



**THE BOULDERS PUBLIC
IMPROVEMENT DISTRICT**

FINANCIAL STATEMENTS

JUNE 30, 2015

MOSS-ADAMS_{LLP}

Certified Public Accountants | Business Consultants

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THE BOULDERS PUBLIC IMPROVEMENT DISTRICT

**Official Roster
As of June 30, 2015**

Board of Directors

Rhonda Methvin	Chairman
Pamela Fanelli	Vice Chairman
Pierre Amestoy	Member
Christine Amestoy	Member
Russell Brito	Member

REPORT OF INDEPENDENT AUDITORS

To the Board of Directors
The Boulders Public Improvement District
and
Mr. Timothy Keller
New Mexico State Auditor
Santa Fe, New Mexico

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the budgetary comparison for the general fund of The Boulders Public Improvement District (the "District") as of and for the year ended June 30, 2015, and the related notes to the financial statements which collectively comprise the District's basic financial statements as listed in the table of contents. We have also audited the budgetary comparisons for the capital project fund and major debt service funds presented as supplementary information, as defined by Governmental Accounting Standards Board, in the accompanying individual fund financial statements as of and for the year ended June 30, 2015, as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

To the Board of Directors
The Boulders Public Improvement District
and
Mr. Timothy Keller
New Mexico State Auditor
Santa Fe, New Mexico

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund and the respective budgetary comparison for the general fund of The Boulders Public Improvement District as of June 30, 2015, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. In addition, in our opinion, the respective budgetary comparisons for the capital project fund and major debt service funds for the year ended June 30, 2015 in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management discussion and analysis on pages 4 through 7 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

The schedule of vendor information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 14, 2015 on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering District's internal control over financial reporting and compliance.

Mess Adams LLP

Albuquerque, New Mexico
December 14, 2015

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)
JUNE 30, 2015**

As management of The Boulders Public Improvement District (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ending June 30, 2015. We encourage readers to consider the financial information presented here in conjunction with the financial statements and accompanying notes which follow this section.

The District is a political subdivision of State of New Mexico duly created and existing pursuant to Sections 5-11-1 through 5-11-27 NMSA 1978, as amended, City of Albuquerque (City) Enactment No. 0-2003-12 and City Resolution Enactment No. R-2007-081 adopted on June 18, 2007 (the "Formation Resolution").

In addition to forming the District, the Formation Resolution also authorized the imposition and collection of a Special Levy against real property in the District, all of which will benefit from the Special Levy, to be used for the purpose, among others, of paying the principal of and interest on such bonds, as more particularly described herein.

Financial Highlights

The financial statements, which follow the Management's Discussion and Analysis, provide those significant key financial highlights for fiscal year 2015 as follows:

- In the Statement of Position, the District's total net position amounted to negative \$3,454,835.
- Issuance of Revenue Bond of \$2,135,000 for \$2,096,570 or a discount of \$38,430.
- In the Statement of Activities, the Special Levy revenue and general government expenses amounted to \$223,308 and \$254,820, respectively.
- In the Statements of Activities, the District incurred \$1,711,838 and \$134,434 in construction expenses and interest expense, respectively.

Overview of Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private sector business.

The statement of net position presents information on all of the District's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District is improving or deteriorating.

The statement of activities presents information showing how the District's net position changed during the fiscal year reported. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) (CONTINUED)
JUNE 30, 2015**

In the government-wide financial statements, the District's activities are presented in the following category:

Governmental activities – Governmental activities include the District's basic activities to construct certain infrastructure improvements.

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. The reconciliations are on pages 11 and 13, respectively.

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, Bond Fund and Reserve Fund, all of which are considered to be major funds. Data from the other governmental Functions/Programs are combined into a single, aggregated presentation.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found beginning on page 15 of these financial statements.

Government-wide Financial Analysis

Net position may serve over time as a useful indicator of a district's financial position. The District's liabilities exceeded assets by \$3,454,835 as of June 30, 2015.

