

**SALTILLO PUBLIC  
IMPROVEMENT  
DISTRICT**

**FINANCIAL STATEMENTS**

**JUNE 30, 2008**

Moss Adams LLP  
6100 Uptown Blvd NE Suite 400  
Albuquerque, New Mexico  
(505) 830-6200

# TABLE OF CONTENTS

## SALTILLO PUBLIC IMPROVEMENT DISTRICT

OFFICIAL ROSTER.....	1
INDEPENDENT AUDITORS' REPORT .....	2
MANAGEMENT'S DISCUSSION AND ANALYSIS .....	4
FINANCIAL STATEMENTS	
Statement of Net Assets .....	9
Statement of Activities.....	10
Balance Sheet - Governmental Funds.....	11
Reconciliation of Balance Sheet to the Statement of Net Assets .....	12
Statement of Revenues, Expenditures, and Changes in Fund Balances – Governmental Funds .....	13
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities .....	14
Notes to Financial Statements.....	15

# TABLE OF CONTENTS

## SALTILLO PUBLIC IMPROVEMENT DISTRICT

### SUPPLEMENTARY INFORMATION

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i> .....	22
Schedule of Findings and Responses.....	25
Exit Conference .....	28

**SALTILLO PUBLIC IMPROVEMENT DISTRICT**

**Official Roster  
As of June 30, 2008**

**Board of Directors**

Vincent Pizzonia	Chairman
John Castillo	Vice Chairman
Cilia Agliodoro	Clerk
Rex Wilson	Treasurer
Jon Zaman	Member

## Independent Auditors' Report

To the Board of Directors  
Saltillo Public Improvement District  
and  
Mr. Hector H. Balderas  
New Mexico State Auditor  
Santa Fe, New Mexico

We have audited the accompanying financial statements of the governmental activities and each major fund of Saltillo Public Improvement District (District) as of and for the year ended June 30, 2008 which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the District's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we express no such opinion. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the District as of June 30, 2008, and the respective changes in financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

To the Board of Directors  
Saltillo Public Improvement District  
and  
Mr. Hector H. Balderas  
New Mexico State Auditor  
Santa Fe, New Mexico

In accordance with *Government Auditing Standards*, we have also issued our report dated March 31, 2009, on our consideration of the District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The management's discussion and analysis on pages 4 through 8 is not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

*Moss Adams LLP*

Albuquerque, New Mexico  
March 31, 2009

# SALTILLO PUBLIC IMPROVEMENT DISTRICT MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2008

As management of the Saltillo Public Improvement District (District), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ending June 30, 2008. We encourage readers to consider the financial information presented here in conjunction with the financial statements and accompanying notes which follow this section.

The District is a political subdivision of State of New Mexico duly created and existing pursuant to Sections 5-11-1 through 5-11-27 NMSA 1978, as amended, City of Albuquerque (City) Enactment No. 0-2003-12 and City Resolution Enactment No. R-2007-150 adopted on November 19, 2007, the "Formation Resolution."

In addition to forming the District, the Formation Resolution also authorized the imposition and collection of a Special Levy against real property in the District, all of which will benefit from the Special Levy, to be used for the purpose, among others, of paying the principal of and interest on such bonds, as more particularly described herein.

## Financial Highlights

The financial statements, which follow the Management's Discussion and Analysis, provide those significant key financial highlights for fiscal year 2008 as follows:

- In the Statement of Net Assets, the District's total net assets are negative \$2.6 million due to the transfer of all capital assets to the City of Albuquerque upon their completion.
- In the Statement of Activities, the District incurred \$2.4 million in construction expenses related to the road improvement and storm sewer improvements.

## Overview of Financial Statements

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements comprise of: 1) government-wide financial statement, 2) fund financial statements, and 3) notes to the financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private sector business.

The statement of net assets presents information on all of the District's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the District is improving or deteriorating. The MD&A is presented for one year as it is the District's first year. In the future a comparative presentation will be made.

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) (CONTINUED)  
June 30, 2008

The statement of activities presents information showing how the District's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

In the government-wide financial statements, the District's activities are presented in the following category.

*Governmental activities* – Governmental activities include the District's basic activities to construct certain infrastructure improvements.

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

*Governmental funds.* Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the District's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. The reconciliations are on pages 12 and 14, respectively.

Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund is considered to be a major fund. Data from the other governmental Functions/Programs are combined into a single, aggregated presentation.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found immediately following the basic financial statements.



SALTILLO PUBLIC IMPROVEMENT DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) (CONTINUED)  
June 30, 2008

Government-wide Financial Analysis

Net assets may serve over time as a useful indicator of a district's financial position. In the case of the District, liabilities exceeded assets by \$2,590,228.

The purpose of the District is to construct an Off-site Traffic Collector Road along McMahon Boulevard, other road improvements and storm sewer improvements in a portion of the City's rights of way. Thus the District does not account for the asset created by the construction. It should be noted that the resources needed to repay this debt must be provided from other sources such as the Special Levy revenue collected from property owners within the District to liquidate liabilities.

The District's financial position is the product of several financial transactions including the net results of activities, the issuance of District bonds, construction of improvements and payment of debt. The capital assets constructed from the bond proceeds are transferred to the City and are not recorded on the District's books.

The following table presents the condensed net assets for the fiscal years ended June 30, 2008:

Current assets	\$ 2,017,006
Other assets	169,261
	<u>2,186,267</u>
Current liabilities	57,739
Long-term obligations	
Outstanding	4,718,756
Total liabilities	<u>4,776,495</u>
Net Assets - unrestricted	<u>\$ (2,590,228)</u>

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) (CONTINUED)  
June 30, 2008

The following are significant current year transactions that have had an impact on the Statement of Net Assets:

**Changes in net assets.** The following table presents a summary of the changes in net assets for fiscal year ended June 30, 2008.

Expenses	
Public Works – Construction	\$ (2,375,917)
General Government	(173,074)
Interest expense	<u>(42,455)</u>
Total expenses	<u>(2,591,446)</u>
General Revenues	
Interest income	<u>1,218</u>
Change in net assets	<u>\$ (2,590,228)</u>

**Financial Analysis of the Government's Funds**

The District was established during fiscal year 2008 and bonds were issued with proceeds of approximately \$4.7 million. \$2.3 million was expended in fiscal year 2008 on infrastructure. The balance in the Project Fund account is approximately \$919,000 and there have been no disbursements made since June 30, 2008. The remainder of these funds is expected to be expended by the summer of 2010.

**Preliminary and Final Budgets**

The District did not prepare either a preliminary budget or a final budget for the fiscal year ending June 30, 2008.

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) (CONTINUED)  
June 30, 2008

Capital Assets and Debt Administration

The District owns no significant capital assets. The District is expected to transfer all public infrastructure improvements owned by the District to the City.

Pursuant to Resolution No. 2008-2 adopted on April 25, 2008, the District issued its \$4,805,000 Special Levy Revenue Bonds, Series 2008 (Bonds) on May 20, 2008. Under the Indenture dated as of May 1, 2008, the Bonds are payable from revenues received by the District in each Fiscal Year from the payment of the Special Levy, authorized pursuant to the Act to be levied against parcels of land within the District in accordance with the Rate and Method of Apportionment of the Special Levy for the District approved by the City in the Formation Resolution and approved the District to Resolution No. 2008-1 adopted on March 12, 2008.

The outstanding debt at the end of fiscal year June 30 is \$4,805,000. The first principal payment is scheduled on October 1, 2010.

Future Financial Position of the District

The District will collect the Special Levy in the next fiscal year on all land within the boundaries of the District. The District anticipates raising approximately \$154,000 in the next fiscal year through the collection of the Special Levy.

Requests for Information

This narrative overview and analysis of the financial activities of the District for the fiscal year ending June 30, 2008 is designed to give its readers a general overview of the District's finances. Questions regarding any information contained in this report or requests for additional information should be addressed to the Chairman of the Saltillo Estates Public Improvement District, Jon Zaman, One Civic Plaza NW, PO Box 1293, Albuquerque, NM 87103.

