Internal Control over finan	1 0		
Material weaknesses ic		yes	X no
Significant deficiencies			
not considered to	be material weaknesses?	yes	$\underline{\mathbf{X}}$ no
Non-compliance mater	rial to financial statements noted?	yes	\underline{X} no
Federal Awards:			
Internal Control			
Material weaknesses ic	lentified?	yes	X no
Significant deficiencies	s identified that are		
not considered to	be material weaknesses?	yes	<u>X</u> no
Type of auditors' report issu	Unqualified		
Any audit findings disclose reported in accordance with	d that are required to be section 510(a) of Circular A-133?	<u>X</u> yes	no
Identification of major prog	gram as noted below:		
CED A N 1			
CFDA Numbers	Name of Federal Programs	Fund	lina Couras
Funding Source	Workforce Investment Act:	_ Tund	ling Source
17.258	Adult	IIS Dent	of Labor
17.259	Youth	U.S. Dept. of Labor Passed through the	
17.260	Dislocated Worker	New Mexico Dept.	
17.200	Disiocated Worker	of Workforce Solutions	
Dollar threshold use to distinct A and B programs: \$30	_		
Auditee qualified	as low-risk auditee?	yes	X no

SECTION II & III- FINANCIAL STATEMENTS FINDINGS

		Status of				SECTION II	SECTION III
		Current and Prior Year Findings	Other Matters	Significant Deficiency	Material Weakness	Financial Statement Finding	Federal Awards Finding
Prior y	year findings:	J		•		3	
01-09	Audit Due Date	Resolved	no	yes	no	yes	no
05-01	Data Collection Due Date	Resolved	no	yes	no	yes	yes
08-02	Use of Purchase Orders	Resolved	no	no	no	yes	no
08-04	Small Equipment Inventory	Resolved	no	no	no	yes	no
07-01	Subrecipient Monitoring	Repeated-revised	no	yes	yes	yes	yes
07-02	Board Certification	Repeated	no	yes	no	yes	yes
08-01	Follow up of Case Management Files	Repeated	no	yes	yes	yes	yes
08-03	Performance Measures	Repeated	no	yes	no	yes	yes
Curre	nt year findings:						
09-01	Recording of program income	Current	yes	no	no	yes	no

07-01 SUBRECIPIENT MONITORING

Statement of Condition

All contracts for youth, adult and dislocated one-stop services had not been monitored in a timely manner for the PY07 and PY08. Monitoring for the PY07 and PY08 program years was performed in March of 2009. It was noted that fiscal monitoring for the year ended June 30, 2009 was not adequate enough to ensure sub-recipients are in compliance with grant agreements and have adequate internal controls. In an independent review performed by U.S. Department of Labor of the sub-recipients there were concerns about their internal controls over cash management, on the job training contracts, vehicle costs (with costs questioned of \$4,122.15 not required to be reported since not over \$10,000), controls over cash receipts, adherence to sub-recipient indirect cost allocation plans, and reporting of cash draws as expenditures and not as advances, which is then over reported to the NM Department of Workforce Solutions and adjustments were necessary for the client to make.

Criteria

WIA Cluster-CFDA 17.258, 17.259 and 17.260 award U.S. Department of Labor passed through the NM Department of Workforce Solutions.

Under CFS Section 667.400(c), each recipient and sub-recipient must conduct regular oversight and monitoring of its WIA activities and those of its sub-recipients and contractors in order to determine whether or not there is compliance with provisions of the Act and applicable laws and regulations and provide technical assistance as necessary and appropriate.

Effect

The Board cannot determine that the contractors have adequate internal controls in place to ensure compliance with the provisions of the Act and applicable laws and regulations.

Cause

More training was needed concerning fiscal monitoring.

Questioned Costs

None.

Recommendation

The Board should ensure all contracts are reviewed and monitored at least once a year to stay in compliance with the Workforce Investment Act. Also adequate training should be provided to staff so that they understand the fiscal areas of the program monitoring.

Management Response

The NALWDB concurs with this finding. Yearly service provider monitoring for the FY June 30, 2008 was not conducted in a timely manner. All NALWDB Adult, DW, and Youth service providers were monitored for both PY08 and PY09 activity in PY 09 to insure that the NALWDB conducted the yearly monitoring.

07-02 BOARD CERTIFICATION

Statement of Condition

The Board was not certified for the audit year 2006/2007 and for the year 2007/2008 nor for the 2008-2009 year.

Criteria

Reference: CFDA # 17.258 WIA Adult, 17.259 WIA Youth, 17.260 WIA Dislocated Worker. Federal Grantor: US Department of Labor passed through the New Mexico Department of Workforce Solutions.

The Board is not certified per 20 CFR section 661.300. A local workforce investment board must be certified every two years, in accordance with the WIA Section 117(c)(2). The Board was last certified for the two year period ended June 30, 2006.

Effect

The Board is not in compliance with the Workforce Investment Act and that fact could lead to a decrease in funding or the reappointment and certification of another local board to perform the Board's current functions.

Cause

The State of NM Department of Workforce Solutions did not respond in time to the Board's request for certification timely and also the Board was unable to complete its audit for the fiscal year ended June 30, 2008 in a timely manner.

Questioned Costs

None.

Recommendation

Recertification requests should be made at an early date to allow the Board to respond to potential questions by the State of NM and follow up on their requests timely.

Management Response

The NALWDB submitted all the required information and a request to the DWS State Administrative Entity (SAE) regarding Board certification in PY06-07. For a number of years, the WIA State Board was not an operating entity and Board Certification was not implemented by the SAE. With the recent re-implementation of the State Workforce Board, the SAE determined that the NALWDB has received a Provisional Status from the Governor, and the submission of the outstanding FY08 audit will move the NALWDB from Provisional to a fully two (2) year Certificated Board. With the acceptance of this audit by the State Auditor and the release of the audit to the SAE, the NALWDB will once again become fully certified.