The purpose of the District is to provide for infrastructure improvements. It should be noted that the resources needed to repay this debt must be provided from other sources such as the Special Levy revenue collected from property owners within the District to liquidate liabilities.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) (CONTINUED)
JUNE 30, 2015**

The following table presents the condensed net position (deficit) at June 30:

	<u>2015</u>	<u>2014</u>
Current Assets	\$ 499,508	310,699
Total Assets	<u>499,508</u>	<u>310,699</u>
Current Liabilities	59,564	80,690
Long-term Obligations		
Outstanding	<u>3,894,779</u>	<u>1,832,085</u>
Total Liabilities	<u>3,954,343</u>	<u>1,912,775</u>
Net Position – Unrestricted (deficit)	<u>\$ (3,454,835)</u>	<u>(1,602,076)</u>

The following are significant current year transactions that have had an impact on the Statement of Net Position:

- Issuance of bonds during the year to reimburse the developer for the cost of infrastructure in the amount of \$1,711,838.
- The District assessed Special Levy in fiscal year 2015 of \$223,308.
- The District incurred general government expenditures in fiscal year 2015 of \$254,820.

Changes in net position. The following table presents a summary of the changes in net position for the fiscal years ended June 30:

	<u>2015</u>	<u>2014</u>
Expenses		
Public works – construction	\$ (1,711,838)	(1,169,523)
Interest expense	(134,434)	(83,285)
General government	<u>(254,820)</u>	<u>(501,553)</u>
Total Expenses	<u>(2,101,092)</u>	<u>(1,754,361)</u>
General Revenues		
Special levy	223,308	152,270
Contribution from developer	25,000	-
Interest	<u>25</u>	<u>15</u>
Total Revenues	<u>248,333</u>	<u>152,285</u>
Change in net position	<u>\$ (1,852,759)</u>	<u>(1,602,076)</u>

Financial Analysis of the Government's Funds

The District's revenues in the governmental funds amounted to \$223,336 while expenditures amounted to \$2,135,602. The major expenditures of the District are the construction costs, debt service payments and administrative expenses. The general fund has unassigned fund balance of \$129,923, representing 230% of the general fund expenditures during the fiscal year.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) (CONTINUED)
JUNE 30, 2015**

General Fund Budgetary Highlights

The District adopts an annual budget, which projects the expected expenditures (based on debt service requirement, administrative expenses and estimated delinquency) and interest income from funds, to determine the amount of special levy for each year. There were no changes in the original budget for the fiscal year 2015.

Capital Assets and Debt Administration

The District owns no significant capital assets as the constructed assets are expected to be dedicated to the City of Albuquerque upon completion.

Pursuant to Resolution No. 2012-035 adopted on May 21, 2012, the District issued its \$1,865,000 Special Levy Revenue Bonds, Series 2013 on November 21, 2013 and its \$2,135,000 Special Levy Revenue Bonds, Series 2015 on June 30, 2015. Under the Indentures dated November 1, 2013 and June 1, 2015, the Bonds are payable from revenues received by the District in each fiscal year from the payment of the Special Levy, authorized pursuant to the Act to be levied against parcels of land within the District in accordance with the Rate and Method of Apportionment of the Special Levy for the District approved by the City in the Formation Resolution.

The outstanding debt at June 30, 2015 is \$3,965,000. The next principal payment of \$20,000 was made on October 1, 2015.

Requests for Information

This narrative overview and analysis of the financial activities of the District for the fiscal year ending June 30, 2015 is designed to give its readers a general overview of the District's finances. Questions regarding any information contained in this report or requests for additional information should be addressed to the Chairman of the Boulders Public Improvement District, c/o Rhonda Methvin, Department of Municipal Development, City of Albuquerque, P. O. Box 1293, Albuquerque, New Mexico 87103.

THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
STATEMENT OF NET POSITION
June 30, 2015

	Governmental Activities
ASSETS	
Cash and cash equivalents	\$ 498,163
Special levy receivable	1,345
Total assets	<u>499,508</u>
LIABILITIES	
Accrued expenses - professional services	26,395
Interest payable	33,169
Revenue bonds payable, net	
Due within one year	18,876
Due in more than one year	3,875,903
Total liabilities	<u>3,954,343</u>
NET POSITION	
Unrestricted (deficit)	(3,454,835)
Total net position	<u>\$ (3,454,835)</u>

See Notes to Financial Statements.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
STATEMENT OF ACTIVITIES
Year ended June 30, 2015**

	<u>Expenses</u>	<u>Governmental Activities</u>
Expenses		
Public works - Construction	\$ 1,711,838	\$ (1,711,838)
Interest expense	134,434	(134,434)
General government	254,820	(254,820)
Total expenses	<u>\$ 2,101,092</u>	<u>(2,101,092)</u>
General Revenues		
Special levy		223,308
Contribution from developer		25,000
Interest income		25
		<u>248,333</u>
Change in net position		(1,852,759)
Net position, beginning		<u>(1,602,076)</u>
Net position, ending		<u>\$ (3,454,835)</u>

See Notes to Financial Statements.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
BALANCE SHEET
GOVERNMENTAL FUNDS
June 30, 2015**

	General Fund	Project Fund	Bond Fund	Reserve Fund	Total
ASSETS					
Cash and cash equivalents	\$ 154,973	1,913	29,616	311,661	498,163
Special levy receivable	1,345	-	-	-	1,345
	<u>\$ 156,318</u>	<u>1,913</u>	<u>29,616</u>	<u>311,661</u>	<u>499,508</u>
LIABILITIES AND FUND BALANCE					
Liabilities					
Accrued expenses	\$ 26,395	-	-	-	26,395
Total liabilities	<u>26,395</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>26,395</u>
Fund balances					
Restricted	-	1,913	29,616	311,661	343,190
Unassigned	129,923	-	-	-	129,923
Total fund balances	<u>129,923</u>	<u>1,913</u>	<u>29,616</u>	<u>311,661</u>	<u>473,113</u>
Total liabilities and fund balances	<u>\$ 156,318</u>	<u>1,913</u>	<u>29,616</u>	<u>311,661</u>	<u>499,508</u>

See Notes to Financial Statements.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL
FUNDS TO THE STATEMENT OF NET POSITION
Year ended June 30, 2015**

Reconciliation of the Governmental Fund Balance
Sheet to the Statement of Net Position:

Fund balance - total governmental funds	\$	473,113
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Amounts reported for governmental activities in
the Statement of Net Position are different
because:

Long-term obligations for revenue bonds are not due and payable in the current period, and therefore are not reported in the governmental funds	(3,894,779)
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Interest payable on long-term debt is not accrued in the governmental funds, but rather is recognized as an expenditure when due.	(33,169)
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A portion of receivables reported in the Statement of Net Position is not currently available in the fund	<hr/>
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Net position of governmental activities	\$	<hr/> (3,454,835) <hr/>
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See Notes to Financial Statements.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES
IN FUND BALANCES - GOVERNMENTAL FUNDS
Year ended June 30, 2015**

	General Fund	Project Fund	Bond Fund	Reserve Fund	Total
Revenues					
Special levy	\$ 223,311	-	-	-	223,311
Interest income	8	-	1	16	25
Total revenues	223,319	-	1	16	223,336
Expenditures					
Public works - construction	-	1,711,838	-	-	1,711,838
General government	56,366	-	-	-	56,366
Debt service:					
Interest expense	-	-	133,944	-	133,944
Bond issuance costs	-	-	198,454	-	198,454
Principal	-	-	35,000	-	35,000
Total expenditures	56,366	1,711,838	367,398	-	2,135,602
Excess (deficiency) of revenues over (under) expenditures	166,953	(1,711,838)	(367,397)	16	(1,912,266)
Other financing sources (uses)					
Proceeds from bond issuance	-	-	2,135,000	-	2,135,000
Bond discount	-	-	(38,430)	-	(38,430)
Contribution from developer	25,000	-	-	-	25,000
Transfer in	-	1,711,838	-	156,649	1,868,487
Transfer out	(168,928)	-	(1,699,559)	-	(1,868,487)
Total	(143,928)	1,711,838	397,011	156,649	2,121,570
Net change in fund balance	23,025	-	29,614	156,665	209,304
Fund balance, beginning	106,898	1,913	2	154,996	263,809
Fund balance, ending	\$ 129,923	1,913	29,616	311,661	473,113

See Notes to Financial Statements.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
RECONCILIATION OF THE STATEMENT OF REVENUES,
EXPENDITURES, AND CHANGES IN FUND BALANCES
OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES
Year ended June 30, 2015**

Reconciliation of the Statement of Revenues, Expenditures
and Changes in Fund Balances of Governmental Funds
to the Statement of Activities

Net changes in fund balances - total governmental funds	\$ 209,304
Amounts reported for governmental activities in the Statement of Activities are different because:	
Proceeds from bond issuance (net of discount) are not reported as income in the Statements of Activities	(2,096,570)
The repayment of long-term debt consumes current financial resources of the governmental funds. This has no effect on the net position in the Statement of Activities	35,000
Government funds report the effect of the discount and the related current year amortization, whereas the amount is deferred and amortized in the Statement of Net Position	(490)
Special levy revenue is recognized in fund financials when available to the funds, whereas the Statement of Activities reports revenue when assessments are levied.	<u>(3)</u>
Change in net position of governmental activities	<u>\$ (1,852,759)</u>

See Notes to Financial Statements.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
BUDGET TO ACTUAL SCHEDULE (GENERAL FUND)
Year Ended June 30, 2015**

	Budgeted Amounts		Actual	Variance with Final Budget Positive (Negative)
	Original	Final		(Negative)
Revenues				
Special levy	\$ 223,308	223,308	223,311	3
Interest income	-	-	8	8
Total revenues	223,308	223,308	223,319	11
Expenditures				
Current:				
General government	70,633	70,633	56,366	14,267
Total expenditures	70,633	70,633	56,366	14,267
Other Financing Sources (Uses)				
Contribution from developer	-	-	25,000	25,000
Transfer in	-	-	-	-
Transfer out	-	-	(168,928)	(168,928)
Total	-	-	(143,928)	(143,928)
Net change in fund balance	152,675	152,675	23,025	(129,650)
Fund balance, beginning	106,898	106,898	106,898	-
Fund balance, ending	\$ 259,573	259,573	129,923	(129,650)

See Notes to Financial Statements.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2015**

NOTE 1. REPORTING ENTITY

The Boulders Public Improvement District (the "District") is a political subdivision of the State of New Mexico duly created and existing pursuant to Sections 5-11-1 through 5-11-27 NMSA 1978, as amended, City of Albuquerque (the "City") Enactment No. 0-2003-12 and City Resolution Enactment No. R 2012-035 adopted on May 21, 2012.

The District was created to fund public infrastructure improvements (the "Boulders Project"), which encompasses approximately 68 acres of land located wholly within the corporate boundaries of the City. The Boulders Project includes roadways, storm drain, sanitary sewer water improvement and grading.

The District follows the standards promulgated by GASB Statement No. 14, *The Financial Reporting Entity*, and GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, to define the reporting entity. The District is not a component of any other governmental entity and the District has no subordinate component units.

The District is governed by the District Board, consisting of three directors. The District Board has control over and management supervision of all affairs of the District. Directors serve six-year terms.

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standard Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's policies are described below.

Basis of Presentation

Government-Wide Statements

The Statement of Net Position and Statement of Activities present financial information about reporting government as a whole. These statements include the financial activities of the overall District in its entirety. Eliminations have been made to minimize the double counting of internal transactions. District activities generally are financed through a Special Levy.

The Statement of Activities presents a comparison between direct expenses and direct revenues for each function of the District governmental activities. Direct expenses are those that are specifically associated with and clearly identifiable to a particular function. Direct revenues include a Special Levy on real property covered by the District and interest income from the investment of funds.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2015**

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Basis of Presentation (Continued)

Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures. An emphasis is placed on major funds. A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures of that individual governmental fund are at least 10 percent of the corresponding total for all funds of that category.
- b. Total assets, liabilities, revenues, or expenditures of the individual governmental fund are at least 5 percent of the corresponding total for all governmental funds combined.

Governmental Funds

The District reports the following major governmental funds:

- a. General Fund - is the District's primary operating fund. It accounts for all the financial resources of the general government except those required to be accounted for in another fund.

Capital Project Fund:

- b. Project Fund – used to account for financial resources to be used for the construction of the improvement project.

Debt Service Funds:

- a. Bond Fund - used to account for the payment of principal and interest related to the bonds obligation.
- b. Reserve Fund - accounts for funds to be used in accordance with the bond indenture in situations whereby the bond fund does not have sufficient funds to pay for debt service payments.

Measurement Focus and Basis of Accounting

The Government-wide financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recognized when earned and expenses are recognized at the time liabilities are incurred, regardless of when the related cash transaction takes place. On an accrual basis, revenue from the Special Levy on property is recognized in the fiscal year during which the assessments are levied.

The governmental fund statements are reported using the current resources measurement focus and modified accrual basis of accounting. Under this method, revenues are recognized when they are both measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after the end of the fiscal year. Amount collected after the sixty-day period is recognized as deferred inflows of resources. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on the bond obligations, which are recognized as expenditures when paid. Proceeds from the issuance of bond obligations are reported as other financing sources.

When both restricted and unrestricted resources are available for use, it is the District policy to use restricted first, then unrestricted resources as they are needed.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2015**

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Cash Equivalents

The District considers all highly liquid debt instruments with original maturity of three months or less when purchased to be cash equivalents.

Receivables

All receivables are reported at their gross value, and where appropriate, are reduced by the estimated portion that is expected to be uncollectible. At June 30, 2015 an allowance for uncollectible accounts was not considered necessary as all accounts are considered collectible.

Capital Assets

As capital assets are constructed, the ownership will be transferred to the City. As a result, the District does not capitalize any capital assets on its financial statements.

Long-Term Obligations

In the Government-wide financial statements, long-term debts are reported as liabilities. Long-term obligations of the governmental funds payable from the general revenues of the District are reported in the Government-wide financial statements. Payments of principal and interest are reported as expenditures in the fund financial statements.

Bond discount is deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond discount.

In the governmental fund financial statements, bond discounts are recognized during the current period. The face amount of debt issued and any premiums received are reported as other financing sources while discounts are reported as other financing uses.

Special Levy

The District imposes a Special Levy, which secures the payment of the debt service on the District's Revenue Bonds Obligation.

The Special Levy is to be billed and collected by Bernalillo County in the same manner and at the same time as general ad valorem property taxes. Assessments are made as of January 1 of each year, with one-half of the taxes on that assessment due the following November 10 and one-half due April 10 of the next calendar year. The Special Levy installment due November 10 becomes delinquent on December 11, while the April 10 installment becomes delinquent on May 11. The Special Levy shall be subject to foreclosure by the District at any time after six months following written notice of delinquency to the owner of the real property to which the delinquency applies. The lien shall include delinquencies, penalties and interest thereon at a rate not to exceed the maximum legal rate of interest per year and penalties otherwise applicable.

Transfers

Transfers in from (out to) other governmental funds are recorded as other financing sources (uses).

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2015**

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Fund Balance

As of June 30, 2015, the fund balances of the governmental funds are classified as follows:

Restricted – amounts that be spent only for specific purposes because of constitutional provisions or enabling legislation or because of constraints that are externally imposed by creditors, grantors, contributors, or the laws or regulations of other government. The restricted fund balances at June 30, 2015 relate to debt service as imposed by creditors.

Unassigned – all other spendable amounts.

The District has no fund balances that are classified as nonspendable, committed or assigned.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

Budgets

The budget is adopted on a modified accrual basis of accounting. The legal compliance for the budget is total expenditures.

NOTE 3. DEPOSITS AND INVESTMENTS

The District is authorized under the provision of Chapter 6, Article 10, paragraph 10, NMSA 1978, annotated, to deposit its money in banks, savings and loan associations and/or credit unions whose accounts are insured by an agency of the United States.

All money not immediately necessary for the public uses of the District may be invested in bonds or negotiable securities of the United States, the state or any county, municipality or town, securities that are issued by the United States government or by its agencies or instrumentalities or in contracts with banks, savings and loan associations or credit unions for the present purchase and resale at a specified time in the future of specific securities. If the District is unable to receive payment on public money at the rate of interest set forth by the State Board of Finance from financial institutions within the geographic boundaries of the governmental unit, the Authority may invest its money as provided under Section 6-10-10.1 NMSA 1978 with the New Mexico State Treasurer's investment pool for a period greater than 181 days. The State Treasurer's investment pool shall be invested as provided for State funds under Section 60-10-10 NMSA 1978. The District has not formally adopted a deposit and investment policy that limits the government's allowable deposits or investments and addresses the specific types of risk to which the government is exposed.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2015**

NOTE 3. DEPOSITS AND INVESTMENTS (CONTINUED)

Cash and investments held by the District include cash on deposit with financial institutions. Deposits are secured by Federal depository insurance and U.S. Treasuries. Under New Mexico law, all deposits with financial institutions must be collateralized in an amount not less than 50% (102% for overnight deposits) of the uninsured balance. Market values of all cash and deposits approximate the cost of those assets.

Cash equivalents represent investments in mutual funds, consisting of treasury bonds with maturities of less than 30 days.

Cash and cash equivalents at June 30, 2015 consist of the following:

Held in trust by Bank of Albuquerque in U.S. Treasury Fund	<u>\$ 498,163</u>
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NOTE 4. REVENUE BONDS

On November 21, 2013, the District issued Revenue Bonds with a par value of \$1,865,000 for \$1,831,430, or a discount of \$33,570. The District had another bond issuance on June 30, 2015 for Revenue Bonds with a par value of \$2,135,000 for \$2,096,570, or a discount of \$38,430. The proceeds from issuance were primarily used in the construction of the Boulders Project. The bonds are generally callable with interest payable semi-annually, every April 1 and October 1. The obligations are secured by the pledge of net revenues from District Special Levy.

The Indenture of Trust and Security Agreements (Bond Indenture) dated November 1, 2013 and June 1, 2015 for the Series 2013 and 2015 Bonds, respectively, with Bank of Albuquerque (as Trustee) contains special mandatory and optional redemption. The special mandatory redemption, triggers when: (a) on or after the completion of the project, moneys are transferred from the Project Fund to the Prepayment Account of the Bond Fund, and (b) the prepayment in whole or in part of any Special Levy by the owner of the Property and the deposit of such prepayment amounts to the Prepayment Account of the Bond Fund. The optional redemption is available for principal maturing after October 1, 2023 and October 1, 2026 for the Series 2013 Bonds and Series 2015 Bonds, respectively. No events occurred that triggered special mandatory redemption.

The Indenture also contains maintenance of Reserve Fund Requirements equal to the least of (i) the maximum annual debt service requirements on all outstanding bonds; (ii) 125% of the average annual debt service requirements of the bonds; or (iii) 10% of the aggregate principal amount of the Bonds. The District is in compliance with this requirement at June 30, 2015.

The Series 2013 Revenue Bonds bear annual interest of 7.25%, with final maturity on October 1, 2043. The Series 2015 Revenue Bonds bear annual interest of 4% to 5.75%, with final maturity on October 1, 2044.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2015**

NOTE 4. REVENUE BONDS (CONTINUED)

The following are the changes for Revenue Bonds during the year:

	July 1	Increases	Decreases	June 30
Series 2013 Revenue Bonds	\$ 1,865,0000	-	(35,000)	1,830,000
Series 2015 Revenue Bonds	-	2,135,000	-	2,135,000
Discount - 2013 bonds	(32,915)	-	1,124	(31,791)
Discount - 2015 bonds	-	(38,430)	-	(38,430)
	<u>\$ 1,832,085</u>	<u>2,096,570</u>	<u>(33,876)</u>	<u>3,894,779</u>

Annual debt service requirements to maturity for the revenue bonds are as follows:

<u>Year ending June 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total Debt Service</u>
2016	\$ 20,000	220,147	240,147
2017	60,000	246,863	306,863
2018	60,000	243,731	303,731
2019	65,000	240,419	305,419
2020	70,000	236,906	306,906
2021 - 2025	400,000	1,121,263	1,521,263
2026 - 2030	515,000	982,950	1,497,950
2031 - 2035	695,000	788,694	1,483,694
2036 - 2040	945,000	526,381	1,471,381
2041 - 2045	1,135,000	171,481	1,306,481
	<u>\$ 3,965,000</u>	<u>4,778,835</u>	<u>8,743,835</u>

Interest and principal payments of the revenue bonds are serviced by revenues generated from the Special Levy and are paid from the Bond Fund.

NOTE 5. DEFICIT NET POSITION

The total net position balance is a deficit. This is due to the fact that the capital assets acquired with bond proceeds were transferred to another governmental agency. This resulted in the recognition of long-term debt with no related asset on the District's financial statement. The long-term debt will be repaid with future Special Levy assessments.

NOTE 6. INTERFUND TRANSFERS

The following transfers were made for the year ended June 30, 2015 to fund construction costs and debt service requirements:

<u>Transfer Out</u>	<u>Transfer In</u>	
	<u>Project Fund</u>	<u>Reserve Fund</u>
Bond Fund	\$ 1,542,910	156,649
General Fund	168,928	-
	<u>\$ 1,711,838</u>	<u>156,649</u>

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
NOTES TO FINANCIAL STATEMENTS
JUNE 30, 2015**

NOTE 7. INSURANCE COVERAGE

The District is exposed to various risk of loss from torts; theft of, damage to, and destruction of assets; business interruption; and errors and omission and natural disasters. The District is not insured through private carriers for liability, casualty and director and office liability.

NOTE 8. BUDGET VIOLATIONS

In violation of New Mexico state statutes, the District overspent the budget for the project and general funds for the year ended June 30, 2015 as follows:

<u>Fund</u>		<u>Final Budget</u>	<u>Actual</u>	<u>Variance</u>
Project Fund	\$	-	1,711,838	(1,711,838)
Bond Fund	\$	168,994	367,398	(198,454)

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
 BUDGET TO ACTUAL SCHEDULE (PROJECT FUND)
 Year Ended June 30, 2015**

	<u>Budgeted Amounts</u>			Variance with
	<u>Original</u>	<u>Final</u>	<u>Actual</u>	<u>Final Budget Positive (Negative)</u>
Revenues				
Interest income	\$ -	-	-	-
Total revenues	-	-	-	-
Expenditures				
Public works - construction	-	-	1,711,838	(1,711,838)
General government	-	-	-	-
Total expenditures	-	-	1,711,838	(1,711,838)
Other Financing Sources (Uses)				
Transfer in	-	-	1,711,838	1,711,838
Transfer Out	-	-	-	-
Total	-	-	1,711,838	1,711,838
Net change in fund balance	-	-	-	-
Fund balance, beginning	1,913	1,913	1,913	-
Fund balance, ending	\$ 1,913	1,913	1,913	-

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
BUDGET TO ACTUAL SCHEDULE (BOND FUND)
Year Ended June 30, 2015**

	Budgeted Amounts		Actual	Variance with
	Original	Final		Final Budget Positive (Negative)
Revenues				
Interest income	\$ -	-	1	1
Total revenues	-	-	1	1
Expenditures				
Debt Service:				
Interest expense	133,944	133,944	133,944	-
Bond issuance costs	-	-	198,454	(198,454)
Principal	35,000	35,000	35,000	-
Total expenditures	168,944	168,944	367,398	(198,454)
Other Financing Sources (Uses)				
Bond issuance	-	-	2,135,000	2,135,000
Bond discount	-	-	(38,430)	(38,430)
Transfer in	-	-	-	-
Transfer Out	-	-	(1,699,559)	(1,699,559)
Total	-	-	397,011	397,011
Net change in fund balance	(168,944)	(168,944)	29,614	198,558
Fund balance, beginning	2	2	2	-
Fund balance, ending	\$ (168,942)	(168,942)	29,616	198,558

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
 BUDGET TO ACTUAL SCHEDULE (RESERVE FUND)
 Year Ended June 30, 2015**

	<u>Budgeted Amounts</u>		<u>Actual</u>	Variance with Final Budget Positive (Negative)
	<u>Original</u>	<u>Final</u>		
Revenues				
Interest income	\$ -	-	16	16
Total revenues	<u>-</u>	<u>-</u>	<u>16</u>	<u>16</u>
Other Financing Sources (Uses)				
Transfer in	-	-	156,649	156,649
Transfer out	-	-	-	-
Total	<u>-</u>	<u>-</u>	<u>156,649</u>	<u>156,649</u>
Net change in fund balance	-	-	156,665	156,665
Fund balance, beginning	<u>154,996</u>	<u>154,996</u>	<u>154,996</u>	<u>-</u>
Fund balance, ending	<u>\$ 154,996</u>	<u>154,996</u>	<u>311,661</u>	<u>156,665</u>

**REPORT OF INDEPENDENT AUDITORS ON INTERNAL CONTROL
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE
WITH *GOVERNMENT AUDITING STANDARDS***

To the Board of Directors
The Boulders Public Improvement District
and
Mr. Timothy Keller
New Mexico State Auditor
Santa Fe, New Mexico

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund and the budgetary comparison for the general fund of The Boulders Public Improvement District (the "District") as of and for the year ended June 30, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and the related budgetary comparisons of the capital project and debt service funds, presented as supplementary information, and have issued our report thereon dated December 14, 2015.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

To the Board of Directors
The Boulders Public Improvement District
and
Mr. Timothy Keller
New Mexico State Auditor
Santa Fe, New Mexico

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses or significant deficiencies. However, material weakness may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of finding and response as item 2015-001.

District's Response to Finding

The District's response to the findings identified in our audit is described in the accompanying schedule of finding and response. The District's response was not subjected to the auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on it.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Mess Adams LLP

Albuquerque, New Mexico
December 14, 2015

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
SCHEDULE OF FINDING AND RESPONSE
JUNE 30, 2015**

2015-001: Budget, Compliance and Other Matters

CONDITION

The District overspent its budgets for the Project Fund and Bond Fund by \$1,711,838 and \$198,454, respectively, for the year ended June 30, 2015.

CRITERIA

According to NMSA 6-3-1 to 6-3-25, expenditures are to be within the budgeted amounts.

CAUSE

During the year, the District issued its 2015 Series Revenue Bonds to pay for its infrastructure project. However, the construction expenditure and the bond issuance costs were not included in its fiscal year 2015 budget due to the timing of bond issuance which occurred on June 30, 2015.

EFFECT

The District is not in compliance with the requirements of NMSA 6-3-1 to 6-3-25 and there is increased risk that unauthorized transactions could occur.

RECOMMENDATION

Overspending of the budget should not occur and therefore the District needs to develop an annual operating budget each year. We recommend that all budget adjustments be approved prior to spending and budget to actual reviews be made on a timely basis.

MANAGEMENT'S RESPONSE

The Treasurer of the District will implement procedures to ensure that expenditures are made within budgeted amounts sometime in the first quarter of 2016.

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
SCHEDULE OF PRIOR YEAR'S AUDIT FINDINGS
JUNE 30, 2015**

2014-001	No General Ledger Maintained	Resolved
2014-002	Late Submission of IPA Recommendation Form and Audit Contract	Resolved

The Boulders Public Improvement District
 SCHEDULE OF VENDOR INFORMATION for Purchases Exceeding \$60,000 (excluding GRT)
 For the Year Ended June 30, 2015
 Prepared by Agency Staff Name: Dee Brescia, Accountant Date: June 30, 2015

<i>RFB#/RFP#</i>	<i>Type of Procurement</i>	<i>Awarded Vendor</i>	<i>\$ Amount of Awarded Contract</i>	<i>\$ Amount of Amended Contract</i>	<i>Name and Physical Address per the procurement documentation, of <u>ALL</u> Vendor(s) that responded</i>	<i>In-State/ Out-of-State Vendor (Y or N) (Based on Statutory Definition)</i>	<i>Was the vendor in-state and chose Veteran's preference (Y or N) For federal funds answer N/A</i>	<i>Brief Description of the Scope of Work</i>
N/A								

**THE BOULDERS PUBLIC IMPROVEMENT DISTRICT
EXIT CONFERENCE
YEAR ENDED JUNE 30, 2015**

An exit conference was held on December 1, 2015. Attending were the following:

Representing The Boulders Public Improvement District:

Rhonda Methvin, Chairman

Justin Horwitz, Legal Counsel (Rodey, Dickason, Sloan, Akin & Robb P.A.)

Dee Brescia, Brescia Consulting

Representing Moss Adams LLP:

Jaime Rumbaoa, CPA, Senior Manager

The financial statements were prepared with the assistance of Moss Adams LLP.