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
 STATEMENT OF NET ASSETS  
 June 30, 2008

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 2,017,006
Bond issuance costs	169,261
<b>Total assets</b>	<u>2,186,267</u>
<b>LIABILITIES</b>	
Accrued expenses - legal fees	16,012
Interest payable	41,727
Revenue bonds payable due in more than one year	4,718,756
<b>Total liabilities</b>	<u>4,776,495</u>
<b>NET ASSETS</b>	
Unrestricted (deficit)	<u><u>\$ (2,590,228)</u></u>

*See Notes to Financial Statements.*

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
STATEMENT OF ACTIVITIES  
Year Ended June 30, 2008

	<u>Expenses</u>	<u>Governmental Activities</u>
Expenses		
Public Works - construction	\$ 2,375,917	(2,375,917)
Interest expense	42,455	(42,455)
General government	173,074	(173,074)
<b>Total expenses</b>	<u>\$ 2,591,446</u>	<u>(2,591,446)</u>
General Revenues		
Interest income		<u>1,218</u>
Change in net assets		(2,590,228)
Net assets, beginning		<u>-</u>
Net assets (deficit), ending		<u>\$ (2,590,228)</u>

*See Notes to Financial Statements.*

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
BALANCE SHEET  
GOVERNMENTAL FUNDS  
Year Ended June 30, 2008

	General Fund	Project Fund	Bond Fund	Reserve Fund	Total
<b>ASSETS</b>					
Cash and cash equivalents	\$ 63,338	908,594	622,206	422,868	2,017,006
<b>LIABILITIES AND FUND BALANCES</b>					
Liabilities					
Accrued expenses	\$ 16,012	-	-	-	16,012
Fund Balances					
Reserved for debt service	-	-	-	422,868	422,868
Unreserved fund balances	47,326	908,594	622,206	-	1,578,126
<b>Total fund balances</b>	47,326	908,594	622,206	422,868	2,000,994
<b>Total liabilities and fund balances</b>	\$ 63,338	908,594	622,206	422,868	2,017,006

*See Notes to Financial Statements.*

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
 RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL  
 FUNDS TO THE STATEMENT OF NET ASSETS  
 Year Ended June 30, 2008

Reconciliation of the Governmental Funds Balance  
 Sheet to the Statement of Net Assets:

---

Fund balance - total governmental funds	\$	2,000,994
<p>Amounts reported for governmental activities in the Statement  of Net Assets are different because:</p>		
Bond issuance costs in the governmental activities are not financial resources and therefore, not reported in the funds		169,261
Long-term liabilities for the revenue bonds are not due and payable in the current period, and therefore not reported in the funds		(4,718,756)
Accrued interest payable		<u>(41,727)</u>
Net assets of governmental activities	\$	<u><u>(2,590,228)</u></u>

*See Notes to Financial Statements.*

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
STATEMENT OF REVENUES, EXPENDITURES AND CHANGES  
IN FUND BALANCES - GOVERNMENTAL FUNDS  
Year Ended June 30, 2008

	General Fund	Project Fund	Bond Fund	Reserve Fund	Total
<b>Revenues</b>					
Interest income	\$ 40	547	376	255	1,218
<b>Expenditures</b>					
Current					
General government	169,771	3,303	-	-	173,074
Bond issuance costs	169,743	-	-	-	169,743
Capital outlay	-	2,375,917	-	-	2,375,917
Total expenditures	339,514	2,379,220	-	-	2,718,734
Excess (deficiency) or revenues over (under) expenditures	(339,474)	(2,378,673)	376	255	(2,717,516)
<b>Other financing sources (uses)</b>					
Sale of bond proceeds	-	-	4,718,510	-	4,718,510
Transfer in	386,800	3,287,267	-	422,613	4,096,680
Transfer out	-	-	(4,096,680)	-	(4,096,680)
Total	386,800	3,287,267	621,830	422,613	4,718,510
Net change in fund balance	47,326	908,594	622,206	422,868	2,000,994
Fund balances, beginning	-	-	-	-	-
Fund balances, ending	\$ 47,326	908,594	622,206	422,868	2,000,994

See Notes to Financial Statements.



SALTILLO PUBLIC IMPROVEMENT DISTRICT  
 RECONCILIATION OF THE STATEMENT OF REVENUES  
 EXPENDITURES, AND CHANGES IN FUND BALANCES  
 OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES  
 Year Ended June 30, 2008

Reconciliation of the Governmental Fund Statement of  
 Revenues, Expenditures, and Changes in Fund Balance  
 to the Statement of Net Assets

---

Net change in fund balances - total governmental funds	\$	2,000,994
<p>Amounts reported for governmental activities in the Statement                  of Activities are different because:</p>		
<p>Governmental funds report the effect of issuance costs                  and discounts (\$169,261) and the related current year                  amortization (\$246), whereas these amounts are deferred                  and amortized in the Statement of Activities</p>		169,015
<p>Proceeds from bond issuance that is not reported as                  income in the Statement of Activities</p>		(4,718,510)
<p>Accrued interest expense</p>		<u>(41,727)</u>
Change in net assets of governmental activities	\$	<u>(2,590,228)</u>

*See Notes to Financial Statements.*

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2008

**NOTE 1. REPORTING ENTITY**

Saltillo Public Improvement District (District) is a political subdivision of State of New Mexico duly created and existing pursuant to Sections 5-11-1 through 5-11-27 NMSA 1978, as amended, City of Albuquerque (City) Enactment No. 0-2003-12 and City Resolution Enactment No. R-2007-150 adopted on November 19, 2007.

The District was created to fund the infrastructure project, comprising of road construction and storm sewer improvements. The District consists of approximately 138 acres of property located in the City with a Special Levy on all of the 652 single family residential lots.

The District follows the standards promulgated by GASB Statement No. 14, *The Financial Reporting Entity*, and GASB Statement No. 39, *Determining Whether Certain Organizations are Component Units*, to define the reporting entity. The District is not a component of any other governmental entity and the District has no subordinate component units.

The District is governed by the District Board, consisting of five directors. The District Board has control over and management supervision of all affairs of the District. Directors serve six-year terms.

**NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The basic financial statements of the District have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP). The Governmental Accounting Standard Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's policies are described below.

**Basis of Presentation**

District-Wide Statements

The Statement of Net Assets and Statement of Activities present financial information about reporting government as a whole. These statements include the financial activities of the overall District in its entirety. Eliminations have been made to minimize the double counting of internal transactions. District activities generally are financed through a Special Levy.

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2008

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES  
(CONTINUED)

Basis of Presentation (Continued)

District-Wide Statements (Continued)

The Statement of Activities presents a comparison between direct expenses and direct revenues for each function of the District governmental activities. Direct expenses are those that are specifically associated with and clearly identifiable to a particular function. Direct revenues include a Special Levy on real property covered by the District and dividend income from the investment of funds.

Fund Financial Statements

Fund financial statements of the reporting entity are organized into funds, each of which is considered to be a separate accounting entity. Each fund is accounted for by providing a separate set of self-balancing accounts that constitute its assets, liabilities, fund equity, revenues and expenditures. An emphasis is placed on major funds. A fund is considered major if it is the primary operating fund of the District or meets the following criteria:

- a. Total assets, liabilities, revenues, or expenditures of that individual governmental fund are at least 10% of the corresponding total for all funds of that category.
- b. Total assets, liabilities, revenues, or expenditures of the individual governmental fund are at least 5% of the corresponding total for all governmental funds combined.

Governmental Funds

The District reports the following major governmental funds:

- a. General Fund – is the District’s primary operating fund. It accounts for all the financial resources of the general government except those required to be accounted for in another fund.

Capital Project Fund:

- b. Project Fund - used to account for financial resources to be used for the construction of the improvement project.

Debt Service Funds:

- c. Bond Fund - used to account for the payment of principal and interest related to the bonds obligation.
- d. Reserve Fund –accounts for funds to be used in accordance with the bond indenture in situations whereby the bond fund does not have sufficient funds to pay for debt service payments.

**NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES  
(CONTINUED)**

**Measurement Focus and Basis of Accounting**

The Government-wide financial statements are reported using the economic resources measurement focus and accrual basis of accounting. Revenues are recognized when earned and expenses are recognized at the time liabilities are incurred, regardless of when the related cash transaction takes place. On an accrual basis, revenue from a Special Levy on property is recognized in the fiscal year for which the assessments are levied.

The governmental fund statements are reported using the current resources measurement focus and modified accrual basis of accounting. Under this method, revenues are recognized when they are both measurable and available. The District considers all revenues reported in the governmental funds to be available if the revenues are collected within sixty days after the end of the fiscal year. Expenditures are recorded when the related fund liability is incurred, except for principal and interest on the bond obligations, which are recognized as expenditures when paid. Proceeds from the issuance of bond obligations are reported as other financing sources.

**Cash Equivalents**

The District considers all highly liquid debt instruments with original maturity of three months or less when purchased to be cash equivalents.

**Capital Assets**

As capital assets are constructed the ownership is transferred to the City. As a result, the District does not capitalize any capital assets on their financial statements.

**Long-Term Obligations**

In the Government-wide financial statements, long-term debts are reported as liabilities. Long-term obligations of the governmental funds payable from the general revenues of the District are reported in the District-wide financial statements. Payments of principal and interest are reported as expenditures in the fund financial statements.

Bond discount, as well as issuance costs, are deferred and amortized over the life of the bonds using the straight-line method. Bonds payable are reported net of the applicable bond discount. Bond issuance costs are reported as deferred charges and amortized over the term of the bonds.

**SALTILLO PUBLIC IMPROVEMENT DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
June 30, 2008

**NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**  
**(CONTINUED)**

**Long-Term Obligations (Continued)**

In the governmental fund financial statements, bond discounts and issuance costs are recognized during the current period. The face amount of debt issued and any premiums received are reported as other financing sources while discounts are reported as other financing uses. Issuance costs are reported as debt service expenditures.

**Special Levy**

The District imposes a Special Levy, which secures the payment of the debt service on the District's Revenue Bonds Obligation. The District started to impose a Special Levy for fiscal year 2008-2009.

The Special Levy is to be billed and collected by Bernalillo County in the same manner and at the same time as general ad valorem property taxes. Assessments are made as of January 1 of each year, with one-half of the taxes on that assessment due the following November 10 and one-half due April 10 of the next calendar year. The Special Levy installment due November 10 becomes delinquent on December 11, while the April 10 installment becomes delinquent on May 11. The Special Levy shall be subject to foreclosure by the District at any time after six months following written notice of delinquency to the owner of the real property to which the delinquency applies. The lien shall include delinquencies, penalties and interest thereon at a rate not to exceed the maximum legal rate of interest per year and penalties otherwise applicable.

**Transfers**

Transfers in from (out to) other governmental funds are recorded as other financing sources (uses).

**Fund Equity Reservations**

In the fund financial statements, governmental funds report reservations for amounts that are not available for appropriation or are legally restricted.

**Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
NOTES TO FINANCIAL STATEMENTS  
June 30, 2008

NOTE 2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES  
(CONTINUED)

Budgets

The District adopted a budget starting in fiscal year 2009. There was no budget passed for fiscal year 2008.

NOTE 3. DEPOSITS AND INVESTMENTS

The District is authorized under the provision of Chapter 6, Article 10, paragraph 10, NMSA 1978, annotated, to deposit its money in banks, savings and loan associations and/or credit unions whose accounts are insured by an agency of the United States.

All money not immediately necessary for the public uses of the District may be invested in bonds or negotiable securities of the United States, the state or any county, municipality or town, securities that are issued by the United States government or by its agencies or instrumentalities or in contracts with banks, savings and loan associations or credit unions for the present purchase and resale at a specified time in the future of specific securities. If the District is unable to receive payment on public money at the rate of interest set forth by the State Board of Finance from financial institutions within the geographic boundaries of the governmental unit, the Authority may invest its money as provided under Section 6-10-10.1 NMSA 1978 with the New Mexico State Treasurer's investment pool for a period greater than 181 days. The State Treasurer's investment pool shall be invested as provided for State funds under Section 60-10-10 NMSA 1978. The District has not formally adopted a deposit and investment policy that limits the government's allowable deposits or investments and addresses the specific types of risk to which the government is exposed.

Cash and investments held by the District include cash on deposit with financial institutions. Deposits are secured by Federal depository insurance. Under New Mexico law, all deposits with financial institutions must be collateralized in an amount not less than 50% (102% for overnight deposits) of the uninsured balance. Market values of all cash and deposits approximate the cost of those assets.

Cash equivalents represent investments in mutual funds, consisting of treasury bonds with maturities of less than 30 days.

Cash and cash equivalents at June 30 consists of the following:

Held in trust by Wells Fargo in U.S. Treasury Fund	<u>\$ 2,017,006</u>
---	---------------------

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
 NOTES TO FINANCIAL STATEMENTS  
 June 30, 2008

**NOTE 4. REVENUE BONDS**

On May 20, 2008, the District issued its Special Levy Revenue Bond, Series 2008 with total par value of \$4,805,000 for \$4,718,510 at a discount of \$86,490 with interest at 7.625%. The proceeds from issuance were primarily used in the construction of the infrastructure project. The bonds are generally callable with interest payable semi-annually, every April 1 and October 1. The obligations are secured by the pledge of net revenues of the District Special Levy.

The Indenture contains special mandatory and optional redemption. The special mandatory redemption, which started on October 1, 2008, triggers when: (a) on or after the completion of the project, funds are transferred from the Project Fund to the Prepayment Account of the Bond Fund, and (b) the prepayment in whole or in part of any Special Levy by the owner of the Property and the deposit of such prepayment amounts to the Prepayment Account of the Bond Fund. The optional redemption is available starting October 1, 2017. No events occurred that triggered special mandatory redemption.

The proceeds from bond issuance were allocated to the following funds as follows:

Project	\$ 3,287,267
Reserve	422,613
Bond	621,830
General	<u>386,800</u>
	<u>\$ 4,718,510</u>

Annual debt service requirements to maturity for the revenue bonds are as follows:

Year Ending June 30	Principal	Interest	Total Debt Service
2009	\$ -	316,513	316,513
2010	-	366,381	366,381
2011	55,000	364,284	419,284
2012	60,000	359,900	419,900
2013	65,000	355,134	420,134
2014-2018	390,000	1,693,894	2,083,894
2019-2023	560,000	1,514,325	2,074,325
2024-2028	810,000	1,255,456	2,065,456
2029-2033	1,170,000	882,594	2,052,594
2034-2037	1,695,000	342,172	2,037,172
	<u>\$ 4,805,000</u>	<u>7,450,653</u>	<u>12,255,653</u>

Interest and principal payments of the revenue bonds are serviced by revenues generated from the Special Levy and are paid from the Bond Fund.

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
 NOTES TO FINANCIAL STATEMENTS  
 June 30, 2008

**NOTE 5. DEFICIT NET ASSETS**

The total net assets balance is in a deficit position. This is due to the fact that the capital assets acquired with bond proceeds will be transferred to another governmental agency. This resulted in the recognition of long-term debt with no related asset on the District's financial statement. The long-term debt will be repaid with future special levy assessments.

**NOTE 6. INTERFUND TRANSFERS**

The following transfers were made for the year ended June 30, 2008 to fund construction costs and to allocate the bond proceeds per the bond indenture:

	Transfer In			Total
	General	Construction	Reserve	
<u>Transfer Out</u>				
Bond Fund	\$ 386,800	3,287,267	422,613	<u>4,096,680</u>

**NOTE 7. ARBITRAGE**

The Tax Reform Act of 1986 instituted certain arbitrage restrictions with respect to the issuance of tax-exempt bonds after August 31, 1986. Arbitrage regulations deal with the investment of all tax-exempt bond proceeds at an interest yield greater than the interest yield paid to bondholders. Generally, all interest paid to bondholders can be retroactively rendered taxable if applicable rebates are not reported and paid to the Internal Revenue Service (IRS) at least every five years. During the current year, the District performed calculations of excess investment earnings on the revenue bonds and at June 30, 2008 does not expect to incur a liability.

**NOTE 8. INSURANCE COVERAGE**

The District is exposed to various risk of loss from torts; theft of, damage to, and destruction of assets; business interruption; and errors and omission and natural disasters. The District is not insured through private carriers for liability, casualty and director and office liability.



**Report on Internal Control Over Financial Reporting and on  
Compliance and Other Matters Based on an Audit of Financial  
Statements Performed in Accordance With *Government Auditing Standards***

To the Board of Directors  
Saltillo Public Improvement District  
and  
Mr. Hector H. Balderas  
New Mexico State Auditor  
Santa Fe, New Mexico

We have audited the financial statements of the governmental activities and each major fund of the Saltillo Public Improvement District (District), as of and for the year ended June 30, 2008 which collectively comprise the District's basic financial statements and have issued our report thereon dated March 31, 2009. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control over Financial Reporting

In planning and performing our audit, we considered the District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the organization's ability to initiate, authorize, record, process, or report financial data reliably in accordance

To the Board of Directors  
Saltillo Public Improvement District  
and  
Mr. Hector H. Balderas  
New Mexico State Auditor  
Santa Fe, New Mexico

with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the District's financial statements that is more than inconsequential will not be prevented or detected by the District's internal control. We consider the deficiency described in the accompanying schedule of findings and responses to be a significant deficiency in internal control over financial reporting as item 08-01.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the District's internal control.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses, and accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, we believe the significant deficiency described above is not a material weakness.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* and which are described in the accompanying schedule of findings and responses as items 08-02 and 08-03.

The District's responses to the findings identified in our audit are described in the accompanying schedule of findings and responses. We did not audit the organization's response and, accordingly, we express no opinion on it.

To the Board of Directors  
Saltillo Public Improvement District  
and  
Mr. Hector H. Balderas  
New Mexico State Auditor  
Santa Fe, New Mexico

This report is intended solely for the information and use of management, others within the District, the Commissioners, the State Auditor, and the New Mexico State Legislature and is not intended to be and should not be used by anyone other than those specified parties.

*Moss Adams LLP*

Albuquerque, New Mexico  
March 31, 2009

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
SCHEDULE OF FINDINGS AND RESPONSES  
Year Ended June 30, 2008

08-01 No General Ledger Maintained

CONDITION

The District did not maintain a general ledger for fiscal year ended June 30, 2008.

CRITERIA

Good internal controls include the use of a general ledger to account for all transactions of the District.

CAUSE

Due to the limited amount of activity, the District used the monthly bank statements along with cash receipts and disbursements journals to track transactions.

EFFECT

There is an increased risk of improper expenditures being made and also that budget overages could occur.

RECOMMENDATION

We recommend that the District create a general ledger that will generate reports on a monthly basis in order to review the financial activity of the District including budget to actual statements.

MANAGEMENT'S RESPONSE

The District will create a general ledger in the future.

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED)  
Year Ended June 30, 2008

08-02 Budget

CONDITION

The District did not prepare a budget for fiscal year 2008.

CRITERIA

According to NMSA 6-3-1 to 6-3-25, expenditures are to be within the budgeted amounts.

CAUSE

Budgets for capital outlay expenditures in the Construction Fund were not established as the District was not familiar with statutory budget requirements.

EFFECT

The District is not in compliance with the requirements of NMSA 6-3-1 to 6-3-25 and there is increased risk that unauthorized transactions could occur.

RECOMMENDATION

Overspending of the budget should not occur and therefore the District needs to develop an annual operating budget each year. We recommend that all budget adjustments be approved prior to spending and budget to actual reviews be made on a timely basis.

MANAGEMENT'S RESPONSE

The District will implement procedures to ensure that expenditures are made within budgeted amounts.

SALTILLO PUBLIC IMPROVEMENT DISTRICT  
SCHEDULE OF FINDINGS AND RESPONSES (CONTINUED)  
Year Ended June 30, 2008

08-03 Late Audit Report

CONDITION

The audit report for the year ended June 30, 2008 was not submitted by the deadline of December 1. This report was submitted to the State Auditor's Office on March 31, 2009.

CRITERIA

2.2.2 NMAC, Audit Rule 2008, specifies the deadline for submission of audit reports. Section 2.2.2.9 A (1)(c) stipulates that District's report is due no later than December 1. Further, Section 2.2.2.9 A (3) requires that submission of a late audit report shall be reported as a current year audit finding in the audit report.

CAUSE

The District is not aware that it was required to submit an audit report with the State Auditor's Office.

EFFECT

The District is not in compliance with Section 2.2.2.9 A (1)(c) of the NMAC, Audit Rule 2008 which may impact future funding.

RECOMMENDATION

Management should continue to work towards providing the timely completion of the audit report.

MANAGEMENT'S RESPONSE

The District was unaware of the audit requirement and will ensure in the future that audit reports are submitted to the State Auditor's Office by the due date.

**SALTILLO PUBLIC IMPROVEMENT DISTRICT  
EXIT CONFERENCE  
Year Ended June 30, 2008**

An exit conference was held on March 30, 2009. Attending were the following:

Representing Saltillo Public Improvement District:

Jon Zaman  
Jill Sweeny  
Kyle Armstrong

Representing Moss Adams LLP:

Tony Royle, CPA, Partner  
Chris Garner, CPA, Senior Manager

The financial statements were prepared with the assistance of Moss Adams LLP.