08-01 FOLLOW-UP OF CASE MANAGEMENT FILES

Statement of Condition

Out of 40 adult/dislocated worker and youth participants tested, 26 out of 40 files had not been followed up with properly. There were gaps in case management notes more than 90 days before attempt to contact the participant was made before the files were audited and those files did not have documentation that the quarterly follow-up after exit were done.

Criteria

Reference: CFDA # 17.258 WIA Adult, 17.259 WIA Youth, 17.260 WIA Dislocated Worker. Federal Grantor: US Department of Labor passed through the New Mexico Department of Workforce Solutions.

Proper follow-up procedures should be followed and documented in participants' case management files. WIA also requires that participant files should be followed up on and if no contact can be made with the participant within 90 days, that person should be exited from the program. WIA Act also requires that follow-up be performed quarterly after a participant exits from the program.

Effect

Not all files have adequate documentation for the follow-up services provided as required by the WIA program grant. Performance reports concerning the area of job retention could be affected.

Cause

Not all older files had been updated to provide information required by the WIA.

Questioned Costs

None

Recommendation

More training in the case notes, exiting and follow-up areas should be provided to the contractors. Perhaps there should be a more standardized operating timeline that should be implemented. For example, a day each month could be set aside where appointments would not be taken to allow case managers to update and review files of participants not heard from in a while.

Management Response

The goal of follow-up services is to ensure job retention, wage gains, and career progress for participants who have been referred to unsubsidized employment. However, the USDOL <u>Federal Register</u>, Vol. 65, No. 156, page 49319, indicates that while follow-up services for Adults and Dislocated Workers must be made available, not all of the Adults and Dislocated Workers who are registered and placed into unsubsidized employment will need or want such services. The NALWDB has determined that it needs to assure that appropriate Follow-up Services are available to Adults and Dislocated Workers. To do so, the NALWDB will ensure that all Case

Managers are aware of the need, trained accordingly, and will post information to this nature in order that all Adults and Dislocated Workers are aware of the availability of such services. Additionally, the NALWDB will implement a monthly report to the Service Providers to inform them of outstanding client issues that require action by the Service Provider staff. This will include clients that have not had activities listed in the NMVOSS in a timely manner.

08-03 PERFORMANCE MEASURES NOT MET

Statement of Condition

The Board did not meet 2 of its 6 negotiated performance measures for the year ended June 30, 2009.

Criteria

Reference: CFDA # 17.258 WIA Adult, 17.259 WIA Youth, 17.260 WIA Dislocated Worker. Federal Grantor: US Department of Labor passed through the New Mexico Department of Workforce Solutions.

The Board negotiates performance measures with the NM Department of Workforce Solutions that it is required to meet every year.

Effect

The Board is not meeting all of its negotiated performance measures.

Cause

The Board is reliant on the performance of the individual entering the program and their success making it difficult to meet all requirements.

Recommendation

The Board should work with the Department of Workforce Solutions to come up with a plan to address the goals that were not met.

Management Response

A review of the Performance Standards for the FY ending June 30, 2009 indicates that the NALWDB did not meet two (2) of the seventeen (6) required Performance Standards. The two (2) not met were Younger Youth Credential/Diploma Rates and Older Youth Credential/Diploma Rates. It was determined that the Service Providers failed to record this Performance Standard in the VOSS, and steps were undertaken to insure that these Performance Standards were met in the following Program Year.

09-01 REPORTING OF PROGRAM INCOME

Statement of Condition

NALWDB had not reported to NMDWS that the interest earned on its checking account was to be recorded as program income on a monthly basis. The income earned was used to offset program expenses during the year but had not been reported to its grantor in such a manner monthly. The U. S. Department of Labor wants to see that income reported to the NMDWS on a monthly basis.

Criteria

The U.S. Department is requiring that interest income earned each month should be reported to the grantor as program income in the period it was earned rather than at the year end.

Effect

NALWDB reports submitted to NM DWS had minor discrepancies.

Questioned Costs

None

Cause

The NALWDB is aware that interest earned is program income, and has been using all interest earned to defray WIA costs at the end of each fiscal year, it just had not reported on its monthly reports in the manner requested by U.S. Department of Labor.

Recommendation

Follow the compliance reporting requirements provided by the U.S. Department of Labor.

Management Response

The NALWDB has modified its reporting procedures to accommodate the reporting of program income (interest earned). It is currently reporting program income to NMDWS on a monthly basis.

The program income noted by the US Department of Labor amounted to \$44.58 for the fiscal year ended June 30, 2009. This income was applied to WIA costs during the fiscal year.

STATE OF NEW MEXICO NORTHERN AREA LOCAL WORKFORCE DEVELOPMENT BOARD EXIT CONFERENCE FOR THE FISCAL YEAR ENDED JUNE 30, 2009

An exit conference was held in a closed session on November 23, 2009 and the contents of this report were discussed. Present at the exit conference were:

Representing Northern Area Local Workforce Development Board:

Sandy B. Sandoval Vice Chairman
Jerry E. Gaussoin Executive Director

R. Adrian Ortiz Planning and Program Manager

Richard Sandoval, CPA Fiscal Agent Contractor

Sara Jones Office Manager

Representing Hinkle & Landers, P.C.:

Farley Vener, CPA, CFE Partner

Odessa Hamilton Audit Manager

PREPARATION OF FINANCIAL STATEMENTS

The accompanying financial statements of the NALWDB have been prepared by Hinkle & Landers, P.C., the organization's independent public auditors, however, the financial statements are the responsibility of